



# City of Jacksonville, Florida

*Lenny Curry, Mayor*

Department of Public Works  
214 N. Hogan Street, 10<sup>th</sup> Floor  
Jacksonville, FL 32202  
(904) 255-8786  
www.coj.net

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April 19, 2022

The Honorable Samuel Newby  
City Council President  
and Members of the City Council  
117 West Duval Street, Suite 425  
Jacksonville, Florida 32202

**RE:** Initial Application for Certificate of Public Convenience and Necessity  
Independence Recycling of Florida, Inc.  
1600 Talleyrand Avenue  
Jacksonville, Florida 32206

Dear Council President Newby and City Council Members:

In accordance with the provisions of Section 380.105 (d) of the City of Jacksonville Ordinance Code, the Public Works Department hereby provides its' comments and recommendations regarding the above-referenced initial application as follows:

**Section 380.105 (d) (1) – Quantity of solid waste in the City requiring management or disposal:**

The quantity of construction and demolition debris (C&DD) currently generated in Duval County is estimated at 1,097,447 tons per year. In addition, the amount of asphalt debris currently generated in Duval County is estimated at 378,506 tons per year.

**Section 380.105 (d) (2) – Capacity of the existing facilities and the capacity of the proposed operation:**

The Independence Recycling of Florida, Inc. facility proposes to accept up to 5,000 tons of clean debris per day. Listed below are the facilities that hold a Certificate of Public Convenience and Necessity within Duval County to recycle and/or landfill clean debris:

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<b>Facility Capacity</b>	<b>Operation</b>
AAction Recycling 1,200 tons per day	Clean Debris Recycling Facility
ACET Recycling, LLC 1,000 tons per day	Clean Debris Recycling Facility
Bayard One, LLC 1,875 tons per day	Clean Debris Recycling Facility
Coastal Recycling Services, LLC 1,000 tons per day	C&DD Recycling Facility
Duval Asphalt Products, Inc. 12 <sup>th</sup> Street Location 825 tons per day (550 of which is clean debris)	C&DD Recycling Facility (clean debris & asphalt shingles)
Duval Asphalt Products, Inc. Philips Highway Location 825 tons per day (550 of which is clean debris)	C&DD Recycling Facility (clean debris & asphalt shingles)
Hrustic Brothers, Inc. 1,200 tons per day	Clean Debris Recycling Facility
J.B. Coxwell, Inc. 2,000 tons per day	C&DD Recycling Facility
Jones Road C&DD Disposal Facility 3,000 tons per day	C&DD Disposal/Recycling Facility
Masters Road, LLC 1,500 tons per day	Clean Debris Recycling Facility
Mulliniks Recycling, Inc. 1,500 tons per day	Clean Debris Recycling Facility
Old Kings Road C&DD Disposal Facility 3,000 tons per day	C&DD Disposal/Recycling Facility
Otis Road Disaster Recovery Debris Management and Recycling Facility 2,000 tons per day	Class III Landfill/Recycling Facility

Realco Recycling Co., Inc. C&DD Recycling Facility  
1,400 tons per day (1,000 of which is reserved for clean debris)

Trail Ridge Landfill Class I Landfill  
5,000 tons per day

United Brothers, Inc. Clean Debris Recycling Facility  
250 tons per day

**Section 380.105 (d) (3) – Availability of alternate methods of management or disposal:**

Alternate methods of disposal and/or processing are available within the county for these waste streams. Depending on the type of clean debris, this material is typically disposed or processed in one of the following manners: landfilled, processed into mid-size pieces for use as rip rap, processed into small pieces for use in roadways or parking areas or utilized on construction projects for various structural and drainage considerations. This waste stream can also be disposed of at any of the four landfills/disposal facilities located within the county.

**Section 380.105 (d) (4) – Potential sites best suited to serve the City:**

The Independence Recycling of Florida, Inc. facility is located just south of 7<sup>th</sup> Street East and north of Jessie Street on Talleyrand Avenue just east of downtown Jacksonville. The location of this Facility is well suited to serve the central portions of the City of Jacksonville.

**Section 380.105 (d) (5) – Availability of regional facilities that are operating, or are projected within five years to be constructed and operating, that do or will accept the type and quantity of waste to be disposed or managed by the proposed facility:**

The facilities that currently have a certificate to landfill or otherwise process this waste stream are listed in a previous section of this letter report. Three other facilities, one owned by Aetna Recycling, Inc. and located at 8050 Old Kings Road, one owned by Custom Concrete, Inc. and located at 1777 McDuff Avenue North and one owned by GEL Jacksonville, and located at 4031 North Liberty Street, have submitted initial or modification applications to the Solid Waste Division for the processing of construction and demolition debris or clean debris. No other facilities proposing to process these types of waste streams are known to be planned for Duval County at this time.

**Section 380.105 (d) (6) – Whether the waste to be disposed or managed is generated within Duval County:**

Based upon the type of waste received by the facility and the location of the facility operations, the majority of the waste delivered to this facility is expected to be generated in the central portion of Duval County.

**Section 380.105 (d) (7)** – *The current rate of waste generation and the projected generation rate in Duval County over the next five years:*

The average rate of waste generated in Duval County for the Construction and Demolition Debris waste stream over the past 5 years has been estimated at 1,000,000 tons. As listed in an earlier section of this report, it is estimated that 1,097,447 tons of this waste stream is currently generated annually in Duval County. In addition, the amount of asphalt debris currently generated in Duval County is estimated at 378,506 tons per year.

The projected generation rate of this waste stream over the next five years is anticipated to remain steady but may change depending on economic conditions and any natural disasters in the area over this time period.


**Section 380.105 (d)(8)** – *Other considerations:*

Transmitted herewith are agency responses from the Solid Waste Division, the Environmental Quality Division, the Planning and Development Department and the Florida Department of Health in Duval County, which have been incorporated into the conditions, listed in Exhibit I attached hereto.

Based upon the determination of need for this facility by the City Council, the Public Works Department supports the issuance of the Certificate of Public Convenience and Necessity for the Independence Recycling of Florida, Inc. facility provided the applicant agrees to accept the conditions specified in Exhibit I.


If there are any questions regarding this matter, please contact me at your convenience.

Sincerely,



John Pappas, P.E.  
Director of Public Works Department

Attachments

cc: William Joyce, P.E., Public Works Department  
Will Williams, Solid Waste Division  
 Eric B. Fuller, Engineering and Construction Management Division  
Cletus Kuhn, Solid Waste Division



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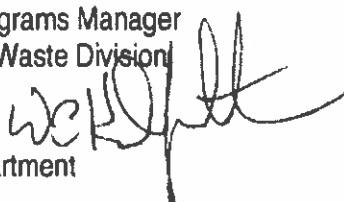
# City of Jacksonville, Florida

*Lenny Curry, Mayor*

Planning and Development Department  
214 North Hogan Street, Suite 300  
Jacksonville, FL 32202  
(904) 630-CITY  
www.coj.net

## MEMORANDUM

**TO:** Eric B. Fuller, Environmental Programs Manager  
Public Works Department, Solid Waste Division

**FROM:** William B. Killingsworth, Director   
Planning and Development Department

**RE:** Application for Certificate of Public Convenience and Necessity (CON)  
Independence Recycling of Florida  
1600 Talleyrand Avenue  
Jacksonville, FL 32206

**DATE:** March 31, 2021

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In accordance with the provisions of Section 380.105, Ordinance Code, the Planning and Development Department hereby forward its comments and recommendations regarding the above referenced application:

*(1) Compliance with the Zoning Code.*

The property at 1600 Talleyrand Avenue is currently zoned Industrial Heavy (IH) with Heavy Industrial (HI) Land Use and is also located in an area identified as Industrial Sanctuary. Independence Recycling is seeking a new CON to allow for a facility capable of recycling construction debris, yard trash processing, clean debris recycling and concrete crushing and recycling. The proposed use is allowed in the IH Zoning District as a permitted use, according to Section 656.323(A)(III)(c)(1) of the Zoning Code. The proposed use is in compliance with City's Zoning Code if the facility is permitted and operated in compliance with requirements under city, state or federal regulations. The requested use can therefore be reasonably anticipated to be conducted in compliance with the Zoning Code.

*(2) The impact of the proposed facility on surrounding and nearby land uses including those impacts caused by the anticipated traffic patterns associated therewith.*

The subject property is bounded along the north side by a non-hazardous liquids processing and transportation contractor, to the east side by vacant property zoned Industrial Water (IW), to the south side by a warehouse zoned IH, and to the west side by open storage zoned IH. The property is within a developed, heavily industrialized area. The site is within the designated Industrial Sanctuary per Ordinance 2007-398-E. The proposed use for a facility

capable of the recycling of construction debris, yard trash processing, clean debris recycling and concrete crushing and recycling is consistent with the adjacent uses and with the intended use of the area.

*(3) The consistency of the proposed facility with any duly adopted Comprehensive Plan and all land use regulations related thereto.*

The subject property is located in the Heavy Industrial (HI) land use category. A facility located in this functional land use category is consistent with the Future Land Use Element (FLUE) of the City's 2030 Comprehensive Plan. This property is also located within the Industrial Sanctuary enacted per Ordinance 2007-398-E.

*(4) Whether the entity submitting an application is currently a registered business in the City and has a current Certificate of Use for the proposed facility operations.*

According to the City of Jacksonville Zoning Administrator, there is currently no Certificate of Use (COU) on file for a crushing and recycling facility at 1600 Talleyrand Avenue.

*(5) Such considerations as he/she deems relevant.*

The Planning and Development Director and the Current Planning Division Chief have identified no additional concerns.

Based on the proceeding, it is the recommendation of the Planning and Development Department that of the application for the "Certificate of Public Convenience and Necessity" for the Independence Recycling of Florida location at 1600 Talleyrand Avenue, be **APPROVED pending the acquisition of a COU.**

If there are any questions regarding this matter, please contact me at your convenience.



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# City of Jacksonville, Florida

*Lenny Curry, Mayor*

Environmental Quality Division  
214 N. Hogan St., 5<sup>th</sup> Floor  
Jacksonville, FL 32202  
(904) 255-7100  
www.coj.net

March 9, 2022

## MEMORANDUM

**TO:** William Joyce, P.E., Operations Director  
Department of Public Works

**FROM:** Melissa M. Long, P.E., Chief *Melissa M. Long*  
Environmental Quality Division

**SUBJECT:** Application for Certificate of Public Convenience and Necessity  
Independence Recycling of Florida, Inc. Concrete Recycling Facility  
1600 Talleyrand Avenue and 1754 East 7<sup>th</sup> Street (RE# 115339-0000 and RE#  
115338-0020)

The Environmental Quality Division (EQD) has reviewed the additional information submitted for a certificate of public convenience and necessity application received on December 8, 2021, for the Independence Recycling of Florida, Inc. Concrete Recycling Facility (located at 1600 Talleyrand Avenue and 1754 East 7<sup>th</sup> Street). This additional information was submitted in response to the October 14, 2021 EQD comment memorandum. The EQD review was conducted in accordance with the requirements of 380.105(a) and (e), City of Jacksonville Ordinance Code.

EQD has determined that the applicant has provided all information needed to complete its review, and the application provides reasonable assurance that the proposed project will comply with the state and local environmental regulations that are under its jurisdiction.

EQD requests that Solid Waste Division send a copy of the draft certificate conditions for its staff to review and provide comments.

If you need additional information, please contact Charles Hubsch of EQD, at telephone number (904) 255-7217.



# City of Jacksonville, Florida

*Lenny Curry, Mayor*

Department of Public Works  
Solid Waste Division  
1031 Superior Street  
Jacksonville, FL 32254  
(904) 255-7500  
www.coj.net

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**TO:** John Pappas, P.E., Director of Department of Public Works

**FROM:** Will Williams, Chief of Solid Waste Division *Will Williams*

**DATE:** January 26, 2022

**SUBJECT:** Certificate of Public Convenience and Necessity Initial Application  
Independence Recycling of Florida, Inc. – Clean Debris Recycling Facility  
1600 Talleyrand Avenue  
Jacksonville, Florida 32206

The Independence Recycling of Florida, Inc. 1600 Talleyrand Avenue facility is located just south of 7<sup>th</sup> Street East and north of Jessie Street on Talleyrand Avenue just east of downtown Jacksonville. The facility is currently zoned Industrial Heavy with Heavy Industrial Land Use and is also in an area identified as Industrial Sanctuary. Independence Recycling of Florida, Inc. proposes to accept and process at the facility clean debris only.

In accordance with Chapter 380.105(b), City of Jacksonville Ordinance Code, the Solid Waste Division hereby forwards its comments and recommendations regarding the above referenced application:

*(1) Whether the proposed method of operation will comply with the requirements of this Part and with the Florida Statutes and Florida Administrative Code.*

The Independence Recycling of Florida, Inc. 1600 Talleyrand Avenue facility operation as described in the initial application for a Certificate of Public Convenience and Necessity, as submitted by Independence Recycling of Florida, Inc., will comply with current local, state and federal rules and regulations in regards to solid waste handling, storing, processing and disposal.

*(2) Whether any hazard or menace to the public health would be created by the proposed use of the land involved or by the proposed method of operation.*

The Independence Recycling of Florida, Inc. 1600 Talleyrand Avenue facility operation, when operated according to the approved operations plan submitted as part of the initial application, will not create any hazard or menace to the public health.



*(3) Whether the wastes to be disposed or managed are generated within Duval County.*

Based upon the type of waste received by the facility and the location of the facility operations, the majority of the waste delivered to this facility is expected to be generated in Duval County.

*(4) The rate at which the wastes to be disposed or managed are being generated in Duval County and the projected generation rate over the next five years.*

The average rate of waste generated in Duval County for the Construction and Demolition Debris waste stream over the past 5 years has been estimated at 1,000,000 tons per year (not including asphalt). It is estimated that 1,097,447 tons of this waste stream is currently generated annually in Duval County (not including asphalt).

The projected generation rate of this waste stream over the next five years is anticipated to remain steady but may change depending on economic conditions or natural disasters in the area over this time period.

*(5) The reasonably available means to reduce or eliminate the wastes requiring disposal or management.*

The Independence Recycling of Florida, Inc. 1600 Talleyrand Avenue facility proposes to accept clean debris for processing and subsequent recycling. Clean debris is typically generated by construction and demolition projects. There currently exists no reasonable available means to reduce or eliminate these waste streams apart from recycling it as proposed by the facility operation.

Based upon the preceding, it is the recommendation of the Solid Waste Division that the initial application for a Certificate of Public Convenience and Necessity regarding the Independence Recycling of Florida, Inc. 1600 Talleyrand Avenue facility be **approved**.

**Mission:**

To protect, promote & improve the health of all people in Florida through integrated state, county & community efforts.



**Scott A. Rivkees, MD**  
State Surgeon General

**Vision:** To be the Healthiest State in the Nation

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March 31, 2021

Mr. Cletus Kuhn  
Solid Waste Specialist  
Department of Public Works  
1031 Superior Street  
Jacksonville, FL 32254

**RE: Independence Recycling Of Florida, Inc.  
C&DD Recycling Facility  
1600 Talleyrand Ave  
Jacksonville, FL 32206  
Initial Application for Certificate of Public Convenience and Necessity (CON)**

Dear Mr. Kuhn:

In accordance with Chapter 380.105, City Ordinance Code, the Florida Department of Health in Duval County, Environmental Health and Safety Division, hereby forwards its comments regarding the above referenced application.

According to the above-mentioned CON application for **1600 Talleyrand Ave., Jacksonville, FL 32206**, the facility utilizes the JEA Municipal Water Main System as potable water and utilizes the JEA Municipal Sanitary Sewer System for use by employees and authorized visitors.

Based on the above information, the Florida Department of Health in Duval County offers no objection to this Application for Certificate of Public Convenience and Necessity.

If you have any questions concerning this letter, please contact me at (904) 253-2550.

Sincerely,

A handwritten signature in black ink that reads "John Cordy".

John Cordy  
Environmental Manager

Cc: Greg Moro

