

**CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY**



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Bill Type and Number: Ordinance 2026-265

Introducer/Sponsor(s): Council Member Freeman

Date of Introduction: April 14, 2026

Committee(s) of Reference: NCSPHS, R, F

Date of Analysis: April 13, 2026

Type of Action: Appropriation; Carryover; Waiver of Section 118.107, Ordinance Code; Execution of funding agreement; Provides for oversight

Bill Summary: The bill appropriates \$675,000 from the Jacksonville General Apprenticeship Association Contingency Account to the Subsidies and Contributions to Private Org Account to provide funding to Jacksonville General Apprenticeship Association, Inc. (JGAA) to support apprenticeship programs and certifications for qualified Duval County residents in the fields of electrical, sheet metal, plumbing and pipefitting, operating engineering, and carpentry. The bill provides for the carryover of funds to September 30, 2027, and waives Section 118.107 (Nonprofits to Receive Funding through a Competitive Evaluated Award Process; Waiver and Disclosures), Part 1 (General Provisions), Chapter 118 (City Grants), Ordinance Code, to allow for a direct contract with JGAA. The bill authorizes the Mayor, or her designee, and the Corporation Secretary to execute and deliver on behalf of the City a funding agreement between the City and JGAA for the apprenticeship program. The bill provides for oversight by the Grants and Contract Compliance Division of the Finance Department.

Background Information: The construction market in Duval County is currently experiencing a sustained shortage of skilled construction workers, including trade labor in carpentry, plumbing, electrical, sheet metal, and specialty subcontracting disciplines. JGAA offers tuition-free, multi-year apprenticeship and pre-apprenticeship programs registered with the Florida Department of Education in the fields of electrical, sheet metal, plumbing and pipefitting, operating engineering, and carpentry. The programs are open to anyone 18 years or older who meets the minimum requirements of the State Standards of Apprenticeship and include job placement with one of JGAA's signatory contractors.

The City will pay a maximum of \$2,500 for each qualified enrollee, defined as a program-eligible Duval County resident enrolled in one of the JGAA apprenticeship programs. The City funds will be used to defray the cost of consumable materials and training staff. The funding agreement term runs from May 1, 2026 through September 30, 2027. The waiver of Section 118.107, Ordinance Code, is justified because JGAA is a local entity providing nationally recognized certifications, licenses, and credentials in a variety of skilled labor disciplines.

Policy Impact Area: Workforce development

Fiscal Impact: Appropriation of \$675,000 from the Jacksonville General Apprenticeship Association Contingency Account. The funds will carryover to September 30, 2027.

Analyst: Libby