# City of Jacksonville, Florida

# Lenny Curry, Mayor

City Hall at St. James 117 W. Duval St. Jacksonville, FL 32202 (904) 630-CITY www.coj.net

January 19, 2023

The Honorable Terrance Freeman, President The Honorable Kevin Carrico, LUZ Chair And Members of the City Council 117 West Duval Street Jacksonville, Florida 32202

RE: Planning Commission Advisory Report / Ordinance No. 2022-894/Application No. L-5759-22C

Dear Honorable Council President Freeman, Honorable Council Member and LUZ Chairman Carrico and Honorable Members of the City Council:

Pursuant to the provisions of Section 650.405 *Planning Commission* Advisory *Recommendation and Public* Hearing, the Planning Commission **APPROVED** Ordinance 2022-894 on January 19, 2023.

P&DD Recommendation APPROVE

PC Issues: None

PC Vote: 6-0 APPROVE

Alexander Moldovan, Chair Aye

Ian Brown, Vice-Chair Absent

Jason Porter, Secretary Aye
Marshall Adkison Aye

Daniel Blanchard Aye

Jordan Elsbury Aye

Joshua Garrison Absent

David Hacker Aye

Planning Commission Report January 19, 2023 Page 2

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

Sincerely,

Kristen D. Reed, AICP

Knisten D. Reed

Chief of Community Planning Division
City of Jacksonville - Planning and Development Department

214 North Hogan Street, Suite 300 Jacksonville, FL 32202

(904) 255-7837

KReed@coj.net

# Report of the Jacksonville Planning and Development Department

# Small-Scale Future Land Use Map Amendment – January 13, 2023

Ordinance/Application No.: 2022-894 / L-5759-22C

**Property Location:** 0 New Kings Road (U.S. 1) between Sycamore Street

and Pitts Road

Real Estate Number(s): 003875-1000, a portion of

**Property Acreage:** 2.51 acres

Planning District: District 6

City Council District: District 8

**Applicant:** Lara Diane Hipps

Current Land Use: Low Density Residential (LDR)

Proposed Land Use: Community General Commercial (CGC) - 2.51 acres

**Development Area:** Suburban Development Area

Current Zoning: Rural Residential-Acre (RR-Acre) and Commercial

Community/General-2 (CCG-2)

**Proposed Zoning:** Planned Unit Development (PUD) – 3.51 acres

RECOMMENDATION: APPROVE

# APPLICANT'S JUSTIFICATION FOR THE LAND USE MAP AMENDMENT

This application is to bring the parcel under one land use category.

# **BACKGROUND**

The 2.51 acre subject site is a portion of property located on the east side of New Kings Road (U.S. 1), between Sycamore Street (an unopened road) and Pitts Road. According to the City's Functional Highways Classification Map, New Kings Road is a major arterial roadway. Although, the land use application site is within the Low Density Residential (LDR) land use category, it is a small portion of a larger property that is within the Community/General Commercial (CGC) category. Access to the site will be from the portion of property that has frontage on New Kings Road.

The applicant seeks an amendment to the Future Land Use Map series (FLUMs) of the Future Land Use Element (FLUE) of the 2030 Comprehensive Plan from LDR to CGC to allow the entire property to be used for commercial purposes. A companion rezoning application is pending concurrently with the land use application via Ordinance 2022-895, which seeks to change the zoning district from Rural Residential-Acre (RR-Acre) and Commercial Community/General-2 (CCG-2) to Planned Unit Development (PUD).

Currently the application site and the portion of property fronting on New Kings Road is used for mobile home repair and storage. Changing the land use category to CGC and zoning district to PUD would make the entire property conforming for the existing commercial use. There are several commercial uses north and south of the application site along New Kings Road within the CGC land use category.

The adjacent land use categories, zoning districts and property uses are as follows:

North: Land Use: CGC and LDR Zoning: CCG-2 and RR-Acre

Property Use: Mobile homes, vacant undeveloped land, open storage, Warehouse, service garage and light manufacturing.

South: Land Use: CGC, LDR, and Light Industrial (LI) Zoning: CCG-2, RLD-60 and Industrial Light (IL)

Property Use: Florist, used vehicle sales, office, store, mobile homes, multi-family dwellings, single-family dwellings, vacant undeveloped land and church.

East: Land Use: LDR Zoning: RR-Acre

Property Use: Mobile homes, single-family dwelling and vacant undeveloped land.

West: Land Use: CGC, LI and LDR Zoning: CCG-2, IL and RR-Acre

Property Use: Mobile home repair, office, church, open storage, single family dwellings, multi-family dwelling, service shop and

vacant undeveloped land.

# **IMPACT ASSESSMENT**

Potential impacts of a proposed land use map amendment have been analyzed by comparing the Development Impact Standards for the subject site's existing vs. proposed land use categories unless maximum density/intensity is noted on the Annotated FLUM or is in a site specific policy. Development Impact Standards are detailed in FLUE Policy 1.2.16, *Development Standards for Impact Assessment*. These standards produce development potentials as shown in this section.

Where there is not an associated site specific policy or note on the Annotated FLUM, the impact assessment incorporates supplemental information for non-residential land use

Ordinance 2022-894 Application L-5759-22C

categories that permit residential uses in order to assess the potential impacts. Supplemental information related to these impacts are depicted as scenario 2 in the Impact Assessment Baseline Review Table and, as relevant, in the analysis following the table.

# **Land Use Amendment Impact Assessment**

# Land Use Amendment Impact Assessment - Application Number L-5759-22C

Development Analysis:		2.51 acres	
Development Boundary	Suburban Development Ar	ea	
Roadway Frontage Classification / State Road	New Kings Road (U.S. 1) -	Major arterial roadway	
Plans and/or Studies	North Jacksonville Shared	Vision and Master Plan	
Site Utilization	Current: Mobile Home	Proposed: Mobile Home	
	Repair and Storage	Repair and Storage	
Land Use / Zoning	Current: LDR / RR-Acre & CCG-2	Proposed: CGC / PUD	
Development Standards for Impact Assessment	Current:	Proposed:	
	5 DU per acre	Scenario 1: 0.35 FAR	
		Scenario 2: 80%	
		Residential at 15 DU/Acre	
		and 20% at 0.35 FAR	
Development Potential	Current:	Proposed:	
	12 Single family DUs	Scenario 1: 38,267 sq. ft.	
		of commercial space	
		Scenario 2: 7,653 sq. ft. of	
		commercial space and 30	
		multi-family DUs	
Net Increase or Decrease in Maximum Density	Scenario 1: Decrease of 12 DU		
	Scenario 2: Increase of 18 DU		
Net Increase or Decrease in Potential Floor Area	Scenario 1: Increase of 38,2		
	Scenario 2: Increase of 7,65		
Population Potential	Current:	Proposed:	
	31 people	Scenario 1: 0 people	
		Scenario 2: 70 people	
Special Designation Areas			
Aquatic Preserve	No	.,, .	
Septic Tank Failure Area	No		
Airport Environment Zone	No		
Industrial Preservation Area	No		
Cultural Resources	No		
Archaeological Sensitivity	Low Sensitivity		
Historic District	No		
Coastal High Hazard	No		
Adaptation Action Area	No		
Groundwater Aquifer Recharge Area	Discharge area		
Evacuation Zone	Zone C		
Wellhead Protection Zone	No		

Development Analysis:	2.51 acres
Boat Facility Siting Zone	No
Brownfield	No
Public Facilities	
Potential Roadway Impact	Scenario 1: Increase of 339 daily trips
	Scenario 2: Increase of 0 daily trips
Potential Public School Impact	Increase of 6 new students
Water Provider	Private well
Potential Water Impact	Scenario 1: Decrease of 1,279 gpd
	Scenario 2: Increase of 4,240.7 gpd
Sewer Provider	Private septic system
Potential Sewer Impact	Scenario 1: Decrease of 959 gpd
	Scenario 2: Increase of 3,180.5 gpd
Potential Solid Waste Impact	Scenario 1: Increase of 4.557 tons per year
	Scenario 2: Increase of 59.045 tons per year
Drainage Basin/Sub-basin	Drainage Basin: Trout River
	Sub-drainage Basin: Trout River
Recreation and Parks	Dinsmore Center and Park
Mass Transit Access	No bus service at this location
Natural Features	
Elevations	10 to 22 feet above mean sea level
Land Cover	1400 – Commercial and Service
Soils	(63) Sapelo fine sand
Flood Zones	No
Wetlands	No
Wildlife (applicable to sites greater than 50 acres)	Not applicable

# **Utility Capacity**

The calculations to determine the water and sewer flows contained in this report and/or this spreadsheet have been by the City of Jacksonville Planning and Development Department and have been adopted by JEA solely for the purpose of preparing this report and/or this spreadsheet. The method of calculating water and sewer flows in order to properly size infrastructure established shall continue to be based on JEA's Water, Sewer and Reuse for New Development Projects document (latest edition).

A JEA availability letter dated August 18, 2022, is included in the companion rezoning application. The letter indicates that an 18-inch water main is within the New Kings Road right-of way. However, sanitary sewer services are not within ½ mile of the subject property.

# Transportation Background Information:

The subject site is 2.51 acres and is accessible from New Kings Rd and Sycamore St, a major arterial and unclassified facility. The proposed land use amendment is located within the Suburban Development Area and Mobility Zone 5. The applicant proposes to

change the existing land use from Low Density Residential (LDR) to Community General Commercial (CGC).

# **Comprehensive Plan Consistency:**

The Trip Generation Analysis is consistent with most recent version of the Transportation Element (TE) of the City of Jacksonville Comprehensive Plan (TE Objective 2.4 and Policies 1.2.1 and 2.4.2).

# **Transportation Element**

- Policy 1.2.1 The City shall use the Institute of Transportation Engineers *Trip Generation Manual*, latest edition, to determine the number of trips to be produced or attracted to a particular land use when assessing a traffic impact.
- Objective 2.4 The City shall coordinate the mobility circulation system with the future land uses shown on the Future Land Use Map series in order to ensure that roads, road improvements and other mobility alternative improvements are provided as necessary to support development in an economically efficient and environmentally sound manner.
- Policy 2.4.2 The City shall amend the adopted Comprehensive Plan to incorporate the data and analysis generated by a periodic regional transportation model and study and facilitate the implementation of the study recommendations.

#### **Trip Generation Estimation:**

Table A provides the daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway network. The current land use would result in 113 daily trips for both scenarios. If the land use is amended to allow for this proposed CGC development, this will result in 1,250 or 452 daily trips depending on the scenario.

# Transportation Planning Division RECOMMENDS the following:

The difference in daily trips for the proposed land use amendment is an increase of 339 or 0 net new daily trips when compared to the existing land use. The Transportation Planning Division recommends ongoing coordinating efforts with the City of Jacksonville Traffic Engineer to determine if a traffic operational analysis is needed as a result of this land use amendment.

Table A

Trip Generation Estimation Scenarios

Current	ITE Land	Potential	Estimation Method	Gross Trips	Less Pass-	Daily Trips
Land Use	Use Code	Number of Units			By Trips	
LDR	210	12 SF DU	T= 9.43 (X)	113	0	113
				Total Trips j Land	_	113
Proposed Land Use- Scenario 1	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass- By Trips	Daily Trips
CGC	822	38,267 SF	T = 54.45 (X) / 1000	2,084	834	1,250
				Total Trips for Proposed Land Use- Scenario 1		1,250
Proposed Land Use- Scenario 2	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass- By Trips	Daily Trips
CGC	822	7,653 SF	T = 54.45 (X) / 1000	417	167	250
CGC	220	30 MF DU	T = 6.74 (X)	202	0	202
				1	or Proposed Scenario 2	452
			Scenario	1 Difference i	n Daily Trips	339
	1		Sconario	2 Difference i	n Daily Trins	0

Source: Trip Generation Manual, 11th Edition, Institute of Engineers

# **School Capacity**

The 2.51 acre proposed land use map amendment has a development potential of 30 dwelling units and 6 new students. The proposed development was analyzed in accordance with the adopted level of service standards (LOS) for school capacity as established in the Interlocal Agreement (ILA) and the Public Schools and Facilities Element. The ILA was entered into in coordination with the Duval County Public School System (DCPS) and the other municipalities within Duval County.

School concurrency LOS is the methodology used to analyze and to determine whether there is adequate school capacity for each school type (elementary, middle, and high school) to accommodate a proposed development. The LOS (105% of permanent capacity) is based on Concurrency Service Areas (CSAs), not the closest school in the area for elementary, middle and high schools, as well as on other standards set forth in the City of Jacksonville School Concurrency Ordinance.

In evaluating the proposed residential development for school concurrency as shown in "Attachment A".

The analysis of the proposed residential development does not reveal any deficiency for school capacity within the CSA.

Public School Facilities Element

Policy 2.3.2 The City will coordinate with DCPS to establish plan review procedures to manage the timing of Future Land Use Map

amendments and other land use decisions so that these decisions coordinate with adequate school capacity.

**Policy 2.3.3** 

The City will take into consideration the DCPS comments and findings on the availability of adequate school capacity in the evaluation of comprehensive plan amendments, and other land use decisions as provided in Section 163.3177(6)(a), F.S. and development of regional impacts as provided in 1380.06, F.S.

Objective 3.2

Adopted Level of Service (LOS) Standards through the implementation of its concurrency management systems and in coordination with the DCPS, the City shall ensure that the capacity of schools is sufficient to support new residential developments at the adopted level of service (LOS) standards within the period covered in the five-year schedule of capital improvements and the long range planning period. These standards shall be consistent with the Interlocal Agreement agreed upon by the DCPS, the City and the other municipalities. Minor deviations to the LOS standards may occur, so long as they are limited, temporary and with scheduled capacity improvements, school capacity is maximized to the greatest extent feasible.

**Policy 3.1.1** 

The LOS standards set forth herein shall be applied consistently for the purpose of implementing school concurrency, including determining whether sufficient school capacity exists to accommodate a particular development application, and determining the financial feasibility of DCPS Five-Year Capital Facilities Plan and the City's Capital Improvement Plan.

#### Supplemental School Information:

The following additional information regarding the capacity of the assigned neighborhood schools was provided by the Duval County School Board. This is not based on criteria utilized by the City of Jacksonville School Concurrency Ordinance. Note that the percentage occupied may not appear correct due to ESE space requirements as shown in "Attachment B".

## **Archaeological Sensitivity**

According to the Duval County Archaeological Predictive Model, the subject property is located within an area of low sensitivity for the presence of archaeological resources. If archaeological resources are found during future development/redevelopment of the site, Section 654.122 of the Code of Subdivision Regulations should be followed.

#### **Historic Preservation Element**

Policy 1.2.6 The Planning and Development Department shall maintain and update for planning and permitting purposes, a U.S.G.S. series of topographic maps upon which recorded archaeological sites are shown.

#### **Evacuation Zone**

The subject site is within Evacuation Zone C. As such, the land use application was routed to the City's Emergency Preparedness Division (EPD) for review and comment. EPD was provided with the land use application and the development potential of the proposed land use amendment change. Per EPD, the proposed property in land use amendment L-5759-22C will be in close proximity to Sycamore Street and US-1, indicating sufficient access to I-295 (1.49 road miles) and I-95 (8.99 road miles), primary evacuation routes.

In consideration of the surrounding evacuation zone (Zone C and Zone D), nearest evacuation routes, and the estimate of 339 – 1,137 additional daily trips, the development of the proposed property could create a localized impact to the traffic flow on I-95 and I-295 during an emergency evacuation scenario. The changes proposed through land use amendment application L-5759-22C would have a minimal impact on countywide evacuation clearance time within Duval County. Site design techniques that minimize disruption to existing traffic flow are encouraged.

Conservation /Coastal Management Element (CCME)

Policy 7.1.6 The City shall not amend the Future Land Use Element or the Future Land Use Map series unless; the requested change can be determined to not exceed the established hurricane evacuation times; the requested change is for a lower density; or the requested change for increased density provides adequate remedies to reduce impacts on hurricane evacuation times which exceed the acceptable standard.

# PROCEDURAL COMPLIANCE

Upon site inspection by the Planning and Development Department on December 29, 2022, the required notices of public hearing signs were posted. Fourteen (14) notices were mailed out to adjoining property owners informing them of the proposed land use change and pertinent public hearing and meeting dates.

The Citizen Information Meeting was held January 3, 2023, for the adoption of the small-scale land use amendment. Other than the applicant, no members of the public were present.

# **CONSISTENCY EVALUATION**

Consistency with 2030 Comprehensive Plan Goals, Objectives and Policies

# Future Land Use Element (FLUE)

Development Area

Suburban Area (SA): The SA is the third tier Development Area and generally corresponds with the urbanizing portions of the City in areas that have usually been developed after consolidation. Development should generally continue at low densities with medium density development at major corridor intersections and transit stations. Development at these locations should promote a compact and interconnected land

development form and is therefore encouraged to employ urban development characteristics as further described in each land use plan category.

- Policy 1.1.5 The amount of land designated for future development should provide for a balance of uses that:
  - A. Fosters vibrant, viable communities and economic development opportunities;
  - B. Addresses outdated development patterns;
  - C. Provides sufficient land for future uses that allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and businesses and is not limited solely by the projected population.
- Policy 1.1.10 Gradual transition of densities and intensities between land uses in conformance with the provisions of this element shall be achieved through zoning and development review process.
- Policy 1.1.11 Encourage that new non-residential projects be developed in designated nodal and corridor development areas as provided in the Plan Category Descriptions of the Operative Provisions, in appropriate commercial infill locations, or as a Transit Oriented Development (TOD), as described in this element.
- Policy 1.1.21 Future amendments to the Future Land Use Map series (FLUMs) shall include consideration of their potential to further the goal of meeting or exceeding the amount of land required to accommodate anticipated growth and the projected population of the area and to allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business consistent with FLUE Policy 1.1.5. The projected growth needs and population projections must be based on relevant and appropriate data which is collected pursuant to a professionally acceptable methodology. In considering the growth needs and the allocation of land, the City shall also evaluate land use need based on the characteristics and land development pattern of localized areas. Land use need identifiers include but may not be limited to, proximity to compatible uses, development scale, site limitations, and the likelihood of furthering growth management and mobility goals.
- Policy 1.2.9 Require new development and redevelopment in the Central Business District, Urban Priority Area, Urban Area, and Suburban Area to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site. New septic tanks in this area may be permitted only as interim facilities pursuant to the requirements of the Sanitary Sewer Sub-Element.

#### Goal 3

To achieve a well-balanced and organized combination of residential, non-residential, recreation and public uses served by a convenient and efficient transportation network, while protecting and preserving the fabric and character of the City's neighborhoods and enhancing the viability of non-residential areas.

#### Objective 3.2

Continue to promote and sustain the viability of existing and emerging commercial and industrial areas in order to achieve an integrated land use fabric which will offer a full range of employment, shopping, and leisure opportunities to support the City's residential areas.

### **Policy 3.2.4**

The City shall permit expansion of commercial uses adjacent to residential areas only if such expansion maintains the existing residential character, does not encourage through traffic into adjacent residential neighborhoods, and meets design criteria set forth in the Land Development Regulations.

## Recreation and Open Space Element (ROSE)

**Policy 2.2.1** 

The City shall require that all new non-residential land uses, except in the Central Business District, provide a minimum of 10% of the property in open space.

## **Property Rights Element**

Goal 1

The City will recognize and respect judicially acknowledged and constitutionally protected private property rights in accordance with the Community Planning Act established in Chapter 163, Florida Statues.

#### Objective 1.1

Local decision making shall be implemented and applied with sensitivity for private property rights and shall not be unduly restrictive.

#### **Policy 1.1.1**

The City will ensure that private property rights are considered in local decision making.

# **Policy 1.1.2**

The following rights shall be considered in local decision making:

- 1. The right of a property owner to physically possess and control his or her interests in the property, including easements, leases, or mineral rights.
- 2. The right of a property owner to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances.
- 3. The right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.
- 4. The right of a property owner to dispose of his or her property through sale or gift.

According to the Category Descriptions of the Future Land Use Element (FLUE), LDR in the Suburban Development Area is intended to provide for low-density residential development. Generally, single-family detached housing should be the predominant development typology in this category. Mixed use developments utilizing the Traditional Neighborhood Development (TND) concept, which is predominantly residential but includes a broad mixture of secondary recreational, commercial, public facilities and services may also be permitted. Residential development is permitted at up to seven (7) dwelling units per acre where centralized water and sewer is available.

The CGC land use category in the Suburban Area is intended to provide development in a nodal development pattern. Plan amendment requests for new CGC designations are preferred in locations which are supplied with full urban services, abut a roadway classified as an arterial or higher on the Functional Highway Classification Map; and which are in areas with an existing mix of non-residential uses. Nodal sites with two or more boundaries on a transportation right-of-way shall be considered preferred locations for these uses.

A JEA availability letter dated August 18, 2022, is included in the companion rezoning application. The letter indicates that an 18-inch water main is within the New Kings Road right-of way. However, sanitary sewer services are not within ¼ mile of the subject property. Commercial development at the proposed location will need to have a private septic system designed for the needs of the proposed development area under the provisions of Section 381.0065, Florida Statutes, should connect to centralized sewer when it becomes available per Section 381.00655, Florida Statutes and in accordance with FLUE Policy 1.2.9.

Although the application site abuts a residential land use category and zoning district on three sides of the site, it is a portion of a larger property in a commercial area with frontage on a major arterial roadway. Access can only be gained through the commercial area of the property. Amending the site to CGC allows for the expansion and increased viability of the entire commercial site, therefore the amendment site is consistent with FLUE Policy 1.1.11, Objective 3.2 and Goal 3.

The Comprehensive Plan allows expansion of commercial use adjacent to residential uses in certain cases. The land use amendment, which expands the CGC, enhances the existing CGC property to the west, which is under the same ownership. In addition, the land use change does not encourage through-traffic into the residential areas and the companion PUD can address design standards to promote compatibility with abutting residential. Therefore, it is consistent with FLUE Objective 3.2, and Policies 1.1.10 and 3.2.4.

The proposed small-scale amendment would have a negligible impact on the provision of both CGC and LDR designated land in the immediate area and overall for the City due to the minimal acreage subject to this amendment. The characteristics of the surrounding area demonstrate the amendment would result in compatible uses and development scale. The proposed land use would unify the entire parcel under one land use category. Therefore, the land use amendment is consistent with FLUE Policies 1.1.5 and 1.1.21.

The proposed amendment is required to comply with ROSE Policy 2.2.1 regarding the provision of open space and will be evaluated for consistency during site plan review.

The proposed amendment does not hinder the private property rights of the owner of record; has no impact on the right of the property owner to possess or control his or her interest in the property; maintains the owner's ability to use, maintain, develop and improve the property; protects the owner's right to privacy and security; and maintains the ability of the property owner to dispose of the property at their discretion. Therefore, the amendment is consistent with PRE Goal 1, Objective 1.1 and Policies 1.1.1 and 1.1.2.

#### North Jacksonville Shared Vision and Master Plan

The application site is within the North Jacksonville Shared Vision and Master Plan area. The plan does not identify specific recommendations for the subject site. However, the site is located near the proposed Dinsmore Rural Village Center where the proposed center is to provide market based combination of retail shopping, commercial services, entertainment, work places, residential, civic facilities, and parks that address the everyday needs of the surrounding community.

# **Strategic Regional Policy Plan**

The proposed amendment is consistent with the following Policy of the Northeast Florida Regional Council (NEFRC) Strategic Regional Policy Plan (March 2021), Regional Transportation Element Goal, Objective, and portions of Policy 4:

Goal: Create efficient connectivity within the Region, and with state, national, and global economies. Include centers of population and jobs that are well-connected, limit commute times for most residents and provide opportunities for all residents of the region to work if they choose.

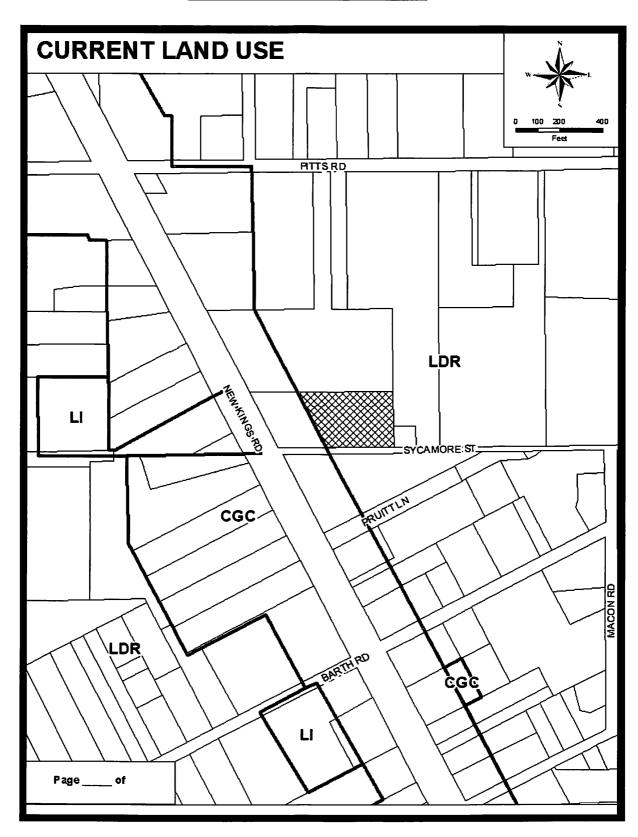
Objective: Integrated Planning: The link between land use, resources and mobility.

Policy 4: The Region supports strategies identified by the Regional Community Institute as they worked on First Coast Vision, including:

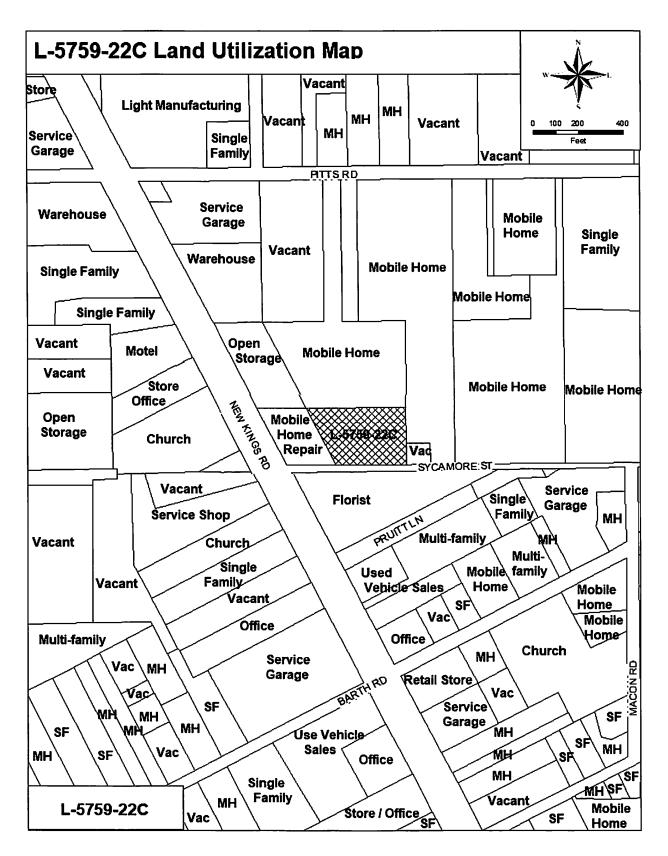
- Local governments as they identify areas appropriate for mixed-use development.
- Incentives for dense and/or mixed use development.
- Maintenance of a diversity of land use in the region.
- Infill and redevelopment.

CGC is a mixed use land use category. The proposed land use amendment to CGC reduces the non-conformity of a commercially used property and provides the opportunity for the potential of mixed use development. Therefore, the proposed amendment is inconsistent with Transportation Element Goal, Objective and Policy 4 of the Strategic Regional Policy Plan.

# **CURRENT LAND USE MAP**



# LAND UTILIZATION MAP



**Application Review Request: Proposed Name:** 

COJ PDD: School Impact Analysis

Requested By:

L-5759-22C New Kings Road Edward "Luke" Lukacovic

Reviewed By: Shalene B. Estes

Due: 10/27/2022

Analysis based on maximum dwelling units: 30

School Type	CSA <sup>1</sup>	2022-23 Enrollment/CSA	Current Utilization (%)	New Student/ Development <sup>3</sup>	5-Year Utilization (%)	Available Seats - CSA <sup>2</sup>	Available Seats - Adjacent CSA 2&7
Elementary	1	11,216	56%	3	57%	7,701	4,716
Middle	1	6,876	80%	1	86%	1,564	356
High	1	7,054	72%	2	62%	1,694	1,526
Total New Students				6			

<sup>1</sup> Proposed Development's Concurrenty Service Area (CSA)

<sup>2</sup> Available CSA seats include current reservations

<sup>3</sup> Student Distribution Rate

ES-.125 MS-.051

HS-.074

The Student Distribution Rate is calculated for each school type by dividing the total number of public school students enrolled in that school type in Duval County (104,757) by the number of total permitted housing units (418,708) for the same year, generating a yield of 0.250.

COJ PDD: Baseline Checklist Review

**Proposed Name:** 

L-5759-22C New Kings Road

Requested By:

Edward "Luke" Lukacovic Shalene B. Estes

Reviewed By: Due:

10/27/2022

Analysis based on maximum dwelling units: 30

school.1	CSA	STUDENTS GENERATED (Rounded) <sup>3</sup>	SCHOOL CAPACITY <sup>2</sup> (Permanent/Portables)	CURRENT ENROLLMENT 20 Day Count (2022/23)	% OCCUPIED	4 YEAR PROJECTION
Dinsmore ES #45	1	3	683	590	86%	93%
Jean Ribault MS #212	1	1	1041	675	65%	58%
Jean Ribault HS #96	1	2	1683	1365	81%	77%
		6				

#### NOTES:

<sup>3</sup> Student Distribution Rate

ES-.125

MS-.051

HS-.074 0.250

The Student Distribution Rate is calculated for each school type by dividing the total number of public school students enrolled in that school type in Duval County (104,757) by the number of total permitted housing units (418,708) for the same year, generating a yield of 0.250.

 $<sup>^{</sup>f 1}$  Attendance school may not be in proposed development's Concurrency Service Area (CSA)

<sup>&</sup>lt;sup>2</sup> Does not include ESE & room exclusions

# 2022-896

# City of Jacksonville, Florida

# Lenny Curry, Mayor

City Hall at St. James 117 W. Duval St. Jacksonville, FL 32202 (904) 630-CITY www.coj.net

January 19, 2023

**David Hacker** 

The Honorable Terrance Freeman, President The Honorable Kevin Carrico, LUZ Chair And Members of the City Council 117 West Duval Street Jacksonville, Florida 32202

RE: Planning Commission Advisory Report / Ordinance No. 2022-896/Application No. L-5765-22C

Dear Honorable Council President Freeman, Honorable Council Member and LUZ Chairman Carrico and Honorable Members of the City Council:

Pursuant to the provisions of Section 650.405 *Planning Commission* Advisory *Recommendation and Public* Hearing, the Planning Commission **APPROVED** Ordinance 2022-896 on January 19, 2023.

Aye

P&DD Recommendation APPROVE

PC Issues: None

PC Vote: 6-0 APPROVE

Alexander Moldovan, Chair Aye
Ian Brown, Vice-Chair Absent
Jason Porter, Secretary Aye
Marshall Adkison Aye
Daniel Blanchard Aye
Jordan Elsbury Aye
Joshua Garrison Absent

Planning Commission Report January 19, 2023 Page 2

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

Sincerely,

Kristen D. Reed, AICP

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Chief of Community Planning Division
City of Jacksonville - Planning and Development Department
214 North Hogan Street, Suite 300

Jacksonville, FL 32202

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# Report of the Jacksonville Planning and Development Department

# Small-Scale Future Land Use Map Amendment – January 13, 2023

Ordinance/Application No.: 2022-896 / L-5765-22C

**Property Location:** 1209 and 1291 Hammond Boulevard between

Hammond Boulevard and Adelena Lane

**Real Estate Number(s):** 008754-0000 and 008757-0000

**Development Area:** Suburban

**Property Acreage:** 7.73 acres

Planning District: District 5, Northwest

City Council District: District 12

Applicant: Steve Diebenow, Esquire

Current Land Use: Low Density Residential (LDR)

Proposed Land Use: Medium Density Residential (MDR)

Current Zoning: Planned Unit Development (PUD)

Proposed Zoning: Planned Unit Development (PUD)

RECOMMENDATION: APPROVE

# APPLICANT'S JUSTIFICATION FOR THE LAND USE MAP AMENDMENT

Applicant requests this land use amendment to facilitate townhome development.

# **BACKGROUND**

The 7.73-acre subject property is located on the southeast quadrant of the Lenox Avenue and Hammond Boulevard intersection. According to the City's Functional Highways Classification Map, Lenox Avenue and Hammond Boulevard are collector roadways. The applicant is proposing an amendment to the Future Land Use Map series (FLUMs) from Low Density Residential (LDR) to Medium Density Residential (MDR), with a companion rezoning application from Planned Unit Development (PUD) to PUD to develop townhomes. The companion rezoning, Ordinance 2022-897 is pending concurrently with this application.

Crystal Springs Elementary School is located west of the application site. North, east and south of the subject site is a mix of residential uses. More specific uses along with the zoning and land use categories are listed below.

# The adjacent land use categories, zoning districts and property uses are as follows:

North: Land Use: LDR

Zoning: Residential Rural-Acre (RR-Acre) and Residential Low Density-

100A (RLD-100A)

Property Use: Single-family dwellings, vacant undeveloped land and

mobile home

South: Land Use: LDR

Zoning: Residential Low Density-40 (RLD-40), RR-Acre and Residential

Low density-60 (RLD-60)

Property Use: Single-family subdivisions and dwellings and church

East: Land Use: LDR

Zoning: Residential Low Density-50 (RLD-50), PUD and RR-Acre

Property Use: Single-family dwellings, vacant undeveloped land and

mobile home

West: Land Use: Public Buildings and Facilities (PBF), Residential-Professional-

Institutional (RPI) and LDR

Zoning: Public Buildings and Facilities-a (PBF-1), PUD, RR-Acre and

RLD-60

Property Use: Elementery school, single-family dwellings, vacant

undeveloped land, church and muli-family

# **IMPACT ASSESSMENT**

Potential impacts of a proposed land use map amendment have been analyzed by comparing the Development Impact Standards for the subject site's existing vs. proposed land use categories unless maximum density/intensity is noted on the Annotated FLUM or is in a site specific policy. Development Impact Standards are detailed in FLUE Policy 1.2.16, *Development Standards for Impact Assessment*. These standards produce development potentials as shown in this section.

## Land Use Amendment Impact Assessment - Application Number L-5765-22C

Development Analysis	7.73 acres				
Development Boundary	Suburban Development Area				
Roadway Frontage Classification / State	Hammond Boulevard – Collector Roadway				
Road	Lenox Avenue – Collector Roadway				
Plans and/or Studies	Northwest Jacksonville Vision Plan				
Site Utilization	Current: 1 Mobile Proposed: Multi-				

Development Analysis		7.73 acres		
	home, 1 single-family	family townhome		
	dwelling and a utility building	development		
Land Use / Zoning	Current:	Proposed:		
<b>3</b>	LDR / PUD	MDR / PUD		
Development Standards for Impact	Current:	Proposed:		
Assessment	5 Single family	15 Multi-family		
	dwelling units per	dwelling units per		
	acre	acre		
Development Potential	Current:	Proposed:		
	38 Single-family	115 Multi-family		
	dwelling units	dwelling units		
Net Increase or Decrease in Maximum Density	Increase of 77 DUs			
Net Increase or Decrease in Potential Floor Area	Not applicable			
Population Potential	Current:	Proposed:		
	101 People	270 People		
Special Designation Areas				
Aquatic Preserve	No			
Septic Tank Failure Area	No			
Airport Environment Zone	300 feet Height Restriction Zone for Herlong Recreational Airport			
Industrial Preservation Area	No			
Cultural Resources	No			
Archaeological Sensitivity	Low and High Sensitiv	ity		
Historic District	No			
Coastal High Hazard	No			
Adaptation Action Area	No			
Groundwater Aquifer Recharge Area	0 to 4-inch recharge ar	ea		
Evacuation Zone	No			
Wellhead Protection Zone	No			
Boat Facility Siting Zone	No			
Brownfield	No			
Public Facilities				
Potential Roadway Impact	Increase of 417 new da			
Potential Public-School Impact	Increase of 27 new stu	dents		
Water Provider	JEA			
Potential Water Impact	Increase of 16,917 gpc	<u> </u>		
Sewer Provider	JEA			
Potential Sewer Impact	Increase of 12,688 gpc			
Potential Solid Waste Impact	Increase of 200.2 tons			
Drainage Basin/Sub-basin	Drainage Basin – Orte Sub-drainage Basin –	•		
Recreation and Parks	Crystal Springs Elemen			
Mass Transit Access	No bus service at this I			
Natural Features				
Elevations	68 to 78 feet above me	ean sea level		

Development Analysis	7.73 acres
Land Cover	1100 - Residential Low Density and 4340 -
	Upland mixed coniferous/hardwood
Soils	90% (32) Leon fine sand and 10% (58)
	Pottsburg fine sand
Flood Zones	No
Wetlands	No
Wildlife (applicable to sites greater than 50	Not applicable – less than 50 acres
acres)	

# **Utility Capacity**

The calculations to determine the water and sewer flows contained in this report and/or this spreadsheet have been established by the City of Jacksonville Planning and Development Department and have been adopted by JEA solely for preparing this report and/or this spreadsheet. The method of calculating water and sewer flows in order to properly size infrastructure shall continue to be based on JEA's Water, Sewer and Reuse for New Development Projects document (latest edition).

A JEA letter of service availability has been provided and is on file with the Planning and Development Department. The letter, dated June 14, 2022, identifies an existing 12-inch water main and an existing 8-inch sanitary force main along Hammond Boulevard.

# **Transportation**

# **Background Information:**

The subject site is 7.73 acres and is accessible from Hammond Blvd, a collector facility. The proposed land use amendment is located within the Suburban Development Area and Mobility Zone 6. The applicant proposes to change the existing land use from Low Density Residential (LDR) to Medium Density Residential (MDR).

# **Comprehensive Plan Consistency:**

The Trip Generation Analysis is consistent with most recent version of the Transportation Element (TE) of the City of Jacksonville Comprehensive Plan (TE Objective 2.4 and Policies 1.2.1 and 2.4.2).

# **Transportation Element**

- Policy 1.2.1 The City shall use the Institute of Transportation Engineers Trip Generation Manual, latest edition, to determine the number of trips to be produced or attracted to a particular land use when assessing a traffic impact.
- Objective 2.4 The City shall coordinate the mobility circulation system with the future land uses shown on the Future Land Use Map series in order to ensure that roads, road improvements and other mobility alternative improvements are provided as necessary to support development in an economically efficient and environmentally sound manner.

Policy 2.4.2 The City shall amend the adopted Comprehensive Plan to incorporate the data and analysis generated by a periodic regional transportation model and study and facilitate the implementation of the study recommendations.

## **Trip Generation Estimation:**

Table A provides the daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway network. The current land use would result in 358 daily trips. If the land use is amended to allow for this proposed MDR development, this will result in 775 daily trips.

# Transportation Planning Division <u>RECOMMENDS</u> the following:

The difference in daily trips for the proposed land use amendment will result in 417 net new daily trips when compared to the existing land use. The Transportation Planning Division recommends ongoing coordinating efforts with the City of Jacksonville Traffic Engineer to determine if a traffic operational analysis is needed.

Table A
Trip Generation Estimation Scenarios

Current Land Use Scenario	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass-By Trips	Daily Trips
LDR	210	38 SF DUs	T = 9.43 (X)	358	0	358
				Existin	g Scenario Total	358
Proposed Land Use Scenario	ITE Land Use Code	Potential Number of Units	Estimation Method	Gross Trips	Less Pass-By Trips	Daily Trips
MDR	220	115 MF DUs	T = 6.74 (X)	775	0	775
				Propose	d Scenario Total	775
			Pı	roposed Net	<b>New Daily Total</b>	417

Source: Trip Generation Manual, 11th Edition, Institute of Engineers

## **School Capacity**

The 7.73 acre proposed land use map amendment has a development potential of 115 dwelling units and 27 new students. The proposed development was analyzed in accordance with the adopted level of service standards (LOS) for school capacity as established in the Interlocal Agreement (ILA) and the Public Schools and Facilities Element. The ILA was entered into in coordination with the Duval County Public School System (DCPS) and the other municipalities within Duval County.

School concurrency LOS is the methodology used to analyze and to determine whether there is adequate school capacity for each school type (elementary, middle, and high school) to accommodate a proposed development. The LOS (105% of permanent capacity) is based on Concurrency Service Areas (CSAs), not the closest school in the area for elementary, middle and high schools, as well as on other standards set forth in the City of Jacksonville School Concurrency Ordinance.

In evaluating the proposed residential development for school concurrency as shown in "Attachment A".

The analysis of the proposed residential development does not reveal any deficiency for school capacity within the CSA.

#### Public School Facilities Element

- Policy 2.3.2 The City will coordinate with DCPS to establish plan review procedures to manage the timing of Future Land Use Map amendments and other land use decisions so that these decisions coordinate with adequate school capacity.
- Policy 2.3.3 The City will take into consideration the DCPS comments and findings on the availability of adequate school capacity in the evaluation of comprehensive plan amendments, and other land use decisions as provided in Section 163.3177(6)(a), F.S. and development of regional impacts as provided in 1380.06, F.S
- Objective 3.2 Adopted Level of Service (LOS) Standards
  Through the implementation of its concurrency management systems and in coordination with the DCPS, the City shall ensure that the capacity of schools is sufficient to support new residential developments at the adopted level of service (LOS) standards within the period covered in the five-year schedule of capital improvements and the long range planning period. These standards shall be consistent with the Interlocal Agreement agreed upon by the DCPS, the City and the other municipalities. Minor deviations to the LOS standards may occur, so long as they are limited, temporary and with scheduled capacity improvements, school capacity is maximized to the
  - Policy 3.1.1 The LOS standards set forth herein shall be applied consistently for the purpose of implementing school concurrency, including determining whether sufficient school capacity exists to accommodate a particular development application, and determining the financial feasibility of DCPS Five-Year Capital Facilities Plan and the City's Capital Improvement Plan.

#### Supplemental School Information:

The following additional information regarding the capacity of the assigned neighborhood schools was provided by the Duval County School Board. This is not based on criteria utilized by the City of Jacksonville School Concurrency Ordinance. Note that the percentage occupied may not appear correct due to ESE space requirements as shown in "Attachment B".

greatest extent feasible.

# **Archaeological Sensitivity**

According to the Duval County Archaeological Predictive Model, the subject property is located within an area of low and high sensitivity for the presence of archaeological resources. Projects that move forward through the Site Review process may be required to perform a Professional Archaeological Reconnaissance Survey on the portion of the site that is in a high sensitivity area. If archaeological resources are found during future development/redevelopment of the site, Section 654.122 of the Code of Subdivision Regulations should be followed.

# **Historic Preservation Element**

Policy 1.2.6 The Planning and Development Department shall maintain and update for planning and permitting purposes, a U.S.G.S. series of topographic maps upon which recorded archaeological sites are shown.

## **Airport Environment Zone**

The site is located within the 300 foot Height and Hazard Zone for the Herlong Recreational Airport. Zoning will limit development to a maximum height of less than 300 feet, unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. Uses located within the Height and Hazard Zone must not create or increase the potential for such hazards as electronic interference, light glare, bird strike hazards or other potential hazards to safe navigation of aircraft as required by Section 656.1005.1(d).

#### **Future Land Use Element**

Objective 2.5

Support and strengthen the role of Jacksonville Aviation Authority (JAA) and the United States Military in the local community and recognize the unique requirements of the City's other airports (civilian and military) by requiring that all adjacent development be compatible with aviation-related activities.

## **Aquifer Recharge**

The site is located within an area identified as being in the 0 to 4 inch per year aquifer recharge area. This range is below the threshold of 12 inches or more per year which would constitute a prime recharge area as defined in the Infrastructure Element – Aquifer Recharge Sub-Element (IE-AR). Prime aquifer recharge areas are the primary focus of groundwater resource protections. However, development resulting from the proposed land use amendment will be reviewed during the site plan review and permitting process for compliance with the land development regulations that have been established to protect groundwater resources. Such regulations address issues such as drainage systems, septic systems, and landscape/irrigation regulations.

# Infrastructure Element -Aquifer Recharge Sub-Element

Policy 1.2.8 Within two years of establishment by the SJRWMD and the Water Resources Management Plan of prime recharge areas for the Floridian Aquifer, the Planning and Development Department shall prepare maps of such designated areas showing the special zoning and land use

consideration the City has established for such areas as designated by the latest update of the Floridian Aquifer Recharge GIS grid coverage.

# PROCEDURAL COMPLIANCE

Upon site inspection by the Planning and Development Department on December 29, 2022, the required notices of public hearing signs were posted. Thirty-seven (37) notices were mailed out to adjoining property owners informing them of the proposed land use change and pertinent public hearing and meeting dates.

The Citizen Information Meeting was held on January 3, 2023. No members of the public were present.

# **CONSISTENCY EVALUATION**

Consistency with 2030 Comprehensive Plan Goals, Objectives and Policies

## Future Land Use Element (FLUE)

## Development Area

Suburban Area (SA): The SA is the third tier Development Area and generally corresponds with the urbanizing portions of the City in areas that have usually been developed after consolidation. Development should generally continue at low densities with medium density development at major corridor intersections and transit stations. Development at these locations should promote a compact and interconnected land development form and is therefore encouraged to employ urban development characteristics as further described in each land use plan category.

- Objective 1.1 Ensure that the type, rate, and distribution of growth in the City results in compact and compatible land use patterns, an increasingly efficient urban service delivery system and discourages proliferation of urban sprawl through implementation of regulatory programs, intergovernmental coordination mechanisms, and public/private coordination.
- Policy 1.1.5 The amount of land designated for future development should provide for a balance of uses that:
  - A. Fosters vibrant, viable communities and economic development opportunities;
  - B. Addresses outdated development patterns;
  - C. Provides sufficient land for future uses that allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and businesses and is not limited solely by the projected population.

- Policy 1.1.10 Gradual transition of densities and intensities between land uses in conformance with the provisions of this element shall be achieved through zoning and development review process.
- Policy 1.1.21 Future amendments to the Future Land Use Map series (FLUMs) shall include consideration of their potential to further the goal of meeting or exceeding the amount of land required to accommodate anticipated growth and the projected population of the area and to allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business consistent with FLUE Policy 1.1.5. The projected growth needs and population projections must be based on relevant and appropriate data which is collected pursuant to a professionally acceptable methodology. In considering the growth needs and the allocation of land, the City shall also evaluate land use need based on the characteristics and land development pattern of localized areas. Land use need identifiers include but may not be limited to, proximity to compatible uses, development scale, site limitations, and the likelihood of furthering growth management and mobility goals.
- Policy 1.1.24 The City will encourage new development to locate in the Urban Core, Southwest, North, and Northwest planning districts through such measures as economic incentives, greater marketing assistance, etc.
- Policy 1.2.9 Require new development and redevelopment in the Central Business District, Urban Priority Area, Urban Area, and Suburban Area to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site. New septic tanks in this area maybe permitted only as interim facilities pursuant to the requirements of the Sanitary Sewer Sub-Element.
- Objective 3.1 Continue to maintain adequate land designated for residential uses which can accommodate the projected population and provide safe, decent, sanitary and affordable housing opportunities for the citizens. Protect single-family residential neighborhoods by requiring that any other land uses within single-family areas meet all applicable requirements described in the Development Areas and the Plan Category Descriptions of the Operative Provisions of the 2030 Comprehensive Plan and Land Development Regulations.
- Policies 3.1.1 The City shall develop through the Planning and Development Department an incentive program to promote infilling of residential development on vacant land designated for residential use on the Future Land Use Map series. These incentives will be reflected in the Zoning Code of the City's Land Development Regulations.

- Policy 3.1.3 Protect neighborhoods from potential negative impacts by providing a gradation of uses and scale transition. The Land Development Regulations shall be amended to provide for an administrative process to review and grant, when appropriate, relief from the scale transition requirements.
- Policy 3.1.6 The City shall provide for development of a wide variety of housing types by area, consistent with the housing needs characteristics and socioeconomic profiles of the City's households as described in the Housing Element.
- Objective 6.3 The City shall accommodate growth in Jacksonville by encouraging and facilitating new infill development and redevelopment on vacant, bypassed and underutilized land within areas that already have infrastructure, utilities, and public facilities, while addressing the needs of City residents.

# Recreation and Open Space Element (ROSE)

Policy 2.2.2 The City shall require the all new single family and multi-family developments (residential developments) dedicate land for public parkland (active recreation parks) or provide monetary contribution to the appropriate department.

# **Property Rights Element (PRE)**

- Goal 1 The City will recognize and respect judicially acknowledged and constitutionally protected private property rights in accordance with the Community Planning Act established in Chapter 163, Florida Statues.
- Objective 1.1 Local decision making shall be implemented and applied with sensitivity for private property rights and shall not be unduly restrictive.
- Policy 1.1.1 The City will ensure that private property rights are considered in local decision making.
- Policy 1.1.2 The following rights shall be considered in local decision making:
  - 1. The right of a property owner to physically possess and control his or her interests in the property, including easements, leases, or mineral rights.
  - 2. The right of a property owner to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances.
  - 3. The right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.

4. The right of a property owner to dispose of his or her property through sale or gift.

According to the Category Descriptions for the Suburban Development Areas of the FLUE, the LDR land use category is intended to provide for low density residential development. Residential development is permitted at up to seven (7) dwelling units per acre where centralized water and sewer is available.

MDR in the Suburban Development Area is intended to provide compact low to medium density mixed use development. Plan amendment requests for new MDR designations are preferred in locations which are supplied with full urban services and in locations which serve as a transition between commercial and residential land uses. Multi-family and single-family dwellings are the predominant development typology in this category. The maximum gross density in the Suburban Area shall be 20 units per acre, and the minimum gross density shall generally be greater than seven (7) units per acre.

The subject site is located on Hammond Boulevard is served by public water and sewer services. A JEA letter of service availability has been provided and is on file with the Planning and Development Department. The letter, dated June 14, 2022, identifies an existing 12-inch water main and an existing 8-inch sanitary force main along Hammond Boulevard. Therefore, the proposed amendment is consistent with FLUE Policy 1.2.9.

The proposed amendment to MDR would allow for development of additional housing options in the Northwest Planning District to accommodate future growth and development through the planning timeframe of the 2030 Comprehensive Plan. The property is underutilized land in the Suburban Development Area which has access to centralized water and sewer. Development of this site is considered infill development. Therefore, the amendment is consistent with FLUE Objectives 1.1 and 3.1, and Policies 1.1.5, 1.1.21, 1.1.24, 3.1.1 and 3.1.6.

The proposed amendment to MDR would provide a transition to the PBF to the west and LDR land use category to the south, east and north of the subject site. The application site is currently vacant undeveloped land. Therefore the proposed land use amendment to MDR is consistent to FLUE Objective 6.3 and Policies 1.1.10 and 3.1.3.

Additionally, multi-family development on the site will be required to be consistent with ROSE Policy 2.2.2, as applicable, concerning the provision of recreation and open space.

The proposed amendment does not hinder the private property rights of the owner of record; has no impact on the right of the property owner to possess or control his or her interest in the property; maintains the owner's ability to use, maintain, develop and improve the property; protects the owner's right to privacy and security; and maintains the ability of the property owner to dispose of the property at their discretion. Therefore, the amendment is consistent with PRE Goal 1, Objective 1.1 and Policies 1.1.1 and 1.1.2.

#### Vision Plan

The subject property is located within the boundaries of the Northwest Jacksonville Vision Plan (September 2003). The Plan offers no specific recommendations for the location of the subject site. However, the Plan does recommend strengthening existing neighborhoods under the Plan's "Guiding Theme One". The proposed land use amendment to MDR would increase the residential presence in the area and will strengthen the existing neighborhood. Therefore, the proposed development is consistent with the Northwest Jacksonville Vision Plan.

## **Strategic Regional Policy Plan**

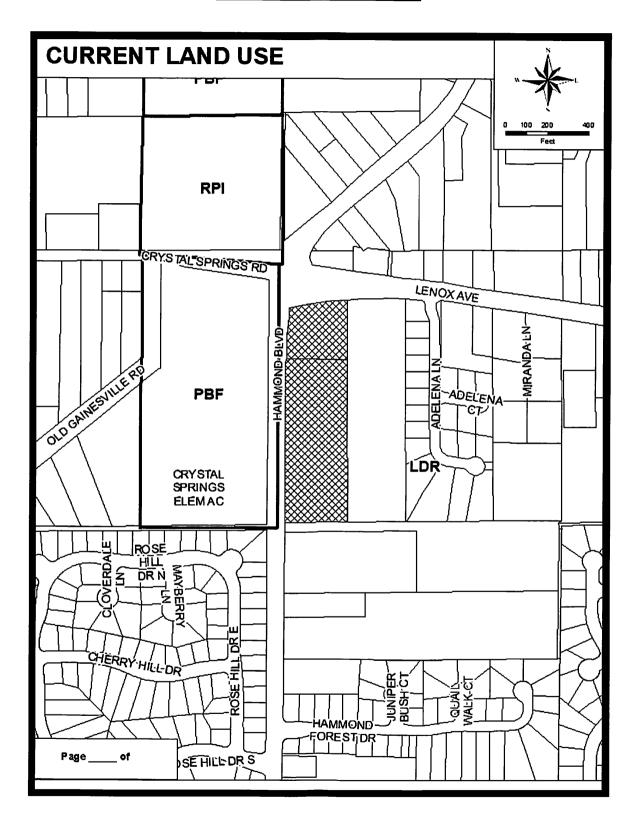
The proposed amendment is consistent with the following Objective of the Northeast Florida Regional Council (NEFRC) Strategic Regional Policy Plan (March 2021), Housing and Health:

STRATEGIC ISSUE: HOUSING AND HEALTH

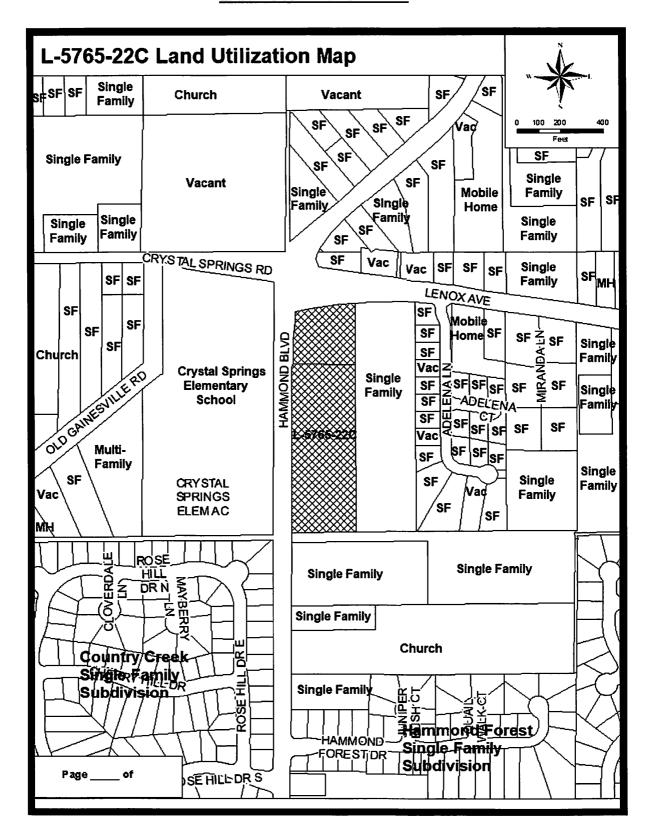
OBJECTIVE: Housing stock that is safe and free from environmental hazards that can be detrimental to health.

The proposed land use amendment results in additional housing in the area resulting in consistency with this objective of the Housing and Health Strategic Issue.

# **CURRENT LAND USE MAP**



# **LAND UTILIZATION MAP**



Application Review Request:

COJ PDD: School Impact Analysis

Proposed Name:

: L-5765-22C Hammond Blvd

Requested By:

Ed "Luke" Lukacovic Shalene B. Estes

Reviewed By: Due:

12/2/2022

•

Analysis based on maximum dwelling units: 115

School Type	${\rm CSA}^1$	2022-23 Enrollment/CSA	Current Utilization (%)	New Student/ Development <sup>3</sup>	5-Year Utilization (%)	Available Seats - CSA <sup>2</sup>	Available Seats - Adjacent CSA 1&2
Elementary	8	5,666	75%	14	83%	2,075	9,642
Middle	7	1,018	71%	5	79%	267	1,653
High	8	2,697	89%	8	64%	216	2,178
		To	tal New Students	27			

Attachment A - School Impact Analysis

#### NOTES:

<sup>3</sup> Student Distribution Rate

ES-.125 MS-.051

HS-.074

0.250

The Student Distribution Rate is calculated for each school type by dividing the total number of public school students enrolled in that school type in Duval County (104,757) by the number of total permitted housing units (418,708) for the same year, generating a yield of 0.250.

<sup>&</sup>lt;sup>1</sup> Proposed Development's Concurrenty Service Area (CSA)

<sup>&</sup>lt;sup>2</sup> Available CSA seats include current reservations

**Proposed Name:** L-5765-22C Hammond Blvd

Requested By: Ed "Luke" Lukacovic Reviewed By: Shalene B. Estes

**Due:** 12/2/2022

Analysis based on maximum dwelling units: 115

SCHOOL <sup>1</sup>	CSA	STUDENTS GENERATED (Rounded)	SCHOOL CAPACITY <sup>2</sup> (Permanent/Portables)	CURRENT ENROLLMENT 20-Day Count (2022/23)	% OCCUPIED	4 YEAR PROJECTION
Crystal Springs ES #226	8	14	1225	912	74%	77%
Charger Academy #216	2	5	1438	961	67%	59%
Edward H. White HS #248	2	8	2071	1574	76%	67%
		27				
		•	•			

#### NOTES:

Attachment

 $<sup>^{1}</sup>$  Attendance school may not be in proposed development's Concurrency Service Area (CSA)

<sup>&</sup>lt;sup>2</sup> Does not include ESE & room exclusions

<sup>&</sup>lt;sup>3</sup> Same As Above (SAA)