City of Jacksonville

117 W Duval St Jacksonville, FL 32202



Meeting Minutes

Monday, August 17, 2020 2:00 PM

Council Chambers 1st Floor, City Hall & Virtual

Transportation, Energy & Utilities Committee

Ron Salem, Pharm. D., Chair LeAnna Cumber, Vice Chair Reggie Gaffney Scott Wilson, Excused Al Ferraro Joyce Morgan Danny Becton

Legislative Assistant: Juliette Williams Legislative Assistant: Jessica Smith Chief Office of General Counsel: Paige Johnston Research Assistant: Anthony Baltiero Asst. Council Auditor: Phillip Peterson Administration: Rachel Zimmer Planning Dept.: Laurie Santana If a person decides to appeal any decision made by the Council with respect to any matter considered at such meeting, such person will need a record of the proceedings, and for such purposes, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

Meeting Convened: 2:00 PM

Meeting Adjourned: 2:49 PM

Attendance: Council Members Salem (Chair), Cumber (Vice Chair), Gaffney, Ferraro, Morgan, Becton

Excused: Council Member Wilson

Also: Anthony Baltiero, Yvonne Mitchell - Council Research; Paige Johnston - Office of General Council; Sharonda Davis, Vonya Balogh – Legislative Services; Phillip Peterson - Council Auditor's Office; Melanie Wilkes and Steve Cassada – Council Support Services Chair Salem called the meeting to order and went over the items listed in the meeting's agenda noting the actions to be taken for each bill. Following the agenda overview, Chair Salem turned the floor over to Jim Knight, Florida Department of Transportation (FDOT), for a presentation regarding FDOT. Mr. Knight gave a brief overview of the FDOT project phases, including planning, project development and environment, design, right-of-way acquisition, and construction. Mr. Knight provided information about multiple rights-of-way projects that are under construction or planned out for the next five (5) years. Following the presentation, Chair Salem opened the floor to questions.

Council Member Ferraro discussed the repairs being conducted in the Wonderwood area and asked about diamond diversion intersections that are installed in Jacksonville and if more are planned to be installed in the future. Mr. Knight said that is currently one diamond diversion intersection at Emerson & I-95 and that this is the only one for now.

Council Member Cumber asked about the Fuller Warren Bridge project particularly about the staging area for the project at Baptist Hospital noting that a park and playground is waiting to begin construction in the staging area. Mr. Knight said that the staging area should be cleared out by late Spring to early Summer of 2021. Council Member Cumber asked about specific grants related to the Federal Railroad Administration (FRA). Mr. Knight said that he did not have that information available. Council Member Cumber asked about the Emerson St. Interchange. Mr. Knight said that Emerson St. falls into the I-95 widening project that is slated to begin in 2022. Council Member Cumber asked if any new bike lanes are planned for these new projects. Mr. Knight said FDOT always looks for ways to add bike lanes in current projects, including restriping lanes or extending sidewalks.

Council Member Morgan asked about the landscaping projects that are underway in the Regency area. Mr. Knight said that he is unsure of the details for that specific project, but said that landscaping projects typically take six (6) to nine (9) months. Council Member Morgan asked Mr. Knight to talk about the process of the Department of Transportation working with the Transportation Planning Organization (TPO) on projects. Mr. Knight discussed the process noting that the TPO has a pot of \$15,000,000 for projects across the region. Each area submits their projects and the TPO decides which projects they will partner with.

Council Member Gaffney asked about the "Welcome to Jacksonville" sign on Cole Road. Mr. Knight believes that the City is currently working on a deal with the contractors for upgrades to that sign. Council Member Gaffney asked about the possibility of installing a wall on the I-95/2-95 interchange. Mr. Knight said that he will relay information about walls along that interchange at a later time.

Chair Salem asked if the express lanes that will be constructed from "Exit 9b" north to Butler Blvd will be two-lanes and for an estimated completion date. Mr. Knight said that they will be two-laned roadways and the project is estimated for completion in 2022. Chair Salem thanked Mr. Knight for the presentation and said that there will be a JEA presentation on septic tanks in two weeks and to Forward questions to Kurt Wilson.

Item/File No.

Title History

1. 2019-0555 ORD Auth the Approp of \$1,725,422.19 in funding from the City's General Fund, General Svc. Dist. Fund Balance, in order to provide funding for the repayment by the City of funds received from the State of FL Dept of Environmental Protection, Pursuant to that certain land & water conservation Fund Agreement No.12-00182 btwn the City & the State of FL ("Grant Agreement"), to allow for the future dev of Metropolitan Park; Apv & Auth Mayor & Corp Sec to Exec any Grant Agreemt termination docs & othr agreemts as reg by law. (B.T. 19-112)(Lotzia)(Req of Mayor) 8/13/19 CO Introduced: NCSPHS, TEU, F 8/19/19 NCSPHS Read 2nd & Rerefer 8/19/19 TEU Read 2nd & Rerefer 8/20/19 F Read 2nd and Rerefer 8/27/19 CO PH Read 2nd and Rereferred; NCSPHS, TEU, F 9/5/19 NCSPHS Meeting Cancelled/Defer 9/5/19 TEU Meeting Cancelled/Defer 3/16/20 NCSPHS Meeting Cancelled-COVID-19/ Emergency-No Action 3/16/20 TEU Meeting Cancelled-COVID-19/ Emergency-No Action 3/17/20 F Meeting Cancelled-COVID-19/ Emergency-No Action 3/24/20 CO Meeting Cancelled-COVID-19/Emergency-No Action 8/17/20 NCSPHS Withdraw 6-0 8/17/20 TEU Withdraw 6-0 8/18/20 F Withdraw 6-0 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/27/19

WITHDRAW (At request of Administration)

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

2. 2020-0058 ORD Apv & Auth Jax Aviation Authority (JAA) to Withdraw from Risk Mgmt. Insurance Prog. Operated by City of Jax in accordance w/Sec 128.106, Ord Code, Prov for Return of JAA Funds; Prov for Prospective Effec Withdrawal Date. (Sidman) (Req of JAA) 1/28/20 CO Introduced: TEU, F 2/3/20 TEU Read 2nd & Rerefer 2/4/20 F Read 2nd & Rerefer 2/4/20 F Read 2nd & Rerefer 2/11/20 CO PH Read 2nd & Rereferred; TEU, F 3/16/20 TEU Meeting Cancelled COVID-19/Emergency-No Action 3/17/20 F Meeting Cancelled COVID-19/Emergency-No Action 3/24/20 CO Meeting Cancelled COVID-19/Emergency-No Action Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 2/11/20

DEFER (At the request of JAA)

3. 2020-0107 ORD Approp \$497,195.63 from Retained Earnings in Subfund 561 to Subfund 561 Self-Insurance Acct to Return Excess FY 2019 Gen Liability Loss Provision to JAA in Amt of \$9,035.70 & Return Excess Workers' Comp Loss Provision to JAA in Amt of \$488,159.93. (B.T. 20-049) (McCain) (Req of Mayor) 2/11/20 CO Introduced: TEU, F 2/18/20 TEU Read 2nd & Rerefer 2/19/20 F Read 2nd and Rerefer 2/25/20 CO PH Read 2nd and Rerefered;TEU, F 3/16/20 TEU Meeting Cancelled COVID-19/Emergency-No Action 3/17/20 F Meeting Cancelled COVID-19/Emergency-No Action 3/24/20 CO Meeting Cancelled COVID-19/Emergency-No Action Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601- 2/25/20

DEFER (At request of JAA)

4. 2020-0400
ORD Closing & Abandoning &/or Disclaiming R/W of Pic-To-Yone St, at Request of Jerry Nackashi; Providing Approval Subject to Conditions. (Dist 1- Morgan) (McCain) (Request of Mayor) 7/28/20 CO Introduced: TEU 8/3/20 TEU Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rereferred;TEU 8/17/20 TEU PH Approve 6-0 TEU PH Pursuant to Sec 336.10, F.S - 8/17/20 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 8/11/20

PH APPROVE

COMMENTARY: Chair Salem opened and closed the Public Hearing for the bill as there were no public speakers present. Renee Hunter, Public Works Department, provided a brief explanation of the bill regarding the right-of-way closure.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

5. 2020-0401
ORD Closing & Abandoning &/or Disclaiming a Portion of Pickett's Ln, an Unopened & Unimproved R/W at Req of Paul Harden, Subject to Reservation unto JEA of an All Utilities Easemnt Over the Closed Pickett's Ln R/W; Providing Approval Subject to Conditions.(Dist. 8-Pittman) (McCain) (Req of Mayor) 7/28/20 CO Introduced: TEU 8/3/20 TEU Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rereferred;TEU 8/17/20 TEU PH Approve 6-0 TEU PH Pursuant to Sec 336.10, F.S. – 8/17/20 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/11/20

PH APPROVE

COMMENTARY: Chair Salem opened and closed the Public Hearing for the bill as there were no public speakers present. Renee Hunter, Public Works Department, provided a brief explanation of the bill regarding the right-of-way closure noting that an all utilities easement for JEA has been agreed upon.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

6. ORD Approp \$354.821.00 from the Jax Transportation Authority to fund 2020-0410 the Assignment of 2 Full Time Officers of the JSO to the Jax Regional Transportation Center at Lavilla, Apv & Auth the Sheriff to Execute the Memo of Agreemnt btwn the Jax Transportation Authority & JSO; Apv Positions. (B.T. 20-083) (R.C. 20-127) (McCain) (Reg of Mayor) 7/28/20 CO Introduced: NCSPHS, TEU, F 8/3/20 NCSPHS Read 2nd & Rerefer 8/3/20 TEU Read 2nd & Rerefer 8/4/20 F Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rereferred; NCSPHS, TEU, F 8/17/20 NCSPHS Amend/Approve 7-0 8/17/20 TEU Amend(NCSPHS)/Approve 6-0 8/18/20 F Amend(NCSPHS)/Approve 6-0 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 8/11/20

AMEND(NCSPHS)/APPROVE

COMMENTARY: Phillip Peterson, Council Auditor's Office, provided an explanation of the amendment noting the addition of carryover language for the appropriated funds. Council Member Ferraro asked if the Officer positions will be through the Jacksonville Sheriff's Office (JSO) or the Jacksonville Transportation Authority (JTA). Mr. Peterson said that the Officers will be a part of the JSO, but will be fully housed and stationed at the JTA facility. Council Member Morgan asked how often this type of arrangement happens. Mr. Peterson said that this does not happen very often. Council Member Morgan asked if this is something that other authorities might take advantage of. Bill Clement, Jacksonville Sheriff's Office, discussed the rationale and financial benefits for this type of arrangement and said that it could possibly open the door for other authorities to make similar arrangements.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

AMENDMENT

1. Add carryover language to allow funds to be used in FY 2020/21

2. Add language to eliminate the positions upon termination of Memorandum of Agreement

Approves a 5-year Agreement between JTA and JSO for 2 full time officers to be assigned to the Jacksonville Regional Transportation Center in LaVilla

7.	2020-0413	ORD Approp \$179,370.75 Grant from FEMA, Funded through the
		Hazard Mitigation Grant Program Apvd by the FL Div of Emerg Mgmt, for
		Purchase & Installation of a Permanent Generator at the Dept of Health
		Bldg, Apv & Auth Mayor & Corp Sec to Execute and Deliver the Hazard
		Mitigation Grant Program Contract #H0337 btwn City of Jax & the FL Div
		of Emerg Mgmt; Providing Oversight by Public Divisions Buildings of
		Public Works; Amend 2020-2024 5-yr Capital Improvemnt Program Apvd
		by Ord 2019-505-E to Provide Funding for "Dept of Health Generator
		Replacement." (B.T. 20-093) (McCain) (Req of Mayor) (Co-Sponsored by
		CM Ferraro)
		7/28/20 CO Introduced: NCSPHS, TEU, F
		8/3/20 NCSPHS Read 2nd & Rerefer
		8/3/20 TEU Read 2nd & Rerefer
		8/4/20 F Read 2nd & Rerefer
		8/11/20 CO PH Read 2nd & Rereferred;NCSPHS, TEU,F
		8/17/20 NCSPHS Amend/Approve 7-0
		8/17/20 TEU Amend(NCSPHS)/Approve 6-0
		8/18/20 F Amend(NCSPHS)/Approve 6-0
		Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/11/20

AMEND(NCSPHS)APPROVE

COMMENTARY: Phillip Peterson, Council Auditor's Office, provided an explanation of the amendment noting an address correction. Council Member Ferraro asked about the old generator that is being replaced. John Pappas, Public Works Department, said that the City will try to repurpose it and that it was replaced because it was not strong enough for its current location.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

AMENDMENT

Attach Revised Exhibit 2 (CIP Sheet) to correct address

The grant agreement includes a non-federal cost share of \$59,790.25, which represents 25% of the budgeted cost of the project. Funding for the City's cost share has not yet been appropriated. The City has applied for funding from the Department of Economic Opportunity Rebuild Florida program in order to cover its cost share. It is anticipated that grant awards will be announced in late fall.

8.	<u>2020-0414</u>	ORD Approp \$224,959.50 Grant from FEMA Funded through the Hazard
		Mitigation Grant Program Apvd by the FL Div of Emerg Mgmt, for
		Purchase & Installation of a Permanent Generator at the Traffic Mgmt.
		Facility, Apv & Auth Mayor & Corp Sec to Execute and Deliver the
		Hazard Mitigation Grant Program Contract #H0429 btwn City of Jax & th
		FL Div of Emerg Mgmt; Providing Oversight by Public Divisions Buildings
		of Public Works; Amend 2020-2024 5-yr Capital Improvemnt Program
		Apvd by Ord 2019-505-E to Provide Funding for "Traffic Mgmt Facility
		Generator Replacement." (B.T. 20-094) (McCain) (Req of
		Mayor)9Co-Sponsored by CM Ferraro)
		7/28/20 CO Introduced: NCSPHS, TEU, F
		8/3/20 NCSPHS Read 2nd & Rerefer
		8/3/20 TEU Read 2nd & Rerefer
		8/4/20 F Read 2nd & Rerefer
		8/11/20 CO PH Read 2nd & Rereferred;NCSPHS,TEU,F
		8/17/20 NCSPHS Approve 7-0
		8/17/20 TEU Approve 6-0
		8/18/20 F Approve 6-0
		Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/11/20

APPROVE

COMMENTARY: John Pappas, Public Works Department, provided an explanation of the bill noting the need for a replacement generator. Chair Salem asked if there are other areas that need generators or generator replacements. Mr. Pappas said that there are areas that need generator upgrades and that the generator bills on today's agenda represents the most urgent or critical needs. Council Member Ferraro asked to be a co-sponsor of this and the previous generator bill.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

The grant agreement includes a non-federal cost share of \$74,986.50, which represents 25% of the budgeted cost of the project. Funding for the City's cost share has not yet been appropriated. The City has applied for funding from the Department of Economic Opportunity Rebuild Florida program in order to cover its cost share. It is anticipated that grant awards will be announced in late fall.

ORD Approp \$996,651.44 from Self Insurance – Retained Earnings Acct 9. 2020-0416 to the Self Insurance – Refund of Equity Acct in Order to 1) Return Excess FY 2019 General Liability Loss Provision to the Water Sewer Authority in the Amt of \$384,858.19, & to the JHA in the Amt of \$2,922.61, & 2) Return Excess FY 2019 Workers' Comp Loss Provision to JPA in the Amt of \$44,409.90, to JHA in the Amt of \$386,503.78, & to JAA in the Amt of \$177,956.96. (B.T. 20-096) (McCain) (Reg of Mayor) 7/28/20 CO Introduced: NCSPHS, TEU, F 8/3/20 NCSPHS Read 2nd & Rerefer 8/3/20 TEU Read 2nd & Rerefer 8/4/20 F Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rereferred; NCSPHS, TEU, F 8/17/20 NCSPHS Approve 7-0 8/17/20 TEU Approve 6-0 8/18/20 F Approve 6-0 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/11/20

APPROVE

COMMENTARY: Phillip Peterson, Council Auditor's Office, provided clarification of the bill by explaining the self-insurance program and the claims procedure. Council Member Ferraro asked if the difficulties of 2020 will impact next year's self-insurance rates. Mr. Peterson said that he does not have that information and will get it to the committee at a later time.

Aye: 6 - Salem, Cumber, Gaffney, Ferraro, Morgan and Becton

Excused: 1 - Wilson

ORD Relating to JEA & Article 21 (JEA), Charter of the City of Jax; 10. 2020-0419 Repealing Sec 21.03 (Composition; Compensation; Officers; Meetings), 21.08 (Employees), & 21.09 (Awards of Contracts) of Article 21 (JEA), Charter of the City of Jax; Amending Article 21 (JEA), Charter of the City of Jax; Creating New Sec 21.03 (Composition; Compensation; Officers; Meetings), 21.08 (Employees; Managing Director; Employmnt Contract Restrictions), 21.09 (Procuremt Generally; Contracts Generally), 21.11 (Privatization, Sale, Reorganization, Svc Territory Transfers Prohibited) & 21.12 (Public Engagemnt); Renumbering Existing Sec 21.11 (Legislative Authority of Council) & 21.12 (Severability) to 21.13 & 21.14 Respectively; Providing for Proviso Language re 2020-100-E; Providing for Codification Instructions; Providing for Effective Date. (Hodges) (Introduced by CM Boylan) (Co-Sponsored by CMs Bowman, DeFoor, Dennis, Ferraro, Priestly Jackson, Salem, Wilson, Pittman & Morgan) 7/28/20 CO Introduced: TEU, R 8/3/20 TEU Read 2nd & Rerefer 8/4/20 R Read 2nd & Rerefer 8/11/20 CO PH Read 2nd & Rereferred; TEU, R Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/11/20 Public Hearing Pursuant to Sec 21.11, City Charter & CR 3.601 – 9/8/20

DEFER (Pursuant to Section 21.11 City Charter Public Hearing)

11. 2020-0486 ORD Estab a Neighborhood Assessment Prog (NAP) for the South End River Rd.-NW End River Oaks Rd. Neighborhood for Underground Power & Communications Improvements, Pursuant to Chapt 714 (Neighborhood Assessment Progs.), Pt 3 (Underground Power & Communications Prog. Area), Ord Code; Identifying JEA for NAP Proj Performance; Expressing Intent to Use Uniform Method for Non-Ad Valorem Assessmts; Pursuant to Sec. 197.3632(3)(a), F.S.; Directing Distribution of this Ord by Legislative Svcs. (Eller) (Introduced by CM Cumber) 8/11/20 Introduced: NCSPHS, TEU 8/17/20 NCSPHS Read 2nd & Rerefer 8/17/20 TEU Read 2nd & Rerefer Public Hearing Pursuant to F.S. Sec. 197.3632(3)(a) – 9/8/20

READ 2ND & REREFER

12. ORD Approp \$15,000.00 (\$7,500.00 from CSX Transportation, Inc. 2020-0490 (CSX) & \$7,500.00 from the FL Dept of Transportation (FDOT) for Closure of E. 59th St. Railroad-Highway Grade Crossing; Auth the Mayor & Corp Secretary to Execute & Deliver the Stipulation of Parties for the Closure of E. 59th St. FDOT Crossing #621069K Railroad-Highway Grade Crossing btwn City of Jax, CSX, & FDOT for Permanent Closing of a Railroad-Highway Public Grade Crossing at E. 59th St.; Oversight by Dept of Public Works; Amend 2020-2024 5-Yr Capital Improvemt Program Apv by Ord 2019-505-E to Provide Funding for the Project Entitled "Railroad Crossings." (McCain) (Reg of Mayor) 8/11/20 CO Introduced: NCSPHS.TEU.F 8/17/20 NCSPHS Read 2nd & Rerefer 8/17/20 TEU Read 2nd & Rerefer 8/18/20 F Read 2nd & Rerefer Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/25/20

READ 2ND & REREFER

 13. 2020-0498
 ORD Closing & Abandoning &/or Disclaiming Unopened & Improved Portion R/W in Jax Heights w/in the Cecil Commerce Center at Req of City of Jax's OED ("Applicant"); Oversight by OED & the Real Estate Div of the Dept of Public Works. (Dist 12-Ferraro) (Sawyer) (Req of Mayor) 8/11/20 CO Introduced: TEU 8/17/20 TEU Read 2nd & Rerefer TEU PH - Pursuant to Sec 336.10, F.S. – 8/31/20 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 8/25/20

READ 2ND & REREFER

NOTE: The next regular meeting will be held Monday, August 31, 2020.

*****Note: Items may be added at the discretion of the Chair.*****

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Rollcall

- **Present:** 6 Chair Ron Salem, Vice Chair LeAnna Cumber, Council Member Reggie Gaffney, Council Member Al Ferraro, Council Member Joyce Morgan and Council Member Danny Becton
- **Excused:** 1 Council Member Scott Wilson

Minutes: Anthony J. Baltiero, Council Research Assistant abaltiero@coj.net (904) 255-5157 Posted August 20, 2020 11:00 a.m.