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ORDINANCE 2024-495

AN ORDINANCE MAKING CERTAIN FINDINGS AND APPROVING AND AUTHORIZING THE CHIEF EXECUTIVE OFFICER OF THE DOWNTOWN INVESTMENT AUTHORITY, OR HER DESIGNEE, TO EXECUTE: (1) A REDEVELOPMENT AGREEMENT ("N4 AGREEMENT") AMONG THE CITY OF JACKSONVILLE, THE DOWNTOWN INVESTMENT AUTHORITY ("DIA") AND OSPREY RIVER, LLC, OR ITS AFFILIATES ("N4 DEVELOPER"); (2) A REDEVELOPMENT AGREEMENT ("N5 AGREEMENT") AMONG THE CITY OF JACKSONVILLE, THE DOWNTOWN INVESTMENT AUTHORITY ("DIA") AND 721 PEARL GARAGE, LLC, OR ITS AFFILIATES ("N5 DEVELOPER"); (3) A REDEVELOPMENT AGREEMENT ("N8 AGREEMENT") AMONG THE CITY OF JACKSONVILLE, THE DOWNTOWN INVESTMENT AUTHORITY ("DIA") AND 606 PEARL STREET, LLC, OR ITS AFFILIATES ("N8 DEVELOPER"); AND (4) A REDEVELOPMENT AGREEMENT ("N11 AGREEMENT") AMONG THE CITY OF JACKSONVILLE, THE DOWNTOWN INVESTMENT AUTHORITY ("DIA") AND JAX PORTER, LLC, OR ITS AFFILIATES ("N11 DEVELOPER" AND COLLECTIVELY WITH THE N4, N5 AND N8 DEVELOPERS, THE "DEVELOPERS"), TO SUPPORT THE CONSTRUCTION OF THREE MULTIFAMILY AND RETAIL MIXED-USE DEVELOPMENT AND TO REHABILITATE AN EXISTING PARKING GARAGE IN THE NORTH CORE OF DOWNTOWN JACKSONVILLE; THE N4 AGREEMENT REGARDS THE DEVELOPMENT OF APPROXIMATELY 1.27 ACRES OF LAND BOUNDED BY

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UNION STREET, PEARL STREET, BEAVER STREET AND N CLAY STREET, TO PROVIDE A MINIMUM OF 266 RESIDENTIAL UNITS, WITH APPROXIMATELY 205,384 SQ. FT. OF LEASABLE RETAIL SPACE, AND THE IMPROVEMENT OF CITY OWNED RIGHT OF WAY KNOWN AS THE N4 CLAY STREETSCAPE IMPROVEMENTS AND THE N4 PUBLIC STREETSCAPE IMPROVEMENTS, ("N4 PROJECT"); THE N5 AGREEMENT REGARDS $_{
m THE}$ DEVELOPMENT OF APPROXIMATELY 1.5 ACRES OF LAND BOUNDED BY W UNION STREET, N JULIA STREET, W BEAVER STREET AND N PEARL STREET, TO RENOVATE AN EXISTING PARKING GARAGE AND TO INCLUDE THEREIN APPROXIMATELY 15,000 SQ. FT. OF LEASABLE RETAIL SPACE, INCLUSIVE OF AT LEAST ONE RESTAURANT TENANT, AND THE IMPROVEMENT OF CITY OWNED RIGHT OF WAY KNOWN AS THE N5 PUBLIC STREETSCAPE IMPROVEMENTS, ("N5 PROJECT"); THE N8 AGREEMENT REGARDS THE DEVELOPMENT OF APPROXIMATELY 1.49 ACRES OF LAND BOUNDED BY W BEAVER STREET, W PEARL STREEET, W ASHLEY STREET AND N CLAY STREET, TO PROVIDE A MINIMUM 21 FLOOR RESIDENTIAL TOWER WITH APPROXIMATELY 352,660 SQ. FT. OF LEASABLE RESIDENTIAL SPACE, COMPRISED OF A MINIMUM OF 508 RESIDENTIAL UNITS, AND APPROXIMATELY 30,000 SQ. FT. OF GROUND FLOOR LEASABLE RETAIL SPACE, AND THE IMPROVEMENT OF CITY OWNED RIGHT OF WAY KNOWN AS THE N8 ASHLEY STREETSCAPE IMPROVEMENTS, N8 CLAY STREETSCAPE IMPROVEMENTS, N8 PEARL STREETSCAPE IMPROVEMENTS, AND THE N8 PUBLIC STREETSCAPE IMPROVEMENTS, AND THE PEARL SQUARE IMPROVEMENTS

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("N8 PROJECT"); THE N11 AGREEMENT REGARDS THE DEVELOPMENT OF APPROXIMATELY 1.02 ACRES OF LAND BOUND BY W ASHLEY STREET, THE PORTER MANSION PROPERTY, W CHURCH STREET AND N PEARL STREET, TO INCLUDE A MINIMUM 6 FLOOR MIXED-USE BUILDING WITH NO FEWER THAN 194 TOTAL UNITS, WITH APPROXIMATELY 136,924 OF RESIDENTIAL LEASABLE SPACE, AND APPROXIMATELY 21,333 OF GROUND FLOOR LEASABLE RETAIL SPACE, INCLUSIVE OF AT LEAST ONE RESTAURANT TENANT PROVIDING OUTDOOR DINING OPTIONS, THE IMPROVEMENT OF CITY OWNED RIGHT OF KNOWN AS THE N11 PUBLIC STREETSCAPE IMPROVEMENTS, AND THE CONSTRUCTION OF PORTER HOUSE PARK, AN APPROXIMATELY 18,150 SQUARE FOOT PARK ("N11 PROJECT" AND TOGETHER WITH THE N4 PROJECT, THE N5 PROJECT AND THE N8 PROJECT, THE "PROJECT"); APPROVING AND AUTHORIZING THE MAYOR, OR HER DESIGNEE, AND CORPORATION SECRETARY TO EXECUTE A TOWER CRANE LICENSE AGREEMENT IN SUPPORT OF THE PROJECT; AUTHORIZING A SEVENTY-FIVE PERCENT, SEVENTEEN YEAR MULTI-FAMILY HOUSING RECAPTURE ENHANCED VALUE (REV) GRANT IN THE MAXIMUM AMOUNT NOT TO EXCEED \$14,105,000 IN CONNECTION WITH THE N4 PROJECT ("N4 REV GRANT"), PAYABLE THROUGH THE DOWNTOWN NORTHBANK COMMUNITY REDEVELOPMENT AREA TRUST FUND; AUTHORIZING A SEVENTY-FIVE PERCENT, SEVENTEEN YEAR RECAPTURE ENHANCED VALUE (REV) GRANT IN THE MAXIMUM AMOUNT NOT TO EXCEED \$2,574,000 IN CONNECTION WITH THE N5 PROJECT ("N5 REV GRANT"), AUTHORIZED UNDER THE CRA PLAN UMBRELLAS FOR ECONOMIC DEVELOPMENT

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AND PARKING, PAYABLE THROUGH THE DOWNTOWN NORTHBANK COMMUNITY REDEVELOPMENT AREA TRUST FUND; AUTHORIZING A SEVENTY-FIVE PERCENT, SEVENTEEN YEAR MULTI-FAMILY HOUSING RECAPTURE ENHANCED VALUE (REV) GRANT IN THE MAXIMUM AMOUNT NOT TO EXCEED \$33,888,000 IN CONNECTION WITH THE N8 PROJECT ("N8 REV GRANT"), PAYABLE THROUGH THE DOWNTOWN NORTHBANK COMMUNITY REDEVELOPMENT AREA TRUST FUND; AUTHORIZING A SEVENTY-FIVE PERCENT, SEVENTEEN YEAR MULTI-FAMILY HOUSING RECAPTURE ENHANCED VALUE (REV) GRANT IN THE MAXIMUM AMOUNT NOT TO EXCEED \$9,061,000 IN CONNECTION WITH THE N11 PROJECT ("N11 REV GRANT"), PAYABLE THROUGH THE DOWNTOWN NORTHBANK COMMUNITY REDEVELOPMENT AREA TRUST FUND; APPROVING AND AUTHORIZING A \$6,844,000 COMPLETION GRANT TO THE N4 DEVELOPER PAYABLE BY THE CITY IN THREE INSTALLMENTS UPON COMPLETION OF N4 PROJECT ("N4 COMPLETION GRANT"), TO BE APPROPRIATED BY SUBSEQUENT LEGISLATION; APPROVING AND AUTHORIZING A \$1,906,000 COMPLETION GRANT TO THE N5 DEVELOPER PAYABLE BY THE CITY IN THREE INSTALLMENTS UPON COMPLETION OF N5 PROJECT ("N5 COMPLETION GRANT"), TO BE APPROPRIATED BY SUBSEQUENT LEGISLATION; APPROVING AUTHORIZING \$25,557,000 COMPLETION GRANT TO THE N8 DEVELOPER PAYABLE BY THE CITY IN THREE INSTALLMENTS UPON COMPLETION OF N8 PROJECT ("N8 COMPLETION GRANT"), TO BE APPROPRIATED BY SUBSEQUENT LEGISLATION; APPROVING AND AUTHORIZING A \$4,639,000 COMPLETION GRANT TO THE N11 DEVELOPER

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PAYABLE BY THE CITY IN THREE INSTALLMENTS UPON COMPLETION OF N11 PROJECT ("N11 COMPLETION GRANT"), TO BE APPROPRIATED BY SUBSECUENT LEGISLATION; DESIGNATING THE DIA AS CONTRACT MONITOR FOR THE AGREEMENTS; PROVIDING FOR OVERSIGHT OF THE PROJECT BY THE DIA; AUTHORIZING THE EXECUTION OF ALL DOCUMENTS RELATING TO THE ABOVE AGREEMENTS AND TRANSACTIONS, AND AUTHORIZING TECHNICAL CHANGES TO THE DOCUMENTS; PROVIDING AN EFFECTIVE DATE.

WHEREAS, Gateway Companies, LLC, or one or more of its affiliates ("Gateway"), has acquired multiple properties located within the Downtown Northbank Community Redevelopment Area on which its dedicated affiliates plans to construct three multifamily and retail mixed-use development referred to as the "N4 Project", the "N8 Project", and the "N11 Project", and to rehabilitate an existing parking garage ("N5 Project"), all as part of a multiparcel master development plan; and

WHEREAS, the N4 Project is located on approximately 1.27 acres owned by the N4 Developer bounded in part by W Union Street to the north and N Pearl Street to the east, W Beaver Street to the south, and N Clay Street to the west, on which the N4 Developer intends to construct a minimum of a 6-story building to include a minimum of 266 residential units, approximately 19,155 square feet of leasable retail space, inclusive of one ground floor, street facing restaurant, and certain other improvements and amenities as described in the N4 Agreement authorized hereby, with a minimum required capital investment of \$89,563,000.00; and

WHEREAS, the N5 Project will be located on an approximately 1.5-acre site owned by the Developer and bounded in part by W Union Street

to the north, N Julia Street to the east, W Beaver Street to the south, and N Pearl Street to the west, on which the N5 Developer intends to redesign and redevelop a minimum of a 5-story garage to be rehabilitated to include 15,000 square feet of leasable retail space, inclusive of one ground floor, street facing restaurant, and certain other improvements and amenities as set forth in the N5 Agreement, with a minimum required capital investment of \$10,254,700; and

WHEREAS, the N8 Project will be located on an approximately 1.49-acre site owned by the N8 Developer and bounded by W Beaver Street to the north, N Pearl Street to the east, W Ashley Street to the south, and N Clay Street to the west, on which the N8 Developer intends to construct a minimum 21-story building to include a minimum of 508 residential units, approximately 30,000 square feet of ground floor leasable retail space, inclusive of one ground floor, street facing restaurant, and certain other improvements and amenities as set forth in the N8 Agreement, with a minimum required capital investment of \$215,697,000; and

WHEREAS, the N11 Project will be located on an approximately 1.02-acre site owned by the N11 Developer and bounded by W Ashley Street to the north, the Porter Mansion property to the east, W Church Street to the south, and N Pearl Street to the west, on which the N11 Developer intends to construct a minimum of 6-story building to include a minimum of 194 residential units, approximately 21,333 square feet of leasable retail space, inclusive of one ground floor, street facing restaurant, and certain other improvements and amenities as set forth in the N11 Agreement, with a minimum required capital investment of \$58,208,000; and

WHEREAS, the Developer is seeking as to the N4 Project: (1) a seventy-five percent, seventeen-year Multi-Family Housing REV Grant payable by the DIA in the amount of \$14,105,000 in support of the N4

Project); and (2) a \$6,844,000 completion grant ("N4 Completion Grant") payable upon substantial completion of the Improvements (as defined in the N4 Agreement), all in support of the N4 Project; and

WHEREAS, the Developer is seeking as to the N5 Project: (1) a seventy-five percent, seventeen-year REV Grant, authorized under the CRA Plan umbrellas for Economic Development and Parking, payable by the DIA in the amount of \$2,574,000 in support of the N5 Project); and (2) a \$1,906,000 completion grant ("N5 Completion Grant") payable upon substantial completion of the Improvements (as defined in the N5 Agreement), all in support of the N5 Project; and

WHEREAS, the Developer is seeking as to the N8 Project: (1) a seventy-five percent, seventeen-year Multi-Family Housing REV Grant payable by the DIA in the amount of \$33,888,000 in support of the N8 Project); and (2) a \$25,557,000 completion grant ("N8 Completion Grant") payable upon substantial completion of the Improvements (as defined in the N8 Agreement), all in support of the N8 Project; and

WHEREAS, the Developer is seeking as to the N4 Project: (1) a seventy-five percent, seventeen-year Multi-Family Housing REV Grant payable by the DIA in the amount of \$9,061,000 in support of the N11 Project); and (2) a \$4,639,000 completion grant ("N11 Completion Grant") payable upon substantial completion of the Improvements (as defined in the N11 Agreement), all in support of the N11 Project; and

WHEREAS, the DIA has considered the Developer's requests and has determined that the REV Grants and completion grants authorized hereby will enable the Developers to construct the Project as described in the Agreements; and

WHEREAS, the Developer's funding request was analyzed under the Tiers System approach as outlined in the DIA BID Strategy and was found to comply with the requirements found therein including the number of BID Goals being furthered by each component of the development as demonstrated by the number of strategic objectives

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satisfied by the development activities, and demonstration by commitment that minimum funding contributions made reduce costs to the DIA and to the City and contribute to growth and activation of Downtown Jacksonville; and

WHEREAS, the DIA has approved its Resolutions 2023-11-06, 2023-11-07, 2023-11-08, 2023-11-09 and 2024-04-12 (collectively, the "Resolutions") to enter into the Agreements, said Resolutions being attached hereto as Exhibit 1; and

WHEREAS, it has been determined to be in the interest of the City to enter into the Agreement and approve of and adopt the matters set forth in this Ordinance; now, therefore,

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Findings. It is hereby ascertained, determined, found and declared as follows:

- (a) The recitals set forth herein are true and correct.
- (b) The Project will greatly enhance the City and otherwise promote and further the municipal purposes of the City.
- (c) The City's assistance for the Project will enable and facilitate the Project, the Project will enhance and increase the City's tax base and revenues, and the Project will improve the quality of life necessary to encourage and attract business expansion in the City.
- (d) Enhancement of the City's tax base and revenues are matters of State and City concern.
 - (e) The Developers are qualified to carry out the Project.
- (f) The authorizations provided by this Ordinance are for public uses and purposes for which the City may use its powers as a municipality and as a political subdivision of the State of Florida and may expend public funds, and the necessity in the public interest for the provisions herein enacted is hereby declared as a matter of legislative determination.

(g) This Ordinance is adopted pursuant to the provisions of Chapters 163, 166 and 125, Florida Statutes, as amended, the City's Charter, and other applicable provisions of law.

Approved and Execution Authorized. There is hereby approved, and the Mayor, or her designee, and the Corporation Secretary, and the Chief Executive Officer of the DIA, or her designee, as applicable are hereby authorized to execute and deliver the Redevelopment Agreements and other documents attached thereto, and the Mayor, or her designee, and Corporation Secretary are hereby authorized to execute and deliver the Tower Crane License Agreement (collectively, the "Agreements"), each substantially in the form placed On File with the Office of Legislative Services (with such "technical" changes as herein authorized), for the purpose of implementing the recommendations of the DIA as further described in the Agreements.

The Agreements may include such additions, deletions and changes as may be reasonable, necessary and incidental for carrying out the purposes thereof, as may be acceptable to the Chief Executive Officer of the DIA, or her designee, with such inclusion and acceptance being evidenced by execution of the Agreements by the Chief Executive Officer of the DIA, or her designee, and the Mayor, or his designee, and Corporation Secretary, as applicable. No modification to the Agreements may increase the financial obligations or the liability of the City or DIA and any such modification shall be technical only and shall be subject to appropriate legal review and approval of the General Counsel, or his or her designee, and all other appropriate action required by law. "Technical" is herein defined as including, but not limited to, changes in legal descriptions and surveys, descriptions of infrastructure improvements and/or any road project, ingress and egress, easements and rights of way, performance schedule extensions of up to six (6) months in the discretion of the CEO of

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Section 3. Payment of N4 Multi-Family Housing Recapture Enhanced Value (REV) Grant.

- The N4 REV Grant in the maximum amount not to exceed \$14,105,000, the terms of which are more specifically described in the N4 Agreement, shall not be deemed to constitute a debt, liability, or obligation of the City or of the State of Florida or any political subdivision thereof within the meaning of any constitutional or statutory limitation, or a pledge of the faith and credit or taxing power of the City or of the State of Florida or any constitutional or any political subdivision thereof but shall be payable solely from the funds provided therefor as provided in this Section. The N4 Agreement shall contain a statement of the effect that the City shall not be obligated to pay any installment of its financial assistance to the Company except from the non-ad valorem revenues or other legally available funds provided for that purpose, that neither the faith and credit nor the taxing power of the City or of the State of Florida or any political subdivision thereof is pledged to the payment of any portion of such financial assistance, and that the Company, or any person, firm or entity claiming by, through or under the Company, or any other person whomsoever, shall never have any right, directly or indirectly, to compel the exercise of the ad valorem taxing power of the City or of the State of Florida or any political subdivision thereof for the payment of any portion of such financial assistance.
- (b) The DIA is hereby authorized to and shall disburse the annual installments of the N4 REV Grant as provided in this Section in accordance with this Ordinance and the N4 Agreement.

Section 4. Payment of N5 Recapture Enhanced Value (REV)

Grant.

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(b) The DIA is hereby authorized to and shall disburse the annual installments of the N5 REV Grant as provided in this Section in accordance with this Ordinance and the N5 Agreement.

Section 5. Payment of N8 Multi-Family Housing Recapture Enhanced Value (REV) Grant.

(a) The N8 REV Grant in the maximum amount not to exceed \$33,888,000, the terms of which are more specifically described in the N8 Agreement, shall not be deemed to constitute a debt, liability, or obligation of the City or of the State of Florida or any political

subdivision thereof within the meaning of any constitutional or statutory limitation, or a pledge of the faith and credit or taxing power of the City or of the State of Florida or any constitutional or any political subdivision thereof but shall be payable solely from the funds provided therefor as provided in this Section. The N8 Agreement shall contain a statement of the effect that the City shall not be obligated to pay any installment of its financial assistance to the Company except from the non-ad valorem revenues or other legally available funds provided for that purpose, that neither the faith and credit nor the taxing power of the City or of the State of Florida or any political subdivision thereof is pledged to the payment of any portion of such financial assistance, and that the Company, or any person, firm or entity claiming by, through or under the Company, or any other person whomsoever, shall never have any right, directly or indirectly, to compel the exercise of the ad valorem taxing power of the City or of the State of Florida or any political subdivision thereof for the payment of any portion of such financial assistance.

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(b) The DIA is hereby authorized to and shall disburse the annual installments of the N8 REV Grant as provided in this Section in accordance with this Ordinance and the N8 Agreement.

Section 6. Payment of N11 Multi-Family Housing Recapture Enhanced Value (REV) Grant.

(a) The N11 REV Grant in the maximum amount not to exceed \$9,061,000, the terms of which are more specifically described in the N11 Agreement, shall not be deemed to constitute a debt, liability, or obligation of the City or of the State of Florida or any political subdivision thereof within the meaning of any constitutional or statutory limitation, or a pledge of the faith and credit or taxing power of the City or of the State of Florida or any constitutional or any political subdivision thereof but shall be payable solely from

the funds provided therefor as provided in this Section. The N11 Agreement shall contain a statement of the effect that the City shall not be obligated to pay any installment of its financial assistance to the Company except from the non-ad valorem revenues or other legally available funds provided for that purpose, that neither the faith and credit nor the taxing power of the City or of the State of Florida or any political subdivision thereof is pledged to the payment of any portion of such financial assistance, and that the Company, or any person, firm or entity claiming by, through or under the Company, or any other person whomsoever, shall never have any right, directly or indirectly, to compel the exercise of the ad valorem taxing power of the City or of the State of Florida or any political subdivision thereof for the payment of any portion of such financial assistance.

(b) The DIA is hereby authorized to and shall disburse the annual installments of the N11 REV Grant as provided in this Section in accordance with this Ordinance and the N11 Agreement.

Section 7. Payment of Completion Grant to N4 Developer. The N4 Completion Grant is hereby authorized, and, subject to subsequent appropriation by Council, the City is authorized to disburse the N4 Completion Grant to the N4 Developer in an amount not to exceed \$6,844,000, pursuant to and as set forth in the N4 Agreement.

Section 8. Payment of Completion Grant to N5 Developer. The N5 Completion Grant is hereby authorized, and, subject to subsequent appropriation by Council, the City is authorized to disburse the N5 Completion Grant to the N5 Developer in an amount not to exceed \$1,906,000, pursuant to and as set forth in the N5 Agreement.

Section 9. Payment of Completion Grant to N8 Developer. The N8 Completion Grant is hereby authorized, and, subject to subsequent appropriation by Council, the City is authorized to disburse the N8

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30 31 Completion Grant to the N8 Developer in an amount not to exceed \$25,557,000, pursuant to and as set forth in the N8 Agreement.

Section 10. Payment of Completion Grant to N11 Developer. The N11 Completion Grant is hereby authorized, and, subject to subsequent appropriation by Council, the City is authorized to disburse the N11 Completion Grant to the N11 Developer in an amount not to exceed \$4,639,000, pursuant to and as set forth in the N11 Agreement.

Designation of Authorized Official and DIA as Section 11. The Chief Executive Officer of the DIA is Contract Monitor. designated as the authorized official of the City for the purpose of executing and delivering the Agreements and is further designated as the authorized official of the City for the purpose of executing any additional contracts and documents and furnishing such information, data and documents for the Agreements and related documents as may be required and otherwise to act as the authorized official of the City in connection with the Agreements, and take or cause to be taken such action as may be necessary to enable the City to implement the Agreements according to its terms. The DIA is hereby further required to administer and monitor the Agreements and to handle the City's responsibilities thereunder, including the City's responsibilities under such Agreements working with and supported by all relevant City departments.

Section 12. Oversight Department. The Downtown Investment Authority shall oversee the Project described herein.

Section 13. Further Authorizations. The Chief Executive Officer of the DIA, or her designee, is hereby authorized to execute the Agreements and otherwise take all necessary action in connection therewith and herewith. The Chief Executive Officer of the DIA is further authorized to negotiate and execute all necessary changes and amendments to the Agreements and any other contracts and documents

to effectuate the purposes of this Ordinance, without further Council 1 2 3 4 5 6

action, provided such changes and amendments to the Agreements are limited to amendments that are technical in nature (as described in Section 2 hereof), and further provided that all such amendments shall be subject to appropriate legal review and approval by the General Counsel, or his or her designee, and take all other appropriate official action required by law.

Section 14. Effective Date. This Ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

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Form Approved:

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/s/John Sawyer

- 15 Office of General Counsel
- 16 Legislation Prepared By: John Sawyer
- 17 GC-#1633872-V3-Leg 2024- Gateway Jax N4- N5-N8-N11 Rdas.DOCX