

1 Introduced by the Council President at the Request of the Mayor and  
2 Council Member Hazouri and Co-Sponsored by Council Members Salem,  
3 Diamond, Becton, Newby, Carlucci, Pittman, Cumber, R. Gaffney,  
4 Morgan, DeFoor, Ferraro, Wilson, Salem, Boylan, White, Priestly  
5 Jackson, Bowman and Dennis:

6  
7 **ORDINANCE 2020-235**

8 AN ORDINANCE MAKING CERTAIN FINDINGS AND  
9 ACCEPTING AND APPROPRIATING: (1)  
10 \$146,550,942.50 OF CARES ACT GRANT FUNDING  
11 RECEIVED FROM THE U.S. DEPARTMENT OF TREASURY  
12 TO THE GENERAL FUND - GENERAL SERVICE DISTRICT  
13 (\$40,025,000 OF THE CARES GRANT TO BE  
14 DISBURSED TO ELIGIBLE CITIZENS OF DUVAL COUNTY  
15 PURSUANT TO THE COVID-19 MORTGAGE, RENT AND  
16 UTILITY RELIEF PROGRAM AUTHORIZED HEREBY,  
17 \$35,525,942.50 OF THE CARES GRANT TO PROVIDE  
18 FUNDING TO ESTABLISH AND OPERATE COVID-19  
19 TESTING AND OTHER HEALTH NEEDS SITES WITHIN  
20 DUVAL COUNTY, \$17,000,000 FROM THE CARES GRANT  
21 TO FULLY FUND THE COVID-19 SMALL BUSINESS  
22 RELIEF AND EMPLOYEE RETENTION GRANT PROGRAM AS  
23 PREVIOUSLY AUTHORIZED BY ORDINANCE 2020-201-E,  
24 \$9,000,000 OF CARES GRANT FUNDING TO THE  
25 GENERAL FUND TO REIMBURSE THE CITY FOR THE  
26 COSTS OF THE COVID-19 SMALL BUSINESS RELIEF  
27 AND EMPLOYEE RETENTION GRANT PROGRAM  
28 PREVIOUSLY AUTHORIZED BY ORDINANCE 2020-201-E,  
29 \$25,000,000 OF CARES GRANT FUNDING ("COVID-19  
30 RESPONSE FUNDS") TO PROVIDE FUNDING DUE TO  
31 ECONOMIC HARM AND INCREASED EXPENDITURES

1 INCURRED BY THE CITY AS A RESULT OF THE  
2 ECONOMIC IMPACT OF COVID-19 RESPONSE MEASURES,  
3 THE COST TO THE CITY OF THE WAIVERS AUTHORIZED  
4 HEREIN AND LOSS OF RENTAL REVENUES, \$4,000,000  
5 OF WHICH WILL BE USED TO REIMBURSE FOR THE  
6 COST OF THE MOBILITY FEE MORATORIUM AUTHORIZED  
7 HEREIN, AND \$5,000,000 OF WHICH WILL BE USED  
8 TO REIMBURSE FOR THE COST OF THE BUILDING  
9 INSPECTION FEE MORATORIUM AUTHORIZED HEREIN,  
10 AND \$20,000,000 OF CARES GRANT FUNDING (THE  
11 "BUSINESS GRANT FUNDS") TO PROVIDE ADDITIONAL  
12 FUNDING TO FOR-PROFIT AND NON-PROFIT  
13 BUSINESSES WITHIN DUVAL COUNTY NEGATIVELY  
14 IMPACTED BY COVID-19 RESPONSE MEASURES,  
15 SUBJECT TO FUTURE APPROPRIATION BY COUNCIL,  
16 WITH ALL OF THE FOREGOING APPROPRIATIONS AS  
17 INITIATED BY B.T. 20-067), AND (2) \$12,500,000  
18 OF CARES ACT GRANT FUNDING RECEIVED FROM THE  
19 U.S. DEPARTMENT OF TREASURY TO THE COVID-19  
20 EMERGENCY INCIDENTS ACCOUNT FOR ANTICIPATED  
21 CITY COSTS NOT REIMBURSED BY THE FEDERAL  
22 EMERGENCY MANAGEMENT AGENCY AND/OR THE STATE  
23 OF FLORIDA RELATED TO THE COVID-19 EMERGENCY  
24 (COLLECTIVELY, IN THE AMOUNT OF  
25 \$159,050,942.50, THE "CARES GRANT"); PURPOSE  
26 OF APPROPRIATIONS; PROVIDING A CARRYOVER OF  
27 FUNDS FROM YEAR TO YEAR UNTIL SUCH FUNDS ARE  
28 EXPENDED OR LAPSE, AND PROVIDING THAT ANY  
29 CARES GRANT FUNDING NOT EXPENDED PURSUANT TO  
30 THIS ORDINANCE BY NOVEMBER 1, 2020 SHALL  
31 REVERT TO THE FUND OF ORIGIN FOR

1 REAPPROPRIATION FOR AUTHORIZED EXPENDITURES  
2 UNDER THE TERMS OF THE CARES GRANT; WAIVING  
3 PORTIONS OF SECTION 106.304 (MAYOR'S TRANSFER  
4 POWER), SUBPART A (GENERAL PROVISIONS), PART 3  
5 (APPROPRIATIONS), CHAPTER 106 (BUDGET AND  
6 ACCOUNTING CODE), *ORDINANCE CODE*, TO AUTHORIZE  
7 THE MAYOR TO TRANSFER THE \$25,000,000 OF  
8 COVID-19 RESPONSE FUNDS WITHOUT FURTHER  
9 COUNCIL ACTION; AUTHORIZING THE CITY TO  
10 DISBURSE MORTGAGE, RENT AND UTILITY RELIEF  
11 PROGRAM GRANTS IN ACCORDANCE WITH THE CRITERIA  
12 AUTHORIZED HEREIN; WAIVING PORTIONS OF SECTION  
13 655.503 (MOBILITY FEE REQUIREMENT,  
14 CERTIFICATE, APPLICATION PROCESS AND  
15 CALCULATION), PART 5 (MOBILITY FEE), CHAPTER  
16 655 (CONCURRENCY AND MOBILITY MANAGEMENT  
17 SYSTEM), *ORDINANCE CODE*, TO AUTHORIZE A  
18 TEMPORARY WAIVER, UNDER CERTAIN CIRCUMSTANCES,  
19 OF MOBILITY FEES FOR 6 MONTHS AND A PARTIAL  
20 WAIVER FOR AN ADDITIONAL 3 MONTHS; PROVIDING  
21 FOR A REQUIREMENT OF CERTIFICATE OF OCCUPANCY  
22 BY DATE CERTAIN FOR PROJECTS BENEFITTED BY THE  
23 MOBILITY FEE WAIVERS; ESTABLISHING A SIX MONTH  
24 MORATORIUM ON THE FOLLOWING PERMIT, INSPECTION  
25 AND APPLICATION FEES AS TO: (1) THE BUILDING  
26 CODE, SECTION 320.402 (APPLICATION FOR  
27 PERMIT), PART 4 (PERMITS), CHAPTER 320  
28 (GENERAL PROVISIONS), AND SECTION 320.409  
29 (SCHEDULE OF PERMIT FEES), PART 4 (PERMITS),  
30 CHAPTER 320 (GENERAL PROVISIONS); (2) THE CODE  
31 OF SUBDIVISION REGULATIONS, SECTION 654.108 (E)

(APPROVAL OF PRELIMINARY SITE PLAN; PROCEDURES FOR APPROVAL OF PRELIMINARY AND FINAL ENGINEERING PLANS FOR REQUIRED IMPROVEMENTS), AND SECTION 654.138 (A), (C) AND (D) (FEES), EACH OF CHAPTER 654 (CODE OF SUBDIVISION REGULATIONS); (3) CHAPTER 744 (STREET CONSTRUCTION REGULATIONS), SECTION 744.110 (STREET EXCAVATIONS; WORK IN RIGHTS-OF-WAY; PERMIT; VIOLATIONS, CIVIL PENALTIES, ENFORCEMENT AND ABATEMENT); (4) THE ZONING CODE, SECTION 656.109 (ADMINISTRATION AND ENFORCEMENT; INTERPRETATION OF ZONING CODE; ADMINISTRATIVE), SUBPART B (ADMINISTRATION), PART 1 (GENERAL PROVISIONS); (5) THE ZONING CODE, SECTION 656.121 (INITIATION OF AMENDMENTS TO THE ZONING CODE), SUBPART C (PROCEDURES FOR REZONING AND AMENDMENTS TO THE ZONING CODE), PART 1 (GENERAL PROVISIONS); (6) THE ZONING CODE, SECTION 656.147 (SCHEDULE OF FEES), SUBPART D (ZONING EXCEPTIONS, VARIANCES AND WAIVERS, AMENDMENTS TO FINAL ORDER, APPEALS OF WRITTEN INTERPRETATIONS OF THE DIRECTOR AND APPEALS OF FINAL ORDERS OF THE COMMISSION), PART 1 (GENERAL PROVISIONS); (7) THE ZONING CODE, SECTION 656.152 (B) (CERTIFICATE OF USE APPLICATION FEE), SUBPART E (CERTIFICATES OF USE), PART 1 (GENERAL PROVISIONS); (8) THE ZONING CODE, SECTION 656.1206 (PERMIT PROCEDURE AND CRITERIA FOR TREE REMOVAL, RELOCATION AND REPLACEMENT OF PROTECTED TREES), SUBPART B (TREE PROTECTION),

PART 12 (LANDSCAPE AND TREE PROTECTION REGULATIONS); (9) COMPREHENSIVE PLANNING, SECTION 650.413 (SCHEDULE OF FEES), PART 4 (AMENDMENTS TO THE COMPREHENSIVE PLAN), CHAPTER 650; (10) SOLID WASTE MANAGEMENT, SECTION 380.303 (RATES FOR DISPOSAL), PART 3 (GARBAGE DISPOSAL), SOLELY AS TO TIPPING FEES CHARGED DIRECTLY TO CUSTOMERS AT THE TRAIL RIDGE LANDFILL, AND NOT THOSE FEES INCLUDED IN THE SOLID WASTE USER FEES; (11) JACKSONVILLE FIRE AND RESCUE DEPARTMENT, SECTION 123.102 (FEES ESTABLISHED), PART 1 (IN GENERAL), CHAPTER 123 (PUBLIC FEES), SOLELY AS TO FIRE AND RESCUE PLAN REVIEWS FEES; AUTHORIZING AN UP TO SIX MONTH MORATORIUM ON THE COLLECTION OF RENT, ADDITIONAL RENT, AND OTHER SUMS OWED BY ELIGIBLE TENANTS OR LICENSEES UNDER ANY LEASE OR LICENSE AGREEMENT TO WHICH THE CITY IS A PARTY AS LANDLORD OR LICENSOR FOR TENANTS AND LICENSEES NEGATIVELY IMPACTED BY COVID-19; ESTABLISHING A SIX MONTH MORATORIUM ON LOAN PAYMENTS FOR ELIGIBLE BORROWERS OF THE CITY PURSUANT TO EXISTING LOAN DOCUMENTS BETWEEN THE BORROWER AND THE CITY FOR BORROWERS NEGATIVELY IMPACTED BY COVID-19; WAIVING SECTION 122.202 (PARKING RATES AT MUNICIPAL PARKING LOTS), PART 2 (MUNICIPAL PARKING LOTS), CHAPTER 122 (PUBLIC PROPERTY), *ORDINANCE CODE*, TO AUTHORIZE THE CEO OF THE DOWNTOWN INVESTMENT AUTHORITY TO ESTABLISH DISCOUNT PARKING RATES AT CITY-OWNED PARKING

FACILITIES FOR INDIVIDUALS AND BUSINESSES  
NEGATIVELY IMPACTED BY COVID-19; WAIVER OF  
PORTIONS OF SECTION 662.104 (FEES AUTHORIZED  
IN CERTAIN INSTANCES), CHAPTER 662 (LIBRARY  
SYSTEM AND SERVICES), TO WAIVE COLLECTION OF  
OUTSTANDING DUVAL COUNTY PUBLIC LIBRARY FINES  
CURRENTLY DUE AND PAYABLE, AND PROVIDING FOR  
TWELVE-MONTH RETROACTIVE APPLICABILITY AS TO  
FORGIVENESS OF OUTSTANDING LIBRARY FINES;  
PROVIDING FOR MONTHLY REPORTING TO COUNCIL;  
APPROVING AND AUTHORIZING THE MAYOR OR HIS  
DESIGNEE AND CORPORATION SECRETARY TO EXECUTE  
AND DELIVER AN AGREEMENT ("AGREEMENT") WITH  
FIDELITY NATIONAL INFORMATION SERVICES, INC.  
("FIS") TO PROVIDE PAY CARDS TO THE CITY TO  
DISBURSE TO ELIGIBLE RECIPIENTS UNDER THE  
COVID-19 MORTGAGE, RENT AND UTILITY RELIEF  
PROGRAM, AND OTHERWISE TAKE ALL NECESSARY  
ACTION TO EFFECTUATE THE PURPOSES OF THE  
AGREEMENT AND THIS ORDINANCE; INVOKING THE  
EXCEPTION OF 126.107(G) (EXEMPTIONS), CHAPTER  
126 (PROCUREMENT CODE), *ORDINANCE CODE*, TO  
DIRECT CONTRACT WITH FIDELITY NATIONAL  
INFORMATION SERVICES, INC. ("FIS") TO PROVIDE  
PAYMENT CARDS TO THE CITY TO BE PROVIDED TO  
APPROVED GRANT RECIPIENTS UNDER THE COVID-19  
MORTGAGE, RENT AND UTILITY RELIEF PROGRAM;  
REQUESTING THAT THE FINANCE AND ADMINISTRATION  
DEPARTMENT AND OFFICE OF ECONOMIC DEVELOPMENT  
OVERSEE THE COVID-19 MORTGAGE, RENT AND  
UTILITY RELIEF PROGRAM, AND THE DOWNTOWN

1 INVESTMENT AUTHORITY TO OVERSEE THE DISCOUNT  
2 PARKING PROGRAM AUTHORIZED HEREIN; REQUESTING  
3 INTRODUCTORY EMERGENCY PASSAGE; PROVIDING AN  
4 EFFECTIVE DATE.  
5

6 **WHEREAS**, the Novel Coronavirus Disease 2019 ("COVID-19") is a  
7 severe, acute respiratory illness that can spread among humans  
8 through respiratory transmission and presents with symptoms similar  
9 to those of influenza; and

10 **WHEREAS**, the World Health Organization previously declared  
11 COVID-19 a public health emergency of international concern; and

12 **WHEREAS**, on March 9, 2020 the Governor of the State of Florida  
13 declared a state of emergency exists in the State of Florida in  
14 regard of COVID-19; and

15 **WHEREAS**, on March 13, 2020, Mayor Lenny Curry of the City of  
16 Jacksonville proclaimed and declared a state of emergency exists in  
17 Duval County associated with COVID-19; and

18 **WHEREAS**, also on March 13, 2020, President Donald J. Trump  
19 declared a national emergency to combat COVID-19; and

20 **WHEREAS**, as elsewhere in the country, the citizens and  
21 businesses of Duval County are suffering severe economic impacts  
22 stemming in part from national, state and local measures closing  
23 certain businesses, public schools, public beaches, imposing  
24 emergency work-at-home requirements and limiting public gatherings  
25 (the "Emergency Measures") in an effort to slow the infection rate  
26 of COVID-19; and

27 **WHEREAS**, as a result of COVID-19 and the resulting Emergency  
28 Measures, the City desires to provide \$1,000 COVID-19 Mortgage,  
29 Rent and Utility Relief Program grants ("MRU Grants") in the up to,  
30 maximum, cumulative amount of \$40,025,000, including the costs of  
31 administering the program, to eligible residents of Duval County

1 in an effort to assist affected individuals to remain solvent and  
2 sheltered while the state of emergency exists; and

3 **WHEREAS**, as a result of COVID-19 and the resulting Emergency  
4 Measures, the City also desires to appropriate \$35,525,942.50 of  
5 CARES Grant funding to establish and operate COVID-19 Testing and  
6 other health needs sites within Duval County for Duval County  
7 residents; and

8 **WHEREAS**, as a result of COVID-19 and the resulting Emergency  
9 Measures, the City also desires to: (i) appropriate \$12,500,000 of  
10 CARES Grant funding to reimburse the City for disaster expense  
11 losses not expected to be reimbursed by the Federal Emergency  
12 Management Agency and/or the State of Florida related to the COVID-  
13 19 emergency; (ii) appropriate an additional \$17,000,000 from the  
14 CARES Grant to fully fund the COVID-19 Small Business Relief and  
15 Employee Retention Grant Program (the "COVID-19 Relief Program")  
16 previously authorized by Ordinance 2020-201-E; (iii) appropriate  
17 \$9,000,000 to reimburse the City for the City funds previously  
18 appropriated to the COVID-19 Relief Program; (iv) appropriate  
19 \$25,000,000 of CARES Grant funding to fund the costs of the fee  
20 moratorium and other COVID-19 economic stimulus measures (the  
21 "COVID-19 Response Funds"); and (v) appropriate \$20,000,000 to be  
22 used to provide additional funding to non-profit and for-profit  
23 businesses located in Duval County that have suffered economic harm  
24 as a result of COVID-19 (the "Business Grant Funds"), subject to  
25 future appropriation by Council; and

26 **WHEREAS**, as a result of COVID-19 and the resulting Emergency  
27 Measures, the City also desires to temporarily waive certain fees  
28 in order to mitigate the disruption to the development and  
29 construction industries and support the local economy; and

30 **WHEREAS**, disbursement of the MRU Grant funds and other  
31 appropriations and disbursements set forth herein is intended to



1 lessen the severe economic impacts of COVID-19 to residents and  
2 businesses located in Duval County and assist in the economic  
3 recovery in Duval County from the impacts of COVID-19; now  
4 therefore

5 **BE IT ORDAINED** by the Council of the City of Jacksonville:

6 **Section 1. Findings.** It is hereby ascertained,  
7 determined, found and declared as follows:

8 (a) The recitals set forth herein are true and correct.

9 (b) By waiving certain fees and incentivizing job creation  
10 and retention of employees and providing MRU Grant funds to the  
11 citizens of the City, the actions and programs authorized hereby is  
12 designed to benefit both individuals and businesses and will  
13 promote and further the public and municipal purposes of the City  
14 and serve to limit the severe economic impacts of COVID-19.

15 (c) The MRU Grants and the waiver and moratoriums authorized  
16 herein are designed to provide rapid economic relief to individuals  
17 and businesses in the City in order to maintain the viability of  
18 such businesses and the employment of individuals thereof, thus  
19 maintaining the City's tax base and revenues, and provide economic  
20 assistance to individuals financially harmed from the impacts of  
21 COVID-19.

22 (d) Enhancement of the City's tax base and revenues, are  
23 matters of State and City policy and State and City concern in  
24 order that the State and its counties and municipalities, including  
25 the City, shall not continue to be endangered by unemployment,  
26 underemployment, economic recession, poverty, crime and disease,  
27 and consume an excessive proportion of the State and City revenues  
28 because of the extra services required for police, fire, accident,  
29 health care, elderly care, charity care, hospitalization, public  
30 housing and housing assistance, and other forms of public  
31 protection, services and facilities.

1 (e) The grants, programs and actions authorized hereby will  
2 provide economic relief to businesses and individuals, thus  
3 encouraging ongoing compliance with the Emergency Measures and  
4 benefitting the health, safety and welfare of the citizens of Duval  
5 County.

6 (f) The provision of the City's assistance as set forth  
7 herein is necessary and appropriate, and the City's assistance is  
8 reasonable and not excessive, taking into account the extent of the  
9 public benefits expected to be derived from the grants and programs  
10 authorized hereby, and taking into account all other forms of  
11 assistance available.

12 (g) The authorizations provided by this Ordinance are for  
13 public uses and purposes for which the City may use its powers as a  
14 county, municipality and as a political subdivision of the State of  
15 Florida and may expend public funds, and the necessity in the  
16 public interest for the provisions herein enacted is hereby  
17 declared as a matter of legislative determination.

18 (h) This Ordinance is adopted pursuant to the provisions of  
19 Chapters 163, 166 and 125, Florida Statutes, as amended, the City's  
20 Charter, and other applicable provisions of law.

21 **Section 2. Appropriation.** For the 2019-2020 fiscal year,  
22 within the City's budget, there are hereby appropriated the  
23 indicated sum(s) from the account(s) listed in subsection (a) to  
24 the account(s) listed in subsection (b):

25 (B.T. 20-067 attached hereto as **Exhibit 1** and incorporated herein  
26 by this reference)

27 (a) Appropriated from:

28 See attached **Exhibit 1** \$159,050,942.50

29 (b) Appropriated to:

30 See attached **Exhibit 1** \$159,050,942.50

31 (c) **Explanation of Appropriation:**

1           \$159,050,942.50 of the funding above is the Federal CARES  
2           Act grant funding received by the City from the Federal  
3           government pursuant to the CARES Act. The funds will be  
4           used to provide economic incentive grants to citizens  
5           residing in Duval County, to fund various economic  
6           incentive waivers of certain City imposed fees, provide  
7           funding to business within Duval County economically  
8           harmed by COVID-19 response measures, reimburse the City  
9           for anticipated expenditures not reimbursed by Federal  
10          Emergency Management Agency and/or the State of Florida,  
11          and to fully fund the COVID-19 Small Business Relief  
12          Program.

13          **Section 3. Purpose.** The purpose of the appropriation in  
14          Section 2 is to: (1) provide \$1,000 COVID-19 Mortgage, Rent and  
15          Utility Relief Program grants ("MRU Grants") to eligible citizens  
16          of Duval County, in the maximum, cumulative amount of \$40,025,000,  
17          including the costs of administering the program; (2) provide up to  
18          \$35,525,942.50 to establish and operate COVID-19 test sites within  
19          the City; (3) reimburse the City \$12,500,000 for anticipated costs  
20          not reimbursed by the Federal Emergency Management Agency and/or  
21          the State of Florida; (4) provide the remaining \$17,000,000 to  
22          fully fund the COVID-19 Relief Program previously authorized by  
23          Ordinance 2020-201-E; (5) reimburse the City \$9,000,000 for the  
24          costs of the COVID-19 Relief Program previously authorized by  
25          Ordinance 2020-201-E; (6) fund up to \$25,000,000 of COVID-19  
26          economic stimulus response measures due to the economic impact of  
27          COVID-19 emergency response measures, with \$4,000,000 thereof to be  
28          applied to fund the mobility fee moratorium authorized herein, and  
29          \$5,000,000 to fund the application fee waivers authorized herein;  
30          and (7) providing up to an additional \$20,000,000 of grant funding,  
31          subject to future appropriation, to business entities located in

1 Duval County that have suffered economic harm as a result of COVID-  
2 19 and the response measures thereto. Such funding and uses is  
3 intended to partially combat the economic impacts on individuals  
4 and businesses of the COVID-19 disease.

5 **Section 4. Carryover.** The funds appropriated herein shall  
6 not lapse but shall carryover as appropriated from year to year  
7 until such funds are expended or lapse according to the terms of  
8 the Agreement and the Program. Funds appropriated in this Ordinance  
9 must be disbursed before November 1, 2020, failure to do so will  
10 cause funds to revert to accounts of origin.

11 **Section 5. Waiving Section 106.304(b) (Mayor's transfer**  
12 **power), Subpart A. (General Provisions), Part 3 (Appropriations),**  
13 **Chapter 106 (Budget and Accounting Code), Ordinance Code.** The  
14 provisions of Chapter 106 (Budget and Accounting Code), Part 3  
15 (Appropriations), Subpart A (General Provisions), Section  
16 106.304(b) and (c) (Mayor's transfer power) that: (i) limits the  
17 Mayor's transfer authority to \$500,000 during a fiscal year; and  
18 (ii) caps the Mayor's authority to increase the fund and/or sub-  
19 fund budget to recognize additional revenue at \$100,000,  
20 respectively, are hereby waived through December 31, 2020 as to the  
21 \$25,000,000 of COVID-19 Response Funds, to authorize the Mayor  
22 without further Council action to transfer the COVID-19 Response  
23 Funds otherwise consistent with the requirements of Section  
24 106.304, *Ordinance Code*, and consistent with the authorized uses of  
25 such funds under the CARES Act grant received by the City.  
26 Consistent with Section 14.03 of the City Charter, the remaining,  
27 applicable provisions of Section 106.304, *Ordinance Code*,  
28 authorizes the Mayor to transfer funds from any agency, non-  
29 departmental or departmental line item to any other agency, non-  
30 departmental or departmental line item, subject to the limitations  
31 and other requirements of Section 106.304 without prior notice to

1 Council, and requires that the Mayor shall provide to the Council  
2 Auditor, within three working days after the effective date  
3 thereof, a copy of written documentation of all transfers of funds  
4 made during the applicable fiscal year.

5 **Section 6. Mortgage, Rent and Utility Relief Program**  
6 **grants approved.** By this Ordinance, the City is authorized and  
7 directed to issue to individual residents of Duval County the  
8 Mortgage, Rent and Utility Relief Program Grants (the "MRU Grants")  
9 to residents of Duval County in the amount of \$1,000 to approved  
10 applicants in accordance with the criteria attached hereto as  
11 **Exhibit 2** and incorporated herein by reference. The criteria  
12 include the requirements that: (i) the applicant reside in Duval  
13 County; (ii) have an annual household income of \$75,000 or lower at  
14 the time of application; (iii) must document employment and salary  
15 level as of February 29, 2020; (iv) applicant shall demonstrate  
16 that since February 29, 2020 he/she has experienced a reduction in  
17 work hours or pay of 25% or more as a direct result of the COVID-19  
18 crisis; and (v) the applicant must sign an affidavit certifying the  
19 foregoing eligibility criteria.

20 **Section 7. Section 655.503 (Mobility fee requirement,**  
21 **certificate, application process and calculation) Fees Temporarily**  
22 **Waived.**

23 (a) *Six-Month Waiver Period.* The provisions of Chapter 655  
24 (Concurrency and Mobility Management System), Part 5 (Mobility  
25 Fee), Section 655.503 (Mobility fee requirement, certificate,  
26 application process and calculation) which require the payment of  
27 the mobility fee prior to approval of final construction and/or  
28 engineering plans under Chapter 320, Ordinance Code, or building  
29 permits for single family residential construction, are hereby  
30 temporarily waived for the earlier of six (6) months from the  
31 effective date of this Ordinance, or such shorter time frame if

1 sooner repealed by Council (the "Six-Month Waiver Period"). In all  
2 other respects, Section 655.503 (Mobility fee requirement,  
3 certificate, application process and calculation) shall remain in  
4 full force and effect. Application for mobility fee calculation  
5 certificate, and mobility fee calculation, are still required, and  
6 applicants must demonstrate the number of jobs created or retained  
7 in connection with the project. The application form for the waiver  
8 is attached hereto as **Exhibit 3** and incorporated herein by this  
9 reference. The temporary waiver will only be applicable to those  
10 mobility fees set forth in a mobility fee calculation certificate  
11 issued by the City within the Six-Month Waiver Period. Thus, during  
12 the Six Month Waiver Period, and notwithstanding anything to the  
13 contrary in Chapter 655, Ordinance Code, approval of final  
14 construction and/or engineering plans under Chapter 320, Ordinance  
15 Code, or building permits for single family residential  
16 construction may be obtained without the obligation to pay the  
17 mobility fee set forth in the mobility fee calculation certificate,  
18 and construction may thereafter commence.

19 (b) *Additional Three-Month Partial Waiver Period.*

20 An additional three months, providing a waiver of fifty  
21 percent (50%) of the calculated mobility fee, is hereby allowed for  
22 projects whose final construction and/or engineering plans under  
23 Chapter 320, or building permits for single family residential  
24 construction, are not ready for approval within the Six Month  
25 Waiver Period, but are eligible for approval within an additional  
26 three months after the termination of the Six Month Waiver Period  
27 (the "Additional Three Month Waiver Period"). Upon payment of 50%  
28 of the mobility fee set forth in a mobility fee calculation  
29 certificate, the project may be approved and thereafter  
30 construction may commence. Upon the termination of the Additional  
31 Three-Month Waiver Period, mobility fees shall be charged at the

one hundred percent (100%) rate as currently expressed in Section 655.503, Ordinance Code.

**Section 8. Requirement for Certificate of Occupancy by Time Certain.** The waiver of the requirement for payment of a mobility fee for six months, or partial payment for an additional three months is intended to assist the development of projects that would have otherwise been initiated and constructed but for the COVID-19 emergency. Accordingly, the waivers authorized in Section 7 above are intended to be tied to the completion of the construction project and obtaining a Certificate of Occupancy (or Final Inspection, as applicable) for that project within a reasonable amount of time. Because of the difference in complexities of development of various types of projects, the following time frames are allowed within which a Certificate of Occupancy or Final Inspection must be obtained, or else the full amount of the mobility fee, as calculated in the mobility fee calculation certificate, shall become immediately due and payable.

(a) Single family residential homes and non-single family residential projects that have a value of less than \$1,000,000.00 - no later than twenty-four (24) months from the effective date of this Ordinance.

(b) Non-single family residential projects that exceed a value of \$1,000,000.00 - no later than thirty-six (36) months after the effective date of this Ordinance.

In determining the value, the project value may include all phases of development associated with the final construction and/or engineering plans or non-single family residential building permits even if not obtained within the same six month temporary partial waiver rate period or within the overall temporary partial waiver period. However, the mobility fee waiver rate percentage will be determined based upon the temporary/partial waiver rate period

1 within which the final construction and/or engineering plans were  
2 approved. In the event a certificate of occupancy or final  
3 inspection, as applicable, is not obtained within the time frames  
4 set forth in subsections (a) and (b) of this Section 8, the entire  
5 amount of the mobility fee (less any portion previously paid, if  
6 any), as calculated in the mobility fee calculation certificate,  
7 shall become immediately due and payable and no certificate of  
8 occupancy or final inspection shall be approved until such payment  
9 is made in full.

10       **Section 9.       Temporary Moratorium Imposed and Duration of**  
11 **Moratorium as to certain Building Inspection Permit Fees imposed by**  
12 **Section 320.402 (Application for Permit) and Section 320.409**  
13 **(Schedule of Permit Fees), each under Part 4 (Permits), Chapter 320**  
14 **(General Provisions).** The provisions of Chapter 320 (General  
15 Provisions) within the Constructions Regulations and Building  
16 Codes, Part 4 (Permits), Section 320.402 (Application for Permit)  
17 and Section 320.409 (Schedule of permit fees), that would otherwise  
18 require the payment of permit fees, including the following: (1)  
19 New buildings, (2) Foundation only, (3) New construction other than  
20 buildings, (4) Alterations, (5) Window/door replacement, (6) Moving  
21 buildings, (7) Roofing, (8) Swimming pools, (9) Demolition of  
22 buildings, (10) Demolition of structures other than buildings, (11)  
23 Sign erections, (12) Site clearing with protected trees, (13) Site  
24 clearing without protected trees, (14) Removal or relocation of  
25 private protected trees, (15) Electrical permit, (16) Plumbing  
26 permit, (17) Mechanical permit, and, (18) Miscellaneous fees, are  
27 hereby temporarily waived for the earlier of six (6) months from  
28 the effective date of this Ordinance, or such shorter time frame if  
29 sooner repealed by Council (the "Waiver Period"). Fees related to  
30 violations of the Florida Building Code and the renewal permits for  
31 off-site signs are specifically not waived or affected by this



1 moratorium.

2       **Section 10.       Temporary Moratorium Imposed and Duration of**  
3 **Moratorium as to certain Application Fees imposed regarding the**  
4 **subdivision of land, the approval and filing of plats, and the**  
5 **approval of final engineering plans, as required by Section 654.108**  
6 **(Approval of Preliminary Site Plan: Procedures for Approval of**  
7 **Preliminary and Final engineering plans for required improvements),**  
8 **and Section 654.138(a), (c) and (d) (Fees), each of Chapter 654**  
9 **(Code of Subdivision Regulations).** The provisions of Chapter 654  
10 (Code of Subdivision Regulations), Section 654.108 (Approval of  
11 Preliminary Site Plan: Procedures for Approval of Preliminary and  
12 Final engineering plans for required improvements), and Section  
13 654.138(a)(c) and (d) (Fees) that would otherwise require payment  
14 of application and recording fees for plat review and civil site  
15 plan review are hereby temporarily waived for the earlier of six  
16 (6) months from the effective date of this Ordinance, or such  
17 shorter time frame if sooner repealed by Council (the "Waiver  
18 Period"). These fees are referenced in Section 123.102, Ordinance  
19 Code, as the "Review Group" within the Planning Department category  
20 and consist of the Site Development Review (10-set) Subdivision,  
21 and the Site Development Review (10 Set) Non-Subdivision" reviews.  
22 Fees related to a violation of the Code of Subdivision Regulations  
23 are specifically not waived or affected by this moratorium.

24       **Section 11.       Temporary Moratorium Imposed and Duration of**  
25 **Moratorium as to certain Application Fees imposed by Section**  
26 **744.110 (Street excavations; work in rights-of-way; permit;**  
27 **violations, civil penalties, enforcement and abatement), Chapter**  
28 **744 (Street Construction Regulations).** The provisions of Chapter  
29 744 (Street Construction Regulations), Section 744.110 (Street  
30 excavations; work in rights-of-way; permit; violations, civil  
31 penalties, enforcement and abatement) that would otherwise require

1 the payment of certain application fees for construction in the  
2 public right-of-way, are hereby temporarily waived for the earlier  
3 of six (6) months from the effective date of this Ordinance, or  
4 such shorter time frame if sooner repealed by Council (the "Waiver  
5 Period"). Fees related to a violation of this Chapter 744 are  
6 specifically not waived or affected by this moratorium.

7       **Section 12. Temporary Moratorium Imposed and Duration of**  
8 **Moratorium as to certain Application Fees imposed by Section**  
9 **656.109 (Administration and enforcement; interpretation of Zoning**  
10 **Code; administrative deviations), Subpart B (Administration), Part**  
11 **1 (General Provisions), Chapter 656 (Zoning Code).** The provisions  
12 of Chapter 656 (Zoning Code), Part 1 (General Provisions), Subpart  
13 B (Administration), Section 109 (Administration and enforcement;  
14 interpretation of Zoning Code; administrative deviations) that  
15 would otherwise require payment of certain application fees,  
16 including (1) administrative deviations, and (2) Request for  
17 Written Interpretation of the Director, are hereby temporarily  
18 waived for the earlier of six (6) months from the effective date of  
19 this Ordinance, or such shorter time frame if sooner repealed by  
20 Council (the "Waiver Period"). Fees related to a violation of the  
21 Zoning Code are specifically not waived or affected by this  
22 moratorium.

23       **Section 13. Temporary Moratorium Imposed and Duration of**  
24 **Moratorium as to certain Application Fees imposed by Section**  
25 **656.121 (Initiation of amendments to the Zoning Code), Subpart C**  
26 **(Procedures for Rezoning and Amendments to the Zoning Code), Part 1**  
27 **(General Provisions), Chapter 656 (Zoning Code).** The provisions of  
28 Chapter 656 (Zoning Code), Part 1 (General Provisions), Subpart C  
29 (Procedures for Rezoning and Amendments to the Zoning Code),  
30 Section 121 (Initiation of amendments to the Zoning Code) that  
31 would otherwise require payment of certain application fees,

1 including (1) conventional rezoning, and (2) Planned Unit  
2 Development (PUD) rezoning, are hereby temporarily waived for the  
3 earlier of six (6) months from the effective date of this  
4 Ordinance, or such shorter time frame if sooner repealed by Council  
5 (the "Waiver Period"). Fees related to a violation of the Zoning  
6 Code are specifically not waived or affected by this moratorium.

7       **Section 14. Temporary Moratorium Imposed and Duration of**  
8 **Moratorium as to certain Application Fees imposed by Section**  
9 **656.147 (Schedule of Fees), Subpart D (Zoning exceptions, variances**  
10 **and waivers, amendments to final order, appeals of written**  
11 **interpretations of the director and appeals of final orders of the**  
12 **commission), Part 1 (General Provisions), Chapter 656 (Zoning**  
13 **Code).** The provisions of Chapter 656 (Zoning Code), Part 1 (General  
14 Provisions), Subpart D (Zoning exceptions, variances and waivers,  
15 amendments to final order, appeals of written interpretations of  
16 the Director and appeals of final orders of the commission),  
17 Section 656.147 (Schedule of Fees), that would otherwise require  
18 payment of certain application fees including zoning exceptions,  
19 zoning variances, zoning waivers, appeals of Written  
20 Interpretations of the Director, are hereby temporarily waived for  
21 the earlier of six (6) months from the effective date of this  
22 Ordinance, or such shorter time frame if sooner repealed by Council  
23 (the "Waiver Period"). Fees related to a violation of the Zoning  
24 Code are specifically not waived or affected by this moratorium.

25       **Section 15. Temporary Moratorium Imposed and Duration of**  
26 **Moratorium as to certain Application Fees imposed by Section**  
27 **656.152(b) (Certificate of use application fee), Subpart E**  
28 **(Certificates of Use), Part 1 (General Provisions), Chapter 656**  
29 **(Zoning Code).** The provisions of Chapter 656 (Zoning Code), Part 1  
30 (General Provisions), Subpart E (Certificates of Use), Section  
31 656.152(b) (Certificate of use application and fee) that would

1 otherwise require payment of certain application fees are hereby  
2 temporarily waived for the earlier of six (6) months from the  
3 effective date of this Ordinance, or such shorter time frame if  
4 sooner repealed by Council (the "Waiver Period"). Fees related to  
5 a violation of the Zoning Code are specifically not waived or  
6 affected by this moratorium.

7       **Section 16.       Temporary Moratorium Imposed and Duration of**  
8 **Moratorium as to certain Application Fees imposed by Section**  
9 **656.1206 (Permit Procedure and Criteria for Tree Removal,**  
10 **Relocation and Replacement of Protected Trees), Subpart B (Tree**  
11 **Protection), Part 12 (Landscape and Tree Protection Regulations),**  
12 **(Chapter 656 (Zoning Code)).** The provisions of Chapter 656 (Zoning  
13 Code), Part 12 (Landscape and Tree Protection Regulations), Subpart  
14 B (Tree Protection), Section 656.1206 (Permit Procedure and  
15 Criteria for Tree Removal, Relocation and Replacement of Protected  
16 Trees) that require payment of certain application fees relating to  
17 the removal, relocation and replacement of protected trees are  
18 hereby temporarily waived for the earlier of six (6) months from  
19 the effective date of this Ordinance, or such shorter time frame if  
20 sooner repealed by Council (the "Waiver Period"). Fees related to a  
21 violation of the Zoning Code are specifically not waived or  
22 affected by this moratorium.

23       **Section 17.       Temporary Moratorium Imposed and Duration of**  
24 **Moratorium as to certain Application Fees imposed by Section**  
25 **650.413 (Schedule of fees), Part 4 (Amendments to the Comprehensive**  
26 **Plan), Chapter 650 (Comprehensive Planning for Future Development).**  
27 The provisions of Chapter 650, (Comprehensive Planning for Future  
28 Development), Part 4 (Amendments to the Comprehensive Plan),  
29 Section 650.413 (Schedule of fees) that would otherwise require the  
30 payment of application fees for Large Scale and Small Scale  
31 Comprehensive Plan Amendments are hereby temporarily waived for the

1 earlier of six (6) months from the effective date of this  
2 Ordinance, or such shorter time frame if sooner repealed by Council  
3 (the "Waiver Period"). Fees related to a violation of Chapter 650  
4 are specifically not waived or affected by this moratorium.

5       **Section 18. Temporary Moratorium Imposed and Duration of**  
6 **Moratorium as to certain Fees imposed by Section 380.303 (Rates for**  
7 **Disposal), Part 3 (Garbage Disposal), (Chapter 380 (Solid Waste**  
8 **Management).** Chapter 380 (Solid Waste Management), Part 3 (Garbage  
9 Disposal), Section 380.303 (Rates for Disposal) that requires  
10 payment of certain tipping fees for solid waste disposal are hereby  
11 temporarily waived for the earlier of six (6) months from the  
12 effective date of this Ordinance, or such shorter time frame if  
13 sooner repealed by Council (the "Waiver Period"). The waivers  
14 authorized by this Section shall apply solely as to tipping fees  
15 charged directly to customers at the Trail Ridge Landfill, and not  
16 those fees included in the Solid Waste User Fees. Fees related to a  
17 violation of the Chapter 380 are specifically not waived or  
18 affected by this moratorium.

19       **Section 19. Temporary Moratorium Imposed and Duration of**  
20 **Moratorium as to certain Jacksonville Fire and Rescue Department**  
21 **Plan Reviews Fees imposed by Section 123.102 (Fees established),**  
22 **Part 1 (In General), Chapter 123 (Public Fees).** Chapter 123 (Public  
23 Fees), Part 1 (In General), Section 123.102 (Fees established) that  
24 requires payment of certain Fire and Rescue Plan Reviews Fees are  
25 hereby temporarily waived for the earlier of six (6) months from  
26 the effective date of this Ordinance, or such shorter time frame if  
27 sooner repealed by Council (the "Waiver Period"). The Fire and  
28 Rescue Plan Reviews Fees being waived by this Section are as set  
29 forth on **Exhibit 4** attached hereto and incorporated herein.

30       **Section 20. Temporary Moratorium Imposed on the Collection**  
31 **of Rent, Additional Rent, and other sums owed by eligible tenants**

1 **or licensees under any lease or license agreement to which the City**  
2 **is a party as landlord or licensor.** The Mayor, or his designee, on  
3 behalf of the City, for a period of up to 6 months from the  
4 effective date of this Ordinance, may forgive rental payments due  
5 from eligible tenants or licensees (individually, a "Tenant" and  
6 collectively, "Tenants") pursuant to duly executed lease or license  
7 agreement between the Tenant and the City that is in effect as of  
8 the effective date of this Ordinance. In order to be eligible for  
9 rent forgiveness, a Tenant must make application for rent  
10 forgiveness to the City substantially in the form attached hereto  
11 as **Exhibit 5** and incorporated herein by this reference, and must  
12 provide the documentation and information requested on the  
13 application form to demonstrate that its lease or license with the  
14 City is not then in a state of default and that it has been  
15 negatively impacted financially from COVID-19. The rent forgiveness  
16 authorized herein does not waive an eligible Tenant's obligation to  
17 make any common area maintenance or other maintenance or other  
18 fees, surcharges or payments that may be required to be made to the  
19 City pursuant to the terms of the particular lease or license  
20 agreement. Short term leases or licenses entered into for the use  
21 of the City's sports and entertainment facilities are ineligible to  
22 apply for rent forgiveness.

23 **Section 21. Temporary Moratorium Imposed on loan payments**  
24 **for eligible borrowers of the City pursuant to existing loan**  
25 **documents between the City and the borrower.** The Mayor, or his  
26 designee, on behalf of the City, for a period of up to 6 months  
27 from the effective date of this Ordinance, may forgive loan  
28 payments due from eligible borrowers of the City (individually, a  
29 "Borrower" and collectively, "Borrowers") pursuant to duly executed  
30 loan documents between a Borrower and the City that are binding and  
31 in effect as of the effective date of this Ordinance. In order to

1 be eligible for loan forgiveness, a Borrower must make application  
2 for loan forgiveness to the City substantially in the form attached  
3 hereto as **Exhibit 5** and incorporated herein by this reference, and  
4 must provide the documentation and information requested on the  
5 application form to demonstrate that its loan documents with the  
6 City are not then in a state of default or that an event which,  
7 with the giving of notice or the passage of time, or both, would  
8 constitute an event of default under the loan documents has not  
9 occurred, and that it has been negatively impacted financially from  
10 COVID-19.

11 **Section 22. Temporary Moratorium Imposed and Duration of**  
12 **Moratorium as to Section 122.202 (Parking Rates at Municipal**  
13 **Parking Lots), Part 2 (Municipal Parking Lots), Chapter 122 (Public**  
14 **Property), Ordinance Code.** The City hereby waives the provisions of  
15 Section 122.202 (Parking Rates at Municipal Parking Lots), Part 2  
16 (Municipal Parking Lots), Chapter 122 (Public Property), *Ordinance*  
17 *Code*, in order to authorize the Chief Executive Officer ("CEO") of  
18 the Downtown Investment Authority ("DIA") to establish discounted  
19 parking rates for current business and individuals users of City-  
20 owned parking facilities for a period of not longer than six (6)  
21 months of the effective date of this Ordinance, or such time as  
22 repealed by Council, whichever shall occur first.

23 (a) Individual users of City-owned parking facilities may  
24 apply for a discounted parking rate on the form attached hereto as  
25 **Exhibit 6** and incorporated herein by this reference. An individual  
26 applicant must demonstrate a salary reduction of 25% or more as a  
27 result of the impacts of COVID-19, calculated against the  
28 applicant's standard salary as of February 29, 2020. Each approved  
29 applicant will receive a rate reduction in the amount of 50% of the  
30 parking rate applicable to the applicant as of February 29, 2020.

31 (b) Business users of City-owned parking facilities that are

1 deemed essential and are operating at the time of application are  
2 eligible to apply for a discounted parking rate on the form  
3 attached hereto as **Exhibit 7** and incorporated herein by this  
4 reference. Such applicants must demonstrate financial harm it has  
5 suffered as a result of the impacts of COVID-19, and shall be  
6 eligible for up to a 50% parking rate reduction based on a ratio of  
7 the applicant's demonstrated revenue losses and the existing  
8 parking rate at the time of application.

9 (c) Business users of City-owned parking facilities that  
10 have been ordered closed as a result of COVID-19 are eligible to  
11 apply for a discounted parking rate on the form attached hereto as  
12 **Exhibit 8** and incorporated herein by this reference. Such approved  
13 applicants shall be eligible for 100% rate forgiveness for each  
14 unused space.

15 **Section 23. Temporary Moratorium Imposed and Duration of**  
16 **Moratorium as to Section 662.104(b) and (c) (Fees authorized in**  
17 **certain instances) Chapter 662 (Library System and Services);**  
18 **providing for twelve months retroactive applicability.** The City  
19 hereby waives subparagraphs (b) and (c) of Section 662.104 (Fees  
20 authorized in certain instances) Chapter 662 (Library System and  
21 Services) in order to waive fees imposed on library patrons for the  
22 inconvenience and disruption of services caused by the late return  
23 of library books and materials, and to replace books and other  
24 library materials which have been taken by a patron and not  
25 returned within the time prescribed by the Board or upon demand of  
26 the Board or an authorized employee. This waiver shall apply  
27 retroactively for a period of twelve (12) months from the effective  
28 date of this Ordinance.

29 **Section 24. Providing for monthly reporting of CARES Act**  
30 **grant fund expenditures to Council.** The Mayor, or his designee,  
31 shall provide monthly written reports to Council regarding the



expenditure of all CARES Act grant funds appropriated herein.

**Section 25. Approving and Authorizing a Grants Administration Agreement with Fidelity National Information Services, Inc.** There is hereby approved, and the Mayor and Corporation Secretary are authorized to enter into an agreement ("Agreement") between the City and Fidelity National Information Services, Inc. ("FIS"), substantially in the form placed **On File** with the Legislative Services Division. Pursuant to the Agreement, FIS will provide pay cards in the amount of \$1,000 each for the City to provide to grant recipients under the MRU Program.

**Section 26. Invoking the exception to Section 126.107(g), Ordinance Code.** The City is hereby authorized to enter into the Agreement with Fidelity National Information Services, Inc. for the purposes described in Section 25. Pursuant to Section 126.107(g) (Exemptions), Part 1 (General Regulations), Chapter 126 (Procurement Code), *Ordinance Code*, such procurement is exempted from competitive solicitation because the supplies or services are to be provided by those specifically prescribed within authorizing legislation that appropriates the same. With the exception of the foregoing, all other provisions of Chapter 126, *Ordinance Code*, shall remain in full force and effect.

**Section 27. Oversight Department.** The Finance and Administration Department and Office of Economic Development shall provide oversight for the Program, and the Downtown Investment Authority shall provide oversight regarding parking rates as set forth in Section 22 herein.

**Section 28. Requesting Emergency Passage Upon Introduction pursuant to Council Rule 4.901.** Emergency passage of this legislation is requested upon introduction. The nature of the emergency is that the negative health and economic impacts of COVID-19 are ongoing and immediate economic assistance will assist

1 in maintaining the viability of businesses and financial needs of  
2 the citizens of Duval County impacted by COVID-19.

3       **Section 29.       Effective Date.** This ordinance shall become  
4 effective upon signature by the Mayor or upon becoming effective  
5 without the Mayor's signature.

6  
7 Form Approved:

8  
9             /s/ John Sawyer      

10 Office of General Counsel

11 Legislation prepared by: John Sawyer

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