

1 Introduced by the Council President at the request of the Mayor:  
2  
3

4 **RESOLUTION 2023-332**

5 A RESOLUTION MAKING CERTAIN FINDINGS, AND  
6 APPROVING AND AUTHORIZING THE EXECUTION OF AN  
7 ECONOMIC DEVELOPMENT AGREEMENT ("AGREEMENT")  
8 BETWEEN THE CITY OF JACKSONVILLE ("CITY") AND  
9 PROJECT CRYSTAL ("COMPANY"), TO SUPPORT THE  
10 CREATION OF COMPANY'S OPERATIONS AT A NEW  
11 FACILITY LOCATED ON THE NORTH SIDE OF  
12 JACKSONVILLE ("PROJECT"); AUTHORIZING A FIVE-  
13 YEAR RECAPTURE ENHANCED VALUE (REV) GRANT NOT TO  
14 EXCEED \$1,500,000; APPROVING AND AUTHORIZING THE  
15 EXECUTION OF DOCUMENTS BY THE MAYOR, OR HIS  
16 DESIGNEE, AND CORPORATION SECRETARY;  
17 AUTHORIZING APPROVAL OF TECHNICAL AMENDMENTS BY  
18 THE EXECUTIVE DIRECTOR OF THE OFFICE OF ECONOMIC  
19 DEVELOPMENT ("OED"); PROVIDING FOR OVERSIGHT BY  
20 THE OED; PROVIDING A DEADLINE FOR THE COMPANY TO  
21 EXECUTE THE AGREEMENT; AFFIRMING THE PROJECT'S  
22 COMPLIANCE WITH THE PUBLIC INVESTMENT POLICY  
23 ADOPTED BY ORDINANCE 2022-726-E, AS AMENDED;  
24 REQUESTING TWO-READING PASSAGE PURSUANT TO  
25 COUNCIL RULE 3.305; PROVIDING AN EFFECTIVE DATE.

26  
27 **WHEREAS**, Project Crystal (the "Company") has committed to create  
28 100 permanent full-time equivalent new jobs in Jacksonville by  
29 December 31, 2025 with an estimated new capital investment of  
30 \$61,000,000, all as further described in the Project Summary attached  
31 hereto as **Exhibit 1** and incorporated herein by this reference; and

1           **WHEREAS**, for the reasons more fully described in the Project  
2 Summary, the payment of the REV Grant in such amounts serves a  
3 paramount public purpose; and

4           **WHEREAS**, it is anticipated that the Company will become one of  
5 the largest individual container users at JAXPORT; and

6           **WHEREAS**, the OED has reviewed the application submitted by the  
7 Company for community development, and, together with representatives  
8 of the City, negotiated the Agreement. Accordingly, based upon the  
9 contents of the Agreement, it has been determined that the Agreement  
10 and the uses contemplated therein to be in the public interest, and  
11 that the public actions and financial assistance contemplated in the  
12 Agreement take into account and give consideration to the long-term  
13 public interests and public interest benefits to be achieved by the  
14 City; and

15           **WHEREAS**, the Company has requested the City to enter into an  
16 agreement in substantially the form placed **On File** with the Office  
17 of Legislative Services; now therefore,

18           **BE IT RESOLVED** by the Council of the City of Jacksonville:

19           **Section 1. Findings.** It is hereby ascertained, determined,  
20 found and declared as follows:

21           (a) The recitals set forth herein are true and correct.

22           (b) The location of the Company's Project in Jacksonville,  
23 Florida, is more particularly described in the Agreement. The Project  
24 will promote and further the public and municipal purposes of the  
25 City.

26           (c) Enhancement of the City's tax base and revenues, are matters  
27 of State and City policy and State and City concern in order that the  
28 State and its counties and municipalities, including the City, shall  
29 not continue to be endangered by unemployment, underemployment,  
30 economic recession, poverty, crime and disease, and consume an  
31 excessive proportion of the State and City revenues because of the

1 extra services required for police, fire, accident, health care,  
2 elderly care, charity care, hospitalization, public housing and  
3 housing assistance, and other forms of public protection, services  
4 and facilities.

5 (d) The provision of the City's assistance as identified in the  
6 Agreement is necessary and appropriate to make the Project feasible;  
7 and the City's assistance is reasonable and not excessive, taking  
8 into account the needs of the Company to make the Project economically  
9 and financially feasible, and the extent of the public benefits  
10 expected to be derived from the Project, and taking into account all  
11 other forms of assistance available.

12 (e) The Company is qualified to carry out and complete the  
13 construction and equipping of the Project, in accordance with the  
14 Agreement.

15 (f) The authorizations provided by this Resolution are for  
16 public uses and purposes for which the City may use its powers as a  
17 county, municipality and as a political subdivision of the State of  
18 Florida and may expend public funds, and the necessity in the public  
19 interest for the provisions herein enacted is hereby declared as a  
20 matter of legislative determination.

21 (g) This Resolution is adopted pursuant to the provisions of  
22 Chapters 163, 166 and 125, Florida Statutes, as amended, the City's  
23 Charter, and other applicable provisions of law.

24 **Section 2. Economic Development Agreement Approved.** There  
25 is hereby approved, and the Mayor and Corporation Secretary are  
26 authorized to execute and deliver, for and on behalf of the City, an  
27 agreement between the City and the Company, substantially in the form  
28 placed **On File** with the Office of Legislative Services (with such  
29 "technical" changes as herein authorized), for the purpose of  
30 implementing the recommendations of the OED, as are further described  
31 in the Project Summary attached hereto as **Exhibit 1.**

1           The Agreement may include such additions, deletions and changes  
2 as may be reasonable, necessary and incidental for carrying out the  
3 purposes thereof, as may be acceptable to the Mayor, or his designee,  
4 with such inclusion and acceptance being evidenced by execution of  
5 the Agreement by the Mayor or his designee. No modification to the  
6 Agreement may increase the financial obligations or the liability of  
7 the City and any such modification shall be technical only and shall  
8 be subject to appropriate legal review and approval of the General  
9 Counsel, or his or her designee, and all other appropriate action  
10 required by law. "Technical" is herein defined as including, but not  
11 limited to, changes in legal descriptions and surveys, descriptions  
12 of infrastructure improvements and/or any road project, ingress and  
13 egress, easements and rights of way, performance schedules (provided  
14 that no performance schedule may be extended for more than one year  
15 without City Council approval) design standards, access and site  
16 plan, which have no financial impact.

17           **Section 3.           Payment of REV Grant.**

18           (a) The REV Grant shall not be deemed to constitute a debt,  
19 liability, or obligation of the City or of the State of Florida or  
20 any political subdivision thereof within the meaning of any  
21 constitutional or statutory limitation, or a pledge of the faith and  
22 credit or taxing power of the City or of the State of Florida or any  
23 political subdivision thereof, but shall be payable solely from the  
24 funds provided therefor as provided in this Section. The Agreement  
25 shall contain a statement to the effect that the City shall not be  
26 obligated to pay any installment of its financial assistance to the  
27 Company except from the non-ad valorem revenues or other legally  
28 available funds provided for that purpose, that neither the faith and  
29 credit nor the taxing power of the City or of the State of Florida  
30 or any political subdivision thereof is pledged to the payment of any  
31 portion of such financial assistance, and that the Company, or any

1 person, firm or entity claiming by, through or under the Company, or  
2 any other person whomsoever, shall never have any right, directly or  
3 indirectly, to compel the exercise of the ad valorem taxing power of  
4 the City or of the State of Florida or any political subdivision  
5 thereof for the payment of any portion of such financial assistance.

6 (b) The Mayor, or his designee, is hereby authorized to and  
7 shall disburse the annual installments of the REV Grant as provided  
8 in this Section in accordance with this Resolution and the Agreement.

9 **Section 4. Designation of Authorized Official/OED Contract**

10 **Monitor.** The Mayor is designated as the authorized official of the  
11 City for the purpose of executing and delivering any contracts and  
12 documents and furnishing such information, data and documents for the  
13 Agreement and related documents as may be required and otherwise to  
14 act as the authorized official of the City in connection with the  
15 Agreement, and is further authorized to designate one or more other  
16 officials of the City to exercise any of the foregoing authorizations  
17 and to furnish or cause to be furnished such information and take or  
18 cause to be taken such action as may be necessary to enable the City  
19 to implement the Agreement according to its terms. The OED is hereby  
20 required to administer and monitor the Agreement and to handle the  
21 City's responsibilities thereunder, including the City's  
22 responsibilities under such Agreement working with and supported by  
23 all relevant City departments.

24 **Section 5. Further Authorizations.**

25 The Mayor, or his  
26 designee, and the Corporation Secretary, are hereby authorized to  
27 execute and deliver the Agreement and all other contracts and  
28 documents and otherwise take all necessary action in connection  
29 therewith and herewith. The Executive Director of the OED, as contract  
30 administrator, is authorized to negotiate and execute all necessary  
31 changes and amendments to the Agreement and other contracts and  
documents, to effectuate the purposes of this Resolution, without

1 further Council action, provided such changes and amendments are  
2 limited to amendments that are technical in nature (as described in  
3 Section 2 hereof), and further provided that all such amendments  
4 shall be subject to appropriate legal review and approval by the  
5 General Counsel, or his or her designee, and all other appropriate  
6 official action required by law.

7       **Section 6. Oversight Department.** The OED shall oversee the  
8 Project described herein.

9       **Section 7. Execution of Agreement.** If the Agreement  
10 approved by this Resolution has not been signed by the Company within  
11 ninety (90) days after the OED delivers or mails the unexecuted  
12 Agreement to the Company for execution, then the City Council  
13 approvals in this Resolution and authorization for the Mayor to  
14 execute the Agreement are automatically revoked; provided, however,  
15 that the Executive Director of the OED shall have the authority to  
16 extend such ninety (90) day period in writing at his discretion for  
17 up to an additional ninety (90) days.

18       **Section 8. Public Investment Policy.** This Resolution  
19 conforms to the guidelines provided in the Public Investment Policy  
20 adopted by City Council Ordinance 2022-726-E, as amended.

21       **Section 9. Requesting Two Reading Passage Pursuant to**  
22 **Council Rule 3.305.** Two reading passage of this legislation is  
23 requested pursuant to Council Rule 3.305.

24       **Section 10. Effective Date.** This Resolution shall become  
25 effective upon signature by the Mayor or upon becoming effective  
26 without the Mayor's signature.

1 Form Approved:

2

3

---

4 Office of General Counsel

5 Legislation Prepared By: Joelle J. Dillard

6 GC-#1563600-v2-Leg\_\_-2023\_-\_Project\_Crystal\_EDA.docx