

# CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



**Brandon Russell**  
Research Assistant  
(904) 255-5137  
BRussell@coj.net

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202

**Bill Type and Number:** Ordinance 2025-0539

**Introducer/Sponsor(s):** Council Member Peluso

**Date of Introduction:** July 22, 2025

**Committee(s) of Reference:** F, NCSPHS, R

**Date of Analysis:** July 21, 2025

**Type of Action:** Establishment of dependent special district; adoption of charter for dependent special district; establishing nature of dependent district; establishing the purpose, powers, functions, and duties; acknowledging authority to create the dependent special district; recognizing the best alternative; establishing geographic boundaries of the district; establishing a Board of Supervisors; identifying the method of financing; recognizing consistency with the Comprehensive Plan.

**Bill Summary:** The bill establishes the Charter of the Five Points Dependent Special District, outlining its purpose, powers, functions, and duties. The Charter establishes the geographic boundaries of the Special District, which is generally bounded by Copeland Street, Post Street, and Riverside Avenue. The Charter explicitly states the authority for the creation of the Special District under Florida Statute, Section 189.02(4)(c), and establishes it as the best alternative for private/shared infrastructure improvements in accordance with Section 189.02(4)(d).

The Charter also provides the structure and appointment procedures for the five-member Board of Supervisors for the Special District and the three alternates appointed by the City Council; these must be commercial property owners or business owners in the District, with one member required to be a member of the 5 Points Association. The Charter establishes the method for financing, which shall be through annual non-ad valorem special assessments on designated parcels, as permitted by the District Board of Supervisors, under Florida Statute Section 189.02(4)(g).

**Background Information:** Section 189.02, *Florida Statutes*, provides that the City Council may create dependent special districts for the purpose of delivering essential services to specific areas in the City. Five Points, located in Council District 7, requires continuous elevated levels of security, landscaping, and promotion to support the businesses and improve property values in the area. The purpose of this bill is to establish the Five Points Dependent Special District as the most effective means of ensuring these services are provided. Such a district provides a legally enforceable mechanism to collect funds from commercial property owners who benefit from these services, ensuring that the money is spent by an entity accountable to the people it serves.

**Policy Impact Area:** Dependent Special Districts, Five Points, neighborhoods

**Fiscal Impact:** No direct cost to the City.

**Analyst:** Russell