

# City of Jacksonville

117 W Duval St  
Jacksonville, FL 32202



## Meeting Minutes

Tuesday, October 1, 2019

9:30 AM

Council Chambers 1st Floor, City Hall

### Finance Committee

*Aaron Bowman, Chair*

*LeAnna Cumber, Vice Chair*

*Randy DeFoor*

*Terrance Freeman*

*Tommy Hazouri*

*Ju'Coby Pittman*

*Ron Salem, Pharm. D.*

*Legislative Assistant: Crystal Shemwell*

*Legislative Assistant: Juliette Williams*

*Council Auditor: Kyle Billy*

*Chief of Research: Jeff Clements*

*Deputy General Counsel: Peggy Sidman*

*Administration: Rachel Lockhart*

*Asst. Council Auditor: Phillip Peterson*

If a person decides to appeal any decision made by the Council with respect to any matter considered at such meeting, such person will need a record of the proceedings, and for such purposes, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

**Meeting Convened: 9:31 AM**

**Meeting Adjourned: 10:20 AM**

Attendance: Council Members Aaron Bowman (Chair), LeAnna Cumber, Randy DeFoor, Terrance Freeman, Tommy Hazouri, Ju'Coby Pittman, Ron Salem

Also: Peggy Sidman and Susan Grandin - Office of General Counsel; Kyle Billy and Phillip Peterson - Council Auditor's Office; Jeff Clements - Council Research Division; Brian Hughes and Rachel Lockhart - Mayor's Office; Joey Greive - Finance and Administration Department; Kirk Wendland and Joe Whitaker - Office of Economic Development

**NOTE: The next regular meeting will be held Tuesday, October 15, 2019.**

Council Member Pittman thanked everyone for making the budget process so seamless and pleasant for a new council member. She distributed small tokens of appreciation to the staff and invited the Legislative Services Division staff to lunch as her guest.

Beth Payne, Executive Director of the North East Florida Regional Council (NEFRC) made a presentation about the organization and its work. The agency was founded in 1977 pursuant to the Florida Statutes and its interlocal agreement among the member counties was last amended in 2003. The council is governed by a 35-member board of local elected officials appointed by their counties and gubernatorial appointments. The fundamental mission of the Council is to communicate, convene, and collaborate with the region's local governments. It has a \$2 million annual budget, of which county dues make up 28% of revenue; the remainder is made up of state and federal grants and contracts for service provision. The Council is the federally designated economic development district for the region and provides technical assistance and regional funding initiatives. It has a license for the REMI economic impact model which is used several dozen times a year to calculate economic development impacts. It is also an emergency planning coordinator with numerous local agencies. As an entity of the state, the Council's services are available to member governments without the need for a lengthy procurement process. They also host the First Coast Disaster Council (a coalition of hospitals) and are a convener of planning and exercises for disaster preparedness. The NEFRC also operates the Northeast Florida Healthcare Coalition, providing training and exercises for all kinds of health care facilities (hospitals, nursing homes, behavioral health centers, etc.). Their recent Stop the Bleed Initiative provided tourniquets and training for all the schools in the city. The Council is the Local Emergency Planning Committee for hazardous materials handling facilities and partners with the Sheriff's Office to get hazardous materials information into the CAD dispatch system so first responders know what they're facing when they respond to an address. Another service is hurricane evacuation planning and data. They started resilience planning for climate change and sea level rise in the region in 2013. The NEFRC received Jacksonville's Environmental Protection Board's Award of Excellence in 2019 in the government category. NEFRC provides planning assistance – many changes have occurred in the Comprehensive Planning law in the last 10 years and the state has largely pulled back from its review in Tallahassee and left it to the regions to carry on. They provide technical assistance to counties and municipalities, especially those with smaller staffs and budgets. The Council assisted with Jacksonville's Maritime Management Plan in 2018. Elected officials run the council and can drive its agenda and work. Ms. Payne said the Council is happy to help the City find grants and funding opportunities. Its intent is to leverage relationships and partnerships to produce high quality work for everyone via collaboration. The Council's board is willing to look at giving Jacksonville a permanent leadership position on the board in recognition of its status as the largest dues paying county in the region.

Council Member Salem said he is introducing legislation next week with a request for one cycle emergency approval to restore the funding cut for NEFRC's dues made via a budget ordinance amendment last week. Clearly there's a communication or understanding problem if City Council members who served on the NEFRC board are not supportive of its work. Council Member Pittman said the FL Association of Counties and FL League of Cities are tremendous resources of information and asked how the Council interacts with them, and asked if they had any role in the upcoming US Census. Ms. Payne said the 10 regional councils have a statewide organization that partners with the League of Cities and the Association of Counties and work jointly on legislation. She said she is happy to look at what role the NEFRC could have with regard to the Census. Council Member Cumber thanked Ms. Boyle for the good presentation and explanation of the value of the organization. She sees a need for NEFRC to keep City Council up to date on what's happening. She asked about the possibility of Jacksonville having a permanent leadership position on the board (not necessarily the Chairmanship) and Ms. Boyle said the board is happy to consider that. When council members have previously served several years consecutively, they were very active. Council Member DeFoor said she sees a good return on the investment of the City's dollars in NEFRC and sees a need to get them involved in the derelict boat issue.

Council Member Hazouri said Jacksonville doesn't have much continuity on the board because its appointed representatives change every year. In response to a question, Ms. Boyle said that Clay County left the NEFRC in 2015 for a variety of reasons. They may not have needed a lot of the agency's services then because of the nature of their county. Mr. Hazouri asked if there are conflicts of interest that need to be taken into account, Ms. Payne said there are very different needs among the member counties and cities and the kinds of services they want provided are very different. In response to a question from Council Member Hazouri, Chief Administrative Officer Brian Hughes said the administration sees value to the membership and they put funding in the budget for that purpose. Apparently communication among the parties needs to be better. Council Member Freeman said he wants to schedule a meeting with Ms. Payne to get a more detailed understanding of the work of the agency. In response to a question about the impact to Jacksonville if it pulls out of the interlocal agreement, Ms. Payne said Jacksonville is a huge part of the Northeast Florida region so will always have to be taken into account. The City would lose its access to the agency's services without a procurement process and its ability to use its services as a convenor and coordinator. In response to a question from Chairman Bowman about whether Ms. Payne has talked to other committees, she said she was in NCSPHS yesterday and will be at Rules tomorrow, then at the Waterways Commission next week. Mr. Bowman recommended that the NEFRC be more proactive year-round so that everyone knows what the agency does. Mr. Hazouri asked about the status of the funding at the completion of the budget. Council Auditor Kyle Billy said it was placed in a special council designated contingency account awaiting further Council action. Chairman Bowman asked about the status of the interlocal agreement since Jacksonville didn't withdraw from it but also didn't appropriate the required funding. Ms. Payne said the City is technically in violation of the agreement, but the board is happy to have Jacksonville back as a member when the City is ready.

1. [2019-0555](#) ORD Auth the Approp of \$1,725,422.19 in funding from the City's General Fund, General Svc. Dist. Fund Balance, in order to provide funding for the repayment by the City of funds received from the State of FL Dept of Environmental Protection, Pursuant to that certain land & water conservation Fund Agreement No.12-00182 btwn the City & the State of FL ("Grant Agreement"), to allow for the future dev of Metropolitan Park; Apv & Auth Mayor & Corp Sec to Exec any Grant Agreeemt termination docs & othr agreemts as req by law.  
(B.T. 19-112)(Lotzia)(Req of Mayor)  
8/13/2019 CO Introduced: NCSPHS, TEU, F  
8/19/2019 NCSPHS Read 2nd & Rerefer  
8/19/2019 TEU Read 2nd & Rerefer  
8/20/2019 F Read 2nd and Rerefer  
8/27/2019 CO PH Read 2nd and Rerefered; NCSPHS,TEU,F  
9/5/2019 NCSPHS Meeting Cancelled/Defer  
9/5/2019 TEU Meeting Cancelled/Defer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 8/27/19

**Defer**

2. [2019-0645](#) ORD Auth Contract with Jax Univ to renew Contract for 1st Addnl Year for the Continuing Manatee Protection Studies for FY 2019-2020, and to include addnl task for a boater speed zone compliance study. (Grandin) (Introduced by CM Ferraro) (Co-Sponsored by CM Morgan)  
9/10/2019 CO Introduced: NCSPHS, F, JWW  
9/16/2019 NCSPHS Read 2nd and Rerefer  
9/17/2019 F Read 2nd and Rerefer  
9/24/2019 CO PH Read 2nd and Rerefered;NCSPHS,F  
9/30/2019 NCSPHS Amend/Approve 7-0  
10/1/2019 F Amend/Approve 7-0  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 9/24/19

**Amend(NCSPHS)/Approve**

**Aye:** 7 - Bowman, Cumber, DeFoor, Freeman, Hazouri, Pittman and Salem

3. [2019-0647](#) ORD Approp \$144,032 from the Loblolly Wetlands Mitigation Fund to Dist Council Mbrs (14) for use in Parks; Oversight by Dept of Parks, Rec & Comm Svcs; Providing carryover of funds into subsequent FYs & Requiring funds to be committed by 6/30/20. (Sidman)(Introduced by CM Bowman) (Co-Sponsored by CMs Cumber, Hazouri, Pittman, Freeman, DeFoor, Salem)  
 9/10/2019 CO Introduced: NCSPHS, F  
 9/16/2019 NCSPHS Read 2nd and Rerefer  
 9/17/2019 F Read 2nd and Rerefer  
 9/24/2019 CO PH Read 2nd and Rerefered;NCSPHS,F  
 9/30/2019 NCSPHS Amend/Approve 7-0  
 10/1/2019 F Amend/Approve 7-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 9/24/19

Council Members Hazouri, Pittman, Freeman, DeFoor, and Salem asked to be added as co-sponsors.

**Amend(NCSPHS)/Approve**

**Aye:** 7 - Bowman, Cumber, DeFoor, Freeman, Hazouri, Pittman and Salem

4. [2019-0649](#) ORD Approp \$500,000.00 from the Disabled Parking Fines Special Rev Fund RPDS1H8 to cover improvemts in accessibility, awareness, & quality of life for people with disabilities, providing for a carryover of funds into subsequent Fiscal Years. (B.T. 19-115)(McCain)(Req of Mayor)  
 9/10/2019 CO Introduced: NCSPHS, F  
 9/16/2019 NCSPHS Read 2nd and Rerefer  
 9/17/2019 F Read 2nd and Rerefer  
 9/24/2019 CO PH Read 2nd and Rerefered;NCSPHS,F  
 9/30/2019 NCSPHS Amend/Approve 7-0  
 10/1/2019 F Amend/Approve 7-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 9/24/19

**Amend(NCSPHS)/Approve**

**Aye:** 7 - Bowman, Cumber, DeFoor, Freeman, Hazouri, Pittman and Salem

5. [2019-0651](#) ORD Approp \$80,000 from the NW Jax Economic Dev Fund – Misc Sales to subsidies & contributions to private organizations (in the amount of \$80,000) to DPC Jax, LLC D/B/A Driver Performance Ctr (“Company”) for the purpose of providing an \$80,000 NW Jax Business Infrastructure Grant to provide funding to the Company to offset a portion of the infrastructure costs attendant to the constrn by company of improvemts on its propty located generally at the intersec of Broward Rd & Interstate Ctr Dr; Auth apv of technical amendmtns by the Exec Dir of the OED; Oversight by OED; Affirming the Project’s compliance w/the NWJEDF guidelines approved & adopted by Ord 2016-779-E. (B.T. 19-116) (Sawyer)(Req of Mayor)  
 9/10/2019 CO Introduced: F  
 9/17/2019 F Read 2nd and Rerefer  
 9/24/2019 CO PH Read 2nd and Rerefered;F  
 10/1/2019 F Amend/Approve 7-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 9/24/19

Chairman Bowman said he is not in favor of mandating local hiring requirements but wants to encourage the hiring of Northwest Quadrant residents for this project. Mr. Bowman offered an amendment to add a sentence encouraging the developer to look at hiring from the Northwest Quadrant first. CAO Brian Hughes said the developer is committed to this area and shouldn’t have a problem with this addition. Council Member Pittman said she has asked the developer about local hiring and they indicated that they’re willing.

#### **Amend/Approve**

#### **AMENDMENT**

1. **Pg. 1, line 7: insert “and Charges” after “Sales”**
2. **Clarify “to” and “from” accounts in explanation of appropriation**
3. **Attach project summary as Exhibit 2 to the bill**
4. **Place revised EDA on file to correct exhibit reference under Section 5.1, revise JSEB participation from 19% to 20%, and revise Exhibit B to include stormwater and drainage improvements**
5. **Insert a sentence encouraging the developer to hire residents of the NW quadrant.**

**Aye:** 7 - Bowman, Cumber, DeFoor, Freeman, Hazouri, Pittman and Salem

6. [2019-0652](#) ORD Approp \$250,000 from the NW Jax Economic Dev Fund – Interest income to subsidies & contributions to private organizations (in the amount of \$100,000) & loans (in the amount of \$150,000) to AA Auto Parts, Inc. (“Company”) for the purpose of providing a \$100,000 NW Jax Business Infrastructure Grant & a \$150,000 NW Jax Economic Dev Fund (“NWJEDF”) loan in connection w/the installation by Company of a metal shredder system on the company’s propty located generally at 6641 W Beaver St, Auth Approval of technical Amends by Exec Dir of OED; Oversight by OED; Affirming the Project’s compliance w/the NWJEDF guidelines approved and adopted by Ord 2016-779-E. (B.T. 19-117) (Sawyer)(Req of Mayor)  
9/10/2019 CO Introduced: F  
9/17/2019 F Read 2nd and Rerefer  
9/24/2019 CO PH Read 2nd and Rerefered;F  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 9/24/19

**Defer**

7. [2019-0692](#) ORD Approp from Nuisance Abatement Lien Special Fund Pursuant to Sec 111.470, Ord Code, \$3,086,065.67 (\$1,512,172.18 to Neighborhoods Dept – Municipal Code Compliance Div, and the balance of \$1,573,893.49 to Public Works Dept to be split btwn Mowing & Landscape – Private Propty (\$1,023,030.77) and Mowing & Maintenance – Tree Removal (\$550,862.72)) for Nuisance Abatement contracting to remove propty code violations city-wide in compliance with Chapt 518, Ord Code. (B.T. 19-122) (McCain) (Req of Mayor)  
9/24/2019 CO Introduced: NCSPHS, F  
9/30/2019 NCSPHS Read 2nd and Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

8. [2019-0693](#) ORD-MC Regarding JEA; Amend Sec 21.07 (Fiscal & Budgetary Functions), Article 21 (JEA), City Charter, to create a New Subsection M to provide for a sharing of dividends to JEA customers based on JEA’s change in net position. (Sidman)(Introduced by CM Dennis)  
9/24/2019 CO Introduced: TEU, F, R  
9/30/2019 TEU Read 2nd & Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 10/8/19  
Public Hearing Pursuant to Sec 21.11, City Charter & CR 3.601-11/12/19

**Read 2nd & Rerefer**



9. [2019-0694](#) ORD Approp \$1,850,000.00 from Investment Pool Earnings within the Gen Fund/Gen Svc Dist to a designated Spec Council Contingency for possible Future Procurement of Spec Legislative Counsel for the City Council on issue of the JEA Recapitalization Event; Providing for a carryover of funds into FY 2019-2020; Request Emerg Passage upon Introduction. (Sidman) (Introduced by CM Dennis)  
9/24/2019 CO Introduced: F,R  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

10. [2019-0695](#) ORD Approp \$141,965.00 from the Contingency for Federal Programs & from Grant Funds for return of City Matches to the Jaxport River Gauges Accts to fund FY 2020 Operating & Maintenance Costs for Various River Gauges pursuant to Ord 2019-293-E.  
(B.T. 19-123)(McCain)(Req of Mayor)  
9/24/2019 CO Introduced: TEU,F  
9/30/2019 TEU Read 2nd & Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 10/8/19

**Read 2nd & Rerefer**

11. [2019-0696](#) ORD Apv Isle of Palms Dependent Special Dist Amended FY 2019/2020 Budget. (Johnston) (Introduced by CP Wilson, per Ord 2011-724-E)  
(Co-Sponsored by CM Diamond)  
9/24/2019 CO Introduced: F  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

12. [2019-0697](#) ORD Auth a Traffic Control Agreeemt with Vizcaya at Hodges Homeowners' Assn, Inc. Provide Authorization for JSO to Enforce Vizcaya at Hodges Neighborhood's 20 MPH Speed Limit. (Johnston)  
(Introduced by CM Bowman)  
9/24/2019 CO Introduced: NCSPHS, TEU, F  
9/30/2019 NCSPHS Read 2nd and Rerefer  
9/30/2019 TEU Read 2nd & Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

13. [2019-0698](#) ORD-MC Regarding Chapt 500 (Community Redev – Policies and Procedures), Amend Sec 500.112 (Redev Trust Funds), Ord Code, to update the code language based upon statutory changes made by FL Legislature in 2019. (Grandin) (Introduced by CM Freeman)  
9/24/2019 CO Introduced: NCSPHS, F, R  
9/30/2019 NCSPHS Read 2nd and Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

14. [2019-0699](#) ORD Estab Temp Moratorium on Collection of Addnl Solid Waste Permit Charges on Bldg & Roofing Permits for Transport & Disposal of Constrn and Demolition Debris pursuant to Sec 320.409, Ord Code; Providing Moratorium remain in effect from Enactment until April 1, 2020; Directive to the Legislative Svcs Div to circulate enacted legislation to webmaster for immediate update of fees online. Request Emergency Passage upon Introduction. (Sidman) (Introduced by CM Dennis)  
9/24/2019 CO Introduced: TEU,F  
9/30/2019 TEU Read 2nd & Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 10/8/19

**Read 2nd & Rerefer**

15. [2019-0700](#) ORD Approp \$1,022,425.00 from Tax Collector Investment Pool Earnings to fund Relocation of the Commonwealth Branch to Proposed Lease Location at 8299 West Beaver St, Marietta; Auth Mayor & Corp Sec to execute Lease Agreemt btwn City of Jax, for and on behalf of the Tax Collector (Tenant), and Saglo Dev Corp, said lease being for a term of One Hundred Twenty-Six (126) months, with two (2) addnl successive five (5) renewal options, for approx 7,475 sq ft of Office Space located at 8299 West Beaver St; Oversight by Real Estate Div of Dept of Public Works.  
(BT 19-119) (McCain) (Req of Mayor)  
9/24/2019 CO Introduced: F  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 - 10/8/19

**Read 2nd & Rerefer**

16. [2019-0701](#) ORD-MC Apropr \$70,000 from Gen Fund/Gen Svcs Dist Fund Balance to The Fire Watch – NE FL Veterans’ Suicide Prevention Spec Rev Fund to fund Veterans’ Suicide Prevention Programs & Activities; Purpose; an Ord auth Mayor & Corp Sec to execute and deliver Interlocal Agreemt regarding Veterans’ Suicide Prevention by and among the City of Jax, Duval County, and the Counties of Baker, Clay, Nassau, and St. Johns, which Interlocal Agreemt establishes the NE FL Fire Watch Council; Creating a New Sec 111.260 (The Fire Watch – Northeast Florida Veterans’ Suicide Prevention Spec Rev Fund, Chapt 111 (Special Revenue and Trust Accts), Pt 2 (Health and Human Svcs), Ord Code; Oversight by Office of Grants and Contract Compliance. (Hodges) (Introduced by CM Diamond) (Co-Sponsored by CM Hazouri, Ferraro, Cumber & Pittman)  
9/24/2019 CO Introduced: NCSPHS, F  
9/30/2019 NCSPHS Read 2nd and Rerefer  
10/1/2019 F Read 2nd and Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 10/8/19

**Read 2nd & Rerefer**

**\*\*\*NOTE: Items may be added at the discretion of the Chair.\*\*\***

**Jeff Clements - Council Research Division**

**jeffc@coj.net 904-255-5137**

**Posted 10.1.19 3:30 p.m.**

**Rollcall**

**Present:** 7 - Chair Aaron Bowman, Vice Chair LeAnna Cumber, Council Member Randy DeFoor, Council Member Terrance Freeman, Council Member Tommy Hazouri, Council Member Ju'Coby Pittman and Council Member Ron Salem