Introduced by Council Member Salem:

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ORDINANCE 2020-245

AN ORDINANCE RELATING TO THE POWERS OF THE COUNCIL AND CITY JEA; SETTING A PUBLIC REFERENDUM; CREATING A NEW SECTION 4.04 AND AMENDING SECTION 21.08 OF THE CHARTER OF THE CITY OF JACKSONVILLE, IN ORDER TO REQUIRE THAT BONUS OR INCENTIVE PROGRAM SHALL IMPLEMENTED UNLESS APPROVED ANNUALLY BY THE JEA GOVERNING BODY AND APPROVED ANNUALLY BY THE CITY COUNCIL; PROVIDING FOR REFERENDUM APPROVAL, PROVIDING FOR A FINANCIAL STATEMENT TO BE DEVELOPED AND PLACED ON THE BALLOT; DIRECTING THE SUPERVISOR OF ELECTIONS TO PLACE THE REFERENDUM QUESTION ON THE 2020 GENERAL ELECTION BALLOT ON NOVEMBER 3, 2020; PROVIDING AN EFFECTIVE DATE.

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Applicability; Subject to Referendum. The amendment to the City of Jacksonville's Charter as described in the provisions of Section 2 below, shall be subject to and become effective upon the certification of a majority vote in favor of the amendment at the voter referendum as hereinafter set forth.

Section 2. Charter Amended. The Charter of the City of Jacksonville is hereby amended to read as follows:

CHARTER AND RELATED LAWS

PART A - CHARTER LAWS CHARTER OF THE CITY OF JACKSONVILLE, FLORIDA

ARTICLE 4. - DIVISION OF POWERS

* * *

Sec. 4.04. - Council Power to Approve JEA employee bonus or incentive program.

The Council shall have the executive power to approve or disapprove employee bonus or incentive programs for JEA employees.

* * *

ARTICLE 21. JEA

* * *

Sec. 21.08. - Employees.

(a)	All employees of the utilities system shall be employees of
	JEA and shall be subject to articles 16 and 17 unless
	otherwise provided by the council, which shall be and continue
	to be the legislative body as provided in section 447.203(10),
	Florida Statutes. JEA shall be fully responsible for the
	administration and operation of all utility services as set
	out in this article and in order to meet its administrative
	and operational responsibilities, JEA shall have full and
	independent authority to hire, transfer, promote, discipline,
	terminate and evaluate employees engaged to provide any and
	all of the utilities services for which it is responsible and
	accordingly, consistent with the provisions of article 17, JEA
	may establish employment policies relating to hiring,
	promotion, discipline and termination, and other terms and
	conditions of employment, and enter into negotiations with
	employee organizations with respect to wages, hours and terms
	and conditions of employment and take such other employment
	related action as needed to assure effective and efficient
	administration and operation of the utilities system. In order
	to effectively implement the foregoing, JEA shall perform all
	functions with regard to its own employees that are performed

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by the City department or division which oversees city employees in regard to personnel matters. JEA, at its expense, shall provide accidental death benefits for all employees engaged in hazardous duty as determined by JEA, in the amount of \$50,000 payable to the beneficiary named by the employee, or as otherwise provided, in the event said employee dies as a result of an accident occurring to any employee in the course of his/her employment. Nothing contained in this section 21.08 shall be construed to supersede or repeal any provision of section 12 of Chapter 80-513, Laws of Florida, as amended.

(b) JEA shall not implement or adopt any employee bonus or incentive program for employees unless (1) the program meets all the requirements of state law and this Charter; and (2) the program is approved annually by both the JEA governing body and the City Council, by ordinance. Any bonus program created pursuant to this section shall terminate if not approved or reapproved by JEA and the City Council annually. Approval and reapproval of any such programs must be adopted annually by the Council in an ordinance other than the annual budget ordinance, which includes all the terms of the program.

Section 3. Referendum.

- (a) A referendum of the qualified electors residing in Duval County, Florida is hereby called to be held on November 3, 2020, the 2020 General Election, to determine whether the Charter amendment to require that JEA employee bonus or incentive programs be approved by the JEA governing body and the City Council, as set forth in Section 2 of this ordinance, shall become effective.
- (b) The referendum shall be held and conducted in the manner prescribed by law for holding elections under a referendum provision.

(c) All qualified electors in the Consolidated City of Jacksonville, including Urban Service Districts 1, 2, 3, 4 and 5, shall be entitled and permitted to vote in the referendum. The places and times of voting shall be those polling places and times established for voting by law. The inspectors and clerks for the referendum shall be designated by the Supervisor of Elections in accordance with applicable State law.

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- Upon approval of this ordinance, the Supervisor Elections shall notify the Mayor, City Council President, General Counsel and Council Auditor, by hand and certified mail, of a duty to prepare, within thirty (30) days of such notice, an up to seventy-five (75) word financial impact estimate of the increase or decrease of any revenues or costs to the City of Jacksonville the implementation of the proposed charter resulting from amendment. The financial impact estimate shall be constructed, within the thirty (30) day period, by a committee composed of one representative appointed by the Mayor, one appointed by the City Council President, the General Counsel or his or her designee chosen from the General Counsel's office, the Council Auditor and one member having appropriate fiscal expertise in the subject matter of the proposed charter amendment and selected by the other members stated above. The Office of the Council Auditor and the Department of Finance shall be made available as resources. Council Auditor shall chair the committee and ensure the timely completion of the financial impact estimate in time to be included on the referendum ballot and advertised as required for the charter amendment.
- (e) The Supervisor of Elections is authorized and directed, when printing the absentee ballots and ballot strips for use in the voting machines for the special referendum election called in Subsection 3(a) hereinabove, to print the ballot title and

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referendum question set forth in Sections 5 and 6 hereof on said absentee ballots and ballot strips at the appropriate place therefor. Immediately after said question shall be provided a space for the voter to indicate whether the vote is "yes" or "no" on the question.

Section 4. Notice of Referendum. The Supervisor of Elections is directed to ensure at least thirty (30) days' notice of the referendum by publishing at least twice in a daily newspaper of general circulation in Duval County, once in the fifth week and once in the third week prior to the week in which the referendum is to be held, in the manner provided in Section 18.05 of the City Charter and Section 100.342, Florida Statutes.

Ballot Title. The Council hereby directs that Section 5. the ballot title for the referendum question be in substantially the following form:

> JACKSONVILLE CHARTER, "AMENDING REQUIRING APPROVAL OF JEA BONUS PROGRAMS BY JEA AND CITY COUNCIL"

Section 6. Official Ballot. The Council hereby directs that the following referendum question, in substantially the form set forth below, be placed on the ballot at the election to be held on November 3, 2020, the 2020 General Election:

> "Shall the Jacksonville Charter be amended to create a Section 4.04 and amend Section 21.08 which together will (1) grant to the City Council limited executive power over JEA and (2) remove from JEA and grant to the City and JEA, jointly, the power Council annually approve or disapprove employee bonus or incentive program?"

YES.

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() NO.

Section 7. Referendum Results. The Supervisor of Elections for Duval County, Florida shall certify the results of the referendum to the Florida Department of State in accordance with law. If a majority of the votes cast in the referendum shall be for the amendment, the amendment shall be approved, and shall take effect as provided in this Ordinance. If less than a majority of the votes cast in the referendum shall be for the amendment, the amendment shall be defeated, and shall not take effect.

Section 8. Exercise of County Powers. This ordinance is enacted by the Council exercising its power as the governing body of Jacksonville, under Section 3.01, of the Charter of the City of Jacksonville. All duly qualified electors of the City, including Urban Services Districts 1, 2, 3, 4, and 5, shall be entitled to vote thereon.

Section 9. Effective Date. This ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature. If this ordinance is approved by a majority of the duly qualified electors voting in the referendum scheduled herein, then the terms of section 2 of this ordinance shall become effective immediately upon verification of the results of the referendum's election vote.

Form Approved:

/s/ Paige H. Johnston

Office of General Counsel

Legislation Prepared By: Margaret M. Sidman

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