

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes

Tuesday, May 16, 2023

2:00 PM

Council Chamber, 1st Floor, City Hall

Transportation, Energy & Utilities Committee

Ju'Coby Pittman, Chair

Joyce Morgan, Vice Chair - Excused Absence

Matt Carlucci

LeAnna Cumber

Aaron Bowman

Randy DeFoor

Reggie Gaffney, Jr. - Excused Absence

Legislative Assistant: Steven Libby

Council Auditor's Office: Edward Linsky

Council Research: Jeff Clements

Office of General Counsel: Carla Lopera

Administration: Rachel Zimmer

Planning Dept.: Laurie Santana

Meeting Convened: 2:03 PM

Meeting Adjourned: 2:16 PM

Present: 5 - Chair Ju'Coby Pittman, Council Member Matt Carlucci, Council Member LeAnna Cumber, Council Member Aaron Bowman and Council Member Randy DeFoor

Excused: 2 - Vice Chair Joyce Morgan and Council Member Reggie Gaffney Jr.

Attendance:

Item/File No.

Title History

1. [2023-0020](#) ORD-MC Relating to the City of Jacksonville’s Procurement Code; Repealing & Replacing Pt 1 (General Regulations), Pt 2 (Supplies, Contractual Services & Capital Improvements), Pt 3 (Professional Services Contracts), Pt 5 (Extraordinary Critical Purchasing Procedures), Pt 7 (Design-Build Contracts), & Pt 9 (Art in Public Places), Ch 126 (Procurement Code), Ord Code, & Pt 6 (Cultural Service Grant Program), Ch 118 (City Grants), Ord Code, in Their Entirety; Creating a New Pt 1 (General Regulations; Ethics & Transparency in Public Contracting), Pt 2 (Jacksonville Procurement Awards Committee), Pt 3 (Procurement Thresholds, Modes, Methods, & Procedures), Pt 5 (Ex-Offender Program), Pt 7 (Buy American Program), & Pt 9 (Bid Protests, Suspension, & Debarments), Ch 126 (Procurement Code), Ord Code, to Modernize & Provide Greater Efficiencies in the COJ Procurement Code; Amend Pt 4 (Nondiscrimination Policy), Ch 126 (Procurement Code), Ord Code, to Amend the Definition of Nondiscrimination Consistent with Employee Svcs Nondiscrimination Policy; Amend Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, to Make the Part Consistent with the Changes in this Ord; Creating a New Pt 6 (Cultural Service Grants & Art in Public Places), Subpt A (Cultural service Grant Program) & Subpt B (Art in Public Places Program), Ch 118 (City Grants), Ord Code, to Relocate the Art in Public Places Program Previously Under Pt 9, Ch 126, Ord Code, to Pt 6, Ch 118, Ord Code; Amend Sec 24.603 (Duties of Chief of Procurement), Pt 6 (Procurement Division), Ch 24 (Finance & Administration Department), Ord Code, to Add Add’l Duties Regarding Contract Admin & Oversight; Creating a New Pt 4 (Contract Administration & Oversight), Ch 21 (Executive Branch, Generally), Ord Code, to Require Contract Admin & Oversight in City Contracts: Etab a Prospective Date of 2/1/24, for Code Repeals, Amdts, & New Provisions Contained in This Ord to Become Effective; Directing the Chief of Procurement to Update the Procurement Operating Manual Consistent With This Ord Prior to 1/1/24; Prov for Oversight by the Procurement Div, Finance & Administration Dept; Prov for Codification Instructions (Hodges) (Introduced by CM Cumber)
1/10/23 CO Introduced: NCSPHS, R, F, TEU
1/17/23 NCSPHS Read 2nd & Rerefer
1/17/23 R Read 2nd & Rerefer
1/18/23 F Read 2nd & Rerefer
1/18/23 TEU Read 2nd & Rerefer
1/24/23 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/24/23

DEFER

2. [2023-0213](#) ORD Closing & Abandoning &/or Disclaiming a Portion of an Opened & Improved Alley, Estab in the Plat of Hendricks Subdivision of Homestead Tract S Jax, as Record, at the Req of Karen Hirshberg & G.I.S. Holdings, Inc., Subj to Reservation unto AT&T of an all Utilities, Facilities & Access Easement Over the Closure Area; Prov for Appvl Subj to Conditions (Dist. 5 - Cumber) (Staffopoulos) (Req of Mayor)
3/28/23 CO Introduced: TEU
4/4/23 TEU Read 2nd & Rerefer
4/11/23 CO PH Read 2nd & Rerefer
TEU PH Pursuant to Sec 336.10, F.S. - 4/18/23, 6/6/23
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 4/11/23

DEFER

Public hearing continued to 6/6/23

3. [2023-0269](#) ORD Approp \$590,000 from the Underdrain Replacements Proj to the Teaticket Drive Underdrain Improvements Proj; Amend the 2023-2027 5-Yr CIP Appvd by Ord 2022-505-E to Reflect the Addition of the New Teaticket Underdrain Improvements Proj & this Approp of Funds from the Underdrain Replacements Proj to the Teaticket Drive Underdrain Improvements Proj (B.T. 23-077) (Staffopoulos) (Req of Mayor)
4/25/23 CO Introduced: F, TEU
5/2/23 F Read 2nd & Rerefer
5/2/23 TEU Read 2nd & Rerefer
5/9/23 CO PH Read 2nd & Rerefer
5/16/23 F Approve 7-0
5/16/23 TEU Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/9/23

APPROVE

Aye: 5 - Pittman, Carlucci, Cumber, Bowman and DeFoor

Excused: 2 - Morgan and Gaffney Jr.

4. [2023-0270](#) ORD-MC Amend the City Addressing & Street Naming Policy Pursuant to Ch 745 to Create a New Sec for “Accessory Dwelling Units” & Create a New Subheading Under “Other Addressing” to Provide Standards for Assigning Addresses to “Basement Units”; Amend the Sec Entitled “Street Requiring Names” of the City Addressing & Street Naming Policy to Provide New Standards & Criteria for Naming New Streets & Existing Unnamed Shared Accessways; Placing Such Revised Policy on File with Legislative Svcs & the Planning & Dev Dept; Amend Ch 745 (Addressing & Street Naming Regulations), Pt 1 (General Provisions), Ord Code, Specifically, Sec 745.101 (Applicability), to Create New Definitions for Accessory Dwelling Units, Sec 745.103 (Proper Display of Address Numbers), to Provide Standards for Assigning Addresses to Accessory Dwelling Units, Sec 745.106 (Registry of Names of Private Streets), to Add “Unnamed Shared Accessways” & Create New Subsecs to Provide for Standards & Processes for Naming Unnamed Accessways; Amend Sec 745.107 (Street Name Signs & Numbers), to Delete Subsec (c); Amend Ch 745 (Addressing & Street Naming Regulations), Pt 2 (Addressing & Street Naming Deficiencies), Subpart D (Administration), Sec 745.232 (Appeals), Ord Code, to Correct Scrivener’s Error; Prov Codification Instructions (Pollock) (Req of Mayor)
4/25/23 CO Introduced: NCSPHS, F, TEU
5/1/23 NCSPHS Read 2nd & Rerefer
5/2/23 F Read 2nd & Rerefer
5/2/23 TEU Read 2nd & Rerefer
5/9/23 CO PH Read 2nd & Rerefer
5/15/23 NCSPHS Amend/Approve 5-0
5/16/23 F Amend/Approve 7-0
5/16/23 TEU Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/9/23

AMEND/APPROVE

Aye: 5 - Pittman, Carlucci, Cumber, Bowman and DeFoor

Excused: 2 - Morgan and Gaffney Jr.

NCSPHS AMENDMENT

1. Attach Revised Exhibit 1 (City Addressing & Street Naming Policy) to amend the steps required for naming Unnamed Shared Accessways to include:

- a. An advance public meeting with the community and the District Council Member**
- b. A public meeting after notification of the prospective street name change**
- c. An extension of the voting period to allow property owners 45 days to vote for their preferred street name**

2. Correct Scrivener's

• Amends the Jacksonville Addressing and Street Naming Policy by:

- Adding a new section for “Addressing Accessory Dwelling Units”**
- Inserting new paragraph for “Basement Units”**
- Adding a new section for “Naming Existing Unnamed Shared Accessways”**

• Amends Chapter 745, Addressing and Street Naming Regulations, based on recommendations from the 911 Emergency Addressing Advisory Committee to define public/private roads and right-of-ways and the corresponding naming of such roads

Ed Linsky, Auditor's Office, explained the amendment.

5. [2023-0275](#) ORD Apv the Final Costs of Underground Utility Installation Improvements for the Ortega Point North Neighborhood Assessment Prog, Auth by Ord 2019-376-E; Adopting the Non-Ad Valorem Assessment Roll, Pursuant to the Uniform Method for Collecting Non-Ad Valorem Special Assessments as Auth by Sec 197.3632, F.S.; Directing the Final Assessments be Recorded in the Improvement Lien Book; Prov for Payment of Final Assessments & Liens; Directing Tax Collector to Prov Notice of Assessment (Bowles) (Introduced by CM DeFoor)
4/25/23 CO Introduced: NCSPHS, F, TEU
5/1/23 NCSPHS Read 2nd & Rerefer
5/2/23 F Read 2nd & Rerefer
5/2/23 TEU Read 2nd & Rerefer
5/9/23 CO PH Read 2nd & Rerefer
5/15/23 NCSPHS Approve 5-0
5/16/23 F Approve 7-0
5/16/23 TEU Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/9/23
Public Hearing Pursuant to F.S Sec 197.3632(4) - 5/23/23

APPROVE

Aye: 5 - Pittman, Carlucci, Cumber, Bowman and DeFoor

Excused: 2 - Morgan and Gaffney Jr.

- **The primary assessment can be paid in a lump sum payment of \$10,115.92 or a 20-year annual assessment of \$866.34**
- **Seven property owners opted to defer the cost of undergrounding from the right of way to the dwelling in accordance with Section 714.306. The cost of these services will be included in their annual assessment**

6. [2023-0277](#) ORD-MC re Recycling Requirements for Construction & Demolition Debris Recycling Facilities; Amend Sec 380.108 (Operation of Solid Waste Disposal or Management Facility), Pt 1 (Certificate of Public Convenience & Necessity), Ch 380 (Solid Waste Management), Ord Code, to Amend the Min Recycling Percentage Requirements for Construction & Demolition Debris Recycling Facilities; Providing for Codification Instructions (Hodges) (Introduced by CM Diamond)
4/25/23 CO Introduced: R, TEU
5/1/23 R Read 2nd & Rerefer
5/2/23 TEU Read 2nd & Rerefer
5/9/23 CO PH Read 2nd & Rerefer
5/15/23 R Approve 6-0
5/16/23 TEU Approve 4-1 (Cumber)
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/9/23

APPROVE

Aye: 4 - Pittman, Carlucci, Bowman and DeFoor

Nay: 1 - Cumber

Excused: 2 - Morgan and Gaffney Jr.

- **Amends Code Sec. 380.108 (Operation of Solid Waste Disposal or Management Facility) to revise the recycling requirement for construction and demolition debris recycling facilities**
- **Current requirement:**
 - **2023 – 86% minimum recycling**
 - **2024 and subsequent years – 87% minimum recycling**
- **Proposed requirement:**
 - **2023 and subsequent years – 51% minimum recycling**

7. [2023-0291](#) ORD-MC Amend the Boundaries of the Normandy CDD, Pursuant to Sec 190.046, F.S., & Ch 92, Ord Code, to Expand the Regional Territory by 24.76± Acres & Contract the Regional Territory by 12.84± Acres; Amend Sec 92.22 (Existing Community Development Districts), Ch 92 (Uniform Community Development Districts), Ord Code, to Memorialize the Modifications to Acreage; Prov for Conflict & Severability & Codification (Mairs) (Introduced by the TEU Committee Pursuant to Sec 92.09, Ord Code)
5/9/23 CO Introduced: TEU
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S., C.R. 3.601, Sec 190.005, F.S. & 92.11 Ord Code - 5/23/23

READ 2ND & REREFER

8. [2023-0301](#) ORD-MC Estab the Darby Community Dev District (Darby CDD), Pursuant to Ch 190, F.S., & Ch 92, Ord Code; Describing the External Boundaries of the Darby CDD; Designating the Initial Darby CDD Board of Supervisors; Granting Special Powers, Pursuant to Sec 190.012, F.S.; Amend Sec 92.22 (Existing Community Development Districts), Ch 92 (Uniform Community Development Districts), Ord Code, to Include the Darby CDD; Prov for Conflict & Severability (Mairs) (Introduced by the TEU Committee Pursuant to Sec 92.09, Ord Code)
5/9/23 CO Introduced: TEU
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S., C.R. 3.601, Sec 190.005, F.S. & 92.11 Ord Code - 6/13/23

READ 2ND & REREFER

9. [2023-0304](#) ORD Approp \$1,066,334 from the 5th St Bridge Replacement Proj to the Jork Rd Bridge Proj to Complete Construction of a Replacement Bridge on Jork Rd Near Atlantic Blvd & Degrove Rd; Amend the 2023-2027 CIP Appvd by Ord 2022-505-E to Reflect this Approp of Funds from the 5th St Bridge Replacement Proj to the Jork Rd Bridge Proj (B.T. 23-081) (Staffopoulos) (Req of Mayor)
5/9/23 CO Introduced: F, TEU
5/16/23 F Read 2nd & Rerefer
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601- 5/23/23

READ 2ND & REREFER

10. [2023-0305](#) ORD Approp \$5,107,956.60 from the FL Dept of Environmental Protection (FDEP) for the Duval County Shore Protection Proj; Prov for Oversight by the Dept of Public Works, Engineering & Construction Mgmt Div (B.T. 23-082) (Staffopoulos) (Req of Mayor)
5/9/23 CO Introduced: F, TEU
5/16/23 F Read 2nd & Rerefer
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601- 5/23/23

READ 2ND & REREFER

11. [2023-0310](#) ORD Approp \$5,500,000 From the Debt Mgmt Fund to: (1) Prov \$3,000,000 to a New CIP Proj Entitled “Logistics Lane Road Extension” (Road Project); & (2) Prov \$2,500,000 as the City’s Contribution to JEA for Partial Funding for Sewer & Water Infrastructure Improvements to be Constructed by or On Behalf of JEA Pursuant to JEA Funding Agrmt Auth Hereby (JEA Contribution); Purpose of Approp; Amend 23-27 5-Yr CIP Appvd by Ord 2022-505-E to Add the “Logistics Lane Road Extension” Proj & to Reflect This Appropriation of Funds to the Road Proj; Amend Ord 2022-504-E, the FY 22-23 Budget Ord, to Replace 7th Revised Schedule B4 to Reflect the Appropriation of Funds to the Road Proj & the JEA Contribution; Apv & Auth the Mayor, or His Desig, & Corp Sec to Execute & Deliver, for & On Behalf of the City, the Redev Agrmt btwn Cosentino Industrial USA, LLC & the City, Pursuant to Which the Company May Purchase 330± Acres of the City-Owned Mega Site at Cecil Commerce Ctr at an Estimated Purchase Price of \$20,520,000, on Which Company Intends to Construct a New, Multi-Phased Manufacturing Facility, With the Option to Purchase Up to an Add’l 150 Acres for a Term of 7 Yrs Following Substantial Completion of the Initial Improvements, at a Purchase Price of 75% of the Then Appraised Value for the Option Parcel; Auth a 50%, 10-Yr REV Grant in the Max Amt Not to Exceed \$12,000,000; Designation of Auth Official & Contract Monitor; Auth Appvl of Tech Amendments by the Executive Dir of the OED; Prov for City Oversight by OED; Prov a Deadline for the Company to Execute the Agrmt; Affirming the Proj’s Compliance With the Public Investment Policy Adopted by Ord 2022-372-E, as Amended; Req 1 Cycle Emergency Passage (B.T. 23-086) (Sawyer) (Req of Mayor)
5/9/23 CO Introduced: F, TEU
5/16/23 F Emergency/Amend/Approve 7-0
5/16/23 TEU Emergency/Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/23/23

EMERGENCY/AMEND/APPROVE

Aye: 5 - Pittman, Carlucci, Cumber, Bowman and DeFoor

Excused: 2 - Morgan and Gaffney Jr.

AMENDMENT

- 1. Attach Estoppel Certificate as an Exhibit, and correct scrivener's in bill**
- 2. Attach Revised RDA to clarify rail extension responsibilities, and correct scrivener's**

• The nature of the emergency is that because of the CIP amendment authorized, an ordinance rather than a resolution was required, and thus the two reading process for economic development investment incentives was unavailable and the Company has assumed such two-reading cycle in planning its project timelines

Phillip Peterson, Auditor's Office, explained the emergency and the amendment.

- 12. [2023-0311](#)** ORD Approp: (1) Grant Funds in the Amt of \$5,500,000 From the FL Dept of Economic Opportunity; & (2) \$2,500,000 From the General Fund/Fund Bal, to Prov Funding for the Cecil Mega Site Rail Spur Proj at the Cecil Commerce Ctr Mega Site; Amend the 23-27 5-Yr CIP Appvd by Ord 2022-505-E to Add the "Cecil Mega Site Rail Spur" Proj & to Reflect This Appropriation of Funds to the Proj; Apv & Auth the Mayor, or His Desig, & the Corp Sec to Execute & Deliver, for & On Behalf of the City, a Florida Job Growth Infrastructure Grant Agrmt with the State of FL Dept of Economic Opportunity; Req 1 Cycle Emergency Passage; Prov for Oversight by the OED (B.T. 23-085) (Sawyer) (Req of Mayor)
5/9/23 CO Introduced: F, TEU
5/16/23 F Emergency/Amend/Approve 7-0
5/16/23 TEU Emergency/Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/23/23

EMERGENCY/AMEND/APPROVE

Aye: 5 - Pittman, Carlucci, Cumber, Bowman and DeFoor

Excused: 2 - Morgan and Gaffney Jr.

AMENDMENT

- 1. Reflect that the General Fund contribution will be replaced with appropriation of proceeds from the sale of the Mega Site after the sales agreement has been executed**
- 2. Attach revised Exhibit 1 (BT) to correct account code**
- 3. Correct Scrivener's**

• City will execute a rail maintenance agreement with private developer as part of a redevelopment agreement
• The nature of the emergency is that the project is associated with a redevelopment agreement
• State grant requires private capital investment of \$100,000,000 and creation of 500 new jobs created within boundaries of Cecil Commerce Center within 10 years of completion of project
• If requirements are not met, City could be required to pay full grant amount back

Phillip Peterson, Auditor's Office, explained the emergency and the amendment.

13. [2023-0316](#) ORD-MC Amend Ch 111 (Special Revenue & Trust Accounts), Pt 9 (Neighborhood Development), Ord Code, to Create a New Sec 111.909 to Estab a Permanent Trust Fund for a Prog to be Entitled the “Restore Endangered Historic Adaptable Buildings Trust Fund”; Prov for Creation of the Criteria & Selection of Grant Recipients by Planning & Dev; Prov for Oversight of the Financial Aspects of the Prog by the CAO or Their Designee; Prov a Carryover of Funds Into Subsequent FYs (Lopera) (Introduced by CM Carlucci) (Co-Sponsor CM Boylan)
5/9/23 CO Introduced: NCSPHS, R, F, TEU
5/15/23 NCSPHS Read 2nd & Refer
5/15/23 R Read 2nd & Refer
5/16/23 F Read 2nd & Rerefer
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601- 5/23/23

READ 2ND & REREFER

14. [2023-0317](#) ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; To Re-Name a Portion of “RG Skinner Way” Beginning at the Corner of the Entry Rd (Which Turns Eastward Into the Parking Lot of Atlantic Coast High School) Extending Northbound to the R/W in Front of the End of the Storm Water Pond To “Stingray Parkway”; To Name the Bus Loop Entrance Into the Parking Lot of Atlantic Coast High School to “Stingray Way”; An Ord Re a Historic Monument Marker in Council Dist 11; Installing a Historic Monument Marker at the Intersection of R G Skinner Pkwy & Annie Eliza Rd for Richard Green Skinner & Annie Eliza Skinner; Prov for the Installation of a Historic Monument Marker to be Located in the Appropriate Location on the Designate Rdwy in Council Dist 11; Approp \$3,770.00 (\$3,770.00 from the Council Dist 11 Autumn Bond Acct To the Parks & Rec Dept Acct); To Provide Funding for the Historic Monument; Prov for Oversight by Parks & Rec & Public Works; Finding a Public Purpose; Honoring the Legacies of Richard Green Skinner & Annie Eliza Skinner & Recognizing the Achievements of Richard Green Skinner & Annie Eliza Skinner; Waiver of Sec 745.105 (c), Ord Code; Waiver of Sec 745.105 (h), Ord Code; Directing the Legislative Svcs Div to Forward this Ord to Planning & Dev for Processing, Implementation, & Coordination with the Public Works Dept, Traffic Engineering Div, Parks & Rec, 911 Emergency, Fire & Rescue Dept, the Post Office & Other Affected Agencies & Organizations (Pollock) (Introduced by CM Becton) (Co-Sponsor CM Boylan)
5/9/23 CO Introduced: R, TEU
5/15/23 R Read 2nd & Refer
5/16/23 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601- 5/23/23

READ 2ND & REREFER

Public Comment: Dr. Josh Melko, UNF Associate Professor of Chemistry, spoke about federal grants for resiliency and infrastructure investments, and encouraging JEA to utilize solar energy tax credits.

NOTE: The next regular meeting will be held Tuesday, June 6, 2023.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Minutes: Colleen Hampsey, Council Research
CHampsey@coj.net 904.255.5151
Posted: 5.17.23 5:00 pm