

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes - Amended

Monday, November 3, 2025

9:30 AM

**Council Chamber,
1st Floor, City Hall**

Neighborhoods, Community Services, Public Health and Safety Committee

Mike Gay, Chair

Randy White, Vice Chair

Ken Amaro

Chris Miller

Ron Salem

Michael Boylan - Excused Late Arrival

Tyrone Clark-Murray

Legislative Assistant: Rebecca Bolton

Council Auditor's Office: Phillip Peterson, Asst. Council Auditor

Council Research: Brandon Russell

Office of General Counsel: Mary Staffopoulos, Deputy

Administration: Garrett Dennis

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

Meeting Convened: 9:31 AM

Meeting Adjourned: 11:44 AM

Attendance:

CM Arias - 2025-781, 2025-772 & 2025-797

CM Lahnen - 2025-780

CM Carlucci - Visiting

Present: 7 - Mike Gay, Randy White, Ron Salem, Chris Miller, Ken Amaro, Michael Boylan and Tyrone Clark-Murray

Presentation on Bill 2025-781

CM Arias explained that the 2025-781 appropriation allocates \$15 million toward workforce development and that several entities were present at the meeting to present their programs. He added that he will defer the bill one more cycle to ensure that Council Members' questions can be answered. He briefly listed each of the entities and the amount of funds each would receive after passage of the bill: University of North Florida (UNF) would receive \$6 million, Florida State College at Jacksonville (FSCJ) would receive \$5 million, Edward Waters University would receive \$2.675 million, and Northeast Florida Builders Association would receive \$1 million, Workforce Industrial Training Center would receive \$325,000. He also stated that he was working with the Tourist Development Council to potentially allocate \$3 million of their funding to offset the \$15 million allocated in this bill. He stated that he would allow the Council to determine how to spend the \$3 million offset by the TDC contribution.

CM Arias then invited the visiting entities to the podium to provide a summary of their proposed projects.

Nick Marrow, Athletic Director for UNF, presented a plan for enhancements to Hodges Stadium. He stated the stadium was an asset to the city, generating more than 200,000 room nights and over \$160 million in economic impact since 2012. He said that, due to the building's age, enhancements are necessary to maintain code compliance and address other lifecycle project issues. He stated that without the improvements, the University will not be able to host future events, leading to a loss of \$50 million over three years. UNF is requesting a \$6 million match from the city for a \$12 million project.

John Wall, Provost and Vice President of Academic Affairs for FSCJ, stated that last year the college earned 1,312 third-party industry certifications, ranking third among all colleges in the Florida college system. He proposed using the appropriation to expand the workforce training they do by enabling the acquisition of 45,000 square feet of training space at the Cecil Commerce Center. This expansion will allow them to increase the number of students in welding, HVAC, advanced manufacturing, and logistics. He stated their welding program is currently at full capacity, and their downtown site is landlocked with no room to expand. The new site would allow FSCJ to double its welding program capacity from 20 to 40 stations. He added that tuition for FSCJ's program, at under \$5,000, is cheaper than that of private welding schools, where costs are four times that amount. He continued, stating that welding wages in Jacksonville are, on average, \$25 per hour, exceeding \$50,000 per year, and those jobs create a talent pipeline for the region's infrastructure and manufacturing sectors. He stated they would also seek additional funding sources, including industry partners and the Job Growth Grant Fund.

Dr. Michael West, Vice President of Operations at EWU, described their project, which is a community center. He provided an overview of community resources and public services offered on EWU's campus. He explained that education and workforce development are the same, and stated that EWU has launched 15 new undergraduate and graduate degree programs. He also said that they had new internship and externship partnerships with the Mayo Clinic, the UF College of Nursing, and the FAMU College of Pharmacy & Pharmaceutical Sciences, as well as an upcoming workforce industrial training partnership with a local organization. He stated that they are seeking funding from the Council for an 18,000 square foot community center to serve campus and community needs, specifying that the funding will go toward planning and pre-construction of the facility. He stated they also seek funding for an EWU Community Walking Path and Track, adding that EWU would serve as the host institution of the NCAA Division II Outdoor Track and Field National Championship in 2028. He stated the

projects will have a direct and indirect economic impact of around \$40 million over the next 3-5 years. He noted that the community impacts include neighborhood revitalization, health equity, senior and youth engagement, and faith and civic leadership.

Christina Thomas, from the Northeast Florida Builders Association, explained their project, a registered apprenticeship program that has been operating since 1973. She stated that they are currently training over 540 apprentices to become carpenters, electricians, HVAC technicians, and plumbers. She added that their apprentices are full-time employees with over 205 local employers, and their graduation rate for their apprenticeship program is almost 20 percent higher than the statewide rate. She stated that the program's workers generate around \$23.6 million in annual local economic impact, illustrating a direct return on investment. She said they have purchased a 43,000-square-foot training center with 11 classrooms, four lab spaces, and day and evening training options. She added that the center will expand the program's capacity to 600 apprentices by 2028. She explained that the funds appropriated by the bill will support construction and remodeling materials, training equipment, and facilities build-out, all of which directly benefit the apprentices and sustain high-quality workforce development standards. The total cost is \$7 million; NEFBA has raised just over \$4 million from the Delores Barr Weaver Foundation, State of Florida, industry and community partners, and NEFBA itself. She did not anticipate returning to the City for additional funding.

James Coleman, Workforce Industrial Training, requested funding for their Operation Boost program, which provides training for individuals who face issues with recidivism. He stated that for the past three years, they have been able to maintain the program, achieving an 80 percent completion rate, an 80 percent placement rate, and a 75 percent retention rate after six months of employment. He said they currently have more than 250 people on their waiting list, but that their funding was low, which was why they were requesting financing. He stated that their annual earnings impact was approximately \$2.5 million, with a total economic ripple effect of \$3.7 million.

CM M. Carlucci requested to be added as a co-sponsor.

CM Salem stated that he wanted the potential \$3 million offset by TDC to be set aside to pay out some completion grants. CM Arias noted that the \$3 million from TDC would still need to be approved and mentioned that CM M. Carlucci had some ideas for how to allocate those funds.

CM Clark-Murray asked questions aloud for the entities to respond to at a later time. To EWU, she inquired about the total cost of their project and asked if there would be a match. She also noted that EWU was potentially receiving \$30 million and asked how the money in this bill would fit among the other money the university intended to receive. She then asked if the funds appropriated in the bill were grants or loans. For Operation Boost, she requested the timeframe for training people. She also wanted to know the time frame for each of the projects. She also stated that she was concerned about the EWU project's ability to be self-sustaining and felt that the City was not getting much benefit from the EWU and UNF projects beyond access to facilities.

CM Boylan requested CM Salem's input on utilizing found dollars for new appropriations rather than placing them in reserves. CM Salem stated that he agreed with CM Boylan and plans to introduce a bill that will require each department to balance quarterly. CM Boylan also requested a meeting with EWU to gain a better understanding of their project and ensure the agreement is beneficial to the City.

CM Miller stated that they have known \$62 million deficit and asked if it was fiscally responsible to spend the \$15 million in this bill. He indicated his preference was to earmark them for next year's deficit and for upcoming completion grants. He also suggested narrowing down the appropriations to skilled trades workforce development programs, citing the need for more workers to replace the aging workforce.

CM M. Carlucci stated that the deficit should have been a concern during budget talks when the Council cut the millage rate. He expressed his support for the bill, citing its positive impact on universities and the workforce for future generations. He then stated that he initially had \$9 million for affordable housing, and proposed that the potential \$3 million offset by contributions from TDC could be used for affordable housing, which would be more impactful to people than paying down the deficit. He stated that he would support the bill regardless of whether he received funding for an affordable housing bill.

CM Arias stated that \$3 million is small compared to the City's budget, but could be significant for the proposed projects. He then asked how much was initially proposed in the Mayor's budget for down payment assistance. Phillip Peterson, Council Auditor's Office, did not have that number readily available. CM Arias stated that the number in question would be the amount that CM M. Carlucci will seek for a bill on affordable housing. He also assured all entities visiting that were not part of the bill that he would continue to work with them.

Mr. Peterson confirmed that \$2 million was in the Mayor's proposed budget for down payment assistance. He also added that the proposed \$3 million from TDC would come from the \$7 million they currently have in their reserves, which will require Council approval to appropriate. He added that they could wait for the TDC board to weigh in on the use of those dollars, but it is not required, since it would still go through the Council regardless.

CM Arias asked if that meant the Council could move the money themselves, and if so, what would they need to do to accomplish that. Mr. Peterson stated that the use must be tourism-related, which could be expressed through an amendment to the bill at a later date. CM Arias said he would add that amendment to the bill to go toward UNF's sports complex.

CM Salem stated that the TDC reserves are in place in the event of a large event coming to Jacksonville and would like to hear from the TDC.

CM Miller stated that applying \$45 million from the contingency account to the deficit would cover a majority of the gap.

Chair Gay stated that he would like NEFBA to increase the availability of online training to accommodate program participants. He noted that to achieve affordable housing, a workforce must be available to build it. He also stated that the bill lumps together CIP projects with training programs. He said he was a hard no on UNF currently.

Item/File No.	Title History
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1. [2024-0966](#) ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)
11/26/24 CO Introduced: NCSPHS, R, F
12/2/24 NCSPHS Read 2nd & Rerefer
12/2/24 R Read 2nd & Rerefer
12/3/24 F Read 2nd & Rerefer
12/10/24 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24

DEFER

2. [2025-0361](#) ORD Concerning Retiree Adjustment Payments; Incorporating Recitals; Auth a Retired Employee Adjustment Payment to Retirees & Beneficiaries of the Correctional Officers, General Employees & Police & Fire Pension Funds of the City; Prov for Funding from Pension Liability Surtax; Requiring Certification of Eligibility by the Administrator of the General Employees' Pension Plan & Executive Director of the Police & Fire Pension Plan; Prov for Timing of Payments (Reingold) (Introduced by CM White) (Co-Sponsors CMs Johnson, Gay, Carlucci, Amaro, Gaffney, Jr., Carrico, Peluso & Pittman)
5/13/25 CO Introduced: NCSPHS, F
5/19/25 NCSPHS Read 2nd & Rerefer
5/20/25 F Read 2nd & Rerefer
5/27/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/27/25

DEFER

3. [2025-0600](#) ORD-MC Amend Sec 111.390 (Driver Education Safety Trust Fund), Pt 3 (Public Safety & Courts), Ch 111 (Special Revenue & Trust Accounts), Ord Code, to Increase the Civil Traffic Penalty from \$3 to \$5 Consistent with the Dori Slosberg Driver Education Safety Act, Sec 318.1215, F.S.; Prov for Codification Instructions (Reingold) (Req of Mayor)
8/12/25 CO Introduced: NCSPHS, R
8/18/25 NCSPHS Read 2nd & Rerefer
8/18/25 R Read 2nd & Rerefer
8/26/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/3/25 R Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/26/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

The Auditor's recommended amendment was moved and seconded. Mr. Peterson explained the amendment.

CM Clark-Murray asked if updated fees were happening statewide. Mr. Reingold stated that since the statute was changed in 2005, various counties have implemented different rates for updating their fees, ranging from \$3 to \$5. CM Clark-Murray inquired about the most recent change. Mr. Reingold stated it hadn't been updated since the state statute change in 2005.

The Auditor's recommended amendment was approved unanimously and rolled up.

AMENDMENT

- 1. Revise Code Sec. 634.107 (Driver Education Safety Programs) to reflect increase in fee from \$3 to \$5**
- 2. Include directive for Legislative Services to provide the Clerk of the Court a copy of the bill once enacted**

AUDITOR RECOMMENDED AMENDMENTS

- 1. Revise Code Sec. 111.390 to update process for allocating revenue deposited into the Driver Education Safety Trust Fund**
- 2. Include effective date of January 1, 2026 for fee change**

- **Increases the fee that is assessed on civil traffic penalties and used to fund driver education programs from \$3 to \$5 as authorized by Florida Statute 318.1215**
- **The fiscal year 25/26 approved budget includes revenue of \$262,165 for this fee, which does not take into account the increase**
- **This change will generate approximately \$175,000 in additional revenue based on the budgeted amount of \$262,165**

4. [2025-0727](#) ORD Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, a 1st Amdt to Agrmt for Sale & Purchase btwn City & the Harbour Waterway Special Dist in Order to Extend the Time for Completion of the Dist's Performance Obligations from 3 Yrs to 6 Yrs, as Estabd in the Original Agrmt for Sale & Purchase; Prov for Continued Oversight by the Parks, Recreation & Community Svcs Dept (Wilson) (Introduced by CM Gay)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
10/14/25 CO Read 2nd & Rerefer
11/3/25 NCSPHS Approve 6-0-1 (Gay)
11/4/25 F Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/14/25

APPROVE

Aye: 6 - White, Salem, Miller, Amaro, Boylan and Clark-Murray

Abstain: 1 - Gay

Chair Gay stated that he would abstain from the bill and passed the gavel to Vice Chair White.

CM Miller asked Mr. Pipes, District Manager of Harbour Waterway Special District, if he had any input. Mr. Pipes stated that this bill was drafted because of the JEA tower raising project in the area, which requires the use of the District's property. He explained that the legislation extends the District's deadline for completion of performance obligations due to the JEA project. CM Miller asked if he was okay with the bill as written. He stated that he was.

CM Amaro asked if there was a cost associated with extending the timeline and who would be responsible for it. Mr. Pipes stated that the Special District would be solely responsible for costs.

5. [2025-0765](#) ORD-MC re the Timing for Consolidated Gov't Elections & the Qualifying for Such Elections; Amend Sec 350.102 (Consolidated Government Elections) & 350.106 (Qualification of Candidates), Pt 1 (General Provisions), Ch 350 (Elections, Election Regulations, & Campaigning), Ord Code, to Modify the Timing for the 1st Consolidated Gov't Election & the Qualifying for the 1st & Gen Consolidated Gov't Elections; Prov for Codification Instructions (Pinkstaff) (Introduced by CM Carrico)
10/14/25 CO Introduced: NCSPHS, R
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Rerefer 7-0
11/3/25 R Amend/Rerefer 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/REREFER

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

The bill was moved to re-refer as amended, which was seconded.

AMENDMENT

Revise Sec. 350.102(b) to change the general Consolidated Government election date from the eighth Tuesday after the first Consolidated Government election to the tenth Tuesday after the first Consolidated Government election

- **Amends Sec. 350.102 (Consolidated Government elections) to change the date of the first Consolidated Government election from the twelfth Tuesday of the year to the tenth Tuesday of the year**
- **Amends Sec. 350.106 (Qualification of Candidates) to establish a qualifying period beginning with the 57th day prior to the first election through noon of the 53rd day prior to the date of the first election, rather than following the qualification period established in Ch. 99 of the Florida Statutes (beginning the 71st day prior to the first election through noon of the 67th day prior to the date of the first election)**

6. [2025-0766](#) ORD Auth Add'l Part-Time Hrs for the Proj Funded by the EPA Climate Pollution Reduction Grant from the U.S. EPA & Appropd by 2023-839-E; Amend 2025-504-E, the FY 25-26 Budget Ord, to Replace Schedule B1a in Order to Auth an Increase in Part Time Hrs for the Grant Proj (R.C. 25-163) (Dillard) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, TEU, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 TEU Amend/Approve 6-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Miller asked Ms. Parola from the Planning and Development Department what the change in funding was. Ms. Parola stated that the bill adds the part-time hours, and the funding is already in place.

AMENDMENT

1. Attach Revised Exhibit 2 (Second Revised Schedule B1a) to correct schedule
2. Correct Scrivener's

- Authorizes total of 2,340 part time hours for grant activity in FY 2025/26

7. [2025-0767](#) ORD Approp \$292,610.25 in Grant Funds from the FDEP to Prov Funding for the Dev of the City Adaptation Plan; Prov for Oversight by the Office of Resiliency of the Planning & Dev Dept (B.T. 26-009) (Dillard) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, TEU, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Approve 7-0
11/4/25 TEU Approve 6-0
11/4/25 F Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

CM Boylan expressed his support for the bill and inquired about the adaptation plan, specifically whether it would be presented to the Council.

Dr. Jenny Hinton, Deputy Chief Resilience Officer, explained that a consultant, funded by money from the Florida Department of Environmental Protection, will develop the plan. She stated that there is no plan for it to come before the Council, but it would work its way through Public Works and the Office of Resilience. CM Boylan suggested doing a presentation before the Council.

CM Salem asked how many employees were part of her team. Dr. Hinton said there were a total of four.

- Funds appropriated for Contractual Services
- Grant period ends June 30, 2027 and no City match is required

8. [2025-0768](#) ORD Approp \$100,000.00 in Grant Funds from the FDEP to Prov Funding for the Household Hazardous Waste Facility Proj; Amend the 26-30 5-Yr CIP Appvd by Ord 2025-505-E to Reflect This Approp of Funds; Prov for Oversight by the Dept of Public Works, Engineering & Construction Mgmt Div (B.T. 26-010) (Dillard) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, TEU, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 TEU Amend/Approve 6-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

Attach Revised Exhibit 2 (CIP) to correct previous appropriations

- **Required City match (\$33,000) appropriated in the FY 2025/26 Budget**
- **Appropriated funds will be used for design of improvements**
- **Grant period ends June 30, 2026**

9. [2025-0769](#) ORD Approp \$171,364.00 in Supplemental Grant Funds from the FDOT to Prov Reimb to the City for the Funding of Construction & Construction Oversight of the Pedestrian Safety Improvements on Park St & Margaret St from Riverside Ave to the I-95 Ramps; Amend the 26-30 5-Yr CIP Appvd by Ord 2025-505-E to Reflect This Approp of Funds; Prov for Oversight by the Engineering & Construction Mgmt Div of the Public Works Dept (B.T. 26-007) (Dillard) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, TEU, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 TEU Amend/Approve 6-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

Attach Revised Exhibit 3 (CIP) to correct prior appropriation

- **Total grant funding of \$408,122 provided for project**
- **Grant period ends 12/31/25 and no City match required**

10. [2025-0772](#) ORD-MC re Downtown Sidewalks & Bars; Amend Sec 154.108 (Consumption on Vender's Premises), Pt 1 (in General), Ch 154 (Alcoholic Beverages), Ord Code, to Expand the Premises Area; Amend Sec 250.801 (Definitions), Pt 8 (Downtown Sidewalk Cafes), Ch 250 (Miscellaneous Business Regulations), Ord Code, to Expand the Downtown Areas for Sidewalk Cafes & Bars; Prov for Codification (Reingold) (Introduced by CM Arias)
10/14/25 CO Introduced: NCSPHS, R
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 6-0
11/3/25 R Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 6 - Gay, White, Salem, Miller, Amaro and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

Mary Staffopoulos from the Office of General Counsel stated there may be another amendment introduced. CM Arias noted that the legislation expanded the perimeter of previously approved boundaries, as outlined in a bill passed in 2011. He said that it needed to be updated due to heavy investment and growth in downtown, allowing restaurants and bars to provide service on sidewalks.

Dylan Reingold explained the following amendment, which would make the rules for sidewalk cafes consistent throughout the city. The amendment was moved and seconded.

CM Salem asked if a restaurant has outside seating in another part of the city, then they would be able to serve alcohol, per the provisions of this bill. Mr. Reingold explained that the bill clarifies the issue, and the amendment ensures that it applies to other parts of the city that allow outside seating.

CM Amaro asked if this bill exposes the city to any liability and if businesses would be responsible for implementing safety protocols. Mr. Reingold stated that any sidewalk cafe must meet all safety requirements outlined in the Code, including those for pedestrians and others using the sidewalk.

CM Boylan asked if the bill precludes businesses from going through LUZ when necessary. Mr. Reingold stated that, to the extent that business needs LUZ approval, they would still need to go through that process.

The amendment was approved unanimously. Ms. Staffopoulos requested that the amendments be rolled up, and the Chair authorized this action.

CM Clark-Murray, to the Downtown Investment Authority (DIA), asked what this looks like in practice. Allan DeVault, DIA, stated that the bill permits the expansion of the seating area onto the sidewalk, either in front of or adjacent to the business, throughout all of downtown, rather than in specific areas. She then asked if additional permitting is required. He confirmed that a sidewalk permit would be required.

CM Boylan thanked everyone involved.

Chair Gay asked Nina Sickler from Public Works how the bill impacts sidewalk capacity requirements and other regulations for commercial businesses. She stated that they will still need to remain ADA-compliant and leave at least four feet of space available for those passing through. In some instances, a three-foot pinch point may be required over certain stretches. Chair Gay asked if the bill considers that; she confirmed it did.

CM Arias confirmed that this bill does not reduce any other requirements placed upon the sidewalks nor on the ability to sell alcohol.

AMENDMENT

- 1. Pg. 1, line 7: strike “VENDER’S” and insert “VENDOR’S”**
- 2. Revise change to Sec. 154.108(b) to reference Part 8 of Ch. 250 as it relates to Downtown**

- **Amends Code Sec. 154.108 (Consumption on vendor’s premises) to allow for consumption of alcoholic beverages as permitted under the Downtown Sidewalk Café program established in Part 8 of Ch. 250**
- **Amends Code Sec. 250.801 (Definitions) to a) allow for the operation of downtown sidewalk cafés and bars on sidewalk extension areas, as approved by DIA and b) remove references to outdated terminology**

- 11. [2025-0774](#)** ORD Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, an Amdt to the FY 23-24 Article V Trust Fund Agrmt btwn the City & Jacksonville Area Legal Aid, Inc., Originally Appvd & Authd by Ord 2023-504-E, to Extend the Term of the Agrmt to Exp on 12/31/24; Prov for Cont’d Oversight by the Grants & Contract Compliance Div of the Finance Dept (Staffopoulos) (Introduced by CM Boylan)
10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Approve 7-0
11/4/25 F Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

- **Authorizes a three-month extension to the FY 23/24 Article V contract with Jacksonville Area Legal Aid, Inc. (“JALA”) which ended September 30, 2024**
- **Extension will allow JALA to be reimbursed \$27,812.48 (already appropriated) for services provided after the contract ended**

12. [2025-0776](#) ORD Making Certain Findings, & Apv & Auth the Execution of an Economic Dev Agrmt btwn the City & Aventura Jax Propco, LLC, to Support the Construction of a Surf Park Facility & Related Improvements in Jax, FL; Auth a 10-Yr REV Grant Not to Exceed \$4,600,000; Apv & Auth the Execution of Docs by the Mayor, or Her Desig, & Corp Sec; Auth Appvl of Tech Amends by the Executive Director of the OED; Prov for Oversight by the OED; Prov a Deadline for the Company to Execute the Agrmt; Affirming the Proj's Compliance with the Public Investment Policy Adopted by Ord 2024-286-E, as Amended (Sawyer) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Amaro asked if the waivers in the bill were normal. Mr. Peterson stated that they were not normal, but also not precedent-setting.

CM Clark-Murray asked why this type of grant was being used if the project did not meet the grant's requirements. Ed Randolph from the Office of Economic Development stated that the company originally chose one of the highest points in Jacksonville for the location of the surf park. However, after more testing, it became clear that the cost would be higher, and the company was considering abandoning the project altogether. He stated that the surf park would add more value to the site and the surrounding area, in addition to attracting more development around the park, similar to one in Virginia Beach. He also explained they anticipate more national and international tourism as a result of the park. He noted that surfing had just been added as an Olympic sport and is one of the fastest-growing recreational sports. He stated the return on investment is 1.36:1.

CM Salem asked how far the site was from I-95 and I-295, and if it would be seen. Mr. Randolph stated it was close to I-295 and would have signage in the area. CM Salem asked what was currently around the site. Mr. Randolph said it was a largely vacant area.

Brad Davis, representing the company, stated that the primary views would be from 9B. CM Salem asked if he was looking for any surrounding development. Mr. Davis noted that a full master plan would be developed, and the park would encompass 15 acres. He added that within the 15 acres, there will be a lagoon where they will host contests. There would also be food, beverage, and retail on the premises, along with areas for viewing. He added that it would also be beneficial to women's sports, explaining that practicing surfing is difficult as it depends on ocean conditions.

CM Amaro expressed his intent to support the bill.

The amendment was approved unanimously.

CM Miller stated he would support the bill and wanted to provide more opportunities for young people to try surfing as a competitive sport.

CM Clark-Murray asked which Council District would house the facility. Mr. Randolph stated it would be in CM Arias's district.

Chair Gay stated that he would like to see 40 percent JSEB participation, as the facility would receive a REV grant. Mr. Randolph noted that there is a JSEB element to the agreement; however, because this project involves more specialized components, it may be challenging to achieve 40 percent.

Mr. Davis stated that approximately 95 percent of the project's investors are from North Florida and that they intend to use local contractors wherever possible. He added that some components must be imported due to the specialized technology involved.

AMENDMENT

1. Include waiver of Public Investment Policy to authorize a REV Grant for a project that is not in a Targeted Industry Category or located in an Economically Distressed Area or a Community Redevelopment Area

2. Place Revised Economic Development Agreement on file to strike reference to Job Creation Schedule, update Code references, and correct scrivener's errors

- **Authorizes an Economic Development Agreement with Aventure Jax Propco LLC ("Company") for construction of a surf park facility and related amenities and purchase of related equipment**
- **Estimated total private capital investment of \$62,000,000**
- **Establishes a deadline of 6/30/29 for completion of the improvements**
- **Requires a minimum of 10 new jobs at an average salary of \$50,000 created by 6/30/29**
- **Authorizes a 10-year-year 75% REV Grant not to exceed \$4,600,000**
 - **The REV Grant will be proportionately reduced if a minimum capital investment of \$62,000,000 is not met by 6/30/29 and terminated if a minimum capital investment of \$60,000,000 is not met by 6/30/29**
 - **The REV Grant will be terminated if the Company 1) fails to create at least 10 new jobs by 6/30/29 and 2) fails to maintain a minimum of 10 New Jobs at 90% of the average wage throughout the term of the REV Grant**
- **OED has calculated the ROI as 1.36 over a 10-year period**

- 13. [2025-0777](#) ORD Approp \$35,000 from the NW OED Fund - Contingency Acct, to the NW OED Fund - Subsidies & Contributions to Private Orgs Acct, for the Purpose of Providing a NWJEDF Business Infrastructure Grant to Main Street Food Park & Mini Golf, LLC to Fund Certain Infrastructure Improvements in Connection with the Renovation of an Existing Bldg & Construction of an 18-Hole Mini Golf Course on the Property Located at 2403 N Market St; Making Certain Findings, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, an Economic Dev Agrmt btwn the City & Company, to Support the Proj; Auth the Big Grant; Auth Appvl of Tech Amends by the Executive Director of the OED; Affirming the Proj's Compliance with the NWJEDF Guidelines Appvd & Adopted by Ord 2016-779-E, as Amended; Affirming the Proj's Compliance with the Public Investment Policy Adopted by Ord 2024-286-E, as Amended; Prov for City Oversight by the OED (B.T. 25-122) (Sawyer) (Req of Mayor)**
10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 F Amend/Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

- 1. Place Revised Economic Development Agreement on file to correct JSEB amount and Scrivener's**
- 2. Correct Scrivener's**

- **Authorizes an Economic Development Agreement with Main Street Food Park and Mini Golf, LLC for the renovation of an existing building and construction of an 18-hole mini golf course in Springfield**
- **Estimated total private capital investment of \$550,000**
- **Creation of 10 new jobs**
- **Establishes a deadline of 12/31/26 for completion of construction of the improvements**
- **Establishes New Jobs creation date of 12/31/26**
- **Authorizes a Business Infrastructure Grant of \$35,000**
 - **Grant will be proportionately reduced if a minimum capital investment of \$550,000 is not met by 12/31/26**
 - **Grant will be required to be paid back if new job requirement is not met by 12/31/26**
 - **If Company ceases operations during first 5 years, a sliding scale clawback of the Grant is payable back to the City**
- **OED has calculated the ROI as 1.77 over a 10-year period**

14. [2025-0778](#) ORD Approp \$50,000 from the NW OED Fund - Contingency Acct, to the NW OED Fund - Subsidies & Contributions to Private Orgs Acct, for the Purpose of Providing a NWJEDF Business Infrastructure Grant to Springfield Animal Hospital, LLC to Fund Certain Infrastructure Improvements in Connection with the Renovation of an Existing Bldg & Construction of a Dog Park Located at 1632 N Main St, Jax, FL; Making Certain Findings, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, an Economic Dev Agrmt btwn the City & Company, to Support the Proj; Auth the Big Grant; Auth Appvl of Tech Amends by the Executive Director of the OED; Affirming the Proj's Compliance with the NWJEDF Guidelines Appvd & Adopted by Ord 2016-779-E, as Amended; Affirming the Proj's Compliance with the Public Investment Policy Adopted by Ord 2024-286-E, as Amended; Prov for City Oversight by the OED (B.T. 25-121) (Sawyer) (Req of Mayor)
10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 F Amend/Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

1. Place Revised Economic Development Agreement on file to correct JSEB amount and Scrivener's
2. Correct Scrivener's

- Authorizes an Economic Development Agreement with Springfield Animal Hospital, LLC for renovation of an existing building for use as a veterinary hospital and dog park
- Estimated total private capital investment of \$1,000,000
- Creation of 6 new jobs
- Establishes a deadline of 12/31/26 for completion of construction of the improvements
- Establishes New Jobs creation date of 12/31/29
- Authorizes a Business Infrastructure Grant of \$50,000
 - Grant will be proportionately reduced if a minimum capital investment of \$1,000,000 is not met by 12/31/26
 - Grant will be required to be paid back if new job requirement is not met by 12/31/29
 - If Company ceases operations during first 5 years, a sliding scale clawback of the Grant is payable back to the City
- OED has calculated the ROI as 1.9 over a 10-year period

15. [2025-0780](#) ORD Approp \$48,000 from General Fund Operating Reserves to the EDED OED Special Initiatives - Equal Opportunity - Subsidies & Contributions to Private Org Acct, to Make Funds Available for the Veteran's Entrepreneurial Grant Prog in FY 25-26 (Staffopoulos) (Introduced by CM Lahnen) (Co-Sponsors CMs Miller, Johnson, J. Carlucci, Pittman, Howland, Arias & Salem)
- 10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Approve 7-0
11/4/25 F Approve 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

CM Lahnen stated that 2023-0807-E provided \$1 million for the Mayor's Task Force-Small Business Capital Access Program, and around \$50,000 of that was set aside for the Veterans' Entrepreneurship Grant program. That program was launched in September. He added that there was a bill, 2025-715-E, that provided for the carryover of the remaining funding of the original \$1 million. He said the understanding at the time of that bill's passage was that the funding for the Veterans' Entrepreneurship Grant program was part of the carryover; that ultimately was not the case. He said this bill takes \$48,000 out of the reserves and puts it back into the program.

• Appropriates lapsed funding for continued operation of Veteran's Entrepreneurial Grant Program previously approved pursuant to 2023-807-E

16. [2025-0781](#) ORD Making Certain Findings & Approp \$15,000,000 from Council Contingency Accts to Subsidies & Contributions to Private Org Accts (\$4,000,000) & Subsidies & Contributions to Other Govt Accts (\$11,000,000) to Prov City Funding for Various Progs & Capital Projs as Follows: (1) \$1,000,000 to Northeast Florida Builders Association, Inc. (NEFBA) for the NEFBA Workforce Dev Ctr, (2) \$2,675,000 to Edward Waters University, Inc. (EWU) for the Living, Learning, Community Ctr, (3) \$325,000 to Workforce Industrial Training, LLC (WIT) for the Operation Boost Initiative, (4) \$6,000,000 to the UNF for Capital Repairs & Upgrades to Hodges Stadium & Construction of Add'l Grass Practice Fields at the Facility, & (5) \$5,000,000 to FSCJ for Purchase of a Bldg at Cecil Commerce Ctr to House the FSCJ Training Institute; Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver Agrmts btwn the City & NEFBA, EWU, WIT, UNF, & FSCJ for the Respective Prog or Proj to Be Undertaken by Each Entity as More Particularly Described Herein; Waiving Sec 118.107 (Nonprofits to Receive Funding Through a Competitive Evaluated Award Process; Waiver & Disclosures), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for Direct Contracts with NEFBA & EWU (Staffopoulos) (Introduced by CM Arias) (Co-Sponsor CM Carlucci)
10/14/25 CO Introduced: NCSPHS, R, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

DEFER

17. [2025-0782](#) ORD Honoring the Legacy & Brave Svc of Firefighter Henry Bradley to the City; Naming the City-Owned Bldg Located at 12 Catherine St, Jax, FL, in Council Dist 7, Pursuant to Sec 122.105 (Public Buildings, Public Facilities & Public Parks Naming & Renaming Procedures), Ord Code, to Be Known as the “Henry Bradley Firefighters Museum”; Waiving the Timeline Estabd in Sec 122.105 (Public Buildings, Public Facilities & Public Park Naming & Renaming Procedures), Ord Code, Pertaining to the Report & Recommendation from the Historic Preservation Sec of the Community Planning Div of the PDD & the JHPC for Naming of a City-Owned Bldg; Renaming a Roadway Currently Identified as “Catherine Street” to “Henry Bradley Place” in Council Dist 7 Pursuant to Sec 745.105 (Public Street Name Changes), Ord Code; Directing the LSD to Forward This Ord, Once Enacted, to the Public Works Dept, Dev Svcs & Traffic Engineering Divs, for Processing, Implementation, & Coordination with 911 Emerg, the JFRD, the USPS, & Other Affected Agencies & Orgs Pertaining to the Road Renaming (Pollock) (Introduced by CMs Johnson & Peluso)
10/14/25 CO Introduced: NCSPHS, R, TEU
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS PH Only
11/4/25 TEU PH Only
NCSPHS PH Pursuant to Ch 122 Ord Code - 11/3/25 & 11/17/25
TEU PH Pursuant to Ch 745 Ord Code - 11/4/25 & 11/18/25
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25 & 11/12/25 & 11/25/25

PH OPEN/CONTINUE TO 11/17/25

Chair Gay opened the public hearing.

Public Hearing:

John Nooney inquired why the bill was not before the Jacksonville Waterways Commission. He stated he supported the legislation, and provided the history of Catherine Street.

Chair Gay continued the public hearing to November 17, 2025 and deferred the bill.

18. [2025-0783](#) ORD Making Certain Findings & Auth the City to Acquire by Propty Exchange That Certain 2.04± Acre Unimproved Parcel of Real Propty Located on West Bay St, Jax, FL 32202 (R.E. # 074888-0100) & Adjacent to the Prime F. Osborn II Convention Ctr in Council Dist 7 within the Northbank Downtown CRA, & Auth the Mayor, or Her Desig, to Execute: (1) a Propty Exchange Agrmt by & Among the City, DIA, & VC Cathedral, LLC, Which Propty Exchange Agrmt Provs for the Acquisition of the Developer Parcel by the City, the Disposition to Developer of That Certain 2.40± Acre Parcel Located at 200 Lee St (Westernmost 2.40± Acre Portion of R.E. # 074896-0000) in Council Dist 7 within the Northbank Downtown CRA, & Requiring the Demolition of the Bldg Located Partially on the City Parcel & Partially on the Easternmost 1.23± Acre Portion of R.E. # 074896-0000 the Ownership of Which Will Be Retained by the City; (2) a Quitclaim Deed Conveying the City Parcel to Developer; & (3) a Temporary Construction Easement & Related Docs as Described in the Propty Exchange Agrmt; Auth Conveyance of the City Parcel to Developer; Prov for City Oversight of the Proj by the DIA; Auth the Execution of All Docs Relating to the Above Agrmts & Transactions, & Auth Technical Changes to the Docs (Dillard) (Req of DIA)
10/14/25 CO Introduced: NCSPHS, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

1. Pg. 1, line 11: strike “II” and insert “III”

2. Place Revised Property Exchange Agreement on file to revise performance schedule extension authority to six months and correct scrivener’s errors

- Authorizes a Property Exchange Agreement between the City and VC Cathedral, LLC (“Vestcor”) for the conveyance of an approximately 2.40 acre City-owned parcel located at 200 Lee Street in exchange for an approximately 2.04 acre parcel located on West Bay Street owned by Vestcor
- The City-owned parcel is appraised at \$3,230,000 (as vacant)
- The Vestcor-owned parcel is appraised at \$3,470,000
- Vestcor will be responsible for demolishing the building currently located on the City-owned parcel at its sole cost and expense within 180 days of the exchange
- Vestcor’s parcel will be subsequently conveyed to the University of Florida pursuant to the Redevelopment Agreement approved by Ord. 2025-395-E, which will reduce the City’s maximum indebtedness of that agreement by \$5 million

19. [2025-0794](#) ORD-MC Concerning ACPS; Incorporating Recitals; Repealing & Replacing Pt 10 (Pet Shops & Animal Dealers), Ch 462 (Animals), Ord Code, to Consolidate with Certain Provisions Currently Provd in Pt 11 (Hobby Breeders & Casual Sellers), to Amend the Definitions of Pet Shop & Animal Dealer, & to Estab a Mandatory Min # of Employees to # of Animals Ratio; Repealing & Reserving Pt 11 (Hobby Breeders & Casual Sellers), Ch 462 (Animals), Ord Code; Amend Sec 462.1803 (Fee Schedule), Pt 18 (Fine & Fee Schedules), Ch 462 (Animals), Ord Code, to Add Permits for Animal Dealers & Hobby Breeders & to Remove Permits for Pet Shops from the List of Fees; Prov for Codification Instructions (Hartung) (Introduced by CM Gay)
10/14/25 CO Introduced: NCSPHS, R
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Substitute/Approve 7-0
11/3/25 R Substitute/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

SUBSTITUTE/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

Ms. Staffopoulos requested the bill be moved as a substitute because of the number of changes, which would make the amendment longer than the bill itself.

The bill was moved as a substitute, which was seconded. Mr. Peterson explained the substitute. The motion was approved unanimously.

AMENDMENT

- 1. Include ferrets within listing of animals included in the definition of Animal Dealer**
 - 2. Revise definition of Hobby Breeder to include breeding for profit, sale, or trade**
 - 3. Pg. 4, line 2: strike “should” and insert “shall”**
 - 4. Revise vaccination language to clarify requirements, reference exemptions allowable under the Code and Florida Statutes, clarify when OCVI health certificates are required, and strike references to animal shelters and rescue groups**
 - 5. Add current language from Sec. 462.1008 (Display of permit and notice of breeder/animal dealer origin), Sec. 462.1010 (Notification; records; report of sale or gift), and Sec. 462.1012 (Putrescible material; dead animals; records) which was inadvertently omitted from the new Part 10**
 - 6. Revise Part 18 (Fine and Fee Schedules) of Ch. 462 as needed to reflect Code revisions in this legislation**
 - 7. Correct scrivener’s errors**
 - 8. Attach Exhibits 1 and 2 to include exhibits that were not filed**
-
- Repeals and replaces Part 10 (Pet Shops and Animal Dealers) of Ch. 462 (Animals) and replaces it with a new Part 10 (Animal Breeders and Sellers)**
 - Repeals Part 11 (Hobby Breeders and Casual Sellers), which is being incorporated in the new Part 10 as applicable**
 - Revises the various permit categories to eliminate “occasional seller”, condense “pet shop” into “animal dealer”, and revise the definitions of “animal dealer” and “hobby breeder”**
 - Establishes minimum number of paid employees required for animal dealers**
 - Provides for an assessment of the maximum available fine amount for violations of Ch. 462 other than those in Part 10**

20. [2025-0795](#) ORD-MC re the JSEB Prog; Amend Sec 126.607 (JSEB Monitoring Committee; Annual Program Review), Subpt B (Program Administration), Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, to Resolve Conflicting Language re Required Reports & to Allow for More Frequent Mtgs of the Monitoring Committee; Amend Sec 126.613 (Jacksonville Small & Emerging Businesses Certification Criteria), Subpt D (Program Eligibility, Procedures, & Other Requirements), Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, to Resolve Conflicting Language, to Codify Along-Standing Prog Practice That a Business Must Be in Existence for at Least 1 Yr to Qualify for Certification & Prov That the Aforementioned 1 Yr Requirement Be Retroactive to the Enactment Date of Ord 2021-117-E; Prov for Codification Instructions (MacGillis) (Introduced by CM Freeman)
10/14/25 CO Introduced: NCSPHS, R, F
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/21/25 F Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Amend/Approve 7-0
11/3/25 R Amend/Approve 7-0
11/4/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

1. Pg. 2, line 8: revise Ordinance reference to 2004-602-E
2. Pg. 6, line 30: strike “(a)” and insert “(c)”
3. Pg. 7, line 28: unstrike “Duval”
4. Correct scrivener's errors

- Amends Sec. 126.607 (JSEB Monitoring Committee; Annual Program Review) to 1) clarify that the JSEB Monitoring Committee will meet at least quarterly, but may meet more frequently as determined by the Chair and 2) require an annual report to the Mayor and City Council by April 30
- Amends Sec. 126.613 (Jacksonville Small and Emerging Businesses certification criteria) to 1) clarify formula for calculating annual gross revenue, 2) clarify business owner requirements, and 3) clarify application process for applicants previously denied certification

21. [2025-0797](#) ORD-MC re Appts to Certain Brds & Commissions of the City of Jax; Amend Sec 77.106 (Membership, Organization & Meetings), Ch 77 (Kids Hope Alliance), Ord Code, to Prov That 4 Members of the KHA Brd Shall Be Aptd by the Mayor & Conf'd by the City Council & 3 Members Shall Be Aptd by the Council President & Conf'd by the City Council; Amend Sec 90.101 (Establishment; Composition; Member Qualifications; Terms; Annual Training Requirement; Responsibilities), Ch 90 (Board of Library Trustees), Ord Code, to Prov That 7 Members of the Brd of Library Trustees Shall Be Aptd by the Mayor & Conf'd by the City Council & 5 Members Shall Be Aptd by the Council President & Conf'd by the City Council as More Particularly Described Herein; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Arias)
10/14/25 CO Introduced: NCSPHS, R
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS Withdraw 7-0
11/3/25 R Withdraw 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25

WITHDRAW

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

Withdrawal was moved and seconded. CM Arias explained that there were numerous vacancies on the City's boards and commissions. He stated that the bill was initially introduced to allocate an equal number of mayoral and Council appointments to boards and commissions. After meeting with the Administration, he received commitments from them to collaborate on the appointment process, which is why he moved to withdraw the bill.

Garret Dennis from the Administration restated their commitment to work with the Council on appointments. He noted that Council Members in the past have advanced names before those who have been appointed.

CM Salem stated that it was a great bill and that he felt most boards and commissions could have appointments split between the Mayor and Council to be more fair. He stated his intention to reintroduce the bill.

CM White thanked Mr. Dennis and CM Arias for their work on appointments. He noted that the Administration has worked with him before on appointments and is sure that it will continue to do so.

Mr. Dennis, responding to CM Salem, stated that nominating appointments was a function of the executive branch and would defend that right should the bill be reintroduced. He also encouraged seeking a legal opinion before reintroduction.

CM Arias recommended holding a publicly noticed meeting before reintroducing the legislation, explaining that he had previously held CM Salem's position before discussing it with the Administration.

22. [2025-0810](#) ORD-MC Creating a New Sec 106.330 (Direct Appropriations; Minimum Threshold), Subpt B (Special Provisions), Pt 3 (Appropriations), Ch 106 (Budget & Accounting Code), Ord Code, to Estab a Mini Threshold Amt of \$25,000 for City Funding Awarded to a for-profit or not-for-profit Org by Direct Approp in Accordance with the Exemption from Competitive Solicitation Outlined in Subsec 126.108(g), Ord Code; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Salem) (Co-Sponsor CM Lahnen)
10/28/25 CO Introduced: NCSPHS, R, F
11/3/25 NCSPHS Read 2nd & Rerefer
11/3/25 R Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

READ 2ND & REREFER

23. [2025-0811](#) ORD-MC Concerning ACPS; Amend Sec 462.106 (Procedures), Pt 1 (General), Ch 462 (Animals), Ord Code, to Clarify Standards for Issuance of Citations; Amend Sec 462.201 (Cruelty to Animals Defined Generally), 462.203 (Neglecting or Abandoning Animals), 462.204 (Restraint by Tethering), 462.205 (Dog Fighting & Other Animal Fighting), 462.209 (Citation), & 462.210 (Taking Custody of Mistreated Animals), Pt 2 (Cruelty to or Neglecting Animals), Ch 462 (Animals), Ord Code, to Revise & Clarify Provisions Related to Cruelty, Neglect, Abandonment, & Tethering of Animals, to Specify That Animal Fighting Activities Constitute Animal Cruelty, & to Align the Code with the Required Timelines & Procedures for Animal Custody Petitions Outlined in Sec 828.073, F.S.; Amend Sec 462.301 (General), 462.302 (Noise), 462.303 (Animals At-Large Prohibited), 462.304 (Habitual Nuisance), & 462.305 (Destruction of Property & Biting), Pt 3 (Nuisances), Ch 462 (Animals), Ord Code, to Simplify Language & Clarify Standards for Issuance of Citations; Amend Sec 462.601 (Impounding of Animals), Pt 6 (Impoundment, Surrender, Redemption & Adoption), Ch 462 (Animals), Ord Code, to Reduce the Required "Stray Hold" Period from 6 Days to 3 Days; Prov for Codification Instructions (Hartung) (Introduced by CM Arias)
10/28/25 CO Introduced: NCSPHS, R
11/3/25 NCSPHS Read 2nd & Rerefer
11/3/25 R Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

READ 2ND & REREFER

24. [2025-0812](#) ORD-MC Amend Sec 118.201 (Release of Appropriations) & 118.202 (Content of Audits by Independent Certified Public Accountant), Pt 2 (Disbursement of City Grants), Ch 118 (City Grants), Ord Code, to Amend Threshold Amts & Requirements for Content of Certain Audits Required to Be Performed by Grant Recipients; Prov for Codification Instructions; Req 1 Cycle Emerg Passage; Prov for Retroactive Appl of the Code Amdts Contained Herein to Recipients Whose FY Ended on 6/30/25, & Who Are Required to Submit an Audit Report to the City on or Before the End of October 2025 (Staffopoulos) (Introduced by CM Boylan)(Co-Sponsors CMs Clark-Murray, Miller, Howland & Pittman)
10/28/25 CO Introduced: NCSPHS, R, F
11/3/25 NCSPHS Emergency/Amend/Approve 7-0
11/3/25 R Emergency/Amend/Approve 7-0
11/4/25 F Emergency/Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

EMERGENCY/AMEND/APPROVE

Aye: 7 - Gay, White, Salem, Miller, Amaro, Boylan and Clark-Murray

The emergency was moved and seconded. Mr. Peterson explained the emergency. The emergency was approved unanimously.

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Boylan explained that the bill ensures they do not have to revisit this topic if the Code of Federal Regulations changes. He added that this will help organizations seeking grants to remain compliant.

CM Clark-Murray requested to be added as a co-sponsor.

AMENDMENT

Clarify dollar amount ranges for audit reports of grant recipients

- **Amends Code Sec. 118.201 (Release of Appropriations) and 118.202 (Content of audits by independent certified public accountant) to:**

- a. **Revise the reporting deadline to allow audits to be submitted to the City within 120 days of the later of the close of the grant recipient's fiscal year or the final release of the annual Office of Management and Budget Compliance**

- b. **Reference the Single Audit threshold amount stated in Title 2, Part 200, Subpart F of Federal**

- Regulations rather than a set dollar amount**

- **These changes will be effective beginning with audits due for the fiscal year ending June 30, 2025**

- **A one cycle emergency has been requested because the annual Office of Management and Budget Compliance Supplement has not been released yet, which is preventing organizations from being able to finalize and submit their required audits to the City by the current deadline established in the Ordinance Code**

25. [2025-0814](#) ORD Approp \$56,203.89, Including \$39,000.00 from the Edward Byrne Memorial Justice Assistance Grant Prog - Contractual Svcs Acct to the Edward Byrne Memorial Justice Assistance Grant Prog - Salaries Part Time Acct, & a Budgetary Adjustment to Correct Negative Bals in the Amt of \$17,203.89; Auth Positions (R.C. 26-014) (B.T. 26-016) (Smith) (Req of Mayor)
10/28/25 CO Introduced: NCSPHS, F
11/3/25 NCSPHS Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

READ 2ND & REREFER

26. [2025-0815](#) ORD Auth the Mayor, or Her Desig, to Execute: (1) a 2nd Amend & Restated Hotel Redev Agrmt Among the City, DIA, & Shipyards Trustee Jacksonville, LLC, Successor by Assignment to Shipyards Hotel Jacksonville, LLC f/k/a Shipyards Hotel, LLC, which Amends & Restates the Previously Authd Amend & Restated Redev Agrmt Consistent with the Improvements Previously Authd by Ord 2022-871-E to, in Pt, Recognize Increased Mini Required Capital Investment for the Hotel Improvements, & Increase the Max Amt of the Previously Authd REV Grant by an Add'l \$6,000,000; (2) a Revised Marina Support Bldg Lease to Recognize Certain Rights of the Restaurant Operator, to Increase the Basic Rent to the City from \$1 Annually to \$15,000 Per Yr, to Be Offset Against Maintenance Obligations for the Event Lawn to Be Undertaken by Developer; (3) a Revised Marina Mgmt Agrmt to Auth the Marina Manager to Enter Into the Agrmt Prior to Substantial Completion of the Improvements So the Marina Improvements Can Be Fully Operation Upon Substantial Completion, Revise Language re Respective Maintenance Obligations, & Certain Other Changes a Set Forth Therein; (4) an Amend & Restated Riverwalk Improvements Costs Disbursement Agrmt, which Amends & Restated the Previously Executed Costs Disbursement Agrmt to Auth Acceptance & Opening of the Riverwalk Improvements to Coincide with the Opening of the Marina, with Certain Landscaping Improvements to Be Completed Thereafter; (5) an Amdt 1 to the Marina, Bulkhead & Pier Improvements Costs Disbursement Agrmt to Align Completion Dates; (6) an Amdt 1 to Marina Support Bldg Costs Disbursement Agrmt to Align Completion Dates; (7) a Consent & Reaffirmation of Guaranty; (8) a 2nd Amdt to the Tower Crane License Agrmt to Align Completion Dates; (9) a Drainage Easement btwn the City & the Developer; & (10) a Drainage Easement btwn the City & Shipyards Office, LLC, All on the Northbank of the St. Johns River within the Downtown E Northbank Downtown CRA; Auth a Revised, 75%, 20 Yr Recaptured Enhanced Value (REV) Grant in the Max Amt Not to Exceed \$56,581,200 in Connection with the Construction of the Hotel Improvements, which Increases the Max Amt Thereof by \$6,000,000; Prov for City Oversight of the Proj by the Dept of Public Works & the Dept of Parks, Recreation & Community Svcs; Auth the Execution of All Docs Relating to the Above Agrmts & Transactions, & Auth Technical Changes to the Docs; Waiver of That Portion of the Public Investment Policy Adopted by Ord 2016-382-E, as Amend, to Auth the Increase in the REV Grant for the Hotel Improvements, which is Not Authd by the Public Investment Policy (Sawyer) (Req of DIA)
- 10/28/25 CO Introduced: NCSPHS, R, F
11/3/25 NCSPHS Read 2nd & Rerefer
11/3/25 R Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

READ 2ND & REREFER

NOTE: The next regular meeting will be held Monday, November 17, 2025.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Public Comment:

Stanley Pipes, manager of Harbour Waterways Special District, stated he was present to answer questions regarding 2025-0727.

Carnell Oliver spoke about his genealogy and requested more investment in Black communities, expressing his desire to have American Freedmen as a protected class.

John Nooney spoke on bills 2024-0966, 2025-0361, 2025-0600, 2025-0727, 2025-0766, 2025-0767, 2025-0722, 2025-0780, 2025-0781, 2025-0782, 2025-0783, 2025-0795, and 2025-0797.

Daniel Van Sickle, of the Jacksonville General Apprenticeship Association, discussed his organization's work in various industries throughout the city and requested involvement in any conversation regarding Bill 2025-0781.

Minutes: Brandon Russell, Council Research
brussell@coj.net. (904) 255-5137
Posted: 11/5/25, 3:04 p.m.