Introduced by Council Member Bowman and Co-Sponsored by Council Members Cumber, Carlucci, Hazouri, Diamond, Morgan, Priestly Jackson and Pittman:

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#### ORDINANCE 2020-244

AN ORDINANCE CONCERNING EQUAL OPPORTUNITY AND EXPANDING THE CITY'S EQUAL RIGHTS LAWS TO PROHIBIT DISCRIMINATION BASED UPON SEXUAL ORIENTATION OR GENDER IDENTITY, AMENDING SECTION 60.105 (FUNCTIONS, POWERS AND DUTIES), ORDINANCE CODE; AMENDING SECTION 400.101 (STATEMENT OF POLICY), ORDINANCE CODE; AMENDING CHAPTER 402 (EQUAL EMPLOYMENT OPPORTUNITY), ORDINANCE CODE; AMENDING CHAPTER 406 (PUBLIC ACCOMMODATIONS), ORDINANCE CODE; AMENDING CHAPTER 408 (FAIR HOUSING), ORDINANCE CODE; PROVIDING LEGISLATIVE INTENT; PROVIDING FOR EXEMPTION FOR RELIGIOUS INSTITUTIONS; PROVIDING FOR EXEMPTION FOR SMALL EMPLOYERS; PROVIDING FOR SINGLE-SEX FACILITIES AND DRESS CODES; AMENDING SECTIONS 402.401, 402.402, 406.403 AND 408.801(G), ORDINANCE CODE, ELIMINATE IMPRISONMENT AS A PENALTY; PROVIDING FOR INTERPRETATION; AUTHORIZING THE OFFICE OF GENERAL COUNSEL TO MAKE CODIFICATION CHANGES; PROVIDING AN EFFECTIVE DATE.

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BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Amending Section 60.105 (Functions, powers and duties), Ordinance Code. Section 60.105 (Functions, powers and duties), Ordinance Code, is hereby amended to read as follows:

## 1 CHAPTER 60. HUMAN RIGHTS COMMISSION. 2 PART 1. IN GENERAL. 3 Sec. 60.105. Functions, powers and duties. 4 5 The Commission shall promote and encourage fair treatment and equal opportunity for all persons regardless of race, color, 6 7 religion, sex, sexual orientation, gender identity, national origin, age, disability, marital or familial status; and shall 8 9 promote mutual understanding and respect among all economic, 10 social, racial, religious and ethnic groups and shall endeavor to eliminate discrimination against, and antagonism 11 between, religious, racial and ethnic groups and their members. 12 performing its functions, the Commission shall have the following 13 14 powers and duties: 15 Section 2. Amending Chapter 400 (Equal Opportunity/Equal 16 Access), Ordinance Code. Chapter 400 (Equal Opportunity/Equal 17 Access), Ordinance Code, is hereby amended to read as follows: 18 CHAPTER 400. EQUAL OPPORTUNITY/EQUAL ACCESS. 19 STATEMENT OF POLICY AND GENERAL PROVISIONS. 20 PART 1. 21 Sec. 400.101. Statement of policy. 22 Employment. The Council hereby declares it to be the 23 policy of the City that personnel shall be employed, compensated, 24 promoted, transferred, or disciplined without regard to race, color, religion, political affiliation, gender, sexual orientation, 25 26 gender identity, national origin, disability, age, marital status,

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PART 3. RESOLVING COMPLAINTS OF DISCRIMINATION.

or any circumstances other than merit and qualification.

Sec. 400.301. Nature of Complaints.

A complaint may be filed by an employee/candidate/applicant

alleging discrimination based on race, color, religion, political affiliation, gender, sexual orientation, gender identity, national origin, disability, age, or marital status. Discrimination is defined as the loss of job-, status, benefits or opportunities, or the creation or existence of a hostile work environment for reasons that are made unlawful by local, state, or federal law. Complainants and their representatives, witnesses, and all other individuals involved in the processing of internal Equal Opportunity/Equal Access complaints shall be free from restraint, interference, coercion, discrimination, or retaliation with respect to their participation.

Section 3. Amending Chapter 402 (Equal Employment Opportunity), Ordinance Code. Chapter 402 (Equal Employment Opportunity), Ordinance Code, is hereby amended to read as follows:

CHAPTER 402. EQUAL EMPLOYMENT OPPORTUNITY.

## PART 1. GENERAL PROVISIONS.

## Sec. 402.102. Legislative findings.

The City finds and declares that:

(a) The right of equal opportunity of access to employment and the right of fair treatment by employers without discrimination on the basis of race, color, religion, national origin, sex, sexual orientation, gender identity, marital status, age and disability are civil rights guaranteed by the United States Constitution and implemented and enforced by federal law and by the laws of the state.

\* \* \*

## Sec. 402.107. Definitions.

In this Chapter, unless the context otherwise requires:

\* \* \*

(q) Discriminate, discrimination and discriminatory include:

1	(1) A difference in treatment because of race, religion,
2	national origin, sex, sexual orientation, gender identity, or
3	marital status where the difference is not justified by
4	business necessity or is not a bona fide occupational
5	qualification.
6	(2) Any of the unlawful employment practices hereinafter
7	enumerated.
8	(3) An unlawful separation, segregation or distinction
9	directly or indirectly against a person because of race,
10	color, religion, national origin, sex, sexual orientation,
11	gender identity, or disability.
12	* * *
13	(n) Gender identity shall mean the gender-related identity,
14	appearance, or expression of a person. Gender identity may be
15	demonstrated by a person's consistent and uniform assertion of a
16	particular gender identity, appearance or expression, or by any
17	other evidence that a person's gender identity is sincerely held,
18	provided, however, that gender identity shall not be asserted for
19	any improper, illegal or criminal purpose.
20	(o)(n) Labor organization includes:
21	* * *
22	<u>(p) <del>(o)</del></u> Reasonable accommodation may include:
23	* * *
24	<u>(q) <del>(p)</del></u> Qualified individual with a disability:
25	* * *
26	(r) Sexual orientation shall mean an individual's actual or
27	perceived orientation as heterosexual, homosexual, or bisexual.
28	<u>(s)<del>(q)</del>    Substantially limits:</u> The term <i>substantially limits</i>
29	means:
30	* * *

Training program means any plan containing terms and 1 (t)<del>(R)</del> 2 conditions for qualification, recruitment, selection, employment, 3 training of employees to: 4 5 Undue hardship: (u)<del>(s)</del> 6 7 PART 2. DISCRIMINATION IN EMPLOYMENT. Sec. 402.201. Employees. 8 9 Except as provided in Section 402.208, it is an unlawful 10 employment practice for an employer: To fail or refuse to hire, to discharge or otherwise to 11 discriminate against an individual with respect to compensation or 12 13 the terms, conditions or privileges of employment because of race, color, religion, sex, sexual orientation, gender identity, marital 14 status, national origin, age or disability. 15 To limit, segregate or classify employees or applicants 16 in a way which would deprive or tend to deprive an individual of 17 18 employment opportunities or otherwise adversely affect the status 19 of an employee or applicant because of race, color, religion, sex, 20 sexual orientation, gender identity, marital status, national 21 origin, age or disability. 22 Sec. 402.202. Employment agencies. 23 Except as provided in Section 402.208, it is an unlawful 24 employment practice for an employment agency: 25 To fail or refuse to refer for employment or otherwise to 26 discriminate against an individual because of race, color, 27 religion, sex, sexual orientation, gender identity, marital status, 28 national origin, age or disability. 29 To classify or refer for employment an individual on the (b)

basis of race, color, religion, sex, sexual orientation, gender

identity, marital status, national origin, age or disability

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Except as provided in Section 402.208, it is an unlawful

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employment practice for a labor organization:

- To exclude or to expel from membership or otherwise to discriminate against a member or applicant for membership because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability.
- To limit, segregate or classify its membership applicants for membership or to classify or fail or refuse to refer for employment an individual otherwise qualified for membership in a way which would:
  - Deprive an individual of employment opportunities; (1)
  - Limit the employment opportunities or otherwise adversely affect the status of an employee or of an applicant for employment;

Because of race, color, religion, national origin, sex, sexual orientation, gender identity, marital status, age or disability.

## Sec. 402.204. Training programs.

Except as provided in Section 402.208, it is an unlawful employment practice for an employer, labor organization or joint labor-management committee controlling apprenticeship or training or retraining, including on-the-job training, programs to individual because of race, discriminate against an religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability in admission to or employment in a program established to provide apprenticeship or other training.

## Sec. 402.206. Other discriminatory practices.

It is an unlawful employment practice for an employer, labor organization, employment agency or joint labor-management committee controlling apprenticeship or other training or retraining, including on-the-job training, programs to print or publish or cause to be printed or published a notice or advertisement:

\* \* \*

(c) Relating to admission to or employment in a program established to provide apprenticeship or other training by the joint labor-management committee;

Indicating in any of these areas a preference, limitation, specification or discrimination based on race, color, religion, sex, sexual orientation, gender identity, national origin, age, or disability; provided, that a notice or advertisement may indicate a preference, limitation, specification or discrimination based on religion, sex, sexual orientation, gender identity, marital status or national origin when the factor or qualification is a bona fide occupational qualification for employment.

\* \* \*

## Sec. 402.210. Exceptions.

It is not an unlawful employment practice:

(a) For an employer to hire and employ an employee, for an employment agency to classify or refer for employment an individual, for a labor organization to classify its membership or to classify or to refer for employment an individual or for an employer, labor organization or joint labor-management committee controlling apprenticeship or other training or retraining programs to admit or employ an individual in the program on the basis of religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability where religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability is a bona fide occupational qualification reasonably necessary to the normal operation of that particular business enterprise.

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## Sec. 402.211. Seniority or merit systems.

Notwithstanding any other provisions of this Part, it is not an unlawful employment practice for an employer:

- To apply different standards of compensation or different (a) terms, conditions or privileges of employment pursuant to a bona fide seniority or merit system or a system which measures earning by quantity or quality or production or to employees who work in different locations, if the differences are not the result of an intention to discriminate because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability.
- To give and act upon the results of a professionally developed ability test if the test, its administration or action upon the results is not designed, intended or used to discriminate because of race, color, religion, sex, sexual orientation, gender identity, marital status, national origin, age or disability.

Amending Chapter 406 (Public Accommodations), Section 4. Ordinance Code. Chapter 406 (Public Accommodations), Ordinance Code, is hereby amended to read as follows:

#### CHAPTER 406. PUBLIC ACCOMMODATIONS.

#### PART 1. GENERAL PROVISIONS.

## Sec. 406.102. Declaration of policy.

The City declares it to be the policy of the City to provide, within the limits of the Constitution of the United States, access to public accommodations for all people within the City. availability of access to public accommodations discrimination on the basis of race, color, religion, ancestry, to national origin, age, sex, sexual orientation, gender identity, pregnancy, disability, marital status, or familial status is a

matter of concern to the people of Jacksonville and more particularly of concern to the City in providing for the health, welfare, safety and morals of the people of Jacksonville.

\* \* \*

## Sec. 406.104. Definitions.

In this Chapter, unless the context otherwise requires:

\* \* \*

- (g) Discriminate, discrimination, and discriminatory include:
- (1) A difference in treatment because of race, color, religion, ancestry, national origin, age, sex, sexual orientation, gender identity, pregnancy, disability, marital status, or familial status, where the difference is not justified by business necessity or is not a bona fide qualification.
- (2) Any of the discriminatory practices hereinafter enumerated.
- (3) An unlawful separation, segregation or distinction directly or indirectly against a person because of race, color, religion, ancestry, national origin, age, sex, sexual orientation, gender identity, pregnancy, disability, marital status, or familial status.
- (h) Gender identity shall mean the gender-related identity, appearance, or expression of a person. Gender identity may be demonstrated by a person's consistent and uniform assertion of a particular gender identity, appearance or expression, or by any other evidence that a person's gender identity is sincerely held, provided, however, that gender identity shall not be asserted for any improper, illegal or criminal purpose.
- $\underline{\text{(i)}}$  (h) Mediation means the attempted resolution of issues raised by a complaint or by the investigation of the complaint

1	through informal negotiations involving the complainant,
2	respondent, and the Commission.
3	(j)(i) Probable Cause Panel is defined as a three- to five-
4	person panel composed of the members from the Public Accommodations
5	Subcommittee of the Commission appointed to make findings related
6	to probable cause upon the completion of the investigation of a
7	duly filed complaint.
8	(k) (j) Respondent means any entity whom has been charged with
9	a violation of this chapter and who meets the requirements under
10	this chapter as one who provides public accommodation.
11	(1)(k) Settlement agreement means a written agreement setting
12	forth the resolution of the issues in mediation.
13	(m) Sexual orientation shall mean an individual's actual or
14	perceived orientation as heterosexual, homosexual, or bisexual.
15	* * *
16	PART 2. UNLAWFUL PUBLIC ACCOMMODATIONS PRACTICES.
17	Sec. 406.201. Unlawful practice.
18	It shall be unlawful to engage in any of the following acts
19	because of an individual's race, color, religion, ancestry,
20	national origin, age, sex, sexual orientation, gender identity,
21	pregnancy, disability, marital status, or familial status.
22	Section 5. Amending Chapter 408 (Fair Housing), Ordinance
23	Code. Chapter 408 (Fair Housing), Ordinance Code, is hereby amended
24	to read as follows:
25	CHAPTER 408. FAIR HOUSING.
26	PART 1. GENERAL PROVISIONS.
27	* * *
28	Sec. 408.102. Declaration of policy.
29	The City declares it to be the policy of the City to provide,
30	within the limits of the Constitution of the United States, fair

adequate housing without discrimination on the basis of race, color, religion, national origin, sex, sexual orientation, gender identity, handicap, familial status or marital status is a matter of concern to the people of Jacksonville and more particularly of concern to the City in providing for the health, welfare, safety and morals of the people of Jacksonville

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Sec. 408.105. Definitions.

In this Chapter, unless the context otherwise requires:

\* \* \*

- (1) Gender identity shall mean the gender-related identity, appearance, or expression of a person. Gender identity may be demonstrated by a person's consistent and uniform assertion of a particular gender identity, appearance or expression, or by any other evidence that a person's gender identity is sincerely held, provided, however, that gender identity shall not be asserted for any improper, illegal or criminal purpose.
- $\underline{\text{(m)}}$  (1) General counsel means the General Counsel of the City of Jacksonville.
- (n) (m) Handicap means a mental or physical impairment that substantially limits at least one major life activity, a record of such impairment, or being regarded as having such an impairment. The term does not include current, illegal use of or addiction to a controlled substance (as defined in Section 102 of the Controlled Substances Act (21 U.S.C. 802)). In this Part, a reference to "an individual with a handicap" or to "handicap" does not apply to an individual because that individual is a transvestite.
- (o) (n) Housing facility means and includes any building, structure or portion thereof which is occupied as, or designed or intended for occupancy as the home, living quarters or residence of one or more families, and any vacant land which is offered for sale

1	or lease for the construction or location thereof of any such
2	building, structure or portion thereof.
3	(p) (o) Person includes one or more individuals, corporations,
4	partnerships, associations, labor organizations, legal
5	representatives, mutual companies, joint-stock companies, trusts,
6	unincorporated organizations, trustees, trustees in cases under 11
7	U.S.C. 101 et seq. (Bankruptcy Code), receivers and fiduciaries.
8	(q) (p) Real estate broker includes any person duly licensed as
9	a real estate broker under the laws of the state.
10	<u>(r) <del>(q)                                  </del></u>
11	$\underline{\text{(s)}}$ To rent includes to lease, to sublease, to let and
12	otherwise to grant for a consideration the right to occupy premises
13	not owned by the occupant.
14	<u>(t) <del>(s)</del> Respondent</u> means:
15	* * *
16	(u) Sexual orientation shall mean an individual's actual or
17	perceived orientation as heterosexual, homosexual, or bisexual.
18	* * *
19	PART 2. FAIR HOUSING
20	* * *
21	Sec. 408.204. Appraisal exemption.
22	This Part does not prohibit a person engaged in the business
23	of furnishing appraisals of real property from taking into
24	consideration factors other than race, color, religion, sex, sexual
25	orientation, gender identity, handicap, familial status, or
26	national origin
27	* * *
28	PART 4. DISCRIMINATION PROHIBITED.
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	Sec. 408.401. Sale or rental.
30	Sec. 408.401. Sale or rental.  (a) A person may not refuse to sell or to rent after the

rental of, or otherwise make unavailable or deny a dwelling to any person because of race, color, handicap, religion, sex, sexual orientation, gender identity, familial status, or national origin.

(b) A person may not discriminate against any person in the terms, conditions, or privileges of sale or rental of a dwelling, or in providing services or facilities in connection with the sale or rental, because of race, color, handicap, religion, sex, sexual orientation, gender identity, familial status, or national origin.

### Sec. 408.402. Publication.

A person may not make, print, or publish or cause to be made, printed, or published any notice, statement, or advertisement with respect to the sale or rental of a dwelling that indicates any preference, limitation, or discrimination based on race, color, religion, sex, sexual orientation, gender identity, handicap, familial status, national origin, or an intention to make such a preference, limitation, or discrimination.

## Sec. 408.403. Falsely representing availability.

A person may not represent to any person because of race, color, religion, sex, <u>sexual orientation</u>, <u>gender identity</u>, handicap, familial status, or national origin that a dwelling is not available for inspection, sale or rental when the dwelling is available for inspection, sale or rent.

## Sec. 408.404. Entry into neighborhood.

A person may not, for profit, induce or attempt to induce a person to sell or rent a dwelling by representations regarding the entry or prospective entry into a neighborhood of a person of a particular race, color, religion, sex, sexual orientation, gender identity, handicap, familial status, or national origin.

#### \* \* \*

## Sec. 408.406. Residential real estate related transaction.

(a) A person whose business includes engaging in residential

real estate related transactions may not discriminate against a person in making a real estate related transaction available or in the terms or conditions of a real estate related transaction because of race, color, religion, sex, sexual orientation, gender identity, handicap, familial status, or national origin.

#### \* \* \*

## Sec. 408.407. Brokerage services.

A person may not deny any person access to, or membership or participation in, a multiple-listing service, real estate brokers' organization or other service, organization, or facility relating to the business of selling or renting dwellings, or discriminate against a person in the terms or conditions of access, membership, or participation, on the basis of race, color, religion, national origin, sex, sexual orientation, gender identity, familial status, or handicap.

## Section 6. Exemption for Religious Institutions.

Religious organizations, including but not limited to churches, synagogues, mosques, and schools of religious instruction and non-profit institutions or organizations affiliated therewith, are exempt from the provisions contained herein. For the purposes of Ordinance 2020-\_\_\_\_-E, the phrase "religious organization" shall include "religious corporation, association or society." The term "religious corporation, association or society" shall be interpreted consistent with Section 2000e-(1)(a), United States Code.

## Section 7. Exemption for Small Employers.

Since 1964, civil and human rights statutes at all levels of government have exempted employers with fewer than 15 employees. The same standard applies in the City of Jacksonville with respect to employment discrimination claims under this provision.

## Section 8. Single-Sex Facilities and Dress Codes.

1	(a) Nothing herein shall prohibit a business or a place of
2	public accommodation from providing single-sex restrooms, locker
3	rooms, shower facilities, bath houses, health spas, dormitory
4	lodging facilities and similar facilities that are by their nature
5	distinctly private.
6	(b) Nothing herein shall prohibit a business from establishing
7	and enforcing a dress code for its employees, provided that such
8	dress code shall not be based upon sex stereotypes.
9	Section 9. Amending Chapter 402 (Equal Employment
10	Opportunity), Part 4 (Penalties), Ordinance Code. Chapter 402
11	(Equal Employment Opportunity), Part 4 (Penalties), Ordinance Code,
12	is hereby amended to read as follows:
13	CHAPTER 402. EQUAL EMPLOYMENT OPPORTUNITY
14	* * *
15	PART 4.PENALITIES
16	* * *
17	Sec. 402.401. Violations; penalty.
18	A person who, knowingly and willfully:
19	* * *
20	Shall, upon conviction thereof, be punished by fine not to
21	exceed \$500 <del>or by imprisonment for not exceeding 90 days, or</del>
22	by both a fine and imprisonment.
23	Sec. 402.402. Malicious complaints.
24	A person who files or procures the filing of a complaint with
25	the Commission alleging one or more unlawful employment practices
26	when, at the time of filing the complaint, the person knew or
27	reasonably should have known that the complaint was false and the
28	person filed or procured the filing of the complaint maliciously or
29	with intent to disrupt the business operations of the person
30	against whom the complaint was filed shall, upon conviction

thereof, be punished by a fine not to exceed \$500 <del>or by</del>

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1 imprisonment not to exceed 90 days, or 2 imprisonment. 3 4 Section 10. Amending Chapter 406 (Public Accommodations), Part 4 (Procedures for public accommodations complaint), Ordinance 5 Code. Chapter 406 (Public Accommodations), Part 4 (Procedures for 6 7 public accommodations complaint), Ordinance Code, is hereby amended to read as follows: 8 9 CHAPTER 406. PUBLIC ACCOMMODATIONS 10 PART 4. PROCEDURES FOR PUBLIC ACCOMMODATIONS COMPLAINT 11 12 Sec. 406.403. Subpoenas. 13 In support of the above, the following procedures shall apply: 14 15 Any person who, with intent thereby to mislead the Commission 16 (e) 17 or the Director, makes or causes to be made any false entry or statement of fact in any report, account, record or other 18 document submitted to the Commission pursuant to its subpoena 19 20 or other order, or shall willfully neglect or fail to make or 21 cause to be made full, true and correct entries in such 22 reports, accounts, records or other documents, or 23 willfully mutilate, alter, or by any other means falsify any 24 documentary evidence, may be fined by the County Court of 25 Duval County, not more than \$500 or imprisoned not more than 26 60 days or both. 27 28 Section 9. Amending Chapter 408 (Fair Housing), Part 8 (Penalties), Ordinance Code. Chapter 408 (Fair Housing), Part 8 29 30 (Penalties), Ordinance Code, is hereby amended to read as follows: CHAPTER 408. FAIR HOUSING 31

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# PART 8. PENALTIES

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Sec. 408.801. Violations; penalty.

A person who, knowingly and willfully:

(g) Shall, upon conviction thereof, be punished by a fine not to exceed \$500 or by imprisonment for not exceeding 90 days, or by both a fine and imprisonment. A conviction based upon a violation order under this Section shall be a bar to further prosecutions for alleged violations arising out of substantially the same circumstances.

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## Section 11. Interpretation.

Any ordinance or Charter provision or part of any Ordinance or Charter provision in conflict with the provisions hereof is repealed to the extent of the conflict. Should any part of this Ordinance 2020-244-E be held invalid by a court of competent jurisdiction, the remainder of this Ordinance 2020-244-E shall continue in full force and effect and it shall be presumed that this Ordinance 2020-244-E was enacted without the invalid provision.

Section 12. Authorizing the Office of General Counsel to make Codification changes allowed by this Ordinance. The Office of General Counsel is authorized to take all necessary action in connection with this legislation, to execute the finalization and codification of the legislation to effectuate the purposes of this Ordinance as recommended by the Council Committees and enacted by Council, without further Council action, provided such changes implement the ordinance as approved by 2020-244-E. All such finalization and codification shall be subject to appropriate legal

review and approval by the General Counsel, or designee, and all 1 2 other appropriate official action required by law. 3 **Effective Date.** This ordinance shall become Section 13. effective upon signature by the Mayor or upon becoming effective 4 without the Mayor's signature. 5 6 7 Form Approved: 8 9 /s/ Paige Hobbs Johnston 10 Office of General Counsel 11 Legislation Prepared by: Margaret M. Sidman 12 GC-#1364104-v1-Bowman HRO 2020.docx 13 14 15 16