

City of Jacksonville, Florida

Donna Deegan, Mayor

City Hall at St. James 117 W. Duval St. Jacksonville, FL 32203 (904) 630-CITY www.Jacksonville.gov

January 4, 2024

The Honorable Ronald B. Salem, Pharm. D., President The Honorable Kevin Carrico, LUZ Chair And Members of the City Council 117 West Duval Street Jacksonville, FL 32202

RE: Planning Commission Advisory Report / Ordinance No. 2023-824/Application No. L-5883-23C

Dear Honorable Council President Salem, Honorable Council Member and LUZ Chairman Carrico and Honorable Members of the City Council:

Pursuant to the provisions of Section 650.405 *Planning Commission* Advisory *Recommendation and Public Hearing*, the Planning Commission **APPROVED** Ordinance 2023-824 on January 4, 2024.

P&DD Recommendation APPROVE

PC Issues: None

PC Vote: 7-0 APPROVE

Charles Garrison, Chair Aye

Lamonte Carter Aye

Amy Yimin Fu Aye

Julius Harden Aye

Moné Holder Absent

Ali Marar Absent

Michael McGowan Aye

Jack Meeks Aye

Tina Meskel Aye

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

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Sincerely,

Kristen D. Reed, AICP

Knisten D. Reed

Chief of Community Planning Division

City of Jacksonville - Planning and Development Department 214 North Hogan Street, Suite 300 Jacksonville, FL 32202 (904) 255-7837

KReed@coj.net

Report of the Jacksonville Planning and Development Department

Small-Scale Future Land Use Map Amendment - December 29, 2023

Ordinance/Application No.: 2023-824 / L-5883-23C

Property Location: 8781 US 301 Highway South, between Loest Road and

Wellhausen Road

Real Estate Number(s): 001192-0010

Property Acreage: 13.36 acres

Planning District: District 4, Southwest

City Council District: District 12

Applicant: Patrick Krechowski, Esquire

Current Land Use: Community/General Commercial (CGC)

Proposed Land Use: Light Industrial (LI)

Current Zoning: Commercial Community/General - 2 (CCG-2)

Proposed Zoning: Industrial Light (IL)

Development Boundary: Rural Area

RECOMMENDATION: APPROVE

APPLICANT'S JUSTIFICATION FOR THE LAND USE MAP AMENDMENT

Change use from vacant commercial (abandoned dirt racetrack facility) to warehouse and storage.

BACKGROUND

The 13.36 acre subject site is located along the east side of US Highway 301 South, a principal arterial road, between Loest Road and Wellhausen Road, both local roads. The applicant is proposing a Future Land Use Map (FLUM) amendment from Community/General Commercial (CGC) to Light Industrial (LI) to allow for industrial development. The applicant is also proposing a companion rezoning from Commercial Community/General - 2 (CCG-2) to Industrial Light (IL). The companion rezoning application, which is pending concurrently with this application, pursuant to Ordinance 2023-825.

An 8.56 acre portion of the subject site was subject to a land use amendment in 2020. Ordinance 2020-0004-E amended the site from Agriculture-4 (AGR-4) to Community/General Commercial (CGC).

The adjacent land use categories, zoning districts and property uses are as follows:

North: Land Use: CGC

Zoning: CCG-1, CCG-2

Property Use: Undeveloped, Single-family

South: Land Use: AGR Zoning: AGR

Property Use: Undeveloped

East: Land Use: RR, AGR

Zoning: CCG-1, RR-Acre, AGR

Property Use: Railroad, Undeveloped, Single-family, Wetlands

West: Land Use: AGR, CGC, RR

Zoning: CCG-1, RR-Acre, AGR

Property Use: Single-family, Wetlands, Church, Convenience Store

IMPACT ASSESSMENT

Potential impacts of a proposed land use map amendment have been analyzed by comparing the Development Impact Standards for the subject site's existing vs. proposed land use categories unless maximum density/intensity is noted on the Annotated FLUM or is in a site specific policy. Development Impact Standards are detailed in FLUE Policy 1.2.16, *Development Standards for Impact Assessment*. These standards produce development potentials as shown in this section.

Impact Assessment Baseline Review

Development Analysis					
Development Boundary	Rural Area				
Roadway Frontage Classification / State Road	Principal Arterial / Yes (US-301)				
Plans and/or Studies	Southwest Jacksonville Vision Plan				
Site Utilization	Current:	Proposed:			
	Vacant Raceway	Warehouse and Storage			
Land Use / Zoning	Current:	Proposed:			
	CGC / CCG-2	LI / IL			
Development Standards for Impact Assessment	Current:	Proposed:			
	Scenario 1: 0.35 FAR	0.4 FAR			
	Scenario 2: 15 DU/Acre				
Development Potential	Current:	Proposed:			
		232,784 Sq. Ft.			

Development Analysis					
	Scenario 1: 203,686 Sq.				
	Ft.				
	Scenario 2: 200 DUs				
Net Increase or Decrease in Maximum Density	Scenario 1: not applicable	2011			
	Scenario 2: decrease of 200 DUs				
Net Increase or Decrease in Potential Floor Area	Scenario 1: increase of 29,098 sq. ft.				
	Scenario 2: increase of 232				
Population Potential	Current:	Proposed:			
	Scenario 1: not applicable	Not applicable			
	Scenario 2: 470 people				
Special Designation Areas					
Aquatic Preserve	No	No			
Evacuation Zone	No	No			
Airport Environment Zone	500 feet Cecil Airport				
Industrial Preservation Area	No				
Cultural Resources	No				
Archaeological Sensitivity	Low, Medium, High				
Historic District	No				
Coastal High Hazard Area	No				
Adaptation Action Area	No				
Groundwater Aquifer Recharge Area	0-4 inches	0-4 inches			
Wellhead Protection Zone	No				
Boat Facility Siting Zone	No				
Brownfield	No	No			
Public Facilities					
Potential Roadway Impact	Scenario 1: no net new daily trips				
	Scenario 2: no net new daily trips				
Potential Public School Impact	Not applicable				
Water Provider	Well				
Potential Water Impact	Scenario 1: decrease of 1,758 gallons per day				
·	Scenario 2: decrease of 38,573 gallons per day				
Sewer Provider	Septic	<u> </u>			
Potential Sewer Impact	Scenario 1: decrease of 1,318 gallons per day				
·	Scenario 2: decrease of 28,930 gallons per day				
Potential Solid Waste Impact	Scenario 1: increase of 395 tons per year				
. Stantal Solid Husta Impubli	Scenario 2: increase of 201 tons per year				
	Section 2: increase of 201	Brady / Yellow Branch / Long Branch and Unnamed			
Drainage Basin/Sub-basin					

Development Analysis			
Mass Transit Access	No		
Natural Features			
Elevations	84-90 feet		
Land Cover	1830: Race Tracks 4340: Upland Mixed coniferous / hardwood		
Soils	51: Pelham Fine Sand		
Flood Zones	AE		
Wetlands	No		
Wildlife (applicable to sites greater than 50 acres)	N/A		

Utility Capacity

The calculations to determine the water and sewer flows contained in this report and/or this spreadsheet have been established by the City of Jacksonville Planning and Development Department and have been adopted by JEA solely for the purpose of preparing this report and/or this spreadsheet. The method of calculating water and sewer flows in order to properly size infrastructure shall continue to be based on JEA's Water, Sewer and Reuse for New Development Projects document (latest edition).

The applicant has provided a JEA Availability Letter, dated October 6, 2023, as part of the companion rezoning application. According to the letter, both the water and sewer connection points are greater than ¼ of a mile away from the subject site. There is an existing 12-inch water main along Normandy Boulevard, approximately 5,250 feet east of CR 217, which is approximately 15,250 feet from the subject site. There is an existing 16-inch sewer force main along Normandy Boulevard at winding Mare Boulevard.

According to Florida Statutes Chapter 381, construction permits may not be issued for an onsite sewage treatment and disposal system in any area used or zoned for industrial or manufacturing purposes where a publicly owned or investor owned sewage treatment system is available (located within one-fourth mile) or where the system will receive toxic, hazardous, or industrial waste. The applicant should contact the Florida Department of Environmental Protection for additional information.

Future Land Use Element

Policy 1.2.8

Require new development and redevelopment in the Central Business District (CBD), Urban Priority Area (UPA), Urban Area (UA), and Suburban Area (SA) to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site.

Development on sites located within the UPA, UA and SA are permitted where connections to centralized potable water and/or wastewater are not available subject to compliance the following provisions:

- 1. Single family/non-residential (estimated flows of 600 gpd or less) where the collection system of a regional utility company is not available through gravity service via a facility within a right-of-way or easement which abuts the property.
- 2. Non-residential (above 600 gpd) where the collection system of a regional utility company is not within 50 feet of the property.
- 3. Subdivision (non-residential and residential) where:
- a. The collection system of a regional utility company is greater than 1/4 mile from the proposed subdivision.
- b. Each lot is a minimum of $\frac{1}{2}$ acre unsubmerged property.
- c. Installation of dryline sewer systems shall be installed when programmed improvements are identified in the Capital Improvements Element which will make connections the JEA Collection Systems available within a five (5) year period.

Transportation

The subject site is 13.36 acres and is accessible from US 301 HWY S, a FDOT Principle arterial. The proposed land use amendment is located within the Rural Development Area and Mobility Zone 6. The applicant proposes to change the existing land use from Community Commercial General (CGC) to Light Industrial (LI).

Comprehensive Plan Consistency:

The Trip Generation Analysis is consistent with the most recent version of the Transportation Element (TE) of the City of Jacksonville Comprehensive Plan (TE Objective 2.4 and Policies 1.2.1 and 2.4.2).

Transportation Element

- Policy 1.2.1 The City shall use the Institute of Transportation Engineers *Trip Generation Manual*, latest edition, to determine the number of trips to be produced or attracted to a particular land use when assessing a traffic impact.
- Objective 2.4 The City shall coordinate the mobility circulation system with the future land uses shown on the Future Land Use Map series in order to ensure that roads, road improvements and other mobility alternative improvements are provided as necessary to support development in an economically efficient and environmentally sound manner.

Policy 2.4.2 The City shall amend the adopted Comprehensive Plan to incorporate the data and analysis generated by a periodic regional transportation model and study and facilitate the implementation of the study recommendations.

Trip Generation Estimation:

Table A provides the daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway network. The current land use would result in 5,804 or 1,348 daily trips. If the land use is amended to allow for this proposed LI development, this will result in 1,134 daily trips.

Transportation Planning Division RECOMMENDS the following:

The difference in daily trips for the proposed land use amendment will result in 0 net new daily trips when compared to the existing land use. The Transportation Planning Division recommends ongoing coordinating efforts with the City of Jacksonville Traffic Engineer to determine if a traffic operational analysis is needed.

Table A
Trip Generation Estimation Scenarios

Current Land Use Scenario	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass-By Trips	Daily Trips
CGC 8	820	203,686 SF	T = 37.01 (X) /1000	7,538	1,734	5,804
				Existing Scenario-1 Total		5,804
CGC 220	200 MF DUs	T= 6.74 (x)	1,348	0	1,348	
				Existing Scenario-2 Total	1,348	
Proposed Land Use Scenario	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass-By Trips	Daily Trips
LI 11	110	232,784 SF	T = 4.87(X) /1000	1,134	0	1,134
				Proposed Scenario Total		1,134
	Scenario 1 Difference in Daily Trips				ce in Daily Trips	0
			Scenario 2 Difference in Daily Trips			0

Source: Trip Generation Manual, 11th Edition, Institute of Engineers

Archaeological Sensitivity

According to the Duval County Archaeological Predictive Model, the subject property is located within an area of low, medium, and high sensitivity for the presence of archaeological resources. Projects that move forward through the Site Review process may be required to perform a Professional Archaeological Reconnaissance Survey on the portion of the site that is in a high sensitivity area. If archaeological resources are found during future development/redevelopment of the site, Section 654.122 of the Code of Subdivision Regulations should be followed.

Historic Preservation Element

- Policy 1.2.2 The City shall continue to review new development for the potential of archeologically significant sites. The City shall utilize the most current version of the Archeological Sensitivity Predictive Model to identify areas of high probability for artifact concentrations.
- Policy 1.2.5 The Planning and Development Department shall maintain and update for planning and permitting purposes, a series of GIS data layers and maps depicting recorded archaeological sites, historic districts and local landmarks.

Airport Environment Zone

The site is located within the 500-foot Height and Hazard Zone for the Cecil Airport. Zoning will limit development to a maximum height of 500 feet, unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. Uses located within the Height and Hazard Zone must not create or increase the potential for such hazards as electronic interference, light glare, bird strike hazards or other potential hazards to safe navigation of aircraft as required by Section 656.1005.1(d).

Future Land Use Element

- Objective 2.6 Support and strengthen the role of Jacksonville Aviation Authority (JAA) and the United States Military in the local community, and recognize the unique requirements of the City's other airports (civilian and military) by requiring that all adjacent development be compatible with aviation-related activities in accordance with the requirements of Section 163.3177, F.S.
- Policy 2.6.16 Airport Height and Hazard zones (HH) exist around all military and civilian airports within the city limits of Jacksonville. The horizontal limits of the zones and limitations on heights of obstructions within these zones are defined for each military airport in Naval Facilities Engineering Command (NAVFAC) P-80.3 01/82, on file with the Planning and Development Department, and for each civilian airport in Title 14, Code of Federal Regulations (CFR), Part 77 guidelines, on file with the Planning and Development Department. In order to assure that Title 14, CFR, Part 77 guidelines and NAVFAC P-80.3 01/82 guidelines are not exceeded and that no structure or obstruction is permitted that would raise a minimal obstruction clearance altitude, a minimum vectoring descent altitude or a decision height, all cell towers and any structure or obstruction that would extend into an Airport (HH) requires, in writing, comment from the U.S. Navy. Although written documentation from the U.S. Navy for military HH and from the FAA or JAA for civilian HH is not required for proposed structure heights below the listed height, United States Code (USC) Title 14, CFR Part 77 still applies.

Aquifer Recharge

The site is located within an area identified as being in the 0 to 4 inch per year aquifer recharge area. This range is below the threshold of 12 inches or more per year which would constitute a prime recharge area as defined in the Infrastructure Element – Aquifer Recharge Sub-Element (IE-AR). Prime aquifer recharge areas are the primary focus of groundwater resource protection. However, development resulting from the proposed land use amendment will be reviewed during the site plan review and permitting process for compliance with the land development regulations that have been established to protect groundwater resources. Such regulations address issues such as drainage systems, septic systems, and landscape/irrigation regulations.

<u>Infrastructure Element – Aquifer Recharge Sub-Element (IE-AR)</u>

- Policy 1.2.3 The City shall continue to coordinate with the SJRWMD and utilize the best available resources and information including the latest update of the Floridian Aquifer Recharge GIS grid coverage to protect the functions of the natural groundwater aquifer recharge areas and to discourage urban sprawl.
- Policy 1.2.7 Within two years of establishment by the SJRWMD and the Water Resources Management Plan of prime recharge areas for the Floridan Aquifer, the Planning and Development Department shall prepare maps of such designated areas showing the special zoning and land use consideration the City has established for such areas as designated by the latest update of the Floridan Aquifer Recharge GIS grid coverage.

Flood Zones

Approximately 8.53 acres of the subject site is located within the AE flood zone. Flood zone designations are assigned by the Federal Emergency Management Agency (FEMA). FEMA defines the various flooding characteristics of different lands based on a 100-year storm. The 100-year storm or Special Flood Hazard Area (SFHA) refers to a flood occurring from a storm event that happens an average of every 100 years. This does not mean that a storm of this type will happen every 100-years. There is a 1-percent chance that a storm of this magnitude will occur in any given year.

The AE flood zone is defined as an area within the 100-year floodplain or SFHA where flood insurance is mandatory. Any development within the floodplain will be required to comply with Chapter 652, the Floodplain Management Ordinance.

Conservation / Coastal Management Element (CCME)

- Policy 2.6.1 The City shall continue to define the surface hydrology of the area to determine flood plain vulnerability and sensitivity and will determine appropriate protection measures.
- Policy 2.6.3 The City shall protect appropriate floodplain areas for the public benefit and restore degraded floodplain areas by:
 - A. Land acquisition or conservation easement acquisition;
 - B. Regulation, including setbacks, buffer zones, designated wildlife corridors, low density zoning, performance standards and open

- space requirements; and
- C. Incentives, including tax benefits and transfer of development rights.
- Policy 13.7.10 The City has adopted and shall maintain a floodplain management ordinance that establishes engineering requirements to safeguard the public health, safety, and general welfare and minimizes public and private losses due to flooding through regulation and development of flood hazard areas. The ordinance shall include development and redevelopment regulations that:
 - A. Minimize unnecessary disruption of commerce, access and public service during times of flooding;
 - B. Require the use of construction practices that will prevent or minimize future flood damage;
 - C. Manage filling, grading, dredging, mining, paving, excavation, drilling operations, storage of equipment or materials, and other development which may increase flood damage or erosion potential;
 - D. Manage the alteration of flood hazard areas, watercourses, and shorelines to minimize the impact of development on the natural and beneficial functions of the floodplain;
 - E. Minimize damage to public and private facilities and utilities;
 - F. Help maintain a stable tax base by providing for the sound use and development of flood hazard areas;
 - G. Minimize the need for future expenditure of public funds for flood control projects and response to and recovery from flood events; and
 - H. Meet the requirements of the National Flood Insurance Program for community participation as set forth in the Title 44 Code of Federal Regulations, Section 59.22.

PROCEDURAL COMPLIANCE

Upon site inspection by the Planning and Development Department on November 21, 2023, the required notices of public hearing signs were posted. Twenty-four (24) notices were mailed out to adjoining property owners informing them of the proposed land use change and pertinent public hearing and meeting dates.

The Citizen Information Meeting was held on December 11, 2023. No members of the public attended to speak on the proposed amendment.

While the site has no wetlands, a creek, Long Branch, runs through the subject site. As such, the application was heard at the Waterways Commission Meeting on December 14, 2023. The Waterways Commission approved the item unanimously.

CONSISTENCY EVALUATION

Consistency with 2045 Comprehensive Plan Goals, Objectives and Policies

Future Land Use Element (FLUE)

Development Area

Rural Area (RA): Rural Area (RA): The RA consists of all lands outside of the SA and corresponds with predominantly undeveloped portions of the City with land uses such as Agriculture, Recreation, Conservation, or Public Buildings Facilities. Development should occur at very low densities which create little demand for new infrastructure and community serving supporting uses, unless development occurs under the Multi-Use Category, as a Rural Village or as a Master Planned Community as defined in this element. Development may occur within the Rural Area provided that it is consistent with the Operational Provisions and the Land Use category descriptions. Otherwise, development beyond such boundaries is considered urban sprawl and is to be discouraged.

Goal 1

To ensure that the character and location of land uses optimize the combined potentials for economic benefit, enjoyment, wellness and protection of natural resources, while minimizing the threat to health, safety and welfare posed by hazards, nuisances, incompatible land uses and environmental degradation.

Policy 1.1.21

Rezonings and amendments to the Future Land Use Map series (FLUMs) shall include consideration of their potential to further the goal of meeting or exceeding the amount of land required to accommodate anticipated growth and the projected population and to allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business with the intent that this balance of uses shall:

- A. Foster vibrant, viable communities and economic development opportunities;
- B. Address outdated development patterns; and/or
- C. Provide sufficient land for future uses that allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and businesses and is not limited solely by the projected population.

The projected growth needs and population projections must be based on relevant and appropriate data which is collected pursuant to a professionally acceptable methodology. In considering the growth needs and the allocation of land, the City shall also evaluate land use need based on the characteristics and land development pattern of localized areas. Land use need identifiers include but may not be limited to, proximity to compatible uses, development scale, site limitations, and the likelihood of furthering growth management and mobility goals.

- Policy 1.1.22
- Future development orders, development permits and plan amendments shall maintain compact and compatible land use patterns, maintain an increasingly efficient urban service delivery system and discourage urban sprawl as described in the Development Areas and the Plan Category Descriptions of the Operative Provisions.
- Policy 1.2.8

Require new development and redevelopment in the Central Business District (CBD), Urban Priority Area (UPA), Urban Area (UA), and Suburban Area (SA) to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site.

Development on sites located within the UPA, UA and SA are permitted where connections to centralized potable water and/or wastewater are not available subject to compliance the following provisions:

- 1. Single family/non-residential (estimated flows of 600 gpd or less) where the collection system of a regional utility company is not available through gravity service via a facility within a right-of-way or easement which abuts the property.
- 2. Non-residential (above 600 gpd) where the collection system of a regional utility company is not within 50 feet of the property.
- 3. Subdivision (non-residential and residential) where:
- a. The collection system of a regional utility company is greater than 1/4 mile from the proposed subdivision.
- b. Each lot is a minimum of ½ acre unsubmerged property.
- c. Installation of dryline sewer systems shall be installed when programmed improvements are identified in the Capital Improvements Element which will make connections the JEA Collection Systems available within a five (5) year period.

- Objective 1.6 The City shall accommodate growth in Jacksonville by encouraging and facilitating new infill development and redevelopment on vacant, bypassed and underutilized land within areas that already have infrastructure, utilities, and public facilities, while addressing the needs of City residents.
- Goal 3 To achieve a well-balanced and organized combination of residential, non-residential, recreational and public uses served by a convenient and efficient transportation network, while protecting and preserving the fabric and character of the City's neighborhoods and enhancing the viability of non-residential areas.
- Objective 3.2 Promote and sustain the viability of existing and emerging commercial and industrial areas in order to achieve an integrated land use fabric which will offer a full range of employment, shopping, and leisure opportunities to support the City's residential areas.
- Policy 3.2.1 The City shall encourage development of commercial and light/service industrial uses in the form of nodes, corridor development, centers or parks.
- Policy 3.2.2 The City shall encourage, through the Land Development Regulations, infill and redevelopment of existing commercial areas in lieu of permitting new areas to commercialize.

Recreation and Open Space Element (ROSE)

Policy 2.2.1 The City shall require that all new non-residential land uses provide a minimum of 10% of the property in open space.

Property Rights Element (PRE)

- Goal 1 The City will recognize and respect judicially acknowledged and constitutionally protected private property rights in accordance with the Community Planning Act established in Chapter 163, Florida Statues.
- Objective 1.1 Local decision making shall be implemented and applied with sensitivity for private property rights and shall not be unduly restrictive.
- Policy 1.1.1 The City will ensure that private property rights are considered in local decision making.
- Policy 1.1.2 The following rights shall be considered in local decision making:

 1. The right of a property owner to physically possess and control his or her interests in the property including easements, leases
 - The right of a property owner to physically possess and control his or her interests in the property, including easements, leases, or mineral rights.

- 2. The right of a property owner to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances.
- 3. The right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.
- 4. The right of a property owner to dispose of his or her property through sale or gift.

According to the Future Land Use Element (FLUE), Community/General Commercial (CGC) is a category intended to provide for a wide variety of retail goods and services which serve large areas of the City and a diverse set of neighborhoods. Uses should generally be developed in nodal and corridor development patterns. Nodes are generally located at major roadway intersections and corridor development should provide continuity between the nodes and serve adjacent neighborhoods to reduce the number of Vehicle Miles Traveled. CGC also allows for multi-family residential at densities up to 20 units per acre in the Rural Area. However, in the absence of the availability of centralized potable water and/or wastewater, the maximum gross density of development permitted in this category shall be the same as allowed in Medium Density Residential (MDR) without such services. Single-use multi-family development is permitted when 50 percent or more of the contiguous CGC category land area within up to one quarter of a mile radius is developed for non-residential uses. Multi-family developments that do not comply with the single-use provisions shall provide a mix of uses within the development site and multi-family uses shall not exceed 80 percent of a development.

Light Industrial (LI) is a category intended to provide for the location of industrial uses that are able to be performed in such a manner as to control the external effects of the process, such as smoke, noise, soot, dirt, vibration, odor, etc. Uses within this category, other than outside storage, shall be conducted within an enclosed building. Generally light industrial uses involve materials that have been previously prepared, or raw materials that do not need refining. These uses do not create a noticeable amount of noise, dust, odor, smoke, glare or vibration outside of the building or on the site in which the activity takes place. Site access to roads classified as collector or higher on the Highway Functional Classification Map is preferred; except for sites located within the DIA's jurisdictional boundaries.

The applicant is proposing a change from CGC to LI to allow for warehouse and storage development. While the site abuts Agriculture designated land to the west and south, the site also abuts an arterial road, US Highway 301 South, on the west and a railroad track on the east. North of the subject site, along US Highway 301 South, is an area of commercially designated land. The proposed amendment would allow for development of an industrial use along a roadway classified as collector or higher on the Highway Functional Classification Map as preferred in FLUE. Therefore, the amendment is consistent with FLUE Goals 1 and 3, and Policies 1.1.21 and 1.1.22. Additionally, it would be complimentary to the existing commercial corridor on US Highway 301, while allowing

redevelopment on an underutilized parcel, consistent with Objective 3.2, Policy 3.2.1 and Policy 3.2.2.

The proposed development would be required to comply with recreation and open space provisions outlined in ROSE Policy 2.2.1.

The applicant has provided a JEA Availability Letter, dated October 6, 2023, as part of the companion rezoning application. According to the letter, both the water and sewer connection points are greater than ¼ of a mile away from the subject site. FLUE Policy 1.2.8 requires connection to sewer service when it becomes available. Industrial development at the proposed location will need to have a septic system designed for the needs of the proposed development area under the provisions of Section 381.0065, Florida Statutes, and will need to connect to central sewer when it becomes available per Section 381.00655, Florida Statutes.

The proposed small-scale amendment would increase the amount of industrial designated land available to further meet the goal of meeting or exceeding the amount of land required to accommodate anticipated growth. Additionally, the property is underutilized land and is considered infill redevelopment. Thus, the proposed amendment is consistent with FLUE Objective 1.6 and Policy 1.1.21.

The proposed amendment does not hinder the private property rights of the owner of record; has no impact on the right of the property owner to possess or control his or her interest in the property; maintains the owner's ability to use, maintain, develop and improve the property; protects the owner's right to privacy and security; and maintains the ability of the property owner to dispose of the property at their discretion. Therefore, the amendment is consistent with PRE Goal 1, Objective 1.1 and Policies 1.1.1 and 1.1.2.

Vision Plan

The subject property is located within the boundaries of the Southwest Jacksonville Vision Plan. The site is located within the Rural Area of the Vision Plan. While the plan does not specifically mention the location of the subject site, the amendment to LI would allow for the redevelopment of an underutilized parcel, in lieu of developing on undeveloped land. Theme 2 of the Vision Plan is to protect the rural character and open spaces in the western area of the planning district. The redevelopment of a site instead of developing on undeveloped land helps protect the rural character and open space in the area.

Strategic Regional Policy Plan

The proposed amendment is consistent with the following Objective and Policy of the Strategic Regional Policy Plan, Regional Transportation Subject Area:

Objective: Integrated planning: The link between land use, resources, and mobility

Policy 4: The Region supports strategies identified by the Regional Community Institute as they worked on First Coast Vision, including:

- Maintenance of a diversity of land use in the Region.
- Infill and redevelopment.

The proposed land use amendment would increase opportunities for industrial development, helping to maintain a diversity of land use in the area. Therefore, the proposed amendment is consistent with the Strategic Regional Policy Plan.

LAND USE AMENDMENT FIELD / LOCATION / CURRENT LAND USE MAP

