

Introduced by the Council President at the request of the Mayor and
amended by the Finance Committee and amended on the Floor of Council:

ORDINANCE 2025-505-E

AN ORDINANCE ADOPTING THE FISCAL YEARS 2026-2030
INCLUSIVE CAPITAL IMPROVEMENT PLAN (THE "CIP"),
AS REQUIRED BY CHAPTER 122 (PUBLIC PROPERTY),
PART 6 (CAPITAL IMPROVEMENT PLAN), *ORDINANCE
CODE*; PROVIDING FOR 2026 CIP SPECIFICITY
REQUIREMENTS; DIRECTING REVISIONS AND UPDATING
OF THE CAPITAL IMPROVEMENTS ELEMENT OF THE 2045
COMPREHENSIVE PLAN, AS REQUIRED BY SECTION
163.3177, *FLORIDA STATUTES*; WAIVING APPLICABLE
PROVISIONS OF SECTION 122.602 (DEFINITIONS),
PART 6 (CAPITAL IMPROVEMENT PLAN), CHAPTER 122
(PUBLIC PROPERTY), *ORDINANCE CODE*, TO ALLOW
ROADWAY RESURFACING TO BE INCLUDED IN THE LIST
OF CAPITAL IMPROVEMENT PROJECTS FOR THE 2025-
2026 FISCAL YEAR; PROVIDING FOR DECLARATION OF
INTENT TO REIMBURSE; WAIVING COMPLIANCE WITH
SUBSECTION 106.109(B) (CAPITAL IMPROVEMENT
FUNDING), PART 1 (GENERAL PROVISIONS), CHAPTER
106 (BUDGET AND ACCOUNTING CODE), *ORDINANCE
CODE*, PERTAINING TO ALLOCATION OF AT LEAST 17%
OF THE CIP BUDGET TO CERTAIN TYPES OF CAPITAL
IMPROVEMENT PROJECTS WITHIN THE PRE-
CONSOLIDATION CITY BOUNDARY; PROVIDING FOR
COMPLIANCE WITH SECTION 106.309 (CAPITAL
IMPROVEMENT APPROPRIATIONS CARRIED OVER) AND
SECTION 106.312 (LAPSE OF APPROPRIATIONS),

1 SUBPART A (GENERAL PROVISIONS), PART 3
2 (APPROPRIATIONS), CHAPTER 106 (BUDGET AND
3 ACCOUNTING CODE), *ORDINANCE CODE*; PROVIDING FOR
4 RECONCILIATION OF SCHEDULES, TEXT,
5 CODIFICATION, AND JOURNAL ENTRIES; PROVIDING AN
6 EFFECTIVE DATE.

7
8 **WHEREAS**, pursuant to Chapter 122 (Public Property), Part 6
9 (Capital Improvement Plan), *Ordinance Code*, the Department of
10 Finance, the Department of Planning and Development, and the
11 Department of Public Works have met with all departments, agencies
12 and commissions of the City to develop, and have developed, a Capital
13 Improvement Plan ("CIP") for fiscal years 2026-2030 inclusive; and

14 **WHEREAS**, pursuant to Chapter 163, Part II, *Florida Statutes*,
15 the Council adopted the *2045 Comprehensive Plan*, which contains
16 numerous elements required by Section 163.3177, *Florida Statutes*,
17 including a Capital Improvements Element designed to consider the
18 need for and location of public facilities in order to encourage
19 efficient utilization of such facilities and setting forth estimated
20 public facility costs, including a delineation of when public
21 facilities will be needed, the general location of the facilities,
22 and projected revenue sources to fund the facilities; and

23 **WHEREAS**, Section 163.3177, *Florida Statutes*, requires local
24 governments to establish a Capital Improvements Element and that a
25 CIP be prepared in conjunction with the annual review and update of
26 the Capital Improvements Element, and further requires that the CIP
27 contain all the projects listed in the Schedule of Capital
28 Improvements, which is a part of the Capital Improvements Element;
29 and

30 **WHEREAS**, the Council has reviewed the CIP and the Capital
31 Improvements Element; now therefore

1 **BE IT ORDAINED** by the Council of the City of Jacksonville:

2 **Section 1. Fiscal Years 2026-2030 Capital Improvement Plan**

3 **Adopted.** The fiscal years 2026-2030 Capital Improvement Plan,
4 including a Schedule of Capital Improvements, attached hereto as
5 **Second Revised Exhibit 1**, labeled as "Second Revised Exhibit 1, 2nd
6 Rev 5-year CIP, September 23, 2025 - Floor" and incorporated herein
7 by this reference, is hereby adopted for the City and its independent
8 agencies for the 2025-2026 Fiscal Year. The annual budgets of the
9 City and its independent agencies shall include sufficient
10 appropriations to implement the first year of the CIP. By October 24,
11 2025, or one month after the enacted date of this legislation,
12 whichever is later, the Department of Finance shall provide the Fiscal
13 Years 2026-2030 revised adopted Capital Improvement Plan inclusive
14 of the detailed description of the scope of each project included
15 therein to all Council Members with a copy to the Legislative Services
16 Division to be placed in the file.

17 **Section 2. 2026 Capital Improvement Plan Specificity**

18 **Requirements.** Notwithstanding anything herein, no funds shall be
19 expended on a Capital Improvement Project (as defined by Section
20 122.602(a), *Ordinance Code*), which may have been line-item approved
21 in a Capital Improvement Plan, without specific reference to precise
22 locations of work, narrowly defined project costs, or narrowly defined
23 work descriptions, unless and until such expenditures and an amendment
24 to the Capital Improvement Plan identifying precise locations of
25 work, narrowly defined project costs, and narrowly defined work
26 descriptions are separately approved by the City Council.

27 **Section 3. Capital Improvements Element of the 2045**
28 **Comprehensive Plan to be Revised and Updated.** The Capital
29 Improvements Element of the *2045 Comprehensive Plan* shall be revised
30 to reflect the Schedule of Capital Improvements adopted hereinabove
31 as part of the CIP in the next available update of the 2045

1 *Comprehensive Plan*, in accordance with Section 163.3177, *Florida*
2 *Statutes*.

3 **Section 4. Waiver of Applicable Provisions of Section**
4 **122.602 (Definitions), Ordinance Code.** The conflicting provisions
5 of Section 122.602 (Definitions), Part 6 (Capital Improvement Plan),
6 Chapter 122 (Public Property), *Ordinance Code*, which excludes routine
7 roadway resurfacing from the definition of "Capital Improvement
8 Project" are hereby waived to allow roadway resurfacing to be included
9 in the list of Capital Improvement Projects for the 2025-2026 Fiscal
10 Year.

11 **Section 5. Declaration of Intent to Reimburse.** The City of
12 Jacksonville expects to incur expenses for which the City will advance
13 internal funds in order to fund the construction, acquisition,
14 improvement, and equipping of certain capital improvements more
15 specifically described on **Second Revised Exhibit 1** (the "FY 25-26
16 Projects"). The City intends to reimburse itself for all or a portion
17 of such expenses from the proceeds of debt to be incurred by the
18 City. The City of Jacksonville hereby declares its official intent
19 to reimburse itself from the proceeds of debt to be incurred by the
20 City for expenses incurred with respect to the FY 25-26 Projects
21 subsequent to the date of this Ordinance.

22 This Ordinance is intended as a declaration of official intent
23 under Treasury Regulation Section 1.150-2. The debt to be issued to
24 finance the FY 25-26 Projects is expected not to exceed an aggregate
25 principal amount of \$559,123,935 net project funds. The Mayor, the
26 Corporation Secretary, the Chief Financial Officer, the General
27 Counsel, and such other officers and employees of the City as may be
28 designated by the Mayor are authorized and empowered, collectively
29 and individually, to take all action and steps and to execute all
30 instruments, documents and contracts on behalf of the City that are
31 necessary to carry out the purposes of this Ordinance.

1 **Section 6. Waiver of Compliance with Subsection 106.109(b)**
2 **(Capital Improvement Funding), Ordinance Code.** In accordance with
3 Subsection 106.109(b) (Capital Improvement Funding), Part 1 (General
4 Provisions), Chapter 106 (Budget and Accounting Code), *Ordinance*
5 *Code*, the City Council has established a target of at least 17% of
6 the Capital Improvement Plan budget to be allocated for water and
7 sewer lines, stormwater drainage, roads and streetlight capital
8 improvements in the pre-consolidation City boundary. This waiver is
9 necessary as the proposed CIP allocates 3.42% of the overall CIP
10 budget to the aforementioned types of projects within the pre-
11 consolidation City boundary.

12 **Section 7. Providing for Compliance with Section 106.309**
13 **(Capital improvement appropriations carried over) and Section 106.312**
14 **(Lapse of appropriations), Ordinance Code.** The Budget Office has
15 provided a list of Current Capital Improvement Projects Not Lapsed
16 in compliance with Section 106.309 (Capital improvement
17 appropriations carried over) and Section 106.312 (Lapse of
18 appropriations), Subpart A (General Provisions), Part 3
19 (Appropriations), Chapter 106 (Budget and Accounting Code), *Ordinance*
20 *Code*, which itemizes the budget, encumbrances and remaining balances
21 from prior years' appropriations. The list of Current Capital
22 Improvement Projects Not Lapsed dated June 30, 2025, is attached
23 hereto as **Exhibit 2** and incorporated herein by this reference.

24 **Section 8. Reconciliation of Schedules, Text,**
25 **Codification, Journal Entries, etc.** The Office of General Counsel
26 and the Council Auditor's Office are hereby authorized to make all
27 changes to titles, tables of content, Ordinance Code provisions,
28 journal entries, schedules, and attachments, including editorial and
29 text changes consistent with the changes set forth herein to
30 effectuate the Council's action.

31 **Section 9. Effective Date.** This Ordinance shall become

effective upon signature by the Mayor or upon becoming effective
without the Mayor's signature.

Form Approved:

/s/Mary E. Staffopoulos

Office of General Counsel

Legislation Prepared By: Mary E. Staffopoulos

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