

# City of Jacksonville

117 W Duval St  
Jacksonville, FL 32202



## Meeting Minutes

Monday, June 15, 2020

2:00 PM

Virtual Meeting

## Transportation, Energy & Utilities Committee

*Terrance Freeman, Chair*  
*Ron Salem, Pharm. D., Vice Chair*  
*Danny Becton*  
*Aaron Bowman*  
*LeAnna Cumber*  
*Garrett Dennis*  
*Al Ferraro*

*Legislative Assistant: Vonya Balogh*  
*Legislative Assistant: Jessica Smith*  
*General Counsel: Paige Johnston*  
*Research Assistant: Anthony Baltiero*  
*Council Auditor's Office: Phillip Peterson*  
*Administration: Rachel Zimmer*  
*Planning Dept.: Laurie Santana*

If a person decides to appeal any decision made by the Council with respect to any matter considered at such meeting, such person will need a record of the proceedings, and for such purposes, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

**Meeting Convened: 2:13 p.m.**

**Meeting Adjourned: 3:33 p.m.**

**Attendance: Councilmembers Freeman (Chair), Salem (Vice Chair), Bowman, Becton, Cumber, Dennis, Ferraro**

**Also: CM Joyce Morgan; Anthony Baltiero, Yvonne Mitchell - Council Research; Paige Johnston - Office of General Council; Sharonda Davis, Vonya Balogh – Legislative Services; Phillip Peterson - Council Auditor's Office; Melanie Wilkes and Steve Cassada – Council Support Services**

**Item/File No.**

**Title History**

1. [2019-0555](#) ORD Auth the Approp of \$1,725,422.19 in funding from the City's General Fund, General Svc. Dist. Fund Balance, in order to provide funding for the repayment by the City of funds received from the State of FL Dept of Environmental Protection, Pursuant to that certain land & water conservation Fund Agreement No.12-00182 btwn the City & the State of FL ("Grant Agreement"), to allow for the future dev of Metropolitan Park; Apv & Auth Mayor & Corp Sec to Exec any Grant Agreeemt termination docs & othr agreemts as req by law.  
(B.T. 19-112)(Lotzia)(Req of Mayor)  
8/13/19 CO Introduced: NCSPHS, TEU, F  
8/19/19 NCSPHS Read 2nd & Rerefer  
8/19/19 TEU Read 2nd & Rerefer  
8/20/19 F Read 2nd and Rerefer  
8/27/19 CO PH Read 2nd and Rereferred; NCSPHS,TEU,F  
9/5/19 NCSPHS Meeting Cancelled/Defer  
9/5/19 TEU Meeting Cancelled/Defer  
3/16/20 NCSPHS Meeting Cancelled-COVID-19/ Emergency-No Action  
3/16/20 TEU Meeting Cancelled-COVID-19/ Emergency-No Action  
3/17/20 F Meeting Cancelled-COVID-19/ Emergency-No Action  
3/24/20 CO Meeting Cancelled-COVID-19/Emergency-No Action  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 8/27/19

**DEFER (At request of the Administration)**

2. [2020-0058](#) ORD Apv & Auth Jax Aviation Authority (JAA) to Withdraw from Risk Mgmt. Insurance Prog. Operated by City of Jax in accordance w/Sec 128.106, Ord Code, Prov for Return of JAA Funds; Prov for Prospective Effec Withdrawal Date. (Sidman) (Req of JAA)  
1/28/20 CO Introduced: TEU, F  
2/3/20 TEU Read 2nd & Rerefer  
2/4/20 F Read 2nd & Rerefer  
2/11/20 CO PH Read 2nd & Rereferred;TEU,F  
3/16/20 TEU Meeting Cancelled COVID-19/Emergency-No Action  
3/17/20 F Meeting Cancelled COVID-19/Emergency-No Action  
3/24/20 CO Meeting Cancelled COVID-19/Emergency-No Action  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 2/11/20

**DEFER (At request of JAA)**

3. [2020-0107](#) ORD Approp \$497,195.63 from Retained Earnings in Subfund 561 to Subfund 561 Self-Insurance Acct to Return Excess FY 2019 Gen Liability Loss Provision to JAA in Amt of \$9,035.70 & Return Excess Workers' Comp Loss Provision to JAA in Amt of \$488,159.93. (B.T. 20-049) (McCain) (Req of Mayor)  
2/11/20 CO Introduced: TEU, F  
2/18/20 TEU Read 2nd & Rerefer  
2/19/20 F Read 2nd and Rerefer  
2/25/20 CO PH Read 2nd and Rereferred;TEU,F  
3/16/20 TEU Meeting Cancelled COVID-19/Emergency-No Action  
3/17/20 F Meeting Cancelled COVID-19/Emergency-No Action  
3/24/20 CO Meeting Cancelled COVID-19/Emergency-No Action  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601- 2/25/20

**DEFER (At request of JAA)**

4. [2020-0245](#) ORD MC-Relating to the Powers of the City Council & JEA; Setting a Public Referendum; Creating a New Sec. 4.04 & Amending Sec. 21.08 of the Charter of the City of Jax , in order to require that no Bonus or Incentive Program shall be Implemented unless Apvd Annually by the City Council; Providing for Referendum Approval; Providing for a Financial Impact Statement to be Developed & Placed on the ballot; Directing the Supervisor of Elections to Place the Referendum Question on the 2020 General Election Ballot on 11/3/2020. (Sidman) (Introduced by CM Salem)  
5/12/20 CO Introduced: TEU, F, R  
5/18/20 TEU Read 2nd & Rerefer  
5/19/20 F Read 2nd & Rerefer  
5/19/20 R Read 2nd & Rerefer  
5/26/20 CO PH Read 2nd & Rerefered;TEU,F,R  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 5/26/20

**DEFER (At request of CM Salem)**

**COMMENTARY: CM Salem provided an update on the status of the bill, including information about the upcoming JEA Board meeting and the likelihood of the bill's future withdrawal.**

5. [2020-0262](#) ORD re Chapt 745 (Addressing and Street Naming Regulations) Ord Code; Renaming Portion of Bonneval Rd Extending from J. Turner Butler Blvd to Philips Hwy to "Bentley Road"; Directing Legislative Srvcs Div to Forward Ord to Planning & Developmt Dept for Processing, Implementation & Coordination with 911 Emergency, Fire & Rescue Dept, the Post Office & Other Affected Agencies & Organizations. (Dist 11-Becton) (Pollock) (Introduced by CM Becton)  
5/26/20 CO Introduced: NCSPHS, TEU  
6/1/20 NCSPHS Read 2nd & Rerefer  
6/1/20 TEU Read 2nd & Rerefer  
6/9/20 CO PH Read 2nd & Rerefered;NCSPHS,TEU  
TEU PH Pursuant to Chapt 745 Ord Code - 6/15/20, 7/20/20  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 6/9/20

**DEFER/PH OPEN & CON'T to 7/20/20 (At request of Administration)**

6. [2020-0266](#) ORD-MC Amend Pt 16 (Truck Route Regulations), Chapt 804 (Jacksonville Traffic Code), Ord Code, to Add New Sec 804-1607 (Certain Dump Trucks Prohibited) to Prohibit Operators of Dump Trucks with 10 or More Wheels from Driving on Traveling Over or Using that Portion of Roadways from Northernmost Point of Sawpit Rd to Cedar Point Rd, W. on Cedar Point Rd to New Berlin Rd, & S. on New Berlin Rd Until its Termination at Heckscher Dr. in Jax; Directing Jax Sheriff's Office to Issue Warning for 1st 6 Months After Effective Date of this Ord. (Pollock) (Introduced by CM Ferraro)  
5/26/20 CO Introduced: NCSPHS, TEU  
6/1/20 NCSPHS Read 2nd & Rerefer  
6/1/20 TEU Read 2nd & Rerefer  
6/9/20 CO PH Read 2nd & Rerefered;NCSPHS,TEU  
6/15/20 NCSPHS Approve 7-0  
6/15/20 TEU Approve 7-0  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 6/9/20

#### **APPROVE**

**COMMENTARY:** CM Ferraro provided an explanation of the need for the bill. He explained the layout and usage of dredging spoil sites. CM Ferraro discussed the issue of the Black Hammock Island spoil site. The single roadway leading in and out of the area is being destroyed by the trucks that are used during the dredging process. The roadway has been resurfaced, but the resurfacing is simply a cosmetic fix that quickly deteriorates. CM Ferraro provided information about the severity of the danger and deterioration of the roadway. CM Ferraro explained that this is a state operated project operating on a municipal roadway. CM Ferraro explained that he has been trying to fix this situation for over 5 years, but due to the multi-jurisdictional nature of the issue, it has been hard to find out how to remedy the situation. CM Bowman asked about the imp[act to the spoil site project if the bill is implemented, does the Army Corps of Engineers and JAXPort know about this legislation, and asked if the bill enforces the trucking limitations to 6 months and if so should the bill provide fore continuation of enforcement. CM Ferraro said that due to the consistent trucking traffic in the area that there will certainly be a project impacted by this bill and noted that there are other spoil sites in the area that could be used. CM Ferraro said that has had contact with the Army Corps of Engineers and other pertinent agencies and noted that whenever there is a meeting, nobody takes ownership of the roadway issue. CM Ferraro said that the point is to get the roadway permanently fixed and keep everyone safe and that the enforcement aspect of the bill is solely designed to get whoever this impacts to come to the table to get the issued resolved. CM Ferraro clarified that the bill does not end in 6 months. CM Salem provided information in support of CM Ferraro's evaluation of the deteriorated conditions of the roadway ad noted that a suitable roadway would cost millions of dollars. CM Becton asked about specific truck regulations and exemptions. Cherry Pollock, Office of General Counsel, provided the exemptions and

restrictions for the roadways in the bill. Lurise Bannister, City Planner, confirmed the restricted status of the roadways. Jason Teal, Office of General Counsel, provided additional clarification of the exemptions and limitations of truck usage on the roadways in question. CM Cumber asked if the roadway can be extended. John Pappas, Public Works Department, said that there is adequate right-of-way to extend the roadway to 4 lanes if the road infrastructure was improved. CM Cumber asked about the length of the impacted area. CM Ferraro said that the impacted roadway is about 5 miles long. CM Cumber asked if the damage could be caused by regular wear and tear. Mr. Pappas said that the damage is certainly caused by the added trucking to the area.

7. [2020-0267](#) ORD Amend Ord 2010-725-E, as Amended by Ord 2015-233-E, by Amending the Boundary & Stated Purpose of Dist; Providing Retroactive Applicability; Providing All Other Aspects of Ord 2010-725-E Remain Unchanged. (Johnston) (Introduced by CM Ferraro)  
5/26/20 CO Introduced: NCSPHS, TEU, JWW  
6/1/20 NCSPHS Read 2nd & Rerefer  
6/1/20 TEU Read 2nd & Rerefer  
6/9/20 CO PH Read 2nd & Rerefered;NCSPHS,TEU,JWW  
6/15/20 NCSPHS Amend/Approve 7-0  
6/15/20 TEU Amend/Approve 7-0  
6/17/20 JWW Amend/Approve 7-0-3 (Ferraro, Birtalan, Brock-Abstain)  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 6/9/20

**AMEND/APPROVE**

**Aye:** 7 - Freeman, Salem, Becton, Bowman, Cumber, Dennis and Ferraro

**AMENDMENT**

1. Pg. 2, line 4 strike “No. 19-2019-136” and insert “2019-136-E” to correct prior ordinance number
2. Pg. 2, line 22 strike “160258-0000” and insert “160259-0000” to correct parcel number
3. Pg. 3, line 14 strike “160258-0002” and insert “160265-0000” to correct parcel number
4. Pg. 3, line 25 strike additional period

8. [2020-0329](#) ORD Approp \$500,000.00 (\$250,000.00 from General Fund Balance & \$250,000.00 from Social Svcs General Assistance) to reimburse JEA for a 1 time \$50 payment for each delinquent pre-paid customer to avoid shutoff of svcs when the delinquent pre-paid customers establish a payment plan prior to JEA disconnecting the delinquent acct on or after 7/7/2020; Providing for a reverter of unspent funds; providing for weekly reports to City Council, the Council Auditor's Office & the Finance Dept; Req Emergency Passage Upon Intro.(Johnston) (Introduced by CM Dennis)  
6/9/20 CO Introduced: NCSPHS, TEU, F  
6/15/20 NCSPHS Emergency/Amend/Approve 7-0  
6/15/20 TEU Emergency/Amend/Approve 7-0  
6/16/20 F Emergency/Amend/Approve 7-0  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 6/23/20

### **EMERGENCY/AMEND/APPROVE**

**COMMENTARY:** CM Dennis provided clarification of the status of the bill. He urged the committee to take the same posture as the NCSPHS Committee and vote for this bill with the understanding that this bill will be withdrawn when CM Salem's overarching bill is ready and submitted. CM Dennis noted that CMs Salem and Boylan separately worked through the weekend to iron-out details for the "Salem overarching" bill. There was going to be a noticed meeting about the "Salem overarching" bill prior to this meeting, but the NCSPHS Committee meeting went longer than anticipated and the noticed meeting had to be cancelled. As such, CM Dennis urged the committee to keep this bill "alive" and that he is 65% comfortable with this bill. He said that he is not comfortable with withdrawing this bill until the details of the "Salem overarching" bill have been finalized. CM Bowman asked if this bill solely addresses residential JEA customers and asked CM Salem to walk through the funding breakdown of the bill. CM Salem addressed CM Bowman's questions as they related to the "Salem overarching" bill. CM Salem provided a brief breakdown of the funding noting that the bill will be for a total of \$5,000,000.00, with \$3,000,000.00 going to the small business relief program and \$2,000,000.00 going to JEA customers to assist with paying utility bills. CM Salem spoke about the usage of "CARES dollars" and the particular limitations with using "CARES dollars" to pay utility bills. CM Bowman shared his concerns about the inclusion of commercial JEA customers as recipients of the utility relief funds. CM Salem responded noting that small businesses could apply to the small business relief program and use those funds to pay their utility bills, but the \$2,000,000.00 portion of the bill is intended for residential utility relief. CM Dennis said that there is limited funding and that the Council needs to be sure that everyone is covered within the bill because there may not be additional funding to continue the program. Chair Freeman reminded that the discussion is still on the current bill's amendment. CM Cumber asked about any inclusion of the United Way in the bill. CM Salem explained that the United Way was used in a previous bill because the funds

used came from the General Fund that allows for the payment of utility bills. This bill would use CARES dollars to fund the program negating the possibility of going through the United Way due to restrictions over the potential usage of CARES dollars. CM Cumber asked how much each person would receive through the program and if the bills are one-time bills or is there the possibility to extend or continue the programs. CM Dennis explained the JEA payment plan process and noted the importance of ironing out the details of the bill to address multiple issues relating to the funding usage. CM Salem said that the dollars have to be used by residents that have fallen behind in their utility bill payments as a result of the COVID-19 pandemic and that the current plan is to have 5000 people receive \$400.00 each. CM Ferraro shared his support of the bill, but asked CM Dennis about his comment stating that he is “65% comfortable with this bill” and wanted to know if there is anything that would stop him from withdrawing his bill. CM Dennis stressed that the situation is still very fluid, but it would take an extraordinary situation to arise for him to not withdraw his bill as promised. At the request of Chair Freeman, Kim Ray, Executive Director of the Northeast Florida Community Action Agency (NFCAA), provided a brief overview of her agency and specifically how their agency is helping with relief efforts and their connection to CARES Act dollars. Ms. Ray explained that the CARES Act stimulus funds are for low to moderate income residents within their service area, with 50% of the funding going to Duval County. She explained the eligibility parameters for receiving funding noting that households connect have income that is greater than 150% of the poverty threshold. As for residents on a payment plan, they can only receive funding if they are on a plan for electric only. She discussed her agency’s plans for future assistance programs and funds including the incoming \$3,200,000.00. CM Ferraro asked if the funds are for JEA customers or Duval JEA customers. Ms. Ray said that the funds are for any household that qualifies and are not limited to JEA customers. CM Morgan asked about when the funds would be available noting the upcoming JEA deadline of July 7 for residents to establish a payment plan. Ms. Ray explained that people could start to receive funding now, but the funds would not yet be coming from the CARES Act dollars and would have to meet the regular grant parameters to qualify for funding. CM Dennis asked about the potential of the United Way and NFCAA to handle the influx of applications once the program is implemented. CM Salem reiterated the point that the United Way cannot be used for this bill because of the usage CARES dollars.

**Aye:** 7 - Freeman, Salem, Becton, Bowman, Cumber, Dennis and Ferraro



- Appropriates \$250,000 from the General Fund/GSD Fund Balance (i.e. Operating Reserves) and appropriates \$250,000 of available funding that remains within the Parks, Recreation and Community Services Department which is already budgeted for utility assistance.
- Eligible participants are customers who are already signed up with the JEA prepayment program.
- In order to qualify for the \$50 prepayment that will be covered by the City to prevent the services from being disconnected, the individual will be required to set up a payment plan with JEA on their past due balances.

#### **AMENDMENT**

**Revise emergency language to one cycle**

**COMMENTARY:** Following the agenda, the committee members exchanged praise, thanks, and commended Chair Freeman on his leadership of the committee.

**NOTE:** The next regular meeting is TBD due to summer break.

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

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#### **Rollcall**

**Present:** 7 - Chair Terrance Freeman, Vice Chair Ron Salem, Council Member Danny Becton, Council Member Aaron Bowman, Council Member LeAnna Cumber, Council Member Garrett Dennis and Council Member Al Ferraro

Minutes: Anthony J. Baltiero, Council Research Assistant  
abaltiero@coj.net (904) 255-5157  
Posted June 22, 2020 1:00 p.m.