

# CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



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**Bill Type and Number:** Ordinance 2021-505

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 27, 2021

**Committee(s) of Reference:** F

**Date of Analysis:** July 29, 2021

**Type of Action:** Adoption of 2022-26 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waivers

**Bill Summary:** The bill adopts the 2022-26 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY21/22. It also waives, due to issues involved with the implementation of the new financial management system, the provision of the Ordinance Code requiring the publication of a list of CIP Projects Not Lapsed including information about encumbrances and remaining project balances from the previous year. It declares the City’s intent to advance internally available funds for projects and to reimburse itself for all or a portion of those expenses via future borrowing. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

**Background Information:** The CIP proposes sending \$469,092,947 million in FY21-22 on “general capital improvement projects”, with \$377.1 million being borrowed funds. The largest projects are \$50 million for septic tank phase-outs, \$50 million for allocation by the Special Committee on Parks and Quality of Life, \$36 million for Lot R – Stadium Performance Center, \$24 million for roadway resurfacing, \$22 million for McCoy’s Creek outfall improvements with Riverwalk, \$20 million for UF Health capital improvements, \$15 million for Jacksonville Fairgrounds relocation, \$12.5 million for Chaffee Road improvement, \$12 million for Civic Site Attraction and Riverwalk at the Shipyards, \$10 million for resiliency infrastructure improvements, and \$10 million for the new Medical Examiner facility.

The CIP proposes \$10,762,013 in stormwater projects in FY21-22 funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$4,065,661 to Dunn/Caney (Sapp Road Wet Detention). For solid waste projects it also proposes \$14,896,650 for continuation of the Trail Ridge Landfill expansion project (\$11,396,650) and \$3.5 million for environmental compliance countywide, both using borrowed funds.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$1,454,921,168 from FY22 through FY26, with \$545,003,560 (84%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$50,762,013 million funded without any borrowing. The 5-year CIP for solid waste projects includes a total \$36,204,928 for 3 projects – Trail Ridge Landfill expansion, environmental compliance citywide

and the landfill leachate evaporator system – all paid by borrowing.

**Policy Impact Area:** Capital improvement budgeting

**Fiscal Impact:** The City's total CIP projects cost for FY22-26 (General Fund, stormwater, solid waste) is \$1,541,888,109. The total project value for the 5-year CIP (City and independent authorities) is \$5,402,307,442.

**Analyst:** Clements