2

1

3

4

5

6

7

8

9

10

11

12

13

14

1516

17

18

19

20

21

22

24

25

26

27

28

29

30

31

## **ORDINANCE 2020-627**

AN ORDINANCE PROVIDING FOR AND AUTHORIZING THE ISSUANCE BY THE CITY OF JACKSONVILLE, FLORIDA OF TTS EDUCATIONAL FACILITIES REVENUE BONDS (JACKSONVILLE ALLIANCE FOR KIPP SCHOOLS, INC. PROJECT), SERIES 2020, IN ONE OR MORE SERIES, IN AN AGGREGATE PRINCIPAL AMOUNT NOT EXCEEDING \$23,000,000 FOR THE PURPOSE OF OBTAINING FUNDS TO LOAN TO JACKSONVILLE ALLIANCE FOR KIPP SCHOOLS, INC., A FLORIDA NOT FOR PROFIT CORPORATION, TO FINANCE, INCLUDING THROUGH REIMBURSEMENT, OR REFINANCE A PART OF THE COST OF ACQUIRING, CONSTRUCTING AND EQUIPPING VARIOUS EDUCATIONAL FACILITIES FOR SUCH CORPORATION AND ITS AFFILIATES, KIPP JACKSONVILLE, INC. AND MCDUFF QALICB2, INC., IN THE CITY OF JACKSONVILLE, FLORIDA; PROVIDING THAT SUCH BONDS SHALL NOT CONSTITUTE A GENERAL DEBT OR LIABILITY OF THE CITY OR A DEBT LIABILITY OR OBLIGATION OF DUVAL COUNTY, FLORIDA, OR OF THE STATE OF FLORIDA OR ANY POLITICAL SUBDIVISION THEREOF, BUT SHALL BE PAYABLE SOLELY FROM THE REVENUES HEREIN PROVIDED; PROVIDING FOR THE RIGHTS OF THE HOLDERS OF THE BONDS; MAKING CERTAIN COVENANTS AND AGREEMENTS IN CONNECTION WITH THE ISSUANCE OF SUCH SERIES 2020 BONDS; APPROVING AND AUTHORIZING THE EXECUTION AND DELIVERY OF A FINANCING AGREEMENT WITH RESPECT TO THE BONDS;

11

10

12

13 14

15 16

17 18

19

20

21 22

23

24 25

26 27

2.8

29 30

31

APPROVING AND AUTHORIZING THE EXECUTION AND DELIVERY OF CERTAIN OTHER DOCUMENTS REQUIRED IN CONNECTION WITH THE FOREGOING; AUTHORIZING THE CHIEF ECONOMIC OFFICER OF THE CITY OF JACKSONVILLE, FLORIDA TO AWARD THE PLACEMENT OF THE BONDS TO BBVA USA OR AN AFFILIATE THEREOF, AND APPROVING THE CONDITIONS OF SUCH PLACEMENT; AND PROVIDING CERTAIN OTHER DETAILS CONNECTION THEREWITH; AND PROVIDING AN EFFECTIVE DATE.

BE IT ORDAINED by the Council of the City of Jacksonville:

Authority. This Ordinance is enacted pursuant Section 1. to Chapter 104, Part 3 of the Ordinance Code of the City of Jacksonville, Florida (referred to herein as the "City" or the "Issuer"), as amended; the Florida Industrial Development Financing Act, Chapter 159, Part II, Florida Statutes, as amended (the "Industrial Act"); and other applicable provisions of law (collectively, the "Act").

## Section 2. Definitions.

"Bond Counsel" means the law firm of Foley & Lardner LLP, Jacksonville, Florida.

"Bonds" means the bonds of the Issuer to be designated "City of Jacksonville, Florida Educational Facilities Revenue (Jacksonville Alliance for KIPP Schools, Inc. Project), Series 2020" in one or more tax-exempt or taxable series, in an aggregate principal amount not to exceed \$23,000,000, substantially in the form and with rates of interest, maturity dates and other details provided for herein and in the Financing Agreement, to be authorized and issued by the Issuer, and delivered to the Lender in accordance with the Financing Agreement.

"Borrower" means Jacksonville Alliance for KIPP Schools, Inc., a Florida not for profit corporation, and any successor thereto.

"Chief Economic Officer" as used herein refers to the Economic Development Officer of the Issuer as defined in Section 26.102, of the Ordinance Code of the City of Jacksonville, or such other person as may be authorized to act in the place of the Economic Development Officer.

"Council" means the City Council of the Issuer

"Code" means the Internal Revenue Code of 1986, as amended from time to time, and the regulations promulgated thereunder, whether proposed, temporary or final.

"Corporation Secretary" as used herein refers to the Corporation Secretary of the Issuer or such other person as may be authorized to act in the place of the Corporation Secretary.

"County" means Duval County, Florida.

2.8

"Financing Project" means (i) the financing, reimbursing or refinancing of a portion of the costs of acquiring, constructing and equipping of costs of the Project, (ii) paying certain capitalized interest on the Bonds, and (iii) paying all or a portion of the costs of issuing the Bonds.

"Financing Agreement" means the Financing Agreement to be executed by and among the Issuer, the Borrower and the Lender, substantially in the form currently **On File** with the Legislative Services Division and incorporated herein by reference.

"Lender" means BBVA USA or its affiliate, BBVA Mortgage Corporation, its successor and assigns.

"Master Note" means the promissory note of the Borrower issued pursuant to a master trust indenture.

"Project" means the acquisition, construction, installation and equipping of certain educational facilities for the Borrower and its affiliates, KIPP Jacksonville, Inc. ("KIPP Jacksonville") and McDuff

QALICB2, Inc., consisting of: (i) the acquisition, construction, installation and equipping of an approximately 63,000 square foot classroom building and an approximately 10,500 square foot gymnasium, and related improvements, fixtures, furnishings and equipment, to be operated by KIPP Jacksonville as an elementary charter school, and to be located on an approximately 8-acre site located at 813 Golfair Boulevard, Jacksonville, Florida, which site is to be leased to the Borrower, (ii) refinancing a loan to the Borrower which financed certain capital improvements to facilities operated by KIPP Jacksonville as a charter school for grades kindergarten through eighth grade, located at 1440 McDuff Avenue North, Jacksonville, Florida, and owned by the Borrower, and (iii) refinancing a loan to the Borrower which financed a part of the cost of the acquisition, construction, installation and equipping of an approximately 75,000 square foot facility, and related improvements, fixtures, furnishings and equipment, operated by KIPP Jacksonville as an elementary charter school, located at 2525 West 1st Street, Jacksonville, Florida, and owned by McDuff QALICB2, Inc.

"State" means state of Florida.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

2.8

29

30

31

All other terms used herein in capitalized form, unless otherwise defined herein, shall have the same meanings as ascribed to them in the resolution pertaining to the Bonds referenced below (the "Preliminary Resolution"), adopted by the Industrial Development Revenue Bond Review Committee on September 21, 2020, a copy of which is **On File** with the Legislative Services Division and incorporated herein by reference.

Section 3. Findings. The Issuer hereby finds and declares as follows:

(A) The Issuer is a consolidated municipal corporation and county political subdivision of the State of Florida, and is a local agency as defined in the Industrial Act. The Issuer is duly

authorized and empowered by the Act to provide for the issuance of and to issue and sell its revenue bonds for the purpose of financing all or any part of the "cost" of any "project," including any project for an "educational facility" (as such terms are defined or used in the Industrial Act), in order to improve education, promote the advancement of education, promote and foster the economic growth and development of the Issuer and of the State, to improve education in the City and the State, to enhance and expand industry and other economic activity in the City and the State, and to increase purchasing power and opportunities for gainful employment, to improve living conditions, education and health care and to advance and improve the prosperity and the welfare of the State and its inhabitants, to foster the industrial and business development of the Issuer and the State, and to otherwise provide for and contribute to the health, safety and welfare of the people of the Issuer and the State.

- (B) The Borrower has requested that the Council authorize the issuance of the Bonds in one or more tax-exempt or taxable series to be designated, for the purpose of financing the Financing Project.
- (C) On September 21, 2020, the Industrial Development Revenue Bond Review Committee of the Issuer adopted the Preliminary Resolution expressing the intent of the Issuer to issue the Bonds and authorizing the execution and delivery of a Memorandum of Agreement with the Borrower relating to the proposed issuance of the Bonds. A copy of the Preliminary Resolution is **On File** with the Legislative Services Division and incorporated herein by reference, and a copy of the Memorandum of Agreement is **On File** with the Legislative Services Division and incorporated herein by reference. The Issuer has determined to authorize the issuance of the Bonds and loan the proceeds of the Bonds to the Borrower pursuant to the Financing Agreement for the purpose of financing the Financing Project. The

Borrower's obligations under the Financing Agreement will be secured by a promissory note issued pursuant to and in accordance with a master trust indenture. The Issuer's rights under the Financing Agreement (with the exception of certain rights to indemnification and notices that will be retained by the Issuer) will be assigned to the Lender to secure the Bonds.

- (D) The Project constitutes a "project" and an "educational facility"" within the meaning and contemplation of the Industrial Act, is appropriate to the needs and circumstances of, and shall continue to make a significant contribution to the economic growth of the Issuer and the State, shall provide or preserve gainful employment and shall serve a public purpose by advancing education, the economic prosperity, the public health and the general welfare of the City and the State and its people and by improving living conditions within the State as stated in Section 159.26, Florida Statutes, as amended.
- (E) The Issuer is authorized under the Act to finance, reimburse or refinance all or a portion of the costs of the Project, as herein contemplated and to fully perform the obligations of the Issuer in connection therewith in order to improve education and health care in the City, promote the industrial economy of the City, increase and preserve opportunities for gainful employment and purchasing power, improve the prosperity and welfare of the State and its inhabitants, and otherwise contribute to the prosperity, health and welfare of the City, and the inhabitants thereof.
- (F) Upon consideration of the information furnished by the Borrower and other available information, the Issuer has made the following findings and determinations:
- (1) The Financing Project will be in furtherance of the purposes of the Act.
  - (2) The Project is appropriate to the needs and

circumstances of, and shall continue to make a significant contribution to the economic growth of the Issuer and the State, shall provide or preserve gainful employment and shall serve a public purpose by advancing education, the economic prosperity, the public health and the general welfare of the City and the State and its people as stated in Section 159.26, Florida Statutes, as amended.

- criteria established by the Act, and the Borrower is fully capable and willing to serve the purposes of the Act and to fulfill its obligations under the Financing Agreement and the Master Note and under any other agreements to be made in connection with the issuance of the Bonds and the use of the proceeds of the Bonds for the Financing Project, including the obligation to pay loan payments or other payments in an amount sufficient in the aggregate to pay all of the interest, principal and redemption premiums, if any, on the Bonds in the amounts and at the times required, the obligation to operate, repair and maintain the Project at the Borrower's expense, and such other responsibilities as may be imposed under such agreements.
- (4) The Issuer and other local agencies will be able to cope satisfactorily with the impact of the Project and will be able to provide, or cause to be provided when needed, the public facilities, including utilities and public services, that will be necessary for the construction, operation, repair and maintenance of the Project and on account of any increase in population or other circumstances resulting therefrom.
- (5) The costs to be paid from the proceeds of the Bonds shall be "costs" of an "educational facility" and "costs" of a "project" within the meaning of the Industrial Act.
- (G) The Issuer has initially determined that the interest on the Bonds to be issued as "tax-exempt" obligations will be excludable from gross income for federal income tax purposes under Section 103(a)

of the Code, based in part on a certificate to be obtained from the Borrower with respect to the Bonds; and the Bonds will not be issued as "tax-exempt" obligations unless the Issuer has received a satisfactory opinion of Bond Counsel at the time of delivery of the Bonds to the effect (among other things) that the interest on the Bonds issued as "tax-exempt" obligations will be excludable from gross income for federal income tax purposes.

- (H) The Issuer is not obligated to pay the Bonds except from the proceeds derived from the repayment of the loan to the Borrower, and neither the faith and credit of the Issuer, nor the faith and credit or taxing power of the Issuer, the County, or of the State or any political subdivision thereof is pledged to the payment of the principal of, premium, if any, or the interest on the Bonds. No owner or holder of the Bonds shall ever have the power, directly or indirectly, to compel the exercise of the ad valorem taxing power of the Issuer, the State or any political subdivision thereof, for the payment of the principal of or premium, if any, or interest on the Bonds.
- (I) The payments to be made by the Borrower under the Financing Agreement will be sufficient to pay all principal of, premium, if any, and interest on the Bonds, as the same shall become due, and to make all other payments required by the Financing Agreement.
- (J) A negotiated sale of the Bonds is required and necessary and is in the best interest of the Issuer for the following reasons: the Bonds will be special and limited obligations of the Issuer payable out of moneys derived by the Issuer from the Borrower or as otherwise provided herein and will be secured by funds and assets of the Borrower; the Borrower will be required to pay all costs of the Issuer in connection with the financing; the cost of issuance of the Bonds, which must be borne directly or indirectly by the Borrower, would most likely be greater if the Bonds are sold at public sale by

competitive bids than if the Bonds are sold in a negotiated sale, and there is no basis, considering prevailing market conditions, for any expectation that the terms and conditions of a sale of the Bonds at public sale by competitive bids would be any more favorable than in a negotiated sale; because prevailing market conditions are uncertain, it is desirable to sell the Bonds at a predetermined price; and bonds having the characteristics of the Bonds are typically sold in a negotiated sale under prevailing market conditions.

- (K) The Lender, prior to the issuance of the Bonds, will provide to the Issuer a disclosure statement containing the information required by Section 218.385(2), (3), (6), Florida Statutes, as amended.
- (L) The Lender has submitted a proposal to hold the Bonds for its own account pursuant to the Financing Agreement.
- (M) It is in the best interest of the Issuer to award the sale of the Bonds to the Lender pursuant to the Financing Agreement.
- (N) All requirements precedent to the enactment of this Ordinance, and all requirements of the Constitution and other laws of the State, including the Act, has been complied with.
- (O) The costs of the Financing Project will be paid from the proceeds of the Bonds in accordance with the terms of Financing Agreement, and these costs constitute costs of a "project" within the meaning of the Act.

be held before the Chief Economic Officer, or his designee, inviting comments and discussion concerning the plan of finance, the nature and location of the Project and the issuance of the Bonds (the "Notice of Hearing"), was published in the Financial News and Daily Record, a newspaper of general circulation in the City, at least 7 days prior to the date of such public hearing. A proof of publication of such Notice of Hearing is to be placed **On File** with the Legislative

Services Division at a later date and is incorporated herein by reference.

Following such notice, a public hearing was held by the Chief Economic Officer, or his designee, during which comments and discussion concerning the plan of finance, the nature and location of the Project and the issuance of the Bonds to finance, reimburse or refinance a portion of the costs of the Project were requested and allowed. A written report of the hearing officer relating to such public hearing is to be placed **On File** with the Legislative Services Division at a later date and is incorporated herein by reference.

The Council is the elected legislative body of the Issuer and has jurisdiction over the Project.

Section 5. Financing of Financing Project Authorized. The Financing Project in the manner provided herein is hereby authorized.

## Section 6. Authorization and Award of Bonds.

- (A) The special limited obligations of the Issuer to be known as the "City of Jacksonville, Florida Educational Facilities Revenue Bonds (Jacksonville Alliance for KIPP Schools, Inc. Project), Series 2020" (or such other series designation as may be set forth in the Financing Agreement) is hereby authorized and approved to be issued in an aggregate principal amount not to exceed twenty-three million dollars (\$23,000,000), in the form and manner described in the Financing Agreement; provided, however, that the Bonds shall not be issued unless the Bonds meet the requirements of Section 104.306(b)(3) of the Ordinance Code of the City of Jacksonville.
- (B) The Bonds will be issued in one or more tax-exempt or taxable series, dated such dates and in such denominations, will mature in such years and amounts, contain such redemption provisions, be payable at the place or places, mature at such times and in such amounts, and bear interest at such rates (not exceeding the maximum interest rate permitted by the Act or by other applicable provisions

of law), as provided in the Financing Agreement.

2.8

(C) The Bonds, in substantially the form attached as an exhibit to the Financing Agreement, with such changes, alterations and corrections as may be recommended by the Office of General Counsel and as may be approved by the Chief Economic Officer, such approval to be presumed by his or her execution thereof, are hereby approved by the Issuer, and the Issuer hereby authorizes and directs the Chief Economic Officer to execute and the Corporation Secretary to attest and, subject to the provisions of this Section 6, the Chief Economic Officer to deliver the same to the Lender upon receipt of the purchase price of the Bonds, pursuant to and in accordance with the terms and conditions stated in the Financing Agreement. Authorization for the issuance of such aggregate principal amount of Bonds as is herein authorized but which shall not be hereafter delivered pursuant to provisions of the Financing Agreement is hereby cancelled and rescinded.

Section 7. Authorization of Execution and Delivery of the Financing Agreement. The Financing Agreement, with such changes, corrections, insertions and deletions as may be approved by the Chief Economic Officer, such approval to be evidenced conclusively by execution thereof, is hereby approved and authorized; the Issuer hereby authorizes and directs the Chief Economic Officer, to date and execute the Financing Agreement, and deliver the Financing Agreement to the Lender and the Borrower; and all of the provisions of the Financing Agreement, when executed and delivered by the Issuer as authorized herein and by the Lender and the Borrower shall be deemed to be a part of this Ordinance as fully and to the same extent as if incorporated verbatim herein.

Section 8. Assignment of Financing Agreement. All rights of the Issuer under the Financing Agreement (other than certain rights of the Issuer reserved therein) will be assigned by the Issuer to the

lender or lenders under the terms of the Financing Agreement

Section 9. Validation. The Bonds shall not be required to be validated pursuant to Chapter 75, Florida Statutes, as amended; provided, however, that if required by counsel to the Issuer, counsel to the Borrower or Bond Counsel, the Bonds may be validated and in such event Issuer's counsel is hereby authorized, at the expense of the Borrower, to prepare validation pleadings on behalf of the Issuer and to take any and all action as Issuer's counsel may deem necessary or desirable for the validation of the Bonds.

Section 10. Delegated Sale of Bonds. Subject to the satisfaction of the conditions set forth in this Section, a delegated negotiated sale of the Bonds is hereby authorized. The Chief Economic Officer is hereby authorized and directed to award the sale of the Bonds to the Lender, pursuant to the provisions of the Financing Agreement, subject to all the following conditions:

- (A) Receipt by the Chief Economic Officer of a Financing Agreement providing for, among other things, (i) the issuance of the Bonds in an aggregate principal amount of not to exceed \$23,000,000, (ii) bearing interest at initial interest rate on the date of issuance of not more than 7.0% per annum, and (iv) the final maturity date of the Bonds to be no later than 35 years from the dated date of the Bonds.
- (B) Receipt by the Chief Economic Officer from the Lender of a disclosure statement and truth-in-bonding information complying with Section 218.385, Florida Statutes, as amended.
- (C) The Bonds shall meet the requirements of Section 104.306(b)(3)(i) of the Ordinance Code of the City, shall be issued in minimum authorized denominations of \$100,000 and shall be sold only to "qualified institutional buyers" within the meaning of such Section 104.306(b)(3)(i).

Section 11. Authorization of Execution of other Certificates

and Instruments. The Chief Economic Officer, the Corporation Secretary and the members of Council are hereby authorized and directed, either alone or jointly, to execute and deliver: (i) certificates of the Issuer certifying such facts as the Issuer's counsel or Bond Counsel shall require in connection with the issuance, sale and delivery of the Bonds, (ii) such certificates as may be required under Section 103 of the Code or under the provisions of Florida law, (iii) such agreements and instruments as shall be necessary or desirable in connection with the delivery of any credit enhancement or liquidity facilities relating to the Bonds, and (iv) such other agreements and instruments, including but not limited to, tax compliance agreements, hedge agreements or swap agreements, deeds, assignments, bills of sale and financing statements, as shall be necessary or desirable to perform the Issuer's obligations under the Financing Agreement, and to consummate the transactions hereby authorized.

Section 12. Prerequisites performed. All acts, conditions and things relating to the passage of this Ordinance, to the issuance, sale and delivery of the Bonds, and to the execution and delivery of the Financing Agreement, required by the Constitution or other laws of the State, to happen, exist and be performed precedent to the passage hereof, and precedent to the issuance, sale and delivery of the Bonds, to the execution and delivery of the Financing Agreement, have either happened, exist and have been performed as so required or will have happened, will exist and will have been performed prior to such execution and delivery.

Section 13. General Authority. The members of the Council and its officers, attorneys, agents and employees are hereby authorized to do all acts and things required of them by this Ordinance, the Bonds, and the Financing Agreement, and to do all acts and things which are desirable and consistent with the requirements

hereof or of the Bonds, and the Financing Agreement, for the full, punctual and complete performance of all the terms, covenants and agreements contained herein or in the Bonds, or in the Financing Agreement.

Section 14. Authorization of Amendments and Supplements. The execution, delivery and performance of amendments or supplements to the Financing Agreement and related documents for such purpose as does not materially change the basic purposes, terms and provisions of the Bonds approved hereby and as agreed to by the Borrower and the Lender; are hereby authorized. Any such amendments shall be executed by the Chief Economic Officer, and shall be in such form as may be approved by the Chief Economic Officer, with the assistance of the Office of General Counsel, and attested by the Corporation Secretary, and the execution of such amendments by the Chief Economic Officer, and attested by the Corporation Secretary, as hereby authorized shall be conclusive evidence of any such approval.

Section 15. Repealing Clause. All ordinances or parts thereof in conflict with the provisions herein contained are, to the extent of such conflict, hereby superseded and repealed.

Section 16. Assents, Acceptance and Approvals; Actions. The Chief Economic Officer is, subject to the terms hereof, hereby authorized and empowered to execute and deliver the Bonds, the Financing Agreement, and all documents contemplated thereby, in each case subject to such changes and modifications as such officer may approve, such execution to be conclusive evidence of any such approval. The Chief Economic Officer is hereby authorized to designate by written certificate one or more authorized signatories to execute any and all instruments, documents and certificates in his place. Such signature shall have the effect of the Chief Economic Officer's signature as authorized in this Ordinance. The Chief Economic Officer is hereby authorized to designate by written

certificate one or more authorized signatories to execute any and all instruments, documents and certificates in his place. Such signature shall have the effect of the Chief Economic Officer's signature as authorized in this Ordinance.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

Section 17. Severability of Invalid Provisions. If any one or more of the covenants, agreements or provisions herein contained shall be held contrary to any express provisions of law or contrary to the policy of express law, though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions, and shall in no way affect the validity of any of the other provisions hereof or of the Bonds.

Section 18. No Personal Liability. No representation, statement, covenant, warranty, stipulation, obligation or agreement herein contained, or contained in the Bonds or the documents referred to herein or any certificate or other instrument to be executed on behalf of the Issuer in connection with the issuance of the Bond, shall be deemed to be a representation, statement, covenant, warranty, stipulation, obligation or agreement of any member, officer, employee or agent of the Issuer in his or her individual capacity, and none of the foregoing persons nor any officer of the Issuer executing the Bonds or any document referred to herein or any certificate or other instrument to be executed in connection with the issuance of the Bonds shall be liable personally thereon or be subject, to any personal liability or accountability by reason of the execution or delivery thereof.

Section 19. No Third-Party Beneficiaries. Except as otherwise expressly provided herein, in the Bonds or in the documents referred to herein, nothing in this Ordinance, the Bonds or the documents, express or implied, is intended or shall be construed to

confer upon any person, firm, corporation or other organization, other than the Issuer, the Borrower, the Obligated Group and the Underwriter, any remedy or claim, legal or equitable, under and by Underwriter of this Ordinance or any provision hereof, or of the Bonds or the documents, all provisions hereof and thereof being intended to be and being for the sole and exclusive benefit of the Issuer, the Borrower and the Underwriter.

Section 20. Effective Date. This Ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

11

10

8

9

Form Approved:

13

14

16

12

## /s/ Joelle J. Dillard

15 Office of General Counsel

Legislation prepared by: Foley & Lardner LLP and Assistant General

17 Counsel

GC-#1394898-v3-KIPP\_Schools\_IRB\_Legislation.docx