5D - 02D57123 - 0 Page 1



RECIPIENT TYPE:

City of Jacksonville

117 West Duval Street

Jacksonville, FL 32202

Municipal RECIPIENT:

# U.S. ENVIRONMENTAL PROTECTION AGENCY

#### **Grant Agreement**

02D57123 **GRANT NUMBER (FAIN):** MODIFICATION NUMBER: DATE OF AWARD 0 PROGRAM CODE: 5D 09/05/2023 TYPE OF ACTION MAILING DATE New 09/08/2023 PAYMENT METHOD: ACH# ASAP 40148

Send Payment Request to:

Contact EPA RTPFC at: rtpfc-grants@epa.gov

DAVEE:

City of Jacksonville 117 West Duval Street Jacksonville, FL 32202

**EIN**: 59-6000344

PROJECT MANAGER
Anne Coglianese
214 N. Hogan St
Ste. 300

Jacksonville, FL 32202

Email: acoglianese@coj.net

Phone: 904-255-7939

Patricia Gough
61 Forsyth Street, SW
Atlanta, GA 30303
Email: Gough.Patricia@epa.gov

Phone: 404-562-9511

Sharonita Johnson

Grants Management Section 61 Forsyth Street, S.W. Atlanta, GA 30303

**EPA GRANT SPECIALIST** 

Email: johnson.sharonita@epa.gov

Phone: 404-562-8311

#### PROJECT TITLE AND DESCRIPTION

Climate Pollution Reduction Grants

See Attachment 1 for project description.

**BUDGET PERIOD** 09/01/2023 - 08/31/2027

**PROJECT PERIOD** 09/01/2023 - 08/31/2027

TOTAL BUDGET PERIOD COST \$1,000,000.00

TOTAL PROJECT PERIOD COST

\$1,000,000.00

#### NOTICE OF AWARD

Based on your Application dated 05/31/2023 including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA) hereby awards \$1,000,000.00. EPA agrees to cost-share 100.00% of all approved budget period costs incurred, up to and not exceeding total federal funding of \$1,000,000.00. Recipient's signature is not required on this agreement. The recipient demonstrates its commitment to carry out this award by either: 1) drawing down funds within 21 days after the EPA award or amendment mailing date; or 2) not filing a notice of disagreement with the award terms and conditions within 21 days after the EPA award or amendment mailing date. If the recipient disagrees with the terms and conditions specified in this award, the authorized representative of the recipient must furnish a notice of disagreement to the EPA Award Official within 21 days after the EPA award or amendment mailing date. In case of disagreement, and until the disagreement is resolved, the recipient should not draw down on the funds provided by this award/amendment, and any costs incurred by the recipient are at its own risk. This agreement is subject to applicable EPA regulatory and statutory provisions, all terms and conditions of this agreement and any attachments.

ISSUING OFFICE (GRANTS MANAGEMENT OFFICE)	AWARD APPROVAL OFFICE		
ORGANIZATION / ADDRESS	ORGANIZATION / ADDRESS		
U.S. EPA, Region 4	U.S. EPA, Region 4, Air and Radiation Division		
61 Forsyth Street	R4 - Region 4		
Atlanta, GA 30303-8960	61 Forsyth Street, SW		
	Atlanta, GA 30303		

#### THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY

Digital signature applied by EPA Award Official Shantel Shelmon - Grants Management Officer

**DATE** 09/05/2023

## **EPA Funding Information**

FUNDS	FORMER AWARD	THIS ACTION	AMENDED TOTAL
EPA Amount This Action	\$0	\$1,000,000	\$1,000,000
EPA In-Kind Amount	\$0	\$0	\$0
Unexpended Prior Year Balance	\$0	\$0	\$0
Other Federal Funds	\$0	\$0	\$0
Recipient Contribution	\$0	\$0	\$0
State Contribution	\$0	\$0	\$0
Local Contribution	\$0	\$0	\$0
Other Contribution	\$0	\$0	\$0
Allowable Project Cost	\$0	\$1,000,000	\$1,000,000

Assistance Program (CFDA)	Statutory Authority	Regulatory Authority
66.046 - Climate Pollution Reduction Grants	Clean Air Act: Sec. 137	2 CFR 200, 2 CFR 1500 and 40 CFR 33

	Fiscal									
	Site Name	Req No	FY	Approp. Code	Budget Oganization	PRC	Object Class	Site/Project	Cost Organization	Obligation / Deobligation
<b>[-</b>		2304VW3125	2231	E4SFX	04V2	000ACGXJ1	4132	-	-	\$1,000,000
										\$1,000,000

## Budget Summary Page

Table A - Object Class Category (Non-Construction)	Total Approved Allowable Budget Period Cost			
1. Personnel	\$70,089			
2. Fringe Benefits	\$30,036			
3. Travel	\$5,000			
4. Equipment	\$0			
5. Supplies	\$0			
6. Contractual	\$730,000			
7. Construction	\$0			
8. Other	\$164,875			
9. Total Direct Charges	\$1,000,000			
10. Indirect Costs: 0.00 % Base	\$0			
11. Total (Share: Recipient <u>0.00</u> % Federal <u>100.00</u> %)	\$1,000,000			
12. Total Approved Assistance Amount	\$1,000,000			
13. Program Income	\$0			
14. Total EPA Amount Awarded This Action	\$1,000,000			
15. Total EPA Amount Awarded To Date	\$1,000,000			

## Attachment 1 - Project Description

This action approves an award in the amount of \$1,000,000.00 under the Inflation Reduction Act (IRA) to the City of Jacksonville (COJ) to develop or update existing regional climate mitigation plans to address greenhouse gas (GHG) emissions and reduction measures throughout the entire metropolitan area and to conduct meaningful engagement with lowincome and disadvantaged communities and coordinate with geographically proximate tribes as appropriate. In general, activities include the development, updating, and evaluation of plans to reduce climate pollution (i.e., to reduce GHG emissions and/or enhance carbon sinks). In coordination with a comprehensive list of entities, including state agencies, universities, and nonprofit organizations, the COJ will create comprehensive GHG inventories and GHG reduction measures to determine the most potent GHG emission sectors and initiatives to mitigate pollution. Three key deliverables will be produced and submitted over the course of the four-year program period, including: a Priority Climate Action Plan (PCAP), due March 1, 2024; a Comprehensive Climate Action Plan (CCAP), due two years from the date of the award; and a Status Report, due at the close of the grant period. Expected outcomes include a PCAP and CCAP that identifies tons of pollution (GHGs and co-pollutants) reduced over the lifetime of the measures; enhanced collaboration between local governments and organizations; increased staff capacity to enact public policies; and improved community and stakeholder involvement and awareness. The intended beneficiaries include all residents and visitors of the Florida area, specifically those in low-income and disadvantaged communities (LIDAC). The City of Jacksonville plans to issue a subaward to a non-profit organization to assist in development of the GHG emissions inventory, and related activities.

## Administrative Conditions

#### **General Terms and Conditions**

The recipient agrees to comply with the current EPA general terms and conditions available at: <a href="https://www.epa.gov/grants/epa-general-terms-and-conditions-effective-october-1-2022-or-later">https://www.epa.gov/grants/epa-general-terms-and-conditions-effective-october-1-2022-or-later</a>. These terms and conditions are in addition to the assurances and certifications made as a part of the award and the terms, conditions, or restrictions cited throughout the award. The EPA repository for the general terms and conditions by year can be found at: <a href="https://www.epa.gov/grants/grant-terms-and-conditions#general">https://www.epa.gov/grants/grant-terms-and-conditions#general</a>.

## A. Correspondence Condition

The terms and conditions of this agreement require the submittal of reports, specific requests for approval, or notifications to EPA. Unless otherwise noted, all such correspondence should be sent to the following email addresses:

- •Federal Financial Reports (SF-425): <a href="mailto:rtpfc-grants@epa.gov">rtpfc-grants@epa.gov</a> and <a href="mailto:johnson.sharonita@epa.gov">johnson.sharonita@epa.gov</a>
- •MBE/WBE reports (EPA Form 5700-52A): **Sharonita Johnson**, **404-562-8311**, **johnson**.**sharonita@epa.gov**
- •All other forms/certifications/assurances, Indirect Cost Rate Agreements, Requests for Extensions of the Budget and Project Period, Amendment Requests, Requests for other Prior Approvals, updates to recipient information (including email addresses, changes in contact information or changes in authorized representatives) and other notifications: Patricia Gough, 404-562-9511, gough.patricia@epa.gov
- •Payment requests (if applicable): *Patricia Gough, 404-562-9511, gough.patricia@epa.gov*
- •Quality Assurance documents, workplan revisions, equipment lists, programmatic reports and deliverables: *Patricia Gough, 404-562-9511, gough.patricia@epa.gov*

## **Programmatic Conditions**

Climate Pollution Reduction Grants Specific Programmatic Terms and Conditions

A. PERFORMANCE REPORTING AND FINAL PERFORMANCE REPORT

#### **Performance Reports - Content**

In accordance with 2 CFR 200.329, the recipient agrees to submit performance reports that include brief information on each of the following areas: 1) A comparison of actual accomplishments to the outputs/outcomes established in the assistance agreement work plan for the period; 2) The reasons why established outputs/outcomes were not met; and 3) Additional pertinent information, including, when appropriate, analysis and explanation of cost overruns or high-unit costs.

Additionally, the recipient agrees to inform EPA as soon as problems, delays, or adverse conditions which will materially impair the ability to meet the outputs/outcomes specified in the assistance agreement work plan are known.

#### **Performance Reports - Frequency**

Quarterly performance reports are required to be submitted electronically to the EPA Project Officer within 30 calendar days after the reporting period (every three-month period). Quarterly reports are due according to the following schedule. If a due date falls on a weekend or holiday, the report will be due on the next business day. If a project start date falls within a defined reporting period, the recipient must report for that period by the given due date unless otherwise noted. This quarterly reporting schedule shall be repeated for the duration of the award agreement.

July 1 – September 30 Reporting Period: report due date October 30 (note, in year 1, this reporting period should begin at the project start date)

October 1 - December 31 Reporting Period: report due date January 30

January 1 - March 31 Reporting Period: report due date April 30

April 1 – June 30 Reporting Period: report due date July 30

The recipient must submit the final performance report no later than 120 calendar days after the end date of the period of performance.

#### **Subaward Performance Reporting**

The recipient must report on its subaward monitoring activities under 2 CFR 200.332(d). Examples of items that must be reported if the pass-through entity has the information available are:

- 1. Summaries of results of reviews of financial and programmatic reports.
- 2. Summaries of findings from site visits and/or desk reviews to ensure effective subrecipient performance.
- 3. Environmental results the subrecipient achieved.
- 4. Summaries of audit findings and related pass-through entity management decisions.
- 5. Actions the pass-through entity has taken to correct deficiencies such as those specified at 2 CFR 200.332(e), 2 CFR 200.208 and the 2 CFR Part 200.339 Remedies for Noncompliance.

#### **B. DELIVERABLES AND REQUIREMENTS**

Municipalities and Air Pollution Control Agencies that accept an award are required to produce and electronically submit the following three deliverables to EPA by the dates specified:

1.) By March 1, 2024, a Priority Climate Action Plan (PCAP), which is a narrative report that includes a focused list of nearterm, high-priority, implementation ready measures to reduce Greenhouse Gas (GHG) pollution and an analysis of GHG emissions reductions that would be achieved through implementation. These initial plans can focus on a specific sector or selected sectors, and do not need to comprehensively address all sources of GHG emissions and sinks in the jurisdiction. The PCAP must include: a GHG inventory; quantified GHG reduction measures; a low-income and disadvantaged communities benefits analysis; and a review of authority to implement.

- 2.) A Comprehensive Climate Action Plan (CCAP), due 2 years from the date of the award. The CCAP is a narrative report that should touch on all significant GHG sources/sinks and sectors present in a state or metropolitan area, establish near-term and long-term GHG emission reduction goals, and provide strategies and identify measures to achieve those goals. Each CCAP must include: a GHG inventory; GHG emissions projections; GHG reduction targets; quantified GHG reduction measures; a benefits analysis for the full geographic scope and population covered by the plan; a low-income and disadvantaged communities benefits analysis; a review of authority to implement; a plan to leverage other federal funding; and a workforce planning analysis.
- 3.) A Status Report, due at the closeout of the 4-year grant period. This report should include the implementation status of the quantified GHG reduction measures included in the CCAP; any relevant updated analyses or projections supporting CCAP implementation; and next steps and future budget/staffing needs to continue CCAP implementation.

Climate plans for metropolitan areas should also be developed with regional coordination as much as possible, and applicants are encouraged to coordinate with geographically proximate tribes as appropriate. In all cases, the lead organization for a state or metropolitan area PCAP funded through the CPRG program must make the PCAP available to other entities by March 1, 2024 for their use in developing an implementation grant application.

MSA lead organizations must involve stakeholder groups and the public in the process for developing the PCAP and CCAP. Potential stakeholders include urban, rural, and underserved or disadvantaged communities as well as the general public, governmental entities, federally recognized tribes, Port Authorities, labor organizations, community and faith-based organizations, and private sector and industry representatives.

#### C. Cybersecurity Condition

#### Cybersecurity Grant Condition for Other Recipients, Including Intertribal Consortia

- (a) The recipient agrees that when collecting and managing environmental data under this assistance agreement, it will protect the data by following all applicable State or Tribal law cybersecurity requirements.
- (b) (1) EPA must ensure that any connections between the recipient's network or information system and EPA networks used by the recipient to transfer data under this agreement, are secure. For purposes of this Section, a connection is defined as a dedicated persistent interface between an Agency IT system and an external IT system for the purpose of transferring information. Transitory, user-controlled connections such as website browsing are excluded from this definition.

If the recipient's connections as defined above do not go through the Environmental Information Exchange Network or EPA's Central Data Exchange, the recipient agrees to contact the EPA Project Officer (PO) no later than 90 days after the date of this award and work with the designated Regional/Headquarters Information Security Officer to ensure that the connections meet EPA security requirements, including entering into Interconnection Service Agreements as appropriate. This condition does not apply to manual entry of data by the recipient into systems operated and used by EPA's regulatory programs for the submission of reporting and/or compliance data.

(2) The recipient agrees that any subawards it makes under this agreement will require the subrecipient to comply with the requirements in (b)(1) if the subrecipient's network or information system is connected to EPA networks to transfer data to the Agency using systems other than the Environmental Information Exchange Network or EPA's Central Data Exchange. The recipient will be in compliance with this condition: by including this requirement in subaward agreements; and during subrecipient monitoring deemed necessary by the recipient under 2 CFR 200.332(d), by inquiring whether the subrecipient has contacted the EPA Project Officer. Nothing in this condition requires the recipient to contact the EPA Project Officer on behalf of a subrecipient or to be involved in the negotiation of an Interconnection Service Agreement between the

subrecipient and EPA.

#### E. Competency Policy

#### Competency of Organizations Generating Environmental Measurement Data

In accordance with Agency Policy Directive Number FEM-2012-02, <u>Policy to Assure the Competency of Organizations</u>

Generating Environmental Measurement Data under Agency-Funded Assistance Agreements,

Recipient agrees, by entering into this agreement, that it has demonstrated competency prior to award, or alternatively, where a pre-award demonstration of competency is not practicable. Recipient agrees to demonstrate competency prior to carrying out any activities under the award involving the generation or use of environmental data. Recipient shall maintain competency for the duration of the project period of this agreement and this will be documented during the annual reporting process. A copy of the Policy is available online at <a href="https://www.epa.gov/sites/production/files/2015-03/documents/competency-policy-aaia-new.pdf">https://www.epa.gov/sites/production/files/2015-03/documents/competency-policy-aaia-new.pdf</a> or a copy may also be requested by contacting the EPA Project Officer for this award.

#### F. Public or Media Events

The Recipient agrees to notify the EPA Project Officer listed in this award document of public or media events related to activities accomplished as a result of this agreement, and provide the opportunity for attendance and participation by federal representatives with at least ten (10) working days' notice.

#### G. Geospatial Data Standards

All geospatial data created must be consistent with Federal Geographic Data Committee (FGDC) endorsed standards. Information on these standards may be found at <a href="https://www.fgdc.gov/">https://www.fgdc.gov/</a>.

#### H. Quality Assurance

Authority: Quality Assurance applies to all assistance agreements involving environmental information as defined in <u>2</u> <u>C.F.R. § 1500.12</u> Quality Assurance.

The recipient shall ensure that subawards involving environmental information issued under this agreement include appropriate quality requirements for the work. The recipient shall ensure sub-award recipients develop and implement a Quality Assurance (QA) planning document in accordance with this term and condition; and/or ensure sub-award recipients implement all applicable approved QA planning documents.

#### 1. Quality Management Plan (QMP)

- a. Prior to beginning environmental information operations, the recipient must:
- i. Develop a QMP,
- ii. Prepare the QMP in accordance with the current version of EPA's Quality Management Plan (QMP) Standard. Submit the document for EPA review, and
- iv. Obtain EPA Quality Assurance Manager or designee (hereafter referred to as QAM) approval.

#### 2. Quality Assurance Project Plan (QAPP)

- a. Prior to beginning environmental information operations, the recipient must:
- i. Develop a QAPP (for existing environmental information),
- ii. Prepare QAPP in accordance with the current version of <u>EPA QA/R-5</u>: <u>EPA Requirements for Quality Assurance Project Plans</u>,
- iii. Submit the document for EPA review, and
- iv. Obtain EPA Quality Assurance Manager or designee (hereafter referred to as QAM) approval.
- b. The recipient must submit the QAPP no more than 90 days after grant award.
- c. The recipient shall notify the PO and QAM when substantive changes are needed to the QAPP. EPA may require the QAPP be updated and re-submitted for approval.
- d. The recipient must review their approved QAPP at least annually. The results of the QAPP review and any revisions must be submitted to the PO and the QAM at least annually and may also be submitted when changes occur

#### For Reference:

- Quality Management Plan (QMP) Standard and EPA QA/R-5: EPA Requirements for Quality Assurance Project Plans; contain quality specifications for EPA and non-EPA organizations and definitions applicable to these terms and conditions.
- EPA QA/G-5: Guidance for Quality Assurance Project Plans, Appendix C provides a QAPP Checklist.
- (QAM and/or PO may insert QA references that inform or assist the recipient here).
- EPA's Quality Program website has a list of QA managers, and Non-EPA Organizations Quality Specifications.
- The Office of Grants and Debarment <u>Implementation of Quality Assurance Requirements for Organizations Receiving</u> EPA Financial Assistance.

#### I. Use of Logos

If the EPA logo is appearing along with logos from other participating entities on websites, outreach materials, or reports, it must **not** be prominently displayed to imply that any of the recipient or subrecipient's activities are being conducted by the EPA. Instead, the EPA logo should be accompanied with a statement indicating that the Alabama Department of Environmental Management received financial support from the EPA under an Assistance Agreement. More information is available at: <a href="https://www.epa.gov/stylebook/using-epa-seal-and-logo#policy">https://www.epa.gov/stylebook/using-epa-seal-and-logo#policy</a>

- J. National Programmatic Term and Condition for Fellowship, Internship Programs and Similar Programs Supported by EPA Financial Assistance
- 1. EPA funds for this program may only be used for participant support cost payments, scholarships, tuition remission and other forms of student aid for citizens of the United States, its territories, or possessions, or for individuals lawfully admitted to the United States for permanent residence.
- 2. The recipient and program participants are responsible for taxes, if any, on payments made to or on behalf of individuals participating in this program that are allowable as participant support costs under 2 CFR 200.1 or 2 CFR 200.456 and scholarships and other forms of student aid such as tuition remission under 2 CFR 200.466. EPA encourages recipients

and program participants to consult their tax advisers, the U.S. Internal Revenue Service, or state and local tax authorities regarding the taxability of stipends, tuition remission and other payments. However, EPA does not provide advice on tax issues relating to these payments.

3. Participant support cost payments, scholarships, and other forms of student aid such as tuition remission are lower tiered covered Nonprocurement transactions for the purposes of <u>2 CFR 180.300</u> and EPA's Suspension and Debarment Term and Condition. Recipients, therefore, may not make participant support cost payments to individuals who are excluded from participation in Federal Nonprocurement programs under <u>2 CFR Part 180</u>. Recipients are responsible for checking the eligibility of program participants in the System for Award Management (SAM) or obtaining eligibility certifications from the program participants.

See EPA Guidance on Participant Support Costs.