AMENDED PETITION TO ESTABLISH DARBY COMMUNITY DEVELOPMENT DISTRICT

Submitted By:

Wesley S. Haber

Florida Bar No. 420069

Kutak Rock LLP

107 West College Avenue Tallahassee, Florida 32301 Phone: (850) 692-7300 Fax: (850) 692-7319 Attorney for Petitioner

BEFORE THE CITY COUNCIL CITY OF JACKSONVILLE, FLORIDA

IN RE:	A Petition to Establish Darby Community)
	Development District)
)

AMENDED PETITION TO ESTABLISH DARBY COMMUNITY DEVELOPMENT DISTRICT

Petitioner, Plummer JV, LLC ("Petitioner"), hereby petitions the City Council of the City of Jacksonville pursuant to the "Uniform Community Development District Act of 1980," Chapter 190, Florida Statutes, to establish a Community Development District with respect to the land described herein. In support of this petition, Petitioner states:

- 1. <u>Location and Size.</u> The proposed District is located entirely within the City of Jacksonville, Florida. **Exhibit 1** depicts the general location of the proposed District. The proposed District covers approximately 407.9 acres of land. The District is generally located west of New Kings Road, east of US 301, south of Plummer Road, and north of Garden Street. The metes and bounds description of the external boundaries of the District and a corresponding map of such are set forth in **Exhibit 2**.
- 2. <u>Excluded Parcels.</u> There is no land within the external boundaries of the proposed District which is to be excluded from the District.
- 3. <u>Landowner Consent.</u> Petitioner has obtained written consent to establish the District from the owners of one hundred percent of the real property located within the District. Documentation of this consent is contained in **Exhibit 3**.
- 4. <u>Initial Board Members.</u> The five persons designated to serve as initial members of the Board of Supervisors of the proposed District are as follows:

Name: Andy Allen

Address: 1819 Goodwin Street

Jacksonville, Florida 32204

Relationship: CEO of Petitioner

Name: George Leone

Address: 1819 Goodwin Street

Jacksonville, Florida 32204

Relationship: COO of Petitioner

Name: Rick Egger

Address: 2105 River Boulevard, Suite 2

Jacksonville, Florida 32204

Relationship: Vice President of Construction, Breeze Homes

Name: Don Wenner

Address: 405 Golfway West Drive

Jacksonville, Florida 32095

Relationship: Founder and CEO, DLP Capital

Name: William English, III Address: 5159 Thorden Road

Jacksonville, Florida 32207

Relationship: COO, Atlantic Site & Marine

All of the above-listed persons are residents of the State of Florida and citizens of the United States of America. As noted in more detail above, Mr. Allen and Mr. Leone are officers and/or employees of the Petitioner, as defined in Sections 112.312 or 112.3143, Florida Statutes.

- 5. <u>Name.</u> The proposed name of the District is Darby Community Development District.
- 6. <u>Future Land Uses.</u> The general distribution, location, and extent of the public and private future land uses proposed for the District, in accordance with the future land use plan element of the City's Future Land Use Plan, is identified on **Exhibit 4.**
- 7. <u>Major Water, Wastewater Facilities.</u> The major trunk water mains and sewer interceptors and outfalls in the immediate vicinity of the District are depicted in **Exhibit 5.** In addition, **Exhibit 6** contains a copy of the letter of availability issued by JEA confirming the

availability of potable water, sanitary sewer mains and reclaimed water services for development

of all of the lands within the proposed District.

District Facilities and Services. Exhibit 7 identifies the type of facilities

Petitioner presently expects the District to finance, construct, acquire or install, as well as the

ultimate expected owner and entity responsible for maintenance. The estimated costs of these

facilities (and an annual outlay of such costs) are also shown in Exhibit 7. At present, these

improvements are estimated to be made over the time period from 2023 through 2024. Actual

construction timetables and expenditures will likely vary, due in part to the effects of future

changes in the economic conditions upon costs such as labor, services, materials, interest rates

and market conditions as contemplated and allowed by Section 190.005(1)(a), Florida Statutes.

It is contemplated that the District shall exercise those special powers relating recreational

facilities as contemplated by Section 190.012(2)(a), Florida Statutes in connection with the

facilities.

8.

Statement of Estimated Regulatory Costs. Exhibit 8 is the statement of estimated 9.

regulatory costs ("SERC") prepared in accordance with the requirements of Section 120.541,

Florida Statutes. The SERC is based upon presently available data. The data and methodology

used in preparing the SERC accompany it.

10. Authorized Agent. The Petitioner is authorized to do business in the State of

Florida. The authorized agent for the Petitioner is Kutak Rock LLP. See Exhibit 9 for

Authorization of Agent. Copies of all correspondence and official notices should also be sent to:

Kutak Rock LLP

107 West College Avenue

Tallahassee, Florida 32301

Attn: Wesley S. Haber

Wesley.Haber@Kutakrock.com

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- 11. The Petitioner has reviewed the contents of this petition and has executed the Affidavit of Petition regarding the truth and accuracy of the information contained herein. The affidavit is contained in **Exhibit 10**.
- 12. Pursuant to Section 190.005(2)(e), Florida Statutes, the City must review the petition against the factors set forth in Section 190.005(1)(e), Florida Statutes.
- 13. Accordingly, this petition to establish Darby Community Development District should be granted for the following reasons:
- a. Establishment of the District and all land uses and services planned within the proposed District are not inconsistent with applicable elements or portions of the effective State Comprehensive Plan or the local Comprehensive Plan.
- b. The area of land within the proposed District is part of a planned community. It is of a sufficient size and is sufficiently compact and contiguous to be developed as one functional and interrelated community.
- c. The establishment of the District will prevent the general body of taxpayers in the City of Jacksonville from bearing the burden for installation of the infrastructure and the maintenance of the above-described facilities within the development encompassed by the District. The District is the best alternative for delivering community development services and facilities to the proposed community without imposing an additional burden on the general population of the local general-purpose government. Establishment of the District in conjunction with a comprehensively planned community, as proposed, allows for a more efficient use of resources.
- d. The community development services and facilities of the District will not be incompatible with the capacity and use of existing local and regional community development

services and facilities. In addition, the establishment of the District will provide a perpetual entity capable of making reasonable provisions for the operation and maintenance of the District services and facilities.

e. The area to be served by the proposed District is amenable to separate special-district government.

WHEREFORE, Petitioner respectfully requests the City Council of the City of Jacksonville to:

- a. schedule a public hearing in accordance with the requirements of Section 190.005(2)(b), Florida Statutes;
- b. grant the petition and adopt an ordinance establishing the District pursuant to Chapter 190, Florida Statutes;
- c. consent to the District's exercise of certain additional powers to finance, fund, plan, establish, acquire, construct, reconstruct, enlarge or extend, equip, operate, and maintain systems and facilities for parks and facilities for indoor and outdoor recreational, cultural, and educational uses all as authorized and described by Section 190.012 (2)(a), Florida Statutes; and
- d. grant such other relief as appropriate.

RESPECTFULLY SUBMITTED, this 9th day of May, 2023.

Wesley S. Haber

Florida Bar No. 420069

Wesley.Haber@Kutakrock.com

Kutak Rock LLP

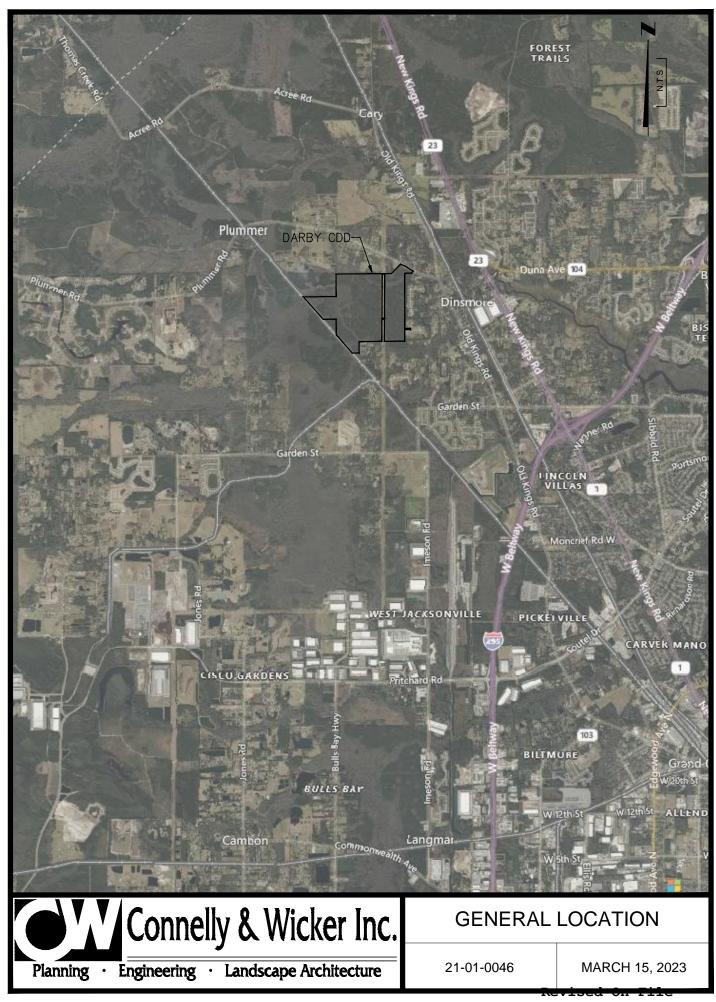
107 West College Avenue

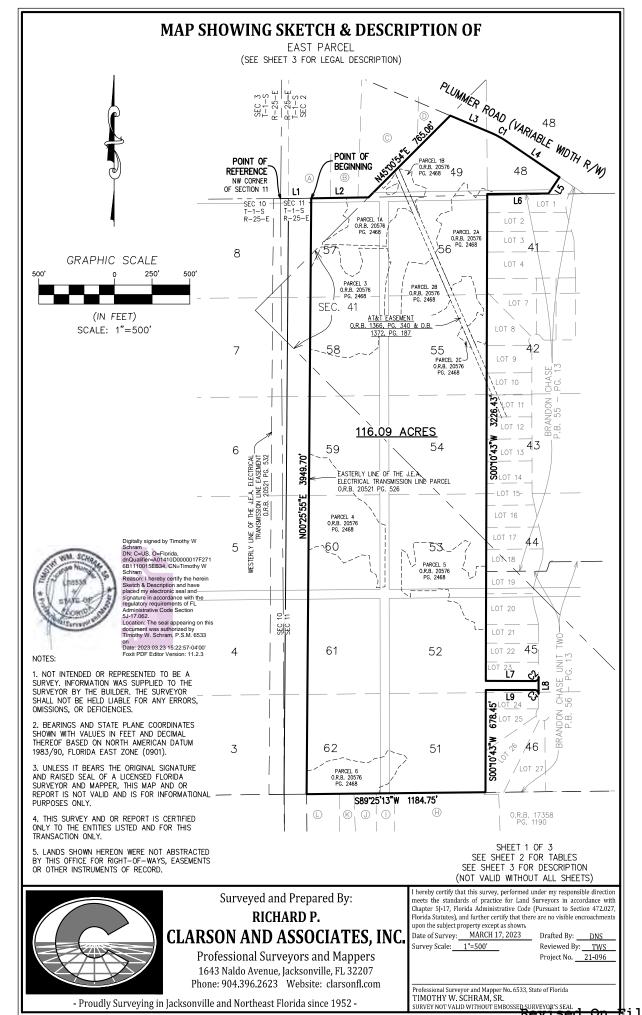
Tallahassee, Florida 32301

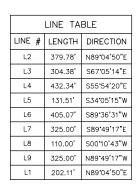
(850) 692-7300 (telephone)

(850) 692-7319 (facsimile)

Attorneys for Petitioner





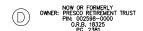


CURVE TABLE					
CURVE # LENGTH RADIUS DELTA CHORD BEARING CHORD DIS					CHORD DIST
C1	98.94'	506.96	11*10'54"	S61*29'47"E	98.78'
C2	39.28'	25.00'	90*00'54"	N45*10'43"E	35.36'
C3	39.28'	25.00'	90*00'54"	N44*49'17"W	35,36'











OWNER: JASON MILLER OQUINN ESTATI PIN: 002670-0050 0.R.B. 15464

OWNER: JENNIFER HOLDEN
PIN: 002670-0060
O.R.B. 17215
PG. 220

NOW OR FORMERLY OWNER: JOHN T. OQUINN PIN: 002670-0070 O.R.B. 15464

OWNER: JAX HOME INVESTMENTS LLC PIN: 002870-0000 O.R.B. 20000 PG 259



Surveyed and Prepared By:

RICHARD P. CLARSON AND ASSOCIATES, INC.

Professional Surveyors and Mappers 1643 Naldo Avenue, Jacksonville, FL 32207 Phone: 904.396.2623 Website: clarsonfl.com

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SHEET 2 OF 3
SEE SHEET 1 FOR SKETCH & NOTES
(NOT VALID WITHOUT ALL SHEETS)

THAT PART OF FARMS 48 & 49 LYING SOUTH OF PLUMMER ROAD (EXCEPT PART IN OFFICIAL RECORDS BOOK 6511, PAGE 144), SECTION 41, TOWNSHIP 1 SOUTH, RANGE 25 EAST; PART OF FARMS 45, 46, 57, 58, 59, 60, 61 AND 62; ALL OF FARMS 51 TO 56 (EXCEPT OFFICIAL RECORDS BOOK 20521, PAGE 526), SECTIONS 41 AND 11, TOWNSHIP 1 SOUTH, RANGE 25 EAST; ALL ACCORDING TO THE DINSMORE COMPANY'S OFFICIAL MAP OF DINSMORE AND DINSMORE FARMS, PREPARED AUGUST 1933 UNDER DIRECTION OF ROBERT M. ANGUS, CIVIL ENGINEER, ALL IN DUVAL COUNTY, FLORIDA.

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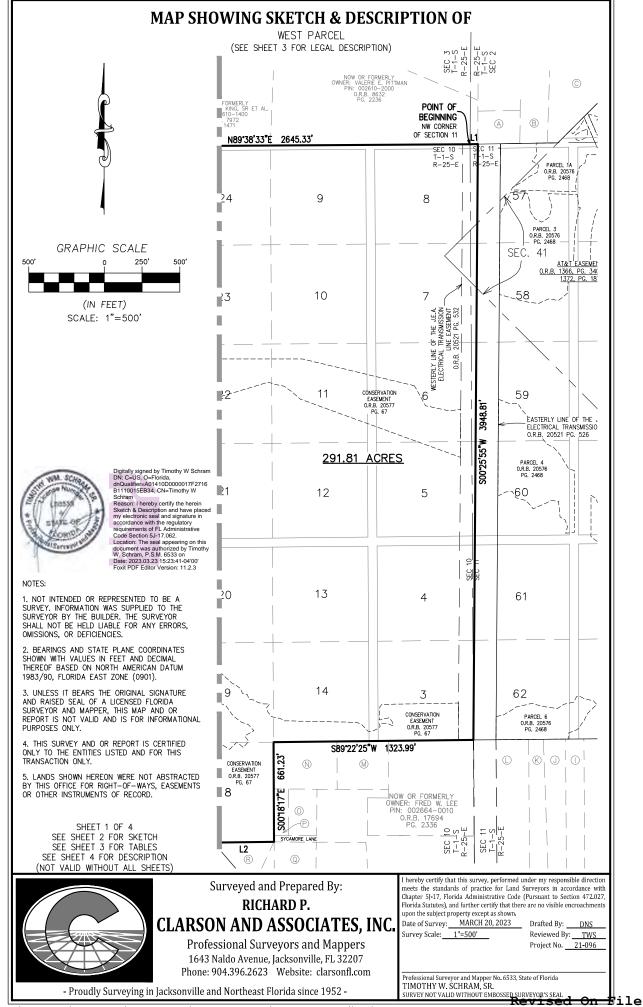
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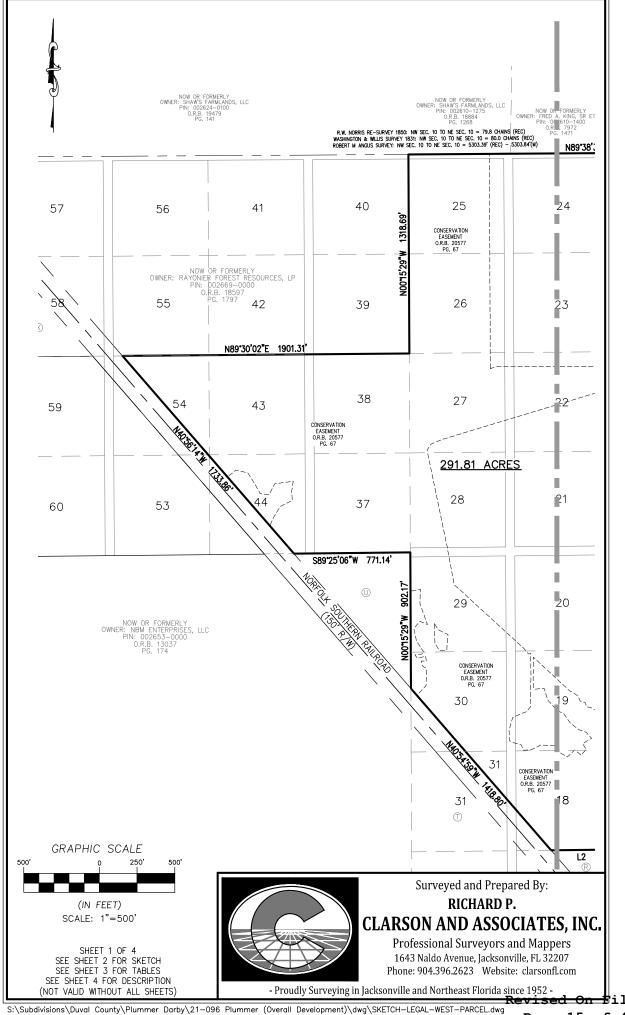
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- NOW OF FORMER'S	_
NOW OR FORMERLY OWNER: LINDA GAIL PATRICK PIN: 002596-0010 CR.B. 13508 PG. 984	NOW OR FORMERLY OWNER: SHIRLEY A. KROGER PIN: 002666-0030 O.R.B. 15043 PG. 1557
NOW OR FORMERLY OWNER: LINDA GAIL PATRICK PRIN: 002596-0030 OR.B. 17675 PG. 1777	NOW OR FORMERLY OWNER: SHIRLEY A. KROGER PIN: 002666-0040 O.R.B. 6913 PG. 557
NOW OR FORMERLY OWNER: ANDREW R. SMITH PIN: 002595—0000 O.R.B. 11752 P.G. 355	NOW OR FORMERLY OWNER: RICHARD FORTUNE PIN: 002666-0020 0.8.B. 11614 P.G. 1973
OWNER: PRESCO RETIREMENT TRUST PIN: 002398-0000 OR.B. 18325 PG. 2381	NOW OR FORMERLY OWNER: RICHARD FORTUNE PIN: 002666-0100 0.R.B. 11614 P.G. 1973
OWNER: JOSE CORNELIO IRIAS CRUZ PIN: 002597-0000 0.0.E. 19039 PG. 1208	NOW OR FORMERLY OWNER: CALVIN MARTIN, III PIN:002666-0010 O.R.S. 18248 P.G. 694
NOW OR FORMERLY OWNER: CHARLES J. GRIFFIN PIN: 00384-0020 0.R.B. 3179 PG. 595	NOW OR FORMERLY OWNER: JOAN RANA WILLIAMS PRIX: 003843—0010 O.R.B. 11045 P.G. 2081
NOW OR FORMERLY OWNER: WILMAN MALDONADO PIR: 003835-0030 0.R.R. 18920 PG. 1770	NOW OR FORMERLY OWNER: DARBY PARTIXESHIP PIN: 003843-0000 OR.B. 6508 PG. 1628
NOW OR FORMERLY OWNER: SHAMEEK R. BELSCHES PIN: 002670-0020 OR.B. 15892 PG. 1210	OWNER: DARRY PARTNERSHIP PIN: 003843-0000 0.RE. 5288 PG. 1628
OWNER: NOW OR FORMERLY OWNER: JASON MILLER OQUINN ESTATE PIN: 002670-0050 O.R.B. 15464 PG, 9	OWNER: NOW OR FORMERLY OWNER: NBM ENTERPRISES, LLC PIN: 002653-0000 OR.8: 13037 PG: 174
NOW OR FORMERLY OWNER: JENNIFER HOLDEN PIN: 002670-0060 PIN: 002670-0060 OR.B. 17215 PG. 220	OWNER: NBM ENTERPRISES, LLC PIN: 002653-0000 PIR: 13037 PG, 174
NOW OR FORMERLY OWNER: JOHN T. OOUINN PIN: 002670-0070 O.R.B. 15464	OWNER: RAYONER FOREST RESOURCES, LP PN: 002659-0000 O.B.B. 18597 PG. 1797
NOW OR FORMERLY OWNER: JAX HOME INVESTMENTS LLC PIN: 002679-0000 PG. 259	OWNER: RATONER FOREST RESOURCES, LP PIN: 002669-0000 OR: 16597 PG, 1797

LINE TABLE			
LINE # LENGTH DIRECTION			
L1	52.07'	N89*04'50"E	
L2	402.01	S89*21'40"W	



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FOR A POINT OF BEGINNING, COMMENCE AT THE NORTHWEST CORNER OF SECTION 11, TOWNSHIP 1 SOUTH, RANGE 25 EAST OF SAID DUVAL COUNTY; THENCENORTH B9° 04′ 50″ EAST ALONG THE NORTH LINE OF SAID SECTION 11 AND THE SOUTH LINE OF OFFICIAL RECORDS BOOK 8632, PAGE 2236 AS RECORDED IN THE CURRENT PUBLIC RECORDS OF SAID COUNTY, A DISTANCE OF 52.07 FEET TO A POINT ON THE WESTERLY LINE OF LANDS CONVEYED TO JACKSONVILLE ELECTRIC AUTHORITY AS RECORDED IN OFFICIAL RECORDS BOOK 20521 PAGE 532, SAME LINE BEING THE EASTERLY LINE OF A 100 FOOLD ACKSONVILLE ELECTRIC AUTHORITY ELECTRICAL TRANSMISSION LINE EASEMENT AS RECORDED IN OFFICIAL RECORDS BOOK 20521 PAGE 532; THENCE DEPART NORTH LINE OF SAID SECTION 11, SOUTH OO? 25′ 55″ WEST ALONG THE WEST LINE OF SAID JACKSONVILLE ELECTRIC AUTHORITY CHARDS AND THE EAST LINE OF SAID JACKSONVILLE ELECTRIC AUTHORITY TRANSMISSION LINE EASEMENT, A DISTANCE OF 3,948.81 FEET TO THE NORTHEAST CORNER OF OFFICIAL RECORDS BOOK 17694, PAGE 2336; THENCE DEPART EAST LINE OF SAID JACKSONVILLE ELECTRIC AUTHORITY TRANSMISSION LINE EASEMENT, A DISTANCE OF 3,948.81 FEET TO THE NORTHEAST CORNER OF OFFICIAL RECORDS BOOK 17694, PAGE 2336; THENCE DEPART EAST LINE OF SAID JACKSONVILLE ELECTRIC AUTHORITY LANDS, SOUTH 89° 22′ 25″ WEST, ALONG THE NORTH LINE OF OFFICIAL RECORDS BOOK 17694, PAGE 2336, OFFICIAL RECORDS BOOK 17694, PAGE 2337, PAGE 1737, PAGE 1737, PAGE 1737, PAGE 2374, PAG

LAND THUS DESCRIBED CONTAINS 291.81 ACRES, MORE OR LESS.



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CONSENT AND JOINDER TO ESTABLISHMENT OF THE DARBY COMMUNITY DEVELOPMENT DISTRICT

The undersigned is the owner of certain lands more fully described in **Exhibit A** attached hereto and made a part hereof ("Property").

The undersigned understands and acknowledges that Plummer JV, LLC ("Petitioner"), has submitted an application to establish a community development district in accordance with the provisions of Chapter 190, Florida Statutes.

As the owner of lands which are intended to constitute the community development district, the undersigned understands and acknowledges that pursuant to the provisions of Section 190.005, Florida Statutes, the Petitioner is required to include the written consent to the establishment of the community development district of one hundred percent (100%) of the owners of the lands to be included within the community development district.

The undersigned hereby consents to the establishment of the community development district, that the Property makes up the lands to be a part of the community development district, and agrees to further execute any documentation necessary or convenient to evidence this consent and joinder during the application process for the establishment of the community development district.

The undersigned acknowledges that the consent will remain in full force and effect until the community development district is established or three years from the date hereof, which ever shall first occur. The undersigned further agrees that it will provide to the next purchaser or successor in interest of all or any portion of the Property a copy of this consent form and obtain, if requested by Petition, a consent to establishment of the community development district in substantially this form.

The undersigned hereby represents and warrants that it has taken all actions and obtained all consents necessary to duly authorize the execution of this consent and joinder by the person executing this instrument.

Print Name: Michael Blevins Print Name: Jarbay Mannageka	PLUMMER JV, LLC, a Florida limited liability company By: Christian A. Allen Its: Manager
STATE OF FLORIDA COUNTY OF Daval	
online notarization, this / day of M	before me by means of physical presence or, 2023, by Christian A. Allen, as LLC, who is is personally known to me or as identification.
	rint Name: Justin Nestmore for of
Notary Public, State of Florida	
Exhibit A: Property Description	JUSTIN HUGH WESTMORELAND Notary Public - State of Florida Commission # GG 954271 My Comm. Expires Feb 3, 2024 Bonded through National Notary Assn.

Executed this 16 day of March, 2023.

Exhibit A

THAT PART OF FARMS 48 & 49 LYING SOUTH OF PLUMMER ROAD (EXCEPT PART IN OFFICIAL RECORDS BOOK 6511, PAGE 144), SECTION 41, TOWNSHIP 1 SOUTH, RANGE 25 EAST; PART OF FARMS 45, 46, 57, 58, 59, 60, 61 AND 62; ALL OF FARMS 51 TO 56 (EXCEPT OFFICIAL RECORDS BOOK 20521, PAGE 526), SECTIONS 41 AND 11, TOWNSHIP 1 SOUTH, RANGE 25 EAST; ALL ACCORDING TO THE DINSMORE COMPANY'S OFFICIAL MAP OF DINSMORE AND DINSMORE FARMS, PREPARED AUGUST 1933 UNDER DIRECTION OF ROBERT M. ANGUS, CIVIL ENGINEER, ALL IN DUVAL COUNTY, FLORIDA.

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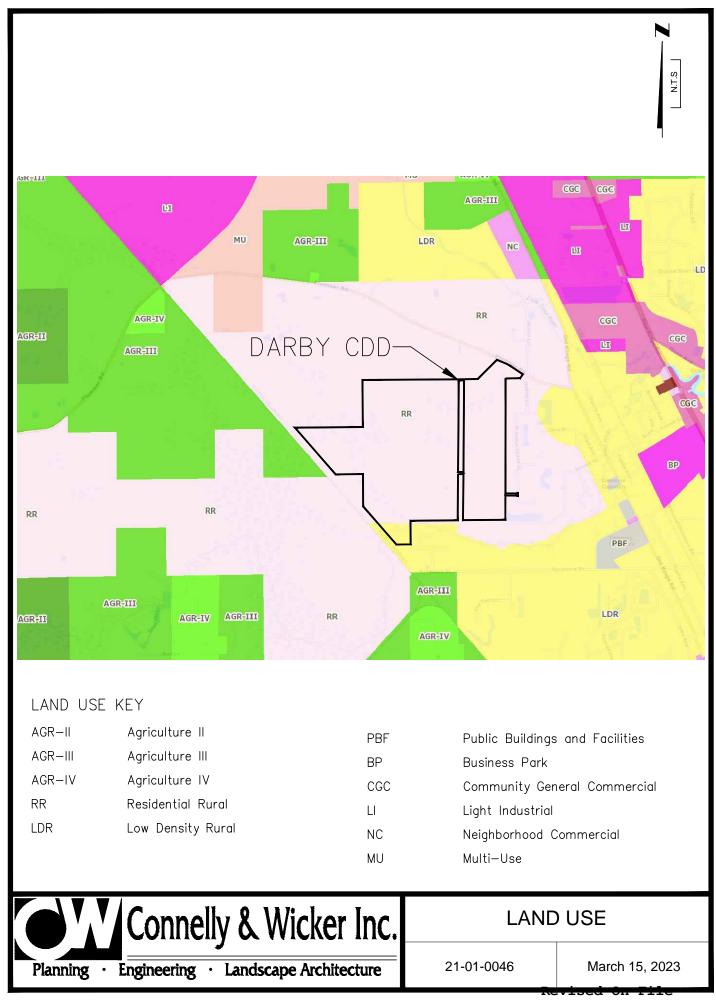
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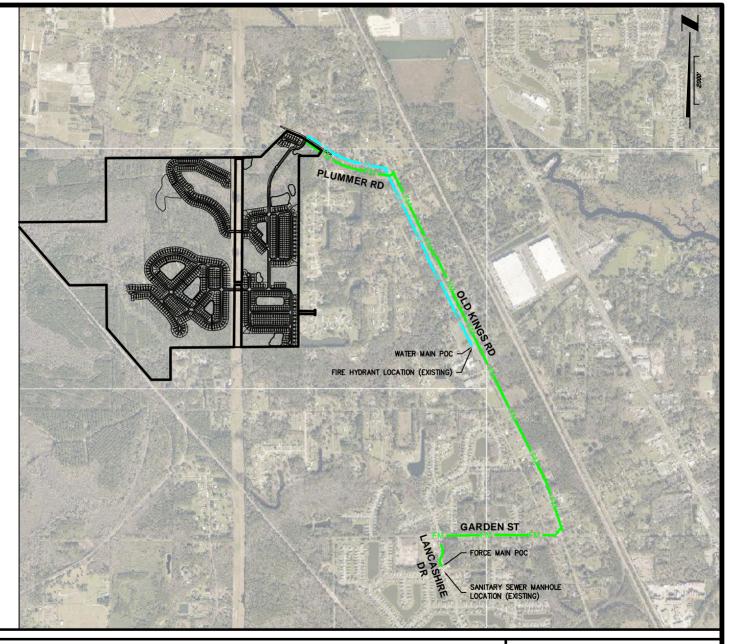
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LEGEND

PROPOSED WATER MAIN

PROPOSED FORCE MAIN

NOTES:

WATER MAIN POC IS ALONG OLD KINGS ROAD AS SHOWN 2. FORCE MAIN POC IS ALONG LANCASHIRE DRIVE AS SHOWN

Connelly & Wicker Inc.

Planning Engineering Landscape Architecture

10060 Skimer Lake Drive, Suite 500 Jacksonville, Florida 32246 (904) 265-3030 FAX: (904) 265-3031 www.cwieng.com Florida Registry 3650 L.A. Number: LC26000311

MAJOR WATER & WASTERWATER FACILITIES

CWI NO. 22-01-0046

DRAWN BY:

DATE: March 15, 2023

DRAWING NO.



Availability Letter

Erich Geisler 11/16/2021

Corner Lot Development Group 1819 Goodwin St Jacksonville. Florida 32204

Project Name: Darby Subdivision - Offsite Utilities

Availability #: 2021-5321

Attn: Erich Geisler

Thank you for your inquiry regarding the availability of Electric, Reclaim, Sewer, Water. The above referenced number in this letter will be the number JEA uses to track your project. Please reference this number when making inquiries and submitting related documents. This availability letter will expire two years from the date above.

Point of Connection:

A summary of connection points for requested services are identified on the following page. JEA recognizes Connection Point #1 as the primary point of connection (POC); however, a secondary, conditional POC will be listed if available. JEA assumes no responsibility for the inaccuracy of any service connection portrayed on a JEA utility system record drawing. JEA requires field verification in the form of a Level A SUE of all POCs prior to any plan approval to ensure connection availability. Please note the Special Conditions stated in each section contain pertinent information and additional requirements as well as further instructions. In the event the point of connection is located within a JEA easement located on private property not owned by applicant, applicant shall be responsible to obtain a temporary construction easement (TCE) from the third party owner providing applicant with the right to construct the utilities. The TCE will need to be provided by JEA prior to setting up a preconstruction meeting.

Main Extensions and/or Offsite Improvements:

For all utilities located in the public Right of Way or JEA easement, the new WS&R utilities shall be dedicated to JEA upon completion and final inspection, unless otherwise noted. It shall be the applicant's responsibility to engage the services of a professional engineer, licensed in the State of Florida. All WS&R construction shall conform to current JEA Water, Sewer & Reuse Design Guidelines which may be found at:

https://www.jea.com/engineering_and_construction/water_and_wastewater_development/reference_materials/

Reservation of Capacity:

This availability response does not represent JEA's commitment for or reservation of WS&R capacity. In accordance with JEA's policies and procedures, commitment to serve is made only upon JEA's approval of your application for service and receipt of your payment of all applicable fees.

A detailed overview of the process can be found at JEA.com. This document along with other important forms and submittal processes can be found at

https://www.jea.com/water and wastewater development

Sincerely,

JEA Water, Sewer Reclaim Availability Request Team

Availability Number: 2021-5321

Request Received On: 11/3/2021

Availability Response: 11/16/2021

Prepared by: Susan West

Expiration Date: 11/16/2023

Project Information

Name: Darby Subdivision - Offsite Utilities

Address:

County: Duval County

Type: Electric, Reclaim, Sewer, Water

Requested Flow: 0

003844 0000, 003843 0000, 002653 0000, 003839 0000, 003837 0000, 003840 0000, 003841

Parcel Number: 0000, 003863 0000, 003864 0000, 003865 0000, 003866 0000, 003862 0000, 003861 0000

Location: Darby Partnership Offsites - Location Map Attached

Zero flow. Requesting availability for installation of the offsite utilities from Garden St./Old Kings

to Plummer Road/Acree Road which is the entrance to our new residential subdivision.

Description:

Referencing the number of our upcoming development JEA Availability #2021-2315. Location

map attached showing the proposed offsite utility route.

Potable Water Connection

Water Treatment Grid: North Grid

Connection Point #1: Existing 16 inch water main at the intersection of Civic Club Dr and Old Kings Rd

Connection Point #2:

Connection point not reviewed for site fire protection requirements. Private fire protection Water Special Conditions:

analysis is required. Master water plan required for plan approval.

Sewer Connection

Sewer Grid: Buckman

Connection Point #1: Existing gravity sewer junction manhole on Lancashire Drive

Connection Point #2:

Master sewer plan required for plan approval. Master pump station required for overall Sewer Special Conditions: development. Connection to the JEA-owned sewer system for your project will require the

Revised On File Page 29 of 46 design and construction of an onsite, JEA owned and maintained pump station, and a JEA dedicated force main (min. 4'' dia.).

Reclaimed Water

Connection

Reclaim Grid: N/A

Connection Point #1:

Connection Point #2:

Reclaim Special Conditions: JEA does not anticipate having reclaim water in this area in the foreseeable future.

Electric Availability:

The subject property lies within the geographic area legally served by JEA. JEA will provide Electric Special Conditions: electric service as per JEA's most current Rules and Regulations.

Point of connection location(s) to be field verified by developer during project design. If needed, General Conditions: a development meeting may be scheduled prior to submitting a plan set through the SagesGov portal. Copies of reference drawings may also be requested using the SagesGov portal.

Subsequent steps you need Request As-Built drawings and/or GIS maps by going to Step 1 in Sages. Submit your to take to get service: plans for water/waste water review by Step 2 in Sages.

Darby CDD

OPINION OF PROBABLE CONSTRUCTION COSTS

Conceptual site Improvements and Pre-Engineering Estimate

INFRASTRUCTURE COST ESTIMATES			ANNUAL OUTLAY				
IMPROVEMENT CATEGORY	TOTAL OPINION OF COST ₁		2023	2024	CONSTRUCTION ENTITY	OWNERSHIP	MAINTENANCE
Clearing & Grubbing	\$	780,325	100%	0%	Petitioner	N/A	N/A
Earthwork	\$	5,041,251	100%	0%	Petitioner	N/A	N/A
Roadway Construction	\$	3,564,072	95%	5%	Petitioner	COJ	COJ
Stormwater Collection	\$	3,279,379	95%	5%	Petitioner	CDD	CDD
Amenity, Entry Feature & Signage	\$	1,815,000	0%	100%	CDD	CDD	CDD
Potable Water	\$	4,521,228	95%	5%	Petitioner	JEA	JEA
Gravity Sewer, Lift Stations & Force Main	\$	8,127,666	95%	5%	Petitioner	JEA	JEA
Undergrounding of Electrical	\$	656,440	90%	10%	CDD	JEA	JEA

Total: \$ 27,785,362

Notes

- This exhibit was prepared by Lee Hutchins at Plummer JV, LLC, the Petitioner.
- This opinion of probable construction costs contemplates the exercise of special powers pursuant to Section 190.012(2)(a), Florida Statutes.
- The above table reflects the total estimated construction costs for the CDD improvements. It is anticipated that the Petitioner will construct the improvements.
- This exhibit was prepared based on the current intentions of the CDD and is subject to change based on various factors, including future market conditions and development plans.
- 1. The estimated costs for each category includes amounts for soft costs, including but not limited to construction management, engineering, surveying & planning.

DARBY COMMUNITY DEVELOPMENT DISTRICT

Statement Of Estimated Regulatory Costs

May 9, 2023



Provided by

Governmental Management Services, LLC 475 West Town Place Suite 114 St. Augustine Florida 32092 Phone: 904-940-5850 Website: www.gmsnf.com

STATEMENT OF ESTIMATED REGULATORY COSTS

1.0 Introduction

1.1 Purpose and Scope

This Statement of Estimated Regulatory Costs ("SERC") supports the petition to form the **Darby Community Development District** ("District"). The proposed District will comprise approximately 407.9 acres of land located entirely within City of Jacksonville, Florida (the "City" or "COJ"). The limitations on the scope of this SERC are explicitly set out in Section 190.002 (2)(d), *Florida Statutes* as follows: "That the process of establishing such a district pursuant to uniform general law shall be fair and based only on factors material to managing and financing the service delivery function of the district, so that any matter concerning permitting or planning of the development is not material or relevant."

1.2 Overview of the Darby Community Development District

The proposed District is designed to provide construction, acquisition and financing for community infrastructure, services, and facilities along with operation and maintenance of various community facilities to the Darby Community Development District. The District is planned for development of approximately 407.9 acres and is anticipated to include approximately 742 single family units. All development units are authorized for inclusion in the District.

A community development district ("CDD") is an independent unit of special purpose local government authorized by Chapter 190, *Florida Statutes*, to plan, finance, construct, operate and maintain community-wide infrastructure in large, planned community developments. CDDs provide a "solution to the state's planning, management and financing needs for delivery of capital infrastructure to service projected growth without overburdening other governments and their taxpayers." Section 190.002(1)(a,) *Florida Statutes*.

A CDD is not a substitute for the local, general-purpose government unit, i.e., the city or county in which the CDD lies. A CDD does not have the permitting; zoning and police powers possessed by general purpose governments. A CDD is an alternative means of financing, constructing, operating, and maintaining community infrastructure for developments.

1.3 Requirements for Statement of Estimated Regulatory Costs

Section 120.541(2), *Florida Statutes* (2022), provides that the elements of a statement of estimated regulatory costs must contain:

- (a) An economic analysis showing whether the rule directly or indirectly:
- 1. Is likely to have an adverse impact on economic growth, private sector job creation or employment, or private sector investment in excess of \$1 million in the aggregate within 5 years after the implementation of the rule; or

- 2. Is likely to have an adverse impact on business competitiveness, including the ability of persons doing business in the state to compete with persons doing business in other states or domestic markets, productivity, or innovation in excess of \$1 million in the aggregate within 5 years after the implementation of the rule; or
- 3. Is likely to increase regulatory costs, including any transactional costs, in excess of \$1 million in the aggregate within 5 years after the implementation of the rule.
- (b) A good faith estimate of the number of individuals and entities likely to be required to comply with the rule, together with a general description of the types of individuals likely to be affected by the rule.
- (c) A good faith estimate of the cost to the agency¹, and to any other state and local government entities, of implementing and enforcing the proposed rule, and any anticipated effect on state and local revenues.
- (d) An analysis of the impact on small businesses as defined by Section 288.703, *Florida Statutes* and an analysis of the impact on small counties and small cities as defined by Section 120.52, *Florida Statutes*. (COJ is not defined as a small city for purposes of this requirement.)
- (e) A good faith estimate of the transactional costs likely to be incurred by individuals and entities, including local governmental entities, required complying with the requirements of the rule. As used in this paragraph, "transactional costs" are direct costs that are readily ascertainable based upon standard business practices, and include filing fees, the cost of obtaining a license, the cost of equipment required to be installed or used or procedures required to be employed in complying with the rule, additional operating costs incurred, and the cost of monitoring and reporting, and any other costs necessary to comply with the rule.
- (f) Any additional information that the agency determines may be useful.
- (g) In the statement or revised statement, whichever applies, a description of any good faith written proposal submitted under paragraph (1)(a) and either a statement adopting the alternative or a statement of the reasons for rejecting the alternative in favor of the proposed rule.

2.0 Adverse impact on economic growth, business competitiveness or increased regulatory costs, in excess of \$1 million.

The creation of the District will not meet any of the triggers in Section 120.541(2)(a), *Florida Statutes*. The basis for this determination is provided in the discussions in Section 3.0 through Section 6.0.

¹ For the purposes of this SERC the term "agency" means the COJ and the term rule means the ordinance(s), which the COJ will enact in connection with the District.

3.0 A good faith estimate of the number of individuals and entities likely to be required to comply with the ordinance, together with a general description of the types of individuals likely to be affected by the ordinance.

As noted above, the District is contemplated to have 742 single-family homes. Formation of the District is expected to result in the provision of roadway improvements, stormwater management facilities, parks, entry features and signage, water and sewer improvements and electrical undergrounding. It is not anticipated that anyone outside the development would be affected by the ordinance creating the District.

- 4.0 Good faith estimate of the cost to state and local government entities, of implementing and enforcing the proposed ordinance, and any anticipated effect on state and local revenues.
- 4.1 Costs of Governmental Agencies of Implementing and Enforcing the Ordinance

State Government Entities

There will be only modest costs to various state governmental entities to implement and enforce the proposed formation of the District. The District as proposed, will encompass less than 2,500 acres. The modest costs to various state entities to implement and enforce the proposed ordinance relate strictly to the receipt and processing of various reports that the proposed District is required to file with the state and its various entities. The costs to those state agencies that will receive and process the District's reports are very small, because the District is only one of many governmental units that are required to submit the various reports. Therefore, the marginal cost of processing one additional set of reports is inconsequential. Additionally, pursuant to Section 189.018, *Florida Statutes*, the proposed district must pay an annual fee to the State of Florida Department of Economic Opportunity, which offsets such costs.

COJ

The proposed land for the District is located within the COJ and consists of less than 2,500 acres. The COJ and their staff will process, analyze, conduct a public hearing, and vote upon the petition to establish the District. The process the COJ will follow will not require the COJ to add resources for the petition process.

These costs to the County are modest for a number of reasons. First, according to Chapter 190, *Florida Statutes*, review of the petition to establish the District does not include analysis of the project itself. Such analysis of the project is prohibited by state statute. Second, the petition itself provides much of the information needed for a staff review. Third, local governments already possess the staff needed to conduct the review without the need for new staff. Fourth, there is no capital required to review the petition. Fifth, the COJ routinely processes similar petitions for land uses and zoning charges that are far more complex than is the petition to establish a community development district. Finally, the COJ requires a filing fee of \$15,000 to offset COJ staff costs for processing the petition which is anticipated to cover any minimal expenditures incurred by the City in its review.

The following illustrates the minimal nature of any other costs the COJ may incur due to the approval of the District. Within 30 days of the effective date of approval of the ordinance establishing the District, the District must record a notice of establishment, pursuant to Section 190.0485, *Florida Statutes*. The fees established by the Clerk are designed to cover all costs so there will be no additional costs to the COJ for the filing.

The annual costs to the COJ, because of the establishment of the District, are also very small. The proposed District is an independent unit of local government, which is responsible for its budget, administration, and reporting and established powers within its boundaries. The only annual costs the COJ faces are the minimal costs of receiving and reviewing the various reports that the District is required to provide to the COJ.

Further, pursuant to Section 190.008, *Florida Statutes*, the District must provide the COJ with its annual budget but there is no required COJ action. The COJ has no requirement to review the District's budget but can do so as an option. We know of no City or County formally reviewing the budget of a community development district. If the COJ does decide to review the budget, then staff resources would be required. Since the COJ has professional staff that can review the budget no capital expenditures would be needed for such a review.

Also pursuant to Section 189.08(2), *Florida Statutes*, the District must provide a public facilities report to the COJ. The purpose of the report is to help foster and promote coordination between the COJ and the District regarding public facilities. The report helps to eliminate possible duplicate facilities and the provision of services. The report also assists the COJ in the evaluation of the capital improvement element of the COJ Comprehensive Plan. Costs to the COJ related to the public facilities report are minimal because the COJ is not required to take any action on the report and the District files the report.

4.2 Impact on State and Local Revenues

Adoption of the proposed ordinance will have no negative impact on state and local revenues. The District is an independent unit of local government. It is designed to provide community facilities and services to serve the development. It has its own sources of revenue. No state or local subsidies are required or expected.

In this regard, it is important to note that any debt obligations incurred by the District to construct its infrastructure, or for any other reason, are not debts of the State of Florida or any other unit of local government, including but not limited to the COJ. In accordance with state law, debts of the District are strictly its own responsibility.

5.0 A good faith estimate of the transactional costs likely to be incurred by individuals and entities required to comply with the requirements of the ordinance.

Table 1 provides an outline of the various facilities the proposed District may provide. The proposed District intends to finance the infrastructure improvements.

Table 1. Darby Community Development District Possible Facilities and Services

FACILITY	FUNDED BY	O&M	OWNERSHIP AND MAINTENANCE
Roadway Construction	CDD	COJ	COJ
Stormwater Collection	CDD	CDD	CDD
Amenity, Entry Feature & Signage	CDD	CDD	CDD
Potable Water	CDD	JEA	JEA
Gravity Sewer, Lift Stations & Force	CDD	JEA	JEA
Main			
Undergrounding of Electrical	CDD	JEA	JEA

CDD = Darby Community Development District; JEA= Jacksonville Electric Authority

The petitioner has estimated the design and development costs for providing the capital facilities; the cost estimates are shown in Table 2 below. Total design and development costs for these facilities are estimated to be approximately \$27,785,362. The District may issue special assessment or other revenue bonds to fund the development of these facilities. These bonds would be repaid through non-ad valorem assessments levied on all properties in the District that may benefit from the District's capital improvement program as outlined in Table 1.

Table 2. Darby Community Development District Cost Estimate for District Facilities

Infrastructure cost estimates are based on preliminary estimates of probable construction costs estimated from the most recent conceptual plans. The infrastructure is expected to consist of the following categories:

<u>Category</u>	Cost
Clearing & Grubbing	\$780,325
Earthwork	\$5,041,251
Roadway Construction	\$3,564,072
Stormwater Collection	\$3,279,379
Parks, Entry Feature & Signage	\$1,815,000
Potable Water	\$4,521,228
Gravity Sewer, Lift Stations & Force Main	\$8,127,666
Undergrounding of Electrical	\$656,440
Total Projected Cost of Improvements:	\$27,785,362

Prospective future landowners in the District may be required to pay non-ad valorem assessments levied by the District to secure the debt incurred through bond issuance. In addition to the levy of non-ad valorem assessments for debt service, the District may also impose a non-ad valorem assessment to fund the operations and maintenance of the District and its facilities and services. However, locating in the District by new residents is completely voluntary. So, ultimately, all owners and users of the affected property choose to accept the non-ad valorem assessments in exchange for the services and

facilities that the District will provide. In addition, state law requires all assessments levied by the District to be disclosed by the seller to all prospective purchasers of property within the District.

A CDD provides residents with the option of having higher levels of facilities and services financed through self-imposed charges. The District is an alternative means to finance necessary community services. District financing is no more expensive, and often less expensive, than the alternatives of a municipal service taxing unit (MSTU), a neighborhood association, County provision, or through developer equity and/or bank loans.

In considering these costs it shall be noted that occupants of the lands to be included within the District will receive four major classes of benefits.

First, those residents in the District will receive a higher level of public services sooner than would otherwise be the case.

Second, a CDD is a mechanism for assuring that the community services and infrastructure will be completed concurrently with development of lands within the District. This satisfies the revised growth management legislation, and it assures that growth pays for itself without undue burden on other consumers. Establishment of the District will ensure that these landowners pay for the provision of facilities, services and improvements to these lands.

Third, a CDD is the sole form of governance which allows District landowners, through landowner voting and ultimately electoral voting for resident elected boards, to determine the type, quality and expense of the District services they receive, provided they meet the County's overall requirements.

Fourth, the CDD has the ability to maintain infrastructure better than a Homeowners' Association ("HOA") because it is able to offer a more secure funding source for maintenance and repair costs through assessments collected on the county tax bill pursuant to section 197.3632, *Florida Statutes*.

The cost impact on the ultimate landowners in the District is not the total cost for the District to provide infrastructure services and facilities. Instead, it is the incremental costs above what the landowners would have paid to install infrastructure via an alternative financing mechanism. Given the low cost of capital for a CDD, the cost impact to landowners is negligible. This incremental cost of the high-quality infrastructure provided by the District is likely to be fairly low.

6.0 An analysis of the impact on small businesses as defined by Section 288.703(6), *Florida Statutes* and an analysis of the impact on small counties and small cities as defined by Section 120.52, *Florida Statutes*.

There will be no impact on small businesses because of the formation of the District. If anything, the impact may be positive. This is because the District must competitively bid all of its contracts. This affords small businesses the opportunity to bid on District work.

The County has a population in 2020 that is greater than 75,000. Therefore, the County is not defined as a "small county" according to Section 120.52(19), *Florida Statutes*.

7.0 Any additional useful information.

The analysis provided above is based on a straightforward application of economic theory, especially as it relates to tracking the incidence of regulatory costs and benefits. Inputs were received from the developer's engineer and other professionals associated with the developer.

8.0 In the statement or revised statement, whichever applies, a description of any good faith written proposal submitted under paragraph (1)(a) and either a statement adopting the alternative or a statement of the reasons for rejecting the alternative in favor of the proposed ordinance.

There have been no good faith written proposals submitted to the agency as described in Section 120.541(1)(a), *Florida Statutes*.

AUTHORIZATION OF AGENT

This letter shall serve as a designation of Kutak Rock LLP, whose address is 107 West College Avenue, Tallahassee, Florida 32301, to act as agent for Plummer JV, LLC with regard to any and all matters pertaining to the Petition to the City Council of the City of Jacksonville, Florida, to establish a Community Development District pursuant to Chapter 190, Florida Statutes. The petition is true and correct. This authorization shall remain in effect until revoked in writing.

Print Name: Muchus Berins Print Name:	PLUMMER JV, LLC, a Florida limited liability company By: Christian A. Allen Its: Manager
STATE OF FLORIDA COUNTY OF	ore me by means of physical presence or, 2023, by Christian A. Allen, as ho is responsible known to me or
Print Notary Public, State of Florida	Name: Justin Hugh Westmore Land Notary Public - State of Florida Commission # GG 954271 My Comm. Expires Feb 3, 2024 Bonded through National Notary Assn.

BEFORE THE CITY COUNCIL CITY OF JACKSONVILLE, FLORIDA

IN RE:	Petition to Establish Darby Community) Development District)
	AFFIDAVIT OF PETITION
	F FLORIDA OF
I, <u>C</u>	Christian A. Allen,Manager, of Plummer JV, LLC, and being its duly
authorized	representative being first duly sworn, do hereby state for my affidavit as
follows:	
1.	I have personal knowledge of the matters set forth in this affidavit.
2.	My name is Christian A. Allen_, and I am Manager for
Plummer JV	V, LLC.
3.	I am authorized to act on behalf of Plummer JV, LLC, who is the
Petitioner fo	or the above-referenced petition, to take all action necessary in relation to the
petition to e	stablish Darby Community Development District.
4.	I have reviewed the contents of the Petition to establish Darby Community
Developmen	nt District, and its exhibits, and find them to be true and correct.

[CONTINUED ON FOLLOWING PAGE]

alleged are true and correct to the best of my knowledge and belief.

Under penalties of perjury, I declare that I have read the foregoing and the facts

Executed this 6 day of March Plummer Jy By: Christian A. Allen Its: Manager STATE OF FLORIDA COUNTY OF DAVA The foregoing instrument was acknowledged before me by means of physical presence or Online notarization, this 16 day of Mark, 2023, by Christian A. Allen, of the Plummer JV, LLC, who is _____ is personally known Manager to me or [] produced as identification. Print Name: Notary Public, State of Florida

JUSTIN HUGH WESTMORELAND
Notary Public - State of FlorIda
Commission # GG 954271
My Comm. Expires Feb 3, 2024
Bonded through National Notary Assn.