Introduced by Council Members Diamond and Gaffney:

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4	ORDINANCE 2021-798-W
5	AN ORDINANCE AMENDING CHAPTER 656, (ZONING
6	CODE), PART 1 (GENERAL PROVISIONS), SUBPART A
7	(BASIC PROVISIONS), SECTION 656.101,
8	(DEFINITIONS), ORDINANCE CODE, IN ORDER TO ADD
9	CRITERIA TO THE DEFINITION OF EXCEPTION OF
10	ALCOHOL RELATED USES; AMENDING CHAPTER 656
11	(ZONING CODE), PART 1 (GENERAL PROVISIONS),
12	SUBPART D (ZONING EXCEPTIONS, VARIANCES AND
13	WAIVERS, AMENDMENTS TO FINAL ORDER, APPEALS OF
14	WRITTEN INTERPRETATIONS OF THE DIRECTOR AND
15	APPEALS OF FINAL ORDERS OF THE COMMISSION),
16	SECTION 656.131 (ZONING EXCEPTION), SECTION
17	656.133 (WAIVERS FOR MINIMUM DISTANCE
18	REQUIREMENTS FOR LIQUOR LICENSE LOCATIONS;
19	MINIMUM STREET FRONTAGE REQUIREMENTS; SIGNS;
20	DOWNTOWN PROPERTIES), AND SECTION 656.138
21	(CONCURRENT APPLICATIONS), ORDINANCE CODE, TO
22	DESIGNATE THE CITY COUNCIL AS THE QUASI-JUDICIAL
23	BODY THAT APPROVES, APPROVES WITH CONDITIONS OR
24	DENIES ZONING EXCEPTIONS FOR ALCOHOL RELATED
25	USES AND WAIVERS FOR MINIMUM DISTANCE
26	REQUIREMENTS FOR LIQUOR LICENSE LOCATIONS AND
27	ADDS CRITERIA FOR SAID DETERMINATION; AMENDING
28	CHAPTER 656 (ZONING CODE), PART 3 (SCHEDULE OF
29	DISTRICT REGULATIONS), SUBPART C (COMMERCIAL USE
30	CATEGORIES AND ZONING DISTRICTS), SECTION
31	656.313 (COMMUNITY/GENERAL COMMERCIAL

CATEGORY), ORDINANCE CODE, TO ALLOW MICRO-1 BREWERIES AS A USE BY ZONING EXCEPTION IN 2 3 COMMERCIAL COMMUNITY/GENERAL-1 (CCG-1), COMMERCIAL COMMUNITY/GENERAL-2 (CCG-2) AND 4 5 COMMERCIAL COMMUNITY/GENERAL-SPRINGFIELD (CCG-S) DISTRICTS; AMENDING CHAPTER 656 (ZONING 6 7 CODE), PART 3 (SCHEDULE OF DISTRICT REGULATIONS), SUBPART C (COMMERCIAL USE 8 9 CATEGORIES AND ZONING DISTRICTS), SECTION 10 656.313 (COMMUNITY/GENERAL COMMERCIAL CATEGORY), ORDINANCE CODE, TO PROVIDE THAT 11 ESTABLISHMENTS OR FACILITIES WHICH INCLUDE THE 12 RETAIL SALE OF ALL ALCOHOLIC BEVERAGES FOR OFF-13 PREMISES CONSUMPTION SHALL BE ALLOWED BY RIGHT 14 15 ONLY ON PROPERTIES THAT MEET CERTAIN REQUIREMENTS AND ESTABLISHMENTS OR FACILITIES 16 17 WHICH DO NOT MEET THESE REQUIREMENTS SHALL BE ALLOWED ONLY BY ZONING EXCEPTION; AMENDING 18 CHAPTER 656 (ZONING CODE), PART 8 (ALCOHOLIC 19 20 BEVERAGES), SECTION 656.802 (DEFINITIONS), 21 SECTION 656.806 (MEASUREMENT OF DISTANCES), 22 ORDINANCE CODE, TO AMEND AND CLARIFY THE DEFINITIONS OF "CHURCH" AND "SCHOOL", TO CLARIFY 23 24 THE APPLICABILITY FOR THE DISTANCE LIMITATIONS FOR PARTICULAR ALCOHOL RELATED USES AND TO 25 26 CLARIFY HOW DISTANCES ARE MEASURED FOR ALCOHOL 27 RELATED USES; PROVIDING THAT ANY CURRENT, 28 PERMITTED OR FILED USE NOT IN CONFORMANCE WITH 29 THE AMENDMENTS PROVIDED HEREIN SHALL CONSTITUTE A LAWFULLY NON-CONFORMING USES; PROVIDING AN 30 EFFECTIVE DATE. 31

BE IT ORDAINED by the Council of the City of Jacksonville: 1 2 Section 1. Amending 656.101 Section (Definitions), 3 Ordinance Code. Section 656.101 (Definitions), Part 1 (General 4 Provisions), Subpart A (Basic Provisions), Chapter 656 (Zoning Code), 5 Ordinance Code is hereby amended to read as follows: CHAPTER 656 - ZONING CODE 6 7 PART 1 GENERAL PROVISIONS 8 9 * * * 10 SUBPART A. BASIC PROVISIONS * * * 11 Sec. 656.101. Definitions 12

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(i) Exception means a use that would not be appropriate generally 14 or without restriction throughout the zoning district but which, if 15 controlled as to number, area, location or relation to the 16 17 neighborhood, could promote the public health, safety, welfare, morals, order, comfort, convenience, appearance, prosperity or 18 general welfare. Such uses may be permissible in the zoning district 19 20 as exceptions if specific provision for the exception is made in the 21 Zoning Code and the uses are found by the Commission and the Council 22 to be in conformity with the standards and criteria set forth in 23 Section 656.131(c). In the case of exceptions for telecommunication 24 towers, the supplemental standards and criteria contained in Part 15 25 shall also apply. In the case for exceptions for alcohol related 26 uses, it shall constitute a rebuttable presumption that the proposed 27 exception meets the definition of exception and the criteria in 28 Section 656.131(c) where the proposed exception is the current lawful 29 use or prior lawful use of the same property or a portion thereof. 30 For purposes of this subsection "prior use" shall mean within the previous year from the date of the hearing on the exception. 31

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2	Section 2. Amending Chapter Section 656.131 (Zoning	ſ
3	Exceptions), Ordinance Code. Section 656.131 (Zoning Exceptions),	
4	Section 656.133 (Waivers for Minimum Distance Requirements for Liquor	
5	License Locations; Minimum Street Frontage Requirements; Signs;	
6	Minimum Distance Requirements for Medical Marijuana Dispensing	ſ
7	Facilities; Downtown Properties), Section 656.138. (Concurrent	
8	applications) Part 1 (General Provisions), Subpart D (Zoning	ſ
9	Exceptions, Variances and Waivers, Amendments to Final Order, Appeals	;
10	of Written Interpretations of the Director and Appeals of Final Orders	;
11	of the Commission, Part 1 (General Provisions), Chapter 656 (Zoning	ſ
12	Code), Ordinance Code is hereby amended to read as follows:	
13	CHAPTER 656 - ZONING CODE	
14	* * *	
15	PART 1. GENERAL PROVISIONS	
16	* * *	
17	SUBPART D ZONING EXCEPTIONS, VARIANCES AND WAIVERS, AMENDMENTS	
18	TO FINAL ORDER, APPEALS OF WRITTEN INTERPRETATIONS OF THE DIRECTOR	
19	AND APPEALS OF FINAL ORDERS OF THE COMMISSION	
20	* * *	
21	Sec. 656.131 - Zoning Exceptions	
22	(a) A proposal for a zoning exception may be initiated only upon	1
23	an application for zoning exception filed with the Department	
24	by the owner or his authorized agent. An application for a	L
25	zoning exception under the Zoning Code shall be in writing	ſ
26	and in the form prescribed by the <u>Department</u> Commission .	
27	Information required on the application may include, for	
28	example, the name and address of the owner and the agent, the	ž
29	property address and location, and a legal description and	l
30	real estate assessment number(s). Other information may	7
31	include the current zoning of the property, the exception	

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being sought, a list of owners of property within 350 feet, 1 2 identification of any previous zoning applications for the 3 property during the preceding five years and statements indicating how the standards and criteria for exceptions 4 5 which are set forth herein will be met. An application shall be accompanied by a site plan drawn to an appropriate scale 6 7 showing the property as it is intended to be developed or modified pursuant to the application for exception. The site 8 9 plan must show the following: Property dimensions; 10 (i) (ii) Buildings and dimensions; 11 (iii) Parking spaces and dimensions, including handicapped and 12 13 car pool spaces; (iv) Loading and unloading area, if applicable, with turn 14 15 around and dimensions; (V) Landscaped areas and dimensions; 16 (vi) Ingress and egress (driveways, alleys and easements); 17 18 (vii) Adjacent streets and right-of-way; (viii)North arrow and graphic scale; 19 20 (ix) Signage (if any); 21 Buildings setbacks and buffer (including dimensions); (X) 22 (xi) Adjacent current property uses;

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(xiii) Total land area; and

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(xiv) Total building coverage area.

(xii) Adjacent zoning districts;

Additional items may be required, to the extent applicable, as required by any site review guidelines which may be promulgated by the Department from time to time. The site plan, as approved, shall be binding upon the exception, if granted. Upon receipt of the application, the Zoning Administrator shall determine whether the application is complete within five (5) working days. If it is determined that the application is not complete, written notice shall be provided to the applicant specifying the deficiencies. The Zoning Administrator shall take no further action on the application until the deficiencies are remedied. When the application is determined to be complete, all fees must be paid as specified in Section 656.147.

* * *

7 this section, for alcohol-related (e)For purposes of zoning 8 exceptions, all preceding references to "Commission" shall mean the 9 Council. Alcohol-related zoning exception applications shall be 10 considered by the Council which shall apply the criteria set forth 11 in Section 656.131(c) and the definition of exception. Prior to 12 Council's hearings on the application, the Commission shall hear the application at a publicly noticed meeting and make a recommendation 13 of approval, denial or approval with conditions to the Council based 14 15 upon the criteria set forth in Section 656.131(c) and the definition 16 of exception. The Department shall be responsible for making an advisory recommendation with respect to each application for an 17 alcohol-related zoning exception. Public hearings for alcohol-related 18 19 zoning exceptions shall be noticed in the same manner as required for 20 rezonings as set forth in Section 656.137.

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Sec. 656.133 - Waivers for Minimum Distance Requirements for Liquor
 License Locations; Minimum Street Frontage Requirements; Signs;
 Minimum Distance Requirements for Medical Marijuana Dispensing
 Facilities; Downtown Properties.

(a) Waivers for minimum distance requirements for liquor license *locations; waiver criteria*. Applications for minimum distance
requirements for liquor license locations shall be considered
by the Commission Council pursuant to the criteria set forth
<u>in this subsection</u> in accordance with the notice and public
hearing requirements set forth in Section 656.137. Prior to

Council's hearings on the application, the Commission shall hear the application at a publicly noticed meeting and make a recommendation of approval, denial or approval with conditions to the Council in the same manner as the Commission based upon the criteria set forth in this subsection for zoning exceptions set forth in Section 656.131. Applications for waivers shall be in writing on the form prescribed by the Commission Department and filed with the Department together with the required number of copies and all required attachments. Upon receipt of the application, the Zoning Administrator shall determine whether the application is complete within five working days. If it is determined that the application is not complete, written notice shall be provided to the applicant specifying the deficiencies. The Zoning Administrator shall take no further action on the application until the deficiencies are remedied. When the application is determined to be complete, all fees must be paid as specified in Section 656.147.

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The waiver for minimum distance requirements from a <u>eC</u>hurch or <u>sS</u>chool for a liquor license location <u>may shall</u> be granted if there exist one or more circumstances which negate the necessity for compliance with the distance requirements, including, but not limited to the following:

- 24 The commercial activity associated with the alcoholic (1)25 beverage use is of a lesser intensity than the commercial 26 activity associated with the alcoholic beverage use 27 which previously existed on the same property or portion 28 thereof; e.g., there has been a reduction in the number 29 of seats or square footage or the type of license; The alcoholic beverage use is designed to be an integral 30 (2)
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part of a mixed planned unit development The alcoholic

beverage use is supplemental and subordinate to the primary use of the property such as: a hotel, motel, golf course, grocery store, sports facility or other use;

- (3) The alcoholic beverage use is located within a shopping center with an aggregate gross leasable area of 50,000 square feet or more, inclusive of all outparcels and meets the definition of a "bona fide restaurant", as defined in Section 656.805(c);
- 10(4) The building within which the
proposed is not directly visible from the grounds11proposed is not directly visible from the grounds12actively used as part of the Church or School along the13line of measurement defined in Section 656.806 and is14physically separated from the church or school, thereby15negating the distance requirement as a result of the16extra travel time; or
- 17 (5) <u>The Church within the applicable distance limitation is</u> 18 <u>located within a zoning district or districts which</u> 19 <u>allow, by right or exception, the same alcoholic</u> 20 beverage use that is sought by the applicant; or
- (6) There are other existing liquor license locations of a similar nature in the immediate vicinity of the proposed location; provided, however, that no waiver shall be granted pursuant to this criterion if the proposed liquor license location is closer to the church or school than other existing locations.
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Sec. 656.138. - Concurrent applications.

Applications on the same property, except for those properties located in the Downtown Overlay Zone, which include one or more combinations for zoning exception(s) and/or variance(s) and/or

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administrative deviation(s) and/or waiver(s) for minimum distance 1 requirements for liquor license locations and no rezoning of land may 2 3 be processed and approved or disapproved in a concurrent manner by the Planning Commission, except for those which require City Council 4 5 approval, which shall be approved or disapproved in a concurrent manner by the City Council. For administrative deviations heard by 6 7 the Planning Commission, pursuant to this section, the Planning Commission shall apply the criteria set forth in section 656.109, 8 9 Ordinance Code. Appeals of Planning Commission decisions on 10 administrative deviations, pursuant to this section, shall be processed consistent with sections 656.140, 656.141, 656.142, 11 656.143, 655.144 and 656.145, Ordinance Code. Applications on the 12 13 same property, except for those properties located in the Downtown Overlay Zone, which include a rezoning, waiver for the minimum street 14 15 frontage requirement and/or sign waiver and one or more of the exception(s) and/or variance(s) 16 following: zoning and/or 17 administrative deviation(s) and/or waiver(s) for minimum distance requirements for liquor license locations may be processed and 18 approved or disapproved in a concurrent manner by the City Council. 19 20 For zoning exception(s), variance(s), administrative deviation(s) 21 and/or waiver(s) for minimum distance requirements for liquor license 22 locations heard by the City Council, pursuant to this section, the 23 City Council shall apply the criteria set forth in sections 656.131, 24 656.132, 656.109, and 656.133, Ordinance Code, respectively. City 25 Council decisions on zoning exception(s), variance(s), administrative 26 deviation(s) and/or waiver(s) for minimum distance requirements for 27 liquor license locations, pursuant to this section shall be deemed 28 the final action of the City.

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30Section 5.AmendingPart3(Schedule of District31Regulations), Chapter 656 (Zoning Code), Ordinance Code.Part3

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1 (Schedule of District Regulations), Chapter 656 (Zoning Code), 2 Ordinance Code: is hereby amended to read as follows: 3 CHAPTER 656. ZONING CODE * * * 4 5 PART 3. SCHEDULE OF DISTRICT REGULATIONS * * * 6 7 SUBPART C. COMMERCIAL USE CATEGORIES AND ZONING DISTRICTS * * * 8 9 Sec. 656.313. - Community/General Commercial Category 10 11 A. Primary zoning districts. The primary zoning districts shall 12 include the following: 13 * * * IV. Commercial Community/General-1 (CCG-1) District. 14 15 * * * Permitted uses and structures 16 (a) * * * 17 (11) An establishment or facility which includes the retail sale 18 and service of beer or wine for off-premises consumption 19 20 or an establishment or facility which includes the retail 21 sale and service of all alcoholic beverages, including 22 liquor, beer or wine, for on-premises consumption in 23 conjunction with a restaurant. * * * 24 25 (c) Permissible uses by exception * * * 26 27 (23) A brewery which produces of up to ten thousand 2.8 (10,000) barrels per year of beer, mead and cider 29 (aggregate). Up to thirty (30) percent of total 30 production may be distributed off-site to a licensed distributor. The brewery may include the retail or 31 - 10 -

1	wholesale sale and service of beer, cider, mead and/or
2	wine for on-premises consumption and/or off-premises
3	consumption not in conjunction with the service of
4	food including permanent or restricted outside sale
5	and service that meet the performance standards and
6	development criteria set forth in Part 4 of the Zoning
7	Code. The beer, cider, mead or wine sold or served
8	may be produced on-site or off-site.
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10	V. Commercial Community/General-2 (CCG-2) District.
11	* * *
12	(a) Permitted uses and structures
13	* * *
14	(27) An establishment or facility which includes the
15	retail sale of all alcoholic beverages including
16	liquor, beer or wine for off-premises consumption
17	that is either: (i) located on property which is more
18	than one-half $(1/2)$ acre in area and for which the
19	establishment or facility is larger than five
20	thousand (5,000) square feet in size or (ii) is
21	immediately adjacent to a grocery store or in the
22	same shopping center as a grocery store and is owned
23	by the same person or entity as the grocery store or
24	a related corporate entity to the owner of the grocery
25	store.
26	* * *
27	(30) An establishment or facility which includes the
28	retail sale of beer or wine for off-premises
29	consumption or for on-premises consumption.
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(c) Permissible uses by exception

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(5) An establishment or facility, that is not a restaurant, which includes the retail sale and service of all alcoholic beverages including liquor, beer or wine for on-premises consumption.

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- 8 (16) A brewery which produces of up to ten thousand 9 (10,000) barrels per year of beer, mead and cider (aggregate). Up to thirty (30) percent of total 10 production may be distributed off-site to a licensed 11 distributor. The brewery may include the retail or 12 wholesale sale and service of beer, cider, mead and/or 13 wine for on-premises consumption and/or off-premises 14 15 consumption not in conjunction with the service of 16 food including permanent or restricted outside sale and service that meet the performance standards and 17 development criteria set forth in Part 4 of the Zoning 18 Code. The beer, cider, mead or wine sold or served 19 20 may be produced on-site or off-site.
 - (17) An establishment or facility which includes the retail sale and service of liquor for off-premises consumption that does not meet the criteria set forth in Sec. 656.313(A)(V)(a)(27).

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Section 6. Amending Subsection 656.368 (Springfield
Historic Zoning Districts), Ordinance Code. Subsections 656.368
IV.(c) (Community/General Commercial Category), Subpart I
(Springfield Zoning Overlay and Historic District Regulations) Part
3 (Schedule of District Regulations), Chapter 656 (Zoning Code),

* * *

1 Ordinance Code is hereby amended to read as follows: 2 3 CHAPTER 656. ZONING CODE * * * 4 5 PART 3. SCHEDULE OF DISTRICT REGULATIONS * * 6 7 SUBPART I. SPRINGFIELD HISTORIC ZONING DISTRICTS * * * 8 9 Sec. 656.368. - Community/General Commercial Category 10 Springfield Historic Zoning Districts include the following: * * * 11 12 IV. Commercial Community/General-Springfield (CCG-S) District. * * * 13 (a) Permitted uses and structures. 14 * * * 15 (15) An establishment or facility which includes the retail sale 16 17 and service of beer or wine for off-premises consumption or the retail sale and service of all alcoholic beverages, 18 19 including liquor, for on-premises consumption in 20 conjunction with a restaurant the service of food which is 21 ordered from a menu and prepared or served for pay for 22 consumption on-premises. 23 24 (c) Permissible uses by exception. 25 26 (13) A brewery which produces of up to ten thousand (10,000) 27 barrels per year of beer, mead and cider (aggregate). Up 2.8 to thirty (30) percent of total production may be 29 distributed off-site to a licensed distributor. The brewery may include the retail or wholesale sale and service of 30 beer, cider, mead and/or wine for on-premises consumption 31

and/or off-premises consumption not in conjunction with 1 the service of food including permanent or restricted 2 3 outside sale and service that meets the performance standards and development criteria set forth in Part 4 of 4 5 the Zoning Code. The beer, cider, mead or wine sold or served may be produced on-site or off-site. 6 7 656.802 Section 7. Amending Subsection 8 (Definitions), 9 Ordinance Code. Subsection 656.802 (Definitions), Part 8 (Alcoholic 10 Beverages), Chapter 656 (Zoning Code), Ordinance Code is hereby amended to read as follows: 11 CHAPTER 656. ZONING CODE 12 * * * 13 PART 8. ALCOHOLIC BEVERAGES 14 15 Sec. 656.802 - Definitions 16 17 For purposes of Part 8 and Section 656.133, Church means a 18 (d) building used principally as a place wherein persons regularly 19 20 assemble for religious worship, including sanctuaries, chapels 21 and cathedrals and on-site buildings adjacent thereto, such as 22 parsonages, friaries, convents, fellowship halls, Sunday schools 23 and rectories, but not including day care centers, community 24 recreation facilities, and private and/or secondary educational 25 facilities. This definition does not include property owned by a religious organization wherein persons do not regularly 26 assemble for religious worship or property which is not in 27 compliance with the current version of the zoning code, 28 ordinance code, building code, fire code or any other applicable 29 30 regulations. 31

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1 (f) For purposes of Part 8 and Section 656.133, School means a 2 private or public educational institution offering students an 3 academic curriculum, including kindergartens, elementary 4 schools, high schools, <u>day care for children or after-school</u> 5 care for children colleges and universities.

Sec. 656.805. - Distance limitations.

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8 Except as provided in other Sections, the distance limitations 9 for on- and off-premises consumption of alcohol, beer and/or wine 10 shall be as follows:

- There shall be no distance limitations for the sale of beer 11 (a) or wine for the off-premises consumption of beer and wine. 12 There shall be not less than 500 feet from an established 13 (b) sSchool, or eChurch or adult entertainment or service 14 15 facility, a retail facility which sells liquor for offpremises consumption of alcoholic beverages, including 16 beer and wine, and not less than 500 feet from an 17 established adult entertainment or service facility. 18
- (c) There shall be not less than 500 feet from an established <u>S</u>chool or <u>eC</u>hurch for a restaurant serving alcoholic beverages for <u>on-premises consumption</u>, that does not <u>qualify as a nightclub pursuant to Section 656.1601</u>, <u>Ordinance Code</u>.
- (d) There shall be not less than 1,500 feet from <u>a</u> an
 established sSchool or eChurch <u>a</u> facility which serves
 <u>alcoholic beverages for the on-premises consumption of</u>
 alcoholic beverages, <u>unless said facility is a restaurant</u>
 not in conjunction with the service of food, except as
 specifically provided herein.
- 30 (e) These distance limitations shall not apply to a <u>sS</u>chool or
 31 <u>eC</u>hurch located in a CN, CCG-1, or CCG-2 or CCG-S zoned

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district if the church or school is on a parcel of land with an unrelated principal use.

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Sec. 656.806. - Measurement of distances.

5 With respect to the distance between a location for which a 6 liquor license is proposed and an established <u>eChurch</u>, <u>sS</u>chool or 7 adult entertainment facility the distance shall be measured by 8 following a straight line from the nearest point of the building or 9 portion of the building used as part of the proposed location to the 10 nearest point of the grounds <u>actively</u> used as part of the <u>eChurch</u>, 11 <u>sSchool facilities</u>, or adult entertainment facility.

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13 Section 8. Non-conforming Uses. Any current uses as of the 14 date of this ordinance or uses for which permits and applications for 15 said uses have been submitted prior to the date of this ordinance 16 shall be considered legally non-conforming uses.

Section 9. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

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21 Form Approved:

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5 Office of General Counsel

/s/ Paige H. Johnston

26 Legislation Prepared By: Zach Miller

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