Introduced by Council Members Cumber and Carlucci and Co-Sponsored by Council Members Diamond, DeFoor, and Ferraro & amended by the Neighborhoods, Community Services, Public Health and Safety Committee:

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ORDINANCE 2022-172-E

ORDINANCE AMENDING CHAPTER 150 ΑN (ADULT ENTERTAINMENT AND SERVICES CODE), PART (ADMINISTRATION), SECTION 150.224 (PERFORMER WORK IDENTIFICATION CARD), ORDINANCE CODE, TO AMEND THE PROCESS FOR ISSUANCE OF A PERFORMER WORK IDENTIFICATION CARD FOR ALL PERFORMERS IN ADULT ENTERTAINMENT ESTABLISHMENTS; AMENDING 151 (DANCING CHAPTER ENTERTAINMENT ESTABLISHMENT CODE), PART 2 (ADMINISTRATION), SECTION 151.214 (PERFORMER WORK IDENTIFICATION CARD), ORDINANCE CODE, TO AMEND THE PROCESS FOR ISSUANCE OF A PERFORMER WORK IDENTIFICATION CARD FOR ALL PERFORMERS IN DANCING ENTERTAINMENT ESTABLISHMENTS; PROVIDING AN EFFECTIVE DATE.

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BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Intent and severability. The intent of this legislation is to enact a scheme of uniform and non-discriminatory time, place and manner regulations for performers at adult entertainment establishments and dancing entertainment establishments in the City. It is the Council's intent that these regulations be interpreted and applied to not eliminate all forms of adult entertainment, but instead, to be narrowly tailored and limited to assist in reducing criminal activities occurring at these facilities. The provisions of this Ordinance are intended to be severable, and

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if any provision is declared invalid or unenforceable by a court of competent jurisdiction, such provision shall be severed and the remainder shall continue in full force and effect with the Ordinance being deemed amended to the least degree legally permissible.

Section 2. Amending Chapter 150 (Adult Entertainment and Services Code), Part 2 (Administration), Section 150.224 (Performer work identification card), Ordinance Code. Chapter 150 (Adult Entertainment and Services Code), Part 2 (Administration), Section 150.224 (Performer work identification card), Ordinance Code, is hereby amended to read as follows:

CHAPTER 150. ADULT ENTERTAINMENT AND SERVICES CODE.

PART 2. ADMINISTRATION

* * *

Sec. 150.224. Performer work identification card.

- Performer Work Identification Card required. Any person desiring to perform in an adult entertainment establishment licensed under this Chapter must obtain a Work Identification Card from the Sheriff. No person shall act as a performer in an adult entertainment establishment without having previously obtained said Identification Card, except as permitted during the Grace Period as set forth in this section. Additionally, no license holder or establishment manager shall employ, contract with or otherwise allow any performer to perform in an adult entertainment establishment who does not possess a valid and effective Work Identification Card except as permitted during the Grace Period as set forth in this section. Establishment managers shall be required to review all Performer Rosters at the commencement of his or her shift to verify compliance with this section.
- (b) Penalty. Violations of this section shall be a civil infraction. Any performer, license holder, owner, operator or manager

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who violates or knowingly permits a violation of this section shall be assessed a civil penalty of \$200 quilty of a misdemeanor of the second degree.

Application for Work Identification Card. An application for a Work Identification Card shall be created by and obtained from the Sheriff. The Sheriff is authorized to include whatever information he or she deems relevant to the purposes established in this section for issuance of the Work Identification Card, including The application shall include: the applicant's full legal name (including maiden name, if applicable); residential address; driver's license number or government issued identification or passport number; date of birth; natural hair and eye color; race; sex; height and weight; place of birth (city, state or country); telephone number; email address; a list of locations of and descriptions of any tattoos; confirmation that the applicant has not been convicted within the relevant periods of time of any violation listed in subparagraph (1), and a list of each adult entertainment establishment where the applicant will be performing and each stage name used by the applicant at each locationfingerprinting and photographs and proof of a valid and effective work permit or visa for non-U.S. citizens. Each applicant shall demonstrate affirm through either attestation on the application or presentation of a certificate of completion to the Sheriff that he or she has completed aone, free-of-charge, sex trafficking education program. Acceptable training programs include those developed and presented by the American Hotel & Lodging Association, the Polaris Project (https://polarisproject.org/training/) (approximately 45 min. in length), ECPAT-USA, Business Ending Slavery & Trafficking and or the U.S. Department of Homeland Security, Blue Campaign Consequences Training (https://www.dhs.gov/bluecampaign/course consequences p01) (approximately 15 min. in length).

The Sheriff shall maintain and make available to any applicant each sex trafficking education program in the event any applicant does not have online access to the program(s). Additionally, the applicant shall affirm that he or she understands that the Work Identification Card may be immediately revoked if issuance of the card is made illegal through order of any court. Other programs not listed may be approved by the Sheriff. The application shall be in writing, signed and notarized, fully completed and submitted to the Sheriff together with the nonrefundable application fee. Each applicant must submit proof of identity at the time the application is submitted. It is the Council's intent that no Work Identification Card shall be issued to any applicant who is under the age of twenty-one (21) years of age; however, this requirement shall not become effective unless and until the legality of this age restriction is determined to be valid or the City is otherwise not legally prevented from imposing this restriction. and proof that applicant is at least twenty-one (21) years of age. Work Identification Cards shall not be issued to any person under the age of twenty one. Additionally, nNo Work Identification Card shall be issued to an applicant who has been convicted of human trafficking or any human trafficking-related charge or who is currently on probationsuspension for any violation listed under subsection (1), below. Work Identification Cards are valid for a term of one (1) year. Applicants are required to update his or her application with changes to any of the application information (except height and weight) within 60 days of the change of such information. All current performers shall obtain complete and submit an application for a Work Identification Card within ninety (90) days from the effective date of this section (the "Grace Period"). Upon conclusion of the Grace Period, no performer shall be permitted to perform until a current Work Identification Card is obtained or without a valid copy of the application fee payment check

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or receipt as specified in subparagraph (e), below.

- (d) False statement or false information in applying for a Work Identification Card. It shall be unlawful for any person applying for a Work Identification Card to make a false statement or otherwise provide false information which is intended to facilitate the issuance of same. In addition to any other penalties provided herein, the Sheriff is authorized to petition the court for immediate revocation of any Worker Identification Card that has been determined by the Sheriff to have been issued based on fraudulent or false information.
- (e) Fees. The applicant shall pay an application fee with each new request for a Work Identification Card and with each renewal of a Work Identification Card. The fees shall not be prorated. The applicant shall also pay a duplicate card fee for each duplicate copy of an existing Work Identification Card. The initial fee for an initial Work Identification Card shall be \$100. The initial fee for a renewal card shall be \$50. The initial fee for a duplicate replacement card shall be \$35. The Sheriff shall be entitled to impose a three percent (3%) annual increase of the fees. A copy of the check, or of a receipt issued by the Sheriff, showing payment for an application or duplicate card shall operate as a receipt for said fees and shall allow the applicant to perform pending receipt of the official Work Identification Card. The initial and renewal application fee shall be \$150. The fee for issuance of a duplicate Work Identification Card shall be \$50. Fees are non-refundable.
- (f) Issuance of Work Identification Card. The Sheriff is responsible for verifying all information contained on a Work Identification Card application. The Sheriff shall approve or deny an application within fourteen (14) days of receipt of a completed application and payment of the applicable fee. If the Sheriff fails to approve or deny an application within the 14-day time limit, the application shall be deemed granted and the applicant can continue

to rely on his or her receipt or check copy as a substitute for the Work Identification Card to legally perform or can request the Sheriff to issue an official card. Upon determining that the Work Identification Card should be issued, the Sheriff shall immediately render a Work Identification Card shall, at a minimum, include the performer's name, photograph, date of birth, height, weight, natural eye and hair color, and a unique card number. Should the Sheriff determine that the proof submitted with the application for the Work Identification Card as required hereinabove is not satisfactory or full payment of the application fee is not received, the Sheriff shall deny issuance of said Work Identification Card and shall provide written notification to the applicant stating the reason(s) for any such denial.

(q) Retention of Performer Roster and Work Identification Card. All persons required pursuant to this Code to obtain a Work Identification Card shall keep same on their person or with their personal belongings at all times while performing at an adult entertainment establishment. The adult entertainment establishment shall compile and retain a complete performer roster that includes all performers performing at the establishment for a period of thirty (30) days from each performer's most recent performance date. The performer roster shall be organized by date and performer, including the performer's first and last name and stage name. The adult entertainment establishment shall also maintain a Work Identification Card file, organized alphabetically by performer's last name, with legible photocopies of the Work Identification Card of each performer performing at said establishment for a period of two (2) years from each performer's most recent performance date. Other than performers performing during the Grace Period established in this section, no performer shall perform until the performer roster is updated to

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include the performer information, and the legible photocopy of the Work Identification Card is placed on file as required herein. The performer roster and the Work Identification Card file shall be made available to the Sheriff for inspection and/or copying upon request, which shall only be made during normal business hours when the establishment is open to the public.

- Appeal. In the event that an applicant for a (h) Identification Card is denied, said applicant may request emergency injunctive relief from the Circuit Court of the Fourth Judicial Circuit of the State of Florida. Due to the overriding public interest in not having persons under the age of twenty-one or with criminal convictions identified in paragraph perform (1) entertainment establishments, no provisional Work Identification Cards shall be issued by the Sheriff.
- Transfer of Work Identification Card prohibited. A Work Identification Card shall not be transferred from one person to another; however, the person to whom the Work Identification Card was issued may utilize same in any and all-licensed adult entertainment establishments in the Cityidentified in the Work Identification Card application.
- (j) Alteration of Work Identification Card prohibited. It shall be unlawful for any person to alter or otherwise change the contents of a Work Identification Card without the written permission of the Sheriff.
- Requirement of Managers, License Holders, Owners and (k) Operators to Verify Work Identification Cards of Performers. No person managing, owning or operating or holding a license to operate an adult entertainment establishment shall permit, employ, or otherwise allow any person to perform at said establishment unless such person has a valid, current, Work Identification Card issued in accordance herewith, unless such performer is performing within the Grace Period

established in this section. Each owner and operator of the establishment shall have a separate and independent duty to verify that all performers are in compliance with this section. Each manager of the establishment shall have a separate and independent duty to verify that all performers are in compliance with this section during all times the manager is working at the establishment. Separate violations may be issued to the managers, owners and operators of the establishment for each performer, and for each day that a performer does not have the required Work Identification Card. It shall be prima facie evidence of a violation of this Chapter if the establishment does not have a legible photocopy of a current Work Identification Card on file for each performer as of the date of each performance, except during the Grace Period.

- (1) Violations that are subject to criminal prosecution: suspension. Either while performing at or while present in any adult entertainment establishment, any performer who violates this section may be prosecuted by the State Attorney. Upon conviction of such violation, the prosecuting officials shall notify the Sheriff of said conviction.— Additionally, fFor any performer convicted of the following violations either while performing at or while present in any adult entertainment establishment, the performer's Work Identification Card shall be suspended as follows:
 - i. Five (5) years for prostitution;
 - ii. Three (3) years for violent forcible felonies;
 - iii. Three (3) years for narcotic sales or drug trafficking;
 - iv. One (1) year for lewd/obscene acts; and
 - v. One (1) year for possession of narcotics or narcotics paraphernalia.

The suspensions authorized herein shall not be ordered as part of any criminal penalties assessed in any criminal proceeding. It is the Council's intent that the remedies established herein are civil in

nature and are not intended to be a criminal penalty in contravention of those established in the Florida Statutes. <u>The Sheriff is authorized to petition the court for immediate suspension of any Worker Identification Card as authorized herein.</u>

- (m) Violation Subject to Civil Prosecution. Any owners, managers or operators of an adult entertainment establishment who violates the provisions of subsections (g), (k) or (l) of this section may be prosecuted by the Sheriff or the City. Upon adjudication of such civil violation, the prosecuting officials shall notify the Sheriff of such adjudication within five (5) business days. Violations shall be considered a Class F civil offense assessed a fine of \$200, with each day upon which a violation occurs constituting a separate civil offense.
- (n) Violations Subject to All—Legal Remedies. The violation of any provision of this section may be prosecuted pursuant to the civil procedures and penalties of Chapter 609, Ordinance Code, or through the issuance of notices to appear, at the discretion of the Sheriff or the City. Additionally, the City shall be authorized to take any appropriate legal action, including, but not limited to, seeking cease and desist orders, and requesting temporary or permanent injunctive relief. It is the intent and purpose of this section to provide additional and cumulative remedies.
- Section 3. Amending Chapter 151 (Dancing Entertainment Establishment Code), Part 2 (Administration), Section 151.214 (Performer work identification card), Ordinance Code. Chapter 151 (Dancing Entertainment Establishment Code), Part 2 (Administration), Section 151.214 (Performer work identification card), Ordinance Code, is hereby amended to read as follows:

CHAPTER 151. DANCING ENTERTAINMENT ESTABLISHMENT CODE.

PART 2. ADMINISTRATION

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Sec. 151.214. Performer work identification card.

Performer Work Identification Card required. Any person desiring to perform in a dancing entertainment establishment licensed under this Chapter must obtain a Work Identification Card from the No person shall act as a performer in a dancing Sheriff. entertainment establishment without having previously obtained said Work Identification Card, except as permitted during the Grace Period as set forth in this section. Additionally, no license holder or establishment manager shall employ, contract with or otherwise allow any performer to perform in a dancing entertainment establishment who does not possess a valid and effective Work Identification Card except as permitted during the Grace Period as set forth in this section. Establishment managers shall be required to review all Performer Rosters at the commencement of his or her shift to verify compliance with this section.

- Violations of this section shall be a civil (b) Penalty. infraction. Any performer, license holder, owner, operator or manager who violates or knowingly permits a violation of this section shall be assessed a civil penalty of \$200guilty of a misdemeanor of the second degree.
- Application for Work Identification Card. An application for a Work Identification Card shall be created by and obtained from the Sheriff. The Sheriff is authorized to include whatever information he or she deems relevant to the purposes established in this section for issuance of the Work Identification Card, including The application shall include: the applicant's full legal name (including maiden name, if applicable); residential address; driver's license number, government issued identification or passport number; date of birth; natural hair and eye color; race; sex; height and weight; place of birth (city, state or country); telephone number;

email address; a list of locations of and descriptions of any tattoos; confirmation that the applicant has not been convicted within the relevant periods of time of any violation listed in subparagraph (1), and a list of each dancing entertainment establishment where the applicant will be performing and each stage name used by the applicant at each locationfingerprinting and photographs and proof of a valid and effective work permit or visa for non-U.S. citizens. Each applicant shall demonstrate affirm through either attestation on the application or presentation of a certificate of completion to the Sheriff that he or she has completed aone, free-of-charge, sex trafficking education program. Acceptable training programs include those developed and presented by the American Hotel & Lodging Association, the Polaris Project (https://polarisproject.org/training/) (approximately 45 min. in length), ECPAT-USA, Business Ending Slavery & Trafficking andor the U.S. Department of Homeland Security , Blue Campaign Consequences (https://www.dhs.gov/blue-Training campaign/course consequences p01) (approximately 15 min. in length). The Sheriff shall maintain and make available to any Applicant each sex trafficking education program free-of-charge in the event any applicant does not have online access to the program(s). Additionally, the applicant shall affirm that he or she understands that the Work Identification Card may be immediately revoked if issuance of the card is made illegal through order of any court. Other programs not listed may be approved by the Sheriff. The application shall be in writing, signed and notarized, fully completed and submitted to the Sheriff together with the nonrefundable application fee. Each applicant must submit proof of identity at the time the application is submitted. It is the Council's intent that no Work Identification Card shall be issued to any applicant who is under the age of twentyone (21) years of age; however, this requirement shall not become

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effective unless and until the legality of this age restriction is determined to be valid or the City is otherwise not legally prevented from imposing this restriction. and proof that applicant is at least twenty-one (21) years of age. Work Identification Cards shall not be issued to any person under the age of twenty-one. Additionally, nNo Work Identification Card shall be issued to an applicant who has been convicted of human trafficking or any human trafficking-related charge or who is currently on probationsuspension for any violation listed under subsection (1), below. Work Identification Cards are valid for a term of one (1) year. Applicants are required to update his or her application with changes to any of the application information (except height and weight) within 60 days of the change of such information. All current performers shall obtain complete and submit an application for a Work Identification Card within ninety (90) days from the effective date of this section (the "Grace Period"). Upon conclusion of the Grace Period, no performer shall be permitted to perform until a current Work Identification Card is obtained or without a valid copy of the application fee payment check or receipt as specified in subparagraph (e), below.

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- (d) False statement or false information in applying for a Work Identification Card. It shall be unlawful for any person applying for a Work Identification Card to make a false statement or otherwise provide false information which is intended to facilitate the issuance of same. In addition to any other penalties provided herein, the Sheriff is authorized to petition the court for immediate revocation of any Worker Identification Card that has been determined by the Sheriff to have been issued based on fraudulent or false information.
- (e) Fees. The applicant shall pay an application fee with each new request for a Work Identification Card and with each renewal of a Work Identification Card. The fees shall not be prorated. The applicant shall also pay a duplicate card fee for each duplicate copy

of an existing Work Identification Card. The initial fee for an initial Work Identification Cards shall be \$100. The initial fee for a renewal card shall be \$50. The initial fee for a duplicate replacement card shall be \$35. The Sheriff shall be entitled to impose a three percent (3%) annual increase of the fees. A copy of the check, or of a receipt issued by the Sheriff, showing payment for an application or duplicate card shall operate as a receipt for said fees and shall allow the applicant to perform pending receipt of the official Work Identification Card. The initial and renewal application fees shall be \$150. The fee for issuance of a duplicate Work Identification Card shall be \$50. Fees are non-refundable.

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Issuance of Work Identification Card. The Sheriff is responsible for verifying all information contained on a Work Identification Card application. The Sheriff shall approve or deny an application within fourteen (14) days of receipt of a completed application and payment of the applicable fee. If the Sheriff fails to approve or deny an application within the 14-day time limit, the application shall be deemed granted and the applicant can continue to rely on his or her receipt or check copy as a substitute for the Work Identification Card to legally perform or can request the Sheriff to issue an official card. Upon determining that the Work Identification Card should be issued, the Sheriff shall immediately render a Work Identification Card to the applicant. Said An issued Work Identification Card shall, at a minimum, include the performer's name, photograph, date of birth, height, weight, natural eye and hair color, and a unique card number. Should the Sheriff determine that the proof submitted with the application for the Work Identification Card as required hereinabove is not satisfactory or full payment of the application fee is not received, the Sheriff shall deny issuance of said Work Identification Card and shall provide written notification to the applicant stating the reason(s) for any such

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- (g) Retention of Performer Roster and Work Identification Card. All persons required pursuant to this Code to obtain a Work Identification Card shall keep same on their person or with their personal belongings at all times while performing at a dancing entertainment establishment. The dancing entertainment establishment shall compile and retain a complete performer roster that includes all performers performing at the establishment for a period of thirty (30) days from each performer's most recent performance date. The performer roster shall be organized by date and performer, including the performer's first and last name and stage name. The dancing entertainment establishment shall also maintain a Work Identification Card file, organized alphabetically by performer's last name, with legible photocopies of the Work Identification Card of each performer performing at said establishment for a period of two (2) years from each performer's most recent performance date. Other than performers performing during the Grace Period established in this section, no performer shall perform until the performer roster is updated to include the performer information, and the legible photocopy of the Work Identification Card is placed on file as required herein. The performer roster and the Work Identification Card file shall be made available to the Sheriff for inspection and/or copying upon request, which shall only be made during normal business hours when the establishment is open to the public.
- (h) Appeal. In the event that an applicant for a Work Identification Card is denied, said applicant may request emergency injunctive relief from the Circuit Court of the Fourth Judicial Circuit of the State of Florida. Due to the overriding public interest in not having persons under the age of twenty-one or with criminal convictions identified in paragraph (1) perform in adult entertainment establishments, no provisional Work Identification

Cards shall be issued by the Sheriff.

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- (i) Transfer of Work Identification Card prohibited. A Work Identification Card shall not be transferred from one person to another; however, the person to whom the Work Identification Card was issued may utilize same in any and all—licensed dancing entertainment establishments in the Cityidentified in the Work Identification Card application.
- (j) Alteration of Work Identification Card prohibited. It shall be unlawful for any person to alter or otherwise change the contents of a Work Identification Card without the written permission of the Sheriff.
- Requirement of Managers, License Holders, Owners (k) Operators to Verify Work Identification Cards of Performers. No person managing, owning or operating or holding a license to operate a dancing entertainment establishment shall permit, employ, otherwise allow any person to perform at said establishment unless such person has a valid, current, Work Identification Card issued in accordance herewith, unless such performer is performing within the Grace Period established in this section. Each owner and operator of the establishment shall have a separate and independent duty to verify that all performers are in compliance with this section. Each manager of the establishment shall have a separate and independent duty to verify that all performers are in compliance with this section during all times the manager is working at the establishment. violations may be issued to the managers, owners and operators of the establishment for each performer, and for each day that a performer does not have the required Work Identification Card. It shall be prima facie evidence of a violation of this Chapter if establishment does not have a legible photocopy of a current Work Identification Card on file for each performer as of the date of each performance, except during the Grace Period.

- (1) Violations that are subject to criminal prosecution; suspension. Either while performing at or while present in any dancing entertainment establishment, any performer who violates subsection (a) of this section may be prosecuted by the State Attorney. Upon conviction of such violation, the prosecuting officials shall notify the Sheriff of said conviction. Additionally, ffor any performer convicted of the following violations either while performing at or while present in any dancing entertainment establishment, the performer's Work Identification Card shall be suspended as follows:
 - i. Five (5) years for prostitution;
 - ii. Three (3) years for violentforcible felonies;
 - iii. Three (3) years for narcotic sales or drug trafficking;
 - iv. One (1) year for lewd/obscene acts; and
 - v. One (1) year for possession of narcotics or narcotics paraphernalia.

The suspensions authorized herein shall not be ordered as part of any criminal penalties assessed in any criminal proceeding. It is the Council's intent that the remedies established herein are civil in nature and are not intended to be a criminal penalty in contravention of those established in the Florida Statutes. The Sheriff is authorized to petition the court for immediate suspension of any Worker Identification Card as authorized herein.

(m) Violation Subject to Civil Prosecution. Any owners, managers or operators of a dancing entertainment establishment who violates the provisions of subsections (g), (k) or (l) of this section may be prosecuted by the Sheriff or the City. Upon adjudication of such civil violation, the prosecuting officials shall notify the Sheriff of such adjudication within five (5) business days. Violations shall be considered a Class F civil offense assessed a fine of \$200, with each day upon which a violation occurs constituting a separate civil offense.

any provision of this section may be prosecuted pursuant to the civil procedures and penalties of Chapter 609, Ordinance Code or through the issuance of notices to appear, at the discretion of the City or the Sheriff. Additionally, the City shall be authorized to take any appropriate legal action, including, but not limited to, seeking cease and desist orders, and requesting temporary or permanent injunctive relief. It is the intent and purpose of this section to provide additional and cumulative remedies.

(n) Violations Subject to All Legal Remedies. The violation of

Section 4. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

/s/ Paige H. Johnston

Office of General Counsel

Legislation prepared by: Jason R. Teal

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Form Approved: