

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



STEVEN LIBBY
Research Assistant
(904) 255-5147
SLibby@coj.net

117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202

Bill Type and Number: Ordinance 2026-0499

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 9, 2026

Committee(s) of Reference: NCSPHS, R, F

Date of Analysis: June 8, 2026

Type of Action: Continuation grant appropriation; Grant reallocation authorization; Procurement Code exemption; Ordinance Code waiver; Direct contract authorization; Authorization to execute documents

Bill Summary: This bill appropriates \$610,307.44 in annual Emergency Solutions Grant (ESG) funding, including \$610,007.00 from the U.S. Department of Housing and Urban Development (HUD) and \$300.44 in reprogrammed grant funds, to fund services and activities aimed at addressing homelessness and that meet the goals and objectives of the ESG program, as initiated by B.T. 27-002. The bill invokes the exemption in Section 126.108(g), Ordinance Code, to allow a direct contract with Changing Homelessness, Inc. for administration and oversight of the Homeless Management Information System. The bill waives Section 118.107, Ordinance Code, to allow a direct contract with Changing Homelessness, Inc. The bill approves and authorizes the Mayor, or her designee, and the Corporation Secretary to execute and deliver, on behalf of the City, an Emergency Solutions Grant Agreement with Changing Homelessness, Inc. in an amount not to exceed \$50,000.00, and to execute and deliver any and all documents necessary to effectuate the purpose of the appropriation. The bill authorizes reallocation of ESG funds to the next eligible awardee using the same method and criteria normally applied by the Jacksonville Housing and Community Development Commission if a subrecipient is unable or unwilling to accept an award.

Background Information: The ESG program funds services and activities aimed at addressing homelessness, including street outreach to engage homeless individuals and families, emergency shelter operations and improvements, essential services to shelter residents, rapid re-housing, and homelessness prevention. A portion of the funds may be used for administration of the program. ESG program grant funds must be expended within twenty-four months after HUD signs the grant agreement. The City is required to match ESG funds with an equal amount of cash and non-cash contributions, which may include donated buildings, materials, and volunteer services; the City accomplishes this match through programs and funding provided by the Social Services Division of the Parks, Recreation and Community Services Department.

The direct contract with Changing Homelessness, Inc. is justified because Changing Homelessness, Inc. is the only entity able to provide administration and oversight of the Homeless Management Information System, which is crucial to the program's continued success. Changing Homelessness, Inc. has provided the Affidavit of Disclosure required by subsection 118.107(b)(2), Ordinance Code, which discloses that William Adams, an Administrative Assistant under the Mayor's administration, serves on the Changing Homelessness Board of Directors.

Policy Impact Area: Homelessness; Affordable housing

Fiscal Impact: No cost to the City for the appropriated grant funds. The bill appropriates \$610,307.44 in ESG funding, including \$610,007.00 from HUD and \$300.44 in reprogrammed grant funds, as initiated by B.T. 27-

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002. The City is required to match the ESG funds with an equal amount of cash and non-cash contributions, which is accomplished through existing programs and funding provided by the Social Services Division of the Parks, Recreation and Community Services Department; no new appropriation is required for the match.

Analyst: Libby