

# CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



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**Bill Type and Number:** Ordinance 2022-505

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2022

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2022

**Type of Action:** Adoption of 203-27 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waivers

**Bill Summary:** The bill adopts the 2023-27 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY22/23. It also waives, due to issues involved with the implementation of the new financial management system, the provision of the Ordinance Code requiring the publication of a list of CIP Projects Not Lapsed including information about encumbrances and remaining project balances from the previous year. It declares the City’s intent to advance internally available funds for projects and to reimburse itself for all or a portion of those expenses via future borrowing. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

**Background Information:** The CIP proposes spending \$482,911,845 million in FY22-23 on “general capital improvement projects”, with \$441.5 million being borrowed funds. The largest projects are \$50 million for allocation by the City Council’s Special Committee on Parks and Quality of Life, \$26.5 million for roadway resurfacing, \$25 million for the downtown Riverfront Plaza, \$24 million for the Lot R Stadium Performance Center, \$20 million for the LaSalle Street outfall project, \$20 million for UF Health capital improvements, \$18.6 million for the McCoy’s Creek Greenway – Outfall Improvements, \$16 million for Northbank Riverwalk Bulkhead, and \$15 million for Northbank Central Marina.

The CIP proposes \$10,991,155 in stormwater projects in FY22-23 funded without any borrowing, allocating \$4.6 million to countywide drainage system capital maintenance and \$4.6 million to Arlington/Pottsburg (Beach and Southside) Pond. For solid waste projects it also proposes \$6,150,000 for continuation of the Trail Ridge Landfill expansion project (\$4,650,000), \$1 million for environmental compliance countywide, and \$500,000 for landfill leachate evaporation system, all using borrowed funds.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$1,381,678,797 from FY23 through FY27, with \$1,259,618,941 (92%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$50,091,155 million funded without any borrowing. The 5-year CIP for solid waste projects includes a total of \$22,000,000 for 3 projects – Trail Ridge Landfill expansion, environmental compliance citywide and the landfill leachate evaporator system – all paid by borrowing.

**Policy Impact Area:** Capital improvement budgeting

**Fiscal Impact:** The City's total CIP projects cost for FY23-27 (General Fund, stormwater, solid waste) is \$1,453,769,952. The total project value for the 5-year CIP (City and independent authorities combined) is \$3,945,315,542 (excluding the Jacksonville Aviation Authority's CIP beyond FY22-23 and the JEA water and sewer and district energy CIPs for the 5 years, which are not included in the exhibit to the bill).

**Analyst:** Clements