

City of Jacksonville, Florida

Lenny Curry, Mayor

City Hall at St. James
117 W. Duval St.
Jacksonville, FL 32202
(904) 630-CITY
www.coj.net

March 17, 2022

The Honorable Samuel Newby, President
The Honorable Rory Diamond, LUZ Chair
And Members of the City Council
117 West Duval Street
Jacksonville, Florida 32202

RE: Planning Commission Advisory Report / Ordinance No. 2022-105/Application No. L-5639-21C

Dear Honorable Council President Newby, Honorable Council Member and LUZ Chairman Diamond and Honorable Members of the City Council:

Pursuant to the provisions of Section 650.405 *Planning Commission Advisory Recommendation and Public Hearing*, the Planning Commission **APPROVED** Ordinance 2022-105 on March 17, 2022.

| | |
|---------------------|--------------------|
| P&DD Recommendation | APPROVE |
| PC Issues: | None |
| PC Vote: | 7-0 APPROVE |

| | |
|--------------------------------|--------|
| David Hacker, Chair | Aye |
| Alexander Moldovan, Vice-Chair | Aye |
| Ian Brown, Secretary | Absent |
| Marshall Adkison | Aye |
| Daniel Blanchard | Aye |
| Joshua Garrison | Aye |
| Jason Porter | Aye |
| Jordan Elsbury | Aye |

If you have any questions or concerns, please do not hesitate to contact me at your convenience.

Sincerely,

Kristen D. Reed

Kristen D. Reed, AICP
Chief of Community Planning Division
City of Jacksonville - Planning and Development Department
214 North Hogan Street, Suite 300
Jacksonville, FL 32202
(904) 255-7837
KReed@coj.net

Report of the Jacksonville Planning and Development Department

Small-Scale Future Land Use Map Amendment – March 11, 2022

Ordinance/Application No.: 2022-105 / L-5639-21C

Property Location: 0 Normandy Boulevard (SR-228), on the south side of Normandy Boulevard between Nathan Hale Road and Manning Cemetery Road

Real Estate Number(s): 002318 0000

Property Acreage: 19.04 acres

Planning District: District 4, Southwest

City Council District: District 12

Applicant: T.R. Hainline, Esq.

Current Land Use: Agriculture-IV (AGR-IV)

Proposed Land Use: Low Density Residential (LDR)

Development Area: Suburban Development Area

Current Zoning: Agriculture (AGR)

Proposed Zoning: Planned Unit Development (PUD)

RECOMMENDATION: **APPROVE**

APPLICANT'S JUSTIFICATION FOR THE LAND USE MAP AMENDMENT

To allow development of townhomes on the property.

BACKGROUND

The 19.04 acre subject property is located on the south side of Normandy Boulevard (SR-228) between Nathan Hale Road and Manning Cemetery Road. According to the City's Functional Highway Classification Map, Normandy Boulevard is classified as a major arterial roadway. The applicant is proposing an amendment to the Future Land Use Map series (FLUMs) from Agriculture-IV (AGR-IV) to Low Density Residential (LDR), with a companion rezoning application from Agriculture (AGR) to Planned Unit Development (PUD) for a townhome development. The companion rezoning, Ordinance 2022-106 is pending concurrently with this application.

The land use amendment site is mostly undeveloped with a few single family homes surrounded by undeveloped land and other residential uses. More specific uses along with the zoning and land use categories are listed below.

The amendment to go from AGR-IV to LDR is consistent with the surrounding land use pattern. North of the subject property contains an approved LDR amendment; Ordinance 2018-437-E is a 54 acre site that changed to LDR and Ordinance 2012-19-E is a 31 acre site that was changed to LDR. To the west of the subject property is a 103 acre site that was changed LDR and RR by Ordinance 2021-520-E. To the east of the subject site is a pending MDR amendment for a 13 acre site under Ordinance 2022-80-E.

The adjacent land use categories, zoning districts and property uses are as follows:

North: Land Use: Public Buildings and Facilities (PBF), Low Density Residential (LDR)
Zoning: Public Buildings and Facilities-1 (PBF-1), Planned Unit Development (PUD)
Property Use: multi-family residential, vacant land, Teye' Brown Regional Park

South: Land Use: Agriculture (AGR-IV)
Zoning: Agriculture (AGR)
Property Use: Single family homes, church

East: Land Use: Agriculture (AGR-IV), Public Buildings and Facilities (PBF)
Zoning: Agriculture (AGR), Planned Unit Development (PUD)
Property Use: Single family homes, Cecil Field Conservation Corridor Park

West: Land Use: Agriculture (AGR-IV)
Zoning: Agriculture (AGR)
Property Use: Undeveloped land and single family homes

IMPACT ASSESSMENT

Potential impacts of a proposed land use map amendment have been analyzed by comparing the Development Impact Standards for the subject site's existing vs. proposed land use categories unless maximum density/intensity is noted on the Annotated FLUM or is in a site specific policy. Development Impact Standards are detailed in FLUE Policy 1.2.16, *Development Standards for Impact Assessment*. These standards produce development potentials as shown in this section.

Land Use Amendment Impact Assessment - Application Number L-5639-21C

| Development Analysis | | 19.04 Acres |
|--|--|--------------------------|
| Development Boundary | Suburban Development Area | |
| Roadway Frontage Classification / State Road | Normandy Boulevard(SR-228) / Major arterial road | |
| Plans and/or Studies | Southwest Jacksonville Vision Plan | |
| Site Utilization | Current: Vacant | Proposed: Residential |
| Land Use / Zoning | Current: AGR-IV/AGR | Proposed: LDR / PUD |
| Development Standards for Impact Assessment | Current: 1 DU/2.5 Acres | Proposed: 5 DU/Acre |
| Development Potential | Current: 7 units | Proposed: 95 units |
| Net Increase or Decrease in Maximum Density | Increase of 88 units | |
| Net Increase or Decrease in Potential Floor Area | Not applicable | |
| Population Potential | Current: 18 people | Proposed: 251 people |
| Special Designation Areas | | |
| Aquatic Preserve | No | |
| Septic Tank Failure Area | No | |
| Airport Environment Zone | 150' Height Restriction Zone | |
| Industrial Preservation Area | No | |
| Cultural Resources | No | |
| Archaeological Sensitivity | High Sensitivity | |
| Historic District | No | |
| Coastal High Hazard/Adaptation Action Area | No | |
| Groundwater Aquifer Recharge Area | 0 to 4 inches | |
| Wellhead Protection Zone | No | |
| Boat Facility Siting Zone | No | |
| Brownfield | No | |
| Public Facilities | | |
| Potential Roadway Impact | 830 net new daily trips | |
| Potential Public School Impact | Increase of 22 new students | |
| Water Provider | JEA | |
| Potential Water Impact | Increase of 23,408 gpd | |
| Sewer Provider | JEA | |

| Development Analysis | | 19.04 Acres |
|--|---|--------------------|
| Potential Sewer Impact | Increase of 17,556 gpd | |
| Potential Solid Waste Impact | Increase of 228 tons per year | |
| Drainage Basin/Sub-basin | Brady/Yellow branch , Yellow Water Creek | |
| Recreation and Parks | Cecil Field Conservation Corridor | |
| Mass Transit Access | JTA Route not accessible | |
| Natural Features | | |
| Elevations | 55 to 75 feet above mean sea level | |
| Land Cover | (4340) Upland mixed coniferous/hardwood, (6300) Wetland forest mixed | |
| Soils | (2) Albany fine, sand, (51) Pelham fine sand, (67) Surrency Loamy Fine Sand, and (80) Goldhead, wet, and Lynn Haven Soils | |
| Flood Zones | No | |
| Wetlands | 6300: Wetland Forest Mixed | |
| Wildlife (applicable to sites greater than 50 acres) | Not applicable | |

Utility Capacity

The calculations to determine the water and sewer flows contained in this report and/or this spreadsheet have been established by the City of Jacksonville Planning and Development Department and have been adopted by JEA solely for preparing this report and/or this spreadsheet. The method of calculating water and sewer flows in order to properly size infrastructure shall continue to be based on JEA's Water, Sewer and Reuse for New Development Projects document (latest edition).

A JEA availability letter, dated October 19, 2021 is included in the companion rezoning application. The letter identifies an existing 20-inch water main and an existing 16-inch sanitary force main within the Normandy Boulevard right-of-way, adjacent to the application site property.

Policy 1.2.9 Require new development and redevelopment in the Central Business District, Urban Priority Area, Urban Area, and Suburban Area to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site. New septic tanks in this area maybe permitted only as interim facilities pursuant to the requirements of the Sanitary Sewer Sub-Element.

Transportation

The subject site is 19.04 acres and is accessible from Normandy Boulevard (SR 228), a major arterial facility, and Nathan Hale Road, a local facility. The proposed land use

amendment is located within the Suburban Development Area and Mobility Zone 6. The applicant proposes to change the existing land use from Agriculture-IV (AGR-IV) to Low Density Residential (LDR).

Comprehensive Plan Consistency:

The Trip Generation Analysis is consistent with most recent version of the Transportation Element (TE) of the City of Jacksonville Comprehensive Plan (TE Objective 2.4 and Policies 1.2.1 and 2.4.2).

Objective 2.4 of the Transportation Element (TE) of the 2030 Comprehensive Plan requires that the City shall coordinate the mobility circulation system with the future land uses shown on the Future Land Use Map series in order to ensure that roads, road improvements and other mobility alternative improvements are provided as necessary to support development in an economically efficient and environmentally sound manner.

Policy 1.2.1 of the TE of the 2030 Comprehensive Plan requires the City to use the Institute of Transportation Engineers *Trip Generation Manual*, latest edition, to determine the number of trips to be produced or attracted to a particular land use when assessing a traffic impact.

Policy 2.4.2 of the TE of the 2030 Comprehensive Plan requires that the City shall amend the adopted Comprehensive Plan to incorporate the data and analysis generated by a periodic regional transportation model and study and facilitate the implementation of the study recommendations.

These Comprehensive Plan policies ensure that the transportation impact related to land use amendments are captured in the Long Range Transportation Plan (LRTP) that is conducted every 5 years. This analysis includes the cumulative effect of all land use amendments that were approved within this time period. This plan identifies the future transportation needs and is used to create cost feasible roadway needs that can be funded by the City's Mobility Strategy Plan.

Trip Generation Estimation:

Table A provides the daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway network. The existing land use of AGR-IV results in 66 daily trips. If the land use is amended to allow for this LDR development, this will result in 896 daily trips.

Transportation Planning Division RECOMMENDS the following:

The difference in daily trips for the proposed land use amendment is an increase of 830 net new daily trips when compared to the existing land use. The Transportation Planning Division recommends ongoing coordinating efforts with FDOT and the City of Jacksonville Traffic Engineer to ensure that a traffic operational analysis is provided to address the specific external impacts as a result of this land use amendment. SR 228 is subject to FDOT review and access management requirements.

Table A

Trip Generation Estimation Scenarios

| Current Land Use Scenario | ITE Land Use Code | Potential Number of Units | Estimation Method | Gross Trips | Less Pass-By Trips | Daily Trips |
|-------------------------------------|--------------------------|----------------------------------|--------------------------|--------------------|---------------------------|--------------------|
| AGR-IV | 210 | 7 SF DUs | T = 9.43 (X) | 66 | 0 | 66 |
| Existing Scenario Total | | | | | | 66 |
| Proposed Land Use Scenario | ITE Land Use Code | Potential Number of Units | Estimation Method | Gross Trips | Less Pass-By Trips | Daily Trips |
| LDR | 210 | 95 MF DUs | T = 9.43 (X) | 896 | 0 | 896 |
| Proposed Scenario Total | | | | | | 896 |
| Proposed Net New Daily Total | | | | | | 830 |

Source: Trip Generation Manual, 11th Edition, Institute of Engineers

School Capacity

Based on the impact assessment standards detailed in FLUE Policy 1.2.16, the 19.04 acre proposed land use map amendment has a development potential of 195 dwelling units. The proposed development was analyzed in accordance with the adopted level of service standards (LOS) for school capacity as established in the Interlocal Agreement (ILA) and the Public Schools and Facilities Element. The ILA was entered into in coordination with the Duval County Public School System (DCPS) and the other municipalities within Duval County.

School concurrency LOS is the methodology used to analyze and to determine whether there is adequate school capacity for each school type (elementary, middle, and high school) to accommodate a proposed development. The LOS (105% of permanent capacity) is based on Concurrency Service Areas (CSAs), not the closest school in the area for elementary, middle and high schools, as well as on other standards set forth in the City of Jacksonville School Concurrency Ordinance.

In evaluating the proposed residential development for school concurrency, the following results were documented.

Application Review Request: **COJ PDD: School Impact Analysis**
 Proposed Name: **L-5639-21C Monroe Estates Land Use Change School Impact Analysis**
 Requested By: **Ed "Luker" Lukacovic / Marcus Salley**
 Reviewed By: **Shalene B. Estes**
 Due: **3/7/2022**

Analysis based on maximum dwelling units: **95**

| School Type | CSA ¹ | 2021-22 Enrollment/CSA | Current Utilization (%) | New Student/Development ¹ | 5-Year Utilization (%) | Available Seats - CSA ² | Available Seats - Adjacent CSA 1&2 |
|---------------------------|------------------|------------------------|-------------------------|--------------------------------------|------------------------|------------------------------------|------------------------------------|
| Elementary | 8 | 5,659 | 79% | 11 | 85% | 2,320 | 10,737 |
| Middle | 7 | 1,109 | 67% | 4 | 68% | 687 | 870 |
| High | 8 | 2,633 | 87% | 7 | 64% | 353 | 2,118 |
| Total New Students | | | | 22 | | | |

NOTES:

¹ Proposed Development's Concurrently Service Area (CSA)

² Available CSA seats include current reservations

³ Student Distribution Rate
 ES-125
 MS-051
 HS-074
 0.250

The Student Distribution Rate is calculated for each school type by dividing the total number of public school students enrolled in that school type in Duval County (104,757) by the number of total permitted housing units (418,708) for the same year, generating a yield of 0.250.

The analysis of the proposed residential development reveals no deficiency for school capacity within the CSA and adjacent CSAs. Potential school capacity impacts will be addressed through the Concurrency and Mobility Management System Office.

Public School Facilities Element

Policy 2.3.2 The City will coordinate with DCPS to establish plan review procedures to manage the timing of Future Land Use Map amendments and other land use decisions so that these decisions coordinate with adequate school capacity.

Policy 2.3.3 The City will take into consideration the DCPS comments and findings on the availability of adequate school capacity in the evaluation of comprehensive plan amendments, and other land use decisions as provided in Section 163.3177(6) (a), F.S. and development of regional impacts as provided in 1380.06, F.S

Objective 3.2 **Adopted Level of Service (LOS) Standards**
Through the implementation of its concurrency management systems and in coordination with the DCPS, the City shall ensure that the capacity of schools is sufficient to support new residential developments at the adopted level of service (LOS) standards within the period covered in the five-year schedule of capital improvements and the long-range planning period. These standards shall be consistent with the Interlocal Agreement agreed upon by the DCPS, the City and the other municipalities. Minor deviations to the LOS standards may occur, so long as they are limited, temporary and with scheduled capacity improvements, school capacity is maximized to the greatest extent feasible.

Policy 3.1.1 The LOS standards set forth herein shall be applied consistently for the purpose of implementing school concurrency, including determining whether sufficient school capacity exists to accommodate a particular development application, and determining the financial feasibility of DCPS Five-Year Capital Facilities Plan and the City's Capital Improvement Plan.

Supplemental School Information

The following additional information regarding the capacity of the assigned neighborhood schools is provided by the Duval County School Board. This information is not based on criteria utilized by the City of Jacksonville School Concurrency Ordinance. Note that the percentage occupied may not appear correct due to ESE space requirements.

| Application Review Request: COJ PDD: Baseline Checklist Review Proposed Name: L-5639-21C Monroe Estates Land Use Change Requested By: Ed "Luke" Lukacovic / Marcus Salley Reviewed By: Shalene B. Estes Due: 3/7/2022 Analysis based on maximum dwelling units: 95 | | | | | | |
|---|-----|---|--|---|------------|-------------------|
| SCHOOL ¹ | CSA | STUDENTS GENERATED (Rounded) ³ | SCHOOL CAPACITY ² (Permanent/Portables) | CURRENT ENROLLMENT 20 Day Count (2021/22) | % OCCUPIED | 4 YEAR PROJECTION |
| Mamie Agnes Jones ES #236 | 1 | 11 | 455 | 346 | 76% | 68% |
| Baldwin MS #38 | 1 | 4 | 1003 | 1328 | 132% | 119% |
| Baldwin HS #38 | 1 | 7 | 1003 | 1328 | 132% | 119% |
| | | 22 | | | | |

NOTES:

¹ Attendance school may not be in proposed development's Concurrency Service Area (CSA)

² Does not include ESE & room exclusions

³ Student Distribution Rate

| |
|---------|
| ES-.125 |
| MS-.051 |
| HS-.074 |
| <hr/> |
| 0.250 |

The Student Distribution Rate is calculated for each school type by dividing the total number of public school students enrolled in that school type in Duval County (104,757) by the number of total permitted housing units (418,708) for the same year, generating a yield of 0.250.

Archaeological Sensitivity

According to the Duval County Archaeological Predictive Model, the subject property is located within an area of high sensitivity for the presence of archaeological resources. Projects that move forward through the Site Review process may be required to perform a Professional Archaeological Reconnaissance Survey. If archaeological resources are found during future development/redevelopment of the site, Section 654.122 of the Code of Subdivision Regulations should be followed.

Historic Preservation Element

Policy 1.2.6 The Planning and Development Department shall maintain and update for planning and permitting purposes, a U.S.G.S. series of topographic maps upon which recorded archaeological sites are shown.

Airport Environment Zone

The site is located within the 150 foot Height and Hazard Zone for the Cecil Field Airport. Zoning will limit development to a maximum height of 150 feet, unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. Uses located within the Height and Hazard Zone must not create or increase the potential for such hazards as electronic interference, light glare, bird strike hazards or other potential hazards to safe navigation of aircraft as required by Section 656.1005.1(d).

Future Land Use Element

Objective 2.5 Support and strengthen the role of Jacksonville Aviation Authority (JAA) and the United States Military in the local community, and recognize the unique requirements of the City's other airports (civilian and military) by requiring that all adjacent development be compatible with aviation-related activities.

Aquifer Recharge

The site is located within an area identified as being in the 0 to 4 inch per year aquifer recharge area. This range is below the threshold of 12 inches or more per year which would constitute a prime recharge area as defined in the Infrastructure Element – Aquifer Recharge Sub-Element (IE-AR). Prime aquifer recharge areas are the primary focus of groundwater resource protections. However, development resulting from the proposed land use amendment will be reviewed during the site plan review and permitting process for compliance with the land development regulations that have been established to protect groundwater resources. Such regulations address issues such as drainage systems, septic systems, and landscape/irrigation regulations.

IE-AR Policy 1.2.8

Policy 1.2.8 Within two years of establishment by the SJRWMD and the Water Resources Management Plan of prime recharge areas for the Floridian Aquifer, the Planning and Development Department shall prepare maps of such designated areas showing the special zoning and land use consideration the City has established for such areas as designated by the latest update of the Floridian Aquifer Recharge GIS

grid coverage.

Wetlands

Review of City data indicates the potential existence of wetlands on the subject site and as such, based upon the city's geographic information data, the Planning and Development Department has determined the general location, type(s), size, quality and functional value of all wetlands located within the boundaries of the application site. Based on the information noted below, the proposed rezoning may be consistent with the Conservation/Coastal Management Element (CCME) wetlands policies.

Wetlands Characteristics:

Approximate Size: 4.98 acres

General Location(s): The southwest portion of the property

Quality/Functional Value: The wetland has a medium functional value for water filtration attenuation and flood water capacity due to its isolation, size and having an indirect impact on the City's waterways.

Soil Types/ Characteristics: (2) Albany fine, sand – Somewhat poorly drained, (51) Pelham fine sand – Poorly drained, located on flats, (67) Surrency Loamy Fine Sand – Very poorly drained, frequently flooded, and (80) Goldhead, wet, and Lynn Haven Soils – Very poorly drained, located on seep areas and side slopes.

Wetland Category: Category III

Consistency of Permitted Uses: Uses permitted within Category III wetlands are subject to CCME Policies 4.1.3, 4.1.6, and 4.1.7.

Environmental Resource Permit (ERP): Not provided by applicant or on record with the St. Johns River Water Management District.

Wetlands Impact: Insufficient information to determine impacts.

Associated Impacts: It is potentially in Flood Zone A.

Conservation/Coastal Management Element

CCME Policy 4.1.3

The following performance standards shall apply to all development, except public utilities and roadways, permitted within Category I, II, and III wetlands:

- (a) Encroachment
Encroachment in Category I, II, or III wetlands is the least damaging and no practicable on-site alternative exists; and
- (b) No net loss

Development is designed and located in such a manner that there is no net loss to the wetland functions including but not limited to:

- i the habitat of fish, wildlife and threatened or endangered species,
- ii the abundance and diversity of fish, wildlife and threatened or endangered species,
- iii the food sources of fish and wildlife including those which are threatened or endangered,
- iv the water quality of the wetland, and
- v the flood storage and flood conveyance capabilities of the wetland;
- (c) Floodplain protection
Buildings are built at an elevation of sufficient height to meet the designated flood zone standards as set forth by the Federal Emergency Management Agency. The design must be in conformance with Chapter 652 (Floodplain Regulations) of the Ordinance Code; and
- (d) Stormwater quality

In the design and review of developments which will discharge stormwater into the Category I, II, or III wetlands the following performance standards shall be used to protect water quality:

- i Issuance of a Management and Storage of Surface Waters permit pursuant to Chapter 40C-4 or 40C-40, F.A.C. or a stormwater permit issued pursuant to Chapter 40C-42, F.A.C., provides assurances necessary for compliance with subsections (i) - (iv) above provided the stormwater management system is constructed in accordance with the permit; and
- ii Regular monitoring and maintenance program on an annual basis for the performance of stormwater treatment systems
- (e) Septic tanks
Septic tanks, drainfields and/or greywater systems are located outside the Category I, II, or III wetland area and not within 75 feet of the mean high water line of tidal bodies or within 75 feet of any wetland unless the Duval County Health Department grants a variance for a hardship case pursuant to the provisions of Section 381.0065, F.S. Where public utilities are available, development is required to connect to these facilities; and
- (f) Hydrology

The design of the fill shall include measures to maintain the wetlands hydrology of the site.

CCME Policy 4.1.6

The permitted uses within Category III wetlands shall be limited to the following land uses and associated standards, provided such use is consistent with the Future Land Use Map series (FLUMs)

(1) Any use not otherwise listed below, provided all of the basic requirements outlined in Policy 4.1.3 above are met:

(a) Silvicultural uses, provided the following standards are met:

Best Management Practices: Silviculture

Such activities are conducted in compliance with the provisions of the "Silvicultural Best Management Practices Manual", as may be amended, published by the Florida Division of Forestry, Department of Agriculture and Consumer Services.

(b) Agricultural uses, provided the following standards are met:

Best Management Practices: Agriculture

such activities are to be in compliance with Chapter 40C-44, F.A.C.

(2) Any use that can be shown to be clearly in the public interest, subject to the requirements of (a), (b), (d) and (f) as noted in the performance standards outlined in Policy 4.1.3 above.

CCME Policy 4.1.7

High intensity wetlands surveys shall be submitted for all land use amendments where City data indicates potential existence of wetlands on the subject site. Rezoning and site plan applications shall include high intensity wetlands surveys where City data indicates potential existence of wetlands on the subject site and where there is a high potential for wetland impact. For the purposes of this policy, a high intensity wetlands survey shall include the location, type(s), size, quality and functional value of all wetlands located within the boundaries of the application site. Land Use amendments to the Conservation Future Land Use Category are exempt from this requirement.

PROCEDURAL COMPLIANCE

Upon site inspection by the Planning and Development Department on February 25, 2022, the required notices of public hearing signs were posted. Twenty-two (22) notices were mailed out to adjoining property owners informing them of the proposed land use change and pertinent public hearing and meeting dates.

The Citizen Information Meeting was held on February 28, 2022. No members of the public were present to speak on the proposed amendment.

CONSISTENCY EVALUATION

Consistency with 2030 Comprehensive Plan Goals, Objectives and Policies

Future Land Use Element (FLUE)

Development Area

Suburban Area (SA): The SA is the third tier Development Area and generally corresponds with the urbanizing portions of the City in areas that have usually been developed after consolidation. Development should generally continue at low densities with medium density development at major corridor intersections and transit stations. Development at these locations should promote a compact and interconnected land development form and is therefore encouraged to employ urban development characteristics as further described in each land use plan category.

- Goal 1** To ensure that the character and location of land uses optimize the combined potentials for economic benefit and enjoyment and protection of natural resources, while minimizing the threat to health, safety and welfare posed by hazards, nuisances, incompatible land uses and environmental degradation.
- Objective 1.1** Ensure that the type, rate, and distribution of growth in the City results in compact and compatible land use patterns, an increasingly efficient urban service delivery system and discourages proliferation of urban sprawl through implementation of regulatory programs, intergovernmental coordination mechanisms, and public/private coordination.
- Policy 1.1.5** The amount of land designated for future development should provide for a balance of uses that:
- A. Fosters vibrant, viable communities and economic development opportunities;
 - B. Addresses outdated development patterns;
 - C. Provides sufficient land for future uses that allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and businesses and is not limited solely by the projected population.
- Policy 1.1.21** Future amendments to the Future Land Use Map series (FLUMs) shall include consideration of their potential to further the goal of meeting or exceeding the amount of land required to accommodate anticipated growth and the projected population of the area and to allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and business consistent with FLUE Policy 1.1.5. The projected growth needs and population projections must be based on relevant and appropriate data which is collected pursuant to a professionally acceptable methodology. In considering

the growth needs and the allocation of land, the City shall also evaluate land use need based on the characteristics and land development pattern of localized areas. Land use need identifiers include but may not be limited to, proximity to compatible uses, development scale, site limitations, and the likelihood of furthering growth management and mobility goals.

Policy 1.1.24 The City will encourage new development to locate in the Urban Core, Southwest, North, and Northwest planning districts through such measures as economic incentives, greater marketing assistance, etc.

Policy 1.2.9 Require new development and redevelopment in the Central Business District, Urban Priority Area, Urban Area, and Suburban Area to be served by centralized wastewater collection and potable water distribution systems when centralized service is available to the site. New septic tanks in this area maybe permitted only as interim facilities pursuant to the requirements of the Sanitary Sewer Sub-Element.

Objective 3.1 Continue to maintain adequate land designated for residential uses which can accommodate the projected population and provide safe, decent, sanitary and affordable housing opportunities for the citizens. Protect single-family residential neighborhoods by requiring that any other land uses within single-family areas meet all applicable requirements described in the Development Areas and the Plan Category Descriptions of the Operative Provisions of the 2030 Comprehensive Plan and Land Development Regulations.

Policy 3.1.1 The City shall develop through the Planning and Development Department an incentive program to promote infilling of residential development on vacant land designated for residential use on the Future Land Use Map series. These incentives will be reflected in the Zoning Code of the City's Land Development Regulations.

Objective 6.3 The City shall accommodate growth in Jacksonville by encouraging and facilitating new infill development and redevelopment on vacant, bypassed and underutilized land within areas that already have infrastructure, utilities, and public facilities, while addressing the needs of City residents.

Recreation and Open Space Element Policy 2.2.2 (ROSE)

Policy 2.2.2 The City shall require the all-new single family and multifamily developments (residential developments) dedicate land for public parkland (active recreation parks) or provide monetary contribution to the appropriate department.

Property Rights Element

- Goal 1 The City will recognize and respect judicially acknowledged and constitutionally protected private property rights in accordance with the Community Planning Act established in Chapter 163, Florida Statutes.
- Objective 1.1 Local decision making shall be implemented and applied with sensitivity for private property rights and shall not be unduly restrictive.
- Policy 1.1.1 The City will ensure that private property rights are considered in local decision making.
- Policy 1.1.2 The following rights shall be considered in local decision making:
1. The right of a property owner to physically possess and control his or her interests in the property, including easements, leases, or mineral rights.
 2. The right of a property owner to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances.
 3. The right of the property owner to privacy and to exclude others from the property to protect the owner's possessions and property.
 4. The right of a property owner to dispose of his or her property through sale or gift.

According to the Future Land Use Element (FLUE), the Agriculture (AGR) land use category is intended to provide for agricultural uses and to preserve the existing rural character of outlying areas of the City where full urban services and facilities will not be provided by the City during the planning time frame. Accordingly, the principal activities allowed in these categories are agriculture and related uses. AGR-IV allows a density of 1 dwelling unit for every 2.5 acres.

According to the Category Descriptions of the Future Land Use Element (FLUE), LDR in the Suburban Development Area is intended to provide for low density residential development. Residential development is permitted at up to seven (7) dwelling units per acre where centralized water and sewer is available.

The subject site is located on Normandy Boulevard (SR-228) within the Suburban Development Area, and is served by public water and sewer services as per the JEA availability letter dated, October 19, 2021. According to the letter, there is a 20-inch water main and an existing 16-inch sanitary force main within the Normandy Boulevard right-of-way adjacent to the application site. Therefore, the proposed amendment is consistent with FLUE Policy 1.2.9.

The amendment to LDR results in a compatible development pattern and will be an extension to the existing LDR development to the north of the property, across Normandy Boulevard and other similar approved and pending amendments to the East and West. The subject site directly abuts a major arterial road and has access to centralized water and sewer facilities. Additionally, the proposed amendment to LDR would allow for the

development of an undeveloped and underutilized property for additional housing options in the Southwest Planning District. The proposal adds to the stock of LDR designated land needed to accommodate future growth and development through the planning timeframe of the 2030 Comprehensive Plan. Therefore, the amendment is consistent with FLUE Goal 1, Objective 1.1, Objective 3.1, and Policies 1.1.5, 1.1.21, 3.1.1 and 1.1.24.

The application site is also vacant, undeveloped land. The requested amendment will provide a new infill development. Therefore the proposed land use amendment to LDR is consistent with FLUE Objective 6.3 and Policy 3.3.1.

Additionally, residential development on the site will be subject to the requirements of ROSE Policy 2.2.2, as applicable, concerning the provision of recreation and open space.

The proposed amendment does not hinder the private property rights of the owner of record; has no impact on the right of the property owner to possess or control his or her interest in the property; maintains the owner's ability to use, maintain, develop and improve the property; protects the owner's right to privacy and security; and maintains the ability of the property owner to dispose of the property at their discretion. Therefore, the amendment is consistent with PRE Goal 1, Objective 1.1 and Policies 1.1.1 and 1.1.2.

Vision Plan

The subject property is located within the boundaries of the Southwest Jacksonville Vision Plan (2003). The Southwest Planning District of Jacksonville embraces a variety of new growth opportunities from the conversion of Cecil Field into a hub of aviation, high tech, and industrial activity to the creation of outstanding recreational and conservation resources and high quality residential areas. Theme 1 of this vision plan is: Strengthen existing neighborhoods and create new neighborhoods. The proposed amendment to LDR will create an additional opportunity for residential development in the Cecil Field area.

Strategic Regional Policy Plan

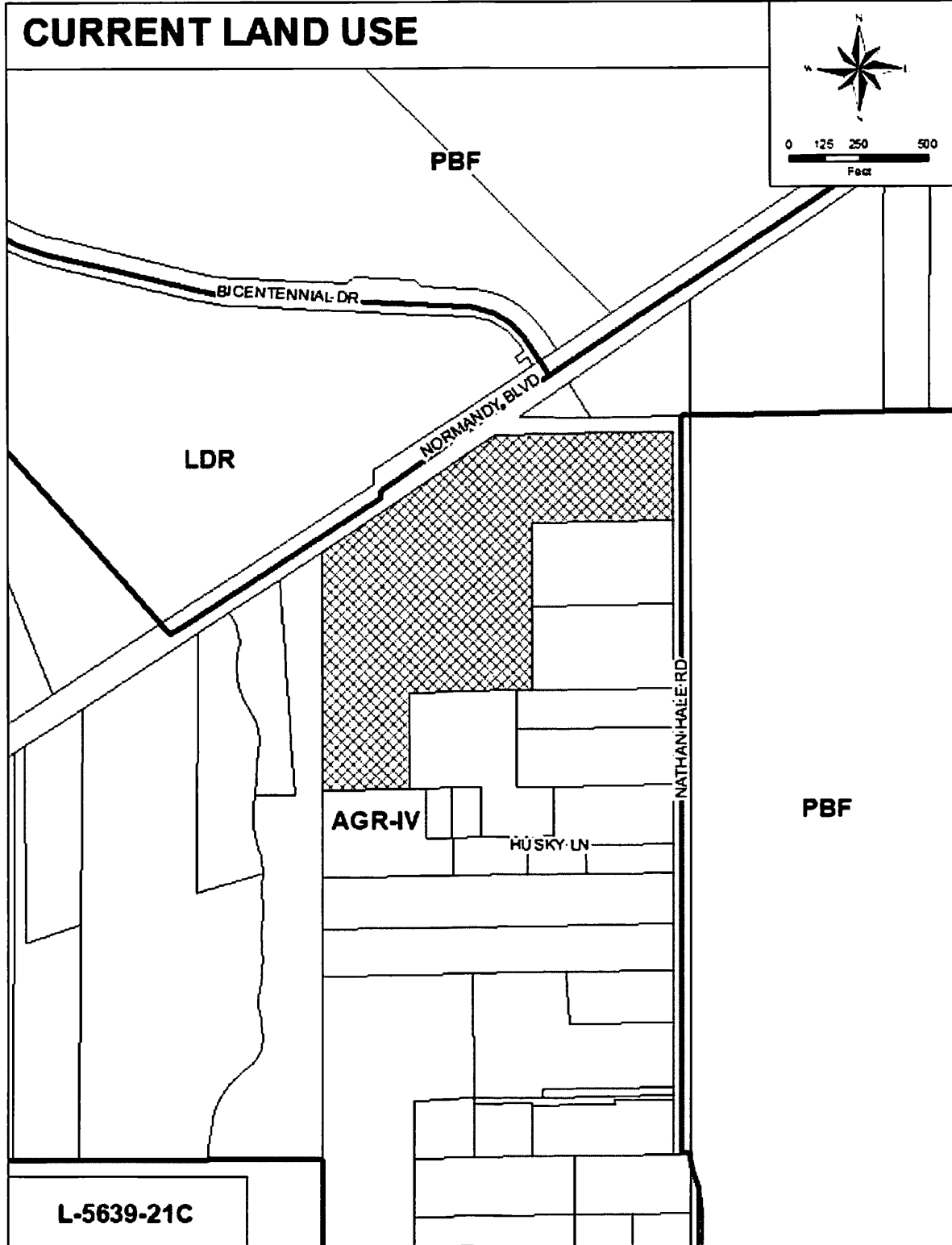
The proposed amendment is consistent with the following Policy of the Strategic Regional Policy Plan:

Objective: A region where all people can thrive

Policy 4: Non-compact development patterns and limited mobility options are a barrier to success for all, and have a greater impact on low-income residents, seniors and those with disabilities or health challenges. The Region supports more compact development connected by transportation corridors.

The proposed land use amendment is located along Normandy Boulevard, a major transportation corridor and therefore would support a residential development connected by transportation corridors, consistent with Policy 4 of the SRPP.

LAND USE AMENDMENT CURRENT LAND USE MAP



LAND USE AMENDMENT SITE LAND UTILIZATION MAP

