

Mission:

To protect, promote & improve the health of all people in Florida through integrated state, county & community efforts.



Ron DeSantis
Governor

Joseph A. Ladapo, MD, PhD
State Surgeon General

Vision: To be the Healthiest State in the Nation

October 28, 2024

Mr. Cletus Kuhn
Solid Waste Specialist
Department of Public Works
1031 Superior Street
Jacksonville, FL 32254

**RE: GFL Solid Waste Southeast LLC – Jacksonville Transfer Station
7580 Philips Highway
Jacksonville, FL 32256
Application for Certificate of Public Convenience and Necessity (CON)**

Dear Mr. Kuhn:

In accordance with Chapter 380.105, City Ordinance Code, the Florida Department of Health in Duval County, Environmental Health and Safety Division, hereby forwards its comments regarding the above referenced application.

According to the above-mentioned CON application for **7580 Philips Highway, Jacksonville, Florida 32256**, the facility utilizes Municipal Water for potable water and utilizes Municipal Sewer for wastewater.

Based on the above information, the Florida Department of Health in Duval County offers no objection to this Application for Certificate of Public Convenience and Necessity.

If you have any questions concerning this letter, please contact me at (904) 253-2422.

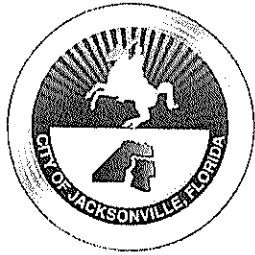
Sincerely,

Scott Turner, MPA, RS
Environmental Administrator

Florida Department of Health in Duval County
Division of Environmental Health and Safety
921 N. Davis Street • Bldg. B, Suite 350 (MC-45)
Jacksonville, FL 32209
PHONE: 904-253-1280 • FAX: 904-253-2390
FloridaHealth.gov



Accredited Health Department
Public Health Accreditation Board



A NEW DAY.

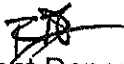
City of Jacksonville, Florida

Donna Deegan, Mayor

Department Name
Street Address
City, State ZIP
(904) 630-CITY
jacksonville.gov

MEMORANDUM

TO: Eric B. Fuller, Environmental Programs Manager
Public Works Department, Solid Waste Division

FROM: R. Brett James, Director 
Planning and Development Department

SUBJECT: Application for Certificate of Public Convenience and Necessity (CON)
GFL Solid Waste Southeast LLC
7580 Philips Highway
Jacksonville, FL 32256

DATE: October 1, 2024

In accordance with the provisions of Section 380.105, Ordinance Code, the Planning and Development Department hereby forward its comments and recommendations regarding the above referenced application:

(1) Compliance with the Zoning Code.

The 9.48 acre subject property at 7580 Philips Highway is currently zoned Industrial Light (IL). The applicant is seeking a Certificate of Necessity (CON) for a solid waste transfer station for "Class 1" waste. The transfer station process will be conducted in an enclosed structure, therefore the proposed use is allowed in the IL zoning district as a permitted use "by right", according to Section 656.323(A)(II)(12) of the Zoning Code. The requested use can therefore be reasonably anticipated to be conducted in compliance with the Zoning Code.

(2) The impact of the proposed facility on surrounding and nearby land uses including those impacts caused by the anticipated traffic patterns associated therewith.

The subject property is within an existing developed industrial area surrounded by rail, warehouse and industrial uses, including an asphalt paving business to the north, Philips Highway to the east, a rail yard to the west, and light industrial and warehouses to the south. Access to the site is by Philips Highway, a four-lane divided roadway capable of supporting truck traffic. The site is within the designated Industrial Sanctuary enacted per Ordinance 2007-398-E and is located in the designated Urban Priority Area. The proposal for a solid waste transfer station for "Class 1" waste is consistent with the adjacent uses and with the intended use of the area.



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(3) The consistency of the proposed facility with any duly adopted Comprehensive Plan and all land use regulations related thereto.

The subject property is located in the Light Industrial (LI) land use category. This property is also located within the Industrial Sanctuary enacted per Ordinance 2007-398-E and is also in the designated Urban Priority Area. The waste transfer process will be conducted indoors. Therefore, the proposed facility is consistent with the LI category of the Future Land Use Element (FLUE) of the City's 2045 Comprehensive Plan.

(4) Whether the entity submitting an application is currently a registered business in the City and has a current Certificate of Use for the proposed facility operations.

According to the City of Jacksonville Zoning Administrator, there is a Certificate of Use (COU) on file for "GFL Solid Waste Southeast" for the property located at 7580 Philips Highway.

(5) Such considerations as he/she deems relevant.

The Planning and Development Director and the Current Planning Division Chief have identified no additional concerns.

Based on the preceding, it is the recommendation of the Planning and Development Department that of the application for renewal of the "Certificate of Public Convenience and Necessity" for **GFL Solid Waste Southeast LLC**, be **APPROVED**.

If there are any questions regarding this matter, please contact me at your convenience.

2125.1

Certificate of Use ID #

148115 0100

Real Estate #

Certificate of Use
Jacksonville, Florida

This document certifies that GFL Solid Waste Southeast, LLC, located

At 7580 Phillips Highway, is registered as a
Street address Unit #

Collection, Transportation and Disposal of Solid Waste

Type of Business/Use

This Certificate of Use confirms that the subject business/use is in compliance with

The City's Zoning Code, Building Code and Fire Code, Pursuant to

Ordinance 2005-1355-E

Date November 30, 2020

Authorized Signature



City of Jacksonville, Florida

Donna Degan, Mayor

Neighborhoods Department
Environmental Quality Division
214 N. Hogan St., 5th Floor
Jacksonville, FL 32202
(904) 255-7100
www.jacksonville.gov

A NEW DAY.

February 26, 2025

MEMORANDUM

TO: Steve Long, P.E., Operations Director
Department of Public Works

FROM: Melissa M. Long, P.E., Chief *p.p. Terry Carr*
Environmental Quality Division

SUBJECT: Application for Certificate of Public Convenience and Necessity
GFL Solid Waste Southeast, LLC Jacksonville Transfer Station
7580 Philips Highway (RE# 148115-0100)

The Environmental Quality Division (EQD) has reviewed the additional information received on January 30, 2025, and February 26, 2025, for the subject GFL Solid Waste Southeast, LLC Jacksonville Transfer Station Application for Certificate of Public Convenience and Necessity. This additional information was submitted in response to the November 15, 2024, EQD comment memorandum. The EQD review was conducted in accordance with the requirements of 380.105(a) and (e), City of Jacksonville Ordinance Code. EQD offers the following comments:

1. Fuel Storage Tank Regulations
EQD has reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.
2. Groundwater Wells and Pumps
EQD has reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.
3. Jacksonville Emergency Management Plan Requirements
EQD has reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.
4. Multi-Sector Generic Permit Requirements
EQD reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.

5. Municipal Separate Storm Sewer System

EQD reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.

6. Erosion and Sediment Control Compliance Requirements

EQD has reviewed the additional information submitted by the applicant. All EQD comments and questions have been satisfactorily addressed, and no additional information is required.

EQD has determined that the applicant has provided all information needed to complete its review, and the application provides reasonable assurance that the proposed project will comply with the state and local environmental regulations that are under its jurisdiction.

EQD staff requests that Solid Waste Division send us the draft conditions for the next certificate of public convenience and necessity.

If you need additional information, please contact Charles Hubsch of EQD, at telephone number (904) 255-7217.

Kuhn, Cletus - PWSW

From: Hubsch, Charles - EREQ
Sent: Monday, March 24, 2025 10:17 AM
To: Kuhn, Cletus - PWSW
Cc: Fuller, Eric - PWSW
Subject: FW: GFL Solid Waste Southeast, LLC - Jacksonville Transfer Station - CON Draft Specific Conditions
Attachments: GFL_Draft Specific Conditions.pdf

Good morning, Cletus. Environmental Quality Division Water Branch staff has reviewed the attached GFL Solid Waste Southeast, LLC draft certificate specific conditions, and requests that you add the following a new condition:

Fuel Storage Tank Regulations. The Facility is responsible for maintain compliance with Chapter 62-532, Florida Administrative Code, Water Well Permitting And Construction Requirements, Table 1 Well Setback Distances, which requires a minimum setback distance of 100 feet between all groundwater wells and all onsite fuel storage tanks.

Thank you,

Charles Hubsch

Environmental Engineer/Scientist
City of Jacksonville | Environmental Quality Division
214 N. Hogan Street, 5th Floor
Jacksonville, FL 32202
Office: 904-255-7217
Email: chubsch@coj.net
www.jacksonville.gov



A NEW DAY.

From: Kuhn, Cletus - PWSW <KCletus@coj.net>
Sent: Thursday, March 6, 2025 3:48 PM
To: Hubsch, Charles - EREQ <CHUBSCH@coj.net>
Subject: GFL Solid Waste Southeast, LLC - Jacksonville Transfer Station - CON Draft Specific Conditions

Charles,

As requested, please see the attached draft specific conditions for your review and comment. Please provide comments or an email confirming no comments within 5 business days.

Please contact me if you have any questions.

Thank you,

Cletus Kuhn
Solid Waste Division



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City of Jacksonville, Florida

Donna Deegan, Mayor

Department of Public Works
Solid Waste Division
1031 Superior Street
Jacksonville, FL 32254
(904) 255-7500
www.jacksonville.gov

TO: Nina C. Sickler, P.E., Director
Department of Public Works

FROM: Will Williams, M.B.A, Chief
Solid Waste Division

Cletus Kuhn, Solid Waste Environmental Specialist
Solid Waste Division

DATE: February 27, 2025

SUBJECT: Certificate of Public Convenience and Necessity Initial Application
GFL Solid Waste Southeast, LLC – Jacksonville Transfer Station
7580 Philips Highway
Jacksonville, Florida 32256

The proposed GFL Solid Waste Southeast, LLC 7580 Philips Highway facility is located south of Butler Boulevard on Philips Highway in the southern portion of the City of Jacksonville. The facility is currently zoned Industrial Light with Industrial Light Land Use and is also in an area identified as an Industrial Sanctuary. The GFL Solid Waste Southeast, LLC facility proposes to accept Class III waste that is generated from inside or outside of Duval County and certain waste required to be disposed of in a Class I facility generated within Duval County. The proposed facility will accept and manage waste received in accordance with Chapter 380.108(q), City of Jacksonville Ordinance Code.

In accordance with Chapter 380.105(b), City of Jacksonville Ordinance Code, the Solid Waste Division hereby forwards its comments and recommendations regarding the above referenced application:

- (1) Whether the proposed method of operation will comply with the requirements of this Part and with the Florida Statutes and Florida Administrative Code.*

The GFL Solid Waste Southeast, LLC facility operation as described in the initial application for a Certificate of Public Convenience and Necessity, as submitted by Arnold Engineering Consulting, LLC, will comply with current local, state and federal rules and regulations in regards to solid waste handling, storing, processing and disposal when operated in accordance with the approved plans.

- (2) *Whether any hazard or menace to the public health would be created by the proposed use of the land involved or by the proposed method of operation.*

The GFL Solid Waste Southeast, LLC facility operation, when operated according to the approved operations plan submitted as part of the initial application, will not create any hazard or menace to the public health.

- (3) *Whether the wastes to be disposed or managed are generated within Duval County.*

Based upon the types of waste received by the facility, the location of the facility operations and in accordance with Chapter 380.108(q), City of Jacksonville Ordinance Code, the majority of the waste delivered to this facility is expected to be generated in Duval County. Waste required to be disposed in a Class I facility will be limited to those wastes generated within Duval County and will be taken to Trail Ridge Landfill. Other waste types may be generated within or outside of Duval County and will be taken to alternant appropriate disposal locations/facilities.

- (4) *The rate at which the wastes to be disposed or managed are being generated in Duval County and the projected generation rate over the next five years.*

The average rate of waste generated in Duval County for the combined Class I and Class III waste streams over the past 5 years has been estimated at 2,690,000 tons per year. It is estimated that 3,001,479 tons of these waste streams combined are currently generated annually in Duval County.

The projected generation rate of these waste streams over the next five years is anticipated to remain steady but may change depending on economic conditions or natural disasters in the area over this time period.

- (5) *The reasonably available means to reduce or eliminate the wastes requiring disposal or management.*

The GFL Solid Waste Southeast, LLC facility proposes to accept at the facility Class III waste that is generated from inside or outside of Duval County and certain waste required to be disposed of in a Class I facility generated in Duval County. The proposed facility will accept and manage waste received in accordance with Chapter 380.108(q), City of Jacksonville Ordinance Code.

Based upon review of the above-listed solid waste related items, it is the recommendation of the Solid Waste Division that the initial application for a Certificate of Public Convenience and Necessity regarding the GFL Solid Waste Southeast, LLC, Jacksonville Transfer Station be **approved**.

cc: Eric B. Fuller, Public Works Department 



A NEW DAY.

City of Jacksonville, Florida

Donna Deegan, Mayor

Office of Administrative Services
214 N. Hogan Street, 10th Floor
Jacksonville, FL 32202
(904) 255-8786
www.jacksonville.gov

March 25, 2025

The Honorable Randy White
City Council President
and Members of the City Council
117 West Duval Street, Suite 425
Jacksonville, Florida 32202

RE: Initial Application for Certificate of Public Convenience and Necessity
GFL Solid Waste Southeast
Jacksonville Transfer Station
7580 Phillips Highway
Jacksonville, Florida 32256

Dear Council President White and City Council Members:

In accordance with the provisions of Section 380.105 (d) of the City of Jacksonville Ordinance Code, the Office of Administrative Services hereby provides its' comments and recommendations regarding the above-referenced initial application as follows:

Section 380.105 (d) (1) – Quantity of solid waste in the City requiring management or disposal:

The quantity of Class I and Class III waste combined currently generated in Duval County is estimated at 3,001,479 tons per year.

Section 380.105 (d) (2) – Capacity of the existing facilities and the capacity of the proposed operation:

The GFL Solid Waste Southeast, LLC Jacksonville Transfer Station proposes to accept up to 600 tons of waste required to be disposed in a Class I facility and Class III waste combined per operating day. Waste required to be disposed in a Class I facility will be limited to those wastes generated within Duval County and will be taken to Trail Ridge Landfill. The Class

III waste may be generated within or outside of Duval County and will be taken to alternant appropriate disposal locations/facilities. Listed below are the facilities that hold a Certificate of Public Convenience and Necessity within Duval County to landfill Class I and/or Class III wastes:

Facility Capacity	Operation
Otis Road Landfill, LLC 2,000 tons per day	Class III Landfill/Recycling Facility
Trail Ridge Landfill 5,000 tons per day	Class I Landfill

Section 380.105 (d) (3) – Availability of alternate methods of management or disposal:

Currently there are no alternate methods of management or disposal available for waste required to be disposed in a Class I facility. Alternate methods of disposal and/or processing are available within the county for certain types of Class III Wastes. Depending on the type of construction and demolition material, a subset of Class III Waste, it is typically disposed or processed in one of the following manners: landfilled, concrete/block can be processed into mid-size pieces for use as rip rap, processed into small pieces for use in roadways or parking areas or utilized on construction projects for various structural and drainage considerations, metal can be separated and sent to metal recyclers. Yard trash and clean wood, a subset of Class III Waste, is typically disposed or processed in one of the following manners: landfilled, processed into mulch for landscaping purposes or size reduced for use as boiler fuel or landfill cover material. All other Class III waste is generally landfilled.

Section 380.105 (d) (4) – Potential sites best suited to serve the City:

The GFL Solid Waste Southeast, LLC Jacksonville Transfer Station is located south of Butler Boulevard on Philips Highway in the southern portion of the City of Jacksonville. The location of this Facility is well suited to serve the southern and eastern portions of the City of Jacksonville.

Section 380.105 (d) (5) – Availability of regional facilities that are operating, or are projected within five years to be constructed and operating, that do or will accept the type and quantity of waste to be disposed or managed by the proposed facility:

The facilities that currently have a certificate to landfill or otherwise process these waste streams are listed in a previous section of this letter report. No other facilities are known to be planned for Duval County at this time.

Section 380.105 (d) (6) – Whether the waste to be disposed or managed is generated within Duval County:

Based upon the type of waste received by the facility and the location of the facility operations, the majority of the waste delivered to this facility is expected to be generated in Duval County. Waste required to be disposed in a Class I facility will be limited to those wastes generated within Duval County and will be taken to Trail Ridge Landfill.

Section 380.105 (d) (7) – The current rate of waste generation and the projected generation rate in Duval County over the next five years:

The average rate of waste generated in Duval County for the combined Class I and Class III waste streams over the past 5 years has been estimated at 2,690,000 tons per year. As listed in an earlier section of this report, it is estimated that 3,001,479 tons of these waste streams are currently generated annually in Duval County.

The projected generation rate of these waste streams over the next five years is anticipated to remain steady but may change depending on economic conditions or natural disasters in the area over this time period.

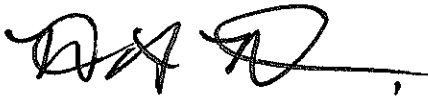
Section 380.105 (d)(8) – Other considerations:

Transmitted herewith are agency responses from the Solid Waste Division, the Environmental Quality Division, the Planning and Development Department and the Florida Department of Health in Duval County, which have been incorporated into the conditions listed in Exhibit I of the proposed legislation.


Based upon the determination of need for this facility by the City Council, the Office of Administrative Services supports the issuance of the Certificate of Public Convenience and Necessity for the GFL Solid Waste Southeast, LLC Jacksonville Transfer Station provided the applicant agrees to accept the conditions specified in Exhibit I of the proposed legislation.

If there are any questions regarding this matter, please contact me at your convenience.

Sincerely,



Richard Reichard
Manager of the Office of Administrative Services

cc: Will Williams, M.B.A., Solid Waste Division
Eric B. Fuller, Solid Waste Division 
Cletus Kuhn, Solid Waste Division

**GFL Solid Waste Southeast, LLC – Jacksonville Transfer Station
List of Substantiating Documents**

September 20, 2024 – Initial Application received for the GFL Solid Waste Southeast, LLC Jacksonville Transfer Station Certificate of Public Convenience and Necessity, prepared for GFL Solid Waste Southeast, LLC and submitted by Arnold Engineering Consulting, LLC.

October 1, 2024 – Memorandum to Eric Fuller, Department of Public Works, from R. Brett James, Director, Planning and Development Department, recommending that the CON application be approved.

October 28, 2024 – Letter to Cletus Kuhn, Solid Waste Division, from Scott Turner, Florida Department of Health in Duval County, stating that the Florida Department of Health in Duval County offers no objection to the CON.

November 15, 2024 – Memorandum to Steve Long, Public Works Department, from Melissa Long, Environmental Quality Division, commenting and requesting additional information on the CON application.

December 5, 2024 – Memorandum from Eric B. Fuller & Cletus Kuhn, Solid Waste Division, to GFL Solid Waste Southeast, LLC, requesting additional information for the CON application.

January 29, 2025 – Response to Request for Additional Information to the initial Application for the CON for GFL Solid Waste Southeast, LLC Jacksonville Transfer Station, prepared by Arnold Engineering Consulting, LLC.

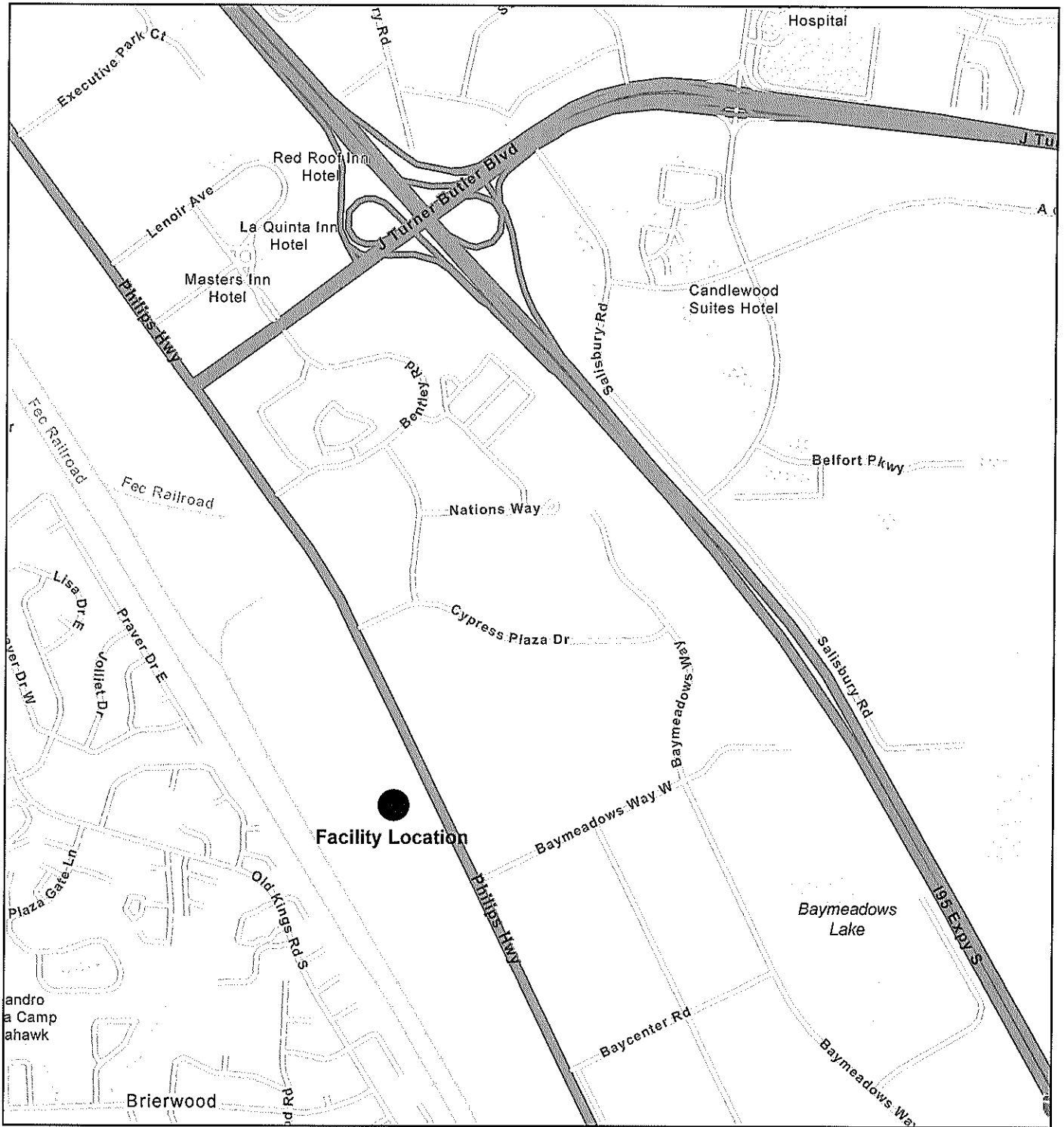
February 26, 2025 – Memorandum to Steven Long, Department of Public Works, from Melissa Long, Environmental Quality Division, stating that EQD has determined that the CON application is now complete and provides reasonable assurance that the proposed project will comply with state and local environmental regulations under its jurisdiction.

February 27, 2025 – Memorandum to Nina Sickler, Department of Public Works, from Will Williams, Chief, Solid Waste Division, recommending that the CON application be approved.

March 24, 2025 – Email to Cletus Kuhn, Solid Waste Division, from Charles Hubsch, Environmental Quality Division, stating EQD's review and comments on the Draft Specific Conditions.

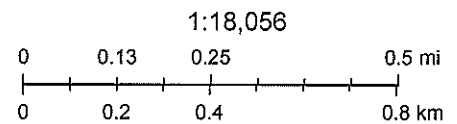
March 25, 2025 – Letter to City Council from Richard Reichard, Manager, Office of Administrative Services, stating that the Office of Administrative Services supports the issuance of the CON.

Duval Map



March 10, 2025

GFL Solid Waste Southeast, LLC
 Jacksonville Transfer Station
 7580 Philips Highway
 Jacksonville, FL 32256



Esri Community Maps Contributors, City of Jacksonville, FDEP, Esri, TomTom, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, EPA, NPS, US Census Bureau, USDA, USFWS

GLF SOLID WASTE SOUTHEAST
JACKSONVILLE TRANSFER STATION
WASTE MATERIAL PROCESS FLOW DIAGRAM

