

1 Introduced by Council Member Peluso:

2
3 **RESOLUTION 2026-356**

4 A RESOLUTION EXPRESSING THE RECOMMENDATION OF
5 THE COUNCIL OF THE CITY OF JACKSONVILLE THAT ANY
6 FUTURE PRE-TRIAL DETENTION FACILITY OR
7 CORRECTIONAL CENTER REPLACING OR SUPPLEMENTING
8 THE JOHN E. GOODE PRE-TRIAL DETENTION CENTER
9 SHALL NOT BE LOCATED IN ANY NEIGHBORHOOD OR AREA
10 THAT WAS DESIGNATED AS "HAZARDOUS" (GRADE "D")
11 ON THE 1937-1940 HOME OWNERS' LOAN CORPORATION
12 RESIDENTIAL SECURITY MAPS FOR THE CITY OF
13 JACKSONVILLE, STRONGLY ADVISING THAT
14 HISTORICALLY REDLINED AREAS BE EXCLUDED FROM
15 CONSIDERATION RECOGNIZING THAT PLACING SUCH A
16 FACILITY IN HISTORICALLY REDLINED COMMUNITIES
17 WOULD PERPETUATE THE HARMFUL LEGACY OF SYSTEMIC
18 DISCRIMINATION, AFFIRMING THE CITY'S COMMITMENT
19 TO ENVIRONMENTAL JUSTICE AND EQUITABLE
20 DEVELOPMENT, ENCOURAGING ROBUST COMMUNITY
21 ENGAGEMENT IN THE SITE-SELECTION PROCESS AND
22 ENCOURAGING SITE SELECTION THAT PRIORITIZES
23 EQUITY, HISTORICAL JUSTICE, AND COMMUNITY
24 REINVESTMENT; PROVIDING AN EFFECTIVE DATE.

25
26 **WHEREAS**, in April 2024 the Jacksonville City Council unanimously
27 adopted Resolution 2024-0216-A, formally recognizing the historical
28 reality of redlining in Jacksonville and its continuing harmful
29 effects on predominantly Black neighborhoods, including but not
30 limited to LaVilla, Durkeeville, Mixon Town, Sugar Hill, Eastside,
31 Long Branch, and Moncrief; and

1 **WHEREAS**, Resolution 2024-0216-A specifically acknowledged that
2 these communities were subjected to discriminatory housing practices
3 known as redlining, whereby the federal government, banks, and other
4 lending institutions denied or limited financial services to
5 residents of certain neighborhoods based on racial or ethnic
6 composition, most notably through the Home Owners' Loan Corporation
7 ("HOLC") maps created in the 1930s and 1940s, such as the maps
8 described in the LISC Jacksonville online article, *Introduction to*
9 *Redlining: What is "Redlining" and how has it impacted Jacksonville?*,
10 that designated predominantly Black neighborhoods as "Hazardous"
11 (Grade "D") investment areas; and

12 **WHEREAS**, Resolution 2024-0216-A explicitly committed the City
13 of Jacksonville to redress the lingering effects of redlining,
14 including wealth disparities, limited access to credit, diminished
15 property values, and disproportionate exposure to environmental and
16 infrastructural harms in historically redlined communities; and

17 **WHEREAS**, these discriminatory practices prevented generations
18 of Black families from building wealth through homeownership,
19 accessing quality housing, and investing in their communities,
20 creating disparities that persist in the present day; and

21 **WHEREAS**, the City of Jacksonville is currently engaged in
22 planning for the replacement or relocation of the aging John E. Goode
23 Pre-Trial Detention Center, with potential costs exceeding one
24 billion dollars and with site-selection processes underway or
25 imminent; and

26 **WHEREAS**, the siting of correctional facilities can have
27 significant impacts on surrounding neighborhoods, including effects
28 on property values, community character, economic development
29 opportunities, and the overall well-being of residents; and

30 **WHEREAS**, the placement of large-scale correctional facilities
31 has historically been used as a tool of racialized disinvestment,

1 often concentrating negative land uses in communities already
2 burdened by the intergenerational harms of redlining, segregation,
3 urban renewal, and environmental injustice; and

4 **WHEREAS**, locating a new jail or correctional campus in or
5 adjacent to neighborhoods that were designated "Hazardous" (Grade
6 "D") on the HOLC Residential Security Maps would directly contradict
7 the City's stated commitment to redress the effects of redlining,
8 would further stigmatize and devalue those communities, and would
9 perpetuate racial and economic inequity rather than advance healing
10 and reinvestment; and

11 **WHEREAS**, principles of environmental justice and equitable
12 development instruct that communities that have historically suffered
13 from discriminatory policies should not bear additional burdens as a
14 result of governmental decisions about the location of major public
15 facilities; now therefore

16 **BE IT RESOLVED** by the Council of the City of Jacksonville:

17 **Section 1.** The City Council hereby declares its
18 determination that no new pre-trial detention facility, county jail,
19 correctional center, or related campus replacing or supplementing the
20 existing John E. Goode Pre-Trial Detention Center shall be sited in
21 any neighborhood, census tract, or geographic area that was designated
22 "Hazardous" Grade "D" (outlined in red) on the 1937-1940 Home Owners'
23 Loan Corporation Residential Security Maps for Jacksonville. The City
24 Council strongly encourages the Mayor, the Jacksonville Sheriff's
25 Office, and all consultants or private partners involved in
26 feasibility studies, requests for proposals, or site evaluations to
27 exclude all historically redlined (Grade "D") areas from
28 consideration and to document compliance with this request and
29 recommendation guidance in all reports and recommendations. The City
30 Council affirms that site selection for a new or expanded pre-trial
31 detention facility shall be conducted in accordance with principles

1 of environmental justice and equitable development, ensuring that
2 historically disadvantaged communities are not subjected to
3 additional burdens and that such decisions advance the City's
4 commitments to historical justice, economic inclusion, and
5 neighborhood revitalization. The City Council expects and encourages
6 robust community engagement in the site-selection process, with
7 particular attention to ensuring that the voices of residents from
8 historically marginalized communities are heard and given meaningful
9 consideration and further urges that compliance with the policy
10 recommendation expressed in this Resolution be documented in all
11 reports and recommendations. The City Council encourages
12 prioritization of sites that advance historical justice and community
13 reinvestment by enabling economic development opportunities,
14 protecting vulnerable communities from additional burdens, and
15 aligning correctional facility placement with modern best practices
16 in rehabilitation, mental health treatment, and community safety.

17 **Section 2. Effective Date.** This Resolution shall become
18 effective upon signature by the Mayor or upon becoming effective
19 without the Mayor's signature.
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21 Form Approved:
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23 /s/ Shannon MacGillis

24 Office of General Counsel

25 Legislation Prepared By: Council Member Peluso, District 7

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