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ORDINANCE 2021-673

AN ORDINANCE MAKING CERTAIN FINDINGS AND AUTHORIZING THE MAYOR, OR HIS DESIGNEE, TO EXECUTE: (1) A REDEVELOPMENT AGREEMENT ("REDEVELOPMENT AGREEMENT") AMONG THE CITY OF JACKSONVILLE ("CITY"), DIA, AND IGUANA INVESTMENTS FLORIDA, LLC ("DEVELOPER"), WHICH REDEVELOPMENT AGREEMENT PROVIDES FOR THE DESIGN AND CONSTRUCTION OF A LUXURY HOTEL WITH NO FEWER THAN 170 ROOMS, NO FEWER THAN 23 CLASS A CONDOMINIUM UNITS (COLLECTIVELY, THE "HOTEL IMPROVEMENTS"), AND A CLASS A OFFICE BUILDING WITH NO LESS THAN 141,300 GROSS SQUARE FEET ("OFFICE BUILDING IMPROVEMENTS"); IF ELECTED BY THE DEVELOPER, THE REDEVELOPMENT AGREEMENT ALSO AUTHORIZES THE CONSTRUCTION BY THE DEVELOPER ON BEHALF OF THE CITY OF A MARINA SUPPORT BUILDING OF NO LESS THAN 6,000 SQUARE FEET AND EVENTS LAWN OF APPROXIMATELY 1 ACRE HAVING AN ESTIMATED COST TO THE CITY OF \$6,192,967 (COLLECTIVELY, THE "MARINA SUPPORT BUILDING IMPROVEMENTS"), IMPROVEMENTS TO METROPOLITAN PARK MARINA WITH AN ESTIMATED COST TO THE CITY OF \$7,180,133 ("MARINA IMPROVEMENTS"), WITH ALL AGGREGATE COST OVERRUNS IN EXCESS OF \$13,373,100 AS TO THE MARINA SUPPORT BUILDING IMPROVEMENTS AND MARINA IMPROVEMENTS THE RESPONSIBILITY OF THE DEVELOPER, AND CERTAIN RIVERWALK IMPROVEMENTS

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WITH AN ESTIMATED COST TO THE CITY OF \$3,900,000 ("RIVERWALK IMPROVEMENTS"), WITH ALL COST OVERRUNS THE RESPONSIBILITY OF THE DEVELOPER, ALL ON THE NORTHBANK OF THE ST. JOHNS RIVER WITHIN THE DOWNTOWN EAST NORTHBANK DOWNTOWN COMMUNITY REDEVELOPMENT AREA ("PROJECT"); (2) AN OFFICE BUILDING GROUND LEASE BETWEEN THE DIA, ON BEHALF OF THE CITY, AND THE DEVELOPER OF AN APPROXIMATELY 1.05 ACRE PARCEL ("OFFICE BUILDING PARCEL") OF CITY-OWNED LAND FOR A TERM OF FORTY YEARS WITH ONE, TEN YEAR RENEWAL OPTION, AT AN INITIAL LEASE RATE OF \$36,000 PER YEAR, ON WHICH DEVELOPER WILL CONSTRUCT THE OFFICE BUILDING IMPROVEMENTS TO BE OWNED BY THE DEVELOPER DURING THE TERM; (3) A MARINA SUPPORT BUILDING LEASE WITH AN INITIAL LEASE TERM OF FIVE YEARS WITH FIVE, FIVE YEAR RENEWAL TERMS, FOR THE LEASE OF THE MARINA SUPPORT BUILDING TO THE DEVELOPER WITH A LEASE RATE OF \$100 PER YEAR; (4) A MARINA MANAGEMENT AGREEMENT AUTHORIZING THE DEVELOPER TO MANAGE METROPOLITAN PARK MARINA ON BEHALF OF THE CITY WITH AN INITIAL TERM OF FIVE YEARS WITH FIVE, FIVE YEAR RENEWAL OPTIONS; (5) A GUARANTY AGREEMENT IN FAVOR OF THE CITY AND DIA FOR EACH OF THE HOTEL IMPROVEMENTS AND OFFICE BUILDING IMPROVEMENTS GUARANTEEING LIEN FREE COMPLETION OF EACH SUCH PROJECT; (6) COST DISBURSEMENT AGREEMENTS FOR EACH OF THE MARINA SUPPORT BUILDING, MARINA IMPROVEMENTS AND RIVERWALK IMPROVEMENTS; (7) A QUITCLAIM DEED CONVEYING AN APPROXIMATELY 4.77 ACRE PARCEL OF CITY-OWNED

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LAND TO THE DEVELOPER AT A COST OF \$100 ON WHICH THE HOTEL IMPROVEMENTS WILL BE CONSTRUCTED; AND (8) EASEMENTS AND RELATED DOCUMENTS AS DESCRIBED IN THE REDEVELOPMENT AGREEMENT; AUTHORIZING A RIGHT OF FIRST OFFER IN FAVOR OF THE DEVELOPER OVER AN APPROXIMATELY 4.96 ACRE PARCEL OF LAND LOCATED ADJACENT TO AND WEST OF THE OFFICE BUILDING PARCEL, THE DISPOSITION OF WHICH IS SUBJECT TO A FUTURE NOTICE OF DISPOSITION AND FUTURE DIA AND COUNCIL APPROVAL OF THE TERMS THEREOF; AUTHORIZING A SEVENTY-FIVE PERCENT, TWENTY YEAR RECAPTURED ENHANCED VALUE GRANT IN THE MAXIMUM AMOUNT NOT TO EXCEED \$47,683,955 IN CONNECTION WITH THE CONSTRUCTION OF THE HOTEL IMPROVEMENTS AND OFFICE BUILDING IMPROVEMENTS; AUTHORIZING A COMPLETION GRANT IN \$25,834,887 PAYABLE UPON THE AMOUNT OF SUBSTANTIAL COMPLETION OF THE HOTEL IMPROVEMENTS AND OFFICE BUILDING IMPROVEMENTS; WAIVING PROVISIONS OF CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, WITH RESPECT TO THE PROJECT, AND TO ALLOW THE CITY TO DIRECTLY PURCHASE CERTAIN ITEMS SPECIFIED IN THE REDEVELOPMENT AGREEMENT TO CITY-OWNED IMPROVEMENTS; INVOKING THE EXCEPTION TO CHAPTER 126.107(G), TO ALLOW THE CITY TO DIRECTLY CONTRACT WITH VENDORS FOR THE PURCHASE OF SUPPLIES AND MATERIALS ТΟ BE INCORPORATED INTO CITY-OWNED PORTIONS OF THE PROJECT; ESTABLISHING REQUIREMENTS FOR ITEMS TO BE PURCHASED; WAIVING SECTION 122.811(A), (SALES OF TANGIBLE PERSONAL PROPERTY; PROHIBITION OF

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SALES TO CERTAIN PERSONS), ORDINANCE CODE, TO ALLOW SALE OF ANY SURPLUS TANGIBLE PROPERTY OF THE CITY LOCATED ON THE PROJECT PARCEL BY DEVELOPER; WAIVING CERTAIN PROVISIONS OF CHAPTER 656 (ZONING CODE), PART 3 (SCHEDULE OF DISTRICT REGULATIONS), SUBPART H (DOWNTOWN OVERLAY ZONE AND DOWNTOWN DISTRICT USE AND FORM REGULATIONS) SECTION 656.361.8.A (DEVIATIONS), ORDINANCE TO WAIVE THE CODE, SUBSECTION 3 AND REQUIREMENTS THAT AN APPLICANT MAY NOT ELIGIBLE FOR ECONOMIC INCENTIVES WHEN ALSO OBTAINING A DEVIATION FROM THE RIVER VIEW AND ACCESS CORRIDORS REQUIREMENT OF SUBSECTION 656.361.6.2.H.2, THE SUBSECTION AND REQUIREMENT OF SUBSECTION 656.361.8.A THAT A 2/3 MAJORITY VOTE IS REQUIRED TO APPROVE THE REQUESTED DEVIATION; GRANTING DEVIATION APPLICATION DDRB 2021-013, LOCATED IN COUNCIL DISTRICT 8 AT 1406 GATOR BOWL BOULEVARD (A PORTION OF R.E. NO. 130572-0100 AS DESCRIBED HEREIN, OWNED BY THE CITY OF JACKSONVILLE, TO THE MAXIMUM DISTANCE ALLOWED BETWEEN RIVERFRONT VIEW AND ACCESS CORRIDORS FROM 250' TO 384', IN ZONING DISTRICT CCBD, AS DEFINED AND CLASSIFIED UNDER THE ZONING CODE; DESIGNATING DIA AS CONTRACT MONITOR FOR THE THE REDEVELOPMENT AGREEMENT; PROVIDING FOR CITY OVERSIGHT OF THE PROJECT BY THE DEPARTMENT OF PUBLIC WORKS AND THE DIA; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS RELATING TO THE ABOVE AGREEMENTS AND TRANSACTIONS, AND AUTHORIZING

TECHNICAL CHANGES TO THE DOCUMENTS; WAIVER OF THAT PORTION OF THE PUBLIC INVESTMENT POLICY ADOPTED BY ORDINANCE 2016-382-E, AS AMENDED, TO AUTHORIZE THE COMPLETION GRANT, WHICH IS NOT AUTHORIZED BY THE PUBLIC INVESTMENT POLICY; PROVIDING AN EFFECTIVE DATE.

WHEREAS, Iguana Investments Florida, LLC (the "Developer") has submitted to the Downtown Investment Authority ("DIA") a proposal to redevelop a portion of approximately 10 acres of City-owned real property, known generally as the Kids Kampus site located along the Northbank of the St. Johns River in Jacksonville, Florida, within the Downtown East Northbank Community Redevelopment Area; and

WHEREAS, the development will include the construction of a luxury Four Seasons hotel with approximately 176 rooms (but no fewer than 170 rooms), approximately 25 Class A condominium units (with no fewer than 23 Class A condominium units (the "Hotel Improvements"), and a Class A office building with no less than 141,300 gross square feet, and 90,000 square feet of rentable office space and 9,000 square feet of retail/amenity/activated space (the "Office Building Improvements"), and other related improvements; and

WHEREAS, at the option of the Developer, the Developer will also construct on behalf of the City and at the City's cost an approximately 6,500 square feet (but not less than 6,000 square feet) Marina Support Building with Event Lawn (each as defined in the Redevelopment Agreement, defined below), improvements to Metropolitan Park Marina, and certain Riverwalk Improvements, each to be funded by the City with cost overruns the responsibility of the Developer (the foregoing improvements, collectively, the "Project"); and

WHEREAS, the City is also providing a right of first offer on the Future Development Parcel, which is an approximately 4.96-acre

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parcel of City owned real property located adjacent and to the west of the Office Building parcel, the disposition of which is subject to a future notice of disposition and future DIA and Council approval of the terms thereof; and

WHEREAS, the minimum private Capital Investment for the Hotel Improvements and Office Building Improvements is expected to be \$301,057,548; and

WHEREAS, the Developer is seeking: (1) the conveyance of approximately 4.77 acres of City-owned real property at the cost of \$100, on which the Hotel Improvements will be constructed; (2) a ground lease from the City to Developer of approximately 1.05 acres, on which the Office Building Improvements will be located; (3) a REV Grant in the maximum, up to amount of \$47,683,955 payable from the Downtown East Northbank Community Redevelopment Area; (4) a Completion Grant in the amount of \$25,834,887 payable by the City, all in support of the Project; and

WHEREAS, the Developer also has the option construct on behalf of the City and at the City's expense: (1) improvements to Metropolitan Park Marina and the construction of a marina support building and events lawn with a maximum, aggregate up to amount of \$13,373,100, and (3) Riverwalk improvements at a maximum cost of \$3,900,000, with all cost overruns for all the projects the responsibility of the Developer; and

WHEREAS, the Developer at its option may enter into a marina management agreement for the management of Metropolitan Park Marina, and may also enter into a lease of the Marina Support Building; and

WHEREAS, Developer has committed to enter into a Park Partnership Agreement with the City for Metropolitan Park and provide the amount of \$200,000 annually for a twenty-year term, with such funds to be used for the maintenance and programming of Metropolitan Park; and

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WHEREAS, Developer has offered to impose a 2% room surcharge on hotel rooms which funds shall be deposited with in a City capital account for use in maintenance of the marina, marina support building and events lawn; and

WHEREAS, the DIA has considered the Developer's requests and has determined that the REV Grant, completion grant, property conveyance, leases and other agreements authorized hereby will enable the Developer to construct the Project as described in the Redevelopment Agreement; and

WHEREAS, the Project is consistent with the DIA BID Plan, and furthers Redevelopment Goal 1, Reinforce Downtown as the City's unique epicenter for business, history, culture, education and entertainment, Redevelopment Goal 4, improve walkability/bikeability and connectivity to adjacent neighborhoods and the St. John River while creating highly walkable nodes; and Redevelopment Goal 5, establish a waterfront design framework to ensure a unique experience and sense of place; and

WHEREAS, on July 7, 2021, the DIA Board approved a resolution (the "Resolution") to issue a Notice of Disposition, and thereafter to enter into the Redevelopment Agreement, said Resolution being attached hereto as Exhibit 1; and

WHEREAS, in accordance with the process established in Chapter 656, Part 3, Subpart H, Section 656.361.8.A.1, Ordinance Code, for consideration of deviations from the Downtown Overlay, a workshop meeting was held by DDRB on September 8, 2021 at which the Developer and its design team presented the deviation request DDRB 2021-013 and alternatives; and

WHEREAS, at its regular meeting scheduled for September 16, 2021, DDRB will take action on the request for Deviation 2021-013 and forward its recommendation to City Council for final action on the deviation as required by Code; and

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WHEREAS, it has been determined to be in the interest of the City to enter into the Redevelopment Agreement and approve of and adopt the matters set forth in this Ordinance; now, therefore,

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Findings. It is hereby ascertained, determined, found and declared as follows:

- (a) The recitals set forth herein are true and correct.
- (b) The Project will greatly enhance the City and otherwise promote and further the municipal purposes of the City.
- (c) The City's assistance for the Project will enable and facilitate the Project, the Project will enhance and increase the City's tax base and revenues, and the Project will improve the quality of life necessary to encourage and attract business expansion in the City.
- (d) Enhancement of the City's tax base and revenues are matters of State and City concern.
 - (e) The Developer is qualified to carry out the Project.
- (f) The authorizations provided by this Ordinance are for public uses and purposes for which the City may use its powers as a municipality and as a political subdivision of the State of Florida and may expend public funds, and the necessity in the public interest for the provisions herein enacted is hereby declared as a matter of legislative determination.
- (g) This Ordinance is adopted pursuant to the provisions of Chapters 163, 166 and 125, Florida Statutes, as amended, the City's Charter, and other applicable provisions of law.
- Section 2. Execution of Agreements. The Mayor (or his authorized designee) and the Corporation Secretary are hereby authorized to execute and deliver the Redevelopment Agreement, Marina Improvements Costs Disbursement Agreement, Marina Support Building Costs Disbursement Agreement, Riverwalk Improvements Costs

Disbursement Agreement, Marina Management Agreement, ground lease, marina support building lease, guarantees, quitclaim deed, easements and related documents described in the Redevelopment Agreement, and the DIA is authorized to enter into the Ground Lease on behalf of the City (collectively, the "Agreements") substantially in the forms placed On File with the Legislative Services Division (with such "technical" changes as herein authorized), for the purpose of implementing the recommendations of the DIA as further described in the Redevelopment Agreement.

The Agreements may include such additions, deletions and changes as may be reasonable, necessary and incidental for carrying out the purposes thereof, as may be acceptable to the Mayor, or his designee, and the CEO of the DIA, as applicable, with such inclusion and acceptance being evidenced by execution of the Agreements by the Mayor or his designee and/or the CEO of the DIA, as applicable. modification to the Agreements may increase the financial obligations or the liability of the City or DIA and any such modification shall be technical only and shall be subject to appropriate legal review and approval of the General Counsel, or his or her designee, and all other appropriate action required by law. "Technical" is herein defined as including, but not limited to, changes in descriptions and surveys, descriptions of infrastructure improvements and/or any road project, ingress and egress, easements and rights of way, performance schedules (provided that no performance schedule may be extended for more than one year without Council approval), design standards, access and site plan, which have no financial impact.

Section 3. Right of First Offer on Future Development Parcel. The City hereby grants a right of first offer ("ROFO") in favor of the Developer for the Future Development Parcel, an approximately 4.6-acre parcel of real property located to the west of the Office Building Parcel, as defined in the Redevelopment

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Agreement authorized hereby, which ROFO would initiate a public disposition process through the DIA and Council. The term of the ROFO shall be from the effective date of the Redevelopment Agreement through December 31, 2024, upon the terms and conditions as further described in the Redevelopment Agreement.

Section 4. Payment of REV Grant.

- The REV Grant in the amount not to exceed \$47,683.955, the terms of which are more specifically described in the Redevelopment Agreement, shall not be deemed to constitute a debt, liability, or obligation of the City or of the State of Florida or any political subdivision thereof within the meaning of any constitutional or statutory limitation, or a pledge of the faith and credit or taxing power of the City or of the State of Florida or any political subdivision thereof, but shall be payable solely from the funds provided therefor as provided in this Section. The Redevelopment Agreement shall contain a statement to the effect that the City shall not be obligated to pay any installment of its financial assistance to the Developer except from the non-ad valorem revenues or other legally available funds provided for that purpose, that neither the faith and credit nor the taxing power of the City or of the State of Florida or any political subdivision thereof is pledged to the payment of any portion of such financial assistance, and that the Developer, or any person, firm or entity claiming by, through or under the Developer, or any other person whomsoever, shall never have any right, directly or indirectly, to compel the exercise of the ad valorem taxing power of the City or of the State of Florida or any political subdivision thereof for the payment of any portion of such financial assistance.
- (b) The DIA is hereby authorized to and shall disburse the annual installments of the REV Grant to the Developer as provided in this Section in accordance with this Ordinance and the Redevelopment

Agreement.

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Section 5. Payment of Completion Grant.

- (a) The Completion Grant shall not be deemed to constitute a debt, liability, or obligation of the City or of the State of Florida or any political subdivision thereof within the meaning of constitutional or statutory limitation, or a pledge of the faith and credit or taxing power of the City or of the State of Florida or any political subdivision thereof, but shall be payable solely from the funds provided therefor as provided in this Section. The Agreement shall contain a statement to the effect that the City shall not be obligated to pay any installment of its financial assistance to the Company except from the non-ad valorem revenues or other legally available funds provided for that purpose, that neither the faith and credit nor the taxing power of the City or of the State of Florida or any political subdivision thereof is pledged to the payment of any portion of such financial assistance, and that the Company, or any person, firm or entity claiming by, through or under the Company, or any other person whomsoever, shall never have any right, directly or indirectly, to compel the exercise of the ad valorem taxing power of the City or of the State of Florida or any political subdivision thereof for the payment of any portion of such financial assistance.
- (b) The CEO of the DIA, or his or her designee, is hereby authorized to and shall disburse the Completion Grant as provided in this Section in accordance with this Ordinance and the Redevelopment Agreement.
- Section 6. Waiving Provisions of Chapter 126 (Procurement Code). The provisions of Chapter 126, Ordinance Code, are hereby waived for the Project, except that this section shall not waive any portion of Chapter 126, Ordinance Code, pertaining to the Jacksonville Small Emerging Business Program. Further, the City is authorized to purchase directly certain items specified in the pricing proposals

for the construction materials and improvements for the Project. Said items to be purchased shall be determined by the Chief of Procurement with the advice of the Director of Public Works in accordance with Section 9 of this Ordinance.

Section 7. Establishing requirements for items to be purchased. Whenever items to be used in such construction projects are to be purchased directly by the City pursuant to this Ordinance, the following requirements shall be met:

- (a) The purchase shall be in the City's name with ownership of such items upon receipt vested in the City; and
- (b) The purchase shall be by a City Purchase Order or other City document and shall be directly funded by the City; and
- (c) The vendor/supplier shall invoice the City directly for payment which shall be made directly by the City to the vendor/supplier; and
- (d) The City's Purchase Order or other document shall clearly state the purchase is exempt from Sales Tax pursuant to the City's Sale and Use Tax Exemption Certificate; and
- (e) The City may provide Builders Risk Insurance to protect against the loss of such items and to evidence the City's liability therefore, or alternatively may require Developer's contractor to provide insurance naming the City as the additional insured and direct loss payee; and
- (f) Acknowledgement of receipt of the item and approval of payment shall be documented by an official of the City or an authorized agent of the City.
- Section 8. Waiving Section 122.811(A) (Sales of tangible personal property; prohibition of sales to certain persons.), Ordinance Code, Waived. The City hereby waives the provisions of Section 122.811(a), Ordinance Code, to allow Developer to coordinate the sale of any surplus City property in coordination with the

construction of the improvements. Any such revenues shall be applied toward the cost of the Optional Improvements (as defined in the Redevelopment Agreement) and credited to the City.

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Section 9. Waiving Chapter 656 (Zoning Code), (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Use and Form Regulations), Section 656.361.8 (Deviations) A (General Considerations), Section 656.361.8.A.3., Section 656.361.8.A.4., and 656.361.8.A.5 Ordinance Code. Section 656.361.8.A.3. requiring that economic incentives of any kind may not be granted when a River View and Access Corridor Deviation is granted, Section 656.361.8.A.4., Ordinance Code, that provides approval by the DIA of an economic incentives assumes that the project will meet the Form Regulations as written without a Deviation, 656.361.8.A.5 requiring a 2/3 majority approval of the requested Deviation are hereby waived in order to authorize the economic incentives as set forth in the Redevelopment Agreement and allow the deviation requested, by majority approval. The Waiver is justified because the need for the Deviation arises from the existing location of JEA easements, which create a defined space within which to develop. Meeting the spacing requirements of the Overlay in this unique situation would severely impact the effective and aesthetic design of the Hotel Improvements.

Section 10. Granting Deviation from Section 656.361.6.2.H.2(b) to authorize an increase of the maximum distance between the inside of the River View and Access Corridors from 250' to 384'. As required by subsection 656.361.8, the Council expressly finds that the requested Deviation meets each of the criteria in Section 656.361.6.2.H.5(b) and the criteria in Section 656.361.8 for such Deviation and hereby grants the Deviation requested.

Section 11. Designation of Authorized Official and DIA as

Contract Monitor. The Mayor is designated as the authorized official

of the City for the purpose of executing and delivering any contracts and documents and furnishing such information, data and documents for the Agreements and related documents as may be required and otherwise to act as the authorized official of the City in connection with the Agreements, and is further authorized to designate one or more other officials of the City to exercise any of the foregoing authorizations and to furnish or cause to be furnished such information and take or cause to be taken such action as may be necessary to enable the City to implement the Agreements according to their terms. The DIA is hereby required to administer and monitor the Redevelopment Agreement and to handle the City's responsibilities thereunder, including the City's responsibilities under such agreement working with and supported by all relevant City departments.

Section 12. Oversight Department. The Department of Public Works shall oversee the Project described herein, and the Department of Parks, Recreation and Community Services shall oversee the marina improvements and Riverwalk improvements portion of the Project.

Section 13. Further Authorizations. The Mayor, or his designee, and the Corporation Secretary, are hereby authorized to execute the Agreements and all other contracts and documents and otherwise take all necessary action in connection therewith and The Chief Executive Officer of the DIA, as contract herewith. administrator, is authorized to negotiate and execute all necessary changes and amendments to the Agreements and other contracts and documents, to effectuate the purposes of this Ordinance, without further Council action, provided such changes and amendments are limited to amendments that are technical in nature (as described in Section 4 hereof), and further provided that all such amendments shall be subject to appropriate legal review and approval by the General Counsel, or his or her designee, and all other appropriate official action required by law.

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Section 14. Waiver of Public Investment Policy. requirements of the Public Investment Policy adopted by City Council Ordinance 2016-382-E, as amended, are waived to authorize the Completion Grant that is not authorized pursuant to the Public Investment Policy. The waiver is justified due to the fact that the Project will cause an estimated private capital investment in the project of \$301,057,548 and result in increased ad valorem revenues to the City.

Section 15. Effective Date. This Ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

/s/ John Sawyer

Form Approved:

Office of General Counsel

Legislation Prepared By: John Sawyer

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