

# City of Jacksonville

*117 W. Duval Street  
Jacksonville, FL 32202*



## Meeting Minutes

**Tuesday, July 15, 2025**

**9:30 AM**

**Council Chamber,  
1st Floor, City Hall**

## **Transportation, Energy & Utilities Committee**

*Will Lahnen, Chair*

*Ju'Coby Pittman, Vice Chair*

*Rahman Johnson - Excused*

*Jimmy Peluso - Excused*

*Matt Carlucci*

*Reggie Gaffney, Jr. - Excused Late Arrival*

*Tyrone Clark-Murray - Excused*

*Legislative Assistant: Rebecca Bolton*

*Council Auditor's Office: Edward Linsky*

*Council Research: Nayeli Jimenez*

*Office of General Counsel: Carla Lopera*

*Administration: Bill Delaney*

*Planning Dept.: Laurie Santana*

### **COUNCIL RULE 4.505 DISRUPTION OF MEETING**

**Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.**

**Any person who refuses to leave the City Council Chamber may be subject to arrest.**

**Disruption of a meeting includes the following types of behaviors:**

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

**Meeting Convened: 9:32 AM**

**Meeting Adjourned: 9:45 AM**

**Present:** 4 - Will Lahnen, Ju'Coby Pittman, Matt Carlucci and Reggie Gaffney Jr.

**Excused:** 3 - Rahman Johnson, Jimmy Peluso and Tyrona Clark-Murray

Chairman Lahnen convened the meeting, and the attendees introduced themselves for the record. Council President Carrico welcomed members, acknowledging the committee's important work, and expressed support, noting the experience of its members. Chair Lahnen stated the committee remains mostly unchanged, with Council Member Johnson replacing Council Member Gay. Chair Lahnen reviewed the agenda and stated that there was one public comment card.

**Attendance:**

**CP Carrico - Visiting**

**Item/File No.**

**Title History**

1. [2025-0188](#) ORD-MC Relating to JEA & Article 21 (JEA), Charter of the City of Jacksonville; Amend Sec 21.07 (Fiscal & Budgetary Functions) of Article 21 (JEA), Charter of the City of Jacksonville; Prov for Codification Instructions; Apv an Amended & Restated Interagency Agrmt; Prov for Continued Oversight by the Finance Dept (Reingold) (Introduced by CM Boylan)  
3/11/25 CO Introduced: R, F, TEU  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
3/18/25 TEU Read 2nd & Rerefer  
3/25/25 CO PH Read 2nd & Rerefer/Addnt'l 4/22/25  
4/22/25 CO PH Only  
7/14/25 R Amend/Approve 7-0  
7/15/25 TEU Amend/Approve 5-0  
7/15/25 F Amend/Approve 7-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25  
Public Hearing Pursuant to Sec 21.13, City Charter - 4/22/25

**AMEND/APPROVE**

**Aye:** 5 - Lahnen, Pittman, Carlucci, Gaffney Jr. and Carrico

**Excused:** 3 - Johnson, Peluso and Clark-Murray

Mr. Ed Linksy, Council Auditors Office, explained the amendment. The amendment passed via a voice vote. Chair Lahnen emphasized the \$40 million from JEA is a one-time expense, not available next year, and urged caution when considering future one-time expenses. He thanked JEA for their cooperation.

Council Member Carlucci thanked JEA for their cooperation with the City.

#### **AMENDMENT**

**1. Pg. 4, line 30: insert "Amended and Restated" before "Interagency"**

**2. Pg. 4, lines 30-31: strikethrough "(as amended)"**

**3. Correct scrivener's errors**

**• The bill amends JEA's charter regarding the City Contribution:**

**1. Removes the millage calculation of the contribution**

**2. Sets the contribution amounts for the following fiscal years:**

- FY 2024/25 - \$137,424,496 (includes an additional \$15 million and is the base amount for the 1% increase each year)
- FY 2025/26 - \$178,798,741 (includes an additional \$40 million)
- FY 2026/27 - \$140,186,728
- FY 2027/28 - \$141,588,596
- FY 2028/29 - \$143,004,482

**3. Provides that the Council may reconsider the contribution amounts after October 1, 2028, and any changes will be effective October 1, 2029. If Council does not reconsider the contribution amounts, the contribution amount will increase by 1% each year using the FY 2028/29 amount of \$143,004,482 as the base amount.**

**• The bill will also approve an Amended and Restated Interagency Agreement that sets forth the contribution amounts mentioned above and the transfer of water quality credits from JEA to the City to December 31, 2033**

2.     [2025-0189](#)     ORD Renaming the Public Park Currently Known as "Oakland Park," Located at 657 E Union St, Jax, FL 32206, in Council Dist 7, Pursuant to Sec 122.105 (Public Buildings, Public Facilities & Public Parks Naming & Renaming Procedures), Ord Code, to Be Known as "Eartha M. M. White Historical Park" (Staffopoulos) (Introduced by CM Peluso) (JHPC Apv) (Co-Sponsors CMs Carrico & Johnson)  
3/11/25 CO Introduced: NCSPHS, TEU  
3/17/25 NCSPHS Read 2nd & Rerefer  
3/18/25 TEU Read 2nd & Rerefer  
3/25/25 CO Read 2nd & Rerefer  
4/22/25 CO PH Addnt'l 5/13/25  
TEU PH Per Sec. 122.105 - 4/15/25  
Public Hearing Pursuant to Sec. 122.105, Ch 166, F.S. & C.R. 3.601 - 4/22/25 & 5/13/25

#### **DEFER**

3. [2025-0410](#) ORD-MC re Certain Brds & Commissions of the City; Repealing & Reserving Pt 7 (Context Sensitive Streets Standards Committee), Ch 32 (Public Works Department), Ord Code, to Dissolve the Context Sensitive Streets Standards Committee; Amend Sec 654.142 (Subdivision Standards & Policy Advisory Committee), Ch 654 (Code of Subdivision Regulations), Ord Code, to Add Certain Duties of the Former Context Sensitive Streets Standards Committee to the Duties of the Subdiv Standards & Policy Advisory Committee; Amend Sec 656.1502 (Definitions), Pt 15 (Communication Tower & Antenna Regulations), Ch 656 (Zoning Code), Ord Code, to Delete the Definition of “Tower Review Committee”; Amend Sec 656.1503 (Applicability), 656.1506 (Track II Towers), 656.1509 (Tower Review Committee), 656.1510 (Wireless Communication Antennas), 656.1511 (Time Periods; Automatic Approval), Subpt A (Wireless Communication Facilities), Pt 15 (Communication Tower & Antenna Regulations), Ch 656 (Zoning Code), Ord Code, to Reflect Dissolution of the Tower Review Committee & Allocation of Certain Responsibilities of the Former Tower Review Committee to the Approp Committee of the City Council Handling Quasi-Judicial Matters; Prov for Codification Instructions; Etab a Prospective Effective Date of 9/1/25, for the Code Amdts Contained in this Ord to Become Effective (Lopera) (Introduced by the Rules Committee (CMs Howland, Freeman, Boylan, Carlucci, Gay, Johnson & Miller)) (PD & PC Apv) 5/27/25 CO Introduced: R, TEU, LUZ  
6/2/25 R Read 2nd & Rerefer  
6/3/25 TEU Read 2nd & Rerefer  
6/3/25 LUZ Read 2nd & Rerefer  
6/10/25 CO Read 2nd & Rerefer  
6/24/25 CO PH Only  
7/14/25 R Amend/Approve 7-0  
7/15/25 TEU Amend/Approve 5-0  
7/15/25 LUZ PH Amend/Approve 5-0  
LUZ PH - 7/15/25  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25

**AMEND/APPROVE**

**Aye:** 5 - Lahnen, Pittman, Carlucci, Gaffney Jr. and Carrico

**Excused:** 3 - Johnson, Peluso and Clark-Murray

Mr. Linksy explained the amendment. The amendment passed via a voice vote.

**AMENDMENT**

- 1. Pg. 3, lines 16 and 18: insert “Department” after “Works”**
- 2. Include term end date of November 30 for the Subdivision Standards and Policy Advisory Committee**

**• Makes the following changes to City boards and commissions pursuant to the Rules Committee’s**

**recommendations as a result of the review conducted pursuant to Code Sec. 50.110:**

- Dissolves the Context Sensitive Streets Standards Committee and transfers its duties to the Subdivision Standards and Policy Advisory Committee**
- Dissolves the Tower Review Committee and transfers its duties to the Council committee charged with handling quasi-judicial matters**

4.     [2025-0425](#)     ORD Auth the Granting of a Non-Residential Solid Waste Collection & Transportation Franchise to Capital Waste Services LLC d/b/a CWS - Jax Hauling Pursuant to Ch 380 (Solid Waste Management), Pt 6 (Nonresidential Solid Waste Collection & Transportation Franchises), Ord Code; Prov for Oversight by the Office of Administrative Svcs, Solid Waste Div (Dillard) (Req of Mayor)  
6/10/25 CO Introduced: NCSPHS, F, TEU  
6/16/25 NCSPHS Read 2nd & Rerefer  
6/17/25 F Read 2nd & Rerefer  
6/17/25 TEU Read 2nd & Rerefer  
6/24/25 CO PH Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25

**DEFER**

5.      [2025-0432](#)      ORD-MC re Watercraft Regulation; Amend Pt 1 (Watercraft Regulations), Ch 388 (Boats & Waterways), Ord Code, to Update Findings & Legislative Intent, Clarify & Update Definitions, Consolidate Into 1 Pt the Administrative Procedures that Apply Across the Ch & Clarify Enforcement Authority; Repealing Pt 2 (Enforcement Authority), Ch 388 (Boats & Waterways), Ord Code, in Its Entirety; Creating a New Pt 2 (Floating Structures), Ch 388 (Boats & Waterways), Ord Code, to Consolidate the Provisions Pertaining to Floating Structures Into 1 Pt, Specify Notification & Citation Procedures, Clarify Penalties for Violations, Clarify Removal Procedures & Prov Procedures for Disposal of Lost or Abandoned Floating Structures; Repealing Pt 3 (Violations, Penalties & Enforcement), Ch 388 (Boats & Waterways)...(MacGillis) (Introduced by CMs Gay, Peluso, & Amaro) (JWC Apv) (Co-Sponsors CMs Carlucci & Lahnen)  
6/10/25 CO Introduced: NCSPHS, R, TEU, JWC  
6/16/25 NCSPHS Read 2nd & Rerefer  
6/16/25 R Read 2nd & Rerefer  
6/17/25 TEU Read 2nd & Rerefer  
6/24/25 CO PH Read 2nd & Rerefer  
7/14/25 NCSPHS Amend/Approve 7-0  
7/14/25 R Amend/Approve 7-0  
7/15/25 TEU Amend/Approve 5-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25

**AMEND/APPROVE**

**Aye:**                5 -    Lahnen, Pittman, Carlucci, Gaffney Jr. and Carrico

**Excused:**        3 -    Johnson, Peluso and Clark-Murray

Mr. Linksy explained the amendment. The amendment passed via a voice vote. Council Members Carlucci and Lahnen asked to be added as co-sponsors.

**AMENDMENT**

- 1. Attach Section 360.104 as On File document**
- 2. Correct Scrivener's**

- **Amends Chapter 388 (Boats and Waterways) to:**
  - **Clarify and update definitions in Part 1 (Watercraft Regulations) and clarify responsibilities of the Neighborhoods Department and Parks, Recreation and Community Services Department**
  - **Repeal Part 2 (Enforcement Authority) and consolidate provisions pertaining to "Floating Structures" in a new Part 2**
  - **Repeal existing Part 3 (Violations, Penalties and Enforcement) and replace with new Part 3 (Derelict Vessels, At-Risk Public Nuisance Vessels, Vessels Interfering with Navigation)**
  - **Amend Part 4 (Anchoring Limitation Areas) to update notification, citation, penalty and removal procedures**
  - **Establish new Part 5 (Abandoned Vessels: Lost Vessels), providing for notification, citation, penalty and removal process**
- **Amends Chapter 360 (Environmental Regulations) to remove inconsistencies with Chapter 388 and provide for reporting of Environmental Protection Board activities**

6.     [2025-0439](#)     ORD Closing & Abandoning &/or Disclaiming 3 Unopened & Unimproved Portions of Unnamed R/Ws as Recorded in Plat Bk 6, Pg 74, Plat of North Dinsmore Farms, of the Current Public Records of Duval County, FL, & 2 Unopened, Unimproved, & Unnamed R/Ws as Depicted in the Unrecorded Map of Dinsmore, Dinsmore Plots & the Dinsmore Farms, All Located in Council Dist 8, at the Request of Genuine Giants, LLC, & Congraee & Penn Landscape Trees, LLC; Prov for Appvl Subj to Conditions (Wilson) (Req of Mayor)  
6/10/25 CO Introduced: TEU  
6/17/25 TEU Read 2nd & Rerefer  
6/24/25 CO PH Read 2nd & Rerefer  
7/15/25 TEU PH Approve 5-0  
TEU PH Pursuant to Sec 336.10, F.S. - 7/15/24  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25

**PH APPROVE**

**Aye:**           5 -   Lahnen, Pittman, Carlucci, Gaffney Jr. and Carrico

**Excused:**     3 -   Johnson, Peluso and Clark-Murray

The public hearing was opened. There was no public comment. The public hearing was closed.

- **Five closures are requested,**
  - **Three for development of a farm store to support applicant's existing business**
  - **Two for continued use of areas for open space and agricultural purposes**



7.     [2025-0448](#)     ORD-MC re Industrial Developments; Amend Sec 656.604 (Number of Off-Street Parking Spaces Required), Subpt A (Off-Street Parking, On-Street Parking & Loading for Motor Vehicles), Pt 6 (Off-Street Parking, On-Street Parking & Loading Regulations), Ch 656 (Zoning Code), Ord Code, to Modify the Parking Requirements for Industrial, Wholesale, Warehouse, Storage & Similar Uses; Amend Sec 656.1209 (Applicability), Subpt C (Landscaping Requirements), Pt 12 (Landscape & Tree Protection Regulations), Ch 656 (Zoning Code), Ord Code, to Modify Landscaping Requirements for Industrial Development; Prov for Codification Instructions (Reingold) (Introduced by CM White)  
6/10/25 CO Introduced: NCSPHS, TEU, LUZ  
6/16/25 NCSPHS Read 2nd & Rerefer  
6/17/25 TEU Read 2nd & Rerefer  
6/17/25 LUZ Read 2nd & Rerefer  
6/24/25 CO PH Read 2nd & Rerefer  
LUZ PH: 8/5/25  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25

**DEFER**

8.     [2025-0465](#)     ORD-MC Amend Sec 804.406 (Speed Limit Reduction by Application), Pt 4 (Speed Regulations), Ch 804 (Jacksonville Traffic Code), Ord Code, to Modify the Required Payment Timeline; Amend Sec 804.407 (Traffic Calming Measures by Application), Pt 4 (Speed Regulations), Ch 804 (Jacksonville Traffic Code), Ord Code, to Modify the Required Payment Timeline; Prov for Severability; Prov for Codification Instructions (Lopera) (Introduced by CM Amaro)  
6/24/25 CO Introduced: R, F, TEU  
7/14/25 R Read 2nd & Rerefer  
7/15/25 TEU Read 2nd & Rerefer  
7/15/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 7/22/25

**READ 2ND & REREFER**

Public Comment

John Nooney- spoke about 2025-0432

Final Comments

Council Member Carlucci noted that reducing the millage rate would result in significant revenue loss with minimal individual savings. He stressed the importance of preserving City services and reminded the committee that Jacksonville remains among the lowest taxed municipalities.

Chair Lahnen adjourned the meeting.

**NOTE: The next regular meeting will be held Tuesday, August 5, 2025.**

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

**Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.**

Minutes: Nayeli Jimenez- Council Research Division  
njimenez1@coj.net  
904-255-5140 Posted 07/16/2025 9:00 AM