

# City of Jacksonville

117 W Duval St  
Jacksonville, FL 32202



## Meeting Minutes

Wednesday, January 19, 2022

9:30 AM

Council Chambers 1st Floor, City Hall

### Finance Committee

*Ron Salem, Pharm. D., Chair*

*Danny Becton, Vice Chair*

*Michael Boylan*

*Matt Carlucci*

*Terrance Freeman*

*Reggie Gaffney*

*Ju'Coby Pittman*

*Legislative Assistant: Melodi Murray*

*Legislative Services Manager: Bernadette Smith*

*Council Auditor: Kim Taylor*

*Asst. Council Auditor: Phillip Peterson*

*Chief of Research: Jeff Clements*

*Chief Office of General Counsel: Paige Johnston*

*Administration: Rachel Zimmer*

If a person decides to appeal any decision made by the Council with respect to any matter considered at such meeting, such person will need a record of the proceedings, and for such purposes, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

**Meeting Convened: 9:30 AM**

**Meeting Adjourned: 12:21 PM**

### **Presentation by Greg McGarity, Gator Bowl Association**

Mr. McGarity, President of the Gator Bowl Association, said he is hopeful the game will break even financially this year (fiscal year ends March 31st). Nearly 3.5 million households watched the 2022 game (which ranked 7th among non-College Football Playoff games) despite the replacement of Texas A&M with Rutgers at the last minute. He expressed gratitude to the many parties (NCAA, ACC, Big Ten, ESPN) involved in making the replacement possible. There will be no expansion of the College Football Playoff at least until 2026. The Gator Bowl has good relationships with 3 of the Power 5 conferences and is positioning itself to be a participant in in the CFP if and when it does expand. He is excited by the prospects for renovation of TIAA Bank Field and the impending developments in the Stadium Complex area.

In response to a question from CM Boylan about the importance of television ratings versus ticket sales in choosing teams, Mr. McGarity said attendance ebbs and flows depending on the teams, but ESPN relies on the inherent attraction of bowl games to provide them with predictable ratings. The association's priority is bringing visitors to town, and the television ratings will take care of themselves. CM Freeman requested a report from the association on the economic impact of the bowl game to the Jacksonville economy. Council Member Gaffney suggested that Florida A&M University could serve as a fill-in opponent should a similar last minute vacancy situation occur in the future. Mr. McGarity said FAMU was one of several schools under consideration as a replacement for Texas A&M.

**FY19-20 Audit Presentation – Carr, Riggs and Ingram (CRI)**

Yvonne Clayborne of CRI said overall the City received an unmodified opinion, meaning no major problems were identified. Two material weaknesses were identified which involved the 1Cloud system implementation not being designed and implemented effectively and bank reconciliations to the general ledger not being accurately completed. Additionally, there were two other findings in the City's federal and state single audit of major grants related to the grant awards, which basically involved the subrecipient monitoring not being performed.

With regard to the lateness of the financial report she noted that the City's new 1Cloud financial management system went live in February 2020 and COVID shut City Hall down just weeks later forcing everyone to work remotely. That made implementation very difficult, which was compounded by a number of retirements and resignations of key employees in the Finance and Administration Department at the same time. The more the auditors dug, the more the numbers changed, and that was the major reason behind the length of the audit process. Bank reconciliations didn't always match with the general ledger, and that took a great deal of time to resolve and made the audit more difficult as well.

The single audit noted that several issues have been identified in the operation of the Temporary Assistance to Needy Families program since 2018 regarding sub-recipient monitoring problems. There have been difficulties with the transition from one sub-recipient to another and they're still working on a solution. Ms. Clayborne reviewed the audit's communications required by generally accepted accounting principles. She praised the performance of the City's finance and accounting staff, who performed with grace and cooperation under extremely difficult circumstances.

Council Auditor Kim Taylor reiterated that the system implementation and bank reconciliations were the material internal control weaknesses identified in the audit and that reconciliation of bank statements is a very important and basic accounting control that needs to be occurring. She thanked CFO Joey Greive for his cooperation and being an open and frequent communicator about what was happening throughout the process. Mr. Greive agreed that the last year was extremely challenging but the majority of the hardest work has been completed. They have started working with CRI on next year's audit and expect that to be done timely this summer. The City has a good relationship with the state which has been very understanding during the process. 1Cloud is beginning to show its functionality and value, and will only get better as the remaining bugs are worked out and new features are rolled out. He feels good that the first audit performed under the new system produced an unqualified opinion, despite a few identified weaknesses that are being addressed.

**Council Auditor Presentation – Kim Taylor**

**Report #815A: Follow-up on Defined Contribution and Deferred Compensation Plans Audit**  
Ms. Taylor said that two small items remain unresolved from the original audit relating to calculation of pension-related deductions being done according to the standard operating procedure and to reconciliation of cash receipts according to the City's standard cash handling procedures.

ERAP update – Stephanie Burch, Mayor’s Office

Emergency Rental Assistance Program funds are beginning to dwindle so they are reprioritizing the use of the remaining fund in several ways: rental assistance over utility assistance (which will be referred to other programs); prospective rental assistance will be limited to one month (down from 3 months). They will be closing the application portal for new applications on Friday, January 21 at 5:00 p.m. They have lately been seeing more multiple applications from single households which is not permitted. In response to a question from CM Gaffney about what happens after the ERAP 2 funds run out, Ms. Burch said the federal government will be reallocating some leftover funds from jurisdictions where they were not used and Jacksonville will be applying for some of that, but there are no plans to allocate City funds to these programs after the federal funds are exhausted.

**Attendance: Council Members Ron Salem (Chair), Danny Becton, Michael Boylan, Matt Carlucci (dep. 10:04), Terrance Freeman, Reggie Gaffney, Ju’Coby Pittman**

**Also: Council Member Al Ferraro (2021-890 & 2021-891, dep. 10:55); Bernadette Smith and Melodi Murray – Legislative Services Division; Kim Taylor, Phillip Peterson, Heather Reber – Council Auditor’s Office; Jeff Clements – Council Research Division; Paige Johnston, Peggy Sidman, Trisha Bowles – Office of General Counsel; Eric Grantham – Information Support Services; Brian Hughes, Stephanie Burch, Rachel Zimmer – Mayor’s Office; Joey Greive – Finance and Administration Department; John Pappas – Public Works Department**

**Item/File No. Title History**

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1. [2021-0838](#) ORD re the Establishment of a Dependent Special Dist TBK as the “Baymeadows Community Improvement District” (“BCID”); Incorporating the Recitals; Providing that the Dist Shall be a Dependent Spec Dist Estab the Charter for the “Baymeadows Community Improvement District” (“BCID”), in Accordance with Sec 189.02, FL Statutes; Estab the BCID’s Purpose, Powers, Functions & Duties; Estab the BCID’s Geographic Boundaries; Recognizing the Authority to Create Special Dists & Auth the Creation of the BCID Spec Dist as the as the Best Alternative; Estab a Governing Body, Identifying the Leadership & Election Process; Identifying Additional Requirements re Financial Disclosure Obligations, Audit Obligations, Notice & Reporting Obligations; Providing Available Financing Methods; Recognizing that the Creation of the BCID Spec Dist is Consistent with the Comp Plan (Johnston) (Introduced by CM Becton)  
11/23/21 CO Introduced: NCSPHS, F, R  
12/6/21 NCSPHS Read 2nd & Rerefer  
12/7/21 F Read 2nd & Rerefer  
12/7/21 R Read 2nd & Rerefer  
12/14/21 PH Read 2nd & Rereferred:NCSPHS,F, R  
1/11/22 CO PH Cont'd 1/25/22  
1/18/22 NCSPHS Amend/Approve 5-0  
1/19/22 F Amend/Approve 4-0  
1/19/22 R Amend (2x)/Approve 4-1 (CM Cumber)  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-12/14/21  
Public Hearing Pursuant to F.S. Sec. 197.3632(3)(a)-1/11/22,1/25/22

Trisha Bowles of the Office of General Counsel explained an amendment made at the NCSPHS Committee meeting yesterday regarding an opt-out exemption for properties that don't use the roadways or drainage system. CM Becton described the problems to be addressed by the proposed Baymeadows Community Improvement District and the need for a special district to be the practical solution for the entire community that benefits from the interconnected, privately owned systems. His proposed amendment deals with an objection raised at the NCSPHS Committee yesterday. In response to a question from Chairman Salem, Ms. Bowles said it would be incumbent on the owner of the roads to properly notify public safety officials when roadways are proposed to be closed. Mr. Salem suggested that language to that effect be included as an amendment. A Finance amendment was approved consisting of the NCSPHS amendment plus CM Salem's language re: contacting public safety officials if roads are to be closed.

CM Boylan asked if there is a way to pro-rate the charges for different categories of properties that have different levels of need and use of these facilities. Properties more recently developed may have been built to different standards and have different degrees of need.

CM Freeman said he has been contacted by people both supportive of and opposed to this bill; he is supportive but wants to make sure that everyone feels like their concerns have been heard and addressed. CM Becton explained the allocation of seats on the new board and how that represents different interests. Chairman Salem asked about how the initial board was proposed and advocated for either a more diverse initial membership or a board election sooner than the two years provided in the bill. Paige Johnston said that previous special districts have been created with appointed boards and then an election at a future general election date. Those districts have covered a single neighborhood and the neighborhood organizers proposing the district are typically appointed as the initial board. Ms. Bowles said that the election for this board needs to be held separately from a general election because of the need to have specialized ballots for residents and business owners that don't necessarily match up with precinct lines. Chairman Salem said he would prefer an election within the next year or two as a special election. Paige Johnston noted that the establishment of the special assessment process, which would happen after the district is created, also affects the timing of the election. The Tax Collector and Supervisor of Elections will need to be consulted. Ms. Bowles said that a vote-by-mail election might be a possibility to explore.

CM Boylan offered an amendment that the election be held as soon as practicable but not later than 2025; he subsequently withdrew the amendment. CM Becton offered an amendment that the election be held as soon as practicable but no earlier than the passage of the first BCID budget by City Council and not later than 2025. That amendment was approved. CM Boylan recommended keeping the Becton amendment separate from the NCSPHS amendment as amended earlier so they can be voted on separately at City Council.

**AMEND(2X)/APPROVE 4-0**

**Aye:** 4 - Salem, Becton, Boylan and Freeman

**Excused:** 3 - Carlucci, Gaffney and Pittman

**NCSPHS AMENDMENT**

1. Correct scrivener’s errors
2. Pg. 14, line 18: strike “standard form” and insert “uniform method”
3. Pg. 15, line 30: correct Florida Statute reference to 189.02(4)(d)
4. Pg. 18, line 11: strike “upon” and insert “or their designee until”
5. Pg. 19, lines 25-30: revise language to mirror voter language in Ordinance Code
6. Correct section numbering within bill
7. Attach revised Exhibit 2 to correct scrivener’s errors
8. Include provision for the removal from BCID membership if a property does not use Baymeadows Circle East or Baymeadows Circle West and the property does not utilize the stormwater or drainage system of the BCID, and define the process for satisfying the conditions and the approval process

**FINANCE AMENDMENT 1**

NCSPHS amendment, plus adds

9. Adds language requiring notification of public safety agencies (Sheriff’s Office, Fire and Rescue Department) if a road is proposed for closure.

**FINANCE AMENDMENT 2**

10. Require BCID board election to be held as soon as practicable, but not before the approval by City Council of the first BCID budget by City nor later than 2025.

- Establishes the charter for a dependent special district to be known as the Baymeadows Community Improvement District (BCID)
- Appoints the initial seven-member Board of Supervisors for the BCID and establishes qualifications of Board members and procedures for elections
- Establishes the duties of the BCID, including maintenance of roadways, common properties, and storm water infrastructure located within the BCID boundary
- Authorizes annual non-ad valorem special assessments for residential and commercial properties located in the BCID to be collected in any manner permitted by law
- Provides for annual adjustments to the special assessment and establishes maximum assessments based on property type
- Requires submittal of annual budget and approval by City Council

2. [2021-0843](#) ORD Approp \$1,952,892.05 from the Foreclosure Registry (Including \$706,332.00 in Revenue Collected from the Foreclosure Registry & a Reallocation of Previously Approp Funds in the Amt of \$1,245,560.05) to Fund Various Programs & Activities Auth Pursuant to Chapt 179, Ord Code, Purpose of Approp; Auth Positions (B.T. 22-026)(R.C. 22-027) (Staffopoulos)(Introduced by CM Newby at Req of Mayor)  
 11/23/21 CO Introduced: NCSPHS, F  
 12/6/21 NCSPHS Read 2nd & Rerefer  
 12/7/21 F Read 2nd & Rerefer  
 12/14/21 CO PH Read 2nd & Rereferred:NCSPHS, F  
 1/18/22 NCSPHS Amend/Approve 4-0  
 1/19/22 F Amend/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-12/14/21

Phillip Peterson explained the amendment.

**AMEND/APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci

**AMENDMENT**

1. Correct scrivener's error
2. Reduce appropriation to reflect only \$706,332 in new revenue
3. Attach Revised Exhibit 1 (BT) to reflect appropriation reduction

3. [2021-0850](#) ORD Apv, & Auth the Mayor, or His Designee, & Corp Sec to Execute & Deliver the 1st Amendment to Interlocal Agreemt re Veterans' Suicide Prevention by & Among the City of Jax, Duval Co ("City"), & the Counties of Baker, Clay Nassau, & St. Johns ("Interlocal Agreement"), to Remove the City as the Admin for the Fire Watch Council of NE FL; Providing for Contingency (Hodges) (Introduced by CM Diamond) (Co-Sponsor CMs Carrico,Bowman, Boylan, Salem & Pittman)  
 11/23/21 CO Introduced: NCSPHS, F  
 12/6/21 NCSPHS Read 2nd & Rerefer  
 12/7/21 F Read 2nd & Rerefer  
 12/14/21 CO PH Read 2nd & Rereferred:NCSPHS, F  
 1/18/22 NCSPHS Amend/Approve 5-0  
 1/19/22 F Amend/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-12/14/21

Phillip Peterson explained the amendment. Retired General Mike Fleming of Fire Watch thanked the City for its support to date and noted that the administrative support of the program will be rotating among the Northeast Florida counties in future years.

**AMEND/APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci



**AMENDMENT**

**1. Include authorization to transfer the residual balance in the Fire Watch Agency Fund to the Fire Watch Council**

**2. Include repeal of Code Section 111.260 (The Fire Watch - Northeast Florida Veterans' Suicide Prevention Agency Fund)**

4. [2021-0851](#) ORD-MC re the Public Svc Grant Council; Amend Sec 80.104 (Organization & Proceedings), Chapt 80 (Public Svc Grant Council), Ord Code, to Amend the Quorum Requirements of the Public Service Grant Council; Amend Sec 118.301 (Expenditure of Appropriated Funds), Pt 3 (Admin of City Grants), Chapt 118 (City Grants), Ord Code, to Address Carryover of Residual Funds; Amend Sec 118.802 (Annual Lump Sum Appropriation for Public Svc Grants), 118.805 (Eligibility to Apply for Public Svc Grants), 118.806 (Application Requirements), Pt 8 (Public Svc Grants), Chapt 118 (City Grants), Ord Code, to Allow for Carryover of Funds Appropriated to the Public Svc Grant Council from FY to FY & to Require Requesting Agencies to Provide Additional Financial Documentation & Information re Program Impact & Effectiveness; Providing for Codification Instructions (Hodges) (Introduced by CM Carlucci)  
 11/23/21 CO Introduced: NCSPHS, F, R  
 12/6/21 NCSPHS Read 2nd & Rerefer  
 12/7/21 F Read 2nd & Rerefer  
 12/7/21 R Read 2nd & Rerefer  
 12/14/21 CO PH Read 2nd & Rereferred:NCSPHS, F, R  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-12/14/21

CM Boylan said the PSG program can be more effective regardless of the amount of funding allocated to it. He recommended 4 goals for the program: 1) increase funding for PSG; 2) minimize direct contracting; 3) concentrate on top priorities; and 4) support existing operations of currently funded organizations that are going a good job. The Cultural Service Grant program offers 3 kinds of grants – organizational support, program support, and capital improvements. He advocated for the appointment of a special committee to look at improving the PSG process.

**DEFER**

5. [2021-0855](#) ORD Declaring 9216 1st Ave, Jax, FL 32208 (R.E. #-036499-0000), btwn Soutel Dr. & Belvedere St., to be surplus to needs of the City; Auth Convey of subject parcel to Christ the Living Cornerstone, Inc., a FL not for profit corp, at no cost; Auth Mayor & Corp Secretary to execute a quitclaim deed & other convey docs; Waiving Sec. 122.425 (dispo by auction or sealed bid), Pt 4 (Real Prop), Chpt 122 (Public Prop), Ord Code, to allow donation to Christ the Living Cornerstone, Inc.; Providing a right of reentry for failure to use subject parcel for the operation of a wellness clinic and/or Comm Outreach Ctr; Prov for City Oversight by the Dept of Public Works, Real Estate Div (Dist 8-Pittman)(Johnston) (Introduced by CMs Ferraro & Pittman) (Co-Sponsor CM R. Gaffney) 11/23/21 CO Introduced: TEU, F, R  
12/6/21 TEU Read 2nd & Rerefer  
12/7/21 F Read 2nd & Rerefer  
12/7/21 R Read 2nd & Rerefer  
12/14/21 CO PH Read 2nd & Rereferred:TEU, F, R  
1/3/22 TEU Amend/Approve 6-1 (CM Cumber)  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-12/14/21

**DEFER**

6. [2021-0883](#) ORD Approp Grant Funds in the Amt of \$4,300.000 From the National Fish & Wildlife Foundation (“NFWF”) for the McCoy’s Creek Restoration Proj (The “Project”), Purpose of Approp; Amend the 2022-2026 5-Yr CIP Apvd by Ord 2021-505-E to Reflect NFWF Grant Funding for the Proj; Auth the Mayor, or his Designee, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, the NFWF Grant Agreemt btwn the COJ & NFWF: Prov for City Oversight by the Public Works Dept, Engineering & Construction Mgmt Div (B.T. 22-018) (Staffopoulos) (Introduced by CM Newby by Req of Mayor) (JWC Apv) 12/14/21 CO Introduced: NCSPHS, TEU, F, JWC  
1/3/22 NCSPHS Read 2nd & Rerefer  
1/3/22 TEU Read 2nd & Rerefer  
1/4/22 F Read 2nd & Rerefer  
1/11/22 CO PH Read 2nd & Rereferred:NCSPHS, TEU,F  
1/18/22 NCSPHS Amend/Approve 4-0  
1/18/22 TEU Amend/Approve 6-0  
1/19/22 F Amend/Approve 6-0  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Phillip Peterson explained the amendment.

**AMEND/APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci

**AMENDMENT**

- 1. **Attach Revised Exhibit 1 (BT) to correct account codes**
- 2. **Attach Revised Exhibit 2 (CIP) to correct prior years appropriation amount**

- **The required match of \$15,000,000 has been previously appropriated as part of the CIP**

- 7.     [2021-0884](#)   ORD Transfer \$1,300,000.00 From the Debt Mgmt Fund to the Bit Fishweir Creek – Ecosystem Proj (The “Project”) to Pay Increased Costs for Completion the Proj; Purpose of Approp; Amend the 2022-2026 5-Yr CIP Apvd by Ord 2021-505-E to Reflect this Transfer of Funds to the Proj; Prov for City Oversight by the Public Works Dept, Engineering & Construction Mgmt Div (B.T. 22-030) (Staffopoulos) (Introduced by CP Newby at Req of Mayor) (JWC Apv) (Co-Sponsor CMs DeFoor, R. Gaffney & Pittman)  
           12/14/21 CO Introduced: NCSPHS, TEU, F, JWC  
           1/3/22 NCSPHS Read 2nd & Rerefer  
           1/3/22 TEU Read 2nd & Rerefer  
           1/4/22 F Read 2nd & Rerefer  
           1/11/22 CO PH Read 2nd & Rereferred: NCSPHS, TEU, F  
           1/18/22 NCSPHS Amend/Approve 4-0  
           1/18/22 TEU Amend/Approve 6-0  
           1/19/22 F Amend/Approve 6-0  
           Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Phillip Peterson explained the amendment. CM Gaffney asked to be added as a co-sponsor.

**AMEND/APPROVE 6-0**

**Aye:**           6 -   Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:**    1 -   Carlucci

**AMENDMENT**

- 1. **Strike references to transferring and insert appropriating**
- 2. **Pg. 1, line 8: insert "OF" after “COMPLETION”**
- 3. **Include amendment of 2021-504-E, the FY 2022 budget ordinance, to replace the Second Revised B4 and Second Revised B4b schedules to reflect the additional borrowing and attach new Exhibits 3 and 4**
- 4. **Attach Revised Exhibit 2 (CIP) to correct footing error**

- **City is responsible for 35% of project, which is being performed by ACOE**
- **City has previously appropriated \$2,816,375 for the project**

8. [2021-0885](#) ORD Apv & Auth the Mayor, or His Designee, & the Corp Sec to Pursue or Seek Waiver of Collection of the Local Option Gas Tax Within the 2021-2022 Budget Yr Consistent with a Period of Time to Align with the State Suspension of the State Gas Tax Collection Should the State Allow for Waiver of the Prov of Sec 336.025 & 336.021, FL Statutes, so that Local Govts Have the Ability to Suspend Collection of Local Option Gas Taxes; Offering Findings & Statemnts of Fact; Directing Legislative Services Div to Forward to the FL Legislature, the Duval Legislative Delegation, & the FL Dept of Revenue (Johnston) (Introduced by CM Dennis)  
 12/14/21 CO Introduced: NCSPHS, TEU, F, R  
 1/3/22 NCSPHS Read 2nd & Rerefer  
 1/3/22 TEU Read 2nd & Rerefer  
 1/4/22 F Read 2nd & Rerefer  
 1/4/22 R Read 2nd & Rerefer  
 1/11/22 CO PH Read 2nd & Rereferred:NCSPHS, TEU,F, R  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

**DEFER**

9. [2021-0886](#) ORD Apv the Settlement of Potential Claims by & btwn the COJ & VRL Architects, Inc.,M.V. Cummings Engineers,Inc.,Trane U.S. Inc., D/B/A Trane Commercial Systems N FL as Set Forth in the 4th Judicial Circuit Court Case #16-2019-CA-003913 (The “Lawsuit”); Apv & Auth Exec of a Proposed Settlement & Release Agreeemnt; Auth the Gen Counsel & His Designee (s) to take all Further Action to Resolve the Potential Claims (Mairs) (Introduced by CP Newby at Req of Mayor)  
 12/14/21 CO Introduced: F  
 1/4/22 F Read 2nd & Rerefer  
 1/19/22 F Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Public Works Director John Pappas explained the problems with the HVAC system installed in 2017 and the settlement agreement to provide for a new system and remediation of damages caused by the system failures. The settlement amount will not pay the full cost of a new HVAC system so an appropriation will be requested later in the fiscal year to make up the difference. CM Freeman asked if there would be a way to give usable components of the system being removed to worthy community organizations. Mr. Pappas said normally the City’s contracts provide that the winning bidder gets to keep the equipment being removed and that could impact the bid amounts if they were planning on salvaging and reusing some of the equipment on other projects.

**APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci

**Scrivener’s**

- 1. Pg. 2, lines 28 and 31: bold “Exhibit 1”
- 2. Pg. 3, line 4: strike “her” and insert “their”

• **The City will receive \$750,000 under the proposed settlement agreement, which will be used to partly fund the new HVAC system at the ACPS facility**

- 10. [2021-0887](#) ORD Transfer \$18,833.39 from the Art in Public Places Proj Fund to the Winton Dr Park Art in Public Places Proj (The “Project”) to Pay Increased Construction Costs to Complete the Proj; Purpose of Approp; Amend the 2022-2026 5-Yr CIP Apvd by Ord 2021-505-E to Transfer Funding From the Art in Public Places Proj Fund to the Proj for Completion of a Public Art Installation at the Corner of Winton Dr & Howell Dr (B.T. 22-029) (Staffopoulos) (Introduced by CP Newby at Req of Mayor)  
 12/14/21 CO Introduced: NCSPHS, F  
 1/3/22 NCSPHS Read 2nd & Rerefer  
 1/4/22 F Read 2nd & Rerefer  
 1/11/22 CO PH Read 2nd & Rereferred:NCSPHS, F  
 1/18/22 NCSPHS Amend/Approve 4-0  
 1/19/22 F Amend/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Phillip Peterson explained the amendment.

**AMEND/APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci

**AMENDMENT**

- 1. **Strike references to transferring and insert appropriating**
- 2. **Attach Revised Exhibit 2 (CIP Sheet) to correct the prior years appropriations**

11. [2021-0890](#) ORD Approp a City Match of the Total Remaining Funds (Currently \$267,798.00) from the AES Cedar Bay Settlement Stipulation Acct Fund to Contribute Toward the Acquisition Cost of Approx (345± Acres) on Black Hammock Island by the Trust for Public Land who, after Acquisition, will Convey the Land to the State of FL & the National Park Serv for Conservation Purposes (The “Project”); Apv & Auth the Mayor or His Designee, & the Corp Sec, to Execute & Deliver a Grant Agreemt with the Trust for Public Land to Set Forth Payment by the City; Providing for a Reverter of Funds if the Acquisition for Conservation Purposes of All, or a Portion of, the Propty is not Completed by 12/31/2024; Providing for the Parks, Rec & Community Serv Dept to Oversee the Proj (Grandin) (Introduced by CM Ferraro) (Co-Sponsor CMs Salem, Freeman, Becton, Boylan, R. Gaffney & Pittman)  
 12/14/21 CO Introduced: NCSPHS, F  
 1/3/22 NCSPHS Read 2nd & Rerefer  
 1/4/22 F Read 2nd & Rerefer  
 1/11/22 CO PH Read 2nd & Rereferred:NCSPHS, F  
 1/18/22 NCSPHS Amend/Approve 4-0  
 1/19/22 F Amend/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Phillip Peterson explained the amendment. CM Ferraro advocated for passage of the bill. CMs Becton, Boylan, and Freeman asked to be added as co-sponsors.

**AMEND/APPROVE 6-0**

**Aye:** 6 - Salem, Becton, Boylan, Freeman, Gaffney and Pittman

**Excused:** 1 - Carlucci

**AMENDMENT**

1. Revise appropriation amount to **\$267,797.93**
2. Clarify appropriation language in bill
3. Attach revised Exhibit 1 to correct appropriation amount to **\$267,797.93** on BT
4. Attach revised Exhibit 3 to correct appropriation amount in grant contract

- Appropriates **\$267,797.93** in AES Cedar Bay settlement funds to contribute toward the purchase of approximately 345 acres of property on Black Hammock Island to be used for conservation and passive recreation
- The property will be purchased by the Trust for Public Land who will later convey the property to the State of Florida and the National Park Service as state and federal funding is secured
- If the property is not acquired for park purposes by December 31, 2024, the City funding will be returned to the account of origin

12. [2021-0891](#) ORD-MC re FL Inland Navigation Dist (FIND) Grants; Amend Sec 117.110 (Florida Inland Navigation District (Find) (Grants), Chapt 117 (Grants), Ord Code, to Require that the Mayor Notify Council of Excess Funds in the FIND Match Acct after FIND Apvl of Annual Projs & to Require that the Council President File Legislation to Transfer the Excess Match Funding to a Special Council Contingency Acct for Waterways Improvements, Maintenance & Repair for the Current FY (Johnston) (Introduced by CM Ferraro) (JWC Apv) (Co-Sponsor CMs DeFoor, Bowman, Becton, Salem, R. Gaffney, Pittman, Freeman & Boylan) 12/14/21 CO Introduced: NCSPHS, F, JWC 1/3/22 NCSPHS Read 2nd & Rerefer 1/4/22 F Read 2nd & Rerefer 1/11/22 CO PH Read 2nd & Rereferred:NCSPHS,F 1/18/22 NCSPHS Amend/Approve 4-0 1/19/22 F Amend/Approve 5-0 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/11/22

Phillip Peterson explained the amendment. CM Ferraro commended the administration on their work on the FIND grant process and explained the rationale for reserving FIND match funds for waterways purposes even if a FIND grant for which the match was intended is not approved. CM Boylan said the Waterways Commission had an extensive discussion of this bill and they are very supportive of finding additional resources for water-related uses. CM Becton asked if this bill institutes a different philosophy in funding FIND grants and if it has the effect of creating an all-years fund for waterways purposes. Kim Taylor said that the change requires the administration to propose other uses for such funds when they are identified, but does not create a mandatory carry-over to future fiscal years.

CMs Becton, Boylan, Freeman, Gaffney and Salem asked to be added as co-sponsors.

#### **AMEND/APPROVE 5-0**

**Aye:** 5 - Salem, Becton, Boylan, Freeman and Gaffney

**Excused:** 2 - Carlucci and Pittman

#### **NCSPHS AMENDMENT**

##### **Clarify process for expenditure of remaining FIND grant match**

- Identifies a process when FIND grant match funding exceeds the match amount required by FIND



13. [2021-0893](#) RESO Adopt the City Council's 1, 3, & 5 Yr Strategic Plan; Setting the City Council's Top Budget Priorities for the 2022-2023 FY; Encouraging the Mayor to Incorporate the Council Priorities into the 2022-2023 Budget. (Sidman) (Introduced by Finance Committee) (Co-Sponsor CM Morgan)  
 12/14/21 CO Introduced: F, R  
 1/4/22 F Read 2nd & Rerefer  
 1/4/22 R Read 2nd & Rerefer  
 1/11/22 CO Read 2nd & Rereferred: F, R  
 1/19/22 F Approve 5-0  
 1/19/22 R Approve 4-1 (CM Cumber)

Deputy Managing General Counsel Peggy Sidman explained the process by which the 1-, 3- and 5-year goals were identified and prioritized by the Council in its strategic planning meeting, and said it is now time for the Council to set dollar allocations to each of the priorities. Chairman Salem proposed that the committee approve the priorities at this meeting and discuss funding allocations at the next committee meeting. CM Boylan proposed his 4 points for PSG improvement discussed in relation to a bill earlier on the agenda as ideas to consider for item #4 under the one-year goals. CMs Gaffney and Boylan asked to be added as co-sponsors.

**APPROVE 5-0**

**Aye:** 5 - Salem, Becton, Boylan, Freeman and Gaffney

**Excused:** 2 - Carlucci and Pittman

14. [2021-0898](#) RESO Encouraging the State to Allow Local Govs to Waive the Provision of Sec 336.025 & 336.021 FL Statutes, to Allow Local Govs the Ability to Suspend Collection of Local Option Gas Taxes if the State Suspends the State Gas Tax for a Period of that time is Consistent with The State's Suspension; Offering Findings & Statements of Fact; Addn'l Apv & Auth Required to Execute Docs Related to the Waiver of State Statutes to Suspend Collection of the LOGT and Transfer of Funds to Prevent Funding Lapse; Directing Legislative Services Div to Forward to the FL Legislature, the Duval Legislative Delegation & the FL Dept of Revenue (Johnston) (Introduced by CM Dennis)  
 12/14/21 CO Introduced: NCSPHS, TEU, F, R  
 1/3/22 NCSPHS Read 2nd & Rerefer  
 1/3/22 TEU Read 2nd & Rerefer  
 1/4/22 F Read 2nd & Rerefer  
 1/4/22 R Read 2nd & Rerefer  
 1/11/22 CO Read 2nd & Rereferred: NCSPHS, TEU, F, R

**DEFER**



15. [2022-0024](#) ORD Approp \$25,000 From Contingency FIND Match to the Downtown Landscape Enhancements Proj (The "Project") for Completion of Irrigation Installation on Water St Medians; Purpose of Approp; Amending the 2022-2026 5-Yr CIP Apv'd by Ord 2021-505-E to Reflect this Transfer of Funds to the Project (B.T. 22-039) (Staffopoulos) (Introduced by CP Newby at Req of Mayor) (JWC Apv)  
1/11/22 CO Introduced: NCSPHS, TEU, F, JWC  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/18/22 TEU Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

16. [2022-0025](#) ORD Approp \$30,000.00 in Grant Funding from the FL Fish & Wildlife Conservation Commission (The "FWC") for Reimbursement of the COJ's Costs to Remove 2 Derelict Vessels Located in Public Waterways in the COJ; Purpose of Approp; Providing for Oversight by the Neighborhoods Dept, Environmental Quality Div (B.T. 22-031) (Staffopoulos) (Introduced by CP Newby at Req of Mayor) (JWC Apv)  
1/11/22 CO Introduced: NCSPHS, TEU, F, JWC  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/18/22 TEU Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

17. [2022-0026](#) ORD Approp \$90,000.00 from FIND Contingency Dollars to a Special Council Reserve for Future Approp Related to the JAX Waterways; Providing for Purpose; Providing for Carryover (Johnston) (Introduced by CM Ferraro) (JWC Apv)  
1/11/22 CO Introduced: NCSPHS, F, JWC  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

18. [2022-0027](#) ORD Approp Grant Funds in the Amt of \$249,794.00 from the U.S. Dept of Justice, Office of Community Oriented Policing Svcs (“COPS”), for the 2021 Community Policing Development Crisis Intervention Team Prog (The “Program”); Purpose of Approp; Apv & Auth the Mayor, or his Designee, & the Corp Sec to Execute & Deliver that Certain Subaward Agreemt btwn the COJ & Lutheran Svcs FL, Inc. for COPS Community Policing Dev Crisis Intervention Teams Prog; Invoking the Exception in Sec 126.107 (G), Ord Code, to Allow a Direct Contract with Lutheran Svcs FL, Inc. to Provide Svcs & Support for a Co-Responder (Crisis Intervention) Team; Providing for City Oversight by the Jax Sheriff’s Office (B.T. 22-028) (Staffopoulos) (Introduced by CP Newby at Req of Sheriff)  
1/11/22 CO Introduced: NCSPHS, F, R  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
1/19/22 R Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

19. [2022-0029](#) ORD Approp \$600,210.98 From the NW Office of Economic Dev (“OED”) Fund – Contingency Account to the NW Office of Economic Dev Fund) Subsidies & Contributions to Private Org. Account & Auth a Full-Service Grocery Store Imprvmnt Prog Grant to Lift Jax, Inc (“Company”) in an Amount not to Exceed \$650,000 in Connection with the Acquisition, Renovation & Expansion of a Former Store Located at 1478 FL Ave, to be Leased to a Tenant to Serve as a Full-Service Grocery Store; Waiving the Criteria for Use of Funding for “Full-Service Grocery Store Program” as Adopted by 2019-245-E; Apv & Auth Execution of Doc by the Mayor or his Designee & Corp Secretary; Auth Approval of Technical Amends by the Executive Dir of the OED; Providing for City Oversight by the OED (B.T. 22-036) (Dillard) (Introduced by CP Newby at Req of Mayor)  
1/11/22 CO Introduced: NCSPHS, F, R  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
1/19/22 R Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

20. [2022-0030](#) ORD Making Certain Findings, & Apv & Auth the Chief Executive Officer of the DIA, or Her Designee, to Execute a Redevelopment Agreement (“Agreement”) btwn the Downtown Investment Authority (“DIA”) & JWB Real Estate Capital, LLC (“Developer”), to Support the Reno & Rehab by Developer of the Building Known Generally as the Thomas V. Porter House Building, Located at 510 N. Julia St (The “Project”); Auth 3 Downtown Preservation & Revitalization Prog (“DPRP”) Loans, in a Aggregate Amount not to Exceed \$669,581.00, to the Developer in Connection with the Proj, to be Approp by Subsequent Legislation; Designating the DIA as Contract Monitor for the Agreement; Providing Oversight of the Project DIA; Auth the Execution of all Docs Relating to the Above Agreement & Transactions, & Auth Technical Changes to the Docs (Dillard)(Introduced by CP Newby at Req of DIA)  
1/11/22 CO Introduced: NCSPHS, F  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

21. [2022-0031](#) ORD Transferring \$40,000 from the Art in Public Places Proj Fund to the Southside Senior Center Art in Public Places Proj to Provide Funding for Installation of Public Art; Purpose of Approp; Amending the 2022-2026 5-Yr CIP Apv'd by Ord 2021-505-E to Reflect this Transfer of Funds to the Proj (B.T. 22-033) (Staffopoulos) (Introduced by CP Newby at Req of Mayor)  
1/11/22 CO Introduced: NCSPHS, F  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

22. [2022-0032](#) ORD Auth the Mayor, or his Designee, & the Corp Sec to Execute & Deliver a Locally-Funded Agreement (Lump-Sum) btwn the State of FL Dept of Transportation (“FDOT”) & the COJ Pursuant to Which the City Agrees to Pay FDOT \$1,200,000 for Certain Roadway Improvemts; Providing for Oversight by the Engineering & Construction Mgmt Div of the Dept of Public Works (Staffopoulos) (Introduced by CP Newby at Req of Mayor)  
1/11/22 CO Introduced: NCSPHS, TEU, F  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/18/22 TEU Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

23. [2022-0033](#) ORD Apv, & Auth the Mayor & Corp Sec to Execute & Deliver, for & on Behalf of the City, that Certain Sovereignty Submerged Lands Lease Modification btwn the COJ & the Board of Trustees of the Internal Improvemt Trust Fund of the State of FL (The "Lease") to Reflect a Change in Upland Ownership, to add the City as a New Party to the Lease in Place of the Previous Lessee, & to Allow for Removal of an Existing Dock Structure; Providing for Oversight of the Lease & Docking Facility by the Parks, Rec & Community Svcs Dept; Req 1 Cycle Emerg Passage (BOT File #161181122) (Staffopoulos) (Introduced by CP Newby at Req of Mayor) (JWC Apv)  
 1/11/22 CO Introduced: NCSPHS, F, TEU, JWC  
 1/18/22 NCSPHS Emergency/Approve 4-0  
 1/18/22 TEU Emergency/Approve 6-0  
 1/19/22 F Emergency/Approve 5-0  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

Phillip Peterson explained the need for the emergency since the current submerged land lease expires next month and the change in the upland ownership needs to be revised for the subsequent lease renewal.

**EMERGENCY/APPROVE 5-0**

**Aye:** 5 - Salem, Becton, Boylan, Freeman and Gaffney

**Excused:** 2 - Carlucci and Pittman

24. [2022-0034](#) ORD Apv & Auth the Mayor, or his Designee, & Corp Sec to Execute & Deliver an Assumption Document re the Amended & Restated Agreement for Residential Waste & Recycling Collection & Transportation Svcs (Contract #9165) ("Amended & Restated Agreement") btwn the COJ ("City") & Waste Mgmt Inc. of FL ("Waste Management"), a FL Corp (The "Assumption Document"); Approving the Transfer by Corp Merger of the Amended & Restated Agreement to Waste Mgmt with Contingency; Waiving Certain Transferability Requirements of Sec 382.308 (Contract Provisions; Exemptions from Purchasing Code, Extension of Contracts), Pt 3 (Selection of Waste Collection & Disposal Svc Areas & Contractors), Chapt 382 (Waste Collection & Disposal Svc by Contractors & City), Ord Code, to Allow for the Assumption Document btwn the City and Waste Mgmt; Providing for City Oversight by the Solid Waste Div of the Dept of Public Works (Hodges) (Introduced by CP Newby at Req of Mayor)  
 1/11/22 CO Introduced: NCSPHS, TEU, F, R  
 1/18/22 NCSPHS Read 2nd & Rerefer  
 1/18/22 TEU Read 2nd & Rerefer  
 1/19/22 F Read 2nd & Rerefer  
 1/19/22 R Read 2nd & Rerefer  
 Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

25. [2022-0035](#) ORD Auth the Mayor to Apply to the FL Inland Navigation District (FIND) for 2022 Grants to Undertake Specified Waterways-Related Proj; Auth the Mayor, or his Designee, & the Corp Sec to Execute & Deliver all Grant Ageemnts btwn the City & FIND, as well as all Docs Related to Such Grants; Acknowledging Willingness to Meet Funding Requirements; Providing for the City Oversight by the Dept of Parks, Rec & Community Svcs (Staffopoulos) (Introduced by CP Newby at Req of Mayor) (JWC Apv)  
1/11/22 CO Introduced: NCSPHS, F, JWC  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 1/25/22

**READ 2ND & REREFER**

26. [2022-0046](#) ORD Approp \$30,000,000.00 from the Special Comm on Parks & Quality of Life Construction Project for Construction of the following proj: (1) \$5,000,000 to Northbank Riverwalk Artist Walk Extension from Riverside to Park St, (2) \$5,000,000 to James P. Small Museum & Water Park, (3) \$5,000,000 to Cecil Field Ball Fields Recreational Dev, (4) \$2,800,000 to Myrtle Ave Area Court Complex, (5) \$2,500,000 to 9A Baymeadows Regional Park Baseball Fields – Synthetic Turf, (6) \$1,300,000 to Clanzel T. Brown Park Sports Complex, (7) \$1,500,000 to Drew Park Baseball Fields – Synthetic Turf, (8) \$6,00,004 to Countywide Community & Senior Center Impv, & (9) \$849,996 to Security Cameras, Safety Equip & Electrical Upgrades; Amd the 2022-2026 5-Yr CIP Apv'd by Ord 2021-501-E to Prov Funding for the Proj Identified; Prov for a Limited Waiver of Sec 122.605, Ord Code, as to Funds Designated for Countywide Community & Senior Center Impv; District Council Expenditures for Security Cameras, Safety Equip, & Electrical Upgrades req compliance with Section 106.315, Ord Code; Prov for Oversight by the Dept of Parks, Recreation & Community Svcs (Sidman) (Introduced by CMs White, Freeman, Salem, Carrico, Pittman, Morgan & DeFoor)  
1/11/22 CO Introduced: NCSPHS, F, R  
1/18/22 NCSPHS Read 2nd & Rerefer  
1/19/22 F Read 2nd & Rerefer  
1/19/22 R Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601-1/25/22

**READ 2ND & REREFER**

Public Comment

Michael Glinski said the Baymeadows BCID is an extremely complex proposal and will take quite a bit of time for the board to work out the details of what needs to be done and what it will cost. There are too many unknowns for the Council to approve the plan now.

Rick Butler said the first two projects on the Baymeadows BCID proposed improvements list benefit 3 of the proposed board members. His property will get very little benefit from the proposed district; this is a bail-out of the developer and property owners who haven't invested in their infrastructure like they should have.

Carol Eichling said she is very supportive of the creation of the Baymeadows BCID because the community has many needs that aren't being addressed by the current structure. The residents want a safe, pleasant, functioning community and the proposed BCID will enable residents to do that for themselves.

Susan Dawood said the Baymeadows BCID is a bailout for the D.R. Horton Company and doesn't represent equal taxation for all the participants in the district. Only a small portion of the proposed district will actually benefit from everyone's taxation.

Anthony Maria said there is very little support for the Baymeadows BCID in the area covered by the district. His taxes are already high and will go up even more with this special assessment. His homeowner association already takes care of all the common areas in his development.

Jim Forsyth said the proposed Baymeadows BCID initial board is tilted toward pro-district interests. Condominium assessments in the area have produced millions of dollars in revenue – where did that money go and why is more needed?

Christi Dizzia did not want to speak but was supportive of the Baymeadows BCID creation.

Cliff Johnson said the Baymeadows area's infrastructure was designed to support a golf course in the 1960s and is insufficient to meet current needs. The roads are publicly used and no one has responsibility for the drainage infrastructure. The Baymeadows BCID will solve these problems and provide accountability.

Carlos Vega said once the Baymeadows BCID is created, then it's too late to oppose it or make changes. There are more than 260 signatures on a petition opposing creation of the district. Residents need to know how much the budget and their assessments will be before they can know whether they are supportive or not. There are other solutions to the problem aside from creating a special district.

Carnell Oliver said that the Baymeadows BCID will keep locally generated funds in the area that benefits and will be controlled by the property owners in the area. This should be a model for other parts of Jacksonville that want to improve themselves and don't have to rely on the City.

John Nooney said he supports 2021-891 regarding reservation of unused FIND match funds for other waterways purposes. Will the FIND project list be referred to the CPACs for comments? Too many FIND projects are for project design, not construction.

**NOTE: The next regular meeting will be held Tuesday, February 1, 2022.**

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

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Meeting went into Recess

### **Rollcall**

**Present:** 7 - Chair Ron Salem, Vice Chair Danny Becton, Council Member Michael Boylan, Council Member Matt Carlucci, Council Member Terrance Freeman, Council Member Reggie Gaffney and Council Member Ju'Coby Pittman

Jeff Clements - Council Research Division  
jeffc@coj.net 904-255-5137  
Posted 1.21.22 9:00 a.m.