

1 The Neighborhoods, Community Services, Public Health and Safety
2 Committee offers the following Substitute to File No. 2024-888:

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4 Introduced by Council Members Salem and White:

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7 **ORDINANCE 2024-888**

8 AN ORDINANCE APPROPRIATING \$1,333,728.00 FROM
9 HOMELESSNESS INITIATIVES SPECIAL REVENUE FUND
10 DESIGNATED CONTINGENCY ACCOUNTS TO THE
11 JACKSONVILLE FIRE AND RESCUE DEPARTMENT TO
12 PROVIDE \$634,421.60 TO TRINITY RESCUE MISSION,
13 INC. ("TRINITY RESCUE"), \$288,970.40 TO THE CITY
14 RESCUE MISSION, INC. ("CITY RESCUE"), AND
15 \$410,336.00 TO THE SALVATION ARMY ("SALVATION
16 ARMY") TO BE USED TO INCREASE HOMELESS SHELTER
17 CAPACITY IN DUVAL COUNTY AS MORE SPECIFICALLY
18 DESCRIBED HEREIN; INVOKING THE EXEMPTION IN
19 SECTION 126.108(G) (EXEMPTIONS FROM COMPETITIVE
20 SOLICITATION), PART 1 (GENERAL REGULATIONS;
21 ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING),
22 CHAPTER 126 (PROCUREMENT CODE), *ORDINANCE CODE*,
23 TO ALLOW FOR DIRECT CONTRACTS WITH TRINITY
24 RESCUE, CITY RESCUE AND SALVATION ARMY; WAIVING
25 SECTION 118.107 (NONPROFITS TO RECEIVE FUNDING
26 THROUGH A COMPETITIVE EVALUATED AWARD PROCESS),
27 PART 1 (GENERAL PROVISIONS), CHAPTER 118 (CITY
28 GRANTS), *ORDINANCE CODE*, TO ALLOW FOR DIRECT
29 CONTRACTS WITH TRINITY RESCUE, CITY RESCUE, AND
30 SALVATION ARMY; APPROVING, AND AUTHORIZING THE
31 MAYOR, OR HER DESIGNEE, AND THE CORPORATION

1 SECRETARY TO EXECUTE AND DELIVER ON BEHALF OF
2 THE CITY, AN AGREEMENT BETWEEN THE CITY OF
3 JACKSONVILLE AND TRINITY RESCUE, AN AGREEMENT
4 BETWEEN THE CITY OF JACKSONVILLE AND CITY
5 RESCUE, AND AN AGREEMENT BETWEEN THE CITY OF
6 JACKSONVILLE AND SALVATION ARMY; PROVIDING FOR
7 OVERSIGHT BY THE JACKSONVILLE FIRE AND RESCUE
8 DEPARTMENT; REQUESTING ONE CYCLE EMERGENCY
9 PASSAGE; PROVIDING AN EFFECTIVE DATE.

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11 **WHEREAS**, commencing on October 1, 2024, the City was required
12 to begin enforcing Section 125.0231, *Florida Statutes*, which was
13 enacted by the Florida Legislature and signed into law on March 20,
14 2024; and

15 **WHEREAS**, pursuant to Section 125.0231, *Florida Statutes*, the
16 City may not authorize or otherwise allow regular public camping and
17 sleeping on public properties, including, but not limited to, any
18 public building or its grounds and any public right of way under the
19 City's jurisdiction; and

20 **WHEREAS**, commencing on January 1, 2025, this new law authorizes
21 City residents, the owner of a business located in the City, and the
22 Attorney General to file an injunction lawsuit against the City for
23 authorizing or allowing regular public camping and sleeping that is
24 not otherwise permitted under the statute; and

25 **WHEREAS**, the City desires to comply with Section 125.0231,
26 *Florida Statutes*, by addressing the acute need for additional homeless
27 shelter capacity in order to provide those experiencing homelessness
28 with a safe place to sleep in lieu of public camping and sleeping;
29 and

30 **WHEREAS**, Trinity Rescue Mission, Inc. ("Trinity Rescue"), The
31 City Rescue Mission, Inc. ("City Rescue") and The Salvation Army

1 ("Salvation Army") currently operate shelters in Duval County and
2 these entities have estimated that expanding shelter capacity by an
3 additional 110 beds in total will provide sufficient capacity to
4 address the anticipated immediate need for shelter space to comply
5 with Section 125.0231, *Florida Statutes*, and to provide additional
6 time to assess future needs; and

7 **WHEREAS**, this Ordinance is intended to fund the costs
8 associated with increasing shelter capacity by 44 additional beds at
9 Trinity Rescue, up to 26 additional beds at City Rescue, and up to
10 40 additional beds at Salvation Army to serve Duval County's homeless;
11 and

12 **WHEREAS**, the 44 additional beds to be provided by Trinity
13 Rescue will be made available by January 1, 2025, and the additional
14 beds to be provided between City Rescue and Salvation Army will be
15 added as needed as determined by the Chief of the Jacksonville Fire
16 and Rescue Department; now therefore

17 **BE IT ORDAINED** by the Council of the City of Jacksonville:

18 **Section 1. Appropriation.** For the 2024-2025 fiscal year,
19 within the City's budget, there are hereby appropriated the indicated
20 sum(s) from the account(s) listed in subsection (a) to the account(s)
21 listed in subsection (b):

22 (The account information is attached hereto as **Revised Exhibit 1** and
23 incorporated herein by this reference)

24 (a) Appropriated from:

25 See **Revised Exhibit 1** \$1,333,728.00

26 (b) Appropriated to:

27 See **Revised Exhibit 1** \$1,333,728.00

28 (c) Explanation of Appropriation:

29 The funding above is an appropriation of \$1,333,728.00 from
30 Homelessness Initiatives Special Revenue Fund Designated
31 Contingency accounts to the Jacksonville Fire and Rescue

1 Department ("JFRD") to provide City funds to Trinity
2 Rescue, City Rescue and Salvation Army to offset costs for
3 renovations to existing homeless shelters for increased
4 bed space and for operational expenses related to the
5 increased shelter capacity as more specifically described
6 herein.

7 **Section 2. Purpose.** The purpose of the appropriation in
8 Section 1 is to provide funds to Trinity Rescue Mission, Inc., The
9 City Rescue Mission, Inc. and The Salvation Army to expand homeless
10 shelter capacity by an additional 110 beds total to address the needs
11 of Duval County's homeless population in light of the City's
12 obligation to comply with Section 125.0231 *Florida Statutes*. The City
13 funds appropriated herein will be paid to Trinity Rescue, City Rescue
14 and Salvation Army on a reimbursement basis to offset the operational
15 costs to increase bed space in their respective shelters (44 beds at
16 Trinity Rescue, up to 26 beds at City Rescue and up to 40 beds at
17 Salvation Army) at a rate of \$958.34 per month per bed.

18 Trinity Rescue shall be required to bring 22 additional beds
19 into service on or before December 15, 2024, with the remaining 22
20 additional beds required to be brought into service on or before
21 January 1, 2025. City Rescue and Salvation Army shall be required
22 to bring additional beds into service when needed, upon request of
23 the Chief of JFRD. The Chief of JFRD shall have sole discretion to
24 determine the number of additional beds needed up to the maximum
25 number authorized herein, and will coordinate with City Rescue and
26 Salvation Army, respectively, to determine an appropriate timeline
27 to make the additional beds available.

28 Each entity will be paid for the capital costs necessary to add
29 the aforementioned additional capacity to their individual shelters.
30 In addition, as a condition of receiving City funds, Trinity Rescue,
31 City Rescue, and Salvation Army are required to provide 24/7

1 coordination and intake support, live capacity information online and
2 via phone, to jointly staff a shelter hotline on a weekly rotating
3 basis, and to provide secure storage capacity for personal belongings.
4 JFRD has been identified as the lead agency to respond to instances
5 of public camping and will coordinate with Trinity Rescue, City
6 Rescue, and Salvation Army to track data for key results so that real
7 time adjustments can be made to improve effectiveness and address
8 areas that are under- or over-resourced.

9 **Section 3. Invoking the Exemption in Section 126.108(g),**
10 **Ordinance Code.** The City is hereby authorized to directly procure
11 the professional services of Trinity Rescue, City Rescue, and
12 Salvation Army to provide additional bed capacity within their
13 existing homeless shelters as described herein. Pursuant to Section
14 126.108(g) (Exemptions from competitive solicitation), Part 1
15 (General Regulations; Ethics and Transparency in Public Contracting),
16 Chapter 126 (Procurement Code), *Ordinance Code*, such procurement is
17 exempted from competitive solicitation because the supplies or
18 services are to be provided by those specifically prescribed within
19 authorizing legislation. With the exception of the foregoing, all
20 other provisions of Chapter 126, *Ordinance Code*, shall remain in full
21 force and effect.

22 **Section 4. Waiver of Section 118.107, Ordinance Code.** The
23 provisions of Section 118.107 (Nonprofits to receive funding through
24 a competitive evaluated award process), Part 1 (General Provisions),
25 Chapter 118 (City Grants), *Ordinance Code*, are hereby waived to allow
26 for direct contracts with Trinity Rescue, City Rescue, and Salvation
27 Army. This waiver is justified because each of these entities has
28 extensive experience providing shelter services to the homeless and
29 are the most familiar with the unique needs of this population.

30 **Section 5. Approval and Authorization to Execute.** There is
31 hereby approved, and the Mayor, or her designee, and the Corporation

1 Secretary are hereby authorized to execute and deliver on behalf of
2 the City an agreement with Trinity Rescue Mission, Inc. in an amount
3 not-to-exceed \$634,421.60, an agreement with The City Rescue Mission,
4 Inc. in an amount not-to-exceed \$288,970.40, and an agreement with
5 The Salvation Army in an amount not-to-exceed \$410,336.00, subject
6 to the Term Sheets attached hereto as **Revised Exhibit 2** and
7 incorporated herein by this reference, for a term commencing on
8 October 1, 2024 through September 30, 2025, and all other contracts
9 and documents, including extensions, renewals and amendments to the
10 agreement, and to otherwise take all action necessary to effectuate
11 the intent of this Ordinance, subject to appropriate legal review and
12 approval by the General Counsel, or his or her designee, and the
13 City's Risk Management Division for appropriate insurance and
14 indemnification requirements in accordance with Section 128.601,
15 *Ordinance Code*.

16 **Section 6. Oversight Department.** The Jacksonville Fire and
17 Rescue Department shall oversee the project described herein.

18 **Section 7. Requesting One Cycle Emergency Passage Pursuant**
19 **to Council Rule 4.901 Emergency.** One cycle emergency passage of this
20 legislation is requested. The nature of the emergency is that there
21 is an immediate need for additional beds to house Duval County's
22 homeless population. In light of the City's obligation to comply with
23 Section 125.0231, *Florida Statutes*, and the need for renovations to
24 be completed at each shelter to bring the additional bed capacity
25 online, the City desires to make the funds appropriated herein
26 available as soon as possible.

27 **Section 8. Effective Date.** This Ordinance shall become
28 effective upon signature by the Mayor or upon becoming effective
29 without the Mayor's signature.

1 Form Approved:

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3 /s/ Mary E. Staffopoulos

4 Office of General Counsel

5 Legislation Prepared By: Mary E. Staffopoulos

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