Introduced by Council Member Cumber and Co-Sponsored by Council
 Members Salem, Carlucci and Gay and substituted by the Finance
 Committee and twice amended by the Neighborhoods, Community Services,
 Public Health and Safety Committee:

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ORDINANCE 2023-20-E

8 AN ORDINANCE RELATING TO THE CITY OF 9 JACKSONVILLE'S PROCUREMENT CODE; REPEALING AND 10 REPLACING PART 1 (GENERAL REGULATIONS), PART 2 11 (SUPPLIES, CONTRACTUAL SERVICES AND CAPITAL 12 IMPROVEMENTS), PART 3 (PROFESSIONAL SERVICES 13 CONTRACTS), PART 5 (EXTRAORDINARY CRITICAL 14 PURCHASING PROCEDURES), PART 7 (DESIGN-BUILD 15 CONTRACTS), AND PART 9 (ART IN PUBLIC PLACES), 16 CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, 17 AND PART 6 (CULTURAL SERVICE GRANT PROGRAM), 18 CHAPTER 118 (CITY GRANTS), ORDINANCE CODE, IN 19 THEIR ENTIRETY; CREATING A NEW PART 1 (GENERAL 20 REGULATIONS; ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING), PART 2 (JACKSONVILLE PROCUREMENT 21 22 AWARDS COMMITTEE), PART 3 (PROCUREMENT 23 THRESHOLDS, MODES, METHODS, AND PROCEDURES), 24 part 5 (EX-OFFENDER PROGRAM), PART 7 (BUY 25 AMERICAN PROGRAM AND LOCAL BUSINESS 26 PARTICIPATION POLICY), AND PART 9 (PROTESTS, 27 SUSPENSION, AND DEBARMENTS), CHAPTER 126 28 (PROCUREMENT CODE), ORDINANCE CODE, TO MODERNIZE 29 AND PROVIDE FOR GREATER EFFICIENCIES IN THE CITY 30 OF JACKSONVILLE PROCUREMENT CODE; CREATING A NEW 31 PART 6 (CULTURAL SERVICE GRANTS AND ART IN

1 PUBLIC PLACES), SUBPART A (CULTURAL SERVICE 2 GRANT PROGRAM) AND SUBPART B (ART IN PUBLIC 3 PLACES PROGRAM), CHAPTER 118 (CITY GRANTS), 4 ORDINANCE CODE, TO RELOCATE THE ART IN PUBLIC 5 PLACES PROGRAM PREVIOUSLY UNDER PART 9, CHAPTER 6 126, ORDINANCE CODE, TO PART 6, CHAPTER 118, 7 ORDINANCE CODE; CREATING A NEW PART 4 (CONTRACT 8 ADMINISTRATION AND OVERSIGHT; CONTRACT 9 EXECUTION), CHAPTER 21 (EXECUTIVE BRANCH, 10 GENERALLY), ORDINANCE CODE, TO REQUIRE CONTRACT 11 ADMINISTRATION AND OVERSIGHT IN CITY CONTRACTS; 12 AMENDING PART 4 (NONDISCRIMINATION POLICY), 13 CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, TO AMEND THE DEFINITION OF NONDISCRIMINATION 14 15 CONSISTENT WITH EMPLOYEE SERVICES 16 NONDISCRIMINATION POLICY; AMENDING PART 6 17 (JACKSONVILLE SMALL AND EMERGING BUSINESS PROGRAM), CHAPTER 126 (PROCUREMENT CODE), 18 19 ORDINANCE CODE, TO MAKE THE PART CONSISTENT WITH 20 THE CHANGES IN THIS ORDINANCE; AMENDING SECTION 21 122.605 (REVIEW, AMENDMENT, ADOPTION AND 22 APPROPRIATION BY CITY COUNCIL), PART 6 (CAPITAL 23 IMPROVEMENT PLAN), CHAPTER 122 (PUBLIC 24 PROPERTY), ORDINANCE CODE, TO PROVIDE FOR 25 EMERGENCY CAPITAL IMPROVEMENT PROJECTS ΙN 26 ACCORDANCE WITH CHAPTER 126, ORDINANCE CODE; 27 AMENDING SECTION 108.505 (SPECIAL COUNSEL), PART 28 5 (LEGAL SERVICES), CHAPTER 108 (CENTRAL 29 SERVICES), ORDINANCE CODE, TO REFERENCE BOND AND 30 DISCLOSURE COUNSEL; AMENDING SECTION 24.603 31 (DUTIES OF CHIEF OF PROCUREMENT), PART 6

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(PROCUREMENT DIVISION), CHAPTER 24 (FINANCE AND 1 ADMINISTRATION DEPARTMENT), ORDINANCE CODE, TO 2 3 ADD ADDITIONAL DUTIES OF THE CHIEF OF PROCUREMENT REGARDING CONTRACT ADMINISTRATION 4 AND OVERSIGHT; PROVIDING FOR OFFICE OF GENERAL 5 COUNSEL TO ENGAGE BOND COUNSEL AND DISCLOSURE 6 7 COUNSEL TO ASSIST THE CITY IN ITS FINANCE 8 MATTERS PURSUANT TO ARTICLE 7 OF THE CITY 9 CHARTER; ESTABLISHING A PROSPECTIVE DATE OF JULY 10 1, 2024, FOR CODE REPEALS, AMENDMENTS, AND NEW 11 PROVISIONS CONTAINED IN THIS ORDINANCE TO BECOME 12 EFFECTIVE; DIRECTING THE CHIEF OF PROCUREMENT TO 13 UPDATE THE PROCUREMENT OPERATING MANUAL 14 CONSISTENT WITH THIS ORDINANCE PRIOR TO JUNE 1, 15 2024; PROVIDING FOR OVERSIGHT ΒY THE 16 PROCUREMENT DIVISION, FINANCE AND 17 ADMINISTRATION DEPARTMENT; PROVIDING FOR 18 LEGISLATIVE SUNSET OF THE LOCAL BUSINESS 19 PARTICIPATION POLICY ON APRIL 1, 2027; PROVIDING 20 FOR CODIFICATION INSTRUCTIONS; PROVIDING ΑN 21 EFFECTIVE DATE.

WHEREAS, the City of Jacksonville's Procurement Code has not been comprehensively reviewed and updated by the City Council in over 30 years; and

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WHEREAS, the City desires to streamline and make the City's procurement process more efficient for City agencies and third-party entities contracting with the City by adapting the existing Code procedures to the City's Enterprise Resource Planning (ERP) system, streamlining the existing procurement awards committees, and providing greater efficiency and flexibility to the City regarding

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1 procurement methods, modes, and procedures; and

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2 WHEREAS, additionally, the City desires to increase 3 transparency, accountability, and ethics in City procurement for the 4 benefit of City officers, City employees, and the citizens of 5 Jacksonville; now therefore

BE IT ORDAINED by the Council of the City of Jacksonville:

7 Section 1. Recitals. The recitals above are true and
8 correct and incorporated herein by this reference.

9 Section 2. Repealing and Replacing Part 1 (General 10 Regulations), Part 2 (Supplies, Contractual Services and Capital 11 Improvements), Part 3 (Professional Services Contracts), Part 5 12 (Extraordinary Critical Purchasing Procedures), Part 7 (Design-Build 13 Contracts), and Part 9 (Art in Public Places), Chapter 126 14 (Procurement Code), Ordinance Code, and Part 6 (Cultural Service 15 Grant Program), Chapter 118 (City Grants), Ordinance Code, in their entirety. Part 1 (General Regulations), Part 2 (Supplies, Contractual 16 17 Services and Capital Improvements), Part 3 (Professional Services 18 Contracts), Part 5 (Extraordinary Critical Purchasing Procedures), 19 Part 7 (Design-Build Contracts), and Part 9 (Art in Public Places), 20 Chapter 126 (Procurement Code), Ordinance Code, and Part 6 (Cultural 21 Service Grant Program), Chapter 118 (City Grants), Ordinance Code, 22 are hereby repealed and replaced in their entirety. Copies of the 23 repealed Parts 1-3, 5, 7, and 9, Chapter 126, Ordinance Code, and 24 Part 6, Chapter 118, Ordinance Code, have been placed On File with the Legislative Services Division. 25

26 Section 3. Creating a new Part 1 (General Regulations; 27 Ethics and Transparency in Public Contracting), Part 2 (Jacksonville 28 Procurement Awards Committee), Part 3 (Procurement Thresholds, Modes, 29 Methods, and Procedures), Part 5 (Ex-Offender Program), Part 7 (Buy 30 American Program and Local Business Participation Policy), and Part 31 9 (Bid Protests, Suspension, and Debarments), Chapter 126

(Procurement Code), Ordinance Code. Part 1 (General Regulations; 1 Ethics and Transparency in Public Contracting), Part 2 (Jacksonville 2 3 Procurement Awards Committee), Part 3 (Procurement Thresholds, Modes, Methods, and Procedures), Part 5 (Ex-Offender Program), Part 7 (Buy 4 5 American Program and Local Business Participation Policy), and Part 6 9 (Bid Protests, Suspension, and Debarments), Chapter 126 7 (Procurement Code), Ordinance Code, are hereby created to read as 8 follows:

CHAPTER 126 - PROCUREMENT CODE

10 PART 1. - GENERAL REGULATIONS; ETHICS AND TRANSPARENCY IN PUBLIC 11 CONTRACTING

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SUBPART A. - GENERAL REGULATIONS

- 13 Sec. 126.101. Short title.
- 14 This chapter shall be known as the Jacksonville Procurement Code (the 15 "Jax P-Code" or "Chapter").
- 16 Sec. 126.102. Interpretation; Guiding Principles.

17 This Jax P-Code shall be construed and applied to promote the 18 following guiding principles. The guiding principles of this Jax P-19 Code are to:

- 20 a) Simplify, clarify, and modernize the local laws governing the
 21 City's procurement process;
- 22 b) Permit the continued improvement and development of the City's
 23 procurement process' policies and practices;
- 24 c) Provide for increased public confidence in the City's
 25 procurement process' policies and practices;
- 26 d) Ensure the fair treatment of all persons who participate in the
 27 City's procurement process;
- 28 e) Provide increased economy and efficiency in the City's
 29 procurement process;
- 30 f) Maximize to the fullest extent practicable the City's purchasing
 31 value in the City's procurement process;

- 1 g) Foster effective open competition to the fullest extent
 2 practicable in the City's procurement process while also meeting
 3 the City's procurement needs;
- 4 h) Adapt the City's procurement policies and practices to the
 5 City's Enterprise Resource Planning (ERP) system; and
- 6 i) Provide safeguards for the maintenance of quality and integrity
 7 in the City's procurement process.

8 Sec. 126.103. - Applicability to City agencies.

9 Except as otherwise provided herein, this Jax P-Code shall apply to 10 all City procurements and independent agency procurements in 11 accordance with Section 126.104. Nothing in this Jax P-Code or the 12 Procurement Operating Manual shall prevent any using agency from 13 complying with the terms and conditions of any grant, gift, or bequest 14 where otherwise authorized by law.

15 Sec. 126.104. - Applicability to independent agencies.

16 This Chapter is applicable to independent agencies that are required 17 by ordinance or Charter to procure services through the Division. 18 Independent agencies that are not required to procure services through 19 the Division may voluntarily procure services pursuant to this 20 Chapter.

21 Sec. 126.105. - Definitions.

The following terms or phrases, wherever used or referred to in this 22 23 Chapter, shall have the following respective meanings for the purposes of this Chapter, unless different meanings are clearly 24 25 indicated by the context. Capitalized terms used in this Chapter, 26 but not defined herein, shall have the meanings ascribed to them in 27 the Procurement Operating Manual. When not inconsistent with the 28 context, words used in the present tense shall include the future, 29 and words in the plural shall include the singular and words in the 30 singular shall include the plural.

31 Bid means the document(s) received by the City pursuant to a

competitive solicitation issued under this Chapter. The term includes (i) price quotes received pursuant to an invitation to bid, (ii) proposals received pursuant to a request for proposals, (iii) statements of qualifications received pursuant to a request for qualifications, (iv) replies received pursuant to an invitation to negotiate.

7 Bidder means those persons who submit a bid, proposal, response, 8 or reply to a competitive solicitation issued under this Chapter. 9 Capital improvement means (i) any permanent addition, 10 construction, or fixture to publicly owned real property or 11 structures or (ii) a "capital improvement project" as defined in 12 Chapter 122, Part 6 of the Code, as amended.

13 Chief means the Chief of Procurement as established in Chapter 2414 of the Code or any successor chief position.

15 Competitive solicitation means the process of requesting and 16 receiving sealed bids for formal purchases in accordance with the 17 terms of an invitation to bid, a request for proposals, a request 18 for qualifications, invitation to negotiate or other competitive 19 procurement process hereunder.

20 *Contractual services* mean the rental, repair and maintenance of 21 equipment and personal property required by using agencies but not 22 furnished by their own employees, and utilities and other services 23 of all types, including types not enumerated herein. This term 24 shall not include professional services, professional design 25 services, or capital improvements as defined herein.

26 City Ethics Office means the Office of Ethics, Compliance and
 27 Oversight established in Chapter 602 of the Code.

28 Department means the Department of Finance and Administration, or 29 any successor department or City unit.

30 Director means the Director of the Department of Finance and
 31 Administration or any successor director position.

Division means the Division of Procurement, or any successor
 division or City unit.

Emergency means an immediate danger to the public health, safety, 3 or welfare, an immediate danger of loss of public or private 4 5 property, a reasonably unforeseen breakdown in machinery, a reasonably unforeseen threatened curtailment, diminution, or 6 7 termination of an essential governmental service, the reasonably 8 unforeseen development of a dangerous condition or the development 9 of a reasonably unforeseen circumstance that threatens the 10 curtailment or diminution of an essential governmental service or 11 of deposits and investments of City capital or other threatened 12 losses to the City that, in the opinion of the Chief, require 13 emergency action.

14 Formal purchase means the definition ascribed to this term in this 15 Chapter.

Local bidder means a bidder who maintains a permanent place of business in the City and is a separate and distinct term from that used in Part 6 herein, which contains differing requirements. If, with respect to a purchase or contract, there shall be no local bidder within the City, the term local bidder shall include a bidder whose principal office is in and whose principal business is conducted in the State of Florida.

23 Procurement means buying, purchasing, renting, leasing, or 24 otherwise acquiring any supplies, services, or construction. It 25 also includes all functions that pertain to the obtaining of any 26 supply, service, or construction, including the description of 27 requirements, selection and solicitation of sources, preparation 28 and award of contract and contract administration.

29 Procurement Operating Manual means the manual containing the rules, 30 regulations, and procedures promulgated in accordance with this 31 Chapter.

Professional design services mean those services within the scope of the practice of architecture, professional engineering, landscape architecture, or registered surveying and mapping, as defined by the laws of the State of Florida, or those performed by any architect, professional engineer, landscape architect, or registered surveyor and mapper in connection with his or her professional employment or practice.

Professional services mean services other than those defined herein 8 9 as "professional design services," the value of which is 10 substantially measured by the professional competence of the person 11 or entity performing them and which are not susceptible to 12 realistic competition by cost of services alone. Professional 13 services will generally include, without limitation, services customarily rendered by medical practitioners or professionals, 14 15 certified public accountants, audit services, attorneys, 16 financial, political, personnel, technological, systems, planning 17 and management consultants, and insurance brokers for purposes of 18 consulting, structuring coverage and procuring insurance.

19 Responsive bidder or proposer or respondent means a bidder or 20 proposer or respondent who has submitted a bid or proposal or reply 21 that conforms, in all material respects, to an invitation for bids, 22 request for proposals, an invitation to negotiate or any other 23 procurement method authorized pursuant to this chapter.

Supplies means commodities, goods, materials, equipment and other tangible articles or things which shall be furnished to or used by a using agency, including commercial printing, binding or publication of stationery, forms, journals, and reports.

Supplier or Contractor means a person or entity contracting with the City or a using agency to provide services pursuant to this Chapter.

31 Using agency means a (i) City department, division, office, board,

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agency, commission, or other governmental unit of the City; or (ii) an independent agency required or voluntarily requesting to use the services of the Division.

4 Sec. 126.106. - Execution of contracts.

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5 (a) Execution of form approved contracts. Contracts form approved 6 by the Office of General Counsel and executed by the contractor 7 and the City pursuant to this Chapter on behalf of the executive branch shall be executed by the Mayor, or his designee, and the 8 9 Corporation Secretary. The Corporation Secretary shall maintain 10 copies of executed contracts for the executive branch. Contracts 11 form approved by the Office of General Counsel and executed by 12 the contractor and the City pursuant to this Chapter on behalf of the internal operations of the office of the legislative 13 branch shall be executed by the City Council President or, if 14 authorized by the City Council President, the Vice President, 15 and the City Council Secretary. The City Council Secretary shall 16 maintain copies of executed contracts for the legislative 17 branch. 18

- (b) Execution of purchase order contracts. Purchase orders, except those for capital improvements, shall be approved and executed by the Chief after approval by the Director as to the availability of funds. The terms and conditions contained in purchase orders shall be binding upon contractors doing business with the City or using agency.
- (c) Electronic execution. Unless otherwise prohibited by law or the
 Code, contracts and purchase orders executed in accordance with
 this Chapter may be transmitted and executed in electronic form,
 which may include without limitation the use of electronic and
 digital programs, applications, or signatures (e.g., DocuSign,
 Adobe Acrobat, etc.).
- 31 Sec. 126.107. Access to supplier records; supplier compliance with

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applicable laws.

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City access to and examination of supplier records. Suppliers 2 (a) 3 shall agree by contract and be deemed to have agreed by doing business with the City to allow access and examination at all 4 5 reasonable times by the City Council Auditor, the Inspector General, the City Ethics Office or any duly authorized 6 7 representative of the City Council Auditor, Inspector General or City Ethics Office to business records directly pertinent to 8 9 the transaction until the expiration of three years after final 10 payment pursuant to the transaction or contract. Regarding the 11 City Council Auditor, all examinations shall be in accordance 12 with Article 5 of the Charter and Chapters 13 and 102 of the Code. Regarding the Inspector General and the City Ethics 13 Office, the Inspector General and the City Ethics Office may 14 examine business records of persons or entities doing business 15 with the City pursuant to Chapter 602 of the Code. 16

(b) Compliance with applicable laws. Suppliers shall agree by
contract and be deemed to have agreed by doing business with the
City to comply with all applicable federal, state, and local
laws, rules, and regulations as the same exist or as may be
amended from time to time, including, but not limited to the
Public Records Law, F.S. Ch. 119.

23 Sec. 126.108. - Exemptions from competitive solicitation.

24 The following purchases, supplies, services, and agreements are 25 exempt from competitive solicitation under this Chapter:

- 26 (a) Any exempt contractual services or commodities described under
 27 Section 287.057, F.S., as applicable;
- (b) Program or agency reviews if the fee for such review services
 does not exceed the formal threshold amount applicable to such services;

- 1 (c) Government Collaborative Agreements;
- 2 (d) Government Joint Projects;
- 3 (e) Active Government Procured Contracts (Piggyback);
- 4 (f) Short-Term No Costs Pilot Projects;
- 5 (g) Supplies or services to be provided by those specifically
 6 prescribed within authorizing legislation;
- 7 (h) Professional services performed by a nonprofit professional
 8 organization or the members thereof, when the membership
 9 includes a significant number of City employees engaged in the
 10 practice of the profession;

11 (i) Art reproduction services from local suppliers;

12 (j) Financial Instruments, Investments, and Services;

- 13 (k) Services related to Building Inspection Division work; and
- 14 (1) Any goods, supplies, services, including professional services,
 15 relating to cybersecurity matters, including those matters
 16 exempt from public records and open meetings pursuant to Section
 17 119.0725, F.S.

18 Unless otherwise provided herein, the exempt services listed above 19 shall be subject to all other provisions and requirements of this 20 Chapter. The Chief may promulgate non-competitive procedures 21 pertaining to the procurement of exempt services listed above in the 22 Procurement Operating Manual, subject to JPAC and the Mayor's 23 approval.

24 Sec. 126.109. - Severability.

If any provision of this Jax P-Code or any application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of this Jax P-Code which can be given effect without the invalid provision or application. Accordingly, the provisions of this Jax P-Code are declared to be severable.

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SUBPART B. - ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING

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Sec. 126.110. - Definitions.

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2 For purposes of this subpart the following terms shall have the 3 meanings given below:

Bid means any written bid, written proposal, written reply, written quote or written offering of any kind or description whatsoever submitted for the purpose of being awarded or entering a contract, purchase agreement, sales transaction, or other contractual agreement with the City under the provisions of this P-Code.

10 *Contract* means any contract, agreement, purchase order or other 11 document used to evidence the existence of a purchase or sales 12 transaction under the provisions of this P-Code, or any subsequent 13 change order or amendment to any such contract document.

Public official means any one or more individuals who have been elected to any state or local office and which office has a geographical jurisdiction or description covering all of, more than but including all or a portion of, or less than but including a portion of, Duval County, Florida, any one or more individuals who have been appointed to the governing body of any independent agency of the City, or an appointed employee of the City.

21 Financial interest means any ownership interest of a public 22 official in any proposer, bidder, contractor, or first tier 23 subcontractor (that is, a person or business entity under contract to provide or providing capital improvement services, professional 24 design services, professional services, labor, materials, 25 26 supplies or equipment directly to the proposer, bidder, or 27 contractor) whereby the public official knows that he or she has 28 received or will receive any financial gain resulting from or in 29 connection with the soliciting, procuring, awarding, or making of 30 a bid or contract; provided, however, financial interest shall 31 not include any interest in any increase in value of, or dividends

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paid on, any stock which is publicly traded on any public stock exchange.

3 Sec. 126.111. - Integrity in public contracting - contractors.

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- 4 (a) Declaration and findings. In recognition that the preservation
 5 of the integrity of the public contracting and procurement
 6 process of the City is vital and is a matter of great public
 7 interest, the City Council determines and declares that:
- 8 (1) The procedures of the City for determining with whom the 9 City transacts business exist to secure for the public the 10 benefits of free, fair, and open competition among those 11 persons whose conduct reflects good citizenship for the 12 public.
- 13 (2) The opportunity to bid on public entity contracts or to 14 supply goods and services to the City or to otherwise 15 transact business with the City is a privilege, not a 16 right.
- 17 (3) In order to preserve the integrity of the public 18 contracting and purchasing process, the privilege of 19 transacting business with the City should be denied to 20 persons or entities involved in certain crimes or listed 21 on certain state or national prohibited contractor lists. 22 (4) It is the intent of the City Council to provide sufficient 23 authority to the City, its departments, and independent agencies, to ensure the integrity of public contracting 24 and purchasing. To the extent any provision contained 25 26 herein is in direct conflict with federal or state laws, 27 such applicable federal or state laws shall control and 28 govern.
- (b) Prohibited contractors. The City shall not accept any bid from
 or award any contract to or transact any business with:
 - (1) Any persons, entities, or affiliates that the City is

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prohibited from accepting or awarding bids to or transacting business with under federal or state laws;

- (2) Any person or entity who pleads nolo contendere or guilty or who is convicted in a court of competent jurisdiction for violating Section 101 of the Immigration Reform and Control Act of 1986 (unlawful employment of an alien) for a period of two years beginning from the date of such plea of nolo contendere, guilty plea or conviction by a court of competent jurisdiction; and
- 10 (3) Any person or entity who is convicted in a court of 11 competent jurisdiction for human trafficking or any human 12 trafficking-related charge, including sex trafficking, or 13 a sex offender crime for the duration of any parole period 14 following the date of such conviction.

The Chief shall include in the Procurement Operating Manual, in consultation with the Office of General Counsel, a listing of the current federal or state laws that fall under the purview of subsection (b)(i) above.

19 (c) Collusion prohibited.

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- 20 By virtue of submitting a bid each bidder shall be deemed (1)21 to guarantee that he has not been a party with other 22 bidder(s) to an express or implied agreement to bid a fixed 23 or uniform price. Violation of this implied guarantee shall 24 render void the bid of the offending bidder(s) and, subject to applicable requirements and/or discretion described 25 26 herein, may result in forfeiture of the offender's bid bond 27 and other disciplinary measures contained herein and/or under Florida law. 28
- (2) A disclosure to or acquisition by a competitive bidder, in
 advance of the opening of the bids, of any of the terms or
 conditions of the bid submitted by another competitor may

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render those bidders' bids void and, subject to applicable requirements and/or discretion described herein, may result in forfeiture of the offender's bid bond.

4 (d) Required disclosures regarding City officers and employees.

5 Any bid to a competitive solicitation made pursuant to this 6 Chapter shall include a statement under oath executed by the 7 bidder disclosing the names of all officers and employees of the 8 City and of independent agencies to which F.S. Ch. 112, Pt. III, 9 applies who may have a private financial interest, directly or 10 indirectly, in the award and/or subject matter of the bid, 11 proposal, response or reply.

12 (e) Certain ex parte communications prohibited.

13 Adherence to procedures that ensure a fair open and impartial 14 procurement process is essential to public confidence in the 15 City's procurement process. The Chief shall promulgate and 16 publish rules that prohibit certain ex parte bidder 17 communications during the City's procurement process.

Sec. 126.112. - Integrity in public contracting - City officers and employees.

- (a) Public official bid and contract disclosure and prohibition;
 prohibition of purchases from Public Officers or Employees.
- Required disclosure. A public official who knows that he 22 (1)23 or she has a financial interest in a bid or contract shall 24 make disclosure in writing to the Division or using agency, whichever is receiving or has received the bid or contract, 25 26 (i) at the time that the bid or contract is submitted or 27 subsequently no later than the close of the second full, 28 regular work day after the bid or contract is submitted 29 (not including the day that the bid is submitted or any 30 Saturday, Sunday or City holiday), or (ii) prior to or at 31 the time that the public official acquires a financial

interest in the bid or contract and such disclosure shall include but not be limited to the following: the bid number, the name of the public official and his or her public office or position, the name and address of the business entity in which the public official has a financial interest, and the position or relationship of the public official with that business entity.

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- (2) Class D offense. It shall be unlawful and a class D offense for a public official to fail or refuse to make the disclosure required in subsection (1) of this Section.
- 11 (3) Prohibited purchases from officers or employees. 12 Notwithstanding any waivers or exemptions permitted under 13 Florida law, purchase of supplies, contractual services 14 or capital improvements shall not be made from a person 15 who is an officer or employee subject to F.S. Ch. 112, 16 Pt. III or in which any officer or employee has a private 17 financial interest, direct or indirect, within the meaning of F.S. Ch. 112, Pt. III. 18
- 19 (4) Remedies for violations. Notwithstanding other penalties 20 described herein, those who violate this Section shall be 21 subject to withholding of payments under the contract, 22 termination of the contract for breach, contract penalties, 23 decertification and/or being debarred from or deemed 24 nonresponsive in future City solicitations and contracts 25 for up to three years (for less egregious violations, as 26 determined by the Chief, a period of probation may be 27 proposed, any violations during which period will result 28 in debarment of no less than three years). The City or 29 using agency acting by and through its awarding authority 30 may: (i) nullify and terminate the purchase and sales 31 transaction and any contract arising from or in connection

with any bid or contract involving failure or refusal to disclose a financial interest of a public official as described in this Section; and (ii) declare the same null and void.

5 (b) Unauthorized purchases.

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- (1)Unauthorized purchases by officers or employees. It shall be unlawful for an officer or employee of the City or of a using agency willfully or negligently to order any purchase or to make a contract in a manner contrary to the provisions of this P-Code. A purchase ordered or contract or sales transaction made contrary to the provisions hereof shall be null and void unless and until accepted and ratified by the appropriate awarding authority, which awarding authority shall then advise the Chief and the City Council Auditor as to its disposition. Unless authorized or permitted to do so by executive order of the Mayor, no one other than those described in Section 126.106 hereof shall have the authority, whether actual or apparent, to execute any purchase order, contract, including contract modifications, or any sales transaction on behalf of the City. The prohibition contained in this section shall not apply to errors or omissions of the Division in providing advice to using agencies regarding purchases under this Chapter.
- (2) Chief referrals. The Chief shall refer all purchases, contracts, or sales transactions made contrary to the provisions of this P-Code to the appropriate awarding authority and a copy to the Mayor, City Council Auditor, and Inspector General designating the purchase, contract, or sales transaction as unauthorized with a recommendation as to its disposition. Relevant facts or information in

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the possession of the Chief believed to aid the awarding authority in its determination shall be included.

- 3 (3) Unauthorized expenditures for certain artwork or It shall be unlawful for an officer or improvements. employee of the City, or of a using agency, to expend funds 6 for any artwork or improvement which includes thereon a 7 likeness of any living person. The prohibition contained herein shall not apply to the expenditure of funds for a photograph or portrait of a public employee or official 10 kept in the normal course of business, in the offices where the public employee or official conducts business, nor for 12 random decorative artwork which is not intended as recognition for the living persons depicted.
- 14 (C) Bid tampering prohibited. Procurements made pursuant to this 15 Chapter are subject to the bid tampering prohibition in Section 16 838.22 (Bid tampering), F.S.
- 17 (d) Employee disclosure of personal and business relationships. Α 18 City employee performing, or participating in, a single-source 19 procurement or serving as an Evaluation Committee member shall, 20 prior to performing, or participating in, a single-source procurement or serving as an Evaluation Committee member 21 disclose in writing to the Chief all current or former personal 22 23 and business relationships with the contractor, bidder, 24 respondent, or proposer, its officers, employees, and agents on a disclosure form developed by the City Ethics Office. Such 25 disclosure form shall include a definition of "current or former 26 27 personal and business relationships". The Chief, in consultation 28 with the City Ethics Office and the applicable department head, chief, or other comparable supervisory personnel, shall review 29 30 and approve such written disclosures. The Chief may promulgate 31 additional procedures related to this subsection in the

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Procurement Operating Manual.

2 Sec. 126.113. - Transparency in public contracting.

- 3 Public access to records. Except as otherwise exempt or (a) 4 confidential by law, the Division's records shall be public 5 records and made available to the public upon request. Such 6 records shall be open to inspection and copying by the public 7 during normal business hours. In accordance with City public 8 records policies, the Division may charge the public reasonable 9 costs for gathering and copying records.
- 10 (b) Electronic access to procurement documents. The Jax P-Code, 11 the Procurement Operating Manual, and any procurement policies, 12 procedures, rules, directives, and other procurement governing 13 documents, including amendments thereto, shall be posted electronically on the Division's website in a conspicuous 14 15 manner for the public to view. Subject to available funds, the 16 Chief may make procurement documents under this Chapter, 17 including awards, solicitations documents, purchase orders, 18 etc., electronically accessible to the public.
- 19 (C) Triennial supplier survey. The Chief shall triennially conduct 20 a survey to obtain feedback from bidders and suppliers on the 21 City's procurement process. Such survey shall be on a form 22 approved by City and participation in the survey shall be open 23 to past, current, and prospective bidders and suppliers. Survey 24 topics may include, without limitation, various aspects of the 25 City's procurement process such as information transparency and 26 accessibility, pre-conferences, bid submittal packages, 27 evaluations, and awards. The Chief shall review and consider 28 such survey results and may recommend amendments to the 29 Procurement Operating Manual in accordance with this Chapter.

PART 2. - JACKSONVILLE PROCUREMENT AWARDS COMMITTEE

31 Sec. 126.201.

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Committee

1 established.

2 The Jacksonville Procurement Awards Committee or JPAC is hereby 3 established for the purpose of awarding contracts pursuant to this 4 Chapter.

5 Sec. 126.202. - Composition.

JPAC shall consist of the following three members: the Director, the 6 7 Director of Public Works, and the City Risk Manager, or their 8 respective designees. However, when an independent agency is using 9 the services of the Division, the chief administrative 10 officer/executive director, or other equivalent position, of the 11 independent agency, or his designee, shall be a member of the JPAC 12 in lieu of the Director; and further provided, that, when the Downtown Investment Authority ("DIA") is the using agency, the DIA executive 13 director shall be a member of JPAC in lieu of the Director. 14

15 Sec. 126.203. - Evaluation Committees.

16 For all evaluated competitive solicitations, the Chief shall designate an evaluation committee consisting of at least two 17 18 individuals recommended by the respective using agency ("Evaluation 19 Committee"). Prior to the Chief designating individuals to serve on 20 an Evaluation Committee, the Chief shall require all potential 21 evaluators to complete the disclosure form required in Section 22 126.112(d) of the Code and obtain an ethical clearance from the City 23 Ethics Office and the applicable department head, chief, or other comparable supervisory personnel. The Evaluation Committee shall 24 evaluate and score competitive solicitation proposals, responses, or 25 26 replies in accordance with the competitive solicitation terms.

27 Sec. 126.204. - Duties.

28 JPAC shall have the following duties:

- (a) To approve award recommendations for formal purchases in
 accordance with this Chapter;
- 31 (b) To cancel any formal purchase competitive solicitation made in

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accordance with this Chapter or rejecting any and all bids, proposals, responses or replies, in whole or in part, when the public or City's interest will best be served thereby, at the recommendation of the Chief, in consultation with the using agencies;

- 6 (c) To approve any procedures promulgated by the Chief regarding
 7 bonds and bidder responsibility determinations;
- 8 (d) To recommend to the Mayor for approval amendments to the
 9 Procurement Operating Manual based upon the Chief's
 10 recommendations;
- (e) To formulate and adopt standards for supplies and contractual services required by using agencies, at the recommendation of the Chief in consultation with the using agency; and
- 14 (f) To hear and make final decisions upon any protests, suspensions,15 and debarments made pursuant to this Chapter.

However, unless otherwise provided by executive order of the Mayor regarding the designation or delegation of the Mayor's approval authority, actions by the JPAC shall become final only upon approval by: (i) the independent agency; or (ii) the Mayor or his designee, as applicable.

21 Sec. 126.205. - Meetings; public notice; minutes.

22 JPAC shall meet at least once a week but may meet more frequently as 23 necessary to accommodate the procurement needs of using agencies. 24 Unless otherwise provided by law, all meetings shall be subject to Section 286.011 (Open Meetings Laws), F.S. JPAC shall keep official 25 minutes of its meetings, which shall be maintained on file in the 26 Division as a permanent electronic or physical public record. JPAC, 27 28 to the extent feasible, shall also keep recordings of the JPAC proceedings, subject to public records retention laws. 29

- 30 Sec. 126.206. Voting; quorum.
- 31 JPAC recommendations shall require a concurring vote of a majority

of the members present. Three JPAC members shall constitute a quorum
 for the purpose of meetings and transacting business.

3 Sec. 126.207. - Officers.

4 The Chair of JPAC shall be the Director and the Vice Chair of JPAC 5 shall be the Director of Public Works. JPAC may elect other officers 6 from among its members.

7 Sec. 126.208. - Rules of procedure.

8 JPAC may establish rules of procedure necessary to its governing and 9 the conduct of its affairs, consistent with the applicable provisions 10 of the Ordinance Code.

11 Sec. 126.209. - Administrative support.

12 The Chief and Division shall provide JPAC with administrative support.

13 Sec. 126.210. - Compliance.

JPAC shall be subject to the provisions of Chapter 112, Part III, F.S., and Chapters 50, 58 and 602 of the Code, except as may be otherwise set forth in this Chapter.

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AND PROCEDURES

PART 3. - PROCUREMENT THRESHOLDS, MODES, METHODS

- SUBPART A. PROCUREMENT THRESHOLDS
- 20 Sec. 126.301. Formal Purchases.

21 Unless exempt under Section 126.108 of this P-Code, the following 22 purchases shall be formal purchases:

- (1) Supplies, professional services, or contractual services, has
 defined herein, where the estimated costs or fees thereof exceed
 \$150,000;
- (2) Professional design services, as defined herein, where the
 estimated cost for the basic construction of a project exceeds
 the threshold amount provided in F.S. § 287.017, for Category
 Five, as may be revised from time to time, or where the estimated
 fees for a planning or study activity exceed the threshold amount
 provided in F.S. § 287.017, for Category Two, as may be revised

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from time to time; or

2 Capital improvements where the estimated cost thereof exceeds (3) 3 the threshold amount provided in F.S. § 255.0525(2), as may be revised from time to time (on a case-by-case basis, the Chief 4 shall have the discretion to reduce the threshold amount for 5 6 capital improvements consistent with the competitive 7 encouragement threshold amount of F.S. § 255.101(2), as may be 8 revised from time to time).

9 Unless otherwise exempt under this Chapter, Formal Purchases shall 10 be publicly noticed, advertised, and competitively procured as 11 provided in the Procurement Operating Manual. No formal purchase 12 order, contract, or agreement shall be subdivided to avoid this requirement. A successful bidder who is awarded a formal contract for 13 equal to or less than the discretionary payment and performance bond 14 exemption amounts set forth in F.S. § 255.05(1)(d), (the "Statutory 15 Discretionary Bond Threshold"), may, at the discretion of the JPAC, 16 17 upon the request of the using agency and recommendation of the Chief, 18 be exempted from executing the otherwise required payment and 19 performance bonds. Final determinations on the need for payment bonds 20 for projects equal to or less than the Statutory Discretionary Bond 21 Threshold shall be made by the Chief after determining if there is 22 an alternate form of security or payment method more readily available 23 or appropriate. For JSEBs, as defined in Chapter 126, Part 6, payment and performance bonds shall not be required on City projects with a 24 25 value equal to or less than the Statutory Discretionary Bond Threshold 26 or equal to or less than the payment and performance bond waiver 27 amount permitted in Section 18.11 of the Charter.

Sec. 126.302. - Informal Purchases. Purchases and sales other than those defined in Section 126.301 shall be considered Informal Purchases and made in accordance with the process and procedures for Informal Purchases detailed in the Procurement Operating Manual.

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SUBPART B. PROCUREMENT MODES

2 Sec. 126.303. - Electronic procurement system.

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3 Authorization for the use of electronic transactions and (a) 4 systems. Subject to available funding and as permitted by law, 5 the Chief may implement an electronic procurement system to 6 conduct procurement transactions, including, but not limited 7 to, competitive solicitations, informal quotations, or any 8 other procurement method by electronic means or in electronic 9 form. Electronic means shall include, without limitation, 10 electronic systems such as e-procurement, e-commerce, e-11 government procurement and any other comparable or similar 12 digital or electronic systems used to conduct procurement 13 transactions. Any such electronic procurement system shall include standardization and normalization of data to enable such 14 15 system to be compatible and interoperable with other City departments, divisions, and agencies. 16

17 (b) *Electronic posting*. The City may electronically post
18 solicitations, decisions and other matters related to
19 procurement on a centralized Internet website designated by the
20 City for this purpose.

- (c) Electronic records. As permitted by law, wherever this Code or the policies and procedures promulgated hereunder require that a document, record, or notice be in writing, an electronic format is authorized.
- (d) *Electronic public notices*. The Chief may publish electronic
 public notices for procurement methods used in this Chapter in
 accordance with Section 50.0311, F.S.

28 Sec. 126.304. - Electronic media and digital signatures.

29 The City's use of electronic transmissions, forms, and media, 30 including acceptance of electronic submittals and signatures, 31 including digital signatures, is authorized consistent with Chapter

668, F.S., for use of such electronic transmission, form, and media, so long as such guidance provides for:

- 3 (1) Appropriate security to prevent unauthorized access to the 4 competitive solicitation, approval, award, and contracting 5 process; and
- 6 (2) Accurate retrieval or conversion of electronic forms of such
 7 information into a medium which permits inspection and copying
 8 in accordance with Chapter 119.07 and 119.071, F.S.

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SUBPART C. - PROCUREMENT METHODS AND PROCEDURES

10 Sec. 126.305. - Pre-selection procurement methods.

- (a) Authorization. The Chief may authorize any one or more of the
 following Pre-Selection Procurement Methods below.
- (1) A Request for Information (RFI). The Chief, in
 consultation with the using agency, may issue a Request
 for Information solicitation to collect information about
 the capabilities of bidders.
- 17 (2) A Request for Qualifications (RFQ). The Chief, in 18 consultation with the using agency, may issue a Request 19 for Qualifications solicitation to solicit information 20 from bidders to evaluate a bidder's qualifications and 21 qualify two or more bidders for future solicitations.
- (3) An Intent to Bid (ITB). The Chief, in consultation with
 the using agency, may issue an intent to bid which is
 intended to provide notice and information to potential
 bidders. The publication of an intent to bid does not
 obligate the City to make the purchases referred to in the
 intent to bid.

28 Sec. 126.306. - Procurement methods and selection.

(a) Procurement methods. The following procurement methods are
 authorized under this Chapter and governed by applicable
 procurement laws, including, but not limited to, the state

			Twice Amended 11/14/23				
1	procurement laws referenced:						
2		(1)	Invitation to Bid (ITB) (Chapter 255, F.S.);				
3		(2)	Request for Proposals (RFP) (Chapter 255, F.S.);				
4		(3)	Competitive Multi-step Bidding (Chapter 255, F.S.);				
5		(4)	Consultants' Competitive Negotiation Act (CCNA)				
6			(Architectural, Engineering, Landscape Architectural, or				
7			Surveying & Mapping Services) (Section 287.055, F.S.);				
8		(5)	Design-Build Contracts (Section 287.055, F.S.);				
9		(6) Construction Management and Program Management (Section					
10			255.103, F.S.);				
11		(7)	Invitation to Negotiate (ITN);				
12		(8)	Single-Source Procurements;				
13		(9)	Emergency Procurements;				
14		(10)	Guaranteed Energy, Water, and Wastewater Performance				
15			Savings Contracting (Section 489.145, F.S.);				
16		(11)	Public Private Partnerships (Section 255.065, F.S.);				
17		(12)	Unsolicited Proposals;				
18		(13)	Government Collaborative Agreements;				
19		(14)	Government Joint Projects;				
20		(15)	Government Auction Purchases;				
21		(16)	Government Procured Contracts (Piggyback);				
22		(17)	Short-Term No Costs Pilot Projects;				
23		(18)	Direct Negotiations; and				
24		(19)	Any other procurement method permitted by state law and/or				
25			used by state agencies.				
26	(b)	Choice of procurement method. The Chief, after consulting with					
27		the	using agency shall have the discretion and authority to				
28		sele	ct the source selection method that is deemed to be in the				
29		City	's interest and consistent with the purposes and guiding				
30		principles set forth in this Code.					
31	(C)	Proc	edures regarding pre-selection and procurement methods. The				
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1 Chief shall promulgate definitions and procedures that are customary, standard, and to the extent feasible, commonly 2 3 considered a best practice in public procurement regarding the listed Pre-Selection and Procurement Methods authorized in this 4 5 section. Such procedures shall not be inconsistent with any 6 applicable governing law, including the requirements of this 7 Code. Such procedures may include without limitation, 8 conditions for use of such method, public notice requirements, 9 solicitation opening, acceptance, evaluation, corrections, 10 withdrawal, and award.

11 (d) Procurement Operating Manual. The Chief shall develop, prepare, 12 and maintain the Procurement Operating Manual, which shall 13 include rules, regulations, and procedures relative to the implementation of this Chapter. Such rules, regulations and 14 15 procedures shall not be inconsistent with this Code or any applicable governing state or federal law. Based on the Chief's 16 17 recommendations, JPAC shall recommend to the Mayor for approval 18 amendments to the Procurement Operating Manual. Any such 19 amendment to the Procurement Operating Manual shall not become 20 effective until thirty (30) days after the Mayor's approval of 21 the amendment. The manual shall at a minimum prescribe rules and 22 regulations regarding:

(i) Procurement operations to be followed by using agencies,
the Division, and the business community;

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- (ii) Specifications for standardized items purchased by the City and using agencies;
- (iii) Procedures for the pre-selection and procurement methods
 in accordance with this Part, subject to applicable
 federal, state, and local laws;
- 30 (iv) Procedures as needed for the purchases, supplies, services,

	and	agreements	that	are	exempt	from	competitive
	solic	itation under	this	Chapte	r;		

- 3 (v) Types of services and any matters related thereto (e.g., 4 capital improvements, professional services, including 5 design services, contractual services, and supplies);
 - (vi) Any electronic procurement system used and implemented by the City in accordance with this Chapter;
 - (vii) Bid protest procedures not inconsistent with Part 9 of thisChapter;
- 10 (viii) Performance and payment bonds, bid bonds and other 11 security;
- 12 (ix) Contracts, including purchase orders, executed pursuant to 13 this Chapter;
 - (x) Required solicitation, contract, and bond forms, subject to review by the Office of General Counsel;
- 16 (xi) Pre-qualifications for bidders not otherwise prohibited by
 17 law;
- 18 (xii) Value engineering not otherwise prohibited by law;
- 19 (xiii) Novation, change of name, change of business status
 20 or assignment;
- (xiv) A system of contractor performance ratings regarding the
 Contractor's performance in City contracts;
- 23 (xv) Ethics in public contracting;

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- 24 (xvi) Procedures regarding the owner direct purchase of supplies
 25 in accordance with Section 126.306(h);
- 26 (xvii) Procedures regarding the Buy American Program and
 27 Local Business Participation Policy in Part 7 of this
 28 Chapter; and
- 29 (xviii) A listing of contract provisions required by law to
 30 be included in contracts executed pursuant to this Chapter.
 31 Nothing in this Section shall be construed as limiting or

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1 superseding the provisions of this Chapter. The Chief shall issue the Procurement Operating Manual and shall ensure 2 3 compliance therewith by the using agencies. The regulations and procedures contained in the Procurement Operating Manual shall 4 5 represent a complete plan of operation for the City's 6 procurement system. Upon the Mayor's approval of amendments to 7 the Procurement Operating Manual, the Chief shall promptly file 8 copies of the amendments with the Council Secretary, Inspector 9 General, and Council Auditor. The Inspector General, and Council 10 Auditor may provide the Chief with comments regarding the 11 amendments prior to the amendments becoming effective.

- 12 (e) Emergency procurements; procedures. The Chief shall promulgate 13 emergency purchasing procedures in the Procurement Operating Manual for all types of procurements, including supplies, 14 15 contractual services, capital improvements, professional 16 services, and professional design services. The emergency 17 procurement procedures shall be consistent with this Code and 18 applicable state law. Procurements subject to Section 255.20, 19 F.S., shall meet the emergency requirements provided in Section 20 255.20, F.S.
- 21 (f) Required notice regarding certain procurement methods. The 22 Chief shall provide a quarterly report to the Mayor, City 23 Council, Council Auditor, and Office of Inspector General of all 24 formal awards identified as single-source or emergency purchases made each quarter pursuant to this Chapter. Additionally, the 25 26 Chief Administrative Officer or Chief shall present a quarterly 27 in-person report to the City Council Finance Committee regarding 28 all single-source purchases made each quarter pursuant to this 29 Chapter in excess of \$50,000. Such in-person report shall be 30 presented to the City Council Finance Committee on a day and 31 time as determined by the Finance Committee Chair.

- 1 (q) Minimum responses for professional services; resolicitation required. Solicitations for professional services shall require 2 3 no less than three supplier responses. If solicitations for professional services receive responses from less than three 4 5 suppliers, the Chief shall resolicit proposals from suppliers, unless the Chief determines in writing, in consultation with the 6 7 using agency, that no advantage would be obtained bv 8 resoliciting.
- 9 (h) Owner Direct Purchases of Supplies. The City shall use 10 applicable state sales tax exemptions in accordance with Chapter 11 212, Florida Statutes, and any applicable state administrative 12 rules and regulations, by directly purchasing, in lieu of the 13 contractor, the supplies necessary for a capital improvement procurement made pursuant to this Chapter, subject to this 14 15 Subsection. The Chief shall require in every capital improvement solicitation that the contractor include on the schedule of 16 17 values the total line-item costs by type for each supply purchase 18 necessary for the project. The City shall purchase by type each 19 supply identified on the schedule of values having a cost of 20 \$100,000 or more for non-JSEB contracts and \$10,000 or more for 21 JSEB set aside contracts. The Chief shall ensure that using 22 agencies adhere to the requirements of this Subsection, unless 23 the Chief determines, based on satisfactory written 24 justification provided by the using agency, that the City's purchase of supplies for a capital improvement procurement is 25 26 not feasible, economical, or beneficial to the City's interests.

Sec. 126.307. - Selection procedures for independent audit firm.
In accordance with Section 5.11 of the Charter and the selection
procedures set forth in Section 218.391, F.S., the annual independent
audit shall be performed by an accountant, or an accounting firm
selected by City Council. The public notice or advertisement as well

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1 as receipts of responses shall be handled by the Division. The Council Auditor shall, within one business day, notify the Chief of the 2 3 introduction of the proposed ordinance or resolution making the award, and the Chief shall place the title to such ordinance or resolution 4 5 on the next JPAC agenda for informational purposes. Once the ordinance or resolution making the award becomes effective the Council Auditor's 6 7 Office shall, within three business days, notify the Chief, and the Chief shall include the awarding of the service on the next JPAC 8 9 agenda for informational purposes. The notifications set forth in 10 this Section shall not create the requirement for any notices or 11 advertisements not otherwise required by this Chapter 126.

Sec. 126.308. - Selection procedures for sports and entertainment facilities promoter and/or manager.

- 14 City Council approval required. Notwithstanding anything to the (a) 15 contrary in this Chapter, no contract with the City of 16 Jacksonville, to manage or promote a sports or entertainment 17 facility, which contract is awarded after May 22, 2012, shall 18 be valid or binding against the City, unless and until approved 19 by the City Council; and no City officer or employee shall 20 execute same without City Council approval. This Section shall 21 apply to all applicable proposed contracts, whether negotiated 22 and preliminarily approved through the professional services 23 processes of this Part, or by any other process.
- 24 (b) City Council's right to accept, reject or modify contract. In considering any proposed contract referred to in subsection (a) 25 26 above, the City Council may accept, reject, or propose 27 modifications to any such proposed contract, and may, subject 28 to the approval of the other contracting parties, modify the 29 terms thereof, including but not limited to the scope, financial, duration, renewal, and termination terms of the 30 31 proposed contract; it being the intent of the City Council that

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no third party shall have any interest, anticipation or expectation in or to any proposed terms of a contract until such is approved by City Council and executed by all signatories thereto.

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5 Sec. 126.309. - Selection procedures for financial instruments, 6 investments, and services.

7 (a) Exemption. Pursuant to Chapter 110 Part 2 of the Code, as the 8 same may be revised from time to time, all deposits and 9 investments of City capital, including the General Employee 10 Pension Fund, and other applicable financially related services, 11 including, without limitation, credit enhancement, liquidity 12 support, investment managers, financial and/or investment 13 advisors, issuing, paying and/or tender agents, rating agencies, printing of preliminary and/or final official statements, 14 15 offering memorandum, bonds, notes and/or commercial paper, and similar services that are offered in a limited market, that 16 17 involve complex negotiations, or that require a limited time 18 frame as necessary for a financial transaction involving bonds, 19 notes, commercial paper or other similar transactions, may be 20 procured in accordance with the City's Pension and Treasury 21 Procurement Procedures. Notwithstanding the requirements of the 22 City's Pension and Treasury Procurement Procedures, the Director 23 and the City Treasurer, in cooperation with the Chief, shall 24 develop written criteria and procedures necessary to evaluate and procure financially related services under this section, 25 26 which shall include, without limitation, such factors as 27 historic investment performance, fee structure, professional 28 staff, size of firm, research capabilities, area of 29 specialization, strategic fit with the overall financial service 30 goals and objectives.

31 (b) Notice. Any public notice or advertisement required under

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procurement procedures developed in accordance with this 1 section, as well as responses thereto, shall be forwarded to the 2 3 Division within one business day. Once an award is made pursuant to such procurement procedures, the Director shall notify the 4 5 Chief within one business day, and the Chief shall include the 6 awarding of the service on the next JPAC agenda for information 7 purposes. When the procedures developed in accordance with this section are used for awards that are not time-sensitive, the 8 9 Chief shall be notified prior to public notice or advertisement 10 for solicitations, and the Chief shall place the public notice 11 or advertisement on the JPAC agenda for informational purposes 12 prior to solicitation or advertisement being made. The advanced 13 notification requirement set forth in the preceding sentence shall not apply to time-sensitive bond, investment, cash, and 14 other such related services as set forth in the written 15 procedures developed in accordance with this section. 16 The 17 notifications set forth in this subsection (b) shall not create 18 the requirement for any notices or advertisements not otherwise 19 required by this Chapter 126.

20 Sec. 126.310. - Payment of city contracts.

21 (a) Compliance with contract terms and timing. All City payments 22 made pursuant to a contract, including a purchase order, or 23 award under this Chapter shall be made in accordance with the terms of the award and/or contract. The City shall endeavor to 24 pay contractors monthly, upon proper payment application to the 25 26 applicable City Department. City Departments are to perform all necessary inspections and otherwise endeavor to ensure that 27 28 prompt review and as applicable approval that certified work is 29 completed. The City shall pay all approved invoices promptly and 30 in accordance with Chapter 218, Part 7 (Local Government Prompt 31 Payment Act), F.S.

1 (b) Certification of payment by contractor. As a condition precedent to the City's obligation to make a progress or final payment on 2 3 a capital improvement project, a prime contractor shall give to 4 the city a payment affidavit stating, if that be the fact, that 5 any and all subcontractors, suppliers, laborers and others 6 furnishing labor, services, or materials on the capital 7 improvement project under contract with or at the direction of 8 the prime contractor have been paid in full or, if the fact be 9 otherwise, showing the names and contact information for all 10 subcontractors, suppliers, laborers and others who have not been 11 paid in full and the amount due or to become due each of them for labor, services, or materials furnished. The affidavit 12 13 should be in a form approved by the Director.

14 (c) Joint Payment.

- All contracts in amounts up to \$500,000, where payment or
 performance bonds have been waived in accordance with
 Section 18.11 of the Charter, shall provide for the joint
 payment of contractors and subcontractors for services
 rendered.
- 20 (2) As to all other contracts not included in subsection (1)
 21 above, where payment or performance bonds are not required
 22 as a matter of law, the City may, at the City's option,
 23 pay the contractor and any sub-contractors jointly.

Sec. 126.311. - Required contract provisions. All contracts made pursuant to this Chapter shall include any contract provisions required by law. The Chief shall detail in the Procurement Operating Manual all such required contract provisions to be included in contracts executed pursuant to this Chapter.

PART 5. - EX-OFFENDER PROGRAM

31 Sec. 126.501. - Statement of policy.

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1 It is the policy of the City of Jacksonville that the rehabilitation of ex-offenders is an essential component in a community fight against 2 3 criminal activity; the hiring of ex-offenders into fair paying jobs helps restore the economic stability of ex-offenders, perpetuates 4 5 their rehabilitation, reduces recidivism and contributes to a 6 community crime free environment; providing consideration and 7 opportunities to ex-offenders with companies doing business with the 8 City of Jacksonville can be accomplished without compromising the 9 security of the businesses, or the City and its citizens, and without 10 unnecessarily depriving others of opportunities; and that the City 11 of Jacksonville should take a leading role in the rehabilitation of 12 ex-offenders, and has done so through the City's third-party service 13 provider ex-offender re-entry programs that provide job training 14 and/or job placement services to Ex-Offenders.

¹⁵ Sec. 126.502. - Definitions.

¹⁶ As used in this part:

- 17 *City Ex-Offender Program Providers* shall collectively mean the 18 Jacksonville Sheriff's Office Jacksonville Re-Entry Center and 19 any entity under contract with the City to provide job training 20 and/or job placement services to Ex-Offenders.
- 21 *Contractor* for purposes of this Section only shall mean a person 22 or entity awarded a City contract in the amount of \$200,000 or 23 greater.
- 24 Ex-Offender means a person who has pled guilty, no contest or 25 nolo contendere to a felony offense; or has been found guilty 26 of a felony offense by a judge or jury; regardless of 27 adjudication of guilt.
- 28 Ex-Offender Program Provider shall mean the Jacksonville 29 Sheriff's Office Jacksonville Re-Entry Center, any entity under 30 contract with the City to provide job training and/or job 31 placement services to Ex-Offenders, or any other entity that

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specializes in job training and/or job placement services for Ex-Offenders.

3 Sec. 126.503. - Contracting requirements for businesses contracting
4 with the City of Jacksonville.

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5 No contract in an amount of \$200,000 or greater for construction, 6 remediation, or capital improvements shall be awarded unless the 7 contractor agrees in writing on a bid form provided by the City (the 8 "Form 4A") to do the following (collectively, the "Form 4A 9 Requirements"):

- 10 (a) Identify potential job opportunities under the project that may
 11 be available for Ex-Offenders after contract award;
- (b) Consider for job placement after contract award at least one otherwise qualified Ex-Offender, to the extent a job opportunity is available under the project and an otherwise qualified Ex-Offender has applied for such job;
- 16 (c) Execute a notarized compliance tally report ("Compliance 17 Report") at the time of submission of progress payment(s) on 18 such contractor's employment practices and experience during the 19 project with respect to the hiring of Ex-Offenders that includes 20 the following information:
- (1) the number of Ex-Offenders hired and currently working, or
 an explanation as to why no Ex-Offenders have been hired;
 (2) the number of Ex-Offenders interviewed for employment under
- 24 the project;
- (3) an explanation as to why any Ex-Offender who applied for
 employment was refused employment;
- (4) whether the contractor maintains an employment policy that
 Ex-Offenders will be given full and fair consideration in
 employment;
- 30 (5) whether the contractor indicates on recruitment literature
 31 that Ex-Offenders will be given full and fair consideration

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in employment by the contractor;

- 2 (6) whether a job opening under the project was available
 3 during the reporting period; and
 - (7) a statement from the contractor that the contractor has contacted an Ex-Offender Program Provider no later than thirty (30) days after the issuance of a notice to proceed under the project to obtain information regarding available Ex-Offenders for employment; and
- 9 (d) Assist the City in addressing the goal of securing employment
 10 for Ex-Offenders by complying with the City's Procurement Rules
 11 Regarding Ex-Offenders, as may be amended.

12 Sec. 126.504. - Compliance; exemption.

To the extent permitted by applicable state or federal law, if a 13 14 contractor fails to comply with the Form 4A Requirements, the City may withhold payments due under the contract until such contractor 15 has complied with the same. Notwithstanding the foregoing, if a 16 contractor hires an Ex-Offender during the project and indicates the 17 same on the Compliance Report, upon providing the City with 18 19 satisfactory evidence of the hire, such contractor shall be exempt 20 from performing the Form 4A Requirements for the remainder of the 21 project term. For purposes of this subsection, "satisfactory 22 evidence" shall include, without limitation, the contractor's payroll 23 information and other information obtained from the Florida 24 Department of Corrections website. The contractor shall include such 25 satisfactory evidence of the Ex-Offender hire with the Compliance 26 Report.

27 Sec. 126.505. - Webpage information.

The Chief shall list the address and contact information of the City Ex-Offender Program Providers on the City's Procurement Division webpage. To the extent permitted, the City may request the City Ex-Offender Program Providers to compile a listing of available Ex-

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Offenders for employment by skillset and provide contractors with such listing upon request. The Chief shall also provide the City Ex-Offender Program Providers with the winning bidder's contact information for each approved construction, remediation, or capital improvement project award letter in an amount of \$200,000 or greater. Sec. 126.506. - Reporting.

7 The Chief shall provide an annual report to the Mayor and the City Council no later than December 31 of each fiscal year for the previous 8 9 fiscal year on the information provided by contractors on the 10 Compliance Report pursuant to this Section. The first such report 11 shall be due no later than December 31, 2018, for the fiscal year 12 beginning October 1, 2017, and ending September 30, 2018. Such annual 13 reports shall at a minimum include information and data regarding the 14 number of:

- 15 (a) Ex-offenders hired by contractors pursuant to this Section;
- 16 (b) Ex-offenders interviewed by contractors;
- 17 (c) Ex-offenders who applied for employment with a contractor and
 18 were denied employment;
- (d) Contractors that maintained an employment policy providing that
 Ex-Offenders will be given full and fair consideration in
 employment;
- (e) Contractors that have indicated on recruitment literature that
 Ex-Offenders will be given full and fair consideration in
 employment by the contractor;
- 25 (f) Contractors that reported no job opening and no hiring during 26 the project;
- 27 (g) Contractors that contacted Ex-Offender Program Providers;
- (h) Contracts awarded to contractors for construction, remediation
 or capital improvement projects in an amount of \$200,000 or
 greater and the aggregate contract award amount; and
- 31 (i) Contractors that failed to comply with this Section.

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PART 7. - BUY AMERICAN PROGRAM AND LOCAL BUSINESS PARTICIPATION

POLICY

SUBPART A. BUY AMERICAN PROGRAM

5 Sec. 126.701. - Statement of policy and purpose.

It is the policy of the City of Jacksonville to procure American 6 7 manufactured, assembled or produced goods whenever feasible and in 8 the best interests of the City under this Chapter. The City Council 9 finds that the economic welfare and security of its residents is of 10 utmost concern to the City. Local and regional preferences can 11 stimulate and sustain the local economy and thereby provide a public 12 benefit. Likewise, a domestic preference policy which encourages the selection and utilization of American-made goods and products can 13 similarly be a stimulus to the local and regional economy by 14 15 encouraging the production, manufacture and assembly of products which would be suitable for use in American-made products. Therefore, 16 17 it is hereby declared that the carrying out of the purposes of this 18 Subpart by the City is deemed to be furthering a proper municipal 19 purpose.

20 Sec. 126.702. - Definitions.

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The following words, terms, and phrases, when used in this Section, shall have the meanings ascribed to them in this subsection, except where the context clearly indicates a different meaning:

- Bid means a competitive bid procedure established through the issuance of an invitation for bid. The term "bid", as used herein, shall not include requests for proposals (unless specified in the RFP document), requests for qualifications, requests for quotes and requests for information.
- Buy American preference means and shall apply to the following products that are:
- 31 (1) Manufactured. The term "manufactured" is interpreted to

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mean to make or process a raw material into a finished
product or to turn-out in a mechanical manner;

- (2) Assembled. The term "assembled" is interpreted to mean to fit or to join parts together into a finished product;
- (3) Produced. The term "produced" is interpreted to mean to create or make from raw materials.

To qualify for this preference, 51 percent of the components of the final product manufactured, assembled or produced to be sold to the City must be made in the United States. The Chief shall administratively resolve any issues relating to Buy American preferential status, and that decision on whether a contractor or supplier is eligible for a Buy American preference shall be final.

14 Good(s) includes, but is not limited to, supplies, equipment, 15 materials, and printed matter.

16 Sec. 126.703. - Exemptions.

17 The provisions of this Section do not apply to:

- (a) Purchases or contracts with an estimated cost below the formal
 thresholds described in Part 3 of this Chapter. The Chief and
 procurement staff will attempt to select products manufactured,
 assembled, or produced in the United States if the quality and
 price are comparable with other goods.
- (b) Professional services, which are defined, for purposes of this
 Section, as any services where the City is obtaining advice,
 instruction, or specialized work from an individual, firm, or
 corporation specifically qualified in a particular area, and
 those services procured pursuant to F.S. § 287.055, the
 Consultants' Competitive Negotiation Act.
- (c) Bids for the purchase of, or contract for, the construction/
 renovation of public buildings, facilities, public works, or
 other public construction projects.

- (d) Goods provided under a cooperative purchasing agreement or
 utilization of other agency contracts (piggyback contracts).
- 3 (e) Purchases made or contracts let under emergency or4 noncompetitive situations permitted under this Chapter.
- 5 (f) The business is determined to be unqualified to perform the work6 as determined by the City.
- 7 (g) The business submits a bid that exceeds the projected budget.
- 8 (h) Contracts awarded pursuant to the Jacksonville Small and
 9 Emerging Business Program, as provided in Chapter 126, Part 6
 10 of the Code, including those contracts where a low bidder is a
 11 prime JSEB contractor on a non-set aside bid.

12 Sec. 126.704. - Preference in purchase of goods.

13 Except where federal, state, or local laws, regulations, or policies 14 mandates to the contrary, in the purchase of goods by means of a 15 competitive bid, a preference will be given to a responsive and responsible contractor or supplier offering American manufactured, 16 17 assembled or produced goods, who is within five percent of the lowest 18 responsive and responsible bidder, by way of an opportunity of 19 providing said goods for the lowest responsive and responsible bid 20 amount.

21 Sec. 126.705. - Preference must be asserted.

22 Said five percent buy American preference must be asserted by the 23 party seeking it at the time of the competitive bid with the submittal 24 of documentation supporting the assertion that a product is American 25 manufactured, assembled or produced, and shall be calculated by the 26 procurement division in rating competitive bids.

27 Sec. 126.706. - Comparison of qualifications.

The preferences established herein in no way prohibit the right of the Chief to compare the quality of goods proposed for purchase and compare qualifications, character, responsibility and fitness of all persons, firms or corporations submitting bids. Further, the

1 preferences established herein in no way prohibit the right of the 2 Chief to determine based on criteria and standards developed 3 administratively to allow for selection by preference permitted in 4 another Section of this Chapter.

5 Sec. 126.707. - Waiver.

6 The application of the Buy American preference to a particular 7 purchase, contract, or category of contracts for goods may be waived 8 upon written recommendation of the Chief and approval of the Chief 9 Financial Officer of the City.

10 Sec. 126.708. - Administrative policy for implementation.

11 The Chief shall be charged with the responsibility to promulgate an 12 administrative policy or regulations consistent with this Section 13 which establishes criteria and procedures for the implementation of 14 this policy including matters involving the consideration of 15 exemptions, comparison of qualifications, and waiver of the policy 16 as provided herein.

17 Sec. 126.709. - Reporting.

The Chief shall provide an annual report to the Mayor and the City 18 19 Council no later than December 31 of each fiscal year for the previous 20 fiscal year regarding the Buy American Program. The first such report 21 shall be due no later than December 31, 2025. The Chief shall include 22 in the annual report information and data regarding the number of Buy 23 American preferences given to contractors and suppliers in contract 24 awards each fiscal year and other pertinent information and data 25 regarding the program.

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SUBPART B. LOCAL BUSINESS PARTICIPATION POLICY

27 Sec. 126.710. - Definitions.

For purposes of this Subpart and subject to Section 126.714, "Local business" means a business that is: (1) a registered JSEB pursuant to Part 6 of this Chapter; or (2) meetings the following criteria: (i) has all required business occupational licenses to operate in

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one of the following counties: Baker, Clay, Flagler, Nassau, St. Johns, Putnam, or Duval County (individually, a "Northeast Florida County"),

- 4 (ii) is a business entity registered with the State of Florida,
 5 Division of Corporations, indicating a principal office located
 6 in a Northeast Florida County or presents other verifiable
 7 documents to substantiate business location in a Northeast
 8 Florida County that is satisfactory to the Chief,
- 9 (iii) has maintained a permanent, physical business address located
 10 within the limits of a Northeast Florida County from which the
 11 business operates or performs business for a minimum twelve (12)
 12 consecutive month period immediately preceding the submission
 13 of a response to solicitation under this Chapter, and
- 14 (iv) has at least three (3) full-time employees or one (1) principal
 15 officer at a Northeast Florida County office location.

16 Sec. 126.711. - Local business participation required.

17 For capital improvement procurements of \$7,000,000 or more that are awarded to a non-local business, the non-local business shall be 18 19 required to use local business to perform or supply at least forty 20 percent (40%) of the project based on the initial award amount (the 21 "Local Participation Requirement"). The Chief shall ensure that the 22 Local Participation Requirement is included in each competitive 23 solicitation, as applicable, unless the Chief determines, based on satisfactory written justification provided by the using agency 24 overseeing the project, that the Local Participation Requirement is 25 26 not feasible or economical to the City's interests. In such instances 27 where the Local Participation Requirement is not feasible or 28 economical, the Chief, in consultation with the using agency, may 29 establish a lower local participation percentage requirement that is 30 not less than twenty percent (20%). JSEB participation, as required 31 by the JSEB Administrator pursuant to Part 6 of this Chapter, shall

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count toward meeting the Local Participation Requirement established
 pursuant to this Section.

3 Sec. 126.712. - Exemptions.

4 The Local Participation Requirement shall not apply to the following:

- 5 (i) Any procurement procedures required by state law that prohibit
 6 the application of a local participation policy;
- 7 (ii) Purchases or contracts which are funded, in whole or in part,
 8 by a government or other entity in which the laws, regulations
 9 or policies governing such funding prohibit application of local
 10 participation policy; and

11 (iii) Emergency purchases permitted under this Code.

12 Sec. 126.713. - Additional rules.

The Chief may promulgate additional rules and regulations in the Procurement Operating Manual consistent with this Subpart, including, but not limited to, rules regarding the local business participation policy as applied to procurement methods authorized in this Chapter and good faith efforts by non-local businesses to comply with the requirements of this Subpart.

19 Sec. 126.714. - Reciprocity.

20 This local participation policy shall not extend to any Northeast 21 Florida County with an existing local preference or participation 22 policy that does not extend to Duval County.

23 Sec. 126.715. - Reporting requirement.

The Chief shall provide an annual report to the Mayor and the City Council no later than December 31 of each year for the previous fiscal year regarding the local business participation given pursuant to this Subpart. The first such report shall be due no later than December 31, 2025. Such annual report shall at a minimum include information and data regarding:

30 (i) Projects where the local business participation was required
 31 pursuant to this Subpart (including number of projects and

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Substituted and Rereferred 10/24/23 Twice Amended 11/14/23 1 project amounts); 2 (ii) Local businesses participating in projects pursuant to this 3 Subpart; and (iii) Bid protests filed regarding the local business participation 4 5 policy. 6 7 PART 9. - PROTESTS, SUSPENSION, AND DEBARMENT Sec. 126. 901. - Authority to resolve protests. 8 9 (a) Right to protest. Any actual or prospective bidder, proposer, 10 respondent, or contractor who is aggrieved in connection with 11 the competitive solicitation or award of a contract may protest 12 to the Chief. The protest shall be submitted in writing in accordance with the protest procedures contained in the 13 Procurement Operating Manual. 14 15 (b) Authority to resolve protests. The Chief shall have the 16 authority to settle and resolve a protest of an actual or 17 prospective aggrieved bidder, proposer, respondent, or 18 contractor concerning the competitive solicitation or award of 19 a contract. This authority shall be exercised in accordance with 20 regulations promulgated by JPAC. 21 (C) Decision. If the protest is not resolved by mutual agreement, 22 the Chief shall promptly issue a decision in writing. The 23 decision shall: 1. State the reason for the action taken; and 24 2. Inform the protestant of its right to administrative review 25 26 as provided in this chapter. 27 (d) Notice of decision. A copy of the decision under subsection (c) this section shall be mailed or otherwise furnished 28 of 29 immediately to the protestant and any other interested party. Finality. A decision under subsection C of this section shall 30 (e) 31 be final and conclusive unless any person adversely affected by

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the decision protests administratively to JPAC.

- (f) Stay of procurements during protests. In the event of a timely protest under this section, the City shall not proceed further with the competitive solicitation of or with the award of the contract until the purchasing agent, after consultation with the head of the using agency, makes a written determination that the award of the contract without delay is necessary to protect substantial interests of the City.
- 9 126.902. Contractor suspension debarment.
- (a) Chief's discretion and recommendation. The Chief shall have the
 discretion to recommend the suspension or debarment or removal
 of a contractor and/or supplier as provided herein, who:
- (i) is more than 60 calendar days in default or breach of a
 contract with the City;
- (ii) has failed to perform or has unsatisfactorily performed the terms and conditions of one or more contracts with the City, which failure to perform or unsatisfactory performance was the result of circumstances within the contractor or supplier's control;
- 20 (iii) may be precluded from contracting with the City under this 21 Chapter;
- (iv) has failed to abide by the federal, state and local prompt payment requirements or contractual terms and conditions regarding the same;
- (v) has failed to abide by or honor commitments made pursuant
 to Part 6 regarding the JSEB Program;
- (vi) has violated any federal, state, or local laws, including
 this Chapter;
- (vii) has engaged in conduct prohibited hereunder or that is a
 serious threat to the integrity of the public procurement
 and contracting process, as determined by the Chief;

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- (viii) has violated the ethics provisions under this Chapter;

or

(ix) has been debarred by another government entity.

A debarment under this Section shall not be for a period of more than three years, and a suspension under this Section shall not be for a period of more than six (6) months. The authority to debar or suspend shall be exercised in accordance with regulations promulgated by the Chief.

9 No contractor or supplier shall be entitled to do business with 10 the City unless and until it shall have remedied any underlying 11 default and/or breach to the satisfaction of the Chief and using 12 agency. Repeated or recurring violations under this Section 13 shall be sufficient reason for the Chief to remove the 14 contractor's name permanently from the bidders' list, subject 15 to review by the JPAC and approval by the Mayor.

16 (b) Notice of suspension or debarment. Upon reaching a decision to 17 suspend or debar a contractor or supplier, the Chief shall 18 provide said contractor or supplier with a written notice of 19 suspension or debarment via certified mail, return receipt 20 requested, and via U.S. Mail or facsimile, stating the reason 21 for and the proposed period of suspension or debarment (for less 22 egregious violations, as determined by the Chief, a period of 23 probation may be proposed, any violations during which period 24 will subject the contractor or supplier to debarment of no less 25 than three years). As part of the notice of suspension or 26 debarment, the Chief shall advise the contractor or supplier 27 that, if, within ten calendar days after the date of the notice, 28 it fails to provide the Chief with a written Notice of Protest 29 that states, in detail, the grounds on which the protest is 30 based, then the action contained in the notice of suspension or 31 debarment shall become final without further notice, and shall

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represent final administrative action.

2 Protest. If, in response to a Notice of Suspension or Debarment, (C) 3 a contractor or supplier timely provides a written Notice of Protest, the Chief shall schedule a hearing before the JPAC 4 5 within a reasonable period after receiving the Notice of Protest. Within a reasonable time, after hearing the protest and 6 7 considering the evidence and/or statements presented, JPAC shall 8 issue its findings and recommendation regarding the action 9 proposed by the Chief. JPAC's recommendation shall become final 10 and shall represent final administrative action.

11 (d) Determination. The determination as to whether a contractor or 12 supplier is in violation hereunder and whether the violation is 13 within the contractor or supplier's control shall be made by the 14 Chief. To aid in this duty, an appropriate executive officer of 15 each using agency must inform the Chief whenever a contractor 16 or supplier is in violation hereunder, regardless of the reason 17 therefor, and provide а statement of the circumstances surrounding the violation. Nothing herein removes the protest 18 19 process set forth in this Chapter.

20 Sec. 126.903. - Remedies prior to an award of contract.

21 If prior to award it is determined that a competitive solicitation 22 or proposed award of a contract is in violation of law, the 23 competitive solicitation or proposed award shall be:

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(i) Canceled; or

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(ii) Revised to comply with the law.

26 Section 4. Creating a new Part 6 (Cultural Service Grants 27 and Art in Public Places), Subpart A (Cultural Service Grant Program) 28 and Subpart B (Art in Public Places Program), Chapter 118 (City 29 Grants), Ordinance Code. A new Part 6 (Cultural Service Grants and 30 Art in Public Places), Subpart A (Cultural Service Grant Program) and 31 Subpart B (Art in Public Places Program), Chapter 118 (City Grants),

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Ordinance Code, is hereby created to read as follows:

CHAPTER 118 - CITY GRANTS

* * *

PART 6. - CULTURAL SERVICE GRANTS AND ART IN PUBLIC PLACES SUBPART A. - CULTURAL SERVICE GRANT PROGRAM

6 Sec. 118.601. - Creation and purpose.

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7 There is hereby created a Cultural Service Program, which shall be 8 comprised of the Cultural Service Grant and Capital Grant Program 9 pursuant to this Subpart A and the Art in Public Places Program 10 pursuant to Subpart B. The mission and purpose of the Cultural Service 11 Program is to provide public support to organizations which contribute 12 to the cultural quality of life of Jacksonville's citizens and to 13 administer the City's Art in Public Places Program. The provisions of Chapter 118, Parts 1 through 5 shall apply to this Part 6. 14

15 Sec. 118.602. - Responsibility.

- 16 (a) Cultural Council of Greater Jacksonville City appointments and 17 terms:
- 18 (1) Members of the Cultural Council of Greater Jacksonville.
 19 The Cultural Council of Greater Jacksonville is a not for profit
 20 501(c)(3). Pursuant to its bylaws, the Mayor appoints, and the
 21 City Council confirms six members to serve two terms of three
 22 years.
- 23 (b) The Cultural Council of Greater Jacksonville (Cultural Council) 24 is hereby designated as the agent of the City for the purposes of determining and authorizing the allocation of a lump sum 25 26 Cultural Service Grant and Capital Grant appropriation 27 designated in the annual budget ordinance or supplemental 28 appropriation ordinances as being appropriated for eligible recipients. The determinations and authorizations made by the 29 Cultural Council and its Cultural Service Grant Committee in 30 31 accordance with the provisions of this Section shall be final

and not subject to further administrative review by any executive or administrative official of the City. No cultural organization as defined in this Chapter may make a request for operating, program, or special project support except through an allocation from the Cultural Service Grant and Capital Grant Program, except for:

- Organizations providing children's programs which may be funded through the Kids Hope Alliance; or
- (2) Organizations qualifying for City grants administered by City Divisions, which grants do not require specific City Council approval.

12 Sec. 118.603. - Lump sum appropriation to Cultural Council.

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The process for the annual Cultural Service Grant and Capital 13 (a) 14 Grant Program appropriation will begin with the Cultural Council 15 preparation of an annual appropriation request for all cultural 16 organizations based on information provided by eligible 17 organizations in a "letter of intent." This request will reflect 18 a lump sum appropriation to be indicated in the annual City 19 budget as Cultural Service Grant and Capital Grant Program. Up 20 to 13½ percent of the total lump sum appropriation shall be 21 allocated to the Cultural Council for administration of the 22 grant program and other programs which serve the community. The 23 Capital Grant Program cannot exceed 25 percent of the total City 24 Cultural Council appropriation (example: if the total Cultural Council appropriation is \$4,000,000 from the City, a maximum of 25 26 \$1,000,000 can be allocated for capital purposes). The Cultural 27 Service Grant and Capital Grant Program request shall be 28 submitted to the Mayor for review by the Mayor's Budget Review Committee which will recommend a lump sum appropriation to be 29 30 included in the proposed budget for the upcoming fiscal year. 31 The Cultural Council shall include in the request relevant

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information regarding cultural services to be provided to the community as a result of the funding; and shall be responsible for documenting the validity of the request to the MBRC, the City Council Finance Committee and City Council throughout the budgeting process.

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The process for the annual Cultural Council appropriation for 6 (b) 7 administering the Art in Public Places Program as provided in 8 Subpart B of this Part 6 will begin with the Cultural Council 9 preparation of an annual appropriation request to fund all 10 duties required to administer such Program. The appropriation request shall be submitted and processed in the same manner and 11 12 at the same time as the appropriation request referenced in 13 paragraph (a), above.

14 Sec. 118.604. - Allocation by Cultural Council; generally.

Recommendations for allocation of the lump sum appropriation to 15 applicant organizations shall be made by the Cultural Service Grant 16 Committee to the Cultural Council Board of Directors. The Board shall 17 18 make a final determination of funding. Funding will be allocated by 19 contract between the recipient organization and the Cultural Council. 20 Organizations will be notified in writing of the results of their 21 request and will be provided with any support information or justification for the Committee's decision which might be helpful. A 22 23 complete list of the individual operating amounts and capital amounts 24 allocations will be forwarded to the City Council Auditor's office, 25 the Office of the Mayor, the City Council and the Finance and 26 Administration Department or other department assigned by the Mayor.

27 Sec. 118.605. - Cultural Service Grant Committee.

(a) The Cultural Council shall be responsible for establishing an
 annual Cultural Service Grant Program (CSGP) Committee. The
 Composition of the CSGP Committee shall include one non-voting
 and ten voting members: a CSGP Committee chairperson (non-

1 voting), appointed by the President of the Cultural Council Board of Directors; three other Cultural Council Board members 2 3 selected by the Board President and Committee Chairperson; and seven individuals selected by the above group (Cultural Council 4 5 Board President, CSGP Committee chairperson, and three selected 6 Cultural Council Board members) from a pool of nominations 7 established through a community wide nomination process. The Cultural Service Grant Committee shall have a liaison relation 8 9 with one member of City Council and one representative of the 10 Mayor's Office.

- (b) Members of the CSGP Committee shall be chosen to represent racial, gender, geographic and age diversity; an expression of interest in the impact of culture in the community; a willingness to participate fully in the process.
- (c) Members shall serve a three-year term and may be reappointed for
 one additional consecutive full term. City Council and Mayoral
 representatives shall be appointed annually.
- 18 (d) All members of the CSGP Committee will be confirmed by the City19 Council upon appointment or reappointment.
- 20 (e) The responsibilities of the CSGP Committee include:

(1) Review and evaluation of all applications based on
 established criteria;

23 (2) Serve as an on-site evaluator and lead reviewer for a
24 selected number of applicants;

- (3) Attend an orientation session and all review sessions; and
 (4) Participate in the allocations process.
- (f) The Cultural Service Grant Committee shall recommend to the
 Cultural Council Board of Directors the organizations to be
 funded and the amount of the funding.
- 30 Sec. 118.606. Application for cultural service grants.
- 31 (a) The Cultural Council shall develop and be responsible for the

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1 administration of the Cultural Service Grant Program. Administrative and operating procedures shall be established and 2 3 amended as necessary to meet the mission of the program and current needs of the community. The Cultural Council may 4 5 classify the cultural organizations in reasonable 6 classifications for the purpose of this program. The procedure 7 prescribed herein, as further developed by the Cultural Council, 8 shall be the only procedure available to cultural organizations 9 for requesting public support.

10 (b) The following components shall be included in any administrative 11 and operating procedures developed and implemented by the 12 Cultural Council:

- 13 (1)The Cultural Council shall publish each year in a newspaper of general circulation in the City, at least one month 14 15 before the last day on which appropriation request must be submitted to the Cultural Council, a notice that it is 16 17 accepting Cultural Service Operating and/or Capital Grant 18 requests for the ensuing fiscal year, stating the place 19 where the appropriation request forms may be obtained, the 20 last day on which the completed appropriation requests must 21 be returned to the Cultural Council and when and where the 22 Cultural Council (or a duly authorized committee thereof) 23 will hold a hearing on the appropriation requests (which 24 may include a statement that the hearing may be adjourned from time to time and from place to place until all the 25 26 appropriation requests have been heard).
- 27 (2) The Cultural Council shall promulgate a written procedure 28 for the submission of operations and/or capital 29 appropriation requests by eligible agencies, which procedure shall be made known to each requesting agency, 30 31 its agent or representative, at the time the or

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appropriation request form is supplied to the requesting agency.

- (3) The Cultural Council (which, for the purposes of this 3 subsection, includes the duly authorized Cultural Service 4 5 Grant committee thereof) shall consider appropriation 6 requests returned by the requesting agencies. The Cultural 7 Council shall afford the requesting agencies an opportunity 8 to make an oral or written presentation to justify or 9 explain their respective appropriation requests, and no 10 requesting agency shall be denied this opportunity solely 11 because it has never submitted an appropriation request 12 before or because a previous appropriation request has been 13 denied.
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(4) All meetings and sessions of the Cultural Service Grant Committee shall be held in a publicly accessible location and shall be noticed and open to the public.

17 Sec. 118.607. - Eligibility for cultural service grant.

18 To be eligible for funding an organization must meet the following 19 criteria.

- (a) The organization must be tax exempt under Section 501(c)(3) of
 the Federal Internal Revenue Code. A copy of the organization's
 letter of exemption from the Internal Revenue Service and all
 amendments thereto shall be provided when the organization
 submits its first appropriation request and thereafter when any
 change is made.
- (b) The organization must be a not-for-profit corporation chartered by the Secretary of State under F.S. Ch. 617. A copy of the corporate charter and all amendments thereto shall be provided when the corporation submits its first appropriation request and thereafter when any change is made.
- 31 (c) The organization must operate in Duval County.

- (d) At the time of application, the organization must have been in
 existence as a Florida Corporation for at least three years and
 must have three years of filed tax returns.
- 4 (e) The organization shall have a broad base of community 5 representation in management and membership. The members of the board of directors shall not receive any compensation for their 6 7 service as directors, but they may be reimbursed for actual 8 monetary expenditures on behalf of the organization. The 9 corporate charter or by-laws shall provide a method of selection 10 of the board of directors which will periodically subject the directors to the possibility of replacement by other qualified 11 12 persons. The membership of the organization shall be open to as large a portion of the public as possible, subject to such 13 nondiscriminatory conditions and qualifications for membership 14 15 as may be imposed by the corporate charter or by-laws; provided that this requirement shall not be construed to prevent or 16 prohibit an organization from having different classes of 17 18 membership with different conditions and qualifications for 19 admission and different relative rights, privileges, and duties. 20 (f) If the organization is a previous recipient of a City Grant or 21 a Cultural Service Grant, the organization must have submitted 22 all required reports for previous grants.
- (g) At least 76 percent of the organizations operating revenue or support shall be derived from sources other than this program.
 (h) The organization shall provide services or activities which benefit or are made available to a broad range of the people of the City and shall be offered on a nondiscriminatory basis to those people.
- (i) To receive general operating support, the organization must as
 its primary function present, sponsor, exhibit or otherwise
 offer for public consumption programs or activities in any one

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1 or combination of the following disciplines: historic preservation/restoration, arts in education, music, dance, folk 2 3 arts, humanities, literature, film/video/media, theater and musical theater, visual arts, or collections or exhibits of 4 historical, archeological, scientific or ethnic artifacts, 5 handiwork or objects. 6

- 7 (j) To receive program support an organization must meet all other 8 eligibility requirements and must be requesting support 9 specifically for cultural programming as defined by this 10 ordinance.
- (k) If a capital allocation is funded at or above \$25,000 the organization must enter into a restrictive covenant agreement with the City of Jacksonville to ensure dedicated use of the relative facilities or properties for public proposes and artsspecific purposes for a period of not less than ten years.
- 16 (1) The organization shall make all reasonable efforts to
 17 adhere to the City of Jacksonville's procurement requirements
 18 for Capital expenditures.
- Each recipient of the Operating and/or Capital grant funds must 19 (m) 20 go through the application process to prove that the recipient 21 can provide at least a one-dollar cash match for each dollar 22 granted. The Cultural council will make requests for 23 disbursements of funds and is responsible for monitoring and ensuring the funds are spent for its intended purpose and 24 25 reporting on the results and use of these funds to the City of 26 Jacksonville.

Sec. 118.608. - Criteria for judging applicants for cultural service
grants.

All applicants to the Cultural Service Grant Program will be evaluatedbased on the following criteria:

31 (a) Quality of programs;

- 1 (b) Community outreach and service to culturally diverse 2 populations;
- 3 (c) Management capability of board and staff;
- 4 (d) Community impact;
- 5 (e) Need for the organization in the community; and
- 6 (f) Exploration of innovative ideas and programming.

7 Sec. 118.609. - Restrictions for use of cultural service grants.

- 8 (a) Each recipient of appropriations made pursuant to Chapter 118
 9 is responsible for ensuring that City funds are expended
 10 pursuant to Section 118.301.
- 11 (b) Cultural service grant funds must be kept in an individual bank 12 account, notwithstanding the provision to the contrary in 13 Section 118.201, separate from other organization funds. It may be an interest-bearing account, but the total amount of the 14 15 grant and the interest must be spent by the end of the contract 16 period; except that a remaining balance may be maintained in the 17 cultural service grant account, notwithstanding the provision 18 to the contrary in Section 118.301(a)(5). This balance must be 19 identified and documented in quarterly and year end reports and 20 shall not exceed \$500. This balance shall be returned to the 21 City within the first 90 days of the first fiscal year in which 22 the recipient no longer receives a Cultural Service Grant 23 appropriation. The portion of unspent funds that exceed \$500 shall follow the provisions of Section 118.301(a)(5). 24
- 25 Sec. 118.610. City contract, review, and oversight.
- (a) Upon approval of the annual budget by the City Council, one
 contract will be prepared and administered throughout the
 Finance and Administration Department, which will reflect the
 total amount of the lump sum appropriation for cultural service
 grants to all cultural organizations. Funds shall be distributed
 to the Cultural Council on a quarterly basis in amounts to be

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determined annually, notwithstanding the provision to the contrary in Section 118.201(f)(7), upon receipt by the Finance and Administration Department of a quarterly financial and programmatic report.

5 (b) Upon approval of the annual budget by the City Council, a second
6 contract shall be executed between the City and the Cultural
7 Council for administering and performing such duties as required
8 by the Art in Public Places Program, as fully described in
9 Subpart B of this Part.

- 10 (c) The Cultural Council shall establish a quarterly reporting 11 system for all funded organizations which provides financial and 12 programmatic information documenting the use and impact of the 13 Cultural Service Grant Program funds.
- 14 The Cultural Council shall provide the City Auditor's office (d) 15 with an independently prepared or audited financial statement 16 (depending on grant amount) from all recipients at the 17 conclusion of the grant period. All application forms, procedures, reporting requirements, and contract agreements for 18 19 recipient organizations (other than the Cultural Council) will 20 be developed by the Cultural Council and will be between the 21 Cultural Council and the individual recipient organizations.

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SUBPART B. - ART IN PUBLIC PLACES PROGRAM

23 Sec. 118.611. - Definitions.

For the purposes of this Part, the following terms shall have the meaning ascribed to them herein:

26 *Capital improvement program* means and includes the capital 27 improvement programs adopted or approved by the City Council.

28 Construction cost(s) means the estimated cost of vertical 29 construction or alterations of a project or projected component listed 30 within the capital improvement program including engineering, 31 architectural and other design costs. Land acquisition costs, site

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preparation including remediation and abatement, furniture, fixtures, and equipment costs as well as demolition and any allowance for tree mitigation shall be excluded from the definition of vertical construction costs. Furthermore, the purchase of a building, cost overruns and change-order costs shall not be considered construction costs for the purposes of the funding calculations set forth in this part.

8 Construction or alterations means new construction, where 9 construction costs are \$100,000 or more, and rehabilitation, 10 renovation, remodeling, or improvements (herein collectively 11 "alterations") to existing buildings. Alterations to buildings that 12 are under \$100,000 in cost or are primarily "redecorating" and involve 13 no actual structural alterations, shall be excluded. Alterations of a strictly structural or mechanical nature necessary to keep the 14 15 facility functional, but without altering the aesthetic character of the facility shall be excluded. Examples of this type of alteration 16 17 would be replacing an air conditioning system or major repairs to a 18 leaking roof or windows. These types of structural items shall be 19 included when part of a larger renovation project involving aesthetic 20 changes to facilities.

21 Public facility means any City-owned or controlled building or 22 facility intended for habitation where public employees work on a 23 regular basis or which the general public uses on a regular basis. 24 Public facility includes, but is not limited to, office buildings, recreation and community centers, libraries, firehouses, police 25 26 substations, vertical construction within parks and recreation 27 spaces. Public facility specifically excludes water and sewer pump 28 stations, electrical and communications substations and switching 29 houses, and similar unoccupied structures except in designated Urban 30 Art and Streetscaping Areas.

31 Urban Art and Streetscaping Areas are defined as art within the

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boundaries of the Downtown Community Redevelopment Area, Riverside
 Avondale Historic District Overlay, San Marco Neighborhood Overlay
 Zone, and Springfield Historic District Overlay, which have been
 identified and approved by the Art in Public Places Selection Panel.

5 Sec. 118.612. - Public art standards.

- 6 (a) Public art is a work of art to which the general public has open
 7 and easy access and which will enrich and give dimension to the
 8 public environment, and which reflects generally accepted
 9 community standards of aesthetic appeal and artistic expression
 10 in the decorative arts.
- 11 (b) The goal of the Art in Public Places Committee of the Cultural 12 Council of Greater Jacksonville will be to choose art which is 13 compatible with and which will enhance the architecture and 14 general environment of the City. In some cases, the work will 15 be site specific (i.e., art which is commissioned especially for 16 the specific space and becomes integral to the site). Such art 17 may relate to the function and the users of the facility, to the 18 history or population of its neighborhood and/or may become a 19 part of its architecture. Planning of site-specific works will 20 begin early in the project and may be collaboration between 21 artist and architect.
- (c) Acceptable forms of public art shall include all visual arts
 mediums, including, but not limited to, painting, drawing,
 original prints, mixed media, sculpture, bas relief, mobiles,
 murals, kinetic art, electronic art, photography, clay, glass,
 fiber and textiles, as well as art which may be functional (e.g.,
 doors, gates, furniture, flooring and walls).
- 28 (d) Public art shall not include items that are mass-produced or of29 standard design.
- 30 (e) Works shall be created by artists of appropriate status who31 shall be selected by the means outlined in detail in this part.

1 Such artists shall generally be recognized by recognized art 2 professionals, as artists of serious intent and recognized 3 ability, and shall not be a member of the project architectural, 4 engineering, or design team or of the Art in Public Places 5 Committee, Art Selection Panel or the Cultural Council Board or 6 their respective staff.

7 (f) Appropriate sites for placement of public art include any 8 outdoor, easily accessible public facility or the interior of 9 public buildings. Appropriate sites for placement of art within 10 public buildings include, but are not limited to, lobbies, 11 foyers, corridors, waiting rooms, conference rooms, plazas, 12 courtyards, transportation facilities, facades, and any other 13 sites without restricted visual or physical public access. 14 Private meeting rooms and offices are examples of inappropriate sites with restricted access. 15

16 Sec. 118.613. - Art in Public Places Committee.

17 There is hereby created an Art In Public Places Committee. The 18 Committee will be an 11-member board appointed by the Mayor as 19 follows: two from the Cultural Council of Greater Jacksonville Board 20 of Directors; three from the professions of architecture, interior 21 design, landscape architecture, planning, art professional, or art 22 historian; and six from the community at large as community 23 representatives, each residing within a different planning district 24 whose interests, professions and community activities reflect the 25 diversity of the Jacksonville arts community and of the community at 26 large. All members shall be confirmed by the City Council. Initially 27 one member of each group shall be appointed for three years, one of 28 each shall serve two years and one of each shall serve one year. 29 Thereafter, all terms shall be for three years. No member appointed 30 to the Committee for two consecutive full terms shall be eligible for 31 appointment to the next succeeding term. The Committee shall be

responsible for receiving, reviewing, and acting on the
 recommendations of the Art Selection Panels.

3 Sec. 118.614. - Funding.

- A percentage of the total allocation ("allocation percentage") 4 (a) 5 (including multi-year phasing) for construction costs of a public facility, as determined by that percentage existing by 6 7 ordinance at its initial inclusion within the capital improvement program, and as outlined in this Part, shall be 8 9 appropriated to the Art In Public Places Trust Fund.
- 10 (b) Funds appropriated to the Art In Public Places Trust Fund shall
 11 be used to implement a city-wide plan for the creation and
 12 placement of public art as developed and administered by the
 13 Cultural Council.
- Eighty percent of the allocation percentage shall be dedicated 14 (C) 15 to the public art, ten percent of the allocation percentage shall be dedicated to public art maintenance, and up to ten 16 17 percent of the allocation percentage shall be dedicated to public art administration and community education; provided 18 the 19 however, maintenance and administration allocation 20 percentages shall not apply to appropriations originating from 21 any funds which prohibit expenditures for maintenance and 22 administration. These amounts shall be used at the discretion 23 of the Cultural Council in collaboration with the Finance and Administration Department and any other City department as 24 appropriate for the public art maintenance and administration 25 26 and community education.
- (d) The maintenance costs for any installation shall be included inthe initial project budget.

29 Sec. 118.615. - Duties.

30 The duties of the Cultural Council are as follows:

31 (a) Create updates to the five-year plan known as the Art in Public

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1 Places Program Five Year Plan for Program Development and Implementation. This plan may also be revised from time to time 2 3 by the Cultural Council. Updates shall be provided to the Mayor 4 and City Council at least six months prior to the expiration of 5 the five-year plan and shall be placed on file with the 6 Legislative Services Division. The updates and revisions to the 7 plan shall be reviewed by City Council and shall not take effect 8 until City Council approval.

- 9 (b) Review annual City Capital Improvement Projects with appropriate
 10 boards, agencies, authorities, and departments and establish a
 11 list of eligible projects to include in the program.
- 12 (c) Develop budgets for public art administration, maintenance,13 conservation, and community education.
- 14 (d) Develop an annual plan and budget for public art projects.
- 15 (e) Develop and oversee policy implementation and administration of
 16 the public art program, which may include such things as
 17 acceptance of gifts. All gifts, grants and award of monies shall
 18 be deposited in the Art in Public Places Trust Fund.
- (f) Be responsible, in its discretion, for applying for and receiving state, federal and private funds related to public art on behalf of the City through appropriate grant applications, and for the administration thereof.
- 23 Sec. 118.616. Art selection panels.

24 The Art in Public Places Committee shall, when deemed appropriate by, and as outlined in, the Art in Public Places Program Five-Year Plan 25 26 for Program Development and Implementation, form Art Selection Panels to make recommendations to the Committee on the selection of public 27 28 art. Each Selection Panel will be composed of up to nine members: a 29 Chair, who will be a member of and represent the Art In Public Places 30 Committee; a representative of the site selected for the art (staff 31 or board member); architect or other design professional for the

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1 project, if available; two artists, art educators or art professionals; and one to three community representatives, at least 2 3 one of whom shall reside in the planning district within which the art shall be sited. The artists or arts professional representatives 4 5 will be selected from a list, maintained by the Committee, of 6 interested and qualified individuals. The Chief Administrative 7 Officer shall select a department representative to provide subject matter expertise and city process guidance, including but not limited 8 9 to risk management, ADA compliance, and ordinance code compliance.

10 Sec. 118.617. - Art selection; methods.

- 11 (a) The Art Selection Panel shall select artists and artwork in one
 12 of the following ways:
- (i) Open competition: Requesting artists' submissions with
 specifications regarding local, state, regional or national
 scope.
- 16 (ii) Limited competition: Inviting a small number of artists to 17 respond with examples of past work or to prepare formal 18 proposals, and selecting a specific artist based on these 19 submissions.
- 20 (iii) Direct purchase: Purchase of existing work and all rights21 thereto.
- (iv) Invitational commission: Selecting a specific artist fordirect commission.
- The Cultural Council and the Art in Public Places Committee 24 (b) shall seek to ensure that at least 15 percent of the artists 25 26 selected for purchase or commission will be resident(s) in the 27 Greater Jacksonville area, (the counties of Duval, St Johns, 28 Nassau, Clay, and Baker). The Cultural Council and the Art in 29 Public Places Committee will also encourage the selection of 30 regional artists e.g., Florida and the Southeastern United 31 States.

1 (C) All purchases made pursuant to this Section shall be made pursuant to an evaluated bid process created by the Purchasing 2 3 Division and modified as necessary to accomplish the objectives of this Chapter. A proposal fee and/or travel reimbursement may 4 be offered for the invited artists to cover the cost of the 5 formal proposals at the discretion of the Art in Public Places 6 7 Committee. The proposal fee and/or travel reimbursement shall 8 be part of the amount funded pursuant to this subpart.

9 Any provisions of this Chapter conflicting with the expressed intent 10 and procurement methodology of the Art In Public Places program are 11 hereby waived.

12 Sec. 118.618. - Ownership; maintenance.

- (a) The City will own all the rights to the art produced by the Art
 In Public Places program, subject to the provisions of the Visual
 Artists Act of 1990. All contracts with artists and all art
 purchases will require the Artist to waive the following
 restrictions:
- 18 (1) Photographic reproduction rights (to be shared by artist 19 and owner);
- 20 (2) Right to remove/relocate art;
- 21 (3) Right to repair art in case of emergency;
- (b) Artist will retain the copyright and the right to be notified
 if the work is to be destroyed or deaccessioned or radically
 repaired on a nonemergency basis.
- 25 (c) City will retain ownership of proposal models or drawings of26 commissioned art.
- (d) Maintenance will be the responsibility of the City and will be
 funded by that portion of the trust fund which is allocated for
 maintenance and conservation and will be administered in
 cooperation with the Cultural Council based on a conservation
 evaluation plan.

1 Sec. 118.619. - Cultural Council responsibility.

The Cultural Council shall administer the Art In Public Places program on behalf of the City. The Cultural Council will provide professional and support staff for the operation of the program and administration of the Art in Public Places Program and the art selection process.

6 Sec. 118.620. - School Board; independent authorities authorized to
7 use program.

- 8 (a) The City Council hereby urges and requests the Duval County
 9 School Board and the independent authorities of the City to
 10 adopt Art in Public Places programs.
- (b) The Duval County School Board and the independent authorities
 of the City are hereby authorized to utilize any portion of this
 subpart to implement an Art in Public Places program.
- 14 Sec. 118.621. Schedule.

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15 The allocation percentage appropriation created in Section 118.614(a) 16 shall apply as follows:

17 (a) 0.75 percent to any project subject to the provisions of this
18 Subpart and adopted by the City Council.

Section 5. Creating a new Part 4 (Contract Administration and Oversight), Chapter 21 (Executive Branch, generally), Ordinance Code. A new Part 4 (Contract Administration and Oversight), Chapter (Executive Branch, generally), Ordinance Code, is hereby created to read as follows:

CHAPTER 21 - EXECUTIVE BRANCH, GENERALLY

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26 PART 4. - CONTRACT ADMINISTRATION AND OVERSIGHT; CONTRACT EXECUTION 27 Sec. 21.401. - Contract administrator; contract risk assessment 28 program.

29 Department directors and/or chief executive officers/executive 30 directors of using agencies shall assign a departmental or agency 31 employee (for purposes of this section the "contract administrator"),

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1 to certain contracts identified by the Office of Inspector General as high-risk contracts. The Chief Administrative Officer or designee, 2 3 in consultation with the Office of Inspector General, shall develop 4 a contract risk assessment program, which among other things 5 identifies key high-risk contract factors, for using agencies in the 6 administration and oversight of high-risk contracts. The contract 7 administrator shall be responsible and accountable for the 8 administration and oversight of high-risk contracts, ensuring that 9 the contract deliverables are met, and the City's payment of invoices 10 are justified. For purposes of this section the term "contract 11 deliverables" shall mean matters regarding the project scope and 12 consistency with appropriation purposes and limitations, project time 13 limits and scheduling compliance, project milestones, product and 14 performance delivery, review dates, plan updates, and contract 15 renewal evaluation.

16 Sec. 21.402. - Contract administrator training.

17 The Chief of Procurement, City Ethics Director, and Inspector General, 18 or designees, shall provide training annually to using agencies 19 regarding procurement methods and procedures, ethics in public 20 contracting, contract risk assessment program, contract 21 administration and oversight, and the contract administration 22 certification program administered by the Chief of Procurement.

Sec. 21.403. - Employee disclosure of personal and business
 relationships.

A City employee performing, or participating in, the administration, oversight, and approval of payment of a City contract made pursuant to this Code shall, prior to performing, or participating in, City contract administration, oversight, and approval of payment duties regarding a City contract, disclose in writing to their department head, division chief, or other comparable supervisory personnel, all current or former personal and business relationships with the

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1 contractor, its officers, employees, and agents on a disclosure form 2 developed by the City Ethics Office. Such disclosure form shall 3 include a definition of "current or former personal and business 4 relationships". The applicable department head, chief, or other 5 comparable supervisory personnel shall review and approve such 6 written disclosures in consultation with the City Ethics Office.

7 Sec. 21.404. - Contract execution.

8 Unless otherwise prohibited by law or the Code, City contracts may 9 be transmitted and executed in electronic form, which may include 10 without limitation the use of electronic and digital programs, 11 applications, or signatures (e.g., DocuSign and Adobe Acrobat, etc.).

Section 6. Amending Part 4 (Nondiscrimination Policy),
 Chapter 126 (Procurement Code), Ordinance Code. Part 4
 (Nondiscrimination Policy), Chapter 126 (Procurement Code), Ordinance
 Code, is hereby amended to read as follows:

CHAPTER 126 - PROCUREMENT CODE

* * *

PART 4. - NONDISCRIMINATION POLICY; FEDERAL AND STATE GRANT

REQUIREMENTS

20 Sec. 126.401. - Policy.

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21 It is hereby declared to be the City policy to assure equal 22 opportunities to every person, regardless of race, color, religion, 23 sex, color, sexual orientation, gender identity, familial status, 24 national origin, age handicap or national origin disability in 25 securing or holding employment in a field of work or labor for which 26 the person is qualified, as provided and enforced by Chapter 402. 27 It is also the City policy that persons doing business with the City 28 shall recognize and comply with this policy and will not expend 29 public funds in a manner as will encourage, perpetuate, or foster 30 discrimination. Nevertheless, it is not the intent or policy of the 31 City to impose or require quotas or other formulas based on race,

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1 <u>color</u>, religion, sex, color, <u>sexual orientation</u>, <u>gender identity</u>, 2 <u>familial status</u>, <u>national origin</u>, age <u>handicap</u> or <u>national origin</u> 3 <u>disability</u> for securing or holding employment or awarding City 4 contracts or to create a presumption of discrimination or 5 nondiscrimination. This provision shall be automatically updated to 6 conform to applicable state and federal law on protected categories. 7 **Sec. 126.402. - Definitions**.

⁸ As used in this part:

9 (a) City contracts means all contracts of the City for the purchase
 10 of supplies, contractual services, including professional
 11 design services, professional services, and capital
 12 improvements.

(e) Policy of nondiscrimination means a policy of nondiscrimination against an employee or applicant for employment on account of race, religion, sex, color, national origin, age or handicap, which policy applies in all areas of employee relations substantially conforming to the City's policy of nondiscrimination.

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21 Sec. 126.406. - Effect of final order finding noncompliance.

(a) With respect to a person seeking the award of a City contract,
a copy of a final order finding noncompliance with the policy
of nondiscrimination required by this Part shall be furnished
to the committee or the Mayor, whichever requested the
investigation. No City contract shall be awarded to a person
failing to comply with the policy of nondiscrimination required
by this Part.

(b) With respect to the nondiscrimination provisions of a City
 contract, a copy of a final order finding noncompliance with
 the provisions shall be furnished to the Mayor and the Chief.

1 Every order shall afford the bidder or contractor affected an opportunity to demonstrate to the satisfaction of the authority 2 3 issuing the order which becomes final, within the reasonable time as the issuing authority determines, that the breach of 4 5 the nondiscrimination provisions has been corrected. At the 6 expiration of the reasonable time, the issuing authority shall 7 enter a further order determining whether the breach has been 8 corrected, furnishing copies thereof to the affected person, the Mayor, and the Chief. A person failing to correct the breach 9 10 of the nondiscrimination provisions within the period permitted 11 shall be deemed an irresponsible bidder, and no City contract 12 shall be awarded to this person. An irresponsible bidder under 13 this subsection shall have the opportunity to submit to the Commission at any time a program adopting and maintaining a 14 15 policy of nondiscrimination and, upon approval thereof by the 16 Commission, the prohibitions of this subsection shall 17 terminate.

18 Sec. 126.407. - Federal Uniform requirements.

19 The City shall comply with federal and/or state procurement 20 requirements, including 2 CFR Part 200-Uniform Administrative 21 Requirements, Costs Principles, and Audit Requirements for Federal 22 Awards (2 CFR 200.318-200.326), which is incorporated herein by 23 reference, as applicable.

24 Sec. 126.408. - Conflict with grant requirements.

To the extent that a conflict exists between the provisions of this Chapter and the provisions of federal and/or state procurement requirements necessary to receive and expend grant funding pursuant to Chapter 117, Ordinance Code, the Chief, in his or her discretion in consultation with the Office of General Counsel, is authorized to waive any such conflicting Code provision in this Chapter and comply with the federal and/or state procurement requirement(s). If a Code

provision is waived pursuant to this Section, upon final approval of the contract award, the Chief shall notify the City Council Auditor and the City Council Secretary of the same.

Section 7. Amending Part 6 (Jacksonville Small and Emerging
Business Program), Chapter 126 (Procurement Code), Ordinance Code.
Part 6 (Jacksonville Small and Emerging Business Program), Chapter
126 (Procurement Code), Ordinance Code, is hereby amended to read as
follows:

CHAPTER 126 - PROCUREMENT CODE

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PART 6. - JACKSONVILLE SMALL AND EMERGING BUSINESS PROGRAM SUBPART A. - GENERAL PROVISIONS

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14 Sec. 126.604. - Definitions.

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15 The following words and phrases as used in this Part shall have the 16 following meaning:

17 Chief shall mean the Chief of Procurement pursuant to Chapter 24, 18 Part 6 of the Code.

19 Director shall mean the Director of Finance pursuant to Chapter 24, 20 Part 1 of the Code.

SUBPART C. - PROGRAM SUPPORT SERVICES; MARKETING AND OUTREACH;
 DISPARITY STUDY UPDATE

24 Sec. 126.608. - Creation of bond enhancement program.

(a) Subject to the availability of funds, the JSEB Administrator
shall competitively procure and maintain annually a contract
with a third-party contractor or contractors to provide a bond
enhancement program for the benefit of JSEBs. The bond
enhancement program shall provide support services to assist
JSEBs in their efforts to secure performance and payment bonds
for public and private contracts. The program shall not provide

the underlying bond but shall provide a refined basis for underwriting bonds, small business support services, and 3 contractor monitoring necessary for such bond underwriting, as well as improvement plans for JSEBs who do not qualify.

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5 (b) Section 126.2301(b) of the Code provides that JSEBs are not 6 required to submit bid bonds for projects under \$500,000. 7 Section 126.2301(g) provides that JSEBs shall be exempt from 8 obtaining a payment and performance bond for projects that are 9 (i) equal to or less than the "Discretionary Bond Threshold" 10 amount, as defined in Chapter 126, Part 23 of the Code; and (ii) 11 equal to or less than the payment and performance bond waiver 12 amount permitted in Section 18.11 of the Charter.

SUBPART D. - PROGRAM ELIGIBILITY, PROCEDURES, AND OTHER REQUIREMENTS

17 Sec. 126.622. - Other provisions of purchasing code to apply.

18 Except as provided in this part Part to implement the Program, the 19 provisions of Parts 1, 2, 3 and 4, of this Chapter 126, shall apply. 20 The Director shall establish rules that specify the manner in which 21 conflicts between the provisions of Parts 1, 2, 3, or 4 of this 22 Chapter are to be resolved.

23 Section 8. Amending Section 122.605 (Review, amendment, 24 adoption and appropriation by City Council), Part 6 (Capital 25 Improvement Plan), Chapter 122 (Public Property), Ordinance Code. 26 Section 122.605 (Review, amendment, adoption and appropriation by 27 City Council), Part 6 (Capital Improvement Plan), Chapter 122 (Public 28 Property), Ordinance Code, is hereby amended to read as follows:

CHAPTER 122 - PUBLIC PROPERTY

PART 6. - CAPITAL IMPROVEMENT PLAN

Sec. 122.605. - Review, amendment, adoption and appropriation by City Council.

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(a) In conjunction with its review of the annual budgets for the 5 City and independent agencies, the City Council shall:

7 (c) The City Council may amend the Capital Improvement Plan and any appropriations made pursuant to Section 122.605(a)(4) during 8 the then current fiscal year, but only upon an enactment by 9 City Council specifically identifying the reasons that deferral 10 of such amendment until the immediately following annual budget 11 12 review will be detrimental to the best interest of the community. Enactment of an ordinance approving a proposed CIP 13 14 amendment during the fiscal year shall require approval by a two-thirds majority of the Council Members present. Any 15 amendment to the CIP must include all information required with 16 respect to a project that is required for inclusion in the 17 annual CIP. 18

19 The requirements in subsection (c) of this section shall not (d) apply to emergency procurements of capital improvements made 20 pursuant to Chapter 126 of the Code until after the Chief of 21 22 Procurement has approved an emergency procurement of a capital improvement. In instances where an emergency procurement of a 23 24 capital improvement is approved by the Chief of Procurement 25 pursuant to Chapter 126 of the Code prior to the City Council's 26 adoption of a CIP amendment, the Mayor shall promptly file emergency legislation to be considered by the City Council at 27 the City Council meeting immediately following the date that 28 29 the Chief of Procurement approved the emergency procurement. 30 The emergency legislation shall propose an amendment to the CIP

Substituted and Rereferred 10/24/23 Twice Amended 11/14/23 1 in accordance with subsection (c) above and include justification for the emergency. 2 3 Amending Section 108.505 (Special Counsel), Part Section 9. 5 (Legal Services), Chapter 108 (Central Services), Ordinance Code. 4 Section 108.505 (Special Counsel), Part 5 (Legal Services), Chapter 5 108 (Central Services), Ordinance Code, is hereby amended to read as 6 7 follows: CHAPTER 108 - CENTRAL SERVICES 8 * 9 10 PART 5. - LEGAL SERVICES + 11 12 Sec. 108.505. - Special Counsel. 13 The City shall secure the use of legal services from outside "special counsel" in any of the following ways: 14 15 (a) The General Counsel is authorized to expend appropriated funds, without additional Council action for, and to retain the 16 17 assistance of special counsel to τ represent the City with 18 targeted issues in the following specialty specialized legal 19 subject areas, all of which do may not require lengthy periods 20 of representation, and, because of their highly specialized 21 nature, infrequency, potential conflicts, or extraterritorial 22 jurisdiction, do not lend themselves to representation by 23 assistant general counsels or because assistant general 24 counsels may be unable to perform the work due to other work assignments, and generally require immediate legal responses. 25 26 These specialized legal subject areas shall include: 27 bankruptcy, copyright, patent and trademark, developments of 28 regional impact, employee benefits and health care, 29 entertainment, foreign jurisdiction litigation, immigration, intellectual property, maritime, Office of General Counsel 30 31 employee issues, specialty contracts, stadium leases, bond and

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disclosure counsel, taxation, and telecommunications.

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3 Section 10. Amending Section 24.603 (Duties of Chief of 4 Procurement), Part 6 (Procurement Division), Chapter 24 (Finance and 5 Administration Department), Ordinance Code. Section 24.603 (Duties 6 of Chief of Procurement), Part 6 (Procurement Division), Chapter 24 7 (Finance and Administration Department), Ordinance Code, is hereby amended to read as follows: 8 9 CHAPTER 24 - FINANCE AND ADMINISTRATION DEPARTMENT 10 11 PART 6. - PROCUREMENT DIVISION 12 Sec. 24.603. - Duties of Chief of Procurement. 13 14 It shall be the duty of the Chief to: 15 (a) Procure or contract for all supplies, contractual services, 16 professional design services, professional services and capital 17 improvements required by using agencies, except as provided 18 herein; 19 20 (s) Oversee the Office of Ombudsman; and 21 (t) Oversee the Office of Equal Business Opportunity-; 22 (u) Oversee training on procurement methods in accordance with Part 23 4, Chapter 21, Ordinance Code; and 24 Develop, implement, and administer a contract administration (v) certification program for City employees, subject to available 25 26 funds and staff. 27 28 Section 11. Bond Counsel. Prior to the prospective 29 effective date of this ordinance and in accordance with Article 7 of

30 the City Charter, the General Counsel is authorized to engage bond 31 counsel and disclosure counsel as appropriate and necessary to assist

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the City in its finance matters.

2 Section 12. Establishment of prospective date of July 1, 3 2024, for the Code repeals, amendments, and new provisions contained 4 in this ordinance to become effective. The Code repeals, amendments, 5 and new provisions contained in this ordinance shall not become 6 effective until July 1, 2024.

7 Directive to the Chief of Procurement to amend Section 13. the Procurement Operating Manual consistent with this ordinance on 8 9 or before June 1, 2024. The Chief of Procurement ("Chief") shall 10 amend the Procurement Operating Manual (as defined in Chapter 126, 11 Ordinance Code) consistent with this ordinance on or before June 1, 12 2024. The Mayor shall approve the amended Procurement Operating Manual required under this Section. The Chief shall promptly file a 13 14 copy of the amended Procurement Operating Manual with the Council 15 Secretary, the Council Auditor, and the Inspector General to allow the Council Auditor and Inspector General to provide comments to the 16 17 Chief regarding the amended Procurement Operating Manual. The Chief shall review and consider any comments from the Council Auditor and 18 19 Inspector General regarding the amended Procurement Operating Manual 20 and may further amend the Procurement Operating Manual, as 21 appropriate, based on such comments and consistent with this 22 ordinance. The Chief shall promptly provide the Council Secretary, 23 the Council Auditor, and the Inspector General with the final amended 24 Procurement Operating Manual. The Procurement Operating Manual, as 25 amended in accordance with this section, shall not become effective 26 until July 1, 2024. The Chief shall develop and implement workshops and training materials to inform City agencies of the Code changes 27 28 and the amended Procurement Operating Manual required in this Section.

29 Section 14. Oversight. The Procurement Division shall have 30 oversight over this ordinance except for the code amendments 31 pertaining to Chapter 118, Part 6 and Chapter 21, Part 4, Ordinance

Code.

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Section 15. Providing a Legislative Sunset Date Ending April 2 3 1, 2027 for the Local Business Participation Policy. The provisions of Subpart B (Local Business Participation Policy), Part 7 (Buy 4 5 American Program and Local Business Participation Policy), Chapter 126 (Procurement Code), Ordinance Code, shall sunset on April 1, 6 7 2027, unless, prior to the sunset date, the City Council shall pass legislation to extend the Local Business Participation Policy. Upon 8 9 the sunset and repeal of the Local Business Participation Policy, the 10 following amended Sections of the Code shall immediately be adopted 11 and become effective with no further action by the Council and as 12 amended shall read as follows:

PART 7. - BUY AMERICAN PROGRAM AND LOCAL BUSINESS PARTICIPATION

POLICY

SUBPART A. BUY AMERICAN PROGRAM

16 Sec. 126. 701. - Statement of policy and purpose.

It is the policy of the City of Jacksonville to procure American 17 manufactured, assembled or produced goods whenever feasible and in 18 19 the best interests of the City under this Chapter. The City Council 20 finds that the economic welfare and security of its residents is of 21 utmost concern to the City. Local and regional preferences can 22 stimulate and sustain the local economy and thereby provide a public 23 benefit. Likewise, a domestic preference policy which encourages the 24 selection and utilization of American-made goods and products can 25 similarly be a stimulus to the local and regional economy by encouraging the production, manufacture and assembly of products 26 which would be suitable for use in American-made products. Therefore, 27 28 it is hereby declared that the carrying out of the purposes of this 29 Part Subpart by the City is deemed to be furthering a proper municipal 30 purpose.

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SUBPART B. LOCAL BUSINESS PARTICIPATION POLICY

2 Sec. 126.710. - Definitions.

For purposes of this Subpart and subject to Section 126.714, "Local business" means a business that is: (1) a registered JSEB pursuant to Part 6 of this Chapter; or (2) meets the following criteria:

(i) has all required business occupational licenses to operate in one
of the following counties: Baker, Clay, Flagler, Nassau, St. Johns,
Putnam, or Duval County (individually, a "Northeast Florida County"),
(ii) is a business entity registered with the State of Florida
Division of Corporations indicating a principal office located in a
Northeast Florida County or presents other verifiable documents to
substantiate business location in a Northeast Florida County that is

13 satisfactory to the Chief,

14 (iii) has maintained a permanent physical business address located 15 within the limits of a Northeast Florida County from which the 16 business operates or performs business for a minimum twelve (12) 17 consecutive month period immediately preceding the submission of a 18 response to solicitation under this Chapter and,

19 (iv) has at least three full-time employees or one principal officer 20 at a Northeast Florida County office location.

21 Sec. 126.711. - Local business participation required.

22 For capital improvement procurements of \$7,000,000 or more that are 23 awarded to a non-local business, the non-local business shall be 24 required to use local business to perform or supply at least forty 25 percent (40%) of the project based on the initial award amount (the 26 "Local Participation Requirement"). The Chief shall ensure that the 27 Local Participation Requirement is included in each competitive 28 solicitation, as applicable, unless the Chief determines, based on 29 satisfactory written justification provided by the using agency 30 oversecing the project, that the Local Participation Requirement is 31 not feasible or economical to the City's interests. In such instances

where the Local Participation Requirement is not feasible or economical, the Chief, in consultation with the using agency, may establish a lower local participation percentage requirement that is not less than twenty percent (20%). JSEB participation, as required by the JSEB Administrator pursuant to Part 6 of this Chapter, shall count towards meeting the Local Participation requirement established pursuant to this section.

8 Sec. 126.712. - Exemptions.

9 The local participation requirement shall not apply to the following: 10 (i) Any procurement procedures required by state law that prohibit 11 the application of a local participation policy;

12 (ii) Purchases or contracts which are funded, in whole or in part, 13 by a government or other entity in which the laws, regulations or 14 policies governing such funding prohibit application of local 15 participation policy; and

16 (iii) Emergency purchases permitted under this Code.

17 Sec. 126.713. - Additional rules.

The Chief may promulgate additional rules and regulations in the Procurement Operating Manual consistent with this Subpart, including, but not limited to, rules regarding the local business participation policy as applied to procurement methods authorized in this Chapter and good faith efforts by non-local businesses to comply with the requirements of this Subpart.

24 Sec. 126.714. - Reciprocity.

25 This local participation policy shall not extend to any Northeast 26 Florida County with an existing local preference or participation 27 policy that does not extend to Duval County.

28 Sec. 126.715. - Reporting requirement.

29 The Chief shall provide an annual report to the Mayor and the City 30 Council no later than December 31 of each fiscal year for the previous 31 fiscal year regarding the local business participation given pursuant

1 to this subpart. The first such report shall be due no later than 2 December 31, 2025. Such annual report shall at a minimum include 3 information and data regarding:

4 (i) Projects where the local business participation was required 5 pursuant to this Subpart (including number of projects and project 6 amounts);

7 (ii) Local businesses participating in projects pursuant to this
8 Subpart; and

9 (iii) Bid protests filed regarding the local business participation 10 policy.

11 Section 16. Codification Instructions. The Codifier and the 12 Office of General Counsel are authorized to make all chapter and 13 division "tables of contents" consistent with the changes set forth 14 herein. Such editorial changes and any others necessary to make the 15 Ordinance Code consistent with the intent of this legislation are 16 approved and directed herein, and changes to the Ordinance Code shall 17 be made forthwith and when inconsistencies are discovered.

18 Section 17. Effective Date. This Ordinance shall become 19 effective upon signature by the Mayor or upon becoming effective 20 without the Mayor's signature.

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22 Form Approved:

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/s/ Mary E. Staffopoulos

25 Office of General Counsel

26 Legislation Prepared By: Lawsikia J. Hodges

27 GC-#1599043-v1-2023-20-E.docx