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ORDINANCE 2023-161-E

AN ORDINANCE AMENDING CHAPTER 150 (ADULT ENTERTAINMENT AND SERVICES CODE), PART 1 (GENERAL PROVISIONS), SECTION 150.104 (RESERVED) AND PART 2 (ADMINISTRATION), SECTION 150.224 (PERFORMER WORK IDENTIFICATION CARD), ORDINANCE CODE, TO REMOVE LANGAUAGE REGARDING THE EFFECTIVE DATE OF THE PROHIBITION OF PERFORMERS UNDER AGE TWENTY-ONE; AMENDING CHAPTER 151 (DANCING ENTERTAINMENT ESTABLISHMENT CODE), PART 1 (GENERAL PROVISIONS) TO CREATE A NEW SECTION 151.104 (PERFORMER AGE RESTRICTION) AND AMENDING PART 2 (ADMINISTRATION), SECTION 151.214 (PERFORMER WORK IDENTIFICATION CARD), ORDINANCE CODE, TO REMOVE LANGAUAGE REGARDING THE EFFECTIVE DATE OF THE PROHIBITION OF PERFORMERS UNDER AGE TWENTY-ONE AND THE DISQUALIFYING CRIME OF "HUMAN TRAFFICKING RELATED CHARGE"; PROVIDING CODIFICATION INSTRUCTIONS; REQUESTING EMERGENCY PASSAGE UPON INTRODUCTION; PROVIDING AN EFFECTIVE DATE.

whereas, on February 27, 2023, in the case of Wackos Too, Inc., et al. v. City of Jacksonville, case no. 3:20-cv-00303-TJC-MCR ("Wackos Lawsuit"), the federal judge ruled the City's ban on performers under the age of twenty-one at adult and dancing entertainment establishments is constitutional; and

WHEREAS, the language adopted by the Council in 2022-172-E to effectuate the ban contained language that indicated the provision would not take effect until either the ban was determined to be legally constitutional in the litigation, or the City was otherwise not prohibited from enforcing the ban - such language now being superfluous and problematic for enforcement of the regulation;

WHEREAS, the intent of this legislation is to institute the ban on underage performers and remove the disqualification for performers convicted of a "human trafficking related charge" and is not meant to address any other provision in Chapters 150 and 151, Ordinance Code addressed by the Court in the Wackos Lawsuit; now therefore,

BE IT ORDAINED by the Council of the City of Jacksonville:

Services Code), Part 1 (General Provisions), Section 150.104 (Reserved) and Part 2 (Administration), Section 150.224 (Performer work identification card), Ordinance Code. Chapter 150 (Adult Entertainment and Services Code), Part 1 (General Provisions), Section 150.104 (Reserved) and Part 2 (Administration), Section 150.224 (Performer work identification card), Ordinance Code, is hereby amended to read as follows:

CHAPTER 150. ADULT ENTERTAINMENT AND SERVICES CODE.

\* \*

## PART 1. GENERAL PROVISIONS

\* \*

## Sec. 150.104. ReservedPerformer Age Restriction.

No performer under twenty-one (21) years of age shall be allowed to perform at any establishment regulated under this Chapter.

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## PART 2. ADMINISTRATION

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Sec. 150.224. Performer work identification card.

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Application for Work Identification Card. An application for a Work Identification Card shall be obtained from the Sheriff. The application shall include: the applicant's full legal name (including maiden name, if applicable); residential address; driver's license number or government issued identification or passport number; date of birth; natural hair and eye color; race; sex; height and weight; place of birth (city, state or country); telephone number; email address; a list of locations of and descriptions of any tattoos; confirmation that the applicant has not been convicted within the relevant periods of time of any violation listed in subparagraph (1), and a list of each adult entertainment establishment where the applicant will be performing and each stage name used by the applicant at each location. Each applicant shall affirm through either attestation on the application or presentation of a certificate of completion to the Sheriff that he or she has completed one, free-ofcharge, sex trafficking education program presented by the Polaris (https://polarisproject.org/training/) (approximately 45 Project min. in length) or the U.S. Department of Homeland Security, Blue Campaign Consequences Training (https://www.dhs.gov/bluecampaign/course consequences p01) (approximately 15 min. in length). The Sheriff shall maintain and make available to any applicant each sex trafficking education program in the event any applicant does not have online access to the program(s). Additionally, the applicant shall affirm that he or she understands that the Work Identification Card may be immediately revoked if issuance of the card is made illegal through order of any court. The application shall be in writing, signed and notarized, fully completed and submitted to the Sheriff together with the nonrefundable application fee. Each applicant must submit proof of identity at the time the application is submitted. It is the Council's inten that no No Work Identification

Card shall be issued to any applicant who is under the age of twentyone (21) years of age; however, this requirement shall not become effective unless and until the legality of this age restriction is determined to be valid or the City is otherwise not legally prevented from imposing this restriction. No Work Identification Card shall be issued to an applicant who has been convicted of human trafficking or any human trafficking-related charge or who is currently on suspension for any violation listed under subsection (1), below. Work Identification Cards are valid for a term of one (1) year. Applicants are required to update his or her application with changes to any of the application information (except height and weight) within 60 days of the change of such information. All current performers shall complete and submit an application for a Work Identification Card within ninety (90) days from the effective date of this section (the "Grace Period"). Upon conclusion of the Grace Period, no performer shall be permitted to perform until a current Work Identification Card is obtained or without a valid copy of the application fee payment check or receipt as specified in subparagraph (e), below.

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Section 2. Amending Chapter 151 (Dancing Entertainment Establishment Code), Part 1 (General Provisions) to create a new Section 151.104 (Performer age restriction) and amending Part 2 (Administration), Section 151.214 (Performer work identification Ordinance Code. Chapter 151 (Dancing Entertainment Establishment Code), Part 1 (General Provisions) and Part 2 (Administration), Section 151.214 (Performer work identification card), Ordinance Code, is hereby amended to read as follows:

CHAPTER 151. DANCING ENTERTAINMENT ESTABLISHMENT CODE.

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### PART 1. GENERAL PROVISIONS

# Sec. 151.104. Performer Age Restriction.

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No performer under twenty-one (21) years of age shall be allowed to perform at any establishment regulated under this Chapter.

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#### PART 2. ADMINISTRATION

\* \* \*

## Sec. 151.214. Performer work identification card.

\* \* \*

(C) Application for Work Identification Card. An application for a Work Identification Card shall be obtained from the Sheriff. The application shall include: the applicant's full legal name (including maiden name, if applicable); residential address; driver's license number, government issued identification or passport number; date of birth; natural hair and eye color; race; sex; height and weight; place of birth (city, state or country); telephone number; email address; a list of locations of and descriptions of any tattoos; confirmation that the applicant has not been convicted within the relevant periods of time of any violation listed in subparagraph (1), and a list of each dancing entertainment establishment where the applicant will be performing and each stage name used by the applicant at each location. Each applicant shall affirm through either attestation on the application or presentation of a certificate of completion to the Sheriff that he or she has completed one, free-ofcharge, sex trafficking education program the Polaris Project (https://polarisproject.org/training/) (approximately 45 min. length), or the U.S. Department of Homeland Security , Blue Campaign (https://www.dhs.gov/blue-Training Consequences campaign/course consequences p01) (approximately 15 min. in length). The Sheriff shall maintain and make available to any Applicant each sex trafficking education program free-of-charge in the event any applicant does not have online access to the program(s). Additionally,

the applicant shall affirm that he or she understands that the Work Identification Card may be immediately revoked if issuance of the card is made illegal through order of any court. The application shall be in writing, signed, fully completed and submitted to the Sheriff together with the nonrefundable application fee. Each applicant must submit proof of identity at the time the application is submitted. It is the Council's intent that no No Work Identification Card shall be issued to any applicant who is under the age of twentyone (21) years of age; however, this requirement shall not become effective unless and until the legality of this age restriction is determined to be valid or the City is otherwise not legally prevented from imposing this restriction. No Work Identification Card shall be issued to an applicant who has been convicted of human trafficking or any human trafficking-related charge or who is currently on suspension for any violation listed under subsection (1), below. Work Identification Cards are valid for a term of one (1) year. current performers shall complete and submit an application for a Work Identification Card within ninety (90) days from the effective date of this section (the "Grace Period"). Upon conclusion of the Grace Period, no performer shall be permitted to perform until a current Work Identification Card is obtained or without a valid copy of the application fee payment check or receipt as specified in subparagraph (e), below.

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Section 3. Codification Instructions. The Codifier and the Office of General Counsel are authorized to make all chapter and division "table of contents" consistent with the changes set forth herein. Such editorial changes and any other necessary changes to make the Ordinance Code consistent with the intent of this legislation are approved and directed herein, and the changes to the Ordinance Code shall be made forthwith and when inconsistencies are discovered.

Pursuant to Council Rule 4.901 Emergency. Emergency passage upon introduction of this legislation is requested. The nature of the emergency is that the Council identified that individuals under age twenty-one are particularly susceptible to human and sex trafficking at adult entertainment clubs. Implementation of this regulation has been delayed due to the legal challenge filed by nearly every adult entertainment club in Jacksonville, who unsuccessfully challenged the constitutionality of this restriction, even though the same restriction in the state of Louisiana was upheld. There is an ongoing vulnerability for young performers every day in these clubs and implementation of this regulation needs to begin immediately for the health, safety and welfare of these at-risk individuals, and emergency passage upon introduction of this legislation is necessary.

Section 5. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

Form Approved:

- 21 /s/ Jason R. Teal
- 22 Office of General Counsel
- 23 | Legislation prepared by: Jason R. Teal
- 24 GC-#1552450-v1-Human Trafficking Age Restriction.docx