

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes - Twice Amended

Monday, March 4, 2024

9:30 AM

**Council Chamber
1st Floor, City Hall**

Neighborhoods, Community Services, Public Health and Safety Committee

Michael Boylan, Chair

Will Lahnen, Vice Chair

Matt Carlucci - Late Arrival 9:33 am

Tyrone Clark-Murray - Excused

Rory Diamond

Terrance Freeman

Mike Gay

Legislative Assistant: Rebecca Bolton

Council Auditor's Office: Phillip Peterson, Asst. Council Auditor

Council Research: Eamon Webb

Office of General Counsel: Mary Staffopoulos, Deputy

Administration: Scott Wilson

Meeting Convened: 9:30 AM

Meeting Adjourned: 11:58 AM

Present: 6 - Chair Michael Boylan, Vice Chair Will Lahnen, Council Member Matt Carlucci, Council Member Terrance Freeman, Council Member Mike Gay and Council Member Rory Diamond

Excused: 1 - Council Member Tyrona Clark-Murray

Attendance:

CP Salem - 2024-111

CM Pittman - 2024-163

Presentation by Public Works regarding the City's bulkheads

Presentation by Teresa Eichner on AV system updates

Steve Long, Public Works, delivered a presentation on City bulkhead projects.

Countywide Bulkhead Projects include segments of the river system, not directly on the St. Johns River, and these segments are inspected every 5 to 7 years for potential bulkhead repair or replacement needs. St. Johns River Bulkhead Projects include segments along the mainstem of the river and are also inspected every 5 to 7 years.

The biggest bulkhead project by cost currently underway is the Northbank Riverwalk bulkhead replacement, which spans along the north bank of the river downtown from the CSX building to Metropolitan Park. Mr. Long described each segment of the Northbank Riverwalk Project. The first segment, from west to east, of this project is the segment running along the CSX building. This segment is currently in the bid process and will cost an estimated \$12.75 million.

The next segment is the Performing Arts Center, which is completed and cost roughly \$6.8 million. CM Boylan noted the stark difference between the cost of this segment and the CSX segment despite their being similar distance. Mr. Long explained that this higher cost is being driven by both price increases and by the consideration that the segment along the CSX building mostly involved private property.

The next segment is the segment along Riverfront Park, which is under construction and should cost an estimated \$18.8 million. Then there is the Main Street Bridge segment, which is the shortest segment but costliest per foot. This segment is currently planned and should cost an estimated \$5.8 million.

The East Parking Lot segment and Coastline Drive segment are both under design and should cost approximately \$5 million and \$5.6 million, respectively.

The segments along the Hyatt and Liberty Street are complete and cost approximately \$2 million and \$1 million, respectively. There is also a marina in this area for which bulkhead is a future plan, which should cost around \$6.6 million. A segment along the Four Seasons Hotel site and Metropolitan Park Marina is under construction and will cost around \$6.9 million. CM Boylan asked whether this cost includes repairs to the marina, and Mr. Long confirmed that it does.

The last segment along the Northbank is the Metropolitan Park segment, which is planned for future construction and should cost an estimated \$19 million.

The next major project area is the Southbank bulkhead. Construction will begin on this project area in 2024, and the estimated cost of this segment of bulkhead is about \$6.2 million. The segment of bulkhead along Friendship Fountain could be replaced in the future, and its cost is not estimated at this time.

Other projects discussed by Mr. Long include the Willowbranch Creek project, the Alimacani Park project, the Beach Boulevard/Pottsburg Creek project, the McCue Park & Boat Ramp project, the Oak Harbor Boat Ramp project, and the T.K. Stokes Boat Ramp project.

CM Carlucci asked whether these bulkheads were built higher than previous ones and whether they would be prepared for a Category 4 hurricane. Mr. Long explained that they were built in accordance to best practices regarding storm surge, were built higher than previous bulkheads, and were built such that

they could even be raised in the future without complete replacement.

CM Lahnen noted that the total number being appropriated to bulkhead projects (approximately \$126 million) was quite high, and he asked whether this was a generational project. Mr. Long stated that this was a generational project and that these bulkheads should last from 30 to 40 years before needing to be replaced again.

CM Boylan noted the importance of resiliency in designing bulkheads, and Mr. Long explained that Public Works works with the Resiliency team to construct the right design for each area. CM Boylan asked whether there would be any projects in the Mandarin area in the near future, and Mr. Long stated that there will eventually be a project along Hood Landing. CM Boylan noted that there could be ways to incorporate private actors in maintaining the river, and CM Carlucci added that certain incentives had been given to individuals who engaged in renovations that benefited resiliency in the past such as the elevation of air conditioning devices.

Teresa Eichner, Chief of Public Information for the City Council, gave a presentation regarding how the Council microphones interact with the camera. Pressing the microphone button shifts the camera to the Council Member who pressed the microphone button, so she requested that Council Members only press the button when they are ready to speak.

Item/File No.	Title History
1. 2023-0621	ORD Auth the Mayor, or Her Designee, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, an Amendment 2 to Redev Agrmt By & Among the City, DIA, Fuqua BCDC One Riverside Project Owner, LLC (Developer), Assignee of Fuqua Acquisitions II, LLC, & TBR One Riverside Owner, LLC, as Partial Assignee of Developer, Amend the Redev Agrmt Dated 12/20/21 Previously Auth by Ord 2021-796-E, as Previously Amended by Amendment 1 to Redev Agrmt Dated 10/12/22, as Auth by Ord 2022-493-E, (Collectively, the “Agreement”), to Modify the Performance Schedule & Associated Terms of the Agrmt; Auth the Execution of All Docs Relating to the Above Agrmts & Transactions, & Auth Tech Changes to the Docs (Sawyer) (Req of DIA) 9/12/23 CO Introduced: NCSPHS, F 9/18/23 NCSPHS Read 2nd & Rerefer 9/19/23 F Read 2nd & Rerefer 9/26/23 CO PH Read 2nd & Rerefer Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 9/26/23
DEFER	
2. 2024-0039	ORD-MC Concerning the Downtown Overlay Zone & the Downtown Sign Overlay Zone; Amend Sec 656.361.7.1 (Application & Review Procedure to DDRB & Council; Appeals), Subpt H (Downtown Overlay Zone & Downtown District Use & Form Regulations), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Revise the Proj Types Subj to Staff Review &

to DDRB Review, & to Clarify & Revise the Review Process & Procedures for Specified Projs; Amend Sec 656.361.8 (Deviations), Subpt H (Downtown Overlay Zone & Downtown District Use & Form Regulations), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Eliminate the Workshop Requirement for Select Deviations; Amend Sec 656.1335 (Design Review), Subpt B (Downtown Sign Overlay Zone), Pt 13 (Sign Regulations), Ch 656 (Zoning Code), Ord Code, to Allow Staff Review of Certain Sign Applications (Lopera) (Req of DIA)

1/10/24 CO Introduced: NCSPHS, R, LUZ

1/16/24 NCSPHS Read 2nd & Rerefer

1/16/24 R Read 2nd & Rerefer

1/17/24 LUZ Read 2nd & Rerefer

1/23/24 CO PH Read 2nd & Rerefer

Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/23/24

DEFER

3. [2024-0069](#) ORD Amend Sec 2 of ORD 2021-838-E Which Established a Dependent Special Dist Known as the “Baymeadows Community Improvement District” (BCID); Amend BCID Charter Sec 2 to Auth Issuance of Bonds; Deleting the Limit on Annual Adjustments to Assessments; Rev the Updated Annual Maxims for Assessments; Adding & Incorporating by Reference the Proposal Special Assessment Allocation Report; Removing the Ex Officio Requirement; Amend the Initial Election Date (Bowles) (Introduced by CM Arias)
- 1/23/24 CO Introduced: NCSPHS, R, F
- 2/5/24 NCSPHS Read 2nd & Rerefer
- 2/5/24 R Read 2nd & Rerefer
- 2/6/24 F Read 2nd & Rerefer
- 2/13/24 CO PH Read 2nd & Rerefer
- Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/13/24

DEFER

4. [2024-0104](#) ORD Approp \$1,289,128.00 From the Opioid Settlement Fund - Miscellaneous Settlements Acct to Pay for Medical Equipment & Supplies to Respond to the Increase in Opioid Overdose Emergency Calls (B.T. 24-039) (Dillard) (Req of Mayor)
- 2/13/24 CO Introduced: NCSPHS, F
- 2/20/24 NCSPHS Read 2nd & Rerefer
- 2/21/24 F Read 2nd & Rerefer
- 2/27/24 CO PH Read 2nd & Rerefer
- 3/4/24 NCSPHS Approve 6-0
- 3/5/24 F Approve 6-0-1 (Carrico)

Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

CMs Diamond and Boylan thanked Jacksonville Fire & Rescue Department for its work in responding to opioid overdose emergencies, noting the difficulty of this work.

5. [2024-0105](#) ORD Approp \$209,984.02 From the Countywide Intersection Imp - Intersection Proj to the Townsend Rd Sidewalk - South Proj to Pay for Design & Engineering Costs Related to the Construction of a Sidewalk on the South Side of Townsend Rd, Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj; Prov for Oversight by the Traffic Engineering Div of the Dept of Public Works (B.T. 24-055) (Dillard) (Req of Mayor)
2/13/24 CO Introduced: NCSPHS, F, TEU
2/20/24 NCSPHS Read 2nd & Rerefer
2/21/24 F Read 2nd & Rerefer
2/21/24 TEU Read 2nd & Rerefer
2/27/24 CO PH Read 2nd & Rerefer
3/4/24 NCSPHS Amend/Approve 5-0
3/5/24 F Amend/Approve 7-0
3/5/24 TEU Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

AMEND/APPROVE

Aye: 5 - Boylan, Lahnen, Carlucci, Freeman and Gay

Excused: 1 - Clark-Murray

AMENDMENT

Attach Revised Exhibit 2 (CIP) to correct prior years funding and include future years estimated cost

- **Public Works has estimated a future construction cost of \$2,500,000 for the Townsend Road Sidewalk – South project**

Phillip Peterson of the Council Auditor's Office explained the amendment, which attached a revised exhibit to correct prior years' funding and include future years' estimated cost.

CM Boylan asked why this project was being moved up in the priority list of public works projects, and Steve Long of Public Works explained that there had been multiple fatalities on this road. This road is home to wheelchair-bound residents, and both sides of the road have ditches making it especially difficult to traverse.

The amendment was unanimously approved by the Committee.

6. [2024-0109](#) ORD Approp a \$1,750,000.00 FY 24 COPS Hiring Prog Grant From the U.S. DOJ / Office of Community Oriented Policing Services (COPS) & Approp \$3,476,737.00 to Cover the Required Local Match From the City for the First Yr of the Grant & Add'l Operating Expenses to Train & Outfit 40 New Police Officer Positions Within JSO to Be Hired Under the Grant; Auth Said Positions; Prov for City Oversight by JSO (B.T. 24-053) (R.C. 24-057) (Dillard) (Req of Sheriff) (Co-Sponsors CMs Diamond, Carlucci, Freeman, Gay, Carrico, Arias, Howland, White, Pittman & Miller)
2/13/24 CO Introduced: NCSPHS, F
2/20/24 NCSPHS Read 2nd & Rerefer
2/21/24 F Read 2nd & Rerefer
2/27/24 CO PH Read 2nd & Rerefer
3/4/24 NCSPHS Amend/Approve 6-0
3/5/24 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

AMEND/APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

AMENDMENT

- 1. Attach Revised Exhibit 1 (BT) to increase the General Fund - Fund Balance appropriation and reduce the Reserve for Federal Programs appropriation based on available funds**
- 2. Clarify that \$250,000 is being appropriated from the Contingency Reserve for Federal Programs and \$3,226,737 is being appropriated from the General Fund - Fund Balance**
- 3. Pg. 2, line 20, strike "Fiscal Year 2023-2024" and insert "first year"**

- The total federal award amount is \$5,000,000 for the five-year period of 10/1/23 – 9/30/28**
- Of the City's \$3,476,737 appropriation, \$771,800 is the City's required match with the additional funding covering salaries and benefits, training, computers, equipment and vehicles**

Phillip Peterson of the Council Auditor's Office explained the amendment, which clarified appropriation figures and sources.

Bill Clement of the Jacksonville Sheriff's Office explained the bill, which appropriated grant funds along with a required City match to pay for the hiring and outfitting of 40 new JSO officers. He noted that JSO currently had 1,908 officers. CM Boylan asked whether JSO was still short of average figures for number of officers per capita, and Mr. Clement clarified that they were.

CM Diamond stated that he supported the bill, as it was appropriating federal grant dollars. He requested to be added as a co-sponsor.

CM Freeman asked about the process for determining how many officers JSO needs to hire, and Sergeant Mark Romano answered that he was not sure of the exact process but noted that Jacksonville is significantly lower than other areas in officers per capita. CM Gay noted that he believes the national average is around 1.8 officers per 1,000 people. He added that he believes that JSO needs to take efforts to better retain its officers, and Sergeant Romano agreed. CM Gay then stated that response times in his district, which contains spread-out rural neighborhoods, suffer from officer deficits. CMs Carlucci, Freeman, and Gay requested to be added as co-sponsors.

CM Boylan explained that he supports efforts to increase community policing and stated his support for the bill.

7. [2024-0111](#) ORD-MC Creating a New Ch 86 (Homelessness Initiatives Commission), Ord Code, to Create a Homelessness Initiatives Commission & to Estab the Functions, Powers & Duties of Said Commission; Prov for Severability; Prov for Codification Instructions (Staffopoulos) (Introduced by the Spec Comm on Homelessness & Affordable Housing (CMs J. Carlucci, Amaro, Arias, Miller, & Peluso)) (Co-Sponsors CMs Salem, Lahnen, Carlucci, Johnson, Boylan, White & Freeman)
2/13/24 CO Introduced: NCSPHS, R
2/20/24 NCSPHS Read 2nd & Rerefer
2/20/24 R Read 2nd & Rerefer
2/27/24 CO PH Read 2nd & Rerefer
3/4/24 NCSPHS Approve 5-1 (Diamond)
3/4/24 R Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

APPROVE

Aye: 5 - Boylan, Lahnen, Carlucci, Freeman and Gay

Nay: 1 - Diamond

Excused: 1 - Clark-Murray

**Scrivener's
Correct section numbering**

- **Creates a new Code Chapter 86 to establish the Homelessness Initiatives Commission**
- **The Commission will present to the appropriate Council committee an initial annual Action Plan by 9/1/24 and five-year Strategic Plan by 12/31/24**
- **The Commission will review the Strategic Plan and Action Plan annually and make recommendations by March 1**
- **The Commission will review and recommend programs, initiatives, and services to be funded through the Homelessness Initiatives Special Revenue Fund, including the specific amounts to be allocated, for inclusion in the City's annual budget**

CM Diamond asked about the purpose of creating a new commission. CM Freeman explained background behind his discussions with Sulzbacher and other nonprofit organizations regarding coordinating homelessness efforts throughout the county during his tenure as Council President. He then explained that a main purpose of this commission would be to oversee how homelessness initiative funds are spent.

CM Carlucci asked whether there was another commission directly overseeing homelessness initiatives, and Mary Staffopoulos of the Office of the General Counsel answered that there was not. CM Carlucci stated that this commission had the potential to consolidate conversations to address the homelessness issue throughout the county.

CM Lahnen described the idea of this commission as a "clearing house" for various stakeholders to voice their interests regarding homelessness initiatives. Ms. Staffopoulos added that the commission would also have planning and reporting responsibilities in addition to fiscal responsibilities.

CM Diamond stated that he thinks that homelessness initiatives would be better served by the private sector. He stated that he would be voting against the bill but clarified that he supported the goal of the commission.

CM Freeman stated that he understands concern about adding extra "layers" of bureaucracy but believes that this commission will be successful in becoming a "clearing house" for various stakeholders involved in both homelessness and affordable housing.

CP Salem explained the background behind the Homelessness Diversion Fund that had been created separately from this commission. He explained that the Homelessness Initiatives Special Revenue Fund existed separately from the Homelessness Diversion Special Revenue Fund and that this commission would serve as an oversight body to determine how the former's funds would be spent.

CM Boylan clarified that the commission would have additional responsibilities other than the oversight responsibility; it would also have to report a strategic plan to the full Council and make recommendations to the Council on specific projects. CM Freeman noted that he had misspoken in saying that this commission would also oversee affordable housing projects.

8. [2024-0113](#) ORD-MC Concerning the JHA; Creating a New Sec 51A.113 (Annual Presentation of Affordable Housing Programs & Goals Required), Pt 1 (Jacksonville Housing Authority Established), Ch 51A (Jacksonville Housing Authority), Ord Code, to Provide That the JHA Shall Make an Annual Presentation to Certain Council Standing Committees; Prov for Codification Instructions (Hodges) (Introduced by the Spec Comm on Homelessness & Affordable Housing (CMs J. Carlucci, Amaro, Arias, Miller & Peluso)) (Co-Sponsors CMs Boylan, Diamond, Freeman & Carlucci)
2/13/24 CO Introduced: NCSPHS, R
2/20/24 NCSPHS Read 2nd & Rerefer
2/20/24 R Read 2nd & Rerefer
2/27/24 CO PH Read 2nd & Rerefer
3/4/24 NCSPHS Approve 6-0
3/4/24 R Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

- **Amends Code Ch. 51A (Jacksonville Housing Authority) to require an annual report in person and in writing to the Council committee of reference tasked with reviewing and making recommendations on measures addressing housing and the Council committee of reference tasked with reviewing and making recommendations on finance and budget matters**
- **The report shall be provided in August each year and will include the Authority's affordable housing programs, its collaborative efforts with other entities focused on addressing housing issues, and its goals for the upcoming fiscal year**

CM Diamond requested to be added as a co-sponsor.

CM Boylan requested to be added as a co-sponsor, stating that he understood the importance of agencies reporting to the full Council to promote accountability.

9. [2024-0118](#) ORD Approp \$2,027,000 From General Fund - GSD Fund Balance to the Jacksonville Historical Society, Inc. (JHS) to Be Used for Renovations to the Florida Casket Company Bldg, Located at 314 Palmetto St, Jax, FL 32202 in Order to Estab a Jacksonville History Center; Prov for a Carryover of Funds Until 3/31/26; Auth the Mayor, or Her Designee, & the Corp Sec to Execute a 2nd Amendment to the FY 22-23 City Grant Agrmt btwn the City & the JHS to Extend the Term of the Agrmt to 3/31/26, & to Increase the Maximum Indebtedness by an Additional \$2,027,000 for a New Total Maximum Indebtedness Not-to-Exceed \$2,577,000; Prov for Oversight by the Grants & Contract Compliance Div of the Finance & Admin Dept (Lopera) (Introduced by CMs Carlucci, Amaro, J. Carlucci, & Miller) (Co-Sponsors CMs Peluso, Arias &

Pittman)
2/13/24 CO Introduced: NCSPHS, F
2/20/24 NCSPHS Read 2nd & Rerefer
2/21/24 F Read 2nd & Rerefer
2/27/24 CO PH Read 2nd & Rerefer
3/4/24 NCSPHS Amend/Approve 4-2 (Gay, Diamond)
3/5/24 F Amend/Approve 8-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/27/24

AMEND/APPROVE

Aye: 4 - Boylan, Lahnen, Carlucci and Freeman
Nay: 2 - Gay and Diamond
Excused: 1 - Clark-Murray

AMENDMENT

1. Clarify in legislation and attach Revised Exhibit 2 (Second Amendment to City Grant Agreement) to identify:

- The new total maximum indebtedness under the agreement shall be the lesser of (i) \$2,527,000 or (ii) 75 percent of the Project Budget less \$50,000 in previously disbursed funds
- Include Phase II Estimated Scope of Work

2. Correct Scrivener's

- City initially funded \$50,000 towards the project, which has been paid and spent by the Jacksonville Historical Society
- City then contributed an additional amount equal to the lesser of \$500,000 or 29.1% of the project budget. City dollars have not been paid yet from the \$500,000 appropriation.
- The first amendment to the Agreement extended the contract termination date from 9/30/23 to 3/31/24
- In this legislation, City agrees to pay 75% of the renovation cost of the Florida Casket Company Building, up to a maximum of \$2,577,000 (inclusive of the \$50,000 previously paid)
- Total project cost is budgeted at \$3,441,000 for Phases I and II. Phase III (furnishings) or any additional phases are not yet funded.

COMMENT

Payments can be made for services performed or on a reimbursement basis each month for work done on a facility that is not owned or controlled by the City. A possibility exists where City dollars could be spent on a project that is not completed. However, there is a clawback provision that requires the Jacksonville Historical Society to pay back the City's funding if it is not operated as a Jacksonville Historical Center.

Phillip Peterson of the Council Auditor's Office explained the amendment, which reflected the correct total maximum indebtedness of the City under the agreement. The amendment was unanimously approved by the Committee.

CM Gay asked what the City would be gaining by completing this project. Alan Bliss, CEO of the Jacksonville Historical Society, answered that community identity improves when citizens understand events of the past. He explained that Jacksonville's peer cities have greater investment into public history despite Jacksonville being the oldest "large" city in the state. CM Gay noted that this benefit was not economic and thus difficult to quantify.

CM Lahnen asked whether this would be the last time that the Council would need to appropriate funds for this project, and Mr. Bliss stated that he believes that the project would not need additional appropriations. CM Lahnen asked what the total funds expended from the General Fund would be for this fiscal year, and Mr. Peterson stated that, if this bill and the COPs grant were to be approved, this number would be about \$57 million. CM Lahnen asked whether the Committee could recommend to replenish the amount of this appropriation back into the General Fund during the next budget cycle, and Mr. Peterson stated that the Council could make a recommendation to do so but could not fiscally obligate future Councils. Anna Brosche, City Chief Financial Officer, stated that the administration would be willing to have this conversation with the Council.

CM Carlucci stated that he had considered putting this project in the budget for the next Fiscal Year but stated that appropriating the funds now would prevent delays from construction. He stated that he believes that the Historic Society will be able to raise any additional funds necessary from private donors once the City Council has shown buy-in to the project through this appropriation. He stated that Tampa has a terrific history center and that Jacksonville has an even richer history. He noted the site's proximity to the Emerald Trail, opining that this would be an ideal location for school field trips. He also noted that this project had the Mayoral administration's support.

CM Diamond stated that he would not be supporting this appropriation.

CM Freeman asked how the building would be used. Mr. Bliss answered that there would be three floors: the first floor would be used for rotating exhibits, the second floor would be used as auditorium and event space, and the third floor would be used for archival research and storage. Mr. Bliss noted that the Historical Society had been in conversation with the Jacksonville Public Library regarding digitization of information.

CM Freeman asked whether the center would tell the full "Jacksonville story." Mr. Bliss stated that the center would be ambitious in scope and would present an inclusive interpretation of history that would not favor any one interpretation over another. He stated that he felt the exhibits would communicate the complexities of Jacksonville's history. CM Freeman suggesting potentially collaborating with the Jacksonville Urban League on exhibits. He added that he would be concerned if any non-governmental organization had an outsized influence on determining what was or was not displayed, and Mr. Bliss stated that the Historical Society planned on hiring a Collections Director to prevent this from happening. Mr. Bliss also described an idea of including representatives from local universities to give input regarding exhibits.

CM Lahnen stated that he supported the project but that he would be tracking closely expenditures from the General Fund.

CM Carlucci reiterated the importance of investing in public history, noting that St. Augustine had been very successful in doing so. Mr. Bliss explained an event held recently commemorating the first black JSO officers.

CM Gay stated that he would not be supporting the bill, stating that he was uncomfortable giving a non-profit organization funds from below the line given the lack of details regarding the proposed center.

CM Boylan asked whether it was realistic that the Historical Society would be able to raise any needed additional funds from the private sector, and Mr. Bliss explained that the organization is putting a significant amount of its own equity in ensuring the success of this project. He added that this project was as shovel-ready as possible and that the Historic Society had met with several consultants in preparing to raise any needed additional funds. CM Boylan noted that the Neighborhoods Department should be supportive in ensuring the success of this project. He noted that there were similar objections to the funding of WJCT when it first received City funding and that the M.O.S.H. had a similar lack of detail in its proposed programming.

Mr. Peterson noted that funds would be paid back on a reimbursement basis and that the appropriation would need to be paid back to the City if the project were not completed. Mr. Bliss responded that he was aware of this condition.

10. [2024-0129](#) RESO Conf the Mayor's Appt of Thomas B. Waters as Director of the Neighborhoods Dept of the City of Jax Pursuant to Sec 34.102 (Office of Director), Pt 1 (Department Established; Office of Director), Ch 34 (Neighborhoods Department), Ord Code (Wilson) (Req of Mayor) (Co-Sponsors CMs Gaffney, Jr., Peluso, Johnson, Pittman & Lahnen)
2/13/24 CO Introduced: NCSPHS, R
2/20/24 NCSPHS Read 2nd & Rerefer
2/20/24 R Read 2nd & Rerefer
2/27/24 CO Read 2nd & Rerefer
3/4/24 NCSPHS Approve 6-0
3/4/24 R Approve 7-0

APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

APPOINTMENT

Thomas Waters explained his background; he had previously worked for the City as a Grants Administrator and oversaw the construction of libraries under the Better Jacksonville Plan. He explained that the Neighborhoods Department was originally intended to be the public face of City government.

CM Carlucci stated that he had worked with Mr. Waters extensively in the past; he added that the fact that Mr. Waters has survived several administrations demonstrates his effectiveness in his work.

CM Diamond stated that Mr. Waters' accomplishments speak for themselves and expressed his support for the appointment. He added that he believes that the Neighborhoods Department could add additional staff and resources to Animal Care and Protective Services, as Jacksonville could no longer be considered a no-kill city, as the rate of adoption has dropped to 86%. Mr. Waters explained that the understood that this was an issue and noted that ACPS had recently hired a new Chief.

CM Lahnen expressed his support, noting that Mr. Waters had responded swiftly when CM Lahnen had an issue within his district. CM Freeman also expressed his support. CM Boylan stated that Council Members are judged by their constituents based on the efficiency of the administration, namely the Neighborhoods Department, and expressed his support.

11. [2024-0162](#) ORD Approp \$1,500,000, Including \$500,000 to We Care Jax, Inc. & \$1,000,000 to 6 Charitable Healthcare Clinics, from a Desig Contingency Acct to the Subsidies & Contributions to Private Orgs Acct for the Provision of Healthcare Services to Uninsured Residents of Duval County through the JaxCareConnect Prog; Prov for Carryover to FY 24-25; Invoking the Exemption in Sec 126.107(g) (Exemptions), Pt 1 (General Regulations), Ch 126 (Procurement Code), Ord Code, to Allow for a Direct Contract With We Care Jax, Inc. To Prov Comprehensive Fiscal Agent Svcs for the Prog; Apv, & Auth the Mayor, or Her Desig, & Corp Sec to Execute & Deliver, for & on Behalf of the City, an Agrmt btwn the City & We Care Jax, Inc. For the Provision of Fiscal Agent Svcs for the Prog; Waiving Sec 118.107 (Nonprofits to Receive Funding Through a Competitive Evaluated Award Process), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract With We Care Jax, Inc.; Invoking the Exemption in Sec 126.107(g) (Exemptions), Pt 1 (General Regulations), Ch 126 (Procurement Code), Ord Code, to Allow for Direct Contracts With...Req 1-Cycle Emergency Passage (Staffopoulos) (Introduced by CM Boylan) (Co-Sponsors CMs Carrico & Pittman)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Emergency/Amend/Approve 6-0
3/4/24 R Emergency/Amend/Approve 7-0
3/5/24 F Emergency/Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

EMERGENCY/AMEND/APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

AMENDMENT

- 1. Include waiver of Code Sec. 118.805 to provide that receipt of City funding for the JaxCareConnect program will not impact eligibility to apply for funding under other City grant programs**
- 2. Place revised term sheets on file to correct scrivener's errors and program budgets**

- Appropriates funding from a designated contingency account to the following organizations for the JaxCareConnect program:**
 - We Care Jacksonville - \$500,000 (fiscal agent)**
 - Agape Community Health Center - \$166,666.67 (interpretive language services)**
 - WestJax Outreach d/b/a Community Health Outreach - \$166,666.67 (partner clinic)**
 - Muslim American Social Services (MASS) - \$166,666.67 (partner clinic)**
 - Mission House - \$166,666.66 (partner clinic)**
 - I.M. Sulzbacher Center for the Homeless - \$166,666.66 (partner clinic)**
 - Volunteers in Medicine - \$166,666.67 (partner clinic)**
- Authorizes a carryover of funding through FY 24/25 to allow funding to be spent during the contract term of 3/1/24 – 2/28/25**
- Waives Code Sec. 118.107 (Nonprofits to receive funding through a competitive evaluated award process) in order to allow for direct contracts with We Care Jacksonville, Agape Community Health Center, WestJax Outreach, Muslim American Social Services, Mission House, I.M. Sulzbacher Center for the Homeless, and Volunteers in Medicine**
- A one cycle emergency has been requested in order to meet the immediate need to provide improved access to healthcare for the uninsured and under-resourced and allow City funds to be distributed more quickly**

Phillip Peterson of the Council Auditor's Office explained the emergency, with the need for improved access to healthcare for the uninsured and under-insured being immediate. The emergency was unanimously approved by the Committee.

Mr. Peterson explained the amendment that added a waiver that clarified that receiving this funding would not affect organizations' eligibility to receive other City grant funds. The amendment was unanimously approved by the Committee.

CM Lahnen assumed the role of acting chair for this item. CM Boylan explained that there is a lack of primary care options and that many who are uninsured or under-insured use emergency rooms as their source of primary care, placing additional burden on emergency rooms.

CM Diamond expressed his support for the bill, stating that he believed that CM Boylan does his due diligence in his appropriations bills.

CM Lahnen noted that these funds had already been budgeted and were not being taken from the General Fund.

12. [2024-0163](#) ORD re the Moncrief Area Business Improvement Prog; Expanding the Moncrief Area Business Improvement Prog - Phase 1 Geographic Area Estab in Ord 2021-282-E & Amended by Ord 2022-264-E; Renaming the Expanded Geographic Area as the “Myrtle-Moncrief-Avenue B Business Corridor” & Renaming the Prog as the “Myrtle-Moncrief-Avenue B Business Corridor Improvement Prog”; Auth the Carryover of Previously Approp Funds for the Prog in the Total Amt of \$1,171,000 Until Expended or Through 9/30/27, Whichever Occurs 1st; Prov for Oversight by OED; Req 1 Cycle Emergency Passage (Staffopoulos) (Introduced by CM Pittman) (Co-Sponsors CMs Carlucci & Carrico)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Emergency/Amend/Approve 6-0
3/4/24 R Emergency/Amend/Approve 7-0
3/5/24 F Emergency/Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

EMERGENCY/AMEND/APPROVE

Aye: 6 - Boylan, Lahnen, Carlucci, Freeman, Gay and Diamond

Excused: 1 - Clark-Murray

AMENDMENT

- 1. Correct the expansion area to Moncrief Road from Voorhies Road to Avenue B**
- 2. Attach revised Exhibit 2 (Program Guidelines) to provide for evaluation by the applicable District Council Member (District 10 or District 7)**

- Changes the name of the Moncrief Area Business Improvement Program to the “Myrtle-Moncrief-Avenue B Business Corridor Improvement Program”**
- Expands the Program area to include the commercial properties located along Moncrief Road from Voorhies Road to Avenue B**
- Revises the Program guidelines to 1) clarify grants will be provided on a reimbursement basis for eligible expenses as outlined in the contract and 2) exclude businesses who are in violation of the City of Jacksonville Ordinance Code or are noncompliant with federal, state, or local laws.**
- Authorizes the carryover of previously appropriated funding through 9/30/27**
- A one cycle emergency has been requested in order to avoid potential loss of third party financial assistance**

Phillip Peterson of the Council Auditor's Office explained the amendment, which corrects the expansion area and attaches a revised exhibit to provide for evaluation by both applicable District Council Members. Mr. Peterson explained background information about the bill; it allows previously appropriated funds to be used for business improvement projects along Moncrief Road in Districts 7 and 10 and expands the program boundaries north up to Avenue B.

CM Diamond stated his support for the bill, explaining the fact that the program operates on a reimbursement basis made him comfortable as a fiscal conservative.

CM Lahnen asked how much money had already been paid out to participating companies and how much money remained in the program; Mr. Peterson explained that around \$150,000 is waiting to be paid out from the fund pending project completion and about \$1,000,000 total remained in the fund.

CM Freeman asked whether the program included only facade grants, and Mr. Peterson clarified that the program included the opportunity to fund other visual and structural improvements as well. CM Freeman noted that there was a similar program in the Arlington area.

CM Pittman stated that it was important that the Council invest in areas that had historically been left behind. She thanked the Committee for its support of the bill.

CM Carlucci requested to be added as a co-sponsor and noted that he had memories in the area at James Weldon Johnson Preparatory Middle School.

CM Pittman thanked Tiffany Khesed of the Northwest Jacksonville Community Development Corporation for her work on this project. Ms. Khesed thanked the Committee and noted that community excitement and trust is built through community investments like this program. CM Pittman noted that this program, if successful, could be a model for other neighborhoods.

CM Carlucci stated that the Committee is only voting to approve the bill and that the majority of the labor to ensure this program's success will be done by those in the community and in the administration.

13. [2024-0166](#) ORD Approp: (1) \$300,000 from the Council President's Designated Contingency, & (2) \$200,000 from the Resiliency Infrastructure Improvements Proj Into the Planning & Development Resiliency Office - Other Professional Svcs Acct, for a Total of \$500,000, in Order to Procure the Svcs of a Planning Consultant to Create an Urban Forestry Mgmt Plan (UFMP) for the City; Purpose of Approp; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds; Prov for Carryover of Funds to FY 24-25; Prov for Oversight by the Planning & Development Dept (Grandin) (Introduced by CM Salem)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/4/24 R Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

14. [2024-0167](#) ORD Approp \$800,000.00 from the Dept of Health for Maintenance & Renovations to the FL Dept of Health Central Health Plaza Bldg Located at 515 W 6th St; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect this Approp of Funds to the Proj; Prov for Oversight by the Dept of Public Works, Public Bldgs Div (B.T. 24-069) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

15. [2024-0168](#) ORD Transferring \$802,300.54 in Federal Grant Funds from Permanent & Probationary Salaries & Associated Fringe Benefits to Contractual Svcs to Expand the City's Existing Contract with Family Foundations of Northeast Florida, Inc. to Provide Intervention & Prevention Svcs to High Risk Participants; Auth Positions; Invoking the Exemption in Sec 126.107 (e) (Exemptions), Pt 1 (General Regulations), Ch 126 (Procurement Code), Ord Code; Apv & Auth the Mayor, or her Designee, & the Corp Sec to Execute & Deliver on Behalf of the City an Agrmt btwn the City & Family Foundations of Northeast Florida, Inc.; Prov Oversight by the Grants & Contracts Compliance Div of the Finance & Administration Dept; Prov for Carryover of Funds to FY 24-25 (B.T. 24-048) (R.C. 24-075) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/4/24 R Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

16. [2024-0169](#) ORD Approp \$1,425,000.00 in Grant Funding from the U.S. DHS/ FEMA, Funded Through the FL Div of Emergency Mgmt, With No Local Match, to the Urban Area Security Initiative Grant, & to Fund 3 New Positions Within JFRD, Emergency Preparedness Prog; Auth Said Positions; Apv & Auth the Mayor, or Her Designee, & the Corp Sec to Execute & Deliver Agrmt No. R0928, Federal Award ID No. EMW-2023-SS-00058-S01, btwn DHS/FEMA & the City; Prov for City Oversight by JFRD, Emergency Preparedness Div (B.T. 24-062) (R.C. 24-074) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Read 2nd & Rerefer

3/4/24 R Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

17. [2024-0170](#) ORD Approp \$10,000,000.00 From Proj Contingency to Engineering & Design for Costs Associated With Major Renovations at the Municipal Stadium, & to Correct Various Acct Strings & Update Proj Information; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj (B.T. 24-063) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, R, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/4/24 R Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

18. [2024-0171](#) ORD Approp \$75,497.00 from the Mosquito Control State Fund 00112 Fund Bal to Be Used for Mosquito Control Div Operational Expenses, Including the Purchase of Equipment & Supplies, During FY 23-24 (B.T. 24-066) (Dillard) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

19. [2024-0172](#) ORD Apv & Auth the Parks, Rec & Community Svcs Dept Dir to Accept a Donation From the Placemaking & Equity Fund, Inc. For the Enhancement of Lift Ev'ry Voice & Sing Park in the Amount of \$868,506.00, in Accordance With Sec 111.105(b), Ord Code, Which Donation Requires at Least \$125,000.00 to Be Dedicated to the Construction of a Mist Fountain, \$228,000.00 for Stage Construction & the Remainder to Be Expended on General Enhancement of the Lift Ev'ry Voice & Sing Park; Approp \$868,506.00 From PROD Office of the Dir - Parks & Rec Contributions From Private Source to the CIP Proj Entitled "Parks QOL - Lift Eve'ry Voice & Sing Park" for Enhancements to the Park; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj (B.T. 24-059) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer

Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

20. [2024-0173](#) ORD Approp \$2,162,000 From the Drainage System Rehabilitation & the Underdrain Replacements Projs to: (1) the Silver St Drainage Improvement Proj; (2) the Cain Ln & Able St Drainage Proj; (3) the Crest Dr Drainage Proj; (4) the Old Kings Rd Drainage Proj; (5) the Sunbeam Rd Drainage Proj; (6) the Saddle Rd Underdrain Repair Proj; & (7) the Reedy Branch Underdrain Repair Proj; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj (B.T. 24-061) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F, TEU
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
3/5/24 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

21. [2024-0174](#) ORD Approp \$1,435,385.00 in Grant Funding From the FL DOT Through the National Park Service to Pay for Construction of the Timuquan Trail - Segment C Along Fort Caroline Rd in Council Dist 1; Apv & Auth the Mayor, or Her Designee, & the Corp Sec, to Execute & Deliver a Local Agency Prog Agrmt, Financial Proj Nos. 441861-2-58-01 & 441861-2-68-02, btwn the State of FL DOT & the City; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj; Prov for Oversight by the Dept of Public Works, Engineering & Construction Mgmt Div (B.T. 24-064) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F, TEU
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
3/5/24 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

22. [2024-0176](#) ORD Approp \$11,954.00 in Grant Funding from the FL DOT to Pay for Oversight of the Design of 5th St Over Six Mile Creek Bridge No. 724039, in Council Dist 9; Apv & Auth the Mayor, or Her Designee, & the Corp Sec, to Execute & Deliver a Local Agency Prog Agrmt, Financial Proj No. 437414-1-38-02, btwn the State of FL DOT & the City; Amend the 24-28 5-Yr CIP Appvd by Ord 2023-505-E to Reflect This Approp of Funds to the Proj; Prov for Oversight by the Dept of Public Works, Engineering & Construction

Mgmt Div (B.T. 24-068) (Wilson) (Req of Mayor)
2/27/24 CO Introduced: NCSPHS, F, TEU
3/4/24 NCSPHS Read 2nd & Rerefer
3/5/24 F Read 2nd & Rerefer
3/5/24 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/12/24

READ 2ND & REREFER

Public Comment:

Tiffany Khesed of Northwest Jacksonville CDC explained that Jacksonville was well on its way to redressing redlining and racial wealth disparities as a result of bills such as 2024-0163. She stated that public investment in historically under-served communities can reinvigorate public trust, noting that seven companies had already signed up in light of the news of the expanded project boundaries.

Blake Harper spoke in opposition to bill 2024-0118, stating that he believes the Jacksonville Historical Society to be in the business of changing history.

John Nooney spoke in support of bill 2024-0129, stating that he supported the appointment of Thomas Waters. He also spoke on bill 2024-0166, explaining that he believes that the goal of resiliency would be served by building a public park on the site of a FEMA house on Pottsburg Creek.

Alan Bliss of the Jacksonville Historical Society expressed his support for bill 2024-0118. He stated that the project was as shovel-ready as could be reasonably expected and would speak more on the bill at its turn in the agenda.

CM Boylan noted that the Council would be having meetings regarding leadership over the next week and stated that Council Members should keep an open mind before hearing candidates' pitches.

NOTE: The next regular meeting will be held Monday, March 18, 2024.

*******Note: Items may be added at the discretion of the Chair.*******

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Minutes:

Eamon Webb
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(904) 255-5140
Posted: 3/11/24, 2:00 PM

