Introduced by Council Member Salem:

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## ORDINANCE 2020-245-W

5 AN ORDINANCE RELATING TO THE POWERS OF THE CITY COUNCIL AND JEA; SETTING A 6 PUBLIC 7 REFERENDUM; CREATING A NEW SECTION 4.04 AND AMENDING SECTION 21.08 OF THE CHARTER OF THE 8 9 CITY OF JACKSONVILLE, IN ORDER TO REQUIRE THAT BONUS OR INCENTIVE PROGRAM SHALL 10 NO ΒE IMPLEMENTED UNLESS APPROVED ANNUALLY BY THE 11 JEA GOVERNING BODY AND APPROVED ANNUALLY BY 12 THE CITY COUNCIL; PROVIDING FOR REFERENDUM 13 APPROVAL, PROVIDING FOR A FINANCIAL IMPACT 14 STATEMENT TO BE DEVELOPED AND PLACED ON THE 15 BALLOT; DIRECTING THE SUPERVISOR OF ELECTIONS 16 TO PLACE THE REFERENDUM QUESTION ON THE 2020 17 GENERAL ELECTION BALLOT ON NOVEMBER 3, 2020; 18 PROVIDING AN EFFECTIVE DATE. 19

**BE IT ORDAINED** by the Council of the City of Jacksonville:

22 Section 1. Applicability; Subject to Referendum. The 23 amendment to the City of Jacksonville's Charter as described in the 24 provisions of Section 2 below, shall be subject to and become 25 effective upon the certification of a majority vote in favor of the 26 amendment at the voter referendum as hereinafter set forth.

27Section 2.Charter Amended.The Charter of the City of28Jacksonville is hereby amended to read as follows:

## CHARTER AND RELATED LAWS

PART A - CHARTER LAWS CHARTER OF THE CITY OF JACKSONVILLE, FLORIDA

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1	ARTICLE 4 DIVISION OF POWERS
2	* * *
3	<u>Sec. 4.04 Council Power to Approve JEA employee bonus or</u>
4	incentive program.
5	The Council shall have the executive power to approve or
6	disapprove employee bonus or incentive programs for JEA employees.
7	* * *
8	ARTICLE 21. JEA
9	* * *
10	Sec. 21.08 Employees.
11	(a) All employees of the utilities system shall be employees of
12	JEA and shall be subject to articles 16 and 17 unless
13	otherwise provided by the council, which shall be and continue
14	to be the legislative body as provided in section 447.203(10),
15	Florida Statutes. JEA shall be fully responsible for the
16	administration and operation of all utility services as set
17	out in this article and in order to meet its administrative
18	and operational responsibilities, JEA shall have full and
19	independent authority to hire, transfer, promote, discipline,
20	terminate and evaluate employees engaged to provide any and
21	all of the utilities services for which it is responsible and
22	accordingly, consistent with the provisions of article 17, JEA
23	may establish employment policies relating to hiring,
24	promotion, discipline and termination, and other terms and
25	conditions of employment, and enter into negotiations with
26	employee organizations with respect to wages, hours and terms
27	and conditions of employment and take such other employment
28	related action as needed to assure effective and efficient
29	administration and operation of the utilities system. In order
30	to effectively implement the foregoing, JEA shall perform all
31	functions with regard to its own employees that are performed

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1 by the City department or division which oversees city employees in regard to personnel matters. JEA, at its expense, 2 shall provide accidental death benefits for all employees 3 engaged in hazardous duty as determined by JEA, in the amount 4 5 of \$50,000 payable to the beneficiary named by the employee, or as otherwise provided, in the event said employee dies as a 6 7 result of an accident occurring to any employee in the course of his/her employment. Nothing contained in this section 21.08 8 9 shall be construed to supersede or repeal any provision of 10 section 12 of Chapter 80-513, Laws of Florida, as amended.

11 JEA shall not implement or adopt any employee bonus or (b) 12 incentive program for employees unless (1) the program meets all the requirements of state law and this Charter; and (2) 13 the program is approved annually by both the JEA governing 14 body and the City Council, by ordinance. Any bonus program 15 16 created pursuant to this section shall terminate if not approved or reapproved by JEA and the City Council 17 annually. Approval and reapproval of any such programs must 18 be adopted annually by the Council in an ordinance other than 19 20 the annual budget ordinance, which includes all the terms of 21 the program.

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22 Section 3. Referendum.
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(a) A referendum of the qualified electors residing in Duval
County, Florida is hereby called to be held on November 3, 2020,
the 2020 General Election, to determine whether the Charter
amendment to require that JEA employee bonus or incentive programs
be approved by the JEA governing body and the City Council, as set
forth in Section 2 of this ordinance, shall become effective.

(b) The referendum shall be held and conducted in the manner prescribed by law for holding elections under a referendum provision.

(C) All qualified electors in the Consolidated City of 1 2 Jacksonville, including Urban Service Districts 1, 2, 3, 4 and 5, 3 shall be entitled and permitted to vote in the referendum. The places and times of voting shall be those polling places and times 4 5 established for voting by law. The inspectors and clerks for the referendum shall be designated by the Supervisor of Elections in 6 7 accordance with applicable State law.

Upon approval of this ordinance, the Supervisor 8 (d) of 9 Elections shall notify the Mayor, City Council President, General 10 Counsel and Council Auditor, by hand and certified mail, of a duty to prepare, within thirty (30) days of such notice, an up to 11 seventy-five (75) word financial impact estimate of the increase or 12 decrease of any revenues or costs to the City of Jacksonville 13 14 the implementation of the proposed charter resulting from 15 amendment. The financial impact estimate shall be constructed, within the thirty (30) day period, by a committee composed of one 16 17 representative appointed by the Mayor, one appointed by the City Council President, the General Counsel or his or her designee 18 19 chosen from the General Counsel's office, the Council Auditor and 20 one member having appropriate fiscal expertise in the subject 21 matter of the proposed charter amendment and selected by the other 22 members stated above. The Office of the Council Auditor and the Department of Finance shall be made available as resources. 23 The 24 Council Auditor shall chair the committee and ensure the timely 25 completion of the financial impact estimate in time to be included 26 on the referendum ballot and advertised as required for the charter 27 amendment.

(e) The Supervisor of Elections is authorized and directed,
when printing the absentee ballots and ballot strips for use in the
voting machines for the special referendum election called in
Subsection 3(a) hereinabove, to print the ballot title and

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1 referendum question set forth in Sections 5 and 6 hereof on said 2 absentee ballots and ballot strips at the appropriate place 3 therefor. Immediately after said question shall be provided a space 4 for the voter to indicate whether the vote is "yes" or "no" on the 5 question.

6 Section 4. Notice of Referendum. The Supervisor of 7 Elections is directed to ensure at least thirty (30) days' notice 8 of the referendum by publishing at least twice in a daily newspaper of general circulation in Duval County, once in the fifth week and 9 10 once in the third week prior to the week in which the referendum is to be held, in the manner provided in Section 18.05 of the City 11 Charter and Section 100.342, Florida Statutes. 12

Section 5. Ballot Title. The Council hereby directs that the ballot title for the referendum question be in substantially the following form:

16 "AMENDING JACKSONVILLE CHARTER, REQUIRING
17 APPROVAL OF JEA BONUS PROGRAMS BY JEA AND CITY
18 COUNCIL"

19 Section 6. Official Ballot. The Council hereby directs 20 that the following referendum question, in substantially the form 21 set forth below, be placed on the ballot at the election to be held 22 on November 3, 2020, the 2020 General Election:

23 "Shall the Jacksonville Charter be amended to 24 create a Section 4.04 and amend Section 21.08 25 which together will (1) grant to the City Council limited executive power over JEA and 26 (2) remove from JEA and grant to the City 27 and JEA, jointly, the power 28 Council to 29 annually approve or disapprove any JEA 30 employee bonus or incentive program?" YES. 31 ( )

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( ) NO.

2 Section 7. Referendum Results. The Supervisor of Elections for Duval County, Florida shall certify the results of 3 the referendum to the Florida Department of State in accordance 4 5 with law. If a majority of the votes cast in the referendum shall be for the amendment, the amendment shall be approved, and shall 6 7 take effect as provided in this Ordinance. If less than a majority of the votes cast in the referendum shall be for the amendment, the 8 9 amendment shall be defeated, and shall not take effect.

10 Section 8. Exercise of County Powers. This ordinance is 11 enacted by the Council exercising its power as the governing body 12 of Jacksonville, under Section 3.01, of the Charter of the City of 13 Jacksonville. All duly qualified electors of the City, including 14 Urban Services Districts 1, 2, 3, 4, and 5, shall be entitled to 15 vote thereon.

Effective Date. This ordinance shall become 16 Section 9. effective upon signature by the Mayor or upon becoming effective 17 without the Mayor's signature. If this ordinance is approved by a 18 19 majority of the duly qualified electors voting in the referendum 20 scheduled herein, then the terms of section 2 of this ordinance 21 shall become effective immediately upon verification of the results 22 of the referendum's election vote.

23 24

25 Form Approved:

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27 <u>/s/ Paige H. Johnston</u>

28 Office of General Counsel

29 Legislation Prepared By: Margaret M. Sidman

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