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ORDINANCE 2023-20

AN ORDINANCE RELATING TO THE CITY OF JACKSONVILLE'S PROCUREMENT CODE; REPEALING AND REPLACING PART 1 (GENERAL REGULATIONS), PART 2 (SUPPLIES, CONTRACTUAL SERVICES AND CAPITAL IMPROVEMENTS), PART 3 (PROFESSIONAL SERVICES CONTRACTS), PART 5 (EXTRAORDINARY CRITICAL PURCHASING PROCEDURES), PART 7 (DESIGN-BUILD CONTRACTS), AND PART 9 (ART IN PUBLIC PLACES), CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, AND PART 6 (CULTURAL SERVICE GRANT PROGRAM), CHAPTER 118 (CITY GRANTS), ORDINANCE CODE, IN THEIR ENTIRETY; CREATING A NEW PART 1 (GENERAL REGULATIONS; ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING), PART 2 (JACKSONVILLE PROCUREMENT AWARDS COMMITTEE), PART 3 (PROCUREMENT THRESHOLDS, MODES, METHODS, AND PROCEDURES), PART 5 (EX-OFFENDER PROGRAM), PART 7 (BUY AMERICAN PROGRAM), AND PART 9 (BID PROTESTS, SUSPENSION, AND DEBARMENTS), CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, TO MODERNIZE AND PROVIDE FOR GREATER EFFICIENCIES IN THE CITY OF JACKSONVILLE PROCUREMENT CODE; AMENDING PART 4 (NONDISCRIMINATION POLICY), CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, TO AMEND THE DEFINITION OF NONDISCRIMINATION CONSISTENT WITH EMPLOYEE SERVICES NONDISCRIMINATION POLICY; AMENDING PART 6 (JACKSONVILLE SMALL AND EMERGING

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BUSINESS PROGRAM), CHAPTER 126 (PROCUREMENT CODE), ORDINANCE CODE, TO MAKE THE PART CONSISTENT WITH THE CHANGES IN THIS ORDINANCE; CREATING A NEW PART 6 (CULTURAL SERVICE GRANTS AND ART IN PUBLIC PLACES), SUBPART A (CULTURAL SERVICE GRANT PROGRAM) AND SUBPART B (ART IN PUBLIC PLACES PROGRAM), CHAPTER 118 (CITY GRANTS), ORDINANCE CODE, TO RELOCATE THE ART IN PUBLIC PLACES PROGRAM PREVIOUSLY UNDER PART 9, CHAPTER 126, ORDINANCE CODE, TO PART 6, CHAPTER 118, ORDINANCE CODE; AMENDING SECTION 24.603 (DUTIES OF CHIEF OF PROCUREMENT), PART 6 (PROCUREMENT DIVISION), CHAPTER 24 (FINANCE AND ADMINISTRATION DEPARTMENT), ORDINANCE CODE, TO ADD ADDITIONAL DUTIES REGARDING CONTRACT ADMINISTRATION AND OVERSIGHT; CREATING A NEW PART 4 (CONTRACT ADMINISTRATION AND OVERSIGHT), CHAPTER 21 (EXECUTIVE BRANCH, GENERALLY), ORDINANCE CODE, TO REQUIRE CONTRACT ADMINISTRATION AND OVERSIGHT IN CITY CONTRACTS; ESTABLISHING A PROSPECTIVE DATE OF FEBRUARY 1, 2024, FOR CODE REPEALS, AMENDMENTS, AND NEW PROVISIONS CONTAINED IN THIS ORDINANCE TO BECOME EFFECTIVE; DIRECTING THE CHIEF OF PROCUREMENT TO UPDATE THE PROCUREMENT OPERATING MANUAL CONSISTENT WITH THIS ORDINANCE PRIOR TO JANUARY 1, 2024; PROVIDING FOR OVERSIGHT BY THE PROCUREMENT DIVISION, FINANCE AND ADIMINISTRATION DEPARTMENT; PROVIDING FOR CODIFICATION INSTRUCTIONS; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the City of Jacksonville's Procurement Code has not been comprehensively reviewed and updated by the City Council in over 30 years; and

WHEREAS, the City desires to streamline and make the City's procurement process more efficient for City agencies and third-party entities contracting with the City by adapting the existing Code procedures to the City's Enterprise Resource Planning (ERP) system, streamlining the existing procurement awards committees, and providing greater efficiency and flexibility to the City regarding procurement methods, modes, and procedures; and

WHEREAS, additionally, the City desires to increase transparency, accountability, and ethics in City procurement for the benefit of City officers, City employees, and the citizens of Jacksonville; now, therefore

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Recitals. The recitals above are true and correct and incorporated herein by this reference.

Section 2. Repealing and Replacing Part 1 (General Regulations),
Part 2 (Supplies, Contractual Services and Capital Improvements),
Part 3 (Professional Services Contracts), Part 5 (Extraordinary
Critical Purchasing Procedures), Part 7 (Design-Build Contracts), and
Part 9 (Art in Public Places), Chapter 126 (Procurement Code),
Ordinance Code, and Part 6 (Cultural Service Grant Program), Chapter
118 (City Grants), Ordinance Code, in their entirety. Part 1 (General
Regulations), Part 2 (Supplies, Contractual Services and Capital
Improvements), Part 3 (Professional Services Contracts), Part 5
(Extraordinary Critical Purchasing Procedures), Part 7 (Design-Build
Contracts), and Part 9 (Art in Public Places), Chapter 126
(Procurement Code), Ordinance Code, and Part 6 (Cultural Service
Grant Program), Chapter 118 (City Grants), Ordinance Code, are hereby
repealed and replaced in their entirety. Copies of the repealed

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Parts 1-3, 5, 7, and 9, Chapter 126, Ordinance Code, and Part 6, Chapter 118, Ordinance Code, have been placed On File with the Legislative Services Division.

Section 3. Creating a new Part 1 (General Regulations; Ethics and Transparency in Public Contracting), Part 2 (Jacksonville Procurement Awards Committee), Part 3 (Procurement Thresholds, Modes, Methods, and Procedures), Part 5 (Ex-Offender Program), Part 7 (Buy American Program), and Part 9 (Bid Protests, Suspension, and Debarments), Chapter 126 (Procurement Code), Ordinance Code. Part 1 (General Regulations; Ethics and Transparency in Public Contracting), Part. 2 (Jacksonville Procurement Awards Committee), Part (Procurement Thresholds, Modes, Methods, and Procedures), Part 5 (Ex-Offender Program), Part 7 (Buy American Program), and Part 9 (Bid Protests, Suspension, and Debarments), Chapter 126 (Procurement Code), Ordinance Code, are hereby created to read as follows:

CHAPTER 126 - PROCUREMENT CODE

PART 1. - GENERAL REGULATIONS; ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING

SUBPART A. - GENERAL REGULATIONS

Sec. 126.101. - Short title.

- This chapter shall be known as the Jacksonville Procurement Code (the "Jax P-Code" or "Chapter").
- Sec. 126.102. Interpretation; Guiding Principles.
- This Jax P-Code shall be construed and applied to promote the following guiding principles. The guiding principles of this Jax P-Code are to:
 - a) Simplify, clarify, and modernize the local laws governing the City's procurement process;
 - b) Permit the continued improvement and development of the City's procurement process' policies and practices;
 - c) Provide for increased public confidence in the City's

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procurement process' policies and practices;

- d) Ensure the fair treatment of all persons who participate in the City's procurement process;
- e) Provide increased economy and efficiency in the City's procurement process;
- f) Maximize to the fullest extent practicable the City's purchasing value in the City's procurement process;
- q) Foster effective open competition to the fullest extent practicable in the City's procurement process while also meeting the City's procurement needs;
- h) Adapt the City's procurement policies and practices to the City's Enterprise Resource Planning (ERP) system; and
- i) Provide safeguards for the maintenance of quality and integrity in the City's procurement process.

126.103. - Applicability to City agencies.

Except as otherwise provided herein, this Jax P-Code shall apply to all City procurements and independent agency procurements accordance with Section 126.104. Nothing in this Jax P-Code or the Procurement Operating Manual shall prevent any using agency from complying with the terms and conditions of any grant, gift, or bequest where otherwise authorized by law.

Sec. 126.104. - Applicability to independent agencies.

This Chapter is only applicable to independent agencies that are required by ordinance to comply with this Jax P-Code. Independent agencies that are not required to comply with this Jax P-Code may voluntarily procure services under this Chapter.

Sec. 126.105. - Definitions.

The following terms or phrases, wherever used or referred to in this Chapter, shall have the following respective meanings for the purposes of this Chapter, unless different meanings are clearly indicated by the context. Capitalized terms used in this Chapter,

but not defined herein, shall have the meanings ascribed to them in the Procurement Operating Manual. When not inconsistent with the context, words used in the present tense shall include the future, and words in the plural shall include the singular and words in the singular shall include the plural.

Bid means the document(s) received by the City pursuant to a competitive solicitation issued under this Chapter. The term includes (i) price quotes received pursuant to an invitation to bid, (ii) proposals received pursuant to a request for proposals, (iii) statements of qualifications received pursuant to a request for qualifications, (iv) replies received pursuant to an invitation to negotiate.

Bidder means those persons who submit a bid, proposal, response, or reply to a competitive solicitation issued under this Chapter.

Capital improvement means permanent addition, construction, or fixture to publicly owned real property or structures and as more specifically defined in Chapter 122, Part 6, Ordinance Code, as amended.

Chief means the Chief of Procurement as established in Chapter 24 of the Code or any successor chief position.

Competitive solicitation means the process of requesting and receiving sealed bids for formal purchases in accordance with the terms of an invitation to bid, a request for proposals, a request for qualifications, invitation to negotiate or other competitive procurement process hereunder.

Contractual services mean the rental, repair and maintenance of equipment and personal property required by using agencies but not furnished by their own employees, and utilities and other services of all types, including types not enumerated herein. This term shall not include professional services, professional

design services, or capital improvements as defined herein.

City Ethics Office means the Office of Ethics, Compliance and Oversight established in Chapter 602 of the Code.

Department means the Department of Finance and Administration, or any successor department or City unit.

Director means the Director of the Department of Finance and Administration or any successor director position.

Division means the Division of Procurement, or any successor division or City unit.

Emergency means an immediate danger to the public health, safety, or welfare, an immediate danger of loss of public or private property, a reasonably unforeseen breakdown in machinery, a reasonably unforeseen threatened curtailment, diminution, or termination of an essential governmental service, the reasonably unforeseen development of a dangerous condition or the development of a reasonably unforeseen circumstance that threatens the curtailment or diminution of an essential governmental service or of deposits and investments of City capital or other threatened losses to the City that, in the opinion of the Chief, require emergency action.

Formal purchase means the definition ascribed to this term in Section 126.301.

Local bidder means a bidder who maintains a permanent place of business in the City and is a separate and distinct term from that used in Part 6 herein, which contains differing requirements. If, with respect to a purchase or contract, there shall be no local bidder within the City, the term local bidder shall include a bidder whose principal office is in and whose principal business is conducted in the State of Florida.

Procurement means buying, purchasing, renting, leasing, or otherwise acquiring any supplies, services, or construction. It

also includes all functions that pertain to the obtaining of any supply, service, or construction, including the description of requirements, selection and solicitation of sources, preparation and award of contract and contract administration.

Procurement Operating Manual means the rules and regulations promulgated by the Chief, and approved by the Mayor, pursuant to Section 126.306 of this Chapter.

Professional design services mean those services within the scope of the practice of architecture, professional engineering, landscape architecture, or registered surveying and mapping, as defined by the laws of the State of Florida, or those performed by any architect, professional engineer, landscape architect, or registered surveyor and mapper in connection with his or her professional employment or practice.

Professional services mean services other than those defined herein as "professional design services," the value of which is substantially measured by the professional competence of the person or entity performing them and which are not susceptible to realistic competition by cost of services alone. Professional services will generally include, without limitation, services customarily rendered by medical practitioners or professionals, certified public accountants, audit services, attorneys, financial, political, personnel, technological, systems, planning and management consultants, and insurance brokers for purposes of consulting, structuring coverage and procuring insurance.

Responsive bidder or proposer or respondent means a bidder or proposer or respondent who has submitted a bid or proposal or reply that conforms, in all material respects, to an invitation for bids, request for proposals, an invitation to negotiate or any other procurement method authorized pursuant to this

chapter.

Supplies means commodities, materials, equipment and other tangible articles or things which shall be furnished to or used by a using agency, including commercial printing, binding or publication of stationery, forms, journals, and reports.

Supplier or Contractor means a person or entity contracting with the City or a using agency to provide services pursuant to this Chapter.

Using agency means a (i) City department, division, office, board, agency, commission, or other governmental unit of the City; or (ii) an independent agency required or voluntarily requesting to use the services of the Division.

Sec. 126.106. - Execution of contracts.

- (a) Execution of form approved contracts. Contracts form approved by the Office of General Counsel and executed by the contractor and the City pursuant to this Chapter on behalf of the executive branch shall be executed by the Mayor, or his designee, and the Corporation Secretary. The Corporation Secretary shall maintain copies of executed contracts for the executive branch. Contracts form approved by the Office of General Counsel and executed by the contractor and the City pursuant to this Chapter on behalf of the internal operations of the office of the legislative branch shall be executed by the City Council President, the Vice President, and the City Council Secretary. The City Council Secretary shall maintain copies of executed contracts for the legislative branch.
- (b) Execution of purchase order contracts. Purchase orders, except those for capital improvements, shall be approved and executed by the Chief after approval by the Director as to the availability of funds. The terms and conditions contained in purchase orders shall be binding upon contractors by doing business with the City or using agency.

Sec. 126.107. - Access to supplier records; supplier compliance with applicable laws.

- (a) City access to and examination of supplier records. Suppliers shall agree by contract and be deemed to have agreed by doing business with the City to allow access and examination at all reasonable times by the City Council Auditor, the Inspector General, the City Ethics Office or any duly authorized representative of the City Council Auditor, Inspector General or City Ethics Office to business records directly pertinent to the transaction until the expiration of three years after final payment pursuant to the transaction or contract. Regarding the City Council Auditor, all examinations shall be in accordance with Article 5 of the Charter and Chapters 13 and 102 of the Code. Regarding the Inspector General and the City Ethics Office, the Inspector General and the City Ethics Office may examine business records of persons or entities doing business with the City pursuant to Chapter 602 of the Code.
- (b) Compliance with applicable laws. Suppliers shall agree by contract and be deemed to have agreed by doing business with the City to comply with all applicable federal, state, and local laws, rules, and regulations as the same exist or as may be amended from time to time, including, but not limited to the Public Records Law, F.S. Ch. 119.

Sec. 126.108. - Exemptions from competitive solicitation.

- The following purchases, supplies, services, and agreements are exempt from competitive solicitation under this Chapter:
 - a) Any exempt contractual services or commodities described under Section 287.057, F.S., as applicable;
 - b) Program or agency reviews if the fee for such review services does not exceed the formal threshold amount applicable to such services;
 - c) Government Collaborative Agreements;

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- e) Active Government Procured Contracts (Piggyback);
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- f) Short-Term No Costs Pilot Projects;
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- g) Supplies or services to be provided by those specifically prescribed within authorizing legislation;
- h) Professional services performed by a nonprofit professional organization or the members thereof, when the membership includes a significant number of City employees engaged in the practice of the particular profession;
- i) Art reproduction services from local suppliers;
- j) Financial Instruments, Investments, and Services; and
- k) Services related to Building Inspection Division work.

pertaining to the procurement of exempt services listed above.

- Unless otherwise provided herein, the exempt services listed above shall be subject to all other provisions and requirements of this Chapter. The Chief may promulgate non-competitive procedures
- Sec. 126.109. Severability.
- If any provision of this Jax P-Code or any application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of this Jax P-Code which can be given effect without the invalid provision or application. Accordingly, the provisions of this Jax P-Code are declared to be severable.
- SUBPART B. ETHICS AND TRANSPARENCY IN PUBLIC CONTRACTING Sec. 126.110. - Definitions.
- For purposes of this subpart the following terms shall have the meanings given below:
 - bid means any written bid, written proposal, written reply, written quote or written offering of any kind or description whatsoever submitted for the purpose of being awarded or entering a contract, purchase agreement, sales transaction, or other

contractual agreement with the City under the provisions of this P-Code.

Contract means any contract, agreement, purchase order or other document used to evidence the existence of a purchase or sales transaction under the provisions of this P-Code, or any subsequent change order or amendment to any such contract document.

public official means any one or more individuals who have been elected to any state or local office and which office has a geographical jurisdiction or description covering all of, more than but including all or a portion of, or less than but including a portion of, Duval County, Florida, any one or more individuals who have been appointed to the governing body of any independent agency of the City, or an appointed employee of the City.

financial interest means any ownership interest of a public official in any proposer, bidder, contractor, or first tier subcontractor (that is, a person or business entity under contract to provide or providing capital improvement services, professional design services, professional services, labor, materials, supplies or equipment directly to the proposer, bidder, or contractor) whereby the public official knows that he or she has received or will receive any financial gain resulting from or in connection with the soliciting, procuring, awarding, or making of a bid or contract; provided, however, financial interest shall not include any interest in any increase in value of, or dividends paid on, any stock which is publicly traded on any public stock exchange.

Sec. 126.111. - Integrity in public contracting - contractors.

(a) Declaration and findings. In recognition that the preservation of the integrity of the public contracting and procurement process of the City is vital and is a matter of great public interest, the City Council determines and declares that:

(1) The procedures of the City for determining with whom the City transacts business exist to secure for the public the benefits of free, fair, and open competition among those persons whose conduct reflects good citizenship for the public.

- (2) The opportunity to bid on public entity contracts or to supply goods and services to the City or to otherwise transact business with the City is a privilege, not a right.
- (3) In order to preserve the integrity of the public contracting and purchasing process, the privilege of transacting business with the City should be denied to persons or entities involved in certain crimes or listed on certain state or national prohibited vendor lists.
- (4) It is the intent of the City Council to provide sufficient authority to the City, its departments, and independent agencies, to ensure the integrity of public contracting and purchasing. To the extent any provision contained herein is in direct conflict with federal or state laws, such applicable federal or state laws shall control and govern.
- (b) Prohibited contractors. The City shall not accept any bid from or award any contract to or transact any business with:
 - i. Any persons, entities, or affiliates that the City is prohibited from accepting or awarding bids to or transacting business with under federal or state laws;
 - ii. Any person or entity who pleads nolo contendere or guilty or who is convicted in a court of competent jurisdiction for violating Section 101 of the Immigration Reform and Control Act of 1986 (unlawful employment of an alien) for a period of two years beginning from the date of such plea of nolo contendere, guilty plea or conviction by a court of competent jurisdiction; and
 - iii. Any person or entity who is convicted in a court of competent

jurisdiction for human trafficking or any human traffickingrelated charge, including sex trafficking, or a sex offender crime for the duration of any parole period following the date of such conviction.

The Chief shall include in the Procurement Operating Manual, in consultation with the Office of General Counsel, a listing of the current federal or state laws that fall under the purview of subsection (b) (i) above.

(c) Collusion prohibited.

- (1) By virtue of submitting a bid each bidder shall be deemed to guarantee that he has not been a party with other bidder(s) to an express or implied agreement to bid a fixed or uniform price. Violation of this implied guarantee shall render void the bid of the offending bidder(s) and, subject to applicable requirements and/or discretion described herein, may result in forfeiture of the offender's bid bond and other disciplinary measures contained herein and/or under Florida law.
- (2) A disclosure to or acquisition by a competitive bidder, in advance of the opening of the bids, of any of the terms or conditions of the bid submitted by another competitor may render those bidders' bids void and, subject to applicable requirements and/or discretion described herein, may result in forfeiture of the offender's bid bond.
- (d) Required disclosures regarding City officers and employees.

 Any bid to a competitive solicitation made pursuant to this Chapter shall include a statement under oath executed by the bidder disclosing the names of all officers and employees of the City and of independent agencies to which F.S. Ch. 112, Pt. III, applies who may have a private financial interest, directly or indirectly, in the award and/or subject matter of the bid, proposal, response or reply.
- (e) Certain ex parte communications prohibited.

Adherence to procedures that ensure a fair open and impartial procurement process is essential to public confidence in the City's procurement process. The Chief shall promulgate and publish rules that prohibit certain ex parte bidder communications during the City's procurement process.

Sec. 126.112. - Integrity in public contracting - City officers and employees.

- (a) Public official bid and contract disclosure and prohibition; prohibition of purchases from Public Officers or Employees.
- (1) Required disclosure. A public official who knows that he or she has a financial interest in a bid or contract shall make disclosure in writing to the Division or using agency, whichever is receiving or has received the bid or contract, (i) at the time that the bid or contract is submitted or subsequently no later than the close of the second full, regular work day after the bid or contract is submitted (not including the day that the bid is submitted or any Saturday, Sunday or City holiday), or (ii) prior to or at the time that the public official acquires a financial interest in the bid or contract and such disclosure shall include but not be limited to the following: the bid number, the name of the public official and his or her public office or position, the name and address of the business entity in which the public official has a financial interest, and the position or relationship of the public official with that business entity.
- (2) Class D offense. It shall be unlawful and a class D offense for a public official to fail or refuse to make the disclosure required in subsection (1) of this Section.
- (3) Prohibited purchases from Officers or Employees. Notwithstanding any waivers or exemptions permitted under Florida law, purchase of supplies, contractual services or capital improvements shall not be made from a person who is an officer or employee subject to F.S. Ch. 112, Pt. III or in which any officer

or employee has a private financial interest, direct or indirect, within the meaning of F.S. Ch. 112, Pt. III.

- (4) Remedies for violations. Notwithstanding other penalties described herein, those who violate this Section shall be subject to withholding of payments under the contract, termination of the contract for breach, contract penalties, decertification and/or being debarred from or deemed nonresponsive in future City solicitations and contracts for up to three years (for less egregious violations, as determined by the Chief, a period of probation may be proposed, any violations during which period will result in debarment of no less than three years). The City or using agency acting by and through its awarding authority may: (i) nullify and terminate the purchase and sales transaction and any contract arising from or in connection with any bid or contract involving failure or refusal to disclose a financial interest of a public official as described in this Section; and (ii) declare the same null and void.
- (b) Unauthorized purchases.

(1) Unauthorized purchases by Officers or Employees. It shall be unlawful for an officer or employee of the City or of a using agency willfully or negligently to order any purchase or to make a contract in a manner contrary to the provisions of this P-Code. A purchase ordered or contract or sales transaction made contrary to the provisions hereof shall be null and void unless and until accepted and ratified by the appropriate awarding authority, which awarding authority shall then advise the Chief and the City Council Auditor as to its disposition. Unless authorized or permitted to do so by executive order of the Mayor, no one other than those described in Section 126.106 hereof shall have the authority, whether actual or apparent, to execute any purchase order, contract, including contract modifications, or any sales transaction on behalf of the City. The prohibition contained in this section shall not apply to errors or

omissions of the Division in providing advice to using agencies regarding purchases under this Chapter.

- (2) Chief referrals. The Chief shall refer all purchases, contracts, or sales transactions made contrary to the provisions of this P-Code to the appropriate awarding authority and a copy to the Mayor, City Council Auditor, and Inspector General designating the purchase, contract, or sales transaction as unauthorized with a recommendation as to its disposition. Relevant facts or information in the possession of the Chief believed to aid the awarding authority in its determination shall be included.
- (3) Unauthorized expenditures for certain artwork or improvements. It shall be unlawful for an officer or employee of the City, or of a using agency, to expend funds for any artwork or improvement which includes thereon a likeness of any living person. The prohibition contained herein shall not apply to the expenditure of funds for a photograph or portrait of a public employee or official kept in the normal course of business, in the offices where the public employee or official conducts business, nor for random decorative artwork which is not intended as recognition for the living persons depicted.
- (c) Bid tampering prohibited.

Procurements made pursuant to this Chapter are subject to the bid tampering prohibition in Section 838.22 (Bid tampering), F.S.

Sec. 126.113. - Transparency in public contracting.

- (a) Public access to records.
- Except as otherwise exempt or confidential by law, the Division's records shall be public records and made available to the public upon request. Such records shall be open to inspection and copying by the public during normal business hours. In accordance with City public records policies, the Division may charge the public reasonable costs for gathering and copying records.
- (b) Electronic access to procurement documents.

The Jax P-Code, the Procurement Operating Manual, and any procurement policies, procedures, rules, directives, and other procurement governing documents, including amendments thereto, shall be posted electronically on the Division's website in a conspicuous manner for the public to view. Subject to available funds, the Chief may make procurement documents under this Chapter, including awards, solicitations documents, purchase orders, etc., electronically accessible to the public.

(c) Triennial supplier survey.

The Chief shall triennially conduct a survey to obtain feedback from bidders and suppliers on the City's procurement process. Such survey shall be on a form approved by City and participation in the survey shall be open to past, current, and prospective bidders and suppliers. Survey topics may include, without limitation, various aspects of the City's procurement process such as information transparency and accessibility, pre-conferences, bid submittal packages, evaluations, and awards. The Chief shall review and consider such survey results and may recommend amendments to the Procurement Operating Manual for JPAC's approval pursuant to Part 2.

PART 2. - JACKSONVILLE PROCUREMENT AWARDS COMMITTEE

Sec. 126.201. - Jacksonville Procurement Awards Committee established. The Jacksonville Procurement Awards Committee or JPAC is hereby established for the purpose of awarding contracts pursuant to this Chapter.

Sec. 126.202. - Composition. JPAC shall consist of the following three members: the Director, the Director of Public Works, and the City Risk Manager, or their respective designees. However, when an independent agency is using the services of the Division, the chief administrative officer of the independent agency, or his designee, shall be a member of the JPAC in lieu of the Director; and further

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provided, that, when the Downtown Investment Authority ("DIA") is the using agency, the executive director of the DIA shall be a member of JPAC in lieu of the Director.

Sec. 126.203. - Evaluation Committees. For all evaluated competitive solicitations, the Chief shall designate an evaluation committee consisting of at least two individuals recommended by the respective using agency ("Evaluation Committee"). The Evaluation Committee shall evaluate and score competitive solicitation proposals, responses or replies in accordance with the competitive solicitation terms.

Sec. 126.204. - Duties. JPAC shall have the following duties:

- a) To approve award recommendations for formal purchases in accordance with this Chapter;
- b) To cancel any formal purchase competitive solicitation made in accordance with this Chapter or rejecting any and all bids, proposals, responses or replies, in whole or in part, when the public or City's interest will best be served thereby, at the recommendation of the Chief, in consultation with the using agencies;
- c) To approve any procedures promulgated by the Chief regarding bonds and bidder responsibility determinations;
- d) To approve the Chief's recommended amendments to the Procurement Operating Manual;
- e) To formulate and adopt standards for supplies and contractual services required by using agencies, at the recommendation of the Chief in consultation with the using agency; and
- f) To hear and make final decisions upon any protests, suspensions, and debarments made pursuant to this Chapter. However, unless otherwise provided by executive order of the Mayor regarding the designation or delegation of the Mayor's approval

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provide JPAC with administrative support.

Sec. 126.301. - Formal Purchases. Unless exempt under Section

authority, actions by the JPAC shall become final only upon approval

by: (i) the independent agency; or (ii) the Mayor or his designee,

Sec. 126.205. - Meetings; public notice; minutes. JPAC shall meet

at least once a week but may meet more frequently as necessary to

accommodate the procurement needs of using agencies. Unless otherwise

provided by law, all meetings shall be subject to Section 286.011

(Open Meetings Laws), F.S. JPAC shall keep official minutes of its

meetings, which shall be maintained on file in the Division as a

permanent electronic or physical public record. JPAC, to the extent

feasible, shall also keep recordings of the JPAC proceedings, subject

Sec. 126.206. - Voting; quorum. JPAC recommendations shall require

a concurring vote of a majority of the members present. Three JPAC

members shall constitute a quorum for the purpose of meetings and

Sec. 126.207. - Officers. The Chair and Vice Chair of JPAC shall be

designated by the Mayor. JPAC may elect other officers from among

Sec. 126.208. - Rules of Procedure. JPAC may establish rules of

procedure necessary to its governing and the conduct of its affairs,

Sec. 126.209. - Administrative Support. The Chief and Division shall

Sec. 126.210. - Compliance. JPAC shall be subject to the provisions

of F.S. Chapter 112, Part III, and Chapters 50, 58 and 602, Ordinance

PART 3. - PROCUREMENT THRESHOLDS, MODES, METHODS

AND PROCEDURES

SUBPART A. - PROCUREMENT THRESHOLDS

Code, except as may be otherwise set forth in this Chapter.

consistent with the applicable provisions of the Ordinance Code.

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126.108 of this P-Code, the following purchases shall be formal purchases:

- Supplies, professional services, or contractual services, as defined herein, where the estimated costs or fees thereof exceed \$150,000;
- ii. Professional design services, as defined herein, where the estimated cost for the basic construction of a project exceeds the threshold amount provided in F.S. § 287.017, for Category Five, as may be revised from time to time, or where the estimated fees for a planning or study activity exceed the threshold amount provided in F.S. § 287.017, for Category Two, as may be revised from time to time; or
- iii. Capital improvements where the estimated cost thereof exceeds the threshold amount provided in F.S. § 255.0525(2), as may be revised from time to time (on a case-by-case basis, the Chief shall have the discretion to reduce the threshold amount for capital improvements consistent with the competitive encouragement threshold amount of F.S. § 255.101(2), as may be revised from time to time).

Unless otherwise exempt under this Chapter, Formal purchases shall be publicly noticed, advertised, and competitively procured as provided in the Procurement Operating Manual. No formal purchase order, contract, or agreement shall be subdivided to avoid this requirement. A successful bidder who is awarded a formal contract for equal to or less than the discretionary payment and performance bond exemption amounts set forth in F.S. § 255.05(1)(d), (the "Statutory Discretionary Bond Threshold"), may, at the discretion of the JPAC, upon the request of the using agency and recommendation of the Chief, be exempted from executing the otherwise required payment and performance bonds. Final determinations on the need for payment bonds for projects equal to or less than the Statutory Discretionary Bond

Threshold shall be made by the Chief after determining if there is an alternate form of security or payment method more readily available or appropriate. For JSEBs, as defined in Chapter 126, Part 6, payment and performance bonds shall not be required on City projects with a value equal to or less than the Statutory Discretionary Bond Threshold or equal to or less than the payment and performance bond waiver amount permitted in Section 18.11 of the Charter.

Sec. 126.302. - Informal Purchases. Purchases and sales other than those defined in Section 126.301 shall be considered Informal Purchases and made in accordance with the process and procedures for Informal Purchases detailed in the Procurement Operating Manual.

SUBPART B. PROCUREMENT MODES

Sec. 126.303. - Electronic Procurement System.

- (a) Authorization for the Use of Electronic Transactions and Systems. Subject to available funding and as permitted by law, the Chief may implement an electronic procurement system to conduct procurement transactions, including, but not limited to, competitive solicitations, informal quotations, or any other procurement method by electronic means or in electronic form. Electronic means shall include, without limitation, electronic systems such as e-procurement, e-commerce, e-government procurement and any other comparable or similar digital or electronic systems used to conduct procurement transactions. Any such electronic procurement system shall include standardization and normalization of data to enable such system to be compatible and interoperable with other City departments, divisions, and agencies.
- (b) Electronic Posting. The City may electronically post solicitations, decisions and other matters related to procurement on a centralized Internet website designated by the City for this purpose.
- (c) Electronic Records. As permitted by law, wherever this Code or

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the policies and procedures promulgated hereunder require that a document, record, or notice to be in writing, an electronic format is authorized.

(d) Electronic Public Notices. The Chief may publish electronic public notices for procurement methods used in this Chapter in accordance with Section 50.0311, F.S.

Sec. 126.304. - Electronic media and digital signatures.

The use of electronic media, including acceptance of electronic submittals and signatures, including digital signatures, is authorized consistent with Chapter 668, F.S., for use of such media, so long as such guidance provides for:

- Appropriate security to prevent unauthorized access to the i. competitive solicitation, approval, award, and contracting process; and
- ii. Accurate retrieval or conversion of electronic forms of such information into a medium which permits inspection and copying in accordance with Chapter 119.07 and 119.071, F.S.

SUBPART C. - PROCUREMENT METHODS AND PROCEDURES

Sec. 126.305. - Pre-Selection Procurement Methods.

- Authorization. The Chief may authorize any one or more of the following Pre-Selection Procurement Methods below.
 - 1) A Request for Information (RFI). The consultation with the using agency, may issue a Request for Information solicitation to collect information about the capabilities of bidders.
 - 2) A Request for Qualifications (RFQ). The Chief, consultation with the using agency, may issue a Request for Qualifications solicitation to solicit information from bidders to evaluate a bidder's qualifications and qualify two or more bidders for future solicitations.
 - 3) An Intent to Bid (ITB). The Chief, in consultation with

the using agency, may issue an intent to bid which is 1 2 intended to provide notice and information to potential 3 The publication of an intent to bid does not 4 obligate the City to make the purchases referred to in the 5 intent to bid. 6 Sec. 126.306. - Procurement Methods and Selection. 7 Procurement Methods. Unless exempt under Section 126.108 of this Code, all Formal Purchases shall be awarded by one of the 8 9 following methods and governed by applicable laws, including, but not limited to, the state laws referenced: 10 11 1) Invitation to Bid (ITB) (Chapter 255, F.S.); 12 2) Request for Proposals (RFP) (Chapter 255, F.S.); 13 3) Competitive Multi-step Bidding (Chapter 255, F.S.); 4) Consultants' (CCNA) 14 Competitive Negotiation Act 15 (Architectural, Engineering, Landscape Architectural, Surveying & Mapping Services) (Section 287.055, F.S.); 16 5) Design-Build Contracts (Section 287.055, F.S.); 17 6) Construction Management and Program Management (Section 18 255.103, F.S.); 19 20 7) Invitation to Negotiate (ITN); 8) Single-Source Procurements; 21 9) Emergency Procurements; 2.2 23 Guaranteed Energy, Water, and Wastewater Performance 10) 24 Savings Contracting (Section 489.145, F.S.); 25 11) Public Private Partnerships (Section 255.065, F.S.); 26 12) Unsolicited Proposals; 27 13) Government Collaborative Agreements; 28 14) Government Joint Projects; 29 15) Government Auction Purchases; 30 16) Government Procured Contracts (Piggyback);

Short-Term No Costs Pilot Projects;

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18) Direct Negotiations; and

- 19) Any other procurement method permitted by state law and/or used by state agencies.
- (b) Choice of Procurement Method. The Chief, after consulting with the using agency shall have the discretion and authority to select the source selection method that is deemed to be in the City's interest and consistent with the purposes and guiding principles set forth in this Code.
- (c) Procedures regarding Pre-Selection and Procurement Methods. The Chief shall promulgate definitions and procedures customary to public procurement regarding the listed Pre-Selection and Procurement Methods authorized in this section. Such procedures shall not be inconsistent with any applicable governing law, including the requirements of this Code. Such procedures may include without limitation, conditions for use of such method, public notice requirements, solicitation opening, acceptance, evaluation, corrections, withdrawal, and award.
- (d) Procurement Operating Manual. The Chief shall develop, prepare, and maintain the Procurement Operating Manual, which shall include rules, regulations, and procedures relative to the implementation of this Chapter. Such rules, regulations and procedures shall not be inconsistent with this Code or any applicable governing state or federal law. Based on the Chief's recommendations, JPAC shall recommend to the mayor for approval amendments to the Procurement Operating Manual. The manual shall at a minimum prescribe rules and regulations regarding:
 - i. Procurement operations to be followed by using agencies, the Division, and the business community;
 - ii. Specifications for standardized items purchased by the City and using agencies;
 - iii. Procedures for the pre-selection and procurement methods in

accordance with this Part, subject to applicable federal, state and local laws;

- v. Any electronic procurement system used and implemented by the City in accordance with this Chapter;
- vi. Bid protest procedures not inconsistent with Part 9 of this Chapter;
- vii. Performance and payment bonds, bid bonds and other security;
- viii. Contracts, including purchase orders, executed pursuant to
 this Chapter;
 - ix. Required solicitation, contract, and bond forms, subject to review by the Office of General Counsel;
 - x. Pre-qualifications for bidders not otherwise prohibited by law;
 - xi. Value engineering not otherwise prohibited by law;
- xii. Novation, change of name, change of business status or assignment; and
- xiii. A listing of contract provisions required by law to be included in contracts executed pursuant to this Chapter.
- Nothing in this Section shall be construed as limiting or superseding the provisions of this Chapter. The Chief shall issue the Procurement Operating Manual and shall ensure compliance therewith by the using agencies. The regulations and procedures contained in the Procurement Operating Manual shall represent a complete plan of operation for the City's procurement system. A copy of the Procurement Operating Manual, and any amendments thereto, shall be promptly filed with the Council Secretary, Inspector General, and Council Auditor.
- (d) Required Notice Regarding Certain Procurement Methods. The Chief shall provide a quarterly report to the Mayor, Council Secretary,

Council Auditor, and Office of Inspector General of any single-source or emergency purchase made pursuant to this Chapter more than the formal threshold amounts described in Part 3.

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Sec. 126.307. - Selection Procedures for Independent Audit Firm. accordance with Section 5.11 of the Charter and the selection procedures set forth in Section 218.391, F.S., the annual independent audit shall be performed by an accountant, or an accounting firm selected by City Council. The public notice or advertisement as well as receipts of responses shall be handled by the Division. The Council Auditor shall, within one business day, notify the Chief of the introduction of the proposed ordinance or resolution making the award, and the Chief shall place the title to such ordinance or resolution on the next JPAC agenda for informational purposes. Once the ordinance or resolution making the award becomes effective the Council Auditor's Office shall, within three business days, notify the Chief, and the Chief shall include the awarding of the service on the next JPAC agenda for informational purposes. The notifications set forth in this Section shall not create the requirement for any notices or advertisements not otherwise required by this Chapter 126.

Sec. 126.308. - Selection Procedures for Sports and Entertainment Facilities Promoter and/or Manager.

- (a) City Council approval required. Notwithstanding anything to the contrary in this Chapter, no contract with the City of Jacksonville, to manage or promote a sports or entertainment facility, which contract is awarded after May 22, 2012, shall be valid or binding against the City, unless and until approved by the City Council; and no City officer or employee shall execute same without City Council approval. This Section shall apply to all applicable proposed contracts, whether negotiated and preliminarily approved through the professional services processes of this Part, or by any other process.
- (b) City Council's right to accept, reject or modify contract. In

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considering any proposed contract referred to in subsection (a) above, the City Council may accept, reject, or propose modifications to any such proposed contract, and may, subject to the approval of the other contracting parties, modify the terms thereof, including but not limited to the scope, financial, duration, renewal, and termination terms of the proposed contract; it being the intent of the City Council that no third party shall have any interest, anticipation or expectation in or to any proposed terms of a contract until such is approved by City Council and executed by all signatories thereto.

Sec. 126.309. - Selection Procedures for Financial Instruments, Investments, and Services.

Exemption. Pursuant to Chapter 110 Part 2 of the Code, as the (a) same may be revised from time to time, all deposits and investments of City capital, including the General Employee Pension Fund, and other applicable financially related services, including, without limitation, credit enhancement, liquidity support, investment managers, financial and/or investment advisors, issuing, paying and/or tender agents, rating agencies, printing of preliminary and/or final official statements, offering memorandum, bonds, notes and/or commercial paper, and similar services that are offered in a limited market, that involve complex negotiations, or that require a limited time frame as necessary for a financial transaction involving bonds, notes, commercial paper or other similar transactions, may be procured in accordance with the City's Pension and Treasury Procurement Procedures. Notwithstanding the requirements of the City's Pension and Treasury Procurement Procedures, the Director and the City Treasurer, in cooperation with the Chief, shall develop written criteria and procedures necessary to evaluate and procure financially related services under this section, which shall include, without limitation, such factors as historic investment performance, fee structure, professional staff, size of firm, research capabilities,

area of specialization, strategic fit with the overall financial service goals and objectives.

Any public notice or advertisement required under procurement procedures developed in accordance with this section, as well as responses thereto, shall be forwarded to the Division within one business day. Once an award is made pursuant to such procurement procedures, the Director shall notify the Chief within one business day, and the Chief shall include the awarding of the service on the next JPAC agenda for information purposes. When the procedures developed in accordance with this section are used for awards that are not time-sensitive, the Chief shall be notified prior to public notice or advertisement for solicitations, and the Chief shall place the public notice or advertisement on the JPAC agenda for informational purposes prior to solicitation or advertisement being made. The advanced notification requirement set forth in the preceding sentence shall not apply to time-sensitive bond, investment, cash, and other such related services as set forth in the written procedures developed in accordance with this section. The notifications set forth in this subsection (b) shall not create the requirement for any notices or advertisements not otherwise required by this Chapter 126.

Sec. 126.310. - Payment of city contracts.

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(a) Compliance with contract terms and Timing. All City payments made pursuant to a contract, including a purchase order, or award under this Chapter shall be made in accordance with the terms of the award and/or contract. The City shall endeavor to pay contractors monthly, upon proper payment application to the applicable City Department. City Departments are to perform all necessary inspections and otherwise endeavor to ensure that prompt review and as applicable approval that certified work is completed. The City shall pay all approved invoices promptly and in accordance with Chapter 218, Part 7 (Local Government Prompt Payment Act), F.S.

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Certification of payment by contractor. As a condition precedent to the City's obligation to make a progress or final payment on a capital improvement project, a prime contractor shall give to the city a payment affidavit stating, if that be the fact, that any and all subcontractors, suppliers, laborers and others furnishing labor, services, or materials on the capital improvement project under contract with or at the direction of the prime contractor have been paid in full or, if the fact be otherwise, showing the names and contact information for all subcontractors, suppliers, laborers and others who have not been paid in full and the amount due or to become due each of them for labor, services, or materials furnished. The affidavit should be in a form approved by the Director.

(c) Joint Payment.

- (1) All contracts in amounts up to \$500,000, where payment or performance bonds have been waived in accordance with Section 18.11 of the Charter, shall provide for the joint payment of contractors and subcontractors for services rendered.
- (2) As to all other contracts not included in subsection (1) above, where payment or performance bonds are not required as a matter of law, the City may, at the City's option, pay the contractor and any sub-contractors jointly.

Sec. 126.311. - Required contract provisions. All contracts made pursuant to this Chapter shall include any contract provisions required by law. The Chief shall detail in the Procurement Operating Manual all such required contract provisions to be included in contracts executed pursuant to this Chapter.

PART 5. - EX-OFFENDER PROGRAM

Sec. 126.501. - Statement of policy.

It is the policy of the City of Jacksonville that the rehabilitation of ex-offenders is an essential component in a community fight against criminal activity; the hiring of ex-offenders into fair paying jobs helps restore the economic stability of ex-offenders, perpetuates their rehabilitation, reduces recidivism and contributes to a community crime free environment; providing consideration and opportunities to ex-offenders with companies doing business with the City of Jacksonville can be accomplished without compromising the security of the businesses, or the City and its citizens, and without unnecessarily depriving others of opportunities; and that the City of Jacksonville should take a leading role in the rehabilitation of ex-offenders, and has done so through the City's third-party service provider ex-offender re-entry programs that provide job training and/or job placement services to Ex-Offenders.

Sec. 126.502. - Definitions.

As used in this part:

City Ex-Offender Program Providers shall collectively mean the Jacksonville Sheriff's Office Jacksonville Re-Entry Center and any entity under contract with the City to provide job training and/or job placement services to Ex-Offenders.

Contractor for purposes of this Section only shall mean a person or entity awarded a City contract in the amount of \$200,000 or greater.

Ex-Offender means a person who has pled guilty, no contest or nolo contendere to a felony offense; or has been found guilty of a felony offense by a judge or jury; regardless of adjudication of guilt.

Ex-Offender Program Provider shall mean the Jacksonville Sheriff's Office Jacksonville Re-Entry Center, any entity under contract with the City to provide job training and/or job placement services to Ex-Offenders, or any other entity that specializes in job training and/or job placement services for Ex-Offenders.

Sec. 126.503. - Contracting requirements for businesses contracting with the City of Jacksonville.

No contract in an amount of \$200,000 or greater for construction, remediation, or capital improvements shall be awarded unless the contractor agrees in writing on a bid form provided by the City (the "Form 4A") to do the following (collectively, the "Form 4A Requirements"):

- (a) Identify potential job opportunities under the project that may be available for Ex-Offenders after contract award;
- (b) Consider for job placement after contract award at least one otherwise qualified Ex-Offender, to the extent a job opportunity is available under the project and an otherwise qualified Ex-Offender has applied for such job;
- (c) Execute a notarized compliance tally report ("Compliance Report") at the time of submission of progress payment(s) on such contractor's employment practices and experience during the project with respect to the hiring of Ex-Offenders that includes the following information:
 - (1) the number of Ex-Offenders hired and currently working, or an explanation as to why no Ex-Offenders have been hired;
 - (2) the number of Ex-Offenders interviewed for employment under the project;
 - (3) an explanation as to why any Ex-Offender who applied for employment was refused employment;
 - (4) whether the contractor maintains an employment policy that Ex-Offenders will be given full and fair consideration in employment;
 - (5) whether the contractor indicates on recruitment literature that Ex-Offenders will be given full and fair consideration in employment by the contractor;
 - (6) whether a job opening under the project was available during

the reporting period; and

- (7) a statement from the contractor that the contractor has contacted an Ex-Offender Program Provider no later than 30 days after the issuance of a notice to proceed under the project to obtain information regarding available Ex-Offenders for employment; and
- (d) Assist the City in addressing the goal of securing employment for Ex-Offenders by complying with the City's Procurement Rules Regarding Ex-Offenders, as may be amended.

Sec. 126.504. - Compliance; Exemption.

To the extent permitted by applicable state or federal law, if a contractor fails to comply with the Form 4A Requirements, the City may withhold payments due under the contract until such contractor has complied with the same. Notwithstanding the foregoing, if a contractor hires an Ex-Offender during the project and indicates the same on the Compliance Report, upon providing the City with satisfactory evidence of the hire, such contractor shall be exempt from performing the Form 4A Requirements for the remainder of the project term. For purposes of this subsection, "satisfactory evidence" shall include, without limitation, the contractor's payroll information and other information obtained from the Florida Department of Corrections website. The contractor shall include such satisfactory evidence of the Ex-Offender hire with the Compliance Report.

Sec. 126.505. - Webpage Information.

The Chief shall list the address and contact information of the City Ex-Offender Program Providers on the City's Procurement Division webpage. To the extent permitted, the City may request the City Ex-Offender Program Providers to compile a listing of available Ex-Offenders for employment by skillset and provide contractors with such listing upon request. The Chief shall also provide the City Ex-

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Offender Program Providers with the winning bidder's contact information for each approved construction, remediation, or capital improvement project award letter in an amount of \$200,000 or greater.

Sec. 126.506. - Reporting.

The Chief shall provide an annual report to the Mayor and the City Council no later than December 31 of each fiscal year for the previous fiscal year on the information provided by contractors on the Compliance Report pursuant to this Section. The first such report shall be due no later than December 31, 2018, for the fiscal year beginning October 1, 2017, and ending September 30, 2018. Such annual reports shall at a minimum include information and data regarding the number of:

- (a) Ex-offenders hired by contractors pursuant to this Section;
- (b) Ex-offenders interviewed by contractors;
- (c) Ex-offenders who applied for employment with a contractor and were denied employment;
- (d) Contractors that maintained an employment policy providing that Ex-Offenders will be given full and fair consideration in employment;
- (e) Contractors that have indicated on recruitment literature that Ex-Offenders will be given full and fair consideration in employment by the contractor;
- (f) Contractors that reported no job opening and no hiring during the project;
 - (g) Contractors that contacted Ex-Offender Program Providers;
- (h) Contracts awarded to contractors for construction, remediation or capital improvement projects in an amount of \$200,000 or greater and the aggregate contract award amount; and
 - (i) Contractors that failed to comply with this Section.

* * *

PART 7. - BUY AMERICAN PROGRAM

Sec. 126.701. - Statement of policy and purpose.

It is the policy of the City of Jacksonville to procure American manufactured, assembled or produced goods whenever feasible and in the best interests of the City under this Chapter. The Council finds that the economic welfare and security of its residents is of utmost concern to a local government. Local and regional preferences can stimulate and sustain the local economy and thereby provide a public benefit. Likewise, a domestic preference policy which encourages the selection and utilization of American-made goods and products can similarly be a stimulus to the local and regional economy by encouraging the production, manufacture and assembly of products which would be suitable for use in American-made products. Therefore, it is hereby declared that the carrying out of the purposes of this Part by the City is deemed to be furthering a proper municipal purpose.

Sec. 126.702. - Definitions.

The following words, terms, and phrases, when used in this Section, shall have the meanings ascribed to them in this subsection, except where the context clearly indicates a different meaning:

Bid means a competitive bid procedure established through the issuance of an invitation for bid. The term "bid", as used herein, shall not include requests for proposals (unless specified in the RFP document), requests for qualifications, requests for quotes and requests for information.

Buy American preference means and shall apply to the following products that are:

- (1) Manufactured. The term "manufactured" is interpreted to mean to make or process a raw material into a finished product or to turn-out in a mechanical manner;
- (2) Assembled. The term "assembled" is interpreted to mean to fit or to join parts together into a finished product;

 (3) *Produced*. The term "produced" is interpreted to mean to create or make from raw materials.

To qualify for this preference, 51 percent of the components of the final product manufactured, assembled or produced to be sold to the City must be made in the United States. The Chief shall administratively resolve any issues relating to Buy American preferential status, and that decision on whether a vendor is eligible for a Buy American preference shall be final.

Good(s) includes, but is not limited to, supplies, equipment, materials, and printed matter.

Sec. 126.703. - Exemptions.

The provisions of this Section do not apply to:

- (a) Purchases or contracts with an estimated cost below the formal thresholds described in Part 3 of this Chapter. The Chief and procurement staff will attempt to select products manufactured, assembled, or produced in the United States if the quality and price are comparable with other goods.
- (b) Professional services, which are defined, for purposes of this Section, as any services where the City is obtaining advice, instruction, or specialized work from an individual, firm, or corporation specifically qualified in a particular area, and those services procured pursuant to F.S. § 287.055, the Consultants' Competitive Negotiation Act.
- (c) Bids for the purchase of, or contract for, the construction/ renovation of public buildings, facilities, public works, or other public construction projects.
- (d) Goods provided under a cooperative purchasing agreement or utilization of other agency contracts (piggyback contracts).
- (e) Purchases made or contracts let under emergency or noncompetitive situations (single source, or a special procurements/bid waiver), or for legal services.

(f) The business is determined to be unqualified to perform the work as determined by the City.

- (g) The business submits a bid that exceeds the projected budget.
- (h) Contracts awarded pursuant to the Jacksonville Small and Emerging Business Program, as provided in Chapter 126, Part 6 of the Code, including those contracts where a low bidder is a prime JSEB contractor on a non-set aside bid.

126.704. - Preference in purchase of goods.

Except where federal, state, or local laws, regulations, or policies mandates to the contrary, in the purchase of goods by means of a competitive bid, a preference will be given to a responsive and responsible vendor offering American manufactured, assembled or produced goods, who is within five percent of the lowest responsive and responsible bidder, by way of an opportunity of providing said goods for the lowest responsive and responsible bid amount.

126.705. - Preference must be asserted.

Said five percent buy American preference must be asserted by the party seeking it at the time of the competitive bid with the submittal of documentation supporting the assertion that a product is American manufactured, assembled or produced, and shall be calculated by the procurement division in rating competitive bids.

126.706. - Comparison of qualifications.

The preferences established herein in no way prohibit the right of the Chief to compare quality of goods proposed for purchase and compare qualifications, character, responsibility and fitness of all persons, firms or corporations submitting bids. Further, the preferences established herein in no way prohibit the right of the Chief from determining based on criteria and standards developed administratively to allow for selection by preference permitted in another Section of this Chapter.

126.707. - Waiver.

The application of the buy American preference to a particular purchase, contract, or category of contracts for goods may be waived upon written recommendation of the Chief and approval of the Chief Financial Officer of the City.

126.708. - Administrative Policy for Implementation.

The Chief shall be charged with the responsibility to promulgate an administrative policy or regulations consistent with this Section which establishes criteria and procedures for the implementation of this policy including matters involving the consideration of exemptions, comparison of qualifications, and waiver of the policy as provided herein.

* * *

PART 9. - PROTESTS, SUSPENSION, AND DEBARMENT

Sec. 126. 901. - Authority to resolve protests.

- (a) Right to Protest. Any actual or prospective bidder, proposer, respondent, or contractor who is aggrieved in connection with the competitive solicitation or award of a contract may protest to the Chief. The protest shall be submitted in writing in accordance with the protest procedures contained in the Procurement Operating Manual.
- (b) Authority to resolve protests. The Chief shall have the authority to settle and resolve a protest of an actual or prospective aggrieved bidder, proposer, respondent, or contractor concerning the competitive solicitation or award of a contract. This authority shall be exercised in accordance with regulations promulgated by JPAC.
- (c) Decision. If the protest is not resolved by mutual agreement, the Chief shall promptly issue a decision in writing. The decision shall:
 - 1. State the reason for the action taken; and
- 2. Inform the protestant of its right to administrative review as provided in this chapter.
- (d) Notice of Decision. A copy of the decision under subsection (c)

of this section shall be mailed or otherwise furnished immediately to the protestant and any other interested party.

- (e) Finality. A decision under subsection C of this section shall be final and conclusive unless any person adversely affected by the decision appeals administratively to JPAC.
- (f) Stay of Procurements During Protests. In the event of a timely protest under this section, the City shall not proceed further with the competitive solicitation of or with the award of the contract until the purchasing agent, after consultation with the head of the using agency, makes a written determination that the award of the contract without delay is necessary to protect substantial interests of the City.

126.902. - Contractor suspension debarment.

- (a) Chief's discretion and recommendation. The Chief shall have the discretion to recommend the suspension or debarment or removal of a contractor and/or vendor as provided herein, who:
 - i. is more than 60 calendar days in default or breach of a
 contract with the City;
 - ii. has failed to perform or has unsatisfactorily performed the terms and conditions of one or more contracts with the City, which failure to perform or unsatisfactory performance was the result of circumstances within the contractor or vendor's control;
 - iii. may be precluded from contracting with the City under this
 Chapter;
 - iv. has failed to abide by the federal, state and local prompt payment requirements or contractual terms and conditions regarding the same;
 - v. has failed to abide by or honor commitments made pursuant to Part 6 regarding the JSEB Program;
 - vi. has violated any federal, state, or local laws, including

this Chapter;

vii. has engaged in conduct prohibited hereunder or that is a serious threat to the integrity of the public procurement and contracting process, as determined by the Chief;

- viii. has violated the ethics provisions under this Chapter; or
 - ix. has been debarred by another government entity.

A debarment under this Section shall not be for a period of more than three years, and a suspension under this Section shall not be for a period of more than six (6) months. The authority to debar or suspend shall be exercised in accordance with regulations promulgated by the Chief.

No contractor or vendor shall be entitled to do business with the City unless and until it shall have remedied any underlying default and/or breach to the satisfaction of the Chief and using agency. Repeated or recurring violations under this Section shall be sufficient reason for the Chief to remove the contractor's name permanently from the bidders' list, subject to review by the JPAC and approval by the Mayor.

(b) Notice of suspension or debarment. Upon reaching a decision to suspend or debar a contractor or vendor, the Chief shall provide said contractor or vendor with a written notice of suspension or debarment via certified mail, return receipt requested, and via U.S. Mail or facsimile, stating the reason for and the proposed period of suspension or debarment (for less egregious violations, as determined by the Chief, a period of probation may be proposed, any violations during which period will subject the contractor or vendor to debarment of no less than three years). As part of the notice of suspension or debarment, the Chief shall advise the contractor or vendor that, if, within ten calendar days after the date of the notice, it fails to provide the Chief with a written Notice of Protest that states, in detail, the grounds on which the protest is based, then the action

- (c) Protest. If, in response to a Notice of Suspension or Debarment, a contractor or vendor timely provides a written Notice of Protest, the Chief shall schedule a hearing before the JPAC within a reasonable period after receiving the Notice of Protest. Within a reasonable time after hearing the protest and considering the evidence and/or statements presented, the appeals board shall issue its findings and recommendation regarding the action proposed by the Chief. JPAC's recommendation shall become final and shall represent final administrative action.
- (d) Determination. The determination as to whether a contractor or vendor is in violation hereunder and whether the violation is within the contractor or vendor's control shall be made by the Chief. To aid in this duty, an appropriate executive officer of each independent or using agency must inform the Chief whenever a contractor or vendor is in violation hereunder, regardless of the reason therefor, and provide a statement of the circumstances surrounding the violation. Nothing herein removes the appeals process set forth in this Chapter.

 Sec. 126.904. Remedies prior to an award of contract. If prior to award it is determined that a competitive solicitation or proposed award of a contract is in violation of law, the competitive solicitation or proposed award shall be:
 - i. Canceled; or

ii. Revised to comply with the law.

Section 4. Amending Part 4 (Nondiscrimination Policy), Chapter 126 (Procurement Code), Ordinance Code. Part 4 (Nondiscrimination Policy), Chapter 126 (Procurement Code), Ordinance Code, is hereby amended to read as follows:

CHAPTER 126 - PROCUREMENT CODE

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PART 4. - NONDISCRIMINATION POLICY; FEDERAL AND STATE GRANT REQUIREMENTS

Sec. 126.401. - Policy.

It is hereby declared to be the City policy to assure equal opportunities to every person, regardless of race, color, religion, sex, color, sexual orientation, gender identity, familial status, national origin, age handicap or national origin disability in securing or holding employment in a field of work or labor for which the person is qualified, as provided and enforced by Chapter 402. It is also the City policy that persons doing business with the City shall recognize and comply with this policy and will not expend public funds in a manner as will encourage, perpetuate, or foster discrimination. Nevertheless, it is not the intent or policy of the City to impose or require quotas or other formulas based on race, color, religion, sex, color, sexual orientation, gender identity, familial status, national origin, age handicap or national origin disability for securing or holding employment or awarding City contracts or to create a presumption of discrimination or nondiscrimination. This provision shall be automatically updated to conform to applicable state and federal law on protected categories.

Sec. 126.402. - Definitions.

As used in this part:

(a) City contracts means all contracts of the City for the purchase of supplies, contractual services, including professional design services, professional services, and capital improvements.

(e) Policy of nondiscrimination means a policy of nondiscrimination against an employee or applicant for employment on account of race, religion, sex, color, national origin, age or handicap, which policy applies in all areas of employee relations substantially conforming

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Sec. 126.406. - Effect of final order finding noncompliance.

- (a) With respect to a person seeking the award of a City contract, a copy of a final order finding noncompliance with the policy of nondiscrimination required by this Part shall be furnished to the committee or the Mayor, whichever requested the investigation. No City contract shall be awarded to a person failing to comply with the policy of nondiscrimination required by this part.
- With respect to the nondiscrimination provisions of a City contract, a copy of a final order finding noncompliance with the provisions shall be furnished to the Mayor and the Chief. Every order shall afford the bidder or contractor affected an opportunity to demonstrate to the satisfaction of the authority issuing the order which becomes final, within the reasonable time as the issuing authority determines, that the breach of the nondiscrimination provisions has been corrected. At the expiration of the reasonable time, the issuing authority shall enter a further order determining whether the breach has been corrected, furnishing copies thereof to the affected person, the Mayor, and the Chief. A person failing to correct the breach of the nondiscrimination provisions within the period permitted shall be deemed an irresponsible bidder, and no City contract shall be awarded to this person. An irresponsible bidder under this subsection shall have the opportunity to submit to the Commission at any time a program adopting and maintaining a policy of nondiscrimination and, upon approval thereof by the Commission, the prohibitions of this subsection shall terminate.

Sec. 126.407. - Federal Uniform Requirements.

The City shall comply with federal and/or state procurement requirements, including 2 CFR Part 200-Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal

Awards (2 CFR 200.318-200.326), which is incorporated herein by 1 2 reference, as applicable. Sec. 126.408. - Conflict with Grant Requirements. 3 To the extent that a conflict exists between the provisions of this 4 5 Chapter and the provisions of federal and/or state procurement 6 requirements necessary to receive and expend grant funding pursuant 7 to Chapter 117, Ordinance Code, the Chief, in his or her discretion 8 in consultation with the Office of General Counsel, is authorized to 9 waive any such conflicting Code provision in this Chapter and comply 10 with the federal and/or state procurement requirement(s). If a Code 11 provision is waived pursuant to this Section, upon final approval of

and the City Council Secretary of the same.

Section 5. Amending Part 6 (Jacksonville Small and Emerging Business Program), Chapter 126 (Procurement Code), Ordinance Code.

Part 6 (Jacksonville Small and Emerging Business Program), Chapter 126 (Procurement Code), Ordinance Code, is hereby amended to read as follows:

the contract award, the Chief shall notify the City Council Auditor

CHAPTER 126 - PROCUREMENT CODE

* * *

PART 6. - JACKSONVILLE SMALL AND EMERGING BUSINESS PROGRAM SUBPART A. - GENERAL PROVISIONS

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Sec. 126.604. - Definitions.

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The following words and phrases as used in this Part shall have the following meaning:

Chief shall mean the Chief of Procurement pursuant to Chapter 24,

Director shall mean the Director of Finance pursuant to Chapter 24, Part 1 of the Code.

* *

SUBPART C. - PROGRAM SUPPORT SERVICES; MARKETING AND OUTREACH; DISPARITY STUDY UPDATE

Sec. 126.608. - Creation of bond enhancement program.

- (a) Subject to the availability of funds, the JSEB Administrator shall competitively procure and maintain annually a contract with a third-party contractor or contractors to provide a bond enhancement program for the benefit of JSEBs. The bond enhancement program shall provide support services to assist JSEBs in their efforts to secure performance and payment bonds for public and private contracts. The program shall not provide the underlying bond but shall provide a refined basis for underwriting bonds, small business support services, and contractor monitoring necessary for such bond underwriting, as well as improvement plans for JSEBs who do not qualify.
- (b) Section $126.2\underline{3}01$ (b) of the Code provides that JSEBs are not required to submit bid bonds for projects under \$500,000. Section $126.2\underline{3}01$ (g) provides that JSEBs shall be exempt from obtaining a payment and performance bond for projects that are (i) equal to or less than the "Discretionary Bond Threshold" amount, as defined in Chapter 126, Part $\underline{23}$ of the Code; and (ii) equal to or less than the payment and performance bond waiver amount permitted in Section 18.11 of the Charter.

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SUBPART D. - PROGRAM ELIGIBILITY, PROCEDURES, AND OTHER REQUIREMENTS

* * *

Sec. 126.622. - Other provisions of purchasing code to apply.

Except as provided in this <u>Pp</u>art to implement the Program, the provisions of <u>Parts 1, 2, 3 and 4, of this</u> Chapter 126, <u>shall</u> apply. The <u>Director shall establish rules that specify the manner in which conflicts between the provisions of Parts 1, 2, 3, or 4 of this</u>

Chapter are to be resolved.

Section 6. Creating a new Part 6 (Cultural Service Grants and Art in Public Places), Subpart A (Cultural Service Grant Program) and Subpart B (Art in Public Places Program), Chapter 118 (City Grants), Ordinance Code. A new Part 6 (Cultural Service Grants and Art in Public Places), Subpart A (Cultural Service Grant Program) and Subpart B (Art in Public Places Program), Chapter 118 (City Grants), Ordinance Code, is hereby created to read as follows:

CHAPTER 118 - CITY GRANTS

* * *

PART 6. - CULTURAL SERVICE GRANTS AND ART IN PUBLIC PLACES SUBPART A. - CULTURAL SERVICE GRANT PROGRAM

Sec. 118.601. - Creation and purpose.

There is hereby created a Cultural Service Program, which shall be comprised of the Cultural Service Grant and Capital Grant Program pursuant to this Subpart A and the Art in Public Places Program pursuant to Subpart B. The mission and purpose of the Cultural Service Program is to provide public support to organizations which contribute to the cultural quality of life of Jacksonville's citizens and to administer the City's Art in Public Places Program. The provisions of Chapter 118, Parts 1 through 5 shall apply to this Part 6.

Sec. 118.602. - Responsibility.

- (a) Cultural Council of Greater Jacksonville City appointments and terms:
- (1) Members of the Cultural Council of Greater Jacksonville. The Cultural Council of Greater Jacksonville is a not for profit 501(C)(3). Pursuant to its bylaws, the Mayor appoints, and the City Council confirms six members to serve two terms of three years.
- (b) The Cultural Council of Greater Jacksonville (Cultural Council) is hereby designated as the agent of the City for the purposes of determining and authorizing the allocation of a lump sum Cultural

Service Grant and Capital Grant appropriation designated in the annual budget ordinance or in supplemental appropriation ordinances as being appropriated for eligible recipients. The determinations and authorizations made by the Cultural Council and its Cultural Service Grant Committee in accordance with the provisions of this Section shall be final and not subject to further administrative review by any executive or administrative official of the City. No cultural organization as defined in this Chapter may make a request for operating, program, or special project support except through an allocation from the Cultural Service Grant and Capital Grant Program, except for:

- (1) Organizations providing children's programs which may be funded through the Kids Hope Alliance; or
- (2) Organizations qualifying for City grants administered by City Divisions, which grants do not require specific City Council approval.

Sec. 118.603. - Lump sum appropriation to Cultural Council.

(a) The process for the annual Cultural Service Grant and Capital Grant Program appropriation will begin with the Cultural Council preparation of an annual appropriation request for all cultural organizations based on information provided by eligible organizations in a "letter of intent." This request will reflect a lump sum appropriation to be indicated in the annual City budget as Cultural Service Grant and Capital Grant Program. Up to 13½ percent of the total lump sum appropriation shall be allocated to the Cultural Council for administration of the grant program and other programs which serve the community. The Capital Grant Program cannot exceed 25 percent of the total City Cultural Council appropriation (example: if the total Cultural Council appropriation is \$4,000,000 from the City, a maximum of \$1,000,000 can be allocated for capital purposes). The Cultural Service Grant and Capital Grant Program request shall be submitted to the Mayor for review by the Mayor's Budget Review

Committee which will recommend a lump sum appropriation to be included in the proposed budget for the upcoming fiscal year. The Cultural Council shall include in the request relevant information regarding cultural services to be provided to the community as a result of the funding; and shall be responsible for documenting the validity of the request to the MBRC, the City Council Finance Committee and City Council throughout the budgeting process.

(b) The process for the annual Cultural Council appropriation for administering the Art in Public Places Program as provided in Subpart B of this Part 6 will begin with the Cultural Council preparation of an annual appropriation request to fund all duties required to administer such Program. The appropriation request shall be submitted and processed in the same manner and at the same time as the appropriation request referenced in paragraph (a), above.

Sec. 118.604. - Allocation by Cultural Council; generally.

Recommendations for allocation of the lump sum appropriation to applicant organizations shall be made by the Cultural Service Grant Committee to the Cultural Council Board of Directors. The Board shall make a final determination of funding. Funding will be allocated by contract between the recipient organization and the Cultural Council. Organizations will be notified in writing of the results of their request and will be provided with any support information or justification for the Committee's decision which might be helpful. A complete list of the individual operating amounts and capital amounts allocations will be forwarded to the City Council Auditor's office, the Office of the Mayor, the City Council and the Finance and Administration Department or other department assigned by the mayor.

Sec. 118.605. - Cultural Service Grant Committee.

(a) The Cultural Council shall be responsible for establishing an annual Cultural Service Grant Program (CSGP) Committee. The Composition of the CSGP Committee shall include one non-voting and

ten voting members: a CSGP Committee chairperson (non-voting), appointed by the President of the Cultural Council Board of Directors; three other Cultural Council Board members selected by the Board President and Committee Chairperson; and seven individuals selected by the above group (Cultural Council Board President, CSGP Committee chairperson, and three selected Cultural Council Board members) from a pool of nominations established through a community wide nomination process. The Cultural Service Grant Committee shall have a liaison relation with one member of City Council and one representative of the Mayor's Office.

- (b) Members of the CSGP Committee shall be chosen to represent racial, gender, geographic and age diversity; an expression of interest in the impact of culture in the community; a willingness to participate fully in the process.
- (c) Members shall serve a three-year term and may be reappointed for one additional consecutive full term. City Council and Mayoral representatives shall be appointed annually.
- (d) All members of the CSGP Committee will be confirmed by the City
 Council upon appointment or reappointment.
- 20 (e) The responsibilities of the CSGP Committee include:
- 21 (1) Review and evaluation of all applications based on established criteria;
 - (2) Serve as an on-site evaluator and lead reviewer for a selected number of applicants;
- 25 (3) Attend an orientation session and all review sessions; and
- 26 (4) Participate in the allocations process.

- (f) The Cultural Service Grant Committee shall recommend to the Cultural Council Board of Directors the organizations to be funded and the amount of the funding.
- 30 Sec. 118.606. Application for cultural service grants.
 - (a) The Cultural Council shall develop and be responsible for the

administration of the Cultural Service Grant Program. Administrative and operating procedures shall be established and amended as necessary to meet the mission of the program and current needs of the community. The Cultural Council may classify the cultural organizations in reasonable classifications for the purpose of this program. The procedure prescribed herein, as further developed by the Cultural Council, shall be the only procedure available to cultural organizations for requesting public support.

- (b) The following components shall be included in any administrative and operating procedures developed and implemented by the Cultural Council:
- (1) The Cultural Council shall publish each year in a newspaper of general circulation in the City, at least one month before the last day on which appropriation request must be submitted to the Cultural Council, a notice that it is accepting Cultural Service Operating and/or Capital Grant requests for the ensuing fiscal year, stating the place where the appropriation request forms may be obtained, the last day on which the completed appropriation requests must be returned to the Cultural Council and when and where the Cultural Council (or a duly authorized committee thereof) will hold a hearing on the appropriation requests (which may include a statement that the hearing may be adjourned from time to time and from place to place until all the appropriation requests have been heard).
- (2) The Cultural Council shall promulgate a written procedure for the submission of operations and/or capital appropriation requests by eligible agencies, which procedure shall be made known to each requesting agency, or its agent or representative, at the time the appropriation request form is supplied to the requesting agency.
- (3) The Cultural Council (which, for the purposes of this subsection, includes the duly authorized Cultural Service Grant committee thereof) shall consider appropriation requests returned by

the requesting agencies. The Cultural Council shall afford the requesting agencies an opportunity to make an oral or written presentation to justify or explain their respective appropriation requests, and no requesting agency shall be denied this opportunity solely because it has never submitted an appropriation request before or because a previous appropriation request has been denied.

(4) All meetings and sessions of the Cultural Service Grant Committee shall be held in a publicly accessible location and shall be noticed and open to the public.

Sec. 118.607. - Eligibility for cultural service grant.

- To be eligible for funding an organization must meet the following criteria.
- (a) The organization must be tax exempt under Section 501(c)(3) of the Federal Internal Revenue Code. A copy of the organization's letter of exemption from the Internal Revenue Service and all amendments thereto shall be provided when the organization submits its first appropriation request and thereafter when any change is made.
- (b) The organization must be a not-for-profit corporation chartered by the Secretary of State under F.S. Ch. 617. A copy of the corporate charter and all amendments thereto shall be provided when the corporation submits its first appropriation request and thereafter when any change is made.
- (c) The organization must operate in Duval County.
- (d) At the time of application, the organization must have been in existence as a Florida Corporation for at least three years and must have three years of filed tax returns.
- (e) The organization shall have a broad base of community representation in management and membership. The members of the board of directors shall not receive any compensation for their service as directors, but they may be reimbursed for actual monetary expenditures on behalf of the organization. The corporate charter or by-laws shall

provide a method of selection of the board of directors which will periodically subject the directors to the possibility of replacement by other qualified persons. The membership of the organization shall be open to as large a portion of the public as possible, subject to such nondiscriminatory conditions and qualifications for membership as may be imposed by the corporate charter or by-laws; provided that this requirement shall not be construed to prevent or prohibit an organization from having different classes of membership with different conditions and qualifications for admission and different relative rights, privileges, and duties.

- (f) If the organization is a previous recipient of a City Grant or a Cultural Service Grant, the organization must have submitted all required reports for previous grants.
- (g) At least 76 percent of the organizations operating revenue or support shall be derived from sources other than this program.
 - (h) The organization shall provide services or activities which benefit or are made available to a broad range of the people of the City and shall be offered on a nondiscriminatory basis to those people.
 - (i) To receive general operating support, the organization must as its primary function present, sponsor, exhibit or otherwise offer for public consumption programs or activities in any one or combination of the following disciplines: historic preservation/restoration, arts in education, music, dance, folk arts, humanities, literature, film/video/media, theater and musical theater, visual arts, or collections or exhibits of historical, archeological, scientific or ethnic artifacts, handiwork or objects.
 - (j) To receive program support an organization must meet all other eligibility requirements and must be requesting support specifically for cultural programming as defined by this ordinance.
 - (k) If a capital allocation is funded at or above \$25,000 the

organization must enter into a restrictive covenant agreement with the City of Jacksonville to ensure dedicated use of the relative facilities or properties for public proposes and arts-specific purposes for a period of not less than ten years.

- (1) The organization shall make all reasonable efforts to adhere to the City of Jacksonville's procurement requirements for Capital expenditures.
- (m) Each recipient of the Operating and/or Capital grant funds must go through the application process to prove that the recipient can provide at least a one-dollar cash match for each dollar granted. The Cultural council will make requests for disbursements of funds and is responsible for monitoring and ensuring the funds are spent for its intended purpose and reporting on the results and use of these funds to the City of Jacksonville.
- Sec. 118.608. Criteria for judging applicants for cultural service grants.
- All applicants to the Cultural Service Grant Program will be evaluated based on the following criteria:
- 19 (a) Quality of programs;

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- 20 (b) Community outreach and service to culturally diverse 21 populations;
- 22 (c) Management capability of board and staff;
- 23 (d) Community impact;
- 24 (e) Need for the organization in the community; and
- 25 (f) Exploration of innovative ideas and programming.
- 26 Sec. 118.609. Restrictions for use of cultural service grants.
- 27 (a) Each recipient of appropriations made pursuant to Chapter 118
 28 is responsible for ensuring that City funds are expended pursuant to
 29 Section 118.301.
 - (b) Cultural service grant funds must be kept in an individual bank account, notwithstanding the provision to the contrary in Section

118.201, separate from other organization funds. It may be an interest-bearing account, but the total amount of the grant and the interest must be spent by the end of the contract period; except that a remaining balance may be maintained in the cultural service grant account, notwithstanding the provision to the contrary in Section 118.301(a)(5). This balance must be identified and documented in quarterly and year end reports and shall not exceed \$500. This balance shall be returned to the City within the first 90 days of the first fiscal year in which the recipient no longer receives a Cultural Service Grant appropriation. The portion of unspent funds that exceed \$500 shall follow the provisions of Section 118.301(a)(5).

Sec. 118.610. - City contract, review, and oversight.

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- Upon approval of the annual budget by the City Council, one contract will be prepared and administered throughout the Finance and Administration Department, which will reflect the total amount of the lump sum appropriation for cultural service grants to all cultural organizations. Funds shall be distributed to the Cultural Council on quarterly basis in amounts to be determined annually, notwithstanding the provision to the contrary in Section 118.201(f)(7), upon receipt by the Finance and Administration Department of a quarterly financial and programmatic report.
- (b) Upon approval of the annual budget by the City Council, a second contract shall be executed between the City and the Cultural Council for administering and performing such duties as required by the Art in Public Places Program, as fully described in Subpart B of this Part.
- (c) The Cultural Council shall establish a quarterly reporting system for all funded organizations which provides financial and programmatic information documenting the use and impact of the Cultural Service Grant Program funds.
- (d) The Cultural Council shall provide the City Auditor's office

1 with an independently prepared or audited financial statement 2 3 4 5 6

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(depending on grant amount) from all recipients at the conclusion of the grant period. All application forms, procedures, reporting requirements, and contract agreements for recipient organizations (other than the Cultural Council) will be developed by the Cultural Council and will be between the Cultural Council and the individual recipient organizations.

SUBPART B. - ART IN PUBLIC PLACES PROGRAM

Sec. 118.611. - Definitions.

For the purposes of this Part, the following terms shall have the meaning ascribed to them herein:

improvement program means and includes Capital the capital improvement programs adopted or approved by the City Council.

Construction cost(s) means the estimated cost of construction or alterations of a project or projected component listed within the capital improvement program including engineering, architectural and other design costs. Land acquisition costs, site preparation including remediation and abatement, furniture, fixtures, and equipment costs as well as demolition and any allowance for tree mitigation shall be excluded from the definition of vertical construction costs. Furthermore, the purchase of a building, cost overruns and change-order costs shall not be considered construction costs for the purposes of the funding calculations set forth in this part.

Construction alterations construction, or means new where construction costs are \$100,000 or more, and rehabilitation, renovation, remodeling, or improvements (herein collectively "alterations") to existing buildings. Alterations to buildings that are under \$100,000 in cost or are primarily "redecorating" and involve no actual structural alterations, shall be excluded. Alterations of a strictly structural or mechanical nature necessary to keep the

facility functional, but without altering the aesthetic character of the facility shall be excluded. Examples of this type of alteration would be replacing an air conditioning system or major repairs to a leaking roof or windows. These types of structural items shall be included when part of a larger renovation project involving aesthetic changes to facilities.

Public facility means any City-owned or controlled building or facility intended for habitation where public employees work on a regular basis or which the general public uses on a regular basis. Public facility includes, but is not limited to, office buildings, recreation and community centers, libraries, firehouses, police substations, vertical construction within parks and recreation spaces. Public facility specifically excludes water and sewer pump stations, electrical and communications substations and switching houses, and similar unoccupied structures except in designated Urban Art and Streetscaping Areas.

Urban Art and Streetscaping Areas are defined as art within the boundaries of the Downtown Community Redevelopment Area, Riverside Avondale Historic District Overlay, San Marco Neighborhood Overlay Zone, and Springfield Historic District Overlay, which have been identified and approved by the Art in Public Places Selection Panel.

Sec. 118.612. - Public art standards.

- (a) Public art is a work of art to which the general public has open and easy access and which will enrich and give dimension to the public environment, and which reflects generally accepted community standards of aesthetic appeal and artistic expression in the decorative arts.
- (b) The goal of the Art in Public Places Committee of the Cultural Council of Greater Jacksonville will be to choose art which is compatible with and which will enhance the architecture and general environment of the City. In some cases, the work will be site specific

(i.e., art which is commissioned especially for the specific space and becomes integral to the site). Such art may relate to the function and the users of the facility, to the history or population of its neighborhood and/or may become a part of its architecture. Planning of site-specific works will begin early in the project and may be collaboration between artist and architect.

- (c) Acceptable forms of public art shall include all visual arts mediums, including, but not limited to, painting, drawing, original prints, mixed media, sculpture, bas relief, mobiles, murals, kinetic art, electronic art, photography, clay, glass, fiber and textiles, as well as art which may be functional (e.g., doors, gates, furniture, flooring and walls).
- (d) Public art shall not include items that are mass-produced or of standard design.
- (e) Works shall be created by artists of appropriate status who shall be selected by the means outlined in detail in this part. Such artists shall generally be recognized by recognized art professionals, as artists of serious intent and recognized ability, and shall not be a member of the project architectural, engineering, or design team or of the Art in Public Places Committee, Art Selection Panel or the Cultural Council Board or their respective staff.
- (f) Appropriate sites for placement of public art include any outdoor, easily accessible public facility or the interior of public buildings. Appropriate sites for placement of art within public buildings include, but are not limited to, lobbies, foyers, corridors, waiting rooms, conference rooms, plazas, courtyards, transportation facilities, facades, and any other sites without restricted visual or physical public access. Private meeting rooms and offices are examples of inappropriate sites with restricted access.

Sec. 118.613. - Art in Public Places Committee.

There is hereby created an Art In Public Places Committee. The

Committee will be an 11-member board appointed by the Mayor as follows: two from the Cultural Council of Greater Jacksonville Board of Directors; three from the professions of architecture, interior design, landscape architecture, planning, art professional, or art historian; and six from the community at large as community representatives, each residing within a different planning district whose interests, professions and community activities reflect the diversity of the Jacksonville arts community and of the community at large. All members shall be confirmed by the City Council. Initially one member of each group shall be appointed for three years, one of each shall serve two years and one of each shall serve one year. Thereafter, all terms shall be for three years. No member appointed to the Committee for two consecutive full terms shall be eligible for appointment to the next succeeding term. The Committee shall be responsible for receiving, reviewing, and acting on the recommendations of the Art Selection Panels.

Sec. 118.614. - Funding.

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- (a) A percentage of the total allocation ("allocation percentage") (including multi-year phasing) for construction costs of a public facility, as determined by that percentage existing by ordinance at its initial inclusion within the capital improvement program, and as outlined in this Part, shall be appropriated to the Art In Public Places Trust Fund.
- (b) Funds appropriated to the Art In Public Places Trust Fund shall be used to implement a city-wide plan for the creation and placement of public art as developed and administered by the Cultural Council.
- (c) Eighty percent of the allocation percentage shall be dedicated to the public art, ten percent of the allocation percentage shall be dedicated to public art maintenance, and up to ten percent of the allocation percentage shall be dedicated to public art administration and community education; provided however, the maintenance and

administration allocation percentages shall not apply to appropriations originating from any funds which prohibit expenditures for maintenance and administration. These amounts shall be used at the discretion of the Cultural Council in collaboration with the Finance and Administration Department and any other City department as appropriate for the public art maintenance and administration and community education.

(d) The maintenance costs for any installation shall be included in the initial project budget.

Sec. 118.615. - Duties.

The duties of the Cultural Council are as follows:

- (a) Create updates to the five-year plan known as the Art in Public Places Program Five Year Plan for Program Development and Implementation. This plan may also be revised from time to time by the Cultural Council. Updates shall be provided to the Mayor and City Council at least six months prior to the expiration of the five-year plan and shall be placed on file with the Legislative Services Division. The updates and revisions to the plan shall be reviewed by City Council and shall not take effect until City Council approval.
- (b) Review annual City Capital Improvement Projects with appropriate boards, agencies, authorities, and departments and establish a list of eligible projects to include in the program.
- (c) Develop budgets for public art administration, maintenance, conservation, and community education.
- (d) Develop an annual plan and budget for public art projects.
- (e) Develop and oversee policy implementation and administration of the public art program, which may include such things as acceptance of gifts. All gifts, grants and award of monies shall be deposited in the Art in Public Places Trust Fund.
 - (f) Be responsible, in its discretion, for applying for and receiving state, federal and private funds related to public art on

behalf of the City through appropriate grant applications, and for the administration thereof.

Sec. 118.616. - Art selection panels.

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The Art in Public Places Committee shall, when deemed appropriate by, and as outlined in, the Art in Public Places Program Five-Year Plan for Program Development and Implementation, form Art Selection Panels to make recommendations to the Committee on the selection of public art. Each Selection Panel will be composed of up to nine members: a Chair, who will be a member of and represent the Art In Public Places Committee; a representative of the site selected for the art (staff or board member); architect or other design professional for the if available; two artists, art educators project, or art professionals; and one to three community representatives, at least one of whom shall reside in the planning district within which the art shall be sited. The artists or arts professional representatives will be selected from a list, maintained by the Committee, of interested and qualified individuals. The Chief Administrative Officer shall select a department representative to provide subject matter expertise and city process guidance, including but not limited to risk management, ADA compliance, and ordinance code compliance.

Sec. 118.617. - Art selection; methods.

- (a) The Art Selection Panel shall select artists and artwork in one of the following ways:
- (i) Open competition: Requesting artists' submissions with specifications regarding local, state, regional or national scope.
- (ii) Limited competition: Inviting a small number of artists to respond with examples of past work or to prepare formal proposals, and selecting a specific artist based on these submissions.
- 29 (iii) Direct purchase: Purchase of existing work and all rights 30 thereto.
 - (iv) Invitational commission: Selecting a specific artist for direct

commission.

- (b) The Cultural Council and the Art in Public Places Committee shall seek to ensure that at least 15 percent of the artists selected for purchase or commission will be resident(s) in the Greater Jacksonville area, (the counties of Duval, St Johns, Nassau, Clay, and Baker). The Cultural Council and the Art in Public Places Committee will also encourage the selection of regional artists e.g., Florida and the Southeastern United States.
- (c) All purchases made pursuant to this Section shall be made pursuant to an evaluated bid process created by the Purchasing Division and modified as necessary to accomplish the objectives of this Chapter. A proposal fee and/or travel reimbursement may be offered for the invited artists to cover the cost of the formal proposals at the discretion of the Art in Public Places Committee. The proposal fee and/or travel reimbursement shall be part of the amount funded pursuant to this subpart.
- Any provisions of this Chapter conflicting with the expressed intent and procurement methodology of the Art In Public Places program are hereby waived.

Sec. 118.618. - Ownership; maintenance.

- (a) The City will own all the rights to the art produced by the Art In Public Places program, subject to the provisions of the Visual Artists Act of 1990. All contracts with artists and all art purchases will require the Artist to waive the following restrictions:
- 25 (1) Photographic reproduction rights (to be shared by artist and owner);
 - (2) Right to remove/relocate art;
 - (3) Right to repair art in case of emergency;
- 29 (b) Artist will retain the copyright and the right to be notified 30 if the work is to be destroyed or deaccessioned or radically repaired 31 on a nonemergency basis.

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- City will retain ownership of proposal models or drawings of commissioned art.
- Maintenance will be the responsibility of the City and will be funded by that portion of the trust fund which is allocated for maintenance and conservation and will be administered in cooperation with the Cultural Council based on a conservation evaluation plan.
- Sec. 118.619. Cultural Council responsibility.
- The Cultural Council shall administer the Art In Public Places program on behalf of the City. The Cultural Council will provide professional and support staff for the operation of the program and administration of the Art in Public Places Program and the art selection process.
- Sec. 118.620. School Board; independent authorities authorized to use program.
- The City Council hereby urges and requests the Duval County School Board and the independent authorities of the City to adopt Art in Public Places programs.
- The Duval County School Board and the independent authorities of the City are hereby authorized to utilize any portion of this subpart to implement an Art in Public Places program.
- Sec. 118.621. Schedule.
- The allocation percentage appropriation created in Section 126.904(a) shall apply as follows:
- 0.75 percent to any project subject to the provisions of this Part and adopted by the City Council.
- Section 7. Amending Section 24.603 (Duties of Chief of Procurement), Part 6 (Procurement Division), Chapter 24 (Finance and Administration Department), Ordinance Code. Section 24.603 (Duties of Chief of Procurement), Part 6 (Procurement Division), Chapter 24 (Finance and Administration Department), Ordinance Code, is hereby amended to read as follows:

CHAPTER 24 - FINANCE AND ADMINISTRATION DEPARTMENT

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Sec. 24.603. - Duties of Chief of Procurement.

It shall be the duty of the Chief to:

(a) Procure or contract for all supplies, contractual services, professional design services, professional services and capital improvements required by using agencies, except as provided herein;

PART 6. - PROCUREMENT DIVISION

- (s) Oversee the Office of Ombudsman; and
- (t) Oversee the Office of Equal Business Opportunity-;
- (u) Oversee training on procurement methods in accordance with Part
- 4, Chapter 21, Ordinance Code; and
- (v) Develop, implement, and administer a contract administration certification program for City employees, subject to available funds and staff.

Creating a new Part 4 (Contract Administration Section 8. and Oversight), Chapter 21 (Executive Branch, generally), Ordinance Code. A new Part 4 (Contract Administration and Oversight), Chapter 21 (Executive Branch, generally), Ordinance Code, is hereby created to read as follows:

CHAPTER 21 - EXECUTIVE BRANCH, GENERALLY

PART 4. - CONTRACT ADMINISTRATION AND OVERSIGHT

Sec. 21.401. - Contract administrator; contract risk assessment directors and/or chief program. Department executive officers/executive directors of using agencies shall assign a departmental or agency employee (for purposes of this section the "contract administrator"), to certain contracts identified by the Office of Inspector General as high-risk contracts.

Administrative Officer or designee, in consultation with the Office of Inspector General, shall develop a contract risk assessment program, which among other things identifies key high-risk contract factors, for using agencies in the administration and oversight of high-risk contracts. The contract administrator shall be responsible and accountable for the administration and oversight of high-risk contracts, ensuring that the contract deliverables are met, and the City's payment of invoices are justified. For purposes of this section the term "contract deliverables" shall mean matters regarding the project scope and consistency with appropriation purposes and limitations, project time limits and scheduling compliance, project milestones, product and performance delivery, review dates, plan updates, and contract renewal evaluation.

Sec. 21.402. - Contract Administrator Training. The Chief of Procurement, City Ethics Director, and Inspector General, or designees, shall provide training annually to using agencies regarding procurement methods and procedures, ethics in public contracting, contract risk assessment program, and contract administration and oversight.

Section 9. Establishing a prospective date of February 1, 2024, for the Code repeals, amendments, and new provisions contained in this ordinance to become effective. The Code repeals, amendments, and new provisions contained in this ordinance shall not become effective until February 1, 2024.

Procurement Operating Manual consistent with this ordinance prior to January 1, 2024. The Chief of Procurement shall amend the Procurement Operating Manual (as defined in Chapter 126, Ordinance Code) consistent with this ordinance on or before January 1, 2024. The Mayor shall approve the amended Procurement Operating Manual required under this Section. The Chief of Procurement shall promptly

file a copy of the amended Procurement Operating Manual with the Council Secretary, the Council Auditor, and the Inspector General. The Chief of Procurement shall review and consider any comments from the Council Auditor and Inspector General regarding the amended Procurement Operating Manual and may further amend the Procurement Operating Manual, as appropriate, based on such comments and consistent with this ordinance. The Chief of Procurement shall promptly provide the Council Secretary, the Council Auditor, and the Inspector General with the final amended Procurement Operating Manual. The Procurement Operating Manual, as amended in accordance with this section, shall not become effective until February 1, 2024. The Chief of Procurement may develop and implement workshops and training materials to inform City agencies of the Code changes and amended Procurement Operating Manual required pursuant to this ordinance.

Section 11. Oversight. The Procurement Division, Finance and Administration Department, shall have oversight over this ordinance except for the code amendments pertaining to Chapter 118, Part 6 and Chapter 21, Part 4, Ordinance Code.

Section 12. Codification Instructions. The Codifier and the Office of General Counsel are authorized to make all chapter and division "tables of contents" consistent with the changes set forth herein. Such editorial changes and any others necessary to make the Ordinance Code consistent with the intent of this legislation are approved and directed herein, and changes to the Ordinance Code shall be made forthwith and when inconsistencies are discovered.

Section 13. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.