

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes

Tuesday, May 5, 2026

9:30 AM

**Council Chamber,
1st Floor, City Hall**

Transportation, Energy & Utilities Committee

Will Lahnen, Chair

Ju'Coby Pittman, Vice Chair

Rahman Johnson - Excused Late Arrival

Ken Amaro

Matt Carlucci

Reggie Gaffney, Jr.

Tyrona Clark-Murray - Excused Late Arrival

Legislative Assistant: Vanessa Galan

Council Auditor's Office: Edward Linsky

Council Research: Steven Libby

Office of General Counsel: Carla Schell

Administration: Bill Delaney

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

Meeting Convened: 9:30 AM

Meeting Adjourned: 9:57 AM

Present: 7 - Will Lahnen, Ju'Coby Pittman, Rahman Johnson, Matt Carlucci, Reggie Gaffney Jr., Tyrona Clark-Murray and Ken Amaro

Attendance:

Presentation by Northeast Florida Regional Council on military projects in the region

Ms. Beth Payne, Chief Executive Officer of the Northeast Florida Regional Council (NEFRC), presented on the Northeast Florida Military Installation Readiness Review (MIRR).

Ms. Payne stated that the purpose of the MIRR is to identify risks, hazards, and vulnerabilities of concern related to the ability of the military to carry out its missions at four regional installations: Camp Blanding Joint Training Center, Marine Corps Support Facility Blount Island, Naval Station Mayport, and Naval Air Station Jacksonville. She noted that the MIRR focuses on mitigation through investments and solutions outside the fence line in the community.

Ms. Payne stated that the MIRR is funded by a grant from the Department of War's Office of Local Defense Community Cooperation (OLDCC) of approximately \$1 million, with a match of \$113,000 from the NEFRC. Ms. Payne noted that Northeast Florida is the last region in the state to complete a MIRR, and that completing MIRRs has been a priority of the DeSantis Administration to take advantage of available grant funding to protect the military and its mission.

Ms. Payne described the MIRR's two-committee structure. She stated that the Steering Committee meets quarterly and focuses on higher-level policy direction. She stated that the Technical Advisory Committee meets monthly and consists of subject matter experts in areas such as public works, utilities, environment, and conservation, along with local government staff. She stated that 30 to 40 members typically attend virtually and that the Committee provides data and fact-checking. Ms. Payne reviewed progress to date on the eighteen-month project, scheduled to conclude in September 2026. She stated that work to date has included installation tours, installation-specific stakeholder meetings, ongoing committee meetings, and a vulnerability assessment conducted through a military-focused lens.

Ms. Payne stated that the MIRR used the City's vulnerability assessment to examine how identified hazards would affect the regional military installations. She noted that hazard profiles differ across installations: Camp Blanding faces wildfire and conservation issues, while Naval Station Mayport faces erosion and sea level rise. Ms. Payne provided an overview of the definitions of mission-critical assets and threats and hazards used in the MIRR's vulnerability assessment.

Ms. Payne reviewed additional threats and hazards that are policy issues for the City and will not be addressed through Department of War funding. Under personnel stresses, she identified lack of attainable housing, lack of childcare, regulatory requirements, drones (UAVs), and lack of funding for school transportation. Under encroachment, she identified light pollution, land development, airspace congestion, and threatened and endangered species. Ms. Payne reviewed existing Mutual Support Agreements among the regional installations and local governments and presented recommendations to expand and strengthen them. Ms. Payne reviewed the MIRR's approach to developing its project list. She emphasized starting conversations with various partners, such as JEA, given its role in supporting the regional military installations through its infrastructure.

Ms. Payne reviewed the MIRR's next steps, including identifying and recommending Mutual Support Agreements, developing a project priority list with implementation timeline and funding and financing toolkit, issuing a final report, and establishing ongoing partnerships.

CM Pittman asked whether bridges, ships, and major equipment are included in the MIRR's process. Ms. Payne responded that the MIRR has examined the vulnerability of transportation networks at Naval Station Mayport and Marine Corps Support Facility Blount Island, noting that this is a well-studied area

given prior work by the TPO and the University of Georgia. She stated that the bridges in those areas are not a significant concern, except operationally during major storms. She stated that the MIRR has also looked at US 17 near Naval Air Station Jacksonville due to traffic concerns. Ms. Payne stated that the Jacksonville Port Authority sits on the Steering Committee, and that conversations have included dredging and keeping port facilities operational. She stated that rail transportation is of equal importance to ships for moving equipment.

CM Johnson stated that, as one of two district Council Members representing a military installation, the City has taken over maintenance of traffic lights throughout Naval Air Station Jacksonville. He asked whether there are future opportunities to explore arrangements that would allow the military to focus on its mission while the City provides municipal services. Ms. Payne responded that those arrangements are part of ongoing conversations.

Chair Lahnen asked whether there was any consideration of including Naval Submarine Base Kings Bay in Georgia in the MIRR, noting that many Jacksonville residents are stationed there and that the Navy refers to the area as the Tri-Base Area. Ms. Payne responded that she believes a MIRR has already been completed for Naval Submarine Base Kings Bay. She stated that, similarly, the MIRR could not cover Coast Guard operations because the Coast Guard falls under the Department of Homeland Security rather than the Department of War, but that the project incorporated some related items where possible. She stated that the project team will review the Kings Bay MIRR to identify any findings applicable to the Northeast Florida MIRR. Ms. Payne stated that once the Northeast Florida MIRR is completed, the final pieces of work are being done for the Pinecastle Range, covering portions of Marion, Putnam, and Lake Counties. She stated that once that work wraps up, a statewide initiative will work with regional councils across Florida to advocate for state funding of high-priority projects.

Item/File No.

Title History

- [2026-0267](#) ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; Renaming a Roadway Currently Identified as “Fingerlake Street” to “Fairfield Way” in Council Dist 12 Pursuant to Sec 745.105 (Public Street Name Changes), Ord Code; Waiving the Mailing Requirements of Subsec 745.105(J)(10), Ord Code, as There Are No Affected Property Owners Addressed from Fingerlake St; Directing the LSD to Forward a Copy of This Ord, Once Enacted, to the PWD, Dev Svcs Div, Addressing Sec, for Processing, Implementation, & Coordination with 911 Emerg, the JFRD, the U.S. Post Office, & Other Affected Agencies & Orgs (Pollock) (Introduced by CM White)
4/14/26 CO Introduced: NCSPHS, R, TEU
4/20/26 NCSPHS Read 2nd & Rerefer
4/20/26 R Read 2nd & Rerefer
4/21/26 TEU Read 2nd & Rerefer
4/28/26 CO PH Read 2nd & Rerefer
5/4/26 NCSPHS Amend/Approve 6-0
5/4/26 R Amend/Approve 7-0
5/5/26 TEU PH Amend/Approve 7-0
TEU PH Pursuant to Ch 745 Ord Code - 5/5/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 4/28/26

PH AMEND/APPROVE

Aye: 7 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr., Clark-Murray and Amaro

Chair Lahnen opened the public hearing.

Mr. John Nooney spoke on the bill.

Chair Lahnen closed the public hearing.

The amendment was moved and seconded.

Ed Linsky, Council Auditor's Office, explained the amendment.

The amendment was approved unanimously.

AMENDMENT

1. Remove waiver of Code Section 745.105(j)(10) pertaining to noticing requirements, given that there were no affected property owners to notice

2. Correct Scrivener's

• Subject roadway is anticipated to be extended to Normandy Blvd, through the site of the new Jacksonville Fairgrounds

• There are no affected property owners along the existing designated roadway

• Waives Code Section 745.105(j)(10), requiring that affected property owners be notified of the proposed change

2. [2026-0286](#) ORD Apv & Auth the Mayor, or Her Designee, & the Corp Sec to Execute & Deliver that Certain Standard Contract Btwn the FDEP & the City for Petroleum Contamination Cleanup Site Mgmt Activities; Prov for Oversight by the Office of Admin Svcs, EQD (Dillard) (Req of Mayor)
4/14/26 CO Introduced: NCSPHS, TEU
4/20/26 NCSPHS Read 2nd & Rerefer
4/21/26 TEU Read 2nd & Rerefer
4/28/26 CO PH Read 2nd & Rerefer
5/4/26 NCSPHS Approve 6-0
5/5/26 TEU Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 4/28/26

APPROVE

Aye: 7 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr., Clark-Murray and Amaro

• Approves contract (continuation) for City to provide petroleum contamination cleanup and site management activities on behalf of the FDEP in Duval, Nassau, Baker and St. Johns Counties

• Contract Term ends 6/30/31, with option to renew for up to an additional 5 years

3. [2026-0287](#) ORD Apv & Auth the Mayor, or Her Designee, & the Corp Sec to Execute & Deliver that Certain Interlocal Agrmt Btwn the FDOT & the City for Allocation & Implementation of National Pollutant Discharge Elimination System (NPDES) Requirements; Prov for Oversight by the Office of Admin Svcs, EQD (Dillard)

(Req of Mayor)
4/14/26 CO Introduced: NCSPHS, TEU
4/20/26 NCSPHS Read 2nd & Rerefer
4/21/26 TEU Read 2nd & Rerefer
4/28/26 CO PH Read 2nd & Rerefer
5/4/26 NCSPHS Approve 6-0
5/5/26 TEU Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 4/28/26

APPROVE

Aye: 7 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr., Clark-Murray and Amaro

- Approves contract (continuation) with FDOT to support the City's allocation and implementation of the National Pollutant Discharge Elimination System
- Contract Term ends 5/31/31, with option to renew for up to an additional 5 years

4. [2026-0317](#) ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; Estab an Honorary St Desig & Associated Rdwy Markers for Pastor Ernie L. Murray, Sr.; Estab an Honorary St Desig on Moncrief Rd btwn Edgewood Ave W & Rowe Ave in Council Dist 10 for Pastor Ernie L. Murray, Sr.; Prov for the Installation of 2 Honorary Rdwy Markers to Be Located in Approp Locations on the Desig Rd in Council Dist 10; Waiving the Requirements of Subsec 745.105(i)(2), Ord Code, That the Honoree Be Deceased for at Least 5 Yrs; Waiving the Requirements of Subsec 745.105 (i)(3), Ord Code, That the Honoree Reside in the Community within 5 Miles of the St Being Desig for at Least 10 Yrs; Directing the LSD to Forward a Copy of This Ord, Once Enacted, to the PW Dept, Traffic Engineering & Addressing Divs, for Processing, Implementation & Coordination with the Applicant & Other Affected Agencies & Orgs (Pollock) (Introduced by CM Pittman)
4/28/26 CO Introduced: NCSPHS, R, TEU
5/4/26 NCSPHS Read 2nd & Rerefer
5/4/26 R Read 2nd & Rerefer
5/5/26 TEU Read 2nd & Rerefer
TEU PH Pursuant to Ch 745 Ord Code - 5/19/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

5. [2026-0325](#) ORD Closing & Abandoning &/or Disclaiming an Easement as Estabd in Ord BB-197, as Recorded in the Current Public Records of Duval County, FL, Located in Dist 7, at the Req of Ecoliving Realty, Inc.; Prov for Appvl Subj to Conds (Wilson) (Req of Mayor)
4/28/26 CO Introduced: TEU
5/5/26 TEU Read 2nd & Rerefer
TEU PH Pursuant to Sec 336.10, F.S. - 5/19/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

6. [2026-0327](#) ORD Approp \$12,599,258 from the Emerald Trail - Hogan's Creek to Riverwalk Other Construction Costs Acct to the City Owned Land Acquisition Acct; Amend the 26-30 5-Yr CIP Appvd by Ord 2025-505-E to Reflect This Approp of Funds from the Other Construction Costs Acct to the City Owned Land Acquisition Acct for the Proj Entitled "Emerald Trail - Hogan's Creek to Riverwalk"; Declaring the Public Necessity for Acquiring Fee Simple Title, Temporary Construction Easements, & Permanent Drainage Easements, Thru Condemnation by Right of Eminent Domain to & Over Certain Parcels of Real Property in Council Dist 7, Such Parcels Being Located Near or Adjacent to Portions of Hogan's Creek, Including the Entire Parcels of Real Property, or Portions Thereof, as More Specifically Described Herein, as Required for the Proj; Auth Acquisition of the Properties by Negotiation or Eminent Domain; Auth the Chief of the Engineering & Construction Mgmt Div of the Dept of PW to Make a Good Faith Deposit Into the Court Registry; Auth the Chief of the Real Estate Div of the Dept of PW, or Her Desig, to Make Offers & Negotiate for the Purchase of the Properties, Subj to Certain Conds; Auth the Chief of the Real Estate Div of the Dept of PW, or Her Desig, at the Direction of the Engineering & Construction Mgmt Div of the Dept of PW, to Make Offers & Negotiate Claims for Business Damages, Attorneys' Fees, & Costs Related to the Purchase of the Properties, Subj to Certain Conds; Waiving the Settlement Limitation in Secs 112.307 (Claims & Suits Brought Against the City for Monetary Relief), 112.308 (Eminent Domain), & 112.309 (Attorneys' Fees), Pt 3 (Settlement of Claims & Suits by & Against City), Ch 112 (Claims by & Against City), Ord Code, re Limitations on the Total Amt of a Settlement; Auth & Directing the OGC to Initiate Approp Condemnation Proceedings & Declarations of Taking; Prov for Oversight by the Engineering & Construction Mgmt Div of the Dept of PW (Wilson) (Req of Mayor)
4/28/26 CO Introduced: NCSPHS, R, TEU, F
5/4/26 NCSPHS Read 2nd & Rerefer
5/4/26 R Read 2nd & Rerefer
5/5/26 TEU Read 2nd & Rerefer
5/5/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

7. [2026-0328](#) ORD Closing & Abandoning &/or Disclaiming an Opened & Improved Portion of an Unnamed Alley, as Shown on the Plat of Jacksonville Heights, North Half of Town Site, as Recorded in Plat Bk 3, Pg 51, of the Current Public Records of Duval County, FL, Located in Council Dist 9, at the Request of Maechel Safar; Prov for Appvl Subj to Conds (Wilson) (Req of Mayor)
4/28/26 CO Introduced: TEU
5/5/26 TEU Read 2nd & Rerefer
TEU PH Pursuant to Sec 336.10, F.S. - 5/19/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

8. [2026-0329](#) ORD Closing & Abandoning &/or Disclaiming an Opened & Unimproved Portion of an Unnamed Rd R/W, as Depicted in the Unrecorded Plat of Dinsmore, Dinsmore Plots & the Dinsmore Farms, Located in Council Dist 8, at the Request of Coastland Group, LLC; Prov for Appvl Subj to Conds (Wilson) (Req of Mayor)
4/28/26 CO Introduced: TEU
5/5/26 TEU Read 2nd & Rerefer
TEU PH Pursuant to Sec 336.10, F.S. - 5/19/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

9. [2026-0330](#) ORD Closing & Abandoning &/or Disclaiming a 5-ft-wide Drainage Easement, Estab in the Plat of Grove Park Unit 4, as Recorded in Plat Bk 33, Pg 5 & 5A, of the Current Public Records of Duval County, FL, Located in Council Dist 4, at the Request of Charles & Gail Nelson; Prov for Appvl Subj to Conds (Wilson) (Req of Mayor)
4/28/26 CO Introduced: TEU
5/5/26 TEU Read 2nd & Rerefer
TEU PH Pursuant to Sec 336.10, F.S. - 5/19/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

10. [2026-0358](#) ORD re Towing & Storage of Vehicles or Vessels; Repealing Pt 12 (Wrecker Facilities & Charges) & Pt 13 (Towing on Private Property), Ch 804 (Jacksonville Traffic Code), Ord Code; Creating a New Pt 12 (Towing & Storage of Vehicles & Vessels from Public Property), Ch 804 (Jacksonville Traffic Code), Ord Code, to Update & Clarify Provisions Related to Nonconsensual Towing & Storage of Vehicles & Vessels from Public Property; Creating a New Pt 13 (Towing & Storage of Vehicles & Vessels from Private Property), Ch 804 (Jacksonville Traffic Code), Ord Code, to Update & Clarify Provisions Related to Nonconsensual Towing & Storage of Vehicles & Vessels from Private Property; Prov for Codification Instructions (MacGillis) (Introduced by CM Gay) (Co-Sponsor CM Peluso)
4/28/26 CO Introduced: NCSPHS, R, TEU
5/4/26 NCSPHS Read 2nd & Rerefer
5/4/26 R Read 2nd & Rerefer
5/5/26 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/12/26

READ 2ND & REREFER

NOTE: The next regular meeting will be held May 19, 2026.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Public Comment:

Mr. John Nooney spoke on 2026-267, 2026-286, 2026-287, 2026-327 and 2026-358.

Minutes: Steven Libby, Council Research

slibby@coj.net, (904) 255-5147

Posted: May 7, 2026, 12:00 pm