

# City of Jacksonville

*117 W. Duval Street  
Jacksonville, FL 32202*



## Meeting Minutes

**Monday, November 3, 2025**

**2:00 PM**

**Council Chamber,  
1st Floor, City Hall**

### **Rules Committee**

*Chris Miller, Chair*

*Terrance Freeman, Vice Chair*

*Ken Amaro*

*Ron Salem*

*Randy White*

*Mike Gay*

*Michael Boylan*

*Legislative Assistant: Vanessa Galan*

*Council Auditor's Office: Trista Carraher*

*Council Research: Brandon Russell*

*Office of General Counsel: Carla Schell*

*Administration: Garrett Dennis*

**COUNCIL RULE 4.505 DISRUPTION OF MEETING**

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;
- 4) Audible noise from cellphones or other electronic devices;
- 5) Consumption of alcohol or controlled substances;
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.

Meeting Convened: 2:00 PM

Meeting Adjourned: 2:46 PM

**Present:** 7 - Chris Miller, Terrance Freeman, Ken Amaro, Ron Salem, Randy White, Mike Gay and Michael Boylan

**Attendance:**

CM Carlucci - Visiting

CM Johnson - 2025-784

| Item/File No.                       | Title History                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|-------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1. <a href="#"><u>2024-0627</u></a> | ORD-MC Concerning the Mayor's Transfer Authority; Amend Secs 106.304 (Mayor's Transfer Power) & 106.308 (Capital Improvement Transfers, Appropriation Amendments & Change Orders), Subpt A (General Provisions), Pt 3 (Appropriations), Ch 106 (Budget & Accounting Code), Ord Code, to Limit the Mayor's Transfer Authority to \$100,000 Among the Capital Improvement Projs Listed in the CIP Appvd by the Council & to \$100,000 During Any FY into or Out of Any Agency, Nondept or Dept Existing Line Item; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Diamond)<br>8/13/24 CO Introduced: R, F<br>8/19/24 R Read 2nd & Rerefer<br>8/20/24 F Read 2nd & Rerefer<br>8/27/24 CO PH Read 2nd & Rerefer<br>Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/27/24<br><br><b>DEFER</b>                                                                                     |
| 2. <a href="#"><u>2024-0966</u></a> | ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)<br>11/26/24 CO Introduced: NCSPHS, R, F<br>12/2/24 NCSPHS Read 2nd & Rerefer<br>12/2/24 R Read 2nd & Rerefer<br>12/3/24 F Read 2nd & Rerefer<br>12/10/24 CO PH Read 2nd & Rerefer<br>Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24<br><br><b>DEFER</b> |

3.     [2025-0600](#)     ORD-MC Amend Sec 111.390 (Driver Education Safety Trust Fund), Pt 3 (Public Safety & Courts), Ch 111 (Special Revenue & Trust Accounts), Ord Code, to Increase the Civil Traffic Penalty from \$3 to \$5 Consistent with the Dori Slosberg Driver Education Safety Act, Sec 318.1215, F.S.; Prov for Codification Instructions (Reingold) (Req of Mayor)  
8/12/25 CO Introduced: NCSPHS, R  
8/18/25 NCSPHS Read 2nd & Rerefer  
8/18/25 R Read 2nd & Rerefer  
8/26/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Amend/Approve 7-0  
11/3/25 R Amend/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/26/25

**AMEND/APPROVE**

**Aye:**             7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The amendment was moved and seconded. Ms. Carraher explained the amendment. The amendment was approved unanimously.

**NCSPHS AMENDMENT**

- 1. Revise Code Sec. 634.107 (Driver Education Safety Programs) to reflect increase in fee from \$3 to \$5**
- 2. Include directive for Legislative Services to provide the Clerk of the Court a copy of the bill once enacted**
- 3. Revise Code Sec. 111.390 to update process for allocating revenue deposited into the Driver Education Safety Trust Fund**
- 4. Include effective date of January 1, 2026 for fee change**

- Increases the fee that is assessed on civil traffic penalties and used to fund driver education programs from \$3 to \$5 as authorized by Florida Statute 318.1215**
- The fiscal year 25/26 approved budget includes revenue of \$262,165 for this fee, which does not take into account the increase**
- This change will generate approximately \$175,000 in additional revenue based on the budgeted amount of \$262,165**

4.     [2025-0740](#)     RESO Conf the Mayor's Appt of Terrance D. Holmes as Chief of the Fire Training Division of the Fire & Rescue Dept of the City, Pursuant to Sec 31.402 (Division Chief), Pt 4 (Fire Training Division), Ch 31 (Fire & Rescue Department), Ord Code (Wilson) (Req of Mayor) (Co-Sponsors CMs Johnson, White, Amaro, Boylan, Salem & Freeman)  
9/23/25 CO Introduced: R  
10/6/25 R Read 2nd & Rerefer  
10/14/25 CO Read 2nd & Rerefer  
11/3/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Miller, Freeman, Amaro, Salem, White, Gay and Boylan

Chief Terrance Holmes provided an overview of his background as a 23-year veteran with the JFRD, holding a bachelor's degree in Fire Administration and various certifications. He also cited his experience in training and mentoring other firefighters.

CM Salem stated that he had met with Mr. Holmes and planned to support his appointment.

CM White stated he was proud of Mr. Holmes and planned to support his appointment.

CM Amaro expressed his support for Mr. Holmes's appointment. He asked Mr. Holmes to expound upon what he meant by "taking training to the next level." Mr. Holmes stated that a lot of the incoming firefighters are coming fresh from high school and need training in areas beyond simply firefighting and EMS. He also noted that training is different now, thanks to newer technology.

## **APPOINTMENT**

5. [2025-0765](#) ORD-MC re the Timing for Consolidated Gov't Elections & the Qualifying for Such Elections; Amend Sec 350.102 (Consolidated Government Elections) & 350.106 (Qualification of Candidates), Pt 1 (General Provisions), Ch 350 (Elections, Election Regulations, & Campaigning), Ord Code, to Modify the Timing for the 1st Consolidated Gov't Election & the Qualifying for the 1st & Gen Consolidated Gov't Elections; Prov for Codification Instructions (Pinkstaff) (Introduced by CM Carrico)  
10/14/25 CO Introduced: NCSPHS, R  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Amend/Rerefer 7-0  
11/3/25 R Amend/Rerefer 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

## **AMEND/REREFER**

**Aye:** 7 - Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The amendment was moved and seconded. Ms. Carraher explained the amendment. The amendment was approved unanimously.

The bill was moved for re-referral as amended and seconded.

**AMENDMENT**

**Revise Sec. 350.102(b) to change the general Consolidated Government election date from the eighth Tuesday after the first Consolidated Government election to the tenth Tuesday after the first Consolidated Government election**

- **Amends Sec. 350.102 (Consolidated Government elections) to change the date of the first Consolidated Government election from the twelfth Tuesday of the year to the tenth Tuesday of the year**
- **Amends Sec. 350.106 (Qualification of Candidates) to establish a qualifying period beginning with the 57th day prior to the first election through noon of the 53rd day prior to the date of the first election, rather than following the qualification period established in Ch. 99 of the Florida Statutes (beginning the 71st day prior to the first election through noon of the 67th day prior to the date of the first election)**

6.        [2025-0772](#)     ORD-MC re Downtown Sidewalks & Bars; Amend Sec 154.108 (Consumption on Vender's Premises), Pt 1 (in General), Ch 154 (Alcoholic Beverages), Ord Code, to Expand the Premises Area; Amend Sec 250.801 (Definitions), Pt 8 (Downtown Sidewalk Cafes), Ch 250 (Miscellaneous Business Regulations), Ord Code, to Expand the Downtown Areas for Sidewalk Cafes & Bars; Prov for Codification (Reingold) (Introduced by CM Arias)  
10/14/25 CO Introduced: NCSPHS, R  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Amend/Approve 6-0  
11/3/25 R Amend/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

**AMEND/APPROVE**

**Aye:**                7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The amendment was moved and seconded. Ms. Carraher explained the amendment. The amendment was approved unanimously.

**NCPHS AMENDMENT**

- 1. Pg. 1, line 7: strike “VENDER’S” and insert “VENDOR’S”**
- 2. Revise change to Sec. 154.108(b) to reference Part 8 and Part 9 of Ch. 250 as it relates to areas of the City that permit sidewalk cafés**

- **Amends Code Sec. 154.108 (Consumption on vendor’s premises) to allow for consumption of alcoholic beverages as permitted under the Downtown Sidewalk Café program established in Part 8 of Ch. 250**
- **Amends Code Sec. 250.801 (Definitions) to a) allow for the operation of downtown sidewalk cafés and bars on sidewalk extension areas, as approved by DIA and b) remove references to outdated terminology**

7.     [2025-0775](#)     ORD-MC Amend Sec 602.802 (Restricted Activities), Pt 8 (Lobbying), Ch 602 (Jacksonville Ethics Code), Ord Code, to Prohibit Certain Expenditures to the Mayor & Council Members; Prov for Codification Instructions (Reingold) (Introduced by CM Carlucci)  
                  10/14/25 CO Introduced: R, F  
                  10/20/25 R Read 2nd & Rerefer  
                  10/21/25 F Read 2nd & Rerefer  
                  10/28/25 CO PH Read 2nd & Rerefer  
                  Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/28/25

**DEFER**

8.     [2025-0781](#)     ORD Making Certain Findings & Approp \$15,000,000 from Council Contingency Accts to Subsidies & Contributions to Private Org Accts (\$4,000,000) & Subsidies & Contributions to Other Govt Accts (\$11,000,000) to Prov City Funding for Various Progs & Capital Projs as Follows: (1) \$1,000,000 to Northeast Florida Builders Association, Inc. (NEFBA) for the NEFBA Workforce Dev Ctr, (2) \$2,675,000 to Edward Waters University, Inc. (EWU) for the Living, Learning, Community Ctr, (3) \$325,000 to Workforce Industrial Training, LLC (WIT) for the Operation Boost Initiative, (4) \$6,000,000 to the UNF for Capital Repairs & Upgrades to Hodges Stadium & Construction of Add'l Grass Practice Fields at the Facility, & (5) \$5,000,000 to FSCJ for Purchase of a Bldg at Cecil Commerce Ctr to House the FSCJ Training Institute; Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver Agrmts btwn the City & NEFBA, EWU, WIT, UNF, & FSCJ for the Respective Prog or Proj to Be Undertaken by Each Entity as More Particularly Described Herein; Waiving Sec 118.107 (Nonprofits to Receive Funding Through a Competitive Evaluated Award Process; Waiver & Disclosures), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for Direct Contracts with NEFBA & EWU (Staffopoulos) (Introduced by CM Arias) (Co-Sponsor CM Carlucci)  
10/14/25 CO Introduced: NCSPHS, R, F  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/21/25 F Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

**DEFER**

9.     [2025-0782](#)     ORD Honoring the Legacy & Brave Svc of Firefighter Henry Bradley to the City; Naming the City-Owned Bldg Located at 12 Catherine St, Jax, FL, in Council Dist 7, Pursuant to Sec 122.105 (Public Buildings, Public Facilities & Public Parks Naming & Renaming Procedures), Ord Code, to Be Known as the “Henry Bradley Firefighters Museum”; Waiving the Timeline Establd in Sec 122.105 (Public Buildings, Public Facilities & Public Park Naming & Renaming Procedures), Ord Code, Pertaining to the Report & Recommendation from the Historic Preservation Sec of the Community Planning Div of the PDD & the JHPC for Naming of a City-Owned Bldg; Renaming a Roadway Currently Identified as “Catherine Street” to “Henry Bradley Place” in Council Dist 7 Pursuant to Sec 745.105 (Public Street Name Changes), Ord Code; Directing the LSD to Forward This Ord, Once Enacted, to the Public Works Dept, Dev Svcs & Traffic Engineering Divs, for Processing, Implementation, & Coordination with 911 Emerg, the JFRD, the USPS, & Other Affected Agencies & Orgs Pertaining to the Road Renaming (Pollock) (Introduced by CMs Johnson & Peluso)  
10/14/25 CO Introduced: NCSPHS, R, TEU  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/21/25 TEU Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS PH Only  
11/4/25 TEU PH Only  
NCSPHS PH Pursuant to Ch 122 Ord Code - 11/3/25 & 11/17/25  
TEU PH Pursuant to Ch 745 Ord Code - 11/4/25 & 11/18/25  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25 & 11/12/25 & 11/25/25

**DEFER**

10.     [2025-0784](#)     RESO Reappt Annie Battle, a Duval County Resident, as a Member of the Jax - Duval County Council on Elder Affairs, as the Council Dist 14 Rep, Pursuant to Ch 82, Ord Code, for a 2nd Full Term Exp 6/30/27 (Hampsey) (Introduced by CM Johnson)  
10/14/25 CO Introduced: R  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO Read 2nd & Rerefer  
11/3/25 R Approve 7-0

**APPROVE**

**Aye:**           7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

Annie Battle provided an overview of her background. She stated that many elders are not aware of the benefits available to them and tries her best to inform them of those.

CM Miller stated the Committee was unable to get attendance records and asked Ms. Battle to share her attendance record. She recalled only missing one meeting during her prior term due to a death in the family.

CM Amaro asked Garrett Dennis from the Administration why there were no records of attendance. Mr. Dennis directed the question to Tourea Robinson, the Chief of Senior Services. Ms. Robinson stated that they did have attendance records for 2025, but they were unable to obtain records for 2024 from the previous Executive Director of the Council on Elder Affairs, who left in the middle of 2024.

CM Johnson affirmed that it was unfortunate that the records were lost but stated that it was not a reflection on the personnel. He also praised Ms. Battle's record on the Council of Elder Affairs and her broader community involvement.

### **REAPPOINTMENT**

**The Executive Director of the Council on Elder Affairs was unable to confirm Ms. Battle's attendance record for her first full term of 3/27/24 – 6/30/25. As a result, Ms. Battle has been requested to appear before the Rules Committee pursuant to Council Rule 4.1101.**

11.     [2025-0785](#)     RESO Reappt Herlena Washington, a Duval County Resident, as a Member of the Jax - Duval County Council on Elder Affairs, as the Council Dist 8 Rep, Pursuant to Ch 82, Ord Code, for a 2nd Full Term Exp 6/30/27 (Hampsey) (Introduced by CM Gaffney, Jr.) (Co-Sponsors CMs Pittman & Johnson)  
10/14/25 CO Introduced: R  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO Read 2nd & Rerefer  
11/3/25 R Approve 7-0

### **APPROVE**

**Aye:**             7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

Dr. Herlena Washington provided an overview of her background and of her time on the Council of Elder Affairs. She expressed the importance of elder affairs to her and noted her 25 years of services in the Navy.

### **REAPPOINTMENT**

**The Executive Director of the Council on Elder Affairs was unable to confirm Ms. Washington's attendance record for her first full term of 4/10/24 – 6/30/25. As a result, Ms. Washington has been requested to appear before the Rules Committee pursuant to Council Rule 4.1101.**

12.     [2025-0793](#)     RESO Conf the Mayor's Appt of Joshua Garrison, a Resident of the City of Jax, to the Planning Commission, Representing Planning Dist 4, Replacing Julius E. Harden, Pursuant to Sec 30.201 (Establishment; Membership), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, for a Partial Term to Exp on 9/30/26, Followed by a 1st Full Term to Exp on 9/30/29 (Wilson) (Req of Mayor) (Co-Sponsors CMs Salem, Miller, Freeman & Boylan)  
10/14/25 CO Introduced: R  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO Read 2nd & Rerefer  
11/3/25 R Approve 7-0

### **APPROVE**

**Aye:**           7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

Joshua Garrison provided an overview of his background, which included site utility construction. He stated that he was currently a land development manager and had worked with the Northeast Florida Builders Association, as well as previously serving on the Planning Commission. He stated he believes in property rights.

CM White thanked Mr. Garrison and stated he was the perfect person to be on the commission.

CM Salem asked why he had left the Planning Commission before. He stated that he had served for about 4 or 5 years and wanted to work with the Downtown Investment Authority. He added that the Administration wanted to introduce new blood at the DIA, which is why he seeks to be appointed to the Planning Commission now.

CM Boylan thanked Mr. Garrison for his service and requested to be added as a co-sponsor.

Mr. Dennis stated that Mr. Garrison was an example of a nominee put forth by the Council for a vacant seat, demonstrating the Administration's commitment to working with the Council on appointments.

CM Gay asked if Mr. Garrison could objectively examine zoning matters and consider the rights of adjacent properties. Mr. Garrison stated that he would, noting that there are both good and bad developments, as well as ways to achieve a compromise. CM Gay said he would support the nominee.

Chair Miller stated he has known Mr. Garrison for some time and that he was a great candidate for the Commission.

### **APPOINTMENT**

13.     [2025-0794](#)     ORD-MC Concerning ACPS; Incorporating Recitals; Repealing & Replacing Pt 10 (Pet Shops & Animal Dealers), Ch 462 (Animals), Ord Code, to Consolidate with Certain Provisions Currently Prov'd in Pt 11 (Hobby Breeders & Casual Sellers), to Amend the Definitions of Pet Shop & Animal Dealer, & to Establish a Mandatory Min # of Employees to # of Animals Ratio; Repealing & Reserving Pt 11 (Hobby Breeders & Casual Sellers), Ch 462 (Animals), Ord Code; Amend Sec 462.1803 (Fee Schedule), Pt 18 (Fine & Fee Schedules), Ch 462 (Animals), Ord Code, to Add Permits for Animal Dealers & Hobby Breeders & to Remove Permits for Pet Shops from the List of Fees; Prov for Codification Instructions (Hartung) (Introduced by CM Gay)  
10/14/25 CO Introduced: NCSPHS, R  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Substitute/Approve 7-0  
11/3/25 R Substitute/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

**SUBSTITUTE/APPROVE**

**Aye:**             7 -     Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The bill was moved as a substitute, which was seconded. Ms. Carraher explained the substitute. The substitute was approved unanimously.

Chair Miller asked if there was any input provided by pet dealers who may be impacted by the bill. Laura Hartung stated there was no input. CM Gay stated that the bill intends to clarify Code provisions and provide an even way to enforce the Code.

**NCSPHS SUBSTITUTE****As substituted:**

- 1. Include ferrets within listing of animals included in the definition of Animal Dealer**
- 2. Revise definition of Hobby Breeder to include breeding for profit, sale, or trade**
- 3. Pg. 4, line 2: strike “should” and insert “shall”**
- 4. Revise vaccination language to clarify requirements, reference exemptions allowable under the Code and Florida Statutes, clarify when OCVI health certificates are required, and strike references to animal shelters and rescue groups**
- 5. Add current language from Sec. 462.1008 (Display of permit and notice of breeder/animal dealer origin), Sec. 462.1010 (Notification; records; report of sale or gift), and Sec. 462.1012 (Putrescible material; dead animals; records) which was inadvertently omitted from the new Part 10**
- 6. Revise Part 18 (Fine and Fee Schedules) of Ch. 462 as needed to reflect Code revisions in this legislation**
- 7. Correct scrivener’s errors**
- 8. Attach Exhibits 1 and 2 to include exhibits that were not filed**

- Repeals and replaces Part 10 (Pet Shops and Animal Dealers) of Ch. 462 (Animals) and replaces it with a new Part 10 (Animal Breeders and Sellers)**
- Repeals Part 11 (Hobby Breeders and Casual Sellers), which is being incorporated in the new Part 10 as applicable**
- Revises the various permit categories to eliminate “occasional seller”, condense “pet shop” into “animal dealer”, and revise the definitions of “animal dealer” and “hobby breeder”**
- Establishes minimum number of paid employees required for animal dealers**
- Provides for an assessment of the maximum available fine amount for violations of Ch. 462 other than those in Part 10**

14. [2025-0795](#) ORD-MC re the JSEB Prog; Amend Sec 126.607 (JSEB Monitoring Committee; Annual Program Review), Subpt B (Program Administration), Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, to Resolve Conflicting Language re Required Reports & to Allow for More Frequent Mtgs of the Monitoring Committee; Amend Sec 126.613 (Jacksonville Small & Emerging Businesses Certification Criteria), Subpt D (Program Eligibility, Procedures, & Other Requirements), Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, to Resolve Conflicting Language, to Codify Along-Standing Prog Practice That a Business Must Be in Existence for at Least 1 Yr to Qualify for Certification & Prov That the Aforementioned 1 Yr Requirement Be Retroactive to the Enactment Date of Ord 2021-117-E; Prov for Codification Instructions (MacGillis) (Introduced by CM Freeman)  
10/14/25 CO Introduced: NCSPHS, R, F  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/21/25 F Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Amend/Approve 7-0  
11/3/25 R Amend/Approve 7-0  
11/4/25 F Amend/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

#### **AMEND/APPROVE**

**Aye:** 7 - Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The amendment was moved and seconded. Ms. Carraher explained the amendment. CM Freeman referred questions about the bill to the Office of General Counsel. The amendment was approved unanimously.

#### **AMENDMENT**

1. Pg. 2, line 8: revise Ordinance reference to 2004-602-E
2. Pg. 6, line 30: strike “(a)” and insert “(c)”
3. Pg. 7, line 28: unstrike “Duval”
4. Correct scrivener's errors

- Amends Sec. 126.607 (JSEB Monitoring Committee; Annual Program Review) to 1) clarify that the JSEB Monitoring Committee will meet at least quarterly, but may meet more frequently as determined by the Chair and 2) require an annual report to the Mayor and City Council by April 30
- Amends Sec. 126.613 (Jacksonville Small and Emerging Businesses certification criteria) to 1) clarify formula for calculating annual gross revenue, 2) clarify business owner requirements, and 3) clarify application process for applicants previously denied certification

15. [2025-0797](#) ORD-MC re Appts to Certain Brds & Commissions of the City of Jax; Amend Sec 77.106 (Membership, Organization & Meetings), Ch 77 (Kids Hope Alliance), Ord Code, to Prov That 4 Members of the KHA Brd Shall Be Aptd by the Mayor & Conf'd by the City Council & 3 Members Shall Be Aptd by the Council President & Conf'd by the City Council; Amend Sec 90.101 (Establishment; Composition; Member Qualifications; Terms; Annual Training Requirement; Responsibilities), Ch 90 (Board of Library Trustees), Ord Code, to Prov That 7 Members of the Brd of Library Trustees Shall Be Aptd by the Mayor & Conf'd by the City Council & 5 Members Shall Be Aptd by the Council President & Conf'd by the City Council as More Particularly Described Herein; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Arias)  
10/14/25 CO Introduced: NCSPHS, R  
10/20/25 NCSPHS Read 2nd & Rerefer  
10/20/25 R Read 2nd & Rerefer  
10/28/25 CO PH Read 2nd & Rerefer  
11/3/25 NCSPHS Withdraw 7-0  
11/3/25 R Withdraw 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

**WITHDRAW**

Aye: 7 - Miller, Freeman, Amaro, Salem, White, Gay and Boylan

16. [2025-0806](#) ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & the Communications Workers of America (CWA), Representing 450± Members (Granat) (Req of Mayor)  
10/28/25 CO Introduced: R, TEU, F  
11/3/25 R Read 2nd & Rerefer  
11/4/25 TEU Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

17. [2025-0807](#) ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & the American Federation of State, County & Municipal Employees (AFSCME) Representing 1,800± Members, Including Part-Time Employees (Granat) (Req of Mayor)  
10/28/25 CO Introduced: R, TEU, F  
11/3/25 R Read 2nd & Rerefer  
11/4/25 TEU Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

18.     [2025-0808](#)     ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & Laborers' International Union of North America (LIUNA), Representing 300± Members (Granat) (Req of Mayor)  
10/28/25 CO Introduced: R, TEU, F  
11/3/25 R Read 2nd & Rerefer  
11/4/25 TEU Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

19.     [2025-0810](#)     ORD-MC Creating a New Sec 106.330 (Direct Appropriations; Minimum Threshold), Subpt B (Special Provisions), Pt 3 (Appropriations), Ch 106 (Budget & Accounting Code), Ord Code, to Estab a Mini Threshold Amt of \$25,000 for City Funding Awarded to a for-profit or not-for-profit Org by Direct Approp in Accordance with the Exemption from Competitive Solicitation Outlined in Subsec 126.108(g), Ord Code; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Salem) (Co-Sponsor CM Lahnen)  
10/28/25 CO Introduced: NCSPHS, R, F  
11/3/25 NCSPHS Read 2nd & Rerefer  
11/3/25 R Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

20. [2025-0811](#) ORD-MC Concerning ACPS; Amend Sec 462.106 (Procedures), Pt 1 (General), Ch 462 (Animals), Ord Code, to Clarify Standards for Issuance of Citations; Amend Sec 462.201 (Cruelty to Animals Defined Generally), 462.203 (Neglecting or Abandoning Animals), 462.204 (Restraint by Tethering), 462.205 (Dog Fighting & Other Animal Fighting), 462.209 (Citation), & 462.210 (Taking Custody of Mistreated Animals), Pt 2 (Cruelty to or Neglecting Animals), Ch 462 (Animals), Ord Code, to Revise & Clarify Provisions Related to Cruelty, Neglect, Abandonment, & Tethering of Animals, to Specify That Animal Fighting Activities Constitute Animal Cruelty, & to Align the Code with the Required Timelines & Procedures for Animal Custody Petitions Outlined in Sec 828.073, F.S.; Amend Sec 462.301 (General), 462.302 (Noise), 462.303 (Animals At-Large Prohibited), 462.304 (Habitual Nuisance), & 462.305 (Destruction of Property & Biting), Pt 3 (Nuisances), Ch 462 (Animals), Ord Code, to Simplify Language & Clarify Standards for Issuance of Citations; Amend Sec 462.601 (Impounding of Animals), Pt 6 (Impoundment, Surrender, Redemption & Adoption), Ch 462 (Animals), Ord Code, to Reduce the Required "Stray Hold" Period from 6 Days to 3 Days; Prov for Codification Instructions (Hartung) (Introduced by CM Arias)  
10/28/25 CO Introduced: NCSPHS, R  
11/3/25 NCSPHS Read 2nd & Rerefer  
11/3/25 R Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

21. [2025-0812](#) ORD-MC Amend Sec 118.201 (Release of Appropriations) & 118.202 (Content of Audits by Independent Certified Public Accountant), Pt 2 (Disbursement of City Grants), Ch 118 (City Grants), Ord Code, to Amend Threshold Amts & Requirements for Content of Certain Audits Required to Be Performed by Grant Recipients; Prov for Codification Instructions; Req 1 Cycle Emerg Passage; Prov for Retroactive Appl of the Code Amdts Contained Herein to Recipients Whose FY Ended on 6/30/25, & Who Are Required to Submit an Audit Report to the City on or Before the End of October 2025 (Staffopoulos) (Introduced by CM Boylan)(Co-Sponsors CMs Clark-Murray, Miller, Howland & Pittman)  
10/28/25 CO Introduced: NCSPHS, R, F  
11/3/25 NCSPHS Emergency/Amend/Approve 7-0  
11/3/25 R Emergency/Amend/Approve 7-0  
11/4/25 F Emergency/Amend/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**EMERGENCY/AMEND/APPROVE**

**Aye:** 7 - Miller, Freeman, Amaro, Salem, White, Gay and Boylan

The emergency was moved and seconded. The emergency was approved unanimously.

The amendment was moved and seconded. Ms. Carraher explained the amendment. The amendment was approved unanimously.

CM Boylan asked Ms. Carraher to explain the impetus of the bill. She explained that the bill was introduced as an emergency due to a delay in the release of the Compliance Supplement, a guidance document issued by the federal government. This is preventing specific organizations from completing their audits.

## **AMENDMENT**

### **Clarify dollar amount ranges for audit reports of grant recipients**

- **Amends Code Sec. 118.201 (Release of Appropriations ) and 118.202 (Content of audits by independent certified public accountant) to:**

- a. **Revise the reporting deadline to allow audits to be submitted to the City within 120 days of the later of the close of the grant recipient's fiscal year or the final release of the annual Office of Management and Budget Compliance**

- b. **Reference the Single Audit threshold amount stated in Title 2, Part 200, Subpart F of Federal**

- Regulations rather than a set dollar amount**

- **These changes will be effective beginning with audits due for the fiscal year ending June 30, 2025**

- **A one cycle emergency has been requested because the annual Office of Management and Budget Compliance Supplement has not been released yet, which is preventing organizations from being able to finalize and submit their required audits to the City by the current deadline established in the Ordinance Code**

22.     [2025-0813](#)     ORD Apv, Ratifying, & Auth the Execution of a Settlement Agrmt btwn the City & Candice O'Connell, Case # 3:24-CV-419-MMH-MCR, US Dist Court for the Middle Dist of FL; Approp \$175,000 from Gen Fund Operating Fund (General Fund - General Service District) to the Gen Fund Operating Fund (Judgments, Claims, & Losses Over \$50,000) to Prov Funding for Settlement of Pending Litigation; Auth the General Counsel, or His Desig, to Execute the Settlement Agrmt & Take Further Action, as Necessary, to Effectuate the Settlement & Conclude the Litigation (Mairs) (Req of OGC)  
10/28/25 CO Introduced: R, F  
11/3/25 R Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

23.     [2025-0815](#)     ORD Auth the Mayor, or Her Desig, to Execute: (1) a 2nd Amend & Restated Hotel Redev Agrmt Among the City, DIA, & Shipyards Trustee Jacksonville, LLC, Successor by Assignment to Shipyards Hotel Jacksonville, LLC f/k/a Shipyards Hotel, LLC, which Amends & Restates the Previously Authd Amend & Restated Redev Agrmt Consistent with the Improvements Previously Authd by Ord 2022-871-E to, in Pt, Recognize Increased Mini Required Capital Investment for the Hotel Improvements, & Increase the Max Amt of the Previously Authd REV Grant by an Add'l \$6,000,000; (2) a Revised Marina Support Bldg Lease to Recognize Certain Rights of the Restaurant Operator, to Increase the Basic Rent to the City from \$1 Annually to \$15,000 Per Yr, to Be Offset Against Maintenance Obligations for the Event Lawn to Be Undertaken by Developer; (3) a Revised Marina Mgmt Agrmt to Auth the Marina Manager to Enter Into the Agrmt Prior to Substantial Completion of the Improvements So the Marina Improvements Can Be Fully Operation Upon Substantial Completion, Revise Language re Respective Maintenance Obligations, & Certain Other Changes a Set Forth Therein; (4) an Amend & Restated Riverwalk Improvements Costs Disbursement Agrmt, which Amends & Restated the Previously Executed Costs Disbursement Agrmt to Auth Acceptance & Opening of the Riverwalk Improvements to Coincide with the Opening of the Marina, with Certain Landscaping Improvements to Be Completed Thereafter; (5) an Amdt 1 to the Marina, Bulkhead & Pier Improvements Costs Disbursement Agrmt to Align Completion Dates; (6) an Amdt 1 to Marina Support Bldg Costs Disbursement Agrmt to Align Completion Dates; (7) a Consent & Reaffirmation of Guaranty; (8) a 2nd Amdt to the Tower Crane License Agrmt to Align Completion Dates; (9) a Drainage Easement btwn the City & the Developer; & (10) a Drainage Easement btwn the City & Shipyards Office, LLC, All on the Northbank of the St. Johns River within the Downtown E Northbank Downtown CRA; Auth a Revised, 75%, 20 Yr Recaptured Enhanced Value (REV) Grant in the Max Amt Not to Exceed \$56,581,200 in Connection with the Construction of the Hotel Improvements, which Increases the Max Amt Thereof by \$6,000,000; Prov for City Oversight of the Proj by the Dept of Public Works & the Dept of Parks, Recreation & Community Svcs; Auth the Execution of All Docs Relating to the Above Agrmts & Transactions, & Auth Technical Changes to the Docs; Waiver of That Portion of the Public Investment Policy Adopted by Ord 2016-382-E, as Amend, to Auth the Increase in the REV Grant for the Hotel Improvements, which is Not Authd by the Public Investment Policy (Sawyer) (Req of DIA)
- 10/28/25 CO Introduced: NCSPHS, R, F  
11/3/25 NCSPHS Read 2nd & Rerefer  
11/3/25 R Read 2nd & Rerefer  
11/4/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

**READ 2ND & REREFER**

24.     [2025-0816](#)     RESO Conf the Reappt of William T. Maule, a Duval County Resident & an Attorney, as a Member of the Jax Ethics Commission, Pursuant to Sec 602.912, Ord Code, Reappointed by the Public Defender for the 4th Judicial Circuit for a 2nd Full Term Ending 12/31/28 (Johnston) (Req of the Public Defender for the 4th Judicial Circuit) (Co-Sponsor CM Johnson)  
10/28/25 CO Introduced: R  
11/3/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

25.     [2025-0817](#)     RESO Conf the Mayor's Appt of Charles Garrison, a Duval County Resident, to the Jax Housing & Community Dev Commission, Representing the Local Planning Agency, Replacing Ali Marar, Pursuant to Sec 34.203 (Jacksonville Housing & Community Development Commission; Commission Members), Pt 2 (Housing & Community Development Division), Ch 34 (Neighborhoods Department), Ord Code, for a Partial Term to Exp 11/30/27 (Wilson) (Req of Mayor)  
10/28/25 CO Introduced: R  
11/3/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

26.     [2025-0820](#)     RESO Conf the Appt of Chief Angella M. Beckom, a Duval County Resident & Registered Voter, as a Member of the Jax Ethics Commission, Pursuant to Sec 602.912, Ord Code, Apptd by the Ethics Commission to the Seat Formerly Held by Scott Simpson, for a 1st Full Term Beginning 1/1/26 & Ending 12/31/28 (Johnston) (Req of Jax Ethics Commission)  
10/28/25 CO Introduced: R  
11/3/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

**NOTE: The next regular meeting will be held Monday, November 17, 2025.**

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

**Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.**

Minutes: Brandon Russell, Council Research  
brussell@coj.net, (904) 255-5137  
Posted: 11/6/25, 9:52 a.m