

1 The Neighborhoods, Community Services, Public Health and Safety
2 Committee offers the following Substitute to File No. 2024-635:

3
4 Introduced by the Council President at the request of the Mayor:
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7 **ORDINANCE 2024-635**

8 AN ORDINANCE ESTABLISHING THE JACKSONVILLE
9 JOURNEY FORWARD, A PUBLIC BODY OF THE CITY OF
10 JACKSONVILLE, WHICH SHALL EXIST AS A BOARD
11 WITHIN THE EXECUTIVE BRANCH OF THE CONSOLIDATED
12 GOVERNMENT, WITH THE COMPREHENSIVE MISSION OF
13 REDUCING FACTORS CONTRIBUTING TO CRIME IN DUVAL
14 COUNTY AND MAKING DUVAL COUNTY A SAFER AND MORE
15 PRODUCTIVE COMMUNITY BY ALIGNING ALL CITY
16 AGENCIES, PROGRAMS, AND RESOURCES AFFECTING
17 CRIME REDUCTION AND FOSTERING AN INTEGRATIVE,
18 COLLABORATIVE, AND INNOVATIVE COMMUNITY AND
19 COUNTY-WIDE, SOLUTION-BASED APPROACH TO CRIME
20 REDUCTION; CREATING A NEW CHAPTER 85
21 (JACKSONVILLE JOURNEY FORWARD), *ORDINANCE CODE*;
22 AMENDING SECTION 24.601 (ESTABLISHMENT;
23 FUNCTIONS), PART 6 (GRANTS AND CONTRACT
24 COMPLIANCE DIVISION), CHAPTER 24 (FINANCE
25 DEPARTMENT), *ORDINANCE CODE*; AMENDING SECTION
26 28.103 (POWERS; FUNCTIONS AND DUTIES OF
27 DIRECTOR), PART 1 (GENERAL), CHAPTER 28 (PARKS,
28 RECREATION AND COMMUNITY SERVICES), *ORDINANCE*
29 *CODE*; AMENDING SECTION 34.801 (NEIGHBORHOOD
30 SERVICES OFFICE FUNCTIONS), PART 8 (NEIGHBORHOOD
31 SERVICES OFFICE), CHAPTER 34 (NEIGHBORHOODS

1 DEPARTMENT), *ORDINANCE CODE*; AMENDING SECTIONS
2 77.107 (ESSENTIAL SERVICES CATEGORIES), 77.111
3 (CONTRACTS; CONTRACT ADMINISTRATION;
4 CARRYOVER), AND 77.115 (INTRA-AGENCY LIAISON
5 RELATIONSHIPS ESTABLISHED), CHAPTER 77 (KIDS
6 HOPE ALLIANCE), *ORDINANCE CODE*; AMENDING
7 SECTION 111.330 (RESERVED), PART 3 (PUBLIC
8 SAFETY AND COURTS), CHAPTER 111 (SPECIAL REVENUE
9 AND TRUST ACCOUNTS), *ORDINANCE CODE*; AMENDING
10 SECTION 126.506 (REPORTING), PART 5 (EX-OFFENDER
11 PROGRAM), CHAPTER 126 (PROCUREMENT CODE),
12 *ORDINANCE CODE*; CREATING A NEW SECTION 126.507
13 (JACKSONVILLE JOURNEY FORWARD PROGRAM REVIEW),
14 PART 5 (EX-OFFENDER PROGRAM), CHAPTER 126
15 (PROCUREMENT CODE), *ORDINANCE CODE*; AMENDING
16 SECTION 17.06 (APPLICABILITY OF CIVIL SERVICE
17 SYSTEM TO EMPLOYEES OF CONSOLIDATED GOVERNMENT),
18 ARTICLE 17 (CIVIL SERVICE), *CITY CHARTER*, TO
19 EXTEND APPLICATION OF CIVIL SERVICE PROVISIONS
20 TO CERTAIN ADDITIONAL EMPLOYEES; PROHIBITING
21 JACKSONVILLE JOURNEY FORWARD FROM SERVING AS A
22 CIVILIAN OVERSIGHT BOARD; ESTABLISHING A
23 PROSPECTIVE DATE OF OCTOBER 1, 2024, FOR CODE
24 AMENDMENTS AND NEW PROVISIONS CONTAINED IN THIS
25 ORDINANCE TO BECOME EFFECTIVE; PROVIDING FOR
26 CODIFICATION; PROVIDING AN EFFECTIVE DATE.

27
28 **WHEREAS**, Article 3 of the Charter of the City of Jacksonville
29 (hereinafter "Charter") requires the City to be responsible for good
30 government and the health, safety, and welfare of the people; and

31 **WHEREAS**, in 2009, the Jacksonville Journey was established

1 under Mayor John Peyton to address the unacceptable number of violent
2 crimes, and through the Jacksonville Journey the City convened its
3 leaders and community stakeholders, public and private, to
4 collaborate and work together to find solutions and invest increased
5 human resources and money to identify and address factors that
6 contribute to crime; and

7 **WHEREAS,** following the implementation of the Jacksonville
8 Journey and substantial funding of crime reduction programs and
9 accountability for administering those programs, there was a
10 significant reduction in the violent crime rate from 2011 until
11 funding for Jacksonville Journey programs was reduced or eliminated
12 and administrative budget cuts caused elimination of 147 police
13 officer positions and 92 community service officer positions from the
14 Jacksonville Sheriff's Office; and

15 **WHEREAS,** police authorities, including prior sheriffs of
16 Duval County, have expressed that enforcement joined with City and
17 community stakeholder support is the best way to reach our shared
18 goal of ensuring the highest level of safety possible; and

19 **WHEREAS,** the Mayor desires to undertake executive actions and
20 create necessary entities to identify, reduce and eliminate factors
21 contributing to crime; coordinate with and support the Sheriff of
22 Duval County to assure the continued reduction of violent crime;
23 build on recent successes to assure Jacksonville is a safe and healthy
24 place to live and work; and erase the negative perception of
25 Jacksonville's crime rate; and

26 **WHEREAS,** the City is committed to taking all necessary steps
27 to reduce the contributing factors that lead to violent crime in the
28 City, reestablish the Jacksonville Journey as "Jacksonville Journey
29 Forward," reconvene community leaders and stakeholders to address
30 those factors and circumstances that contribute to crime, use the
31 collective power of the community to eliminate or reduce those factors

1 contributing to crime, and sustain the commitment to all Jacksonville
2 residents, neighborhoods and businesses that the City of Jacksonville
3 is a safe place to live and work without fear of violent crime; now
4 therefore

5 **BE IT ORDAINED** by the Council of the City of Jacksonville:

6 **Section 1. Recitals.** The recitals above are true and
7 correct and incorporated herein by reference.

8 **Section 2. Creating a new Chapter 85 (Jacksonville Journey**
9 **Forward), Ordinance Code.** A new Chapter 85 (Jacksonville Journey
10 Forward), *Ordinance Code*, is hereby created to read as follows:

11 **CHAPTER 85 - JACKSONVILLE JOURNEY FORWARD**

12 **Sec. 85.101. - Legislative intent.**

13 It is the intent of the Council to establish a public body of the
14 City, which shall exist as a board within the executive branch of
15 the consolidated government, with the comprehensive mission of
16 reducing the social factors that contribute to crime in Duval County
17 and making Duval County a safer and more productive community by
18 aligning all City agencies, programs, and resources affecting crime
19 reduction and fostering an integrative, collaborative, and
20 innovative county and community-wide solution-based approach to
21 reducing crime. In executing its mission, this community-based board
22 shall work in collaboration with the Jacksonville Sheriff's Office
23 but without exercising oversight, governance, or control of its
24 operations and initiatives.

25 **Sec. 85.102. - Legislative findings and declaration.**

26 The Council finds and declares that:

- 27 (1) Violent crimes, juvenile delinquency, gang affiliation and
28 family disruption continue to impact the City to the City's
29 moral, economic, social, and academic detriment; and
30 (2) In 2009, the Jacksonville Journey was established to address the
31 unacceptable number of violent crimes and high crime rate in

- 1 Duval County and find solutions and invest increased resources
2 to identify and address factors that contribute to crime; and
- 3 (3) Following the implementation of the Jacksonville Journey and
4 substantial funding of crime reduction programs, accountability
5 for administration of those programs, and implementation of
6 intelligence-led and community-based policing, the City of
7 Jacksonville brought homicide and overall violent crime in
8 Jacksonville to a 40-year low in 2011 until funding for the
9 Jacksonville Journey was reduced substantially and
10 administrative budget cuts caused elimination of 147 police
11 officer positions and 92 community service officer positions
12 from the Jacksonville Sheriff's Office; and
- 13 (4) Recently, due to the efforts of the Sheriff of Duval County, the
14 violent crime rate has decreased and the City of Jacksonville
15 is committed to working with the Sheriff to assure the
16 improvement in public safety continues and all necessary steps
17 are taken to resolve and eliminate the factors contributing to
18 violent crime in the City; and
- 19 (5) The City of Jacksonville should reestablish the Jacksonville
20 Journey as the "Jacksonville Journey Forward," reconvene
21 community stakeholders and leaders to address those factors and
22 circumstances that contribute to crime, use the collective power
23 of the community to resolve those factors contributing to crime,
24 and sustain a commitment to assure all Jacksonville residents,
25 neighborhoods and businesses that the City will provide a safe
26 place to live and work; and
- 27 (6) The provisions of this Section are found and declared by the
28 Council to be a public purpose and in the best interest of the
29 public.

30 **Sec. 85.103. - Jacksonville Journey Forward established.**

31 There is hereby established a public body to be known as the

1 Jacksonville Journey Forward, which shall exist as a board within the
2 executive branch of the consolidated government. The Jacksonville
3 Journey Forward ("JF" or "Jacksonville Forward") shall be responsible
4 for reviewing and making recommendations regarding community-based
5 programs, services, activities, and contracts related to factors
6 contributing to crime prevention, intervention, and rehabilitation,
7 neighborhood safety and stability, and prevention of juvenile and
8 adult recidivism ("JF Related Programs"). JF shall also serve as a
9 convenor to organize and engage City agencies, offices, departments,
10 independent agencies, and community leaders and stakeholders to
11 establish a community-based Citywide plan and alignment of all
12 resources to reduce factors contributing to crime and improve public
13 safety. JF is authorized to preserve and register its name and
14 taglines on behalf of the City as to any logos, trademarks,
15 copyrights, or other intellectual property rights.

16 **Sec. 85.104. - Territorial jurisdiction.**

17 The Jacksonville Journey Forward may review and make recommendations
18 regarding JF Related Programs throughout the General Services
19 District. The City is exercising its powers as a County in the
20 enactment of this Chapter under the authority contained in Section
21 3.01 of the Charter.

22 **Sec. 85.105. - Membership, organization, and meetings.**

23 (a) *Membership; qualifications.* The Jacksonville Journey Forward
24 Board shall consist of eleven members of which eight members
25 shall be appointed by the Mayor and confirmed by Council and
26 three members shall be appointed by the Council President and
27 confirmed by Council, with the Sheriff of Duval County, the
28 State Attorney of the Fourth Judicial Circuit, the
29 Superintendent of Duval County Public Schools, and the Chief
30 Judge for the Fourth Judicial Circuit each to recommend for
31 consideration by the Mayor one board member seat for a total of

1 four recommended Board seats. Members shall be permanent
2 residents of Duval County or maintain a substantial economic or
3 substantial philanthropic interest in Duval County in accordance
4 with Chapter 50 of the Code. To the extent feasible and
5 preferred, but not required, member appointments to serve on
6 the JF board shall include individuals with experience in one
7 or more of the following areas: public health, education,
8 workforce development, contract and compliance,
9 afterschool/camp operations, juvenile diversion programs,
10 violence prevention or intervention, ex-offender re-entry
11 programs, law enforcement and community engagement.

12 (b) *Term of office and appointment.* Members shall serve staggered
13 four-year terms ending on September 30 or until their qualified
14 successors have been appointed and confirmed. No member may
15 serve more than two consecutive full terms. Of the eleven persons
16 selected to initially serve on the Board, three members shall
17 serve initial terms of two years, four members shall serve
18 initial terms of three years, and four members shall serve
19 initial terms of four years. Partial terms shall be governed in
20 accordance with Chapter 50 of the Code.

21 (c) *Removal.* Members may be removed or replaced at any time, with
22 or without cause, by the authority appointing the respective
23 member with a majority vote of the Council.

24 (d) *Vacancy.* If a member shall cease to be qualified for membership
25 under the provisions of this Chapter while in office, then the
26 member's term shall automatically expire and the office shall
27 be vacant for purposes of appointing a new member. Each member
28 vacancy shall be filled for the remainder of the respective
29 member's unexpired term.

30 (e) *Organization and proceedings.*

31 (1) *Rules of procedure.* The Mayor shall appoint the initial Board

1 chair from among JF members to serve for a term commencing on
2 the day of the appointment and ending on June 30, 2026.
3 Thereafter, the chair shall be appointed by a majority vote
4 of the Board to serve for a one-year term, commencing on July
5 1 of each year. A board member may serve as chair for no more
6 than three consecutive terms. The Board shall establish rules
7 of procedure necessary to govern and conduct its affairs under
8 this Chapter. Unless otherwise provided in this Chapter, the
9 Board's rules and procedures shall be consistent with
10 applicable provisions of the Ordinance Code.

11 (2) *Meetings.* All Board meetings, including, but not limited to,
12 committee meetings, shall be open to the public and compliant
13 with Florida's Open Meetings Law under Chapter 286, Florida
14 Statutes, as may be amended.

15 (3) *Administrative Support.* The Jacksonville Journey Forward
16 Board shall receive staff support from the Mayor's Office.

17 (f) *Quorum and voting.*

18 (1) *Quorum.* The greater of (i) five members or (ii) a majority
19 of the membership of the board excluding vacant seats shall
20 constitute a quorum for the purpose of meetings and
21 transacting business.

22 (2) *Voting.* Decisions and recommendations of the board shall
23 require a concurring vote of a majority of the members
24 present.

25 (g) *Notice.* The Board shall ensure that reasonable notice of Board
26 meetings is given to the public in compliance with Florida's
27 Open Meetings Law under Chapter 286, Florida Statutes, as may
28 be amended.

29 (h) *Compensation.* Members shall serve without compensation, pension,
30 or retirement benefits; however, members may be reimbursed for
31 travel and other expenses consistent with Chapter 106, Part 7,

1 *Ordinance Code.*

2 (i) *Sheriff Liaison.* The Sheriff shall designate a liaison from the
3 Jacksonville Sheriff's Office to attend Board meetings ("Sheriff
4 Liaison"). The Sheriff Liaison shall not be considered a voting
5 member of the Board for purposes of Florida's Open Meetings Law.

6 (j) *Council Liaison.* The Council President shall annually designate
7 a City Council Member to serve as a liaison to the Jacksonville
8 Journey Forward Board. The Council Liaison shall not be
9 considered a voting member of the Board for purposes of Florida's
10 Open Meetings Law.

11 **Sec. 85.106. - Community Based Crime Reduction and Stakeholder**
12 **Meeting; Community Based Strategic Plan required.**

13 (a) *Community Based Crime Reduction and Stakeholder Meeting.* The
14 Board shall convene and engage community leaders and
15 stakeholders, including, but not limited to elected and
16 appointed officials, City agencies, offices, departments,
17 independent agencies, private agencies, public agencies,
18 residents, and non-profit agencies to assist the Board with
19 developing and implementing a community-based plan to reduce and
20 eliminate factors contributing to crime for the City (the
21 "Community-based Plan" or "Plan").

22 (b) *Plan components.* After convening and engaging community leaders
23 and stakeholders in accordance with subsection (a) above, the
24 Board shall develop and implement the Plan, which shall include
25 immediate and long-term actions and goals related to crime
26 reduction and public safety. The Plan shall identify its
27 specific community engagement process and program performance
28 metrics. The Plan shall at a minimum include information,
29 directives, and goals regarding the following areas:

- 30 i. Community-based crime prevention, intervention,
31 deterrence, and rehabilitation;

- 1 ii. Family resources and engagement;
- 2 iii. Ex-offender programs;
- 3 iv. Neighborhood safety and stability;
- 4 v. Public and private community partnerships;
- 5 vi. Program performance metrics (short and long-term);
- 6 vii. Use of best practices and models; and
- 7 viii. Contributing factors of crime (e.g., education, mental
- 8 health, literacy, physical health, workforce training, and
- 9 positive youth development).

10 The Plan shall also include strategic efforts to unite and mobilize
11 the City to reduce factors contributing to crime and improve
12 safety of all citizens; establish roles, responsibilities and
13 expected outcomes; measure and oversee accountability to meet
14 expected outcomes; modify actions and goals as necessary to achieve
15 maximum effectiveness; and maintain a sustained focus to
16 maximize results.

17 (c) *Plan development and approval.* JF shall develop, oversee,
18 manage, and implement the Plan consistent with this Chapter. JF
19 shall develop the Plan in conjunction with and utilizing the
20 multidisciplinary experts available in the City and elsewhere.
21 The Plan shall be approved and adopted by the Board and,
22 thereafter, updated and amended by the Board as needed. The Plan
23 shall detail the comprehensive approach to community-based crime
24 prevention, intervention, and rehabilitation, and neighborhood
25 safety and stability. The Board shall provide the Mayor, Council
26 Secretary and the agencies listed in Section 85.111 with a copy
27 of the adopted Plan. In addition to the Plan areas listed in
28 subsections (i)-(viii) above, the Board may include such other
29 elements, directives, or guiding principles in the Plan as
30 determined by the Board to be necessary and consistent with this
31 Chapter.

1 (d) *Reports.*

2 (i) *Report on community initiatives.* The Board may request
3 philanthropic and research organizations to report on
4 recently commissioned research and trends they have
5 identified and outcomes they are monitoring regarding factors
6 contributing to crime prevention, intervention,
7 rehabilitation, and neighborhood safety and stability.

8 (ii) *Report Requirement.* JF shall provide to the Mayor and Council
9 an initial annual written report on or before December 31,
10 2025, for the prior fiscal year. Thereafter, JF shall provide
11 an annual report on or before December 31st of each fiscal
12 year for the prior fiscal year. The annual report shall at
13 a minimum report on JF's progress toward meeting its goals
14 and include financial information on the funding
15 appropriated and spent for each funded program. JF shall
16 utilize technology to provide transparent reporting to
17 include programs funding and stakeholder feedback. The
18 annual report shall also be distributed to the agencies
19 listed in Section 85.111.

20 (e) *Plan review; amendment.* JF shall conduct an ongoing and
21 continuing review of the Plan's progress and effectiveness. JF
22 may amend the Plan by a majority vote of the Board. Plan
23 amendments shall be forwarded to the Mayor, Council Secretary
24 and agencies listed in Section 85.111.

25 **Sec. 85.107. - Jacksonville Journey Forward Powers.**

26 (a) *Powers.* JF shall have the following powers to:

- 27 i. Develop, manage, oversee, and implement the Community-
28 Based Strategic Plan in accordance with this Chapter;
- 29 ii. Investigate the efficacy of City and community crime
30 reduction or public safety programs and conduct ongoing
31 review and make recommendations regarding such programs;

- 1 iii. Align all City agencies, programs, and resources affecting
2 crime reduction and foster an integrative, collaborative,
3 and innovative county and community-wide, solution-based
4 approach to reducing contributing factors of crime in Duval
5 County;
- 6 iv. Analyze feedback received from community leaders and
7 stakeholders and data received from City contracts that
8 involve or pertain to contributing factors of crime
9 reduction;
- 10 v. Based on data analysis and other factors determined by JF
11 and consistent with the Community-Based Plan, make annual
12 recommendations on programs to be funded by the City
13 Council in the annual budget, subject to the availability
14 of funds;
- 15 vi. Advocate for the investment of new public and private
16 dollars as well as state and federal policy initiatives
17 consistent with the Plan;
- 18 vii. Collect ongoing information and statistical data and
19 conduct ongoing research on community-based crime
20 prevention, intervention, deterrence, and,
21 rehabilitation;
- 22 viii. Review and make recommendations regarding the City's ex-
23 offender programs and the Ex-Offender Program in Part 5 of
24 Chapter 126 of the Code;
- 25 ix. Review and make recommendations to the Sheriff regarding
26 the Jacksonville Re-Entry Center program;
- 27 x. Coordinate with the Division of Grants and Contract
28 Compliance or other appropriate City departments for
29 federal, state, local, and privately funded grants to
30 obtain funding for programs and services that are
31 consistent with the Plan;

- 1 xi. Request funds to be disbursed from the special revenue
2 fund in accordance with Section 111.330 of the Code;
3 xii. Employ employees of the Board pursuant to this Chapter;
4 and
5 xiii. Make and adopt bylaws, rules, regulations and policies for
6 the Board's guidance, operation, and governance; however,
7 the Board's bylaws, rules, regulations and policies shall
8 not be inconsistent with this Chapter, federal or state
9 laws or other applicable City ordinances.

10 **Sec. 85.108. - Employees; Civil Service.**

- 11 (a) The Board may, subject to lawfully appropriated funds, employ
12 such persons as may be necessary to effectively conduct and
13 accomplish the affairs and duties of the Board under this
14 Chapter. All employment matters shall be handled with assistance
15 from the City's Employee Services Department and be consistent
16 with the City's human resource policies and requirements.
- 17 (b) *Civil service.* All employees of the Board shall be employees of
18 the City and shall be subject to Articles 16 and 17 of the
19 Charter of the City, except as otherwise provided by Council,
20 and except that any Chief Executive Officer or Executive
21 Director, professional employees, and the heads of activities
22 shall not be within the civil service system of the City and
23 shall serve at the pleasure of the Board. Appointment of a Chief
24 Executive Officer or Executive Director shall be subject to
25 confirmation by the Council.

26 **Sec. 85.109. - Annual operating budget; budget transfers.**

27 JF shall annually submit a proposed budget to the Mayor at the time
28 and in the manner specified by the Mayor. The Mayor shall include an
29 annual budget for JF in the Mayor's annual budget proposal.

30 **Sec. 85.110. - Coordination with other public and private agencies;
31 Use of subject matter experts.**

1 JF shall coordinate with federal, state, and private agencies in
2 performing its duties. Such agencies may include, but not be limited
3 to, the Florida Department of Juvenile Justice, the Sheriff's Office,
4 the State Attorney's Office, the Public Defender's Office, Duval
5 County Public Schools, Kids Hope Alliance, Jacksonville Civic
6 Council, and the Jacksonville Chamber of Commerce. The Board shall
7 designate individuals as subject matter experts ("Subject Matter
8 Experts") with expertise in public health, education, community-based
9 crime reduction and public safety. The Board may consult with and
10 receive presentations from Subject Matters Experts and residents to
11 assist with community convening, engagement, data collection and
12 analysis for the purpose of developing program metrics and support
13 the Board in fulfilling its duties under this Chapter. Subject Matter
14 Experts and citizen participants shall not be considered Board members
15 for purposes of Florida's Open Meetings Law.

16 **Sec. 85.111. - Intra-agency liaison relationships established.**

17 JF shall coordinate regularly with City departments, agencies, and
18 offices in developing and implementing the Plan. The Board shall
19 establish a liaison relationship with the following City departments,
20 independent agencies, and offices regarding the Services to be
21 provided under the Plan:

- 22 (a) Jacksonville Sheriff's Office;
- 23 (b) Kids Hope Alliance;
- 24 (c) Parks, Recreation and Community Services Department;
- 25 (d) Jacksonville Public Library;
- 26 (e) Neighborhoods Department;
- 27 (f) Grants and Contract Compliance Division;
- 28 (g) Duval County School Board;
- 29 (h) Jacksonville Housing Authority;
- 30 (i) Jacksonville Housing Finance Authority; and
- 31 (j) Any other City departments, offices or independent agencies as

1 determined by the Board.

2 A designated liaison from a City department or independent agency
3 shall not be a JF Board member. The liaison's sole purpose shall be
4 to facilitate and communicate information between the JF Board and
5 the City department or agency. The Board shall annually present to
6 the Rules Committee on the effectiveness of the intra-agency liaison
7 relationships required under this Section within three months of the
8 close of the fiscal year, with the first report due before December
9 31, 2025.

10 **Sec. 85.112. - Advisory committees.**

11 The Board may by rule create one or more advisory committees
12 consisting of representatives of groups, organizations, businesses,
13 and persons involved in community-based crime reduction efforts. An
14 advisory committee may be permanent or ad hoc and its area of
15 responsibility shall be established, expanded, contracted, or
16 changed by the Board as it deems necessary and advisable.

17 **Sec. 85.113. - Special Revenue Fund.**

18 JF is authorized to expend funds in the Special Revenue Fund
19 established pursuant to Section 111.330, *Ordinance Code*, subject to
20 prior Council appropriation.

21 **Section 3. Amending Section 24.601 (Establishment;**
22 **functions), Part 6 (Grants and Contract Compliance Division), Chapter**
23 **24 (Finance Department), Ordinance Code.** 24.601 (Establishment;
24 functions), Part 6 (Grants and Contract Compliance Division), Chapter
25 24 (Finance Department), *Ordinance Code*, is hereby amended to read
26 as follows:

27 **CHAPTER 24 - FINANCE DEPARTMENT**

28 * * *

29 **PART 6. - GRANTS AND CONTRACT COMPLIANCE DIVISION**

30 **Sec. 24.601. - Establishment; functions.**

31 There is created an executive division of the Finance Department

1 to be known as the Grants and Contract Compliance Division.
2 The Division shall ensure the City of Jacksonville receives the
3 broadest utilization of grant resources and manages such
4 resources and relationships. The Division shall be responsible and
5 accountable for appropriate compliance in accordance with funding
6 policy. The Division shall:

7 * * *

8 (h) Oversee training of City-wide staff engaged in grant
9 writing, administration, and compliance which includes
10 informal training, cross training, and formal training such
11 as conducting grant writing workshops; ~~and~~

12 (i) Staff the Public Service Grants Council and forward any
13 recommendations from the Public Service Grants Council to the
14 Director of the Finance Department; and

15 (j) Coordinate with the Jacksonville Journey Forward in
16 accordance with Chapter 85 of the Code regarding the
17 application and award of City grants regarding crime
18 reduction or public safety. The Jacksonville Journey Forward
19 may make recommendations to the Division regarding any
20 proposed new or existing community-based crime reduction
21 programs being proposed by the Division or other City agency.

22 **Section 4. Amending Section 28.103 (Powers; functions and**
23 **duties of Director), Part 1 (General), Chapter 28 (Parks, Recreation**
24 **and Community Services), Ordinance Code.** Section 28.103 (Powers;
25 functions and duties of Director), Part 1 (General), Chapter 28
26 (Parks, Recreation and Community Services), *Ordinance Code*, is hereby
27 amended to read as follows:

28 **CHAPTER 28 - PARKS, RECREATION AND COMMUNITY SERVICES**

29 **PART 1. - GENERAL**

30 * * *

31 **Sec. 28.103. - Powers; functions and duties of Director.**

1 The Director of Parks, Recreation and Community Services shall have
2 the following powers, functions and duties, and shall have a liaison
3 relationship with the Sports and Entertainment Officer in the Office
4 of Sports and Entertainment to effectuate such powers as needed:

5 * * *

6 (f) The Director, or designee, shall coordinate with the
7 Jacksonville Journey Forward in accordance with Chapter 85
8 of the Code to implement and incorporate any Jacksonville
9 Journey Forward approved terms, goals, and performance
10 metrics in Department contracts or programs affecting crime
11 reduction or public safety.

12 **Section 5. Amending Section 34.801 (Neighborhood Services**
13 **Office functions), Part 8 (Neighborhood Services Office), Chapter 34**
14 **(Neighborhoods Department), Ordinance Code.** Section 34.801
15 (Neighborhood Services Office functions), Part 8 (Neighborhood
16 Services Office), Chapter 34 (Neighborhoods Department), *Ordinance*
17 *Code*, is hereby amended to read as follows:

18 **CHAPTER 34 - NEIGHBORHOODS DEPARTMENT**

19 * * *

20 **PART 8. - NEIGHBORHOOD SERVICES OFFICE**

21 **Sec. 34.801. - Neighborhood Services Office functions.**

22 The Neighborhood Services office shall serve as the City of
23 Jacksonville's intermediary between the Neighborhoods Department and
24 the Community Organizations. The office reports to the Director of
25 Neighborhoods.

26 The office shall also have the following duties:

27 * * *

28 (d) Community development (including Town Center Initiatives,
29 Citizen Planning Advisory Committees (CPACs), Neighborhood
30 Action Plans, Neighborhood Outreach and engagement,
31 Education interface, and Neighborhood Association

1 Coordination)~~;~~;

2 (e) Compile and continually update an inventory of all
3 officially-recognized neighborhood organizations operating
4 in the community. In order to qualify as an officially-
5 recognized neighborhood organization, such organization
6 should be incorporated in the State of Florida and hold an
7 IRS 501(c)(3) or 501(c)(9) tax exempt status~~;~~;

8 (f) Establish an awards program for various categories of
9 neighborhood organizations that demonstrate outstanding
10 progress in increasing their effectiveness as advocates for
11 neighborhood interests, as service delivery mechanisms, as
12 information resources, and in other areas~~;~~;

13 (g) Act as a clearinghouse for all information intended for
14 dissemination to neighborhoods and citizens, and as a one-
15 stop resource for neighborhood organizations seeking
16 information or City assistance with regard to common
17 neighborhood activities such as establishment of a
18 Neighborhood Watch, temporary street closures, organization
19 of block parties, cleanup campaigns, etc.;

20 (h) Serve as a communications channel with the neighborhood
21 organizations to enable them to better communicate with the
22 City government, including serving as staff to and
23 coordinating with the Citizens Advisory Committees~~;~~; and

24 (i) Coordinate with the Jacksonville Journey Forward in
25 accordance with Chapter 85 of the Code to inform neighborhood
26 organizations, including CPACs, about Jacksonville Journey
27 initiatives, programs, and reports regarding crime reduction
28 and public safety in neighborhoods.

29 **Section 6. Amending Sections 77.107 (Essential Services**
30 **Categories), 77.111 (Contracts; contract administration; carryover),**
31 **and 77.115 (Intra-agency liaison relationships established), Chapter**

1 **77 (Kids Hope Alliance), Ordinance Code.** Sections 77.107 (Essential
2 Services Categories), 77.111 (Contracts; contract administration;
3 carryover), and 77.115 (Intra-agency liaison relationships
4 established), Chapter 77 (Kids Hope Alliance), *Ordinance Code*, are
5 hereby amended to read as follows:

6 **CHAPTER 77 - KIDS HOPE ALLIANCE**

7 * * *

8 **Sec. 77.107. - Essential Services Categories.**

9 * * *

10 (b) *Adoption.* The Council hereby adopts the Essential Services
11 Categories contained in this Section. The Essential Services
12 Categories shall consist of the five Services categories listed
13 and described below:

14 * * *

15 (2) *Juvenile Justice Prevention and Intervention*
16 *Programming.* This Service category shall consist of
17 programs, services and activities designed to invest in
18 children before they exhibit behaviors that require system
19 intervention and reduce juvenile delinquency and crime.
20 Additionally, this Service category shall consist of
21 programs that directly target "at-hope" children and youth
22 and those children and youth who exhibit problem behaviors
23 such as defiance, truancy, running away from home and
24 other pre-delinquent behaviors. In accordance with Chapter
25 85 of the Code, such programs shall be reviewed by the
26 Jacksonville Journey Forward for the purpose of making
27 recommendations to such program prior to program
28 implementation.

29 * * *

30 **Sec. 77.111. - Contracts; contract administration; carryover.**

31 (a) *Provider Contracts.*

1 * * *

2 (3) *Contract terms.* Each Provider shall execute a Provider
3 Contract for the Services awarded. Provider Contracts
4 shall contain the following minimum terms:

5 (i) Performance metrics approved by the Board;

6 * * *

7 (v) Restrictions on food and beverages in accordance
8 with Section 77.112; ~~and~~

9 (vi) As applicable, any juvenile justice prevention and
10 intervention program terms, goals, and performance
11 metrics approved by the Jacksonville Journey Forward
12 pursuant to Chapter 85; and

13 (vii) Any other provision which protects and is in the best
14 interest of the City as determined by the Office of
15 General Counsel.

16 * * *

17 **Sec. 77.115. - Intra-agency liaison relationships established.**

18 KHA shall coordinate regularly with City departments, agencies, and
19 offices (collectively, the "City Departments") and independent
20 agencies in implementing the Plan. The Board shall establish a
21 liaison relationship with the following ~~City departments, agencies~~
22 ~~and offices (collectively, the "City Departments")~~ and independent
23 agencies regarding the Services to be provided under the Plan:

24 (a) Parks, Recreation and Community Services Department (the
25 "Parks Department");

26 (b) Jacksonville Public Library;

27 (c) Neighborhoods Department; ~~and~~

28 (d) Jacksonville Journey Forward;

29 (e) Jacksonville Housing Authority;

30 (f) Jacksonville Housing Finance Authority; and

31 (g) Any other City departments, offices or agencies as

1 determined by the Board.

2 A designated liaison from a City Department or independent agency
3 under this Section shall not be a Board member. The liaison's sole
4 purpose shall be to facilitate and communicate information between
5 the Board and the City Department. The Board shall annually present
6 to the Rules Committee on the effectiveness of the intra-agency
7 liaison relationships required under this Section within three
8 months of the close of the fiscal year.

9 **Section 7. Amending Section 111.330 (Reserved), Part 3**
10 **(Public Safety and Courts), Chapter 111 (Special Revenue and Trust**
11 **Accounts), Ordinance Code.** Section 111.330 (Reserved), Part 3 (Public
12 Safety and Courts), Chapter 111 (Special Revenue and Trust Accounts),
13 *Ordinance Code*, is hereby amended to read as follows:

14 **CHAPTER 111 - SPECIAL REVENUE AND TRUST ACCOUNTS**

15 * * *

16 **PART 3. - PUBLIC SAFETY AND COURTS**

17 * * *

18 **Sec. 111.330. - (Jacksonville Journey Forward Special Revenue Fund**
19 **Reserved).**

20 There is created a special revenue fund to be known as the
21 Jacksonville Journey Forward Special Revenue Fund, hereinafter called
22 the Fund. The Jacksonville Journey Forward (the "Board") shall deposit
23 into the Fund all donations and contributions of money, including
24 gifts and grants, received for use toward achieving the purposes,
25 functions and goals set forth in Chapter 85, Ordinance Code. All such
26 donations and contributions shall be accounted for separately within
27 the Fund by the Board. All sums placed into the Fund, which shall
28 include all interest earned or accrued thereon, shall be appropriated
29 by the Council prior to expenditure. The Board shall approve all
30 expenditure amounts. The Director of Finance, or such designee, is
31 authorized and directed to make disbursements from the Fund after

1 appropriation by the Council and upon written requisition of the
2 Board, or the Board's designee, subject to the availability of funds
3 in the Fund. Nothing in this Section shall prohibit or otherwise
4 limit any appropriations which may be made by the Council to the
5 Board for use toward achieving the purposes, functions, and goals set
6 forth in Chapter 85, Ordinance Code.

7 **Section 8. Amending Section 126.506 (Reporting), Part 5**
8 **(Ex-Offender Program), Chapter 126 (Procurement Code), Ordinance**
9 **Code.** Section 126.506 (Reporting), Part 5 (Ex-Offender Program),
10 Chapter 126 (Procurement Code), *Ordinance Code*, is hereby amended to
11 read as follows:

12 **CHAPTER 126 - PROCUREMENT CODE**

13 * * *

14 **PART 5. - EX-OFFENDER PROGRAM**

15 * * *

16 **Sec. 126.506. - Reporting.**

17 The Chief shall provide an annual report to the Mayor, ~~and~~ the City
18 Council, and the Jacksonville Journey Forward no later than December
19 31 of each fiscal year for the previous fiscal year on the information
20 provided by contractors on the Compliance Report pursuant to this
21 Section. The first such report shall be due no later than December
22 31, 2018, for the fiscal year beginning October 1, 2017, and ending
23 September 30, 2018. Such annual reports shall at a minimum include
24 information and data regarding the number of:

25 * * *

26 **Section 9. Creating a new Section 126.507 (Jacksonville**
27 **Journey Forward Program Review), Part 5 (Ex-Offender Program),**
28 **Chapter 126 (Procurement Code), Ordinance Code.** A new Section 126.507
29 (Jacksonville Journey Forward Program Review), Part 5 (Ex-Offender
30 Program), Chapter 126 (Procurement Code), *Ordinance Code*, is hereby
31 created to read as follows:

1 **CHAPTER 126 - PROCUREMENT CODE**

2 *** * ***

3 **PART 5. - EX-OFFENDER PROGRAM**

4 *** * ***

5 **Sec. 126.507. - Jacksonville Journey Forward Program Review.**

6 Jacksonville Journey Forward shall annually review, in consultation
7 with the Chief, and make recommendations to the City Council as
8 needed regarding the ex-offender program provided in this part no
9 later than December 31, with the first report due no later than
10 December 31, 2025.

11 **Section 10. Amending Section 17.06 (Applicability of civil**
12 **service system to employees of consolidated government), Article 17**
13 **(Civil Service), City Charter.** Section 17.06 (Applicability of civil
14 service system to employees of consolidated government), Article 17
15 (Civil Service), *City Charter*, is hereby amended to read as follows:

16 **ARTICLE 17. - CIVIL SERVICE**

17 *** * ***

18 **Sec. 17.06. Applicability of civil service system to employees of**
19 **consolidated government.**

20 The civil service provisions of this charter shall be applicable to
21 all employees of the consolidated government except:

22 *** * ***

23 (oo) The following persons employed by the Jacksonville Journey

24 Forward:

- 25 (1) Any executive director or chief executive officer
26 position;
27 (2) Professional employees whose position requires a
28 specialized certification or degree; and
29 (3) Heads of activities.

30 *** * ***

31 **Section 11. Jacksonville Journey Forward not to serve as a**

1 **citizens review or civilian oversight board of the Jacksonville**
2 **Sheriff's Office.** Jacksonville Journey Forward shall not serve as a
3 citizens review or civilian oversight board of the Jacksonville
4 Sheriff's Office pursuant to Florida law. In accordance with Chapter
5 85 of the Code, Jacksonville Journey Forward shall collaborate with
6 the Jacksonville Sheriff's Office ("JSO") and may provide
7 recommendations to JSO regarding crime prevention, intervention, and
8 rehabilitation, neighborhood safety and stability, and prevention
9 of juvenile and adult recidivism crime reduction. JSO, in its sole
10 discretion, may consider or implement any Jacksonville Journey
11 Forward recommendations provided to JSO.

12 **Section 12. Establishment of prospective date of October 1,**
13 **2024, for all Code amendments and new provisions contained in this**
14 **Ordinance to become effective.** The Code amendments and new provisions
15 contained in this ordinance shall not become effective until October
16 1, 2024.

17 **Section 13. Codification; authorizing the Council Auditor**
18 **and General Counsel's Office to make "Technical Amendments".** The
19 Offices of the Council Auditor and the General Counsel are authorized
20 to take all necessary action in connection with this legislation, to
21 execute the finalization and codification of the legislation to
22 effectuate the purposes of this ordinance without further Council
23 action, provided such changes and amendments are limited to "technical
24 amendments" and do not change the fiscal impact and further provided,
25 that all such amendments shall be subject to appropriate legal review
26 and approval by the General Counsel, or designee, and all other
27 appropriate official action required by law.

28 **Section 14. Effective date.** This Ordinance shall become
29 effective upon signature by the Mayor or upon becoming effective
30 without the Mayor's signature.

1 Form Approved:

2

3 /s/ Mary E. Staffopoulos

4 Office of General Counsel

5 Legislation Prepared By: Harry M. Wilson, IV

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