

City of Jacksonville

117 W. Duval Street
Jacksonville, FL 32202



Meeting Minutes

Tuesday, January 20, 2026

9:30 AM

Council Chamber,
1st Floor, City Hall

Neighborhoods, Community Services, Public Health and Safety Committee

Mike Gay, Chair

Randy White, Vice Chair

Ken Amaro

Chris Miller

Ron Salem - Early Departure 11:50 a.m.

Michael Boylan

Tyrona Clark-Murray

Legislative Assistant: Barbara Ireland Hobson

Council Auditor's Office: Phillip Peterson, Asst. Council Auditor

Council Research: Brandon Russell

Office of General Counsel: Mary Staffopoulos, Deputy

Administration: Bill Delaney

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

Meeting Convened: 9:30 a.m. Meeting Adjourned: 12:23 p.m.

Present: 7 - Mike Gay, Randy White, Ron Salem, Chris Miller, Ken Amaro, Michael Boylan and Tyrona Clark-Murray

Attendance:

CP Carrico: Visiting

CVP Howland: 2025-872

CM Arias: 2025-811

CM Peluso: 2025-811

Item/File No.	Title History
1. <u>2024-0966</u>	<p>ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)</p> <p>11/26/24 CO Introduced: NCSPHS, R, F</p> <p>12/2/24 NCSPHS Read 2nd & Rerefer</p> <p>12/2/24 R Read 2nd & Rerefer</p> <p>12/3/24 F Read 2nd & Rerefer</p> <p>12/10/24 CO PH Read 2nd & Rerefer</p> <p>Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24</p>
2. <u>2025-0361</u>	<p>DEFER</p> <p>ORD Concerning Retiree Adjustment Payments; Incorporating Recitals; Auth a Retired Employee Adjustment Payment to Retirees & Beneficiaries of the Correctional Officers, General Employees & Police & Fire Pension Funds of the City; Prov for Funding from Pension Liability Surtax; Requiring Certification of Eligibility by the Administrator of the General Employees' Pension Plan & Executive Director of the Police & Fire Pension Plan; Prov for Timing of Payments (Reingold) (Introduced by CM White) (Co-Sponsors CMs Johnson, Gay, Carlucci, Amaro, Gaffney, Jr., Carrico, Peluso & Pittman)</p> <p>5/13/25 CO Introduced: NCSPHS, F</p> <p>5/19/25 NCSPHS Read 2nd & Rerefer</p> <p>5/20/25 F Read 2nd & Rerefer</p> <p>5/27/25 CO PH Read 2nd & Rerefer</p> <p>Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/27/25</p>

DEFER

3. [2025-0811](#) ORD-MC Concerning ACPS; Amend Sec 462.106 (Procedures), Pt 1 (General), Ch 462 (Animals), Ord Code, to Clarify Standards for Issuance of Citations; Amend Sec 462.201 (Cruelty to Animals Defined Generally), 462.203 (Neglecting or Abandoning Animals), 462.204 (Restraint by Tethering), 462.205 (Dog Fighting & Other Animal Fighting), 462.209 (Citation), & 462.210 (Taking Custody of Mistreated Animals), Pt 2 (Cruelty to or Neglecting Animals), Ch 462 (Animals), Ord Code, to Revise & Clarify Provisions Related to Cruelty, Neglect, Abandonment, & Tethering of Animals, to Specificy That Animal Fighting Activities Constitute Animal Cruelty, & to Align the Code with the Required Timelines & Procedures for Animal Custody Petitions Outlined in Sec 828.073, F.S.; Amend Sec 462.301 (General), 462.302 (Noise), 462.303 (Animals At-Large Prohibited), 462.304 (Habitual Nuisance), & 462.305 (Destruction of Property & Biting), Pt 3 (Nuisances), Ch 462 (Animals), Ord Code, to Simplify Language & Clarify Standards for Issuance of Citations; Amend Sec 462.601 (Impounding of Animals), Pt 6 (Impoundment, Surrender, Redemption & Adoption), Ch 462 (Animals), Ord Code, to Reduce the Required "Stray Hold" Period from 6 Days to 3 Days; Prov for Codification Instructions (Hartung) (Introduced by CM Arias)(Co-Sponsor CM Peluso)
10/28/25 CO Introduced: NCSPHS, R
11/3/25 NCSPHS Read 2nd & Rerefer
11/3/25 R Read 2nd & Rerefer
11/12/25 CO PH Read 2nd & Rerefer
1/20/26 NCSPHS Amend/Approve 6-0
1/20/26 R Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

AMEND/APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment.

CM Clark-Murray asked if the items mentioned in the amendment have been clarified or if they need to clarify them. Mr. Peterson said that the Auditor's Office, working with CM Arias, ACPS, and OGC, determined that some items needed to be cleaned up so that Section 462 of the Ordinance Code would be consistent, and that items 1 through 6 of the amendment made those changes.

The amendment was approved unanimously. The bill was moved as amended and seconded.

CM Arias said the bill had been in the queue for several months and that he had held several community meetings on it. He said there are many aspects of the bill beyond the stray hold. He said he would like to call Michael Bricker from ACPS, Vickie Nelson, who runs the Lost Pets Facebook page, and Richard Reichard with Administrative Services to the podium.

Mr. Reichard assured the Committee that the changes were intended to enhance the health, wellness, and safety of animals in the shelter. He added that the bill gives officers the flexibility and power to make decisions in the field to help animals if something does not look right.

Mr. Bricker explained the highlights of the bill. He began by focusing on the sheltering and tethering components of the bill. He explained that those were hard to enforce currently because officers were required to weigh both the dog and the chain at the area of investigation. It also required the chain to be no more than 1/8 of the dog's weight. This bill would empower officers, who are experts, to say that a chain is too big for a particular dog and then provide a replacement chain for the dog.

Mr. Bricker said the current rules for sheltering require a roof, three walls, and a solid floor, but do not address other elements such as direct sunlight or rain leaking into a dog house; he said the legislation would require protection from the weather.

Mr. Bricker then explained the stray hold changes, iterating that the faster an animal moves in and out of the shelter, the healthier that shelter is. He said their adoptions are higher than ever, saving 87 percent of all animals that come to shelters. He added that 67 percent of animals that are returned to an owner are returned within the first three days. He said the change in the stray hold policy is an easy fix and is nationally recognized.

CM Arias said he received information about other Florida counties' stray hold periods. He said that Nassau and St. Johns County have five-day stray holds; Clay County has no codified stray hold; Miami-Dade and Broward County have three-day holds. Mr. Bricker added that some counties do not have a codified stray hold, but for those that do, the minimum is three days. CM Arias stated that Duval County's hold is six days and noted concerns among the public that reducing the stray hold may lead to an increase in euthanizations. He asked if ACPS shelters were no-kill shelters. Mr. Bricker said they were at 89 percent, just shy of 90. He said the only animals that are euthanized are those that are very sick or injured. He noted that they have had one dog in their care for almost two years.

CM Miller stated that he was concerned that roughly 33 percent of pets with owners who are not reunited within three days may not be returned to their owners if the stray hold period is reduced. He noted that he had heard concerns from the public about communication with ACPS and the capacity of

its staff. He said he is worried that pets with owners may be adopted out more quickly than they can be reunited with their owners.

Mr. Bricker clarified that although 67 percent of dogs with owners are reclaimed within three days, only 15 percent of dogs brought to shelters are returned to their owners. He added that the chance that they adopt out a dog with an owner is very small. He said they have instituted programs to prevent that, like microchip clinics, and added that if animals come in with a microchip or tags, they hold them for a longer period, since the stray hold period doesn't apply to them. He said they also have a partnership with Petco Love Lost, a facial recognition software for animals. He said animals that come into their locations are put on their website immediately. He also said that people can submit a ticket through 630-CITY that will be escalated if their pet has been lost and they are out of town. He added that there have been many changes to their website to make it more user-friendly.

CM Miller thanked Mr. Bricker for the updates and added that he would like to propose an amendment. He said he wanted to make sure the voices of those with concerns were heard. He asked whether, if a person went to a shelter to retrieve their dog and found that the dog had been adopted by someone else, the new owner would be entitled to the dog. Mr. Bricker confirmed that would be the case, but reiterated that it does not happen frequently. CM Miller said his amendment would require dogs with owners to be fostered for a period after the stray hold period before being adopted. CM Miller said it seemed that dogs who remained in the shelter for an extended period were contributing to capacity issues, which wouldn't be addressed by reducing the stray hold. He asked what policy changes would be implemented to address that issue.

Mary Staffopoulos said that fostering is already done by ACPS, irrespective of CM Miller's proposed amendment. She also raised a concern about an assumption of risk associated with dogs with owners placed in foster situations versus adopting them. CM Miller said he was fine with however it needed to be worded, but emphasized he wanted to provide more buffer for dogs with owners to ensure their owners have enough time to reunite with them. Ms. Staffopoulos then suggested they consider the length of the stray hold itself. She noted again that different counties and municipalities have varying stray hold durations and that those with the shorter periods come with a number of exceptions.

Mr. Reichard reiterated that the stray hold reduction applies only to animals without a collar, microchip, or other identifying features, which represents a very small portion. CM Miller then asked what that number was. Mr. Bricker said that at any time, they have 20-25 dogs on pre-pay, which means they have been pre-adopted and waiting for the end of the stray hold, which would be reduced by three days if the bill passed. Mr. Bricker said that for 2024, they took in 3,584 total dogs, of which 392 were returned to their owners. CM Miller asked how many of those returned to the owner were past the three-day period. Mr. Bricker said 21 percent were held for 4-11 days, and 11 percent were held for more than 11 days. CM Miller estimated that about 60 dogs were reunited with owners who might not have been if the stray hold were reduced, and said that was the issue he wanted to address. He added that he thought the bill made good changes otherwise.

CM Clark-Murray explained that she had heard the same concerns as CM Miller and called Vickie Nelson to the podium. Ms. Nelson explained that the bill removed minimum requirements for shelter and tethering. She said that from her decade of running the Lost Pets social media accounts, she's noticed it takes about five to six days for people to locate their pets. She also refuted the claim that

communication and website improvements had occurred. She suggested addressing those issues before making changes to the stray hold.

CM Clark-Murray invited Holly Molter, who currently fosters dogs with ACPS, and also assisted with the Lost Pets Facebook page, to the podium for comments. She said she was glad improvements were being made to ACPS's website and noted that communication with the department was lacking, citing a prior Inspector General report. She said that there needed to be more time before any other changes to ACPS policies. CM Clark-Murray asked what aspects of the bill should be tweaked. Ms. Molter said she was most concerned about the reduction in the stray hold, because it can take several days for owners to receive communication about their lost pet, and they may risk having their dog adopted out.

CM Peluso said that giving more power to ACPS officers is a good thing and enables them to act more decisively. Regarding the stray hold provisions in the bill, he said he looks at what other counties do and wants to ensure dogs go through the process faster. He said that he does not think that the reduction in the stray hold period will have a negative impact. He said he supports the legislation. He asked if the Humane Society has its own stray hold policy distinct from ACPS. Mr. Bricker said they have their own process for deciding whether to take in an animal, but added that if the stray hold period were reduced to three days, the Humane Society would follow suit. CM Peluso said that the Humane Society's support of the legislation was a good sign. He requested to be added as a co-sponsor.

CM Arias asked whether the three-day stray hold was for animals without identifying features. Mr. Bricker confirmed that this was the case and said that those who did have identifying features, such as a microchip or a tag, would be held for six days. CM Arias asked about pets with collars but no tags; Mr. Bricker said those animals would be held for three days. CM Arias said the bill was drafted because of capacity issues and that there would be significant benefits. CM Arias then asked how the letters of recommendation from the Humane Society and Best Friends Animal Society came to be. Mr. Bricker said that the Humane Society wrote its letter after hearing about the legislation, and that he reached out to Best Friends Animal Society. CM Arias, raising the same concerns as CM Miller, expressed openness to a solution involving a foster care period or compromising on how much to reduce the stray hold period. He said the other provisions of the bill were important and did not want them to suffer because of the stray hold provisions. Mr. Bricker said that the data show that a three-day stray hold would yield the greatest benefits, but noted that any reduction would be positive.

CM Miller asked whether they could provide an option to place a pet in foster care for three days before an official adoption for pets with owners. Mr. Bricker said that they already do that.

Ms. Staffopoulos asked whether CM Miller intended to ask that it be codified, even though it is current policy at ACPS. He confirmed that it was his intention. Mr. Bricker said they could do that, but it would still be a six-day stray hold, negating the need to change the stray hold period. CM Miller noted that the dog would not take up space at the shelter. Mr. Bricker said that not every family wants to foster an animal, especially if there is a chance the animal may be returned.

CM Miller moved an amendment to align with Nassau, Orange, and St. Johns County, reducing the stray hold from six to five days, allowing changes to communications to take effect, and reviewing the stray hold again at a later date. His motion was seconded.

CM Boylan said he liked the three-day stray hold and found it reasonable. He suggested making the five-day stray hold effective for a period to allow ACPS to make the necessary updates and improvements, then moving to a three-day stray hold. Ms. Staffopoulos said they could put a proviso in the bill that would sunset the five-day stray hold, and then the three-day stray hold would go into effect. CM Boylan asked Mr. Bricker what period of time would be sufficient. Mr. Bricker said they were ready now and that the Inspector General report referenced at-large calls for service from officers. CM Boylan said he was confident in the three-day stray hold and would not support the amendment.

CM Arias requested a 120-day period before the three-day hold goes into effect. He explained that the change will impact people who do not have tags for their pets the most, and that would give ACPS time to educate the public on the new policy and advocate for more microchips. Ms. Staffopoulos asked whether he intended for the entire bill to be effective 120 days after the effective date, or only the stray hold provision. He said he wants the entire bill to take effect after 120 days.

The Miller Amendment was approved 5-1; CM Boylan opposed.

CM Clark-Murray moved an amendment to make the bill effective 120 days after its effective date, which was seconded. The amendment was approved unanimously. The amendments were rolled up, and the bill was moved and seconded as amended.

NCSPHS AMENDMENT

- 1. Clarify where fine revenue generated under Part 3 is deposited**
- 2. Strike reference to law enforcement within Sec. 462.203(c)(1)**
- 3. Revise Sec. 462.205(f) to reference the fines established in Part 18 of Ch. 462**
- 4. Conform the criteria for animal noise nuisances**
- 5. Strike Sec. 462.306**
- 6. Correct scrivener's errors**
- 7. Revise the stray hold period to 5 days**
- 8. Include provision that bill will take effect 120 days after the effective date**

- **Amends Part 1 (General), Part 2 (Cruelty to or Neglecting Animals), and Part 3 (Nuisances) of Ch. 462 (Animals) to:**
 - Standardize the procedures for issuing citations
 - Revise and clarify provisions related to cruelty, neglect, abandonment, restraint, and fighting of animals
 - Revise the timeline for animal custody petitions to align with the timeline established in the Florida Statutes
 - Clarify provisions related to nuisances and eliminate the excessive noise carve out for “animal facilities”
- **Amends Sec. 462.601 (Impoundment, Surrender, Redemption and Adoption) to reduce the stray hold period from 6 days to 3 days**

4. [2025-0841](#) ORD Auth the Mayor, or Her Designee, to Execute: (1) a 1st Amdt to the 2nd Amended & Restated Redev Agrmt, Previously Authd by Ord 2025-103-E, Among the City, DIA & MOSH; & (2) a 1st Amdt to the Museum Improvements Costs Disbursement Agrmt btwn the DIA & MOSH, to Align Performance Schedules & Reduce the Parking Obligation from 75 Parking Spaces to 30 Parking Spaces, & to Authorize the CEO of the DIA, the Director of Public Works, & the Director of Parks, Recreation & Community Svcs to Administratively Apv the Final Parcel Legal Descriptions for the Proj Parcel, Joint-Use Parcel & Park Parcel; Prov for City Oversight of the Proj by the Dept of Public Works & the Dept of Parks, Recreation & Community Svcs; Auth the Execution of All Docs Relating to the Above Agrmts & Transactions, & Auth Tech Changes to the Docs (Sawyer) (Req of DIA)
11/12/25 CO Introduced: NCSPHS, F
11/17/25 NCSPHS Read 2nd & Reref
11/18/25 F Read 2nd & Reref
11/25/25 CO PH Read 2nd & Reref
1/20/26 NCSPHS Amend/Approve 6-0
1/21/26 F Amend/Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 11/25/25

AMEND/APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. It was approved unanimously.

The bill was moved as amended. Emily Pierce, representing MOSH, said they would be able to provide 75 spaces and asked that changes related to parking be removed from the bill. She requested that the performance schedule and the ability to shift areas between three different parcel types remain in the bill.

CM Amaro moved an amendment reflecting Ms. Pierce's requests, which was seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously. The amendments were rolled up.

CM Miller thanked everyone involved in the project and requested to see the overall parking plan.

CM Clark-Murray asked Ms. Pierce whether they would start construction as scheduled. Ms. Pierce said they plan to break ground as required and are in the process of rapidly redesigning and moving forward.

Mr. Peterson added that the bill extends the March 1 deadline for commencing construction to September 1, and then MOSH can request an additional six-month extension from DIA.

AMENDMENT

- 1. Clarify that the DIA Board may extend the Performance Schedule up to 6 months without further City Council approval**
- 2. Place Revised Amendments to MOSH Agreements On File to reflect extended performance schedule throughout agreements**

COMMENT

30 on-site parking spaces may not be sufficient to support anticipated museum patronage, possibly requiring museum visitors to seek alternative parking in the surrounding area

- Extends prospective performance dates by 6 months
- Reduces onsite parking improvements from 75 spaces to 30 spaces
- Allows for administrative amendments of property boundaries

5. [2025-0872](#) ORD-MC re Appts to Certain Brds & Commissions of the City; Amend Sec 77.106 (Membership, Organization & Meetings), Ch 77 (Kids Hope Alliance), Ord Code, to Provide that 4 Members of the KHA Brd Shall Be Appointed by the Mayor & Confirmed by the City Council & 3 Members Shall Be Appointed by the Council President & Confirmed by the City Council; Amend Sec 90.101 (Establishment; Composition; Member Qualifications; Terms; Annual Training Requirement; Responsibilities), Ch 90 (Board of Library Trustees), Ord Code, to Provide that 7 Members of the Brd of Library Trustees Shall Be Appointed by the Mayor & Confirmed by the City Council & 5 Members Shall Be Appointed by the Council President & Confirmed by the City Council as More Particularly Described Herein; Prov for Codification Instructions; Proviso Re Initial Appts to Be Made by the Council President; Proviso Re Current Brd Membership (Staffopoulos) (Introduced by CM Salem) (Co-Sponsor CM Miller)
11/25/25 CO Introduced: NCSPHS, R
12/1/25 NCSPHS Read 2nd & Rerefer
12/1/25 R Read 2nd & Rerefer
12/9/25 CO PH Read 2nd & Rerefer
1/20/26 NCSPHS Amend/Approve 5-3 (Amaro, Boylan, Clark-Murray)
1/20/26 R Amend/Approve 5-2 (Amaro, Boylan)
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/9/25

AMEND/APPROVE

Aye: 5 - Gay, White, Salem, Miller and Carrico
Nay: 3 - Amaro, Boylan and Clark-Murray

CM Salem explained that the bill was first introduced by CM Arias, who later withdrew the bill. CM Salem said he believed the bill should be reintroduced, explaining that since the City Council funds Kids Hope Alliance and the libraries, it should have appointments to those boards. He said that the Committee would hear from the General Counsel. He said the issue came up during the creation of Jacksonville Journey and the Meridian garbage situation, and he wanted to see it resolved once and for all. He also said that he had an amendment to the bill to introduce later that would allow current appointees to serve out their terms, after which time the Council President would be able to make appointments. He said that Michael Fackler, General Counsel, would provide statements followed by Jason Teal, Council Secretary.

Mr. Fackler said he had spoken with the Administration, which authorized him to relay its position on the bill. He said that if the bill passed, the Mayor intended to veto it; if the veto were overridden, the Administration would request a binding opinion from OGC on whether the bill conforms to the Charter. He said their preliminary thoughts, based on previous research, are that the bill likely violates the Charter. Specifically, he cited Section 4.02 of the Charter, which states that all legislative powers and duties of a consolidated government shall be exercised and performed by the Council. All powers and duties which are executive in function shall be exercised and performed by the Mayor or such other executive officer of the consolidated government as the Mayor may designate, except as otherwise specifically provided. He said the other relevant provision they considered was Section 4.01 of the Charter, which states that no power belonging to one branch of the government shall be exercised by either of the other branches except as expressly provided in the Charter.

Mr. Fackler then said that when shifting appointment power from the executive branch to the legislative branch, they must determine whether the power is executive or legislative. He said the Charter does not define those terms, so they looked to their common usage, relying on Merriam-Webster definitions. He said Merriam-Webster includes the power to appoint as part of its definition of executive power. He stated that when the Charter was written in 1967, the power to appoint resided in the executive branch of both the state and federal governments, providing context for the drafters' intent when using the word. He continued, stating that case law was consistent with that interpretation and the dictionary definitions. He cited the Supreme Court case, *Buckley v. Valeo*, which cited another 1928 Supreme Court case that held that the power to enforce or appoint the agents charged with a duty of such enforcement is an executive power.

Mr. Fackler said that if the bill were to pass, it would violate the checks and balances. He noted that the Council currently has a check on the appointments through its confirmation process as part of the separation of powers, which the Council has exercised. He cited the rejection of Elizabeth Anderson to the Library Board of Trustees as an example. If the bill passed, he said there would be no checks and balances since the Council would be able to confirm and appoint. He said that his office was open to discussion, but based on preliminary analysis, this bill would be a violation of the Charter.

CM Salem said he had questions and clarified that the bill would allow for four appointments by the Mayor and three by the Council President. CM Salem asked if policy-making was an executive or legislative power. Mr. Fackler said it would be more of a legislative power. CM Salem asked if it was his opinion that all appointments are executive and that the legislative branch cannot make appointments to any board that it may create. Mr. Fackler said that was not his position and that the Charter provides the Council with certain appointments, and added that certain boards, like JEA, have

Council appointments. He also said that there are boards with purely legislative functions, such as gathering information and conducting investigations, that the Council would control. CM Salem asked whether this executive power applies to federal and state boards. Mr. Fackler said that typically holds true, but there may be examples where the President does not make appointments. CM Salem then asked whether Mr. Fackler's opinion was that the Council creates various boards and commissions using its legislative power, but that the Mayor appoints the members using her executive power. Mr. Fackler said that, without any context, that was his opinion. CM Salem asked whether Mr. Fackler's opinion was that if the Council required that certain members of KHA be appointed by the Council, that would violate the separation of powers per the Charter. Mr. Fackler said that was his preliminary opinion, but he was open to new information. CM Salem asked what the legal effect of Council appointments to boards and commissions is on the decisions made by those boards and commissions. Mr. Fackler said there was case law that suggests the decisions would be valid.

CM Salem then invited Mr. Teal to the podium. Mr. Teal summarized Mr. Fackler's rationale but stated that it ignores the intent of the Charter's original authors. He said it also ignores the application of those terms throughout Jacksonville's history in the context of appointments to boards and commissions. He said the Charter is silent, making no statement about who has the power to make appointments. Specifically, he said there is no prohibition on the Council making appointments and no provision granting the executive branch an exclusive right to make them.

Mr. Teal said that at the federal level, the US Constitution's Appointments Clause expressly gives the President the right to make all federal officer appointments. He noted that there is also a provision of Florida's constitution that says the same thing for the Governor. He said that the case law referenced by Mr. Fackler exists in the context of the fact that those two constitutional documents expressly give the executive the power to make appointments, while the Charter does not. He stated that the Charter demonstrates that appointment power does not belong solely to the Mayor.

Mr. Teal continued, explaining that Section 6.04 of the Charter lists the Mayor's powers. He said the Mayor has the express power to appoint the directors and to authorize deputy directors for each department, as well as the various division chiefs within those departments. He said that the Charter stops there and does not extend those powers to appointments to boards and commissions created by the legislative branch.

Mr. Teal explained that Section 6.05 of the Charter establishes the Mayor's veto power and noted that there are two Council categories expressly exempt from the Mayor's veto: appointments to the Zoning Board and the Building Codes Adjustment Board. He asked whether appointments under Jacksonville's Charter belong only to the Mayor; if so, why are Council's appointments to those two boards allowed? He said the issue was not as clear-cut.

Mr. Teal said that Mr. Fackler's theory is also contradicted by Section 50.102 of the Ordinance Code, which states that members of boards and commissions shall be appointed by the Mayor and subject to the Council, except where otherwise expressly provided with respect to a particular board or commission. He explained that meant the default is the Mayor, but that the City Council can establish who has the right to make appointments when it creates a board or commission. He added that Section 50.102 was enacted in 1973, five years after consolidation, which clearly establishes that non-executive bodies can make appointments and that the Council, through enacting laws to create such bodies, can

choose who makes appointments.

Mr. Teal then reviewed a spreadsheet distributed to the Committee members that listed the 54 boards and commissions currently in existence in Jacksonville. The spreadsheet included the name of the board or commission, the legislative authority that created it, who appoints its members, the number of seats on each board or commission, and notes on when each was established. He said Mr. Fackler's theory of who makes appointments was contradicted by the 58-year history of appointment powers to the City's boards and commissions. He said that of the 54 boards and commissions listed, the Mayor has exclusive appointment power over 10; the City council has 33 boards for which it makes appointments, and 11 boards allow appointments from some other non-executive body. He said that means the vast majority of all boards and commissions have appointments made by non-executive bodies.

Mr. Teal then discussed when the boards and commissions were created. He noted that many of them were old, while others were very recent. He pointed out that the Building Codes Adjustment Board was established in 1969, the Library Board of Trustees in 1973, the Duval County Council of Elder Affairs in 1974, the Construction Trades Qualifying Board in 1970, the Environmental Protection Board in 1968, the Jacksonville Vocational Education Board in 1971, and the Duval County Tourist Development Council in 1978--all within the first 10 years of consolidation. Of these seven boards, Mr. Teal said that the Mayor has exclusive appointment power over two, and that the City Council also has appointment power over two of those seven. He said the remaining three have appointments made by the Mayor and some other non-executive body. He said that if Mr. Fackler's theory that the Mayor has exclusive appointment powers is correct, then that power was violated five out of seven times during the first 10 years of consolidation, when the intent of the Charter drafters was still fresh in their minds. He said that saying they were wrong 58 years later was concerning.

Mr. Teal said that two of the boards and commissions on the spreadsheet were established in 2024 during the Deegan administration: the Homelessness Initiatives Commission and the Jacksonville Journey, both of which allow appointments by non-executive bodies.

Mr. Teal then explained where the 54 boards and commissions were established. He said that six were established in the Charter starting in 1971, meaning the Charter itself establishes bodies within the consolidated government, whose memberships are made up of non-executive appointments. He argued that Mr. Fackler's argument suggests that the Charter itself and each of those entities is unconstitutional.

Mr. Teal then responded to the argument that appointment power may depend on what the boards or commissions do. He provided the Building Codes Adjustment Board as an example, whose members are exclusively appointed by the Council and exempt from the Mayor's veto power. He listed that board's powers and duties, which include hearing appeals from decisions of the administrative official on enforcement of building codes, hearing requests from the public for variances for not having to comply to the building code, and hearing appeals from decisions of the Municipal Code Compliance Division for property safety code violations, all of which are pure application of the law and an example of executive power as explained by Mr. Fackler.

Mr. Teal asserted that Mr. Fackler's opinion was not only wrong but dangerous, as it would mean that 44 of the City's 54 boards and commissions are illegally comprised and that their decisions would be called into question. He claimed that this could open the door to individuals impacted by decisions

made by boards and commissions, such as through fines, to challenge those decisions if it is the opinion of OGC that only the Mayor can make appointments.

Mr. Teal rebutted the Mayor's assertion that this bill infringed on her power, stating that the Mayor never had this power exclusively. He argued that it would infringe on the Council's power by taking away their authority to make appointments, a power they have had since consolidation.

Council President Carrico asked how to determine who is right when there is a disagreement between OGC and legislative counsel. Mr. Teal said that there is a provision in the Charter that states if the nature of any power or duty is uncertain or the law creating such power or duty requires a combination of branches of consolidated government, the President of the Council, the Mayor, and the presiding judge of the Circuit Court shall affix the responsibility for the exercise of such power or the performance of such duty. He said that, in his opinion, the first question the three-person committee should answer is whether the power or duty is uncertain. If so, then that three-person body composed of the Mayor, the Council President, and the presiding judge of the Circuit Court would affix those powers and duties. Council President Carrico then asked how it would be decided to take that step. Mr. Teal said that the Charter is silent on how to trigger this, and that there is no authority for the City Council as a whole to send it to that three-person committee. He said that he thinks any member of the committee could raise the issue and convene the committee to present the issue, at which point they would have to decide whether they have jurisdiction.

Council President Carrico then asked if Mr. Fackler had input on how to determine who was right on this issue. Mr. Fackler said that there was a binding opinion from Judge Durden declaring that provision of the Charter unconstitutional, as it infringes upon the judge's ability and requires him to do something the Charter cannot do. He said that they have interpreted the power to resolve uncertainty as resting with OGC. Council President suggested that it may be best to handle the issue legislatively.

CM Miller noted that there had been 21 instances between 1968 and 2024 in which dual appointing authority had been provided to the Council and the Mayor, and said he, as a co-sponsor of the legislation, believed there were many reasons it was a good thing. He noted the Administration's commitment to veto the legislation, the OGC's preparation to issue a binding opinion, and how their rationales differed from the issues raised by Mr. Teal and from precedent established with the creation of boards and commissions since consolidation. He wondered why the separation of powers issue was being raised in this instance.

CM Amaro asked how long Mr. Teal had worked with OGC. Mr. Teal said he started working in that office on October 23, 2000. CM Amaro asked whether he had written the legislation establishing KHA in 2017; Mr. Teal said he did not. CM Amaro asked whether there was any conversation then about the composition of the KHA board and who makes appointments. Mr. Teal said he did not recall any concerns about the Council's legal authority to make appointments. CM Amaro recalled Mr. Teal's statement that the Mayor had exclusive appointment powers to two boards and asked if that authority could extend to future boards. Mr. Teal said it could and further stated that the Council decides who can make appointments to boards. He continued, stating that there are certain areas where the Council cannot intrude upon the Mayor's ability to make appointments, such as department heads and directors. CM Amaro asked whether there had ever been an instance in which the City Council returned and added Council-appointed members to a previously established board or commission. Mr. Teal said he could

not recall a time when that had occurred, but asserted that the Council had the right to do that, pointing out that the Council already has the right to create or dissolve boards.

CM Amaro said he was uncertain of his position on the bill at this point, but said he believes in staying in your own lane. He then asked CM Salem why the bill was necessary now. CM Salem said he was frustrated during the Jacksonville Journey discussions when executive authority and the possibility of a veto were mentioned, and he didn't want this or future Councils not knowing whether they could make appointments to boards or commissions. He said it was clear to him, based on Mr. Teal's presentation, that they have that ability, and he thought it was important to establish that clearly. He added that he left four appointments for the Mayor since he respects her authority. CM Amaro said the Council can also reject appointees. CM Salem said that was true and wanted the Council to have the ability to make appointments too.

CM Clark-Murray said the issue appeared to be whether the Council can appoint individuals to a board or commission, and asked Mr. Fackler if it was customary for the Council Secretary to opine on legislation before the City Council. Mr. Fackler said he did not know the answer to that question but noted that the City Council can operate its internal affairs as it sees fit. He said he might have an issue with the Council Secretary making legal arguments. Still, he noted that Mr. Teal also serves as legislative counsel and is permitted under the Charter to assist in the expression of legislative intent. He said he wanted to reach the right decision and would like Mr. Teal to have a seat at the table to help arrive at that decision. CM Clark-Murray noted that Section 50.102 said that members of boards and commissions shall be appointed by the Mayor, subject to confirmation by the Council, except where otherwise expressly provided with respect to a particular board or commission. She said she was trying to figure out why there is an issue and suggested it may be because the KHA is the board in question.

CM Clark-Murray asked Mr. Teal which parts of the Ordinance Code allow him to opine to the City Council on legislation. Mr. Teal said that Mr. Fackler is correct that the Charter allows the City Council to have its own independent lawyer. He said his duties under the Charter, as legislative counsel, are to assist the City Council in the proper formulation of policy and legislative decisions. He said that he was present today to advise the Council on counterpoints to the legal arguments being presented by OGC. CM Clark-Murray stated that, at the time of KHA's formation, former Mayor Curry sought to appoint the board members and was given that power. She said that the issue now is not a matter of a larger candidate pool or concerns about vetoes, but rather that the Mayor is currently a Democrat. She said the legislation, as it stands, is balanced because the Mayor can make appointments and the Council can approve. She said the current legislation is imbalanced, as the Council will be able to make appointments in addition to approving them.

CM Boylan asked whether they should do something just because they can. He then asked how many boards and commissions of the 54 listed the Council had the power to confirm or deny appointments for. Mr. Teal said he believed all of them. He also mentioned that the Mayor still retains veto power even if the Council has appointment powers, which serves as a check on the Council. CM Boylan asked for clarification on the three-party method for resolving uncertain powers. Mr. Fackler recounted that if a power is uncertain, the Council President, Mayor, and the presiding Fourth Circuit Court judge will convene to allocate it. He said that was referenced in their binding opinion regarding Meridian. Still, since that time, they had found a binding opinion by Judge Durden that the Circuit Court judge could not be required to participate in that process, rendering it unconstitutional. CM Boylan asked if nothing

was broken, then why fix it, and said he was befuddled by the rationale for the legislation and the amount of time spent on it. Mr. Fackler said that it would not end up in the Circuit Court unless a third party had their rights infringed, and that the final decision would rest with OGC.

Bill Delaney from the Administration, responding to CM Miller's inquiry into why this was now an issue, stated that CM Salem made it an issue with the legislation and noted that KHA and the Library Board of Trustees have always been mayoral appointments. He added that there are other cases where the Administration has not had an issue with Council appointments and said that if there were specific people that Council Members would like to see appointed, they would be open to them. He reiterated that the Administration opposed the legislation and intended to veto it, as they see it as overreaching into the Mayor's prerogatives. He noted that there was no issue with prior Mayors.

Council Vice President Howland surmised that the absence of express appointment powers in the Charter and the creation of boards and commissions in the early years of consolidated government with mayoral and Council appointments could be seen as evidence that the intent was for the branches to collaborate on appointments. He asked whether the City has ever had this debate before and whether the Mayor has ever sought to challenge the City Council's appointment power, either in creating a board or in changing its composition. Mr. Fackler said he did not know whether there had been a debate over these issues and added that they found memos discussing appointment powers that date back to when Cindy Laquidara served as General Counsel, but could not speak to their content. Mr. Teal said during his time as General Counsel that he was not aware of this pushback on appointment issues. He also said there were no binding opinions on this issue either. He then clarified that he was not present to advise them on whether they should do this, but rather whether they can. CVP Howland said he hopes they can find a collaborative solution.

CM Miller said that his position was not dependent on who was the Mayor or their party affiliation. He added that he was interested in having diversity and better representation on boards and commissions, and would like to see all of them be dually appointed. He also stated that, though there may not be anything broken in the process, it could still be improved.

CM Salem said it was his understanding that they had the authority to make a board, legislate the authority of that board, create laws that govern that board, remove people from boards, but not appoint to boards, and asked Mr. Fackler if that was correct. Mr. Fackler said he agreed with all of those powers except the power to remove, as it usually goes with the power to appoint. He restated that the power to appoint those who will execute the laws enacted by the legislative branch is an executive power. CM Salem said he had conversations with Mr. Fackler and Mr. Teal and asked Mr. Teal to present to the committee.

Mr. Delaney requested that Mike Weinstein, Chief Administrative Officer, be allowed to make some commentary. Mr. Weinstein said the issue was that the Council was seeking to take appointments away from the Mayor and indicated the response would be different if they were creating a new board or commission.

CM Salem moved his amendment, which would allow members currently serving an unexpired term to complete the remainder of their term. He said he was not trying to remove people from the boards and was looking to allow the Council President to make appointments as seats became available. The

motion was seconded. The amendment was approved unanimously.

The bill was moved as amended and seconded.

CM Clark-Murray asked the bill sponsor why the legislation focused on KHA and the Library Board of Trustees, and why the appointments were structured as they are. CM Salem said he reintroduced legislation previously filed by CM Arias. He then stated that the City has a strong-mayor form of government and thought it was appropriate that the Mayor make the majority of the appointments. He also said the debate was useful and the issue needed to be settled once and for all. He said it was not his current intention to make changes to any other boards or commissions. CM Clark-Murray asked whether there had been an issue with KHA or the Library that would be solved by these changes, and suggested that if there were any problems with KHA, they were with their leadership. She said that she would support legislation that addressed those issues, but could not support the legislation before her.

CVP Howland said that the JEA referendum was an example of changing a board from being exclusively appointed by the Mayor to one that shared appointments with the Council, and asked whether that was precedent. Mr. Teal said it was precedent-setting in that it took power away from the Mayor, but noted that the vehicle for that change was a referendum, after the City Council approved legislation for it to appear on the ballot.

CM Amaro said he believes in staying in one's lane and sees the bill as drifting out of his lane. He added that he is comfortable with the authority the Council currently has to reject any appointments and said the bill has a sense of micromanagement. He said he would not support the bill.

CM Boylan agreed with CM Amaro. He also said that the Council is currently not well-received by the community and predicted that the bill would be passed, vetoed by the Mayor, and then returned to the Council as a point of contention, viewed by the public as another example of the Council trying to grab power. He said they already have control over the process and did not see the point of the bill at this time.

Mr. Delaney, referencing JEA, said that its board was changed after the people gave their consent through a referendum. He also said this occurred because of an unprecedented situation in which the Mayor at the time removed the board and installed a new one, leading to the biggest corruption case in the City's history. He said there hasn't been any issue with KHA or the Library Board to justify this move. He reiterated the Administration's opposition and intention to veto the bill should it pass.

CM Salem said that once appointments are made, it can be very difficult to reject them, and he wanted the boards' influence to reflect the City Council or the Council President at the time.

Chair Gay said he was motivated by the rule of law and said that the information provided by Mr. Teal shows joint efforts between the Mayor and the Council on appointments. He also said that he would like to see more collaboration on the issue.

NCSPHS AMENDMENT

Add language that members currently serving in seats that will become the responsibility of the Council President to appoint shall have the ability to complete their term

- **Amends the Ordinance Code to revise the board member appointments for the following boards:**

- **Kids Hope Alliance – Changing from 7 members appointed by the Mayor and confirmed by Council to 4 members appointed by the Mayor and 3 members appointed by the Council President, all confirmed by Council**
- **Board of Library Trustees – Changing from 12 members appointed by the Mayor and confirmed by Council to 7 members appointed by the Mayor and 5 members appointed by the Council President, all confirmed by Council**

6. **2025-0890** ORD Apv & Auth the Mayor, or Her Desig, & Corp Sec to Execute & Deliver a 3rd Amdt to License Agrmt btwn the City & Dinsmore Civic Assoc, Inc., Extending the Term of the License Agrmt to 4/6/30, with 1 Add'l 5-Yr Renewal Option, at an Annual License Fee Rate of \$1.00, with Respect to the Bldg Commonly Known as the Dinsmore Historical Museum Located Generally at 7330 Civic Club Dr, Jax, FL 32219; Prov for City Oversight by the Parks, Recreation & Community Svcs Dept (Dillard) (Req of Mayor)
12/9/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Approve 6-0
1/21/26 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/13/26

APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

- **Licensee has utilized facility since 2010**

7. [2025-0891](#) ORD Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver a 12th Amdt to the Amended & Restated Equestrian Center Svcs Contract btwn the City & Northeast Florida Equestrian Society/H.O.R.S.E. Therapies, Inc., to Effectuate the Intent of this Ord; Prov for Oversight by the Parks, Recreation & Community Svcs Dept (Dillard) (Req of Mayor)
12/9/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Approve 6-0
1/21/26 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/13/26

APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

Scrivener's

Pg. 2, line 16: strike "project" and insert "agreement"

8. [2025-0893](#) ORD Approp \$245,220 from the International Association of Fire Fighters Contingency Acct to the Subsidies & Contributions to Private Org Acct to Prov a Grant to the Jax Association of Firefighters, IAFF Local No. 122, Inc. (JAFF) for Restoration of a Works Progress Admin Era Fire Tower as Described Herein; Prov for Carryover of Funds to 9/30/27; Waiving Sec 118.107 (Nonprofits to Receive Funding Through a Competitive Evaluated Award Process; Waiver & Disclosures), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract with JAFF; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver on Behalf of the City a Grant Agrmt btwn the City & JAFF for the Prog; Prov for Oversight by the Dept of Public Works (Staffopoulos) (Introduced by CM White) (Co-Sponsors CMs Miller & Peluso)
12/09/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Approve 6-0
1/21/26 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/13/26

APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

- Appropriates \$245,220 from a designated contingency established as part of the FY 2025/26 budget
- Funds to be disbursed on a work performed and invoiced basis
- Grant Term of January 1, 2026 – March 31, 2027
- Funds to be used for restoration of the fire tower located at 625 Stockton Street
- Waives Code Sec. 118.107 (Nonprofits to receive funding through a competitive evaluated award process) in order to authorize a direct contract with JAFF

9. **2025-0894** ORD Approp \$41,100 from a Special Council Contingency Acct to the PWRE Real Estate - Other Gen Governmental Svcs - Other Professional Svcs Acct to Pay the Costs for a Title Report & Environmental Site Assessment for 6 Parcels Under Consideration for Purchase in Council Dist 9 as More Particularly Described Herein; Prov for Reverter; Prov for Oversight by the Real Estate Div of the Dept of Public Works (Staffopoulos) (Introduced by CM Clark-Murray) 12/09/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Approve 6-0
1/21/26 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/13/26

APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

CM Clark-Murray explained the appropriation that would go toward an environmental report for a property she is considering for a park.

- Council Strategic Initiatives funding that carried over into FY 2025/26

10. **2025-0896** ORD Auth a Position Funded by the Federal Home Investment Partnership (Home) Grant from the U.S. Dept of Housing & Urban Dev & Appropd by 2025-388-E (R.C. 26-035) (Smith) (Req of Mayor) 12/09/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Approve 6-0
1/21/26 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/13/26

APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

CM Clark-Murray asked if the position referenced in the bill was new or existing. Travis Jeffrey, Chief of Community Housing and Development, said the position currently exists.

• **Funding appropriated pursuant to 2025-388-E**

11. [2025-0897](#) ORD Approp \$1,460,000 from Jax Recreation & Environmental Land Acquisition - Fund Bal to Provide Funding for the City's Acquisition of an 8.42± Acre Unimproved Parcel Located at 0 Jones Rd, Jax, FL (R.E. # 003355-0000) in Council Dist 12, to Be Used as a Public Park; Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver that Certain Real Estate Purchase & Sale Agrmt btwn the City & Chad Development, LLC, a FL LLC, & All Closing & Other Docs Contemplated Therein or Relating Thereto, & to Otherwise Take All Necessary Action to Effectuate the Purposes of the Agrmt to Purchase the Subject Property at a Negotiated Purchase Price Not to Exceed \$1,450,000; Prov for Oversight by the Real Estate Div of the Public Works Dept for the Acquisition of the Property & by the Parks, Recreation, & Community Services Dept Thereafter (Wilson) (Introduced by CM White)
12/9/25 CO Introduced: NCSPHS, F
1/5/26 NCSPHS Read 2nd & Reref
1/6/26 F Read 2nd & Reref
1/13/26 CO PH Read 2nd & Reref
1/20/26 NCSPHS Amend/Approve 6-0
1/21/26 F Amend/Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/13/26

AMEND/APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Miller asked why there was a gap between the appropriation amount and the sale price. Mr. Peterson said that the current owner is selling to an individual, and then the City is buying from that second owner.

CM Amaro asked for clarification about the purchasing scenario. Mr. Peterson explained that the City is paying an amount that sits between the two appraisal values.

CM White explained that the area where the purchase is occurring is growing. He explained that the seller would have made more money by selling the property to another buyer, and noted that it was a good deal for the city to have the property as park space in a growing area.

AMENDMENT

- 1. Correct funding source within bill**
- 2. Attach Revised Exhibit 1 (BT) to appropriate funds into a capital improvement project and correct funding source**
- 3. Authorize CIP amendment and attach CIP Sheet for Project as new Exhibit**
- 4. Correct Scrivener's**

- Property is adjacent to existing Cisco Gardens Park, which presently includes ball fields, community center, fire station and preserved wetlands**
- Planned future improvements include trails, courts, fields and additional parking but anticipated costs have not been identified**
- Seller has an active purchase and sale agreement for the subject property at a price of \$1,075,000**
- The City obtained two appraisals that valued the property at \$1,550,000 and \$1,350,000, respectively**

12. 2025-0900 ORD Approp \$2,480,034.00 from the Gen Fund Operating Fund - Interfund Transfer in Acct, Representing Returned Funding Related to Termination of the JIA CRA Pursuant to Ord 2023-496-E, Including (1) \$850,000.00 to JFRD for Thermal Imaging Cameras & Bail Out Kits, (2) \$400,000 to the Litter Campaign - Misc Svcs & Charges Acct for Costs Related to an Anti-Litter Campaign, (3) \$200,000.00 to Provide City Grant Funding to United Way of Northeast Florida, Inc. (UWNEF) for the State of Jax Initiative Including a Comp Community Data Platform as Described Herein, & (4) \$1,030,034 to the Budget Stabilization Reserve Contingency Acct; Invoking the Exemption in Sec 126.108(g) (Exemptions from Competitive Solicitation), Pt 1 (General Regulations; Ethics & Transparency in Public Contracting), Ch 126 (Procurement Code), Ord Code, to Allow for a Direct Contract with UWNEF for the Prog; Waiving Sec 118.107 (Nonprofits to Receive Funding through a Competitive Evaluated Award Process), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract with UWNEF; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver on Behalf of the City an Agrmt btwn the City & UWNEF for the Prog; Prov for Oversight by the Grants & Contract Compliance Div of the Finance Dept; Prov for Carryover to FY 26-27 (B.T. 26-023) (Dillard) (Req of Mayor)
12/9/25 CO Introduced: NCSPHS, R, F
1/5/26 NCSPHS Read 2nd & Rerefer
1/5/26 R Read 2nd & Rerefer
1/6/26 F Read 2nd & Rerefer
1/13/26 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/13/26

DEFER

AMENDMENT

- 1. Clarify funding source is JIA CRA Investment Pool Earnings**
- 2. Correct title of Sec. 118.107**
- 3. Attach Revised Exhibit 2 (United Way term sheet and budget) to require the State of Jax website be functional through 9/30/27**
- 4. Attach Sec. 118.107 affidavit as a new exhibit**
- 5. Correct scrivener's errors**

- Appropriates \$2,480,034 from JIA CRA investment pool earnings for the following purposes:
 - \$850,000 to JFRD for purchase of thermal imaging cameras and bail out kits
 - \$400,000 for costs related to the City's anti-litter campaign
 - \$200,000 to the United Way of Northeast Florida for the State of Jax initiative
 - \$1,030,034 to the budget stabilization contingency account
- Waives Sec. 118.107 (Nonprofits to receive funding through a competitive evaluated award process; waiver and disclosures) in order to authorize a direct contract with the United Way of Northeast Florida, Inc. for the State of Jax initiative
- Authorizes carryover of funding through FY 26/27

NOTE:

The nonprofit affidavit required by Code Sec. 118.107 was not provided by United Way until after this bill was filed. The affidavit provided by United Way indicates that two employees of the United Way of Northeast Florida are the spouse or child of the Mayor, City Council, Mayor's Executive Staff, or City Department Director or Officer/Manager. Due to these connections, Code Sec. 118.107 requires a requisition to be submitted to Procurement to solicit additional suppliers prior to filing the bill. This did not occur. Ordinance Code Sec. 118.107 requires a 2/3 vote of Council to waive this requirement.

13. [2026-0004](#) ORD-MC Creating a New Sec 111.106 (Parks, Recreation & Community Services Events Special Revenue Fund), Pt 1 (Parks, Recreation, Culture & Entertainment), Ch 111 (Special Revenue & Trust Accounts), Ord Code, to Create a New Special Rev Fund to Defray Costs of Events Sponsored or Co-Sponsored by the Parks, Recreation & Community Svcs Dept (Dillard) (Introduced by CM Amaro)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

READ 2ND & REREFER

14. [2026-0005](#) ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; Estab an Honorary Street Desig & Associated Roadway Markers for Cedric Burrell; Estab an Honorary Street Desig on 16th St E Extending btwn Main St & Hubbard St in Council Dist. 7 for Cedric Burrell; Prov for the Installation of 2 Honorary Roadway Markers to Be Located in Appropriate Locations on the Desig Road in Council Dist. 7; Waiving the Requirement of Subsec 745.105(i)(2), Ord Code, that the Honoree to Be Deceased for at Least 5 Yrs; Waiving the Requirement of Subsec 745.105(i)(3), Ord Code, that the Honoree Reside in the Community within 5 Miles of the Street Being Desig for at Least 10 Yrs; Directing the Legislative Svcs Div to Forward a Copy of this Ord, Once Enacted, to the Public Works Dept, Traffic Engineering & Addressing Divs, for Processing, Implementation & Coordination with the Applicant & Other Affected Agencies & Orgs (Pollock) (Introduced by CM Peluso)
1/13/26 CO Introduced: NCSPHS, R, TEU
1/20/26 NCSPHS Read 2nd & Reref
1/20/26 R Read 2nd & Reref
1/21/26 TEU Read 2nd & Reref
TEU PH Pursuant to Sec 336.10, F.S. - 2/3/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

READ 2ND & REREFER

15. [2026-0031](#) ORD Approp \$25,141,851.11 from the Self Insurance Fund - Transfer from Retained Earnings Acct to the Downtown Economic Dev Fund Shipyards/Iguana Completion Grant 2022-871 - Misc Grants & Aids Acct, to Partially Fund the Completion Grant Previously Authorized by Ord 2022-871-E, as Amended by Ord 2025-815-E, for Dev of a Luxury Hotel & Office Bldg Improvements on the Northbank Riverwalk in Downtown (Staffopoulos) (Introduced by CMs J. Carlucci, Lahnen, Amaro, Arias, Howland, Johnson, Salem, Carrico & Carlucci)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Reref
1/21/26 F Read 2nd & Reref
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

READ 2ND & REREFER

16. [2026-0032](#) ORD Auth the Mayor to Apply to the FL Inland Navigation Dist (FIND) for 2026 Grants to Undertake Specified Waterways-Related Projs; Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver All Grant Agrmnts btwn the City & FIND, as Well as All Docs Related to Such Grants; Acknowledging Willingness to Meet Funding Requirements; Prov for City Oversight by the Dept of Parks, Recreation & Community Svcs (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F, JWC
1/20/26 NCSPHS Read 2nd & Reref
1/21/26 F Read 2nd & Reref
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

17. [2026-0033](#) ORD Approp \$2,096,681.71, Including \$1,110,573.00 from the Countywide Traffic Signalization - Fiber Optic Proj, \$700,000.00 from the Countywide Intersection Improvements Proj, & \$286,108.71 from the Countywide Rdwy Sign Stripe & Signal Proj, to Various Projs Including: (1) \$150,325.50 to the Monument Rd Pedestrian Crossing Proj; (2) \$135,783.21 to the St. Johns Bluff Rd & Lost Pine Dr Signalized U-Turn Proj; (3) \$350,000.00 to the Golfair Blvd & APR Academy Pedestrian Crossing Proj; (4) \$350,000.00 to the Overhead Pedestrian Signal - Soutel Dr at Morris Manor Proj; (5) \$634,863.00 to the Fort Caroline Rd Fiber Optic Proj; & (6) \$475,710.00 to the St. Augustine Rd Fiber Optic Proj; Amend the 26-30 5-Yr CIP Appvd by Ord 2025-505-E to Reflect this Approp of Funds to the Proj (B.T. 26-029) (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, TEU, F
1/20/26 NCSPHS Read 2nd & Reref
1/21/26 TEU Read 2nd & Reref
1/21/26 F Read 2nd & Reref
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

18. [2026-0034](#) ORD Approp \$15,790.00 from the Community Svcs Grants - Volunteer Expenses Acct to Purchase F&B for Special Events & Activities Related to Training & Volunteer Recognitions for (1) the Respite for Elders in Everyday Families (RELIEF) Prog (\$6,590.00), (2) the Foster Grandparents Prog (\$2,000.00), & (3) the Senior Companion Prog (\$7,200.00); Amend Ord 2024-504-E, the FY 24-25 Budget, by Amend Revised Attachment a to Auth Expenditure of these Funds on F&B for Special Events & Activities (B.T. 26-032) (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Reref
1/21/26 F Read 2nd & Reref
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

21. [2026-0036](#) ORD-MC Estab an Eastside Community Grants Prog; Creating a New Pt 9 (Eastside Community Grants Program), Ch 118 (City Grants), Ord Code, to Create a New Grants Prog Pursuant to which Funds Designated for Progs, Svcs, & Initiatives for Affordable Housing, Workforce Housing, Economic Dev & Mitigation of Homelessness in the Eastside, as Defined in the Supplemental Jax Stadium Community Benefits Agrmnt Appvd & Authd by Ord 2024-905-E, May Be Disbursed to Qualified Orgs; Prov for Oversight & Admin of the Eastside Community Grants Prog by Historic Eastside CBA Organization, Inc. As Described Herein; Prov for Severability; Prov for Codification Instructions (Staffopoulos) (Introduced by Community Benefits Agreement 2.0 (CMs Arias, Salem, Amaro, J. Carlucci, Clark-Murray & Peluso))
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

19. [2026-0038](#) ORD Auth a Position Funded by the Federal Home Investment Partnership (Home) Grant from the U.S. Dept of Housing & Urban Dev & Approp by 2025-388-E (R.C. 26-013) (Smith) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

20. [2026-0039](#) ORD Approp \$94,000.00 in Grant Funding from the FL State Brd of Immigration Enforcement for the JSO Immigration Grant Prog; Prov for Oversight by the JSO (B.T. 26-028) (Smith) (Req of Sheriff)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

READ 2ND & REREFER

22. [2026-0040](#) ORD-MC Amend Sec 121.105 (Pensioner's Rights Upon Reemployment by City), Pt 1 (Police & Fire Pension Fund Administration), Ch 121 (Police & Firefighters Pension Plan), Ord Code, to Provide that Sworn Civil Process Server & Sheriff's Liaison Officer Retirees Shall Be Exempt from Certain Provisions Pertaining to Reemployment; Prov for Compliance with Sec 121.104 (Review of Proposed Legislation), Ord Code, Pertaining to Review & Comment from the Police & Fire Pension Fund Brd of Trustees, Completion of an Actuarial Report, & Request for Recommendations & Comment from the State Div of Retirement; Prov for Codification Instructions (MacGillis) (Req of Sheriff & CM Carrico)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26 & 2/10/26

READ 2ND & REREFER

23. [2026-0042](#) RESO Adopting the City Council's 1-Yr Strategic Plan & Setting the Council's Strategic Priority for the 26-27 FY; Req the Mayor Include \$10,019,591 in a Council Strategic Initiatives Contingency Acct in the 26-27 Final Annual Budget Proposal (Staffopoulos) (Introduced by the Finance Committee (CMs J. Carlucci, Howland, Arias, Diamond, Lahn, Pittman, Salem & Carrico))
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer

READ 2ND & REREFER

24. [2026-0043](#) RESO re the Supplemental Jacksonville Stadium CBA (the "Supplemental CBA"); Conf the City Council's Intent that Each District Council Member Shall Be Solely Responsible, with Appropriate Guidance from the OGC, the Council Auditor's Office, & Other Depts or Agencies with Whom the District Council Member May Consult, to Identify & Recommend Expenditure of those Funds Set Aside for Progs, Projs or Initiatives within their Respective Council District Pursuant to the Supplemental CBA (Staffopoulos) (Introduced by CM Clark-Murray)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer

READ 2ND & REREFER

25. [2026-0057](#) ORD Approp Grant Funds in the Amt of \$3,000,000 from the FDOT to a New CIP Proj Entitled “Bay Street Pedestrian Safety Improvements” (the Project), for the Design & Construction of Certain Traffic Calming Improvements on Bay St in the Vicinity of the Stadium; Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, the Grant Agrmnt btwn the FDOT & the City; Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, the Funding & Disbursement Agrmnt btwn the City & Shipyards Trustee Jacksonville, LLC to Prov Partial Funding for the Proj; Amend the 26-30 5-Yr Capital Improvement Prog Appvd by Ord 2025-505-E to Add the Proj Entitled “Bay Street Pedestrian Safety Improvements”; Req 1 Cycle Emerg Passage; Prov for Oversight by the Dept of Public Works, Engineering & Construction Mgmt Div (Sawyer) (Introduced by CM White) (Co-Sponsors CMs Johnson & Miller)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Emergency/Amend/Approve 6-0
1/21/26 F Emergency/Amend/Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

EMERGENCY/AMEND/APPROVE

Aye: 6 - Gay, White, Miller, Amaro, Boylan and Clark-Murray

The emergency was moved and seconded. The emergency was approved unanimously.

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

Attach Revised On File to clarify City's repayment to Developer in Funding and Disbursement Agreement

- **Authorizes a funding and disbursement agreement with Shipyards Trustee Jacksonville (Iguana/Jaguars) to:**
 - outline their \$3 million funding contribution to the project
 - authorize repayment to Shipyards Trustee of unused contribution if project comes in under budget
- **The nature of the emergency is the CIP project must be completed during the NFL football off-season**

NOTE: The next regular meeting will be held Monday, February 2, 2026.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Public Comment:

John Nooney commented on 2024-0966, 2025-0361, 2025-0811, 2025-0841, 2025-0872, 2025-0890, 2025-0891, 2025-0894, 2025-0897, 2025-0900, 2026-0004, 2026-0031, 2026-0032, 2026-0034, 2026-0039, 2026-0040, and 2026-0042.

Minutes: Brandon Russell, Council Research

brussell@coj.net, (904) 255-5137

Posted: 1/26/26, 2:31 p.m.