

1 Introduced by the Council President at the request of the Special
2 Committee on Redistricting:

3
4 **ORDINANCE 2022-01**

5 AN ORDINANCE REGARDING REDISTRICTING OF
6 THE JACKSONVILLE CITY COUNCIL DISTRICTS
7 AND GROUP AT-LARGE RESIDENCE AREAS, AND
8 DESIGNATING THE DUVAL COUNTY SCHOOL BOARD
9 DISTRICTS FOLLOWING THE 2020 CENSUS OF THE
10 CITY AS REQUIRED BY SECTIONS 5.02
11 (REDISTRICTING OF COUNCIL DISTRICTS AND
12 RESIDENCE AREAS) AND 13.03 (REDISTRICTING
13 OF SCHOOL BOARD DISTRICTS), *CITY CHARTER*;
14 PROVIDING LEGISLATIVE FINDINGS AND
15 RECITALS; ADOPTING AND ENACTING OF A
16 REDISTRICTING PLAN REGARDING CITY COUNCIL
17 DISTRICTS, CITY COUNCIL GROUP AT-LARGE
18 RESIDENCE AREAS, AND SCHOOL BOARD
19 DISTRICTS BASED ON THE 2020 CENSUS DATA;
20 AMENDING THE *CITY CHARTER* TO ATTACH
21 DISTRICT BOUNDARY DESCRIPTIONS FOR
22 FOURTEEN CITY COUNCIL DISTRICT BOUNDARIES
23 AND FOR FIVE CITY COUNCIL GROUP AT-LARGE
24 RESIDENCE AREA BOUNDARIES PURSUANT TO
25 SECTION 5.01 (COUNCIL MEMBERSHIP,
26 RESIDENCE AREAS AND DISTRICTS), *CITY*
27 *CHARTER*; AMENDING THE CITY CHARTER TO
28 DESIGNATE THE SEVEN SCHOOL BOARD DISTRICTS
29 PURSUANT TO SECTION 13.02 (SCHOOL BOARD
30 DISTRICTS), *CITY CHARTER*; PROVIDING FOR AN
31 INDEX OF EXHIBITS; DIRECTING THE CHIEF OF

1 LEGISLATIVE SERVICES TO SEND A COPY OF THIS
2 LEGISLATION TO MUNICODE; PROVIDING AN
3 EFFECTIVE DATE.
4

5 **WHEREAS**, Section 5.02 (Redistricting of council districts and
6 residence areas) and Section 13.03 (Redistricting of school board
7 districts), *Charter of the City of Jacksonville*, impose upon the City
8 Council the duty and responsibility of redistricting the Council
9 Districts, Council Group At-Large Residence Areas, and the School
10 Board Districts; and

11 **WHEREAS**, in making the redistricting plan, the Council is
12 obligated to insure that all the districts are as nearly equal in
13 population and are arranged in as logical and compact a geographical
14 pattern as possible to achieve and to ensure that all federal and
15 state constitutions, laws and requirements are complied with; and

16 **WHEREAS**, while the Council districts are based upon population
17 with respect to their size, the geographical arrangement and
18 territorial boundaries of the districts must take into consideration
19 other factors, particularly compactness and contiguity, so that the
20 people of the City, and their varied economic, social and ethnic
21 interests and objectives are adequately represented within the
22 Council; and

23 **WHEREAS**, Chapter 18 (Redistricting of Council and School Board
24 Districts), *Ordinance Code*, was enacted in order to set forth
25 legislative policy, to provide for appropriate public input, and to
26 provide for an adequate review of the redistricting plan before it
27 is enacted into law; now therefore

28 **BE IT ORDAINED** by the Council of the City of Jacksonville:

29 **Section 1. Legislative Findings; Recitals.**

30 The City Council finds as follows:

1 (a) The City Council Special Committee on Redistricting,
2 pursuant to section 18.104, *Ordinance Code*, selected the City's
3 Planning and Development Department, based on its professional
4 qualifications and experience in redistricting, as the redistricting
5 consultant to assist the City Council in producing, analyzing, and
6 assessing territorial and population maps of the City of Jacksonville
7 based on the 2020 United States Census data.

8 (b) The City Council Special Committee on Redistricting,
9 pursuant to Chapter 18, *Ordinance Code*, did, after several hearings,
10 meetings and workshops, transmit a preliminary proposed redistricting
11 plan, dated October 28, 2021 (the "Proposed Plan") to the City
12 Council, which was referred to the City Council Rules Committee. The
13 Proposed Plan establishes preliminary proposed boundaries for the 14
14 City Council Districts and 5 City Council Group At-Large Residence
15 Areas, pursuant to Section 18.106, *Ordinance Code*. The Proposed Plan
16 was accompanied with a report attached hereto as **Exhibit 1** containing
17 the following information:

18 (i) A map of the General Services District showing both
19 the existing district boundaries and the proposed district
20 boundaries;

21 (ii) A table indicating the population of each proposed
22 district and the variations of each such population from the
23 population average for all the districts, with an explanation of the
24 variation in each district;

25 (iii) A statement of the methodology used in arriving at
26 the particular plan recommended by the Special Committee on
27 Redistricting;

28 (iv) An appendix of any other redistricting plans
29 considered or created by the Special Committee on Redistricting in
30 the process of creating the recommended plan, with the reasons for
31 rejection of each such redistricting plan; and

1 (v) Comments and recommendations deemed necessary or
2 advisable by the Special Committee on Redistricting to explain or
3 illustrate the plan.

4 (c) The City Council Rules Committee, pursuant to Section
5 18.107, *Ordinance Code*, held several hearings, meetings and
6 workshops, and analyzed and assessed the Proposed Plan, as well as
7 proposed amendments thereto, in accordance with the 2020 United States
8 Census data and appropriate legal criteria.

9 (d) The City Council Rules Committee, after careful
10 consideration of redistricting standards, practices and principles
11 and the testimony and evidence received at all of the public hearings
12 approved, and reported the Proposed Plan (with or without amendments
13 thereto (the "Amended Plan")) attached hereto as **Exhibit 2**, to the
14 entire City Council for its consideration.

15 (e) Any changes in final map; whether substantial change. The
16 largest individual change in any one district is less than ____
17 percent (_%). The total overall change for the total population is
18 less than ___ percent (__%). The Council finds that the changes made
19 in this map do not constitute a substantial change, based on the
20 following:

21 *This section will be edited during the process if the Rules*
22 *Committee and/or City Council make adjustments to the final maps.*

23 **Section 2. Charter of the City of Jacksonville amended to approve**
24 **and enact the City of Jacksonville Redistricting Plan establishing**
25 **City Council Districts and City Council Group At-Large Residence**
26 **Areas.**

27 In accordance with the *Charter of the City of Jacksonville*
28 (*"Charter"*) and Chapter 18, (Redistricting of Council and School
29 Board Districts), *Ordinance Code*, and in conjunction with the 2020
30 United States Census data, the City Council approves, adopts and
31 enacts the City Council District and City Council Group At-Large

1 Residence boundaries as set forth in the final (Amended) Plan (the
2 "Council District and Group At-Large Residence Area Plan") attached
3 hereto as **Exhibit 3**.

4 **(a) 14 City Council Districts.** The *Charter* is hereby amended
5 by repealing and removing Appendix 1 of the *Charter*, which defines
6 the City Council Districts based on the 2010 United States Census
7 data, as described by metes and bounds, attached hereto as **Exhibit**
8 **4**, and enacting and replacing same with a new Appendix 1 of the
9 *Charter* which defines the City Council Districts based on the 2020
10 United States Census data, as described by metes and bounds, attached
11 hereto as **Exhibit 5**.

12 **(b) 5 City Council Group At-Large Residence Areas.** The *Charter*
13 is hereby amended by repealing and removing Appendix 1-A, which
14 defines the City Council Group At-Large Residence Areas based the
15 2010 United States Census data, as described by metes and bounds,
16 attached hereto as **Exhibit 6**, and enacting and replacing same with
17 Appendix 1-A which defines the City Council Group At-Large Residence
18 Areas based on the 2020 United States Census data, as described by
19 metes and bounds, attached hereto as **Exhibit 7**.

20 **Section 3. Charter of the City of Jacksonville amended to**
21 **designate the seven school board districts pursuant to section 13.02**
22 **of the Charter.**

23 Section 18.110, *Ordinance Code*, provides that the redistricting
24 of the 14 Council Districts shall automatically reapportion the school
25 board districts as provided in Section 13.03, *Charter*, as illustrated
26 in **Exhibit 8** attached hereto. Section 13.02, *Charter*, establishes
27 that each School Board District shall be comprised of two adjoining
28 Council Districts. The *Charter* is hereby amended by repealing and
29 removing Section 1 of Appendix 2 of the *Charter*, which defines the
30 Duval County School Board Districts based on the 2010 United States
31 Census data attached hereto as **Exhibit 9**, and enacting and replacing

1 same with a new Section 1 of Appendix 2 of the *Charter* which defines
2 the School Board Districts based on the 2020 United States Census
3 data attached hereto as **Exhibit 10**.

4 **Section 4. Index of Exhibits.** An index of the exhibits
5 referred to in this ordinance are as follows:

- 6 Exhibit 1 Proposed Plan/Report (Map)
- 7 Exhibit 2 Amended Plan (Map)
- 8 Exhibit 3 Final Amended Plan (Map)
- 9 Exhibit 4 Appendix 1-2010 City Council Districts
10 (metes and bounds description)
- 11 Exhibit 5 Appendix 1-2020 City Council Districts
12 (metes and bounds description)
- 13 Exhibit 6 Appendix 1A-2010 City Council At-Large Residence
14 Areas (metes and bounds description)
- 15 Exhibit 7 Appendix 1A-2020 City Council At-Large Residence
16 Areas (metes and bounds description)
- 17 Exhibit 8 School Board Districts Map 2020
- 18 Exhibit 9 Appendix 2, Section 1- 2010 School Board
19 District Designations
- 20 Exhibit 10 Appendix 2, Section 1- 2020 School Board
21 District Designations

22 **Section 5. Directing the Chief of Legislative Services to**
23 **forward this Legislation to Municode.** The Chief of Legislative
24 Services is directed to forward this legislation to the Municipal
25 Code Corporation.

26 **Section 6. Effective Date.** This ordinance shall become
27 effective upon signature by the Mayor or upon becoming effective
28 without the Mayor's signature.

1 Form Approved:

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4 /s/ Paige H. Johnston

5 Office of General Counsel

6 Legislation prepared by: Paige H. Johnston

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