

City Council Presentation on Ordinance 2023-20: Part 1



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Government Operations, Office of General Counsel

Past, Present, and Future Ordinance 2023-20: Procurement (Ch. 126)

Introduced by Council Member Cumber on January 10, 2023 (1st Reading)

Public Hearing on January 24th (2nd Reading)

Deferred in Committees since Feb. 6th

Presentations through September 18th/19th committee cycle

Amendments to the bill (OGC/Procurement will prepare)

Committee Action on Oct. 2nd/3rd

Final City Council Action on Oct. 10th

Three Presentation Topics – Over Three Committee Cycles

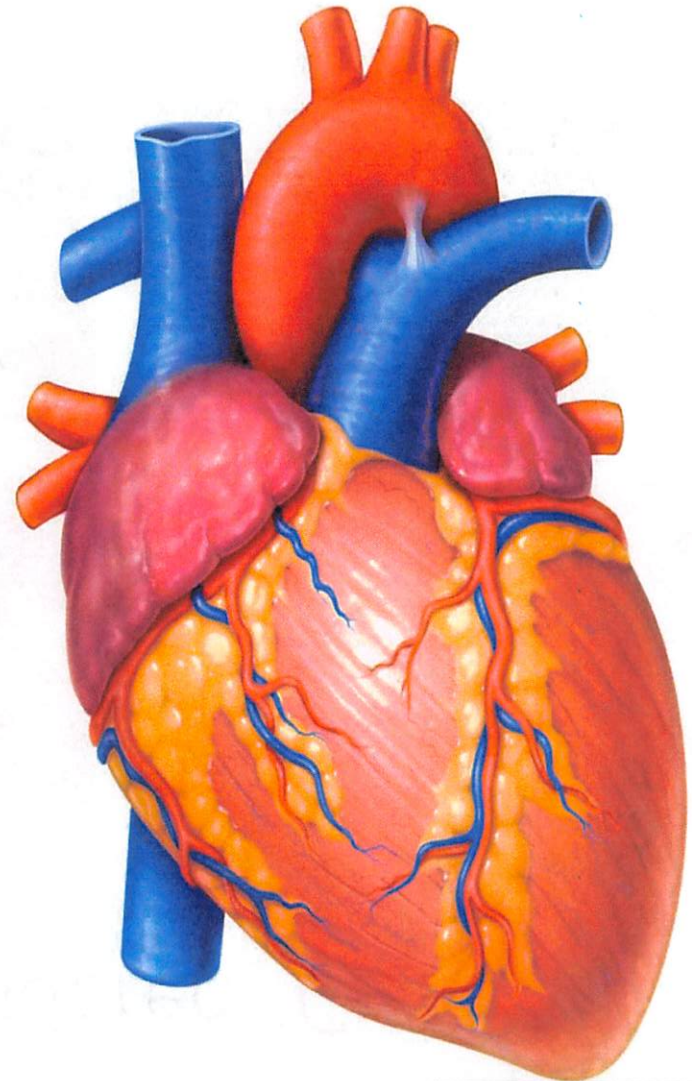
Part I	Part II	Part III
Aug. 14 th - 15 th	Sept. 5 th - 6 th	Sept. 18 th -19 th
General Regulations	Contract Administration/ Oversight	Procurement Modes, Methods and Procedures
Reorganization/ Scope of Awards Committee	Ethics and Transparency in Public Contracting	

1968 Context: Consolidation and Central Services

“A Quiet Revolution” by Richard Martin

- “**At the heart** of the philosophy behind all the moving and merging and restructuring was **Central Services**, a concept which reflected consolidation’s fundamental purpose—to **hold down the cost of government while making it more efficient and economical**. Central Services introduced the management techniques and higher operational standards.”
- Mayor Hans Tanzler referred to Central Services as the “**heart and soul of consolidation**.”
- “Sigfrid Pearson, the Central Services Department head, regarded **Central Services** as “**the brain center**” of the new government and **the heart of consolidation**.”
- “It would be through **Central Services** that many of consolidation’s promised **economics and greater efficiencies would be achieved**, for example in standardized professional bidding, purchasing and insurance procedures.”

Central Services are to the
Consolidated Government
what the
Heart is to the *Body*



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SO, what services were considered “*Central Services*” in 1968?

Motor Pool
(Fleet)

Personnel
(Employee
Services)

Communications
(ITD)

Legal (OGC)

Public Relations

?????

Purchasing Division (Procurement)



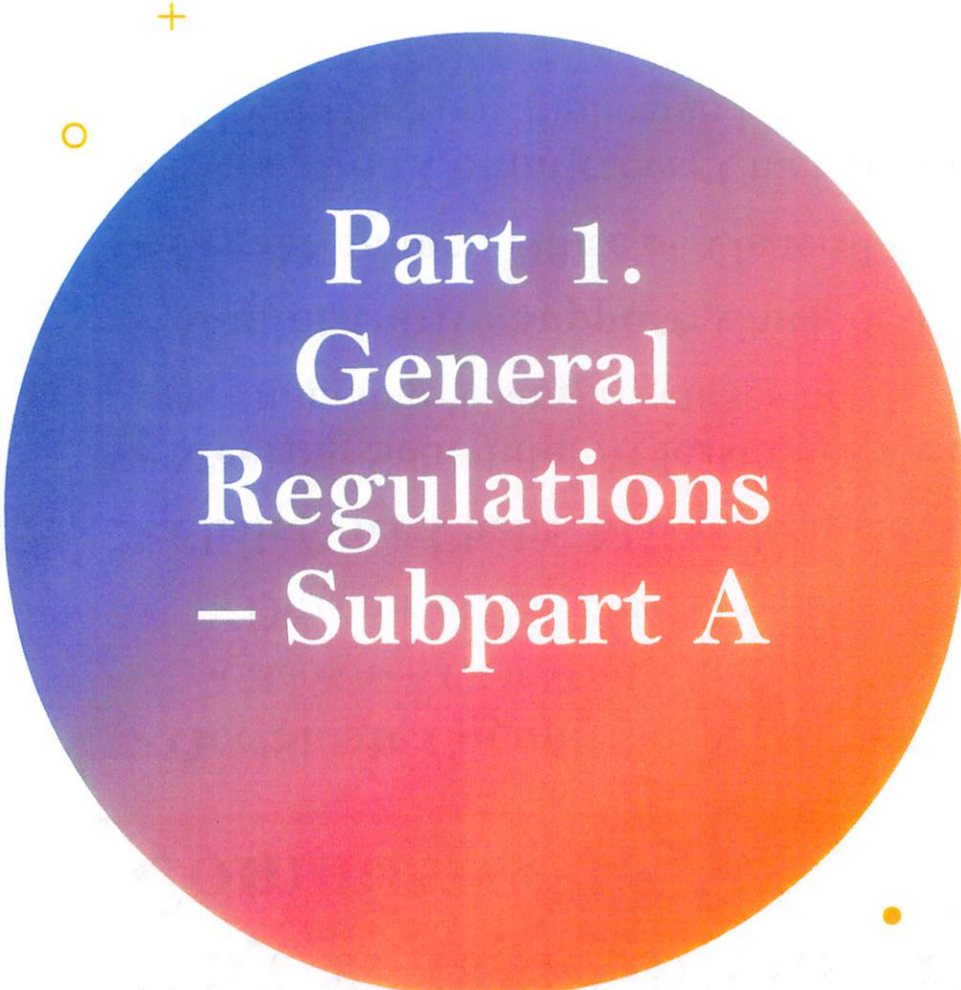
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2023 Context: Introducer's Goals and Objectives

- ❖ Authorize new technology methods in City procurement and use of e-Procurement to increase efficiencies in City procurement
- ❖ Streamline procurement awards committees and scope of review
- ❖ Grant more flexibility to Procurement Division to use various procurement methods permitted under State law and move procurement procedures from the Procurement Code to the procurement manual
- ❖ Clarify vendor/contractor rights in bid protests, suspension, and debarment proceedings
- ❖ Add more transparency, accountability via contract administration and oversight, and ethics in public procurement contracting
- ❖ Update the Procurement Code in accordance with current laws
- ❖ Collaborative approach in developing bill (received input Council Auditors, Inspector General, Procurement Chief)



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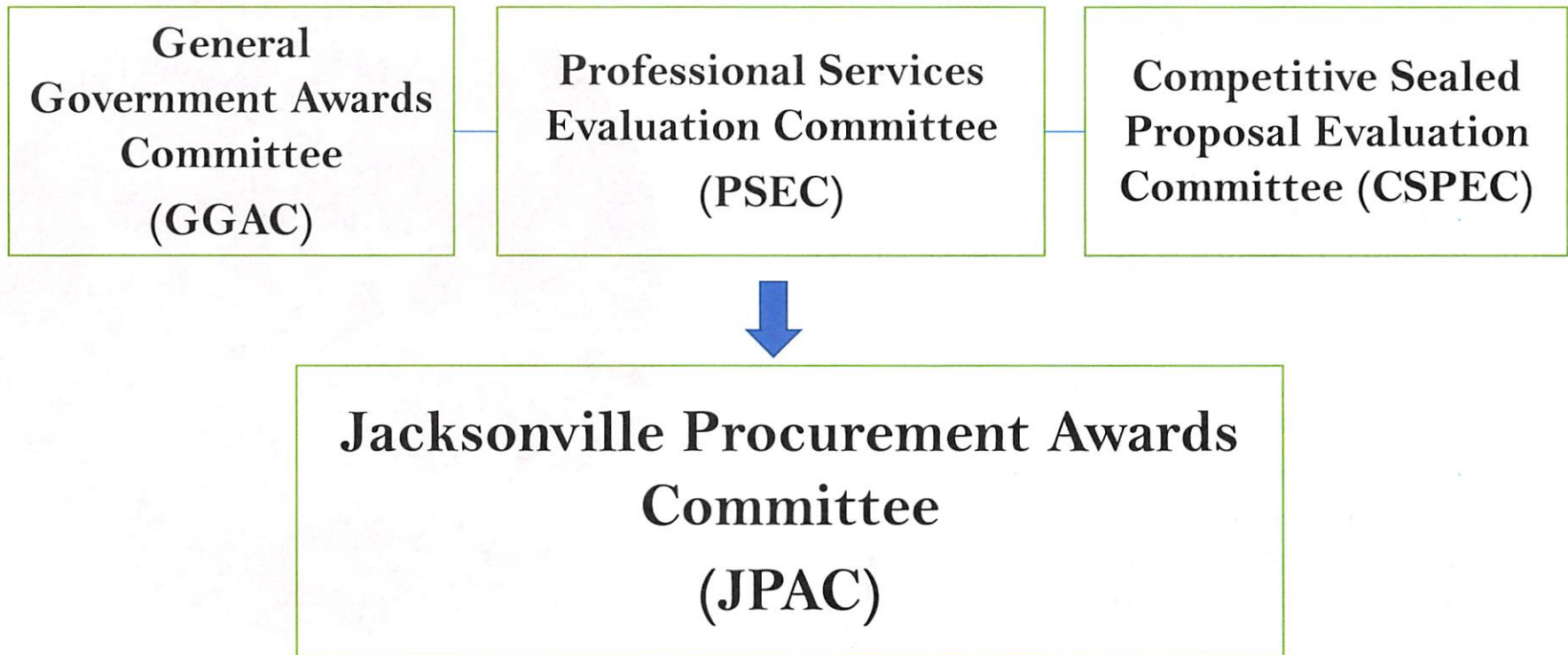
**Part 1.
General
Regulations
– Subpart A**

- **Renaming** to the “Jax P-Code” – refers to the Jacksonville Procurement Code
- **Guiding Procurement Principles**
- **Jax P-Code Applicability**
 - City Agencies - Yes
 - Independent Agencies – For most no, unless voluntarily using
- **Execution of Contracts/Purchase Orders**
 - Executive Branch - Mayor
 - Legislative Branch – Council Pres.
 - Purchase Orders – Procurement Chief
- **Access to Supplier Records**
 - City rights to access Supplier records
 - Suppliers must comply with applicable laws (i.e., Public Records)
- **Exemptions from Competitive Solicitations** (discuss in Part III)

Part 2. Jacksonville Procurement Awards Committee (JPAC)

- **One Single Committee:** New Composition – 3 members
 - Removes OGC and Chief of Procurement as members
 - Director of Finance; Director of Public Works; City Risk Manager
- **Chair/Vice Chair:** Mayor designates
- **Meeting Schedule:** At least once a week, but may meet more frequently to accommodate Using Agencies needs
- **Administrative Support:** Chief of Procurement/Procurement Division
- **Legal Support:** Office of General Counsel
- **Evaluation Committees:** Chief of Procurement will designate at least two (2) individuals from applicable Using Agency to evaluate solicitations

Streamline Three (3) Procurement Awards Committees into One (1) Procurement Awards Committee



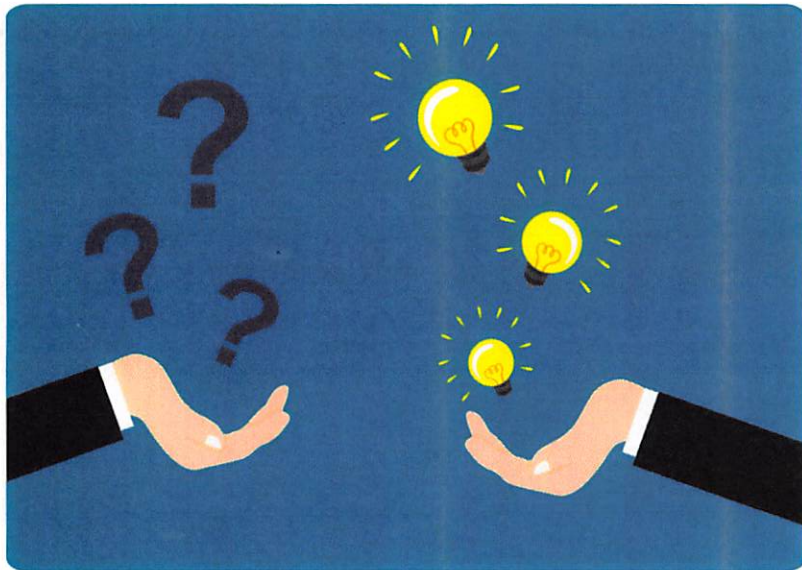


JPAC



- **JPAC Duties:**

- Approve awards for Formal Purchases (supplies/professional services/contractual – 150k, professional design services – 325k/35k, capital improvements – 200k); one committee reviews all procurement types
- Approve Chief of Procurement's amendments to Procurement Operating Manual/rules regarding bidder responsibility and bonds
- JPAC will no longer review solicitation documents (PSEC/CSPEC Solicitations); Using Agencies will continue to work with Procurement Division in the development of solicitation documents
- Adopt standards for supplies
- Cancel or reject bids in consultation with the Chief and Using Agencies
- Hear and make final decisions on protests, suspensions, and debarments
- JPAC makes recommendations to the Mayor for approval (or Independent Agency as applicable)



**For questions or bill
amendment ideas, please
call:**

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