

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2019-505

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 23, 2019

Committee(s) of Reference: F

Date of Analysis: July 25, 2019

Type of Action: Adoption of 2020-24 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

Bill Summary: The bill adopts the 2020-24 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY18/19. The bill acknowledges compliance with the Budget Code’s capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY19-20. It declares the City’s intent to advance internally available funds for projects and to reimburse itself for all or a portion of those expenses via future borrowing. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

Background Information: The CIP proposes spending \$153,317,925 million in FY19-20 on “general capital improvement projects”, with \$117.2 million being borrowed funds. The largest projects are \$20 million for UF Health-Jacksonville hospital campus improvements, \$12 million for roadway resurfacing, \$5 million for Jacksonville Zoo projects, \$4.2 million for Friendship Fountain repairs and \$3.6 million for the first phase of Ed Ball Building power upgrades.

The CIP proposes \$10,608,000 in stormwater projects in FY19-20 funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$3.85 million to the LaSalle Street outfall project. For solid waste projects it also proposes \$6.6 million for a Trail Ridge Landfill leachate evaporator system and \$424,360 for continuation of the Trail Ridge Landfill expansion project, both using borrowed funds.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$732,256,356 from FY20 through FY24, with \$545,003,560 (74%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$51,408,162 million funded without any borrowing. The 5-year CIP for solid waste projects includes a total \$43,634,333 for 3 projects – Trail Ridge Landfill expansion, environmental compliance citywide and the landfill leachate evaporator system – all paid by borrowing.

Policy Impact Area: Capital improvement budgeting

Fiscal Impact: The City's total CIP projects cost for FY19-20 (General Fund, stormwater, solid waste) is \$170,948,447. The total project value for the 5-year CIP is \$827,298,851.

Analyst: Clements