# City of Jacksonville, Florida

Lenny Curry, Mayor

City Hall at St. James 117 W. Duval St. Jacksonville, FL 32202 (904) 630-CITY www.coj.net

November 3, 2022

The Honorable Terrance Freeman, President The Honorable Kevin Carrico, LUZ Chair And Members of the City Council City Hall 117 West Duval Street Jacksonville, Florida 32202

**RE:** Planning Commission Advisory Report

**Ordinance No.: 2022-749** 

Dear Honorable Council President Freeman, Honorable Council Member and LUZ Chairperson Carrico and Honorable Members of the City Council:

Pursuant to the provisions of Section 30.204 and Section 656.129, *Ordinance Code*, the Planning Commission respectfully offers this report for consideration by the Land Use and Zoning Committee.

Planning and Development Department Recommendation: Approve

Planning Commission Recommendation: Approve

Aye

Planning Commission Commentary: There were no speakers in opposition and little discussion among the Commissioners.

Planning Commission Vote: 7-0

Alex Moldovan, Chair Aye
Ian Brown, Vice Chair Aye
Jason Porter, Secretary Aye
Marshall Adkison Aye
Daniel Blanchard Aye
Jordan Elsbury Aye
Joshua Garrison Absent

ີ່ David Hacker

# Planning Commission Report Page 2

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

Sincerely,

Bruce E. Lewis

City Planner Supervisor – Current Planning Division City of Jacksonville - Planning and Development Department

214 North Hogan Street, Suite 300

Jacksonville, FL 32202

(904) 255-7820 blewis@coj.net

# REPORT OF THE PLANNING AND DEVELOPMENT DEPARTMENT FOR

### **APPLICATION FOR REZONING ORDINANCE 2022-0749**

## **NOVEMBER 3, 2022**

The Planning and Development Department hereby forwards to the Planning Commission, Land Use and Zoning Committee and City Council its comments and recommendation regarding Application for Rezoning Ordinance 2022-0749.

Location: 3160 Edgewood Avenue West (SR 111), between

Poitier Drive and Vernon Road

Real Estate Numbers: 041948 0000

Current Zoning District: Commercial Residential Office (CRO)

**Proposed Zoning District:** Commercial Community General – 1 (CCG-1)

Current Land Use Category: Residential Professional Institutional (RPI)

Proposed Land Use Category: Community / General Commercial (CGC)

Planning District: Northwest, District 5

Applicant/Agent: Courtney Wilson, Goodbread Funeral Home

PO Box 2148

Jacksonville, Florida 32203

Owner: Cullins, Dawkins, Hunter and McIntosh

3283 Edgewood Avenue West Jacksonville, Florida 32209

Staff Recommendation: APPROVE

## **GENERAL INFORMATION**

Application for Rezoning Ordinance 2022-0749 seeks to rezone 2.0 acres from Commercial Residential Office (CRO) to Community/Commercial General-1 (CCG-1). There is an existing approximately 12,000 square foot medical/building constructed in 1978. The owner requests the zoning to allow for a funeral home use on the subject property.

## STANDARDS, CRITERIA AND FINDINGS

Pursuant to Section 656.125 of the Zoning Code, an applicant for a proposed rezoning bears the burden of proving, by substantial competent evidence, that the proposed rezoning is consistent with the City's comprehensive plan for future development of the subject parcel. In determining whether a proposed rezoning is consistent with the 2030 Comprehensive Plan, the Planning and Development Department considers several factors, including (a) whether it is consistent with the functional land use category identified in the Future Land Use Map series of the Future Land Use Element; (b) whether it furthers the goals, objectives and policies of the Comprehensive Plan; and (c) whether it conflicts with any portion of the City's land use regulations. Thus, the fact that a proposed rezoning is permissible within a given land use category does not automatically render it consistent with the 2030 Comprehensive Plan, as a determination of consistency entails an examination of several different factors.

# 1. Is the proposed rezoning consistent with the 2030 Comprehensive Plan?

Yes. The Planning and Development Department finds that the subject property is located in the Residential Professional Institutional (RPI) functional land use category as defined by the Future Land Use Map series (FLUMs) contained within the Future Land Use Element (FLUE) adopted as part of the 2030 Comprehensive Plan. However, there is a companion Application for Small Scale Land Use Amendment to the Future Land Use Map Series L-5699-22C (Ordinance 2022-748) that seeks to amend the portion of the site that is within the Residential Professional Institutional (RPI) land use category to Community General Commercial (CGC). Staff is recommending that Application for Small-scale Land Use Amendment to the Future Land Use Map Series L-5699-22C be approved. Therefore, the proposed rezoning is consistent with the FLUMs adopted as part of the 2030 Comprehensive Plan pursuant to Chapter 650 Comprehensive Planning for Future Development of the Ordinance Code.

# 2. Does the proposed rezoning further the goals, objectives and policies of the <u>2030</u> <u>Comprehensive Plan</u>?

Yes. The proposed amendment is consistent with the following objectives, policies and goals of the Future Land Use Element (FLUE) of the 2030 Comprehensive Plan:

FLUE Goal 1 To ensure that the character and location of land uses optimize the combined potentials for economic benefit and enjoyment and protection of natural resources, while minimizing the threat to health, safety and welfare posed by hazards, nuisances, incompatible land uses and environmental degradation.

**FLUE Policy 1.1.11** Encourage that new non-residential projects be developed in designated nodal and corridor development areas as provided in the Plan Category Descriptions of the Operative Provisions, in appropriate commercial infill locations, or as a Transit Oriented Development (TOD), as described in this element.

FLUE Policy 1.1.22 Future development orders, development permits and plan amendments shall maintain compact and compatible land use patterns, maintain an increasingly efficient urban service delivery system and discourage urban sprawl as described in the Development Areas and the Plan Category Descriptions of the Operative Provisions.

**FLUE Policy 1.1.24** The City will encourage new development to locate in the Urban Core, Southwest, North, and Northwest planning districts through such measures as economic incentives, greater marketing assistance, etc.

**FLUE Goal 3** To achieve a well-balanced and organized combination of residential, non-residential, recreational and public uses served by a convenient and efficient transportation network, while protecting and preserving the fabric and character of the City's neighborhoods and enhancing the viability of non-residential areas.

**FLUE Objective 3.2**: Continue to promote and sustain the viability of existing and emerging commercial and industrial areas in order to achieve an integrated land use fabric which will offer a full range of employment, shopping, and leisure opportunities to support the City's residential areas.

**FLUE Policy 3.2.2** The City shall promote, through the Land Development Regulations, infill and redevelopment of existing commercial areas in lieu of permitting new areas to commercialize.

**FLUE Policy 3.2.7**: The City shall implement the locational criteria of this element for commercial and industrial uses consistent with the character of the areas served, availability of public facilities, and market demands

The applicant is proposing a change from RPI to CGC to allow for the development of a funeral home. The Edgewood Avenue West corridor contains a variety of uses, including churches, a shopping center, an apartment complex, and a school. The proposed land use change to CGC would allow for a logical extension of commercial uses along a mixed-use arterial roadway. The proposed amendment would also allow for a broader mix of uses while maintaining compatibility with the existing developments along the corridor, consistent with FLUE Goals 1 and 3 and Policies 1.1.22 and 3.2.7.

# 3. Does the proposed rezoning conflict with any portion of the City's land use regulations?

No. The applicant is proposing a change from RPI to CGC to allow for the development of a funeral home. The Edgewood Avenue West corridor contains a variety of uses, including churches, a shopping center, an apartment complex, and a school. The proposed land use change to CGC would allow for a logical extension of commercial uses along a mixed-use arterial roadway. The proposed amendment would also allow for a broader mix of uses while maintaining compatibility with the existing developments along the corridor, consistent with FLUE Goals 1 and 3 and Policies 1.1.22 and 3.2.7.. The subject

property is an appropriate location for more intensive commercial uses which are found in the proposed CCG-1 Zoning District

## SURROUNDING LAND USE AND ZONING

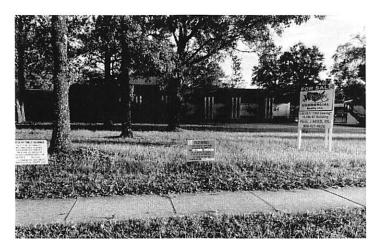
The surrounding uses, land use category and zoning are as follows:

Adjacent Property	Land Use Category	Zoning District	Current Use(s)	
North	RPI/LDR	CO/CRO	School, Church, Vacant, Single-family home	
East	RPI/CGC	CRO/CCG-1	Church, retail center	
South	LDR	RLD-60	Single-family homes	
West	CGC	PUD	Multi-family residential	

The subject site is 2.0 acres and is located on the south side of Edgewood Avenue West (SR 111), between Poitier Drive and Vernon Road. The site is a former medical office. The applicant is proposing to allow for use of the site as a funeral home.

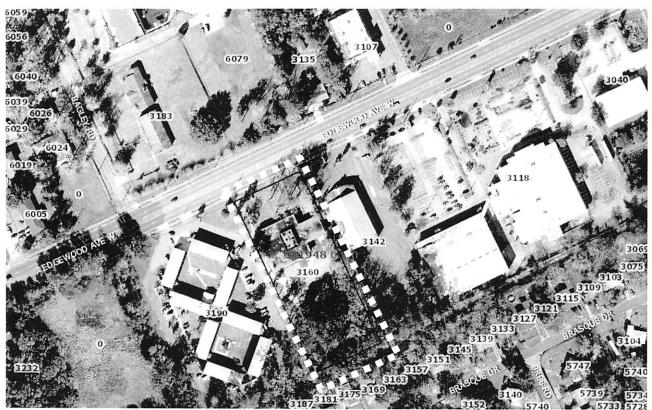
## **SUPPLEMENTARY INFORMATION**

Upon visual inspection of the subject property on October 24, 2022, the required Notice of Public Hearing sign was posted.



# RECOMMENDATION

Based on the foregoing, it is the recommendation of the Planning and Development Department that Application for Rezoning Ordinance 20202-0749 be APPROVED.



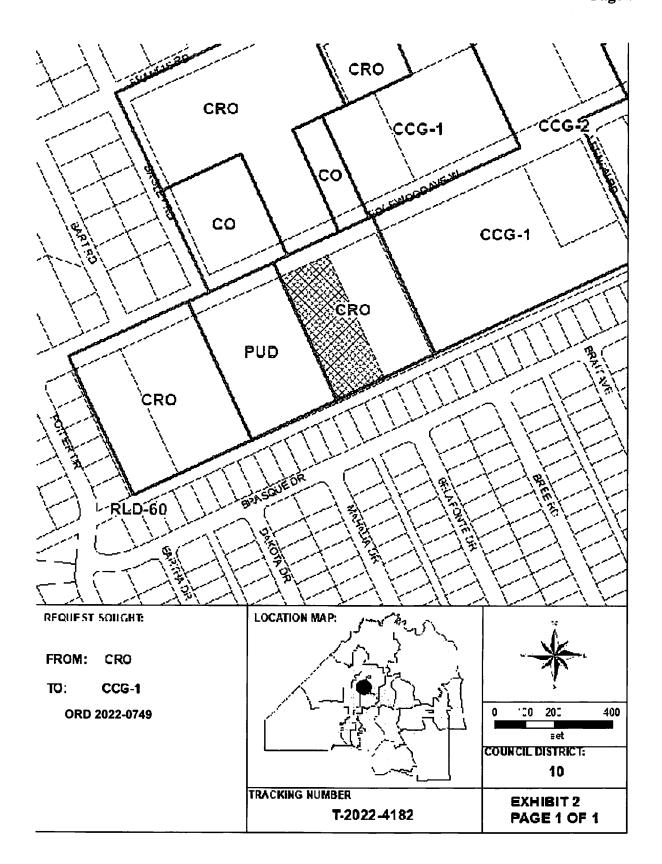
Aerial view of subject property



View of subject property facing south from Edgewood Avenue W.



View of subject property on the right facing west along Edgewood Avenue W.



# **Application For Rezoning To Conventional Zoning District**

Planning and Development Department Info-

**Ordinance #** 2022-0749 **Staff Sign-Off/Date** AH / 09/09/2022

Filing Date 05/25/2022 Number of Signs to Post 1

**Hearing Dates:** 

**1st City Council** 11/09/2022 **Planning Comission** 11/03/2022 **Land Use & Zoning** 11/15/2022 **2nd City Council** 11/22/2022

Neighborhood Association KINNARD NEIGHBORHOOD ASSOCIATION; KINLOCK CIVIC

**ASSOCIATION** 

**Neighborhood Action Plan/Corridor Study** 

Application Info-

Tracking #4182Application StatusPENDINGDate Started03/24/2022Date Submitted03/24/2022

General Information On Applicant-

Last Name First Name Middle Name

WILSON COURTNEY D

**Company Name** 

GOODBREAD FUNERAL HOME

Mailing Address P.O BOX 2148

CityStateZip CodeJACKSONVILLEFL32203

Phone Fax Email

3524279180 904 CWILS34478@AOL.COM

General Information On Owner(s)-

**Check to fill first Owner with Applicant Info** 

Last Name First Name Middle Name

CULLINS VANESSA

**Company/Trust Name** 

PARTNERSHIP OF CULLINS, DAWKINS, HUNTER AND MCINTOSH

**Mailing Address** 

3283 EDGEWOOD AVE WEST

CityStateZip CodeJACKSONVILLEFL32209

Phone Fax Email

9048594959 VECULLINS@AOL.COM

Property Information -

**Previous Zoning Application Filed For Site?** 

If Yes, State Application No(s)

Map RE#		Council District	_	From Zoning District(s)	To Zoning District
Мар	041948 0000	10	5	CRO	CCG-1

Ensure that RE# is a 10 digit number with a space (#########)

**Existing Land Use Category** 

**RPI** 

Land Use Category Proposed?

If Yes, State Land Use Application #
5699

Total Land Area (Nearest 1/100th of an Acre) 2.00

### Justification For Rezoning Application —

### Location Of Property-

#### **General Location**

3160 EDGEWOOD AVE WEST

House #

**Street Name, Type and Direction** 

Zip Code

3160

EDGEWOOD AVE W

32209

**Between Streets** 

**NEW KINGS ROAD** 

and VERNON ROAD

#### Required Attachments For Formal, Complete application -

The following items must be attached to each application in the order prescribed below. All pages of the application must be on  $8\frac{1}{2}$ " X 11" paper with provision for page numbering by the staff as prescribed in the application instructions manual. Please check each item below for inclusion of information required.

Exhibit 1

A very clear, accurate and legible legal description of the property on the form provided with application package (Exhibit 1). The legal description (which may be either lot and block or metes and bounds) should not be a faint or distorted copy that is difficult to read or duplicate.

**Exhibit A** 

Property Ownership Affidavit - Notarized Letter(s).

Exhibit B

Agent Authorization - Notarized letter(s) designating the agent.

#### Supplemental Information -

Supplemental Information items are submitted separately and not part of the formal application

One copy of the Deeds to indicate proof of property ownership.

#### Public Hearings And Posting Of Signs -

No application will be accepted until all the requested information has been supplied and the required fee has been paid. Acceptance of a completed application does not guarantee its approval by the City Council. The applicant will be notified of public hearing dates on this application upon the filing of the application. The applicant or authorized agent MUST BE PRESENT at the public hearings. The required SIGN(S) must be POSTED on the property BY THE APPLICANT within 5 days after the filing of an application. The sign(s) may be removed only after final action of the Council and must be removed within 10 days of such action.

The applicant must also pay for the required public notice stating the nature of the proposed request which is required to be published in an approved newspaper AT LEAST 14 DAYS IN ADVANCE OF THE PUBLIC HEARING. (The Daily Record - 10 North Newnan Street, Jacksonville, FL 32202 • (904) 356-2466 • Fax (904) 353-2628) Advertising costs are payable by the applicant directly to the newspaper and the applicant must furnish PROOF OF PUBLICATION to the Planning and Development Department, 214 North Hogan Street, Ed Ball Building, Suite 300, Jacksonville, Florida, 32202, prior to the public hearing.

## Application Certification -

I, hereby, certify that I am the owner or the authorized agent of the owner(s) of the

property described herein, that all answers to the questions in this application and all information contained in the material attached to and made a part of this application, are accurate and true to the best of my knowledge and belief. I also attest by my signature that all required information for this rezoning application is completed and duly attached in the prescribed order. Furthermore, if the package is found to be lacking the above requirements, I understand that the application will be returned for correct information.

Agreed to and submitted

#### Filing Fee Information—

1) Rezoning Application's General Base Fee: \$2,000.00

2) Plus Cost Per Acre or Portion Thereof

2.00 Acres @ \$10.00 /acre: \$20.00

3) Plus Notification Costs Per Addressee

36 Notifications @ \$7.00 /each: \$252.00

4) Total Rezoning Application Cost: \$2,272.00

NOTE: Advertising Costs To Be Billed to Owner/Agent

PT RECD 0/R 4217-229 F HARTLEY GRAN 44-1S-26E

32209-2245 NORTHWEST JAX MEDICA' 3160 EDGEWOOD AVE W JACKSONVILLE, FL

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Page 1 of 1 NTED 9/29/2021

Map Id:

11/7/2007 469,423 CAN:53,26:=W53 S49 E53 N4 W33 N41 E33 N4 \$ BAS:14 8,30:=W5 N30 W96 S26 E6 S4 W33 S41 E33 S4 W6 S26 E 6 N30 E5 N15 E2 N11 W2 N15 \$ CAN:143,25:=S5 E5 N 5 W5 \$ CAN:143,71:=S5 E5 N5 W5 \$ . APPRAISED BY 469.42 EST VALUE ISSUE DAT CMP CMB SALES NOTE 26,215 Fax Dist GS APPRAISAL DATES DATE 5/11/1992 7/6/2016 7/16/2019 5/18/2017 6/1/2021 BUILDING DIMENSIONS ALTS 1ST UN ON RT BUILDING NOTES GAPE COMMUNITY HEALTH CENTER BUILDING LAND LINES VALUE REVIEW TRIENNIAL GRANTEE RIMARY VALUATION METHOD 208 4,524 1,018 864 18,142 1,384 130 LAND VALUE 87,115 **FOTAL EXEMPTIONS VALUE** TP ST. O OB/XF MKT ALTS PERMIT NO. 62090000 COND ADJ UNIT PRICE YEAR ON ROLL 2008 GRANTOR VALUE SUBJECT TO CHANGE " 1978 1978 1978 1982 1982 1980 2000 EFF YEAR PRICE 1978 1978 1978 1982 1982 1980 2000 COND 100 100 100 100 100 100 OFFICE MEDICAL 2,544.90 1,079.50 3.41 7.14 650.25 809.63 14.66 19.55 PACT MAC 2 Z Z ADJ UNIT 000 a -AMOUNT 19.55 2,120.75 1,079.50 3,25 5,95 867.00 1,079.50 PARCEL NOTES 1901 87,115.00 BAS AGAPE COMMUNITY HEALTH CENTER UNIT UNITS 3160 W EDGEWOOD AVE JACKSONVILLE 32209 100 100 100 100 100 100 **FACTOR** SIZE 100.00 777 GRADE DEPTH 0.00 000 71.00 1,157.00 2.00 4.00 26,581.0 969.00 1.00 - z WD WD UNITS FRONT 5/30/1974 7/30/1976 DATE OF SALE 0000000 WIDTH LOC Office Medical LENGTH 00229 00334 00333 PAGE / E 0 100.00 100.00 100.00 100.00 100.00 100.00 SITE ADDRESS: % XHN 100.00 % XHN VOLUME / 04217 03729 03729 BUILDING: 000000 0.00 00.0 %XH % XH 36.00 9.00 3.00 12.00 9.00 3.00 1.00 4.00 5.00 1.00 1.0000 \$341,194 BLD AD AD ------100 100 50 50 75 75 100 100 100 9 1.00 14.00 52.00 46.00 1 20 FACE BRICK 9 RIGID FR/BAR J 4 BUILT UP/TGG 5 DRYWATT 11,305 LAND USE DESCRIPTION 8 DECORATIVE CVR 8 SHEET VINYL 4 ELECTRIC
4 FORCED-DUCTED
6 NS CELL WALL
1 NOT ZONED
4 D-WOOD FRAME USER ID DESCRIPTION Lighting Fixtures Paving Asphalt Lighting Fixtures Fence Chain Link Fence Chain Link Light Pole Metal Paving Concrete Light Pole Wood 0.00 PRICE/S 10,982 COMM/RES/OFF 14 CARPET BLD FOTAL ADJUSTED POINTS DEPRECIATION ADJ Quality Adjustmen Avg Story Height Exterior Wall 2 Roof Struct 9 Roofing Cover 4 Interior Wall 5 Int Flooring 6 Int Flooring 7 Heating Fuel Heating Type Air Cond Ceiling Wall Comm Htg & AC Comm Frame Baths Rooms / Units 12,276 USE 1200 BASE RATE ADJ DATE OB/XF CODE Restrooms FCLC1 FCLC1 LPMC1 LITC1 PVAC1 PVCC1 LPWC1 LITC1 SATEGORY tories CREAGE JZ

12 64 59 78

#### "Exhibit A"

<u>PARCEL A:</u> That certain tract or parcel of land, being a part of the Fred Hartley Grant, Section 44, Township 1 South, Range 26 East, Duval County, Florida, more particularly described as commencing at the intersection of the East right of way line of State Road No. 4 (a 120 foot right of way) with the southerly right of way line of Edgewood Avenue (a 100-foot right oof way) thence North 65 degrees 30 minutes East along said southerly right of way line of Edgewood Avenue, 1934.8 feet to a point for the point of beginning; thence continuing North 65 degrees 30 minutes East along said Edgewood Avenue, 91.7 feet; thence South 25 degrees 04 minutes East, 475 feet; thence South 65 degrees 30 minutes West, 91.7 feet; thence North 25 degrees 04 minutes West, 475 feet to point of beginning.

<u>PARCEL B:</u> That certain tract or parcel of land, being a part of the Fred Hartley Grant, Section 44, Township 1 South, Range 26 East, Duval County, Florida, more particularly described as commencing at the intersection of the East right of way line of State Road No. 4 (a 120 foot right of way) with the southerly right of way line of Edgewood Avenue (a 100-foot right oof way) thence North 65 degrees 30 minutes East along said southerly right of way line of Edgewood Avenue, 2026.5 feet to a point for the point of beginning; thence continuing North 65 degrees 30 minutes East along said Edgewood Avenue, 91.7 feet; thence South 25 degrees, 04 minutes East; 475 feet; thence South 65 degrees 30 minutes West, 91.7 feet; thence 25 degrees 04 minutes West, 475 feet to the point of beginning,

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new

OFFICIAL RECORDS

THIS INSTRUMENT PREPARED BY:
GRAY C. RAMSAUR
1609 BARNETT BANK BUILDING JACKSONVILLE, FLORIDA 32202

THIS INDENTURE, made this 30th day of July

1976

NORTHWEST JAX., INC., a Florida corporation

hereinafter called the grantor, which term shall include, wherever the context permits or requires, singular or

plural, heirs, personal representatives, successors or assigns, and JACKSONVILLE

NORTHWEST MEDICAL COMPLEX, A PARTNER MEDICAL COMPLEX, № PARTNERSHIP 5406 Avenue "B", Jacksonville, Florida 32209 post-office address,

hereinafter called the grantee, which term shall include, wherever the context so permits or requires, singular or plural, heirs, personal representatives, successors or assigns,

WITNESSETH, That the said grantor for and in consideration of the sum of One Dollar, lawful money of the United States of America, and other valuable consideration to the grantor in hand paid by the grantee, at or before the ensealing and delivery of these presents, the receipt whereof is hereby acknowledged, has granted, bargained, sold, aliened, remised, released, conveyed and confirmed, and by these presents does hereby grant, bargain, sell, alien, remise, release, convey and confirm unto the said grantee forever all of that certain property situate, lying and being in the County of DUVAL State of Florida, described as follows:

> See Schedule "A" attached hereto made by reference a part hereof.

> > DOCUMENTARY FLORIDA AUG23'76

STATE OF DOCUMENTARY
DEPT. OF REVENUE
PD. = AUG 23.76

TO HAVE AND TO HOLD the same, together with the hereditaments and appurtenances, unto the said grantee in fee simple.

And the said grantor does hereby fully warrant the title to said above granted and described property and will warrant and defend the same against the lawful claims of all persons whomsoever.

This conveyance is subject to ad valorem taxes levied or which may become a lien subsequent to the 31st

day of December of the calendar year next preceding the date hereof.

IN WITNESS WHEREOF, the grantor has executed this deed under seal, the day and year first above Signed, sealed and delivered in the presence of:

NORTHWEST

President

STATE OF FLORIDA

COUNTY OF

I HEREBY CERTIFY that on this day before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared

described in and who executed the foregoing deed, and to me known to be the person acknowledged to and before me that executed the same.

WITNESS my hand and official seal in said County and State this

day of

19

Notary Public in and for the County and State aforesaid My commission expires:

RECORD and RETURN TO GRANTEE

EVOL 4217 FG 230 OFFICIAL RECORDS

STATE OF FLORIDA COUNTY OF DUVAL

I HEREBY CERTIFY that on this day before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared EARL T. CULLINS

to me known to be the persons described in and who executed the foregoing deed as

NORTHWEST JAX., INC., a Florida corporation

Northwest Jax. во инирозаки известник от the corporation named therein, and severally acknowledged to and before me that they executed the same as the act and deed of said corporation.

WITNESS my hand and official seal in said County and State this 30th day of July 148 76. 30th day of July 19 76.

Notary Public in and for the County and State aforesaid My commission expires:

Marranty Beed

"VOL 4217 PG 231 OFFICIAL RECORDS

## "EXHIBIT A"

PARCEL A: That certain tract or parcel of land, being a part of the Fred Hartley Grant, Section 44, Township 1 South, Range 26 East, Duval County, Florida, more particularly described as commencing at the intersection of the East right of way line of State Road No. 4 (a 120 foot right of way) with the Southerly right of way line of Edgewood Avenue (a 190 foot right of way) thence North 65 degrees 30 minutes East along said Southerly right of way line of Edgewood Avenue, 1934.8 feet to a point for the point of beginning; thence continuing North 65 degrees 30 minutes East along said Ednewood Avenue, 91.7 feet; thence South 25 degrees 04 minutes East, 475 feet; thence South 65 degrees 30 minutes West, 91.7 feet; thence North 25 degrees

PARCEL B: That certain tract or parcel of land, being a part of the Fred Hartley Grant, Section 44, Township 1 South, Range 26 East, Duval County, Florida, more particularly described as commencing at the intersection of the East right of way line of State Road No. 4 (a 120 foot right of way) with the Southerly right of way line of Edgewood Avenue (a 100 foot right of way); thence North 65 degrees 30 minutes East along said Southerly right of way; thence worth of degrees 50 minutes hast along said Southerly right of way line of Edgewood Avenue, 2026.5 feet to a point for the point of beginning; thence continuing North 65 degrees 30 minutes hast along said Edgewood Avenue, 91.7 feet; thence South 25 degrees 62 minutes last, 475 feet; thence South 65 degrees 30 minutes West, 91.7 feet; thence North 25 degrees 04 minutes West, 475 feet to the point of beginning.



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04 minutes West, 475 feet to the point of beginning.

PRIED AND PROGROED IN PUBLIC SECONDS OF BURLL COUNTY, FLA Att your Kington שניו מישו מישו

