

# City of Jacksonville

*117 W. Duval Street  
Jacksonville, FL 32202*



## Meeting Minutes

**Monday, March 17, 2025**

**2:00 PM**

**Council Chamber,  
1st Floor, City Hall**

### **Rules Committee**

*Nick Howland, Chair*

*Terrance Freeman, Vice Chair*

*Michael Boylan*

*Matt Carlucci*

*Mike Gay*

*Rahman Johnson*

*Chris Miller*

*Legislative Assistant: Vanessa Galan*

*Council Auditor's Office: Trista Carraher*

*Council Research: Nayeli Jimenez*

*Office of General Counsel: Carla Lopera*

*Administration: Garrett Dennis*

Meeting Convened: 2:00 PM

Meeting Adjourned: 7:00 PM

**Present:** 7 - Chair Nick Howland, Vice Chair Terrance Freeman, Michael Boylan, Matt Carlucci, Mike Gay, Rahman Johnson and Chris Miller

**Attendance:**

CP White - Visiting

CVP Carrico - 2025-147

CM Salem - Visiting

CM Peluso - Visiting

**Item/File No. Title History**

- 1. [2024-0627](#) ORD-MC Concerning the Mayor’s Transfer Authority; Amend Secs 106.304 (Mayor’s Transfer Power) & 106.308 (Capital Improvement Transfers, Appropriation Amendments & Change Orders), Subpt A (General Provisions), Pt 3 (Appropriations), Ch 106 (Budget & Accounting Code), Ord Code, to Limit the Mayor’s Transfer Authority to \$100,000 Among the Capital Improvement Projs Listed in the CIP Appvd by the Council & to \$100,000 During Any FY into or Out of Any Agency, Nondept or Dept Existing Line Item; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Diamond)  
 8/13/24 CO Introduced: R, F  
 8/19/24 R Read 2nd & Rerefer  
 8/20/24 F Read 2nd & Rerefer  
 8/27/24 CO PH Read 2nd & Rerefer  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/27/24

**DEFER**

Dr. Johnson stated that the Council has been deferring this for a long time and that it should be removed from the agenda. Chair Howland and Council Member Carlucci stated that it would be best to wait for the introducer to speak on about this legislation.

**AMENDMENT**

- 1. Revise composition of Northeast Development Review Board to include:**
  - a. Five members who reside in the Northeast Development area appointed by the Mayor, with input from the District Council member(s) whose District(s) comprise the Northeast Development Area, and confirmed by the Council**
  - b. Four current members of the Planning Commission, one of which being the current chair of the Planning Commission, appointed by the Mayor and confirmed by the Council**
- 2. Include term length (initial appointments and thereafter) for all Northeast Development Review Board members:**
  - a. Two members from the Northeast Development area will serve initial terms of two years and three members will serve initial terms of three years; thereafter all five members will serve three-year terms ending June 30**
  - b. Four members from the Planning Commission will serve terms concurrent with their terms on the Planning Commission**
- 3. Reflect that the chair of the Planning Commission shall serve as the chair of the Northeast Development Review Board rather than the chair being elected by the members**
- 4. Revise meeting location to reflect meetings to be held after 5 p.m. at the same location as the Planning Commission meetings**
- 5. Include language that the board will sunset after 18 months, subject to Council approval, and require all pending applications be addressed prior to the sunset**
- 6. Correct scrivener's errors**

2. [2024-0851](#) ORD-MC Estab the Northeast Development Review Board; Identifying Legislative Purpose & Intent; Amend Sec 30.204 (Functions), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, to Provide that the Northeast Dev Review Brd Shall Review & Provide a Recommendation to the City Council Re Certain Rezoning Applications within the Northeast Development Area; Creating a New Pt 9 (Northeast Development Review Board), Ch 30 (Planning & Development Department), Ord Code, to Estab the Northeast Dev Review Brd...(Teal) (Introduced by CM Gay) (PD & PC Deny) (Co-Sponsor CM Gaffney, Jr.)  
 10/22/24 CO Introduced: NCSPHS, R, LUZ  
 11/4/24 NCSPHS Read 2nd & Rerefer  
 11/4/24 R Read 2nd & Rerefer  
 11/6/24 LUZ Read 2nd & Rerefer  
 11/12/24 CO PH Read 2nd & Rerefer  
 1/21/25 NCSPHS Amend/Approve 0-7 (Fail)  
 3/17/25 R Amend/Approve 4-3 (Howland, Carlucci, Johnson)  
 3/18/25 LUZ PH Amend/Approve 1-3 (Fail) (Johnson, Carrico, J.Carlucci)  
 3/18/25 LUZ PH Reconsider/Amend/Approve 0-4 (Fail)  
 LUZ PH - 1/7/25, 1/23/25, 2/4/25, 2/19/25, 3/4/25, 3/18/25  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 11/12/24



Ms. Carraher explained the amendment. The amendment passed via a voice vote.

Council Member Gay introduced an amendment to the bill, proposing changes to the Northeast Area Commission structure. The amendment replaces the initially proposed nine-member commission with five members from the Northeast area and four current Planning Commission members, including the Planning Commission chair, who would also serve as chair of the Northeast Development Review Board (NDRB). Additionally, meetings would be relocated from the Northeast area to the Ed Ball Building or the Planning Commission meeting location, with a start time after 5 p.m. to increase accessibility.

Council Member Gay emphasized that the amendment maintains continuity while integrating community input, ensuring a balance between local expertise and professional planning oversight. The structure would operate similarly to Community Redevelopment Agency (CRA) boards, where the Planning Commission gavel into the NDRB during meetings. He noted that this change also addresses concerns about costs associated with holding meetings in the Northeast area.

Council Member Johnson inquired about the nature of the NDRB and whether it duplicates the Planning Commission's role. Jason Teal explained that the NDRB would function similarly to the Downtown Development Review Board, replacing the Planning Commission's role in reviewing applications within the designated area rather than adding another bureaucratic step.

Dr. Johnson asked whether the Planning Commission operates efficiently. Planning Department representative Erin Abney confirmed that the commission meets all zoning code requirements and functions as intended. She acknowledged potential improvements but emphasized that the commission already serves as the designated local planning agency per state law.

Dr. Johnson raised concerns about the potential for creating multiple similar regional boards across Jacksonville, leading to inconsistent planning decisions. Ms. Abney confirmed this risk, stating that approving this structure could set a precedent for other areas to request their own review boards. She also noted that while the Planning Commission primarily makes recommendations, final zoning and planning decisions remain with the City Council.

Dr. Johnson questioned whether public input is already sufficiently considered through existing channels such as the Land Use and Zoning (LUZ) committee, CPAC meetings, and full City Council sessions. Ms. Abney reiterated that community members still have multiple opportunities to voice concerns through existing processes, regardless of the creation of the NDRB.

Council Member Carlucci voiced concerns about the potential redundancy of the proposed Northeast Development Review Board (NDRB), questioning its necessity given the existing roles of the Planning Commission and CPACs. While recognizing Council Member Gay's efforts, Carlucci stated that the current system already allows council to override Planning Commission recommendations when necessary.

Chair Howland acknowledged that the committee was out of posture and officially Motion/2nd Gay's amendment to ensure proper procedure.

Council Member Boylan expressed concerns about the structure of the NDRB, questioning whether its recommendations would bypass the Planning Commission and go directly to City Council. Council Member Gay clarified that the NDRB would function as an extension of the Planning Commission, following the same review process before moving to LUZ and full council consideration.

Council Member Boylan further questioned the logistics of sequestering planning applications for the Northeast area, noting that Planning Commission members not on the NDRB would essentially be dismissed from part of the process. He raised concerns about the potential for other districts to replicate this model, suggesting a pilot program with a sunset provision to evaluate its effectiveness.

Council Member Freeman supported Gay's effort, noting past issues with Planning Commission

representation, particularly regarding liquor store zoning decisions. He sought clarification on board member selection, with Council Member Gay confirming that the mayor would nominate members in consultation with District 2 and 8 council members before final approval by the Rules Committee.

Garrett Dennis stated that while the administration supports the existing Planning Commission, it would abide by the policy decisions if the NDRB is approved.

Council Member Freeman expressed reservations about supporting the bill without input from the NCSPHS Committee, which had previously voted against the proposal (0-7). He indicated that he would support the amendments but remained undecided on the overall bill.

Council Member Miller praised Council Member Gay's efforts but echoed concerns about unintended consequences. He suggested a pilot program approach, allowing time for evaluation before wider implementation.

Ms. Lopera addressed the committee, stating that the Gay amendment contradicted the previously approved technical amendment and that the scrivener's adjustment was no longer necessary. Lopera recommended reconsidering and voting down the technical amendment to avoid internal conflicts and allow the Gay amendment to take effect fully.

Chair Howland acknowledged the issue and requested a motion to reconsider the technical amendment. A Motion/2nd were received. Ms. Lopera reiterated that if the committee voted down the technical amendment, all necessary provisions would be incorporated within the Gay amendment, ensuring alignment and avoiding duplication.

The motion to reconsider was passed via a voice vote.

The technical amendment failed via a voice vote.

Council Member Boylan introduced a floor amendment to establish an 18-month sunset provision. He clarified that after 18 months, the council would be required to formally decide whether to continue or dissolve the Northeast Development Review Board.

Ms. Staffopoulos confirmed that the sunset provision would not be automatic, but would require council action to extend or dissolve the board. Additionally, language would be included to ensure that any pending applications before the board at the time of sunset would be processed before its formal dissolution.

The Boylan amendment received a motion/ 2nd. The Boylan amendment passed via a voice vote.

Following passage of the amendments, Council Member Gay committed to scheduling a notice meeting with the Neighborhoods Committee to address concerns before the full council vote.

During the final discussion, Council Member Carlucci reiterated his opposition, arguing that the proposal did not fit within the current planning framework. Chair Howland also opposed the bill, citing concerns about overburdening Planning Commission members and the potential for replication across the city. He suggested alternative solutions, including revisiting Planning Commission representation to ensure the Northeast area has a voice.

3. [2024-0869](#) ORD-MC Amend Secs 656.305 (Low Density Residential Category) & 656.306 (Medium Density Residential Category), Subpt B (Residential Use Categories & Zoning Districts), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Provide for Duplexes, Tri-plexes & Quad-plexes as Permitted Uses in Certain Districts & Dev Areas; & Amend Secs 656.604 (Number of Off-Street Parking Spaces) & 656.607 (Design Standards for Off-Street, On-Street Parking & Loading Facilities), Subpt A (Off-Street Parking, On-Street Parking & Loading for Motor Vehicles), Pt 6 (Off-Street Parking, On-Street Parking & Loading Regulations), Ch 656 (Zoning Code), Ord Code, to Provide Parking Standards for Duplexes, Tri-plexes & Quad-plexes; Waiving the Requirement of Sec 656.129 (Advisory Recommendation on Amendment to Zoning Code or Rezoning of Land), Subpt C (Procedures for Rezoning & Amendments to the Zoning Code), Pt 1 (General Provisions), Ch 656 (Zoning Code), Ord Code, That the PC Review & Prov an Advisory Recommendation to the City Council re This Legislation; Prov for Codification Instructions (Reingold) (Introduced by CM Diamond) (GAB CPAC Deny) (SE CPAC Deny) (PD Amd/Apv)  
11/12/24 CO Introduced: R, LUZ  
11/18/24 R Read 2nd & Rerefer  
11/19/24 LUZ Read 2nd & Rerefer  
11/26/24 CO Read 2nd & Rerefer  
12/10/24 CO PH Amend (FL)/Rerefer 17-2 (Carlucci, Pittman)  
1/14/25 CO PH Cont'd 4/8/25  
LUZ PH - 1/7/25, 4/1/25  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24 & 1/14/25, 4/8/25

4. [2024-0930](#) ORD-MC re Appts to the Governing Body of JEA; Amend Sec 21.03 (Composition; Compensation; Officers; Meetings), Article 21 (JEA), City Charter, to Allow a Limited Exception to the Requirement that Members Appointed to the Governing Body of JEA be Residents & Electors of the City to Prov that 1 Member Aptd by the Mayor & Conf by Council & 1 Member Nominated by the Council President & Conf by Council May Reside Outside the City but Must Either Reside Within the JEA Svc Territory or Maintain a Substantial Economic Business Interest Within the JEA Svc Territory as Determined by the City Council; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Salem) (Co-Sponsor CM Johnson)  
11/26/24 CO Introduced: R, TEU  
12/2/24 R Read 2nd & Rerefer  
12/3/24 TEU Read 2nd & Rerefer  
12/10/24 CO PH Read 2nd & Rerefer  
1/14/25 CO PH Only  
3/17/25 R Approve 8-0  
3/18/25 TEU Approve 4-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24  
Public Hearing Pursuant to Sec 21.13, City Charter & CR 3.601 - 1/14/25
5. [2024-0966](#) ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)  
11/26/24 CO Introduced: NCSPHS, R, F  
12/2/24 NCSPHS Read 2nd & Rerefer  
12/2/24 R Read 2nd & Rerefer  
12/3/24 F Read 2nd & Rerefer  
12/10/24 CO PH Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24



- 2.     [2024-0851](#)     ORD-MC   Estab the Northeast Development Review Board; Identifying Legislative Purpose & Intent; Amend Sec 30.204 (Functions), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, to Provide that the Northeast Dev Review Brd Shall Review & Provide a Recommendation to the City Council Re Certain Rezoning Applications within the Northeast Development Area; Creating a New Pt 9 (Northeast Development Review Board), Ch 30 (Planning & Development Department), Ord Code, to Estab the Northeast Dev Review Brd...(Teal) (Introduced by CM Gay) (PD & PC Deny) (Co-Sponsor CM Gaffney, Jr.)  
 10/22/24 CO Introduced: NCSPHS, R, LUZ  
 11/4/24 NCSPHS Read 2nd & Rerefer  
 11/4/24 R Read 2nd & Rerefer  
 11/6/24 LUZ Read 2nd & Rerefer  
 11/12/24 CO PH Read 2nd & Rerefer  
 1/21/25 NCSPHS Amend/Approve 0-7 (Fail)  
 3/17/25 R Amend/Approve 4-3 (Howland, Carlucci, Johnson)  
 3/18/25 LUZ PH Amend/Approve 1-3 (Fail) (Johnson, Carrico, J.Carlucci)  
 3/18/25 LUZ PH Reconsider/Amend/Approve 0-4 (Fail)  
 LUZ PH - 1/7/25, 1/23/25, 2/4/25, 2/19/25, 3/4/25, 3/18/25  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 11/12/24

**AMEND/APPROVE**

- Aye:**           4 -   Freeman, Boylan, Gay and Miller
- Nay:**           3 -   Howland, Carlucci and Johnson



Ms. Carraher explained the amendment. The amendment passed via a voice vote.

Council Member Gay introduced an amendment to the bill, proposing changes to the Northeast Area Commission structure. The amendment replaces the initially proposed nine-member commission with five members from the Northeast area and four current Planning Commission members, including the Planning Commission chair, who would also serve as chair of the Northeast Development Review Board (NDRB). Additionally, meetings would be relocated from the Northeast area to the Ed Ball Building or the Planning Commission meeting location, with a start time after 5 p.m. to increase accessibility.

Council Member Gay emphasized that the amendment maintains continuity while integrating community input, ensuring a balance between local expertise and professional planning oversight. The structure would operate similarly to Community Redevelopment Agency (CRA) boards, where the Planning Commission gavel into the NDRB during meetings. He noted that this change also addresses concerns about costs associated with holding meetings in the Northeast area.

Council Member Johnson inquired about the nature of the NDRB and whether it duplicates the Planning Commission's role. Jason Teal explained that the NDRB would function similarly to the Downtown Development Review Board, replacing the Planning Commission's role in reviewing applications within the designated area rather than adding another bureaucratic step.

Dr. Johnson asked whether the Planning Commission operates efficiently. Planning Department representative Erin Abney confirmed that the commission meets all zoning code requirements and functions as intended. She acknowledged potential improvements but emphasized that the commission already serves as the designated local planning agency per state law.

Dr. Johnson raised concerns about the potential for creating multiple similar regional boards across Jacksonville, leading to inconsistent planning decisions. Ms. Abney confirmed this risk, stating that approving this structure could set a precedent for other areas to request their own review boards. She also noted that while the Planning Commission primarily makes recommendations, final zoning and planning decisions remain with the City Council.

Dr. Johnson questioned whether public input is already sufficiently considered through existing channels such as the Land Use and Zoning (LUZ) committee, CPAC meetings, and full City Council sessions. Ms. Abney reiterated that community members still have multiple opportunities to voice concerns through existing processes, regardless of the creation of the NDRB.

Council Member Carlucci voiced concerns about the potential redundancy of the proposed Northeast Development Review Board (NDRB), questioning its necessity given the existing roles of the Planning Commission and CPACs. While recognizing Council Member Gay's efforts, Carlucci stated that the current system already allows council to override Planning Commission recommendations when necessary.

Chair Howland acknowledged that the committee was out of posture and officially Motion/2nd Gay's amendment to ensure proper procedure.

Council Member Boylan expressed concerns about the structure of the NDRB, questioning whether its recommendations would bypass the Planning Commission and go directly to City Council. Council Member Gay clarified that the NDRB would function as an extension of the Planning Commission, following the same review process before moving to LUZ and full council consideration.

Council Member Boylan further questioned the logistics of sequestering planning applications for the Northeast area, noting that Planning Commission members not on the NDRB would essentially be dismissed from part of the process. He raised concerns about the potential for other districts to replicate this model, suggesting a pilot program with a sunset provision to evaluate its effectiveness.

Council Member Freeman supported Gay's effort, noting past issues with Planning Commission

representation, particularly regarding liquor store zoning decisions. He sought clarification on board member selection, with Council Member Gay confirming that the mayor would nominate members in consultation with District 2 and 8 council members before final approval by the Rules Committee.

Garrett Dennis stated that while the administration supports the existing Planning Commission, it would abide by the policy decisions if the NDRB is approved.

Council Member Freeman expressed reservations about supporting the bill without input from the NCSPHS Committee, which had previously voted against the proposal (0-7). He indicated that he would support the amendments but remained undecided on the overall bill.

Council Member Miller praised Council Member Gay's efforts but echoed concerns about unintended consequences. He suggested a pilot program approach, allowing time for evaluation before wider implementation.

Ms. Lopera addressed the committee, stating that the Gay amendment contradicted the previously approved technical amendment and that the scrivener's adjustment was no longer necessary. Lopera recommended reconsidering and voting down the technical amendment to avoid internal conflicts and allow the Gay amendment to take effect fully.

Chair Howland acknowledged the issue and requested a motion to reconsider the technical amendment. A Motion/2nd were received. Ms. Lopera reiterated that if the committee voted down the technical amendment, all necessary provisions would be incorporated within the Gay amendment, ensuring alignment and avoiding duplication.

The motion to reconsider was passed via a voice vote.

The technical amendment failed via a voice vote.

Council Member Boylan introduced a floor amendment to establish an 18-month sunset provision. He clarified that after 18 months, the council would be required to formally decide whether to continue or dissolve the Northeast Development Review Board.

Ms. Staffopoulos confirmed that the sunset provision would not be automatic, but would require council action to extend or dissolve the board. Additionally, language would be included to ensure that any pending applications before the board at the time of sunset would be processed before its formal dissolution.

The Boylan amendment received a motion/ 2nd. The Boylan amendment passed via a voice vote.

Following passage of the amendments, Council Member Gay committed to scheduling a notice meeting with the Neighborhoods Committee to address concerns before the full council vote.

During the final discussion, Council Member Carlucci reiterated his opposition, arguing that the proposal did not fit within the current planning framework. Chair Howland also opposed the bill, citing concerns about overburdening Planning Commission members and the potential for replication across the city. He suggested alternative solutions, including revisiting Planning Commission representation to ensure the Northeast area has a voice.

**AMENDMENT**

- 1. Revise composition of Northeast Development Review Board to include:**
  - a. Five members who reside in the Northeast Development area appointed by the Mayor, with input from the District Council member(s) whose District(s) comprise the Northeast Development Area, and confirmed by the Council**
  - b. Four current members of the Planning Commission, one of which being the current chair of the Planning Commission, appointed by the Mayor and confirmed by the Council**
- 2. Include term length (initial appointments and thereafter) for all Northeast Development Review Board members:**
  - a. Two members from the Northeast Development area will serve initial terms of two years and three members will serve initial terms of three years; thereafter all five members will serve three-year terms ending June 30**
  - b. Four members from the Planning Commission will serve terms concurrent with their terms on the Planning Commission**
- 3. Reflect that the chair of the Planning Commission shall serve as the chair of the Northeast Development Review Board rather than the chair being elected by the members**
- 4. Revise meeting location to reflect meetings to be held after 5 p.m. at the same location as the Planning Commission meetings**
- 5. Include language that the board will sunset after 18 months, subject to Council approval, and require all pending applications be addressed prior to the sunset**
- 6. Correct scrivener's errors**

3. [2024-0869](#) ORD-MC Amend Secs 656.305 (Low Density Residential Category) & 656.306 (Medium Density Residential Category), Subpt B (Residential Use Categories & Zoning Districts), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Provide for Duplexes, Tri-plexes & Quad-plexes as Permitted Uses in Certain Districts & Dev Areas; & Amend Secs 656.604 (Number of Off-Street Parking Spaces) & 656.607 (Design Standards for Off-Street, On-Street Parking & Loading Facilities), Subpt A (Off-Street Parking, On-Street Parking & Loading for Motor Vehicles), Pt 6 (Off-Street Parking, On-Street Parking & Loading Regulations), Ch 656 (Zoning Code), Ord Code, to Provide Parking Standards for Duplexes, Tri-plexes & Quad-plexes; Waiving the Requirement of Sec 656.129 (Advisory Recommendation on Amendment to Zoning Code or Rezoning of Land), Subpt C (Procedures for Rezoning & Amendments to the Zoning Code), Pt 1 (General Provisions), Ch 656 (Zoning Code), Ord Code, That the PC Review & Prov an Advisory Recommendation to the City Council re This Legislation; Prov for Codification Instructions (Reingold) (Introduced by CM Diamond) (GAB CPAC Deny) (SE CPAC Deny) (PD Amd/Apv)  
 11/12/24 CO Introduced: R, LUZ  
 11/18/24 R Read 2nd & Rerefer  
 11/19/24 LUZ Read 2nd & Rerefer  
 11/26/24 CO Read 2nd & Rerefer  
 12/10/24 CO PH Amend (FL)/Rerefer 17-2 (Carlucci, Pittman)  
 1/14/25 CO PH Cont'd 4/8/25  
 LUZ PH - 1/7/25, 4/1/25  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24 & 1/14/25, 4/8/25

**DEFER**

4. [2024-0930](#) ORD-MC re Appts to the Governing Body of JEA; Amend Sec 21.03 (Composition; Compensation; Officers; Meetings), Article 21 (JEA), City Charter, to Allow a Limited Exception to the Requirement that Members Appointed to the Governing Body of JEA be Residents & Electors of the City to Prov that 1 Member Aptd by the Mayor & Conf by Council & 1 Member Nominated by the Council President & Conf by Council May Reside Outside the City but Must Either Reside Within the JEA Svc Territory or Maintain a Substantial Economic Business Interest Within the JEA Svc Territory as Determined by the City Council; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Salem) (Co-Sponsor CM Johnson)  
 11/26/24 CO Introduced: R, TEU  
 12/2/24 R Read 2nd & Rerefer  
 12/3/24 TEU Read 2nd & Rerefer  
 12/10/24 CO PH Read 2nd & Rerefer  
 1/14/25 CO PH Only  
 3/17/25 R Approve 8-0  
 3/18/25 TEU Approve 4-0  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24  
 Public Hearing Pursuant to Sec 21.13, City Charter & CR 3.601 - 1/14/25

### APPROVE

**Aye:** 8 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson, Miller and White

Council Member Salem explained the bill. Council Member Carlucci stated that he supports this and urged other to support the bill. Council Member Freeman thanked the Chair and Council Member Salem for offering this bill and that he believed Mr. Salem had suggested this should be considered for other boards and expressed complete alignment with that idea. He noted that adopting this approach would provide an opportunity to avoid similar conversations in the future.

5. [2024-0966](#) ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)  
 11/26/24 CO Introduced: NCSPHS, R, F  
 12/2/24 NCSPHS Read 2nd & Rerefer  
 12/2/24 R Read 2nd & Rerefer  
 12/3/24 F Read 2nd & Rerefer  
 12/10/24 CO PH Read 2nd & Rerefer  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24

### DEFER

6. [2025-0011](#) ORD-MC Amend Sec 108.102 (Scope of Central Services; Limitations), Pt 1 (General Provisions), Ch 108 (Central Services), Ord Code to Clarify the Utilization of Central Svcs of the Consolidated Govt as Required Under Sec 24.04 of the Charter; Prov for Severability; Prov for Codification Instructions (Reingold) (Req of Mayor)  
 1/14/25 CO Introduced: R, F  
 1/21/25 R Read 2nd & Rerefer  
 1/23/25 F Read 2nd & Rerefer  
 1/28/25 CO PH Read 2nd & Rerefer  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/28/25

**DEFER**

7. [2025-0074](#) ORD-MC Amend Various Secs of Subpt H (Downtown Overlay Zone & Downtown District Use & Form Regulations), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Revise Requirements for Drive-In & Drive Through Facilities as a Use Permissible by Exception in the Brooklyn, Northcore, Central Core, Sports & Entertainment, & Working Waterfront Dists (Hartung) (Introduced by CM White) (PD & PC Amd/Apv) (DIA & DDRB Apv)  
 1/28/25 CO Introduced: NCSPHS, R, LUZ  
 2/3/25 NCSPHS Read 2nd & Rerefer  
 2/3/25 R Read 2nd & Rerefer  
 2/4/25 LUZ Read 2nd & Rerefer  
 2/11/25 CO Read 2nd & Rerefer  
 2/25/25 CO PH Addnt'l 3/11/25  
 3/4/25 LUZ PH Amend/Approve 6-0  
 3/11/25 CO PH Cont'd 3/25/25  
 3/17/25 NCSPHS Amend/Approve 6-1 (Peluso)  
 3/17/25 R Amend/Approve 8-0  
 LUZ PH - 3/4/25  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/25/25 & 3/11/25, 3/25/25

**AMEND/APPROVE**

**Aye:** 8 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson, Miller and White



Ms. Carraher explained the amendment. The amendment passed unanimously via a voice vote. Paul Harden stated that he is here for any questions. Chair Howland asked what exceptions had been put in place for the riders in the overlay within the bill. Paul Harden explained that the uses were not limited in general but were restricted by specific language in the bill. He noted that the provision required the drive-through to be located in a multi-use building, preventing standalone fast-food establishments from constructing drive-throughs. In the particular case under discussion, Ameris Bank was seeking to relocate downtown and required a drive-through. He further explained that the drive-through must be on the property of the business, not backing into the roadway, and situated on a parking lot affiliated with a building that had been in place before 2008. He estimated that fewer than four locations in the downtown area would qualify under these restrictions, and the bill limited the drive-throughs to five different downtown districts. He emphasized that obtaining a drive-through under this bill was not automatic; an applicant would need to secure an exception similar to a zoning exception. He noted that while current regulations allow indoor drive-throughs with a zoning exception, the bill would allow for outdoor drive-throughs in limited locations. He acknowledged that Councilwoman Clark Murray had astutely pointed out this morning that he should have led with this clarification.

### **LUZ AMENDMENT**

- 1. Strike “commercial surface lot” and insert “Commercial Surface Parking Lot” throughout the bill**
- 2. Pg. 2, line 16, pg. 3, lines 6 and 27, pG. 4, line 17 and pg. 5, line 8, after "ii." Insert "when in conjunction with an existing, multi-use building"**
- 3. Correct scrivener's errors**

- **Amends Sec. 656.361.5 (Use Regulations) to revise the criteria for when drive-in and drive-through facilities may be permissible by exception within the Brooklyn, NorthCore, Central Core, Sports and Entertainment, and Working Waterfront Districts**
- **DDRB and the Planning Commission both recommended approval of this bill**

8. [2025-0081](#) RESO Expressing the City Council’s Lack of Confidence in General Counsel Michael Fackler’s Ability to Serve as an Independent, Unbiased General Counsel to the Consolidated City of Jacksonville & Its Independent Agencies or to Manage the Office of General Counsel (Staffopoulos) (Introduced by CM Salem) (Co-Sponsors CMs Diamond, White, Carrico, Howland, Miller, J. Carlucci, Gay & Lahnen)  
 1/28/25 CO Introduced: R, F  
 2/3/25 R Read 2nd & Rerefer  
 2/4/25 F Read 2nd & Rerefer  
 2/11/25 CO Read 2nd & Rerefer  
 3/17/25 R Withdraw 3-5 (Fail) (Howland, Freeman, Gay, Miller, White)  
 3/17/25 R Reconsider/Amend/Approve 5-3 (Carlucci, Johnson, Boylan)  
 3/18/25 F Amend/Approve 5-1(Pittman)

**WITHDRAW**

**Aye:** 3 - Boylan, Carlucci and Johnson

**Nay:** 5 - Howland, Freeman, Gay, Miller and White

**RECONSIDER/AMEND/APPROVE**

**Aye:** 5 - Howland, Freeman, Gay, Miller and White

**Nay:** 3 - Boylan, Carlucci and Johnson



Chair Howland noted that Council Member Lahnen, who was not present, had spoken with general counsel regarding a proposed amendment.

Ms. Staffopoulos explained that Council Member Lahnen had requested several minor changes to the legislation and explained the Lahnen amendment.

Council Member Boylan addressed Ms. Staffopoulos, noting on page three, line 25, the phrase “the council further believes” did not reflect his position. He suggested amending the Lahnen amendment to replace “the council” with “several council members” and to remove “further believes” entirely from line 25, so the clause would read simply “several council members have observed.” He also referenced line 19 on page three, where the language read “the council has identified a current dominant thread,” and suggested replacing “the council” with “several council members.” He emphasized that the current wording implied consensus when that did not exist and noted the importance of ensuring the language accurately reflected the diversity of views.

Chair Howland confirmed that Boylan’s proposed edits on line 19 and line 25 were an amendment to the Lahnen amendment, and it was seconded.

Dr. Johnson stated that the language being changed appeared throughout the document and recommended that similar changes be applied to all applicable sections. He specifically cited line six on page two and line ten on page four, where similar language appeared. Dr. Johnson argued that consistent edits were needed throughout to reflect that not all members agreed with the language in the resolution. He clarified that while he had expressed concerns about certain findings from the General Counsel’s Office in the past, he did not agree with all aspects of the resolution.

Chair Howland asked Ms. Staffopoulos whether the resolution, if passed by a majority of the council, could still use “several council members” in various clauses, or whether the final expression of the resolution needed to reflect the will of the full council.

Ms. Staffopoulos responded that the “whereas” clauses could still be edited to reflect individual perspectives without changing the overall intent of the resolution, which would ultimately be defined by the council’s vote. She affirmed that using “several council members” in certain clauses would not diminish the council’s final expressed intent, assuming the resolution passed.

Chair Howland confirmed that Boylan’s amendment to the Lahnen amendment would stand for the two specific changes on page three, line 19 and line 25.

Ms. Staffopoulos advised the committee to vote on the Boylan amendment before taking up further suggestions from Dr. Johnson.

Chair Howland asked Dr. Johnson to clarify whether he would be submitting his changes separately. Dr. Johnson replied that his proposed edits mirrored Council Member Boylan’s, so there was no need for a separate amendment.

Council Member Salem then suggested to let Ms. Staffopoulos work through the document and prepare a bundled set of changes to be presented at the Finance Committee meeting the next day. Chair Howland agreed with that approach.

Council Member Boylan withdrew his amendment to the Lahnen amendment. Chair Howland noted that the Lahnen amendment remained on the floor and that members could email Ms. Staffopoulos with additional suggested edits before the Finance Committee meeting.

The Lahnen amendment was Motion/2nd. It passed via voice vote.

Council Member Carlucci expressed strong support for the General Counsel’s Office and offered a floor amendment which would allow Deputy General Counsel Dylan Reingold to be added to the resolution.

Mr. Reingold stated that since the resolution included criticism of Michael Fackler, Reingold believed that if the resolution questioned Fackler’s leadership, then it also implicated him, given that he had

served as part of the management team since April 2024. He emphasized that he could not speak for others in the office but wanted to be included in the resolution if confidence in the management team was in question.

Council Member Carlucci reiterated his respect for Reingold and said he believed in the integrity of the General Counsel's Office. He expressed his intention to vote against the resolution, despite offering the amendment. Carlucci concluded by stating that the city needed to raise the pay scale for attorneys in the Office of General Counsel to ensure retention.

Council Member Freeman asked Mr. Reingold to confirm when he began his position. Mr. Reingold responded that he started in April 2024.

Council Member Freeman then asked Council Member Salem to confirm whether the concerns that led to the drafting of the resolution began before April 2024. Council Member Salem confirmed that the controversy surrounding the Confederate monument occurred in January 2024, predating Reingold's tenure.

Council Member Freeman stated that because the concerns predated Mr. Reingold's employment, he would not support the Carlucci amendment. He reiterated his understanding that the resolution stemmed from earlier events and clarified that his opposition was based on the timeline of those events.

the Carlucci floor amendment was Motion/2nd.

Council Member Salem reiterated that the issues raised in the resolution began in January 2024. While acknowledging there were multiple concerns over time, He emphasized his belief that accountability should focus on the head of the office.

The Carlucci floor amendment failed by hand vote.

Chair Howland then entertained a motion to approve Bill 2025-081 as amended. A motion and second were made.

Chair Howland recognized Council Member Salem, the introducer of the resolution, to provide remarks. Council Member Salem stated that the resolution was symbolic and non-binding by design. He emphasized that the purpose of introducing it was to express frustration with the General Counsel, and he hoped others on the committee would join him in doing so. He acknowledged that General Counsel Fackler was a good person and family man and likely had been a good private attorney, but Salem expressed concerns about his professional decisions in office. He recounted a series of incidents that, in his view, demonstrated a pattern of decisions that consistently favored the executive branch. He first referenced the Confederate monument issue, where Mr. Fackler admitted to acting unilaterally without including his deputies in the legal decision-making process. Council Member Salem said that Fackler had claimed this would not happen again, and Mr. Salem had hoped that a lesson was learned. He then cited the Jax Journey appointments issue, where Mr. Fackler raised legal concerns that even the mayor had not disputed. Mr. Salem also pointed to the Laura Street Trio fines, where the Council was told it could not remove the fines due to executive authority. Council Member Salem next highlighted the Meridian case, referencing earlier committee testimony as an example of how the Council's powers had been diminished. He argued that City Council had become subordinate to the executive branch due to opinions from the Office of General Counsel (OGC), and said that this was not a partisan matter, but one of separation of powers. He noted that all recent rulings from the General Counsel's Office had favored the mayor and said that this undermined the Council's authority. He further cited high turnover in OGC and questioned Mr. Fackler's management experience. He expressed regret over the initial vetting process for Mr. Fackler's appointment during his own Council presidency and took personal responsibility for that. He concluded by urging his colleagues to support the resolution to send a message that change was needed.

Council Member Gay thanked the Chair and echoed Salem's concerns. He recalled that his emails

during the monument removal issue were ignored by the General Counsel and that he never received a response. He stated that in instances where he did receive responses, they resembled the type of responses one might expect from opposing counsel, rather than from a city attorney representing him. He asked to be added as a co-sponsor to the resolution.

Council Member Boylan thanked the Chair and addressed Council Member Salem directly, stating that he appreciated his passion and dedication to defending the Council. Council Member Boylan then announced that he would be making a motion to withdraw the resolution. He explained that while he believed the message had already been clearly communicated and acknowledged by the administration, continuing with the resolution was unnecessary. He felt that the time spent on this matter was disproportionate and that the Council had more pressing legislative work. He emphasized that the resolution had already made its point and called for a motion to withdraw.

Boylan's motion for withdrawal was Motion/2nd.

Council Member Carlucci reflected on his long history with the Council. He warned that disputes with the General Counsel were common and often turned "sour." Carlucci stated that while he personally disagreed with General Counsel Fackler's position on the Laura Street Trio issue, he ultimately respected his authority as legal counsel. He stressed the importance of respecting institutional roles and avoiding unnecessary conflict. Carlucci also suggested that General Counsel Fackler be given an opportunity to address the committee before any vote on withdrawal.

Council Member Salem opposed the motion to withdraw. He reiterated that he had not taken this resolution lightly and only introduced it after observing a continued pattern of decisions by the General Counsel that undermined the Council's authority. He stated that all of the rulings from OGC had favored the mayor and noted that even the one example Mr. Fackler had given of ruling "in favor" of Council—regarding two-thirds votes on budget items, was actually a standard already agreed upon by all parties. Mr. Salem reiterated that the Council merely wanted to protect its lane of authority and did not want interference from the executive or OGC. He said withdrawal was inappropriate as the issues had not been resolved.

General Counsel Michael Fackler reiterated that he was committed to performing his duties according to the City Charter and without bias or prejudice. He emphasized that he could not guarantee future rulings would favor any particular party and likened his role to that of a judge, reviewing issues with his deputies, conducting legal research, and rendering opinions based on law and precedent. Regarding the Confederate monument issue, Mr. Fackler acknowledged that he had erred by not involving his deputies early in the process and said he had since changed that approach. On subsequent matters, including the Meridian issue, he stated that multiple senior attorneys were consulted, including those with 20+ years of experience. He affirmed that all decisions were thoroughly reviewed and discussed. Mr. Fackler conceded that the office's turnover rate was too high, but noted that efforts were underway to address it. He cited scheduled one-on-one meetings with staff and upcoming group events aimed at improving morale and communication. He emphasized the importance of recognizing the separate roles of legislative and executive functions and explained that some decisions simply fell outside Council's authority. Mr. Fackler mentioned he had reviewed counterarguments from opposing counsel and remained open to re-evaluating his opinions if new evidence emerged. He offered a public apology to Council Member Gay for any failure in communication. He also cited an example involving Dr. Johnson, where his office had initially advised that Johnson could not accept a public position due to charter restrictions. Upon further review prompted by Dr. Johnson, they determined the advice was incorrect and corrected it. Mr. Fackler concluded by reaffirming his commitment to serve the Council and the city with impartiality and to always strive for improvement.

Dr. Johnson spoke briefly, thanking Mr. Fackler for correcting the public employment matter. He stated

that while he had not planned to bring it up, he appreciated the OGC's willingness to re-evaluate the position and correct the error. Dr. Johnson supported the withdrawal motion, describing the resolution as unnecessary and divisive. He encouraged anyone with specific concerns to communicate them directly via a formal letter, rather than through a symbolic resolution. Dr. Johnson acknowledged that he did not agree with all of the resolution's premises, particularly on the Confederate monument issue, which he believed was handled properly. He asserted that Council's authority was not being challenged by OGC, but rather by the executive branch. He reiterated his support for Fackler's position as a legal arbiter and said the resolution, if passed, might only create further division.

Council Member Carlucci spoke briefly, urging the committee to consider how this resolution might impact the recruitment of future legal professionals to OGC. He noted that any future General Counsel would likely face similar challenges and disagreements. He warned that passing the resolution could undermine Council's credibility if OGC later sided with the Council in court, as the resolution could be used against them. Mr. Carlucci concluded by appealing for unity and encouraging the Council to move forward.

The motion to withdraw failed.

Chair Howland moved to a motion to reconsider. It was Motion/2nd.

Ms. Staffopoulos clarified that if the motion to reconsider passed, the committee would need to vote again on the Lahnen amendment and could decide whether to revisit the Carlucci amendment, which had previously failed.

Chair Howland called for a vote by hand on reconsideration. The motion to reconsider passed.

The Lahnen amendment was Motion/2nd. The Lahnen amendment passed via a voice vote.

A motion/2nd were then made on the bill as amended.

Council Member Freeman directed a question to General Counsel Fackler, that approximately one year ago, while serving as Chair of the Rules Committee, the committee unanimously approved a request to seek an advisory opinion from the State Ethics Commission regarding the legality of former council members returning to work in specific roles under future administration. This action was also approved by the full Council. He expressed concern that no response had ever been received. Instead, he recalled hearing that the administration had submitted a similar request to Tallahassee, and therefore, the Council's request was dismissed. He noted that the Council had acted properly, made a request, and had never been given an answer, raising concerns about a potential future conflict if former members return in administrative roles and the legality of such arrangements is later challenged. He emphasized that this was a real issue at the time and questioned why it had not been prioritized by the Office of General Counsel.

General Counsel Michael Fackler responded that his recollection was that there were two distinct legal concepts involved: standing and hypothetical circumstances. Mr. Fackler explained that, to his recollection, the State Ethics Commission was unlikely to opine on hypotheticals and that part of the delay may have stemmed from the absence of a party with standing. He further recalled that someone directly affected by the issue may have already written to the Commission and received a response, suggesting that was viewed as fulfilling the need for a legal answer.

Council Member Freeman clarified that the initial request from the Rules Committee was not hypothetical, as it involved an actual example under consideration. He acknowledged that variables later changed, but stressed that at the time of the original request, it was based on an active issue facing the Council.

Mr. Fackler reiterated that much of the matter had occurred before his tenure began. He explained that, while there is a difference between standing and hypothetical scenarios, his recollection was that the individual directly affected had submitted a request, thus fulfilling the requirement for standing. He

offered to schedule a follow-up meeting with Council Member Freeman, along with Deputy General Counsel Reingold, who now oversees ethics issues, to either seek a formal response from the State or provide legal guidance directly.

Council Member Freeman thanked Fackler for the transparency but expressed frustration that, over a year later, he was now being asked to schedule a meeting again to get a response. He pointed out that if the Council is a client, such matters should not fall off the radar. He added that other attorneys he works with prioritize client matters, and given that OGC attorneys are paid by the city, this should have remained on the forefront. He reaffirmed his desire for a response, particularly as the issue may continue to impact former members of the body.

Council Member Salem referenced an earlier comment made by Mr. Fackler regarding deputy counsels being consulted on major opinions. He stated that, in his experience as a former department director with deputies under him, it was expected that deputies express their views but ultimately support the final decision of the leader. He asserted that while it may appear that there was consensus among the deputies, it was likely that some did not agree, but were expected to align with the General Counsel's opinion once a decision was made. Mr. Salem said that this nuance was important and that statements suggesting full agreement within the office may not reflect reality.

Chair Howland expressed that he liked and respected Mr. Fackler and noted this had been a very difficult decision for him. He explained that he chose to co-sponsor the resolution after considering the comments made by the Jacksonville Bar Association, which suggested concern with the process, rather than specific legal advice. He stated that he had personally received legal advice from Mr. Fackler's office that had been in his favor, but the issue for him was not always the outcome, but the method by which decisions were reached. He referenced the Confederate monument case, noting that the legal opinion appeared to shift over time, and that the mayor's influence seemed to factor into the final outcome. He called this legal "gymnastics" and suggested it appeared to be an effort to justify a predetermined decision. He also referenced the financing incident related to that same matter, which he believed was improperly executed and had to be "cleaned up" by the Council afterward. Finally, he referred to the Meridian bill, which he argued overturned decades of precedent granting Council authority to set waste hauling rates, and again expressed frustration with that decision. While supporting the resolution, Mr. Howland expressed concern about one particular clause: the "whereas" clause on page 3, line 25, which states that the General Counsel's management of the Office of General Counsel had resulted in diminished morale. He stated he had not personally observed mismanagement and noted that the core issue for him lay in three specific legal decisions. He proposed an amendment striking that clause from the resolution it was Motion/2nd. The amendment passed via a voice vote.

Ms. Staffopoulos confirmed that the change would be rolled into the bill. Chair Howland then entertained a motion to move the bill as amended. A motion/2nd were made.

#### **AMENDMENT**

- 1. Pg. 2, line 17 after "illegal action" insert ", as outline in paragraph (a) above,"**
- 2. Pg. 3, lines 25-31 strike entire Whereas clause**
- 3. Pg. 4, line 1 insert "several Council Members have"**
- 4. Pg. 4, line 3 after "legal community," insert "and in light of those discussions and the significant concerns outlined herein,"**



9. [2025-0102](#) ORD-MC Concerning Landscape & Tree Protection Regulations; Amend Sec 656.1206 (Permit Procedure & Criteria for Tree Removal, Relocation & Replacement of Protected Trees) & 656.1208 (Enforcement of this Subpart B; Violations & Penalties; Stopping Work, Correction of Violation, Settlement & Reduction of Fines Pursuant to Policy Criteria; Procedures), Subpt B (Tree Protection), Pt 12 (Landscape & Tree Protection Regulations), Ch 656 (Zoning Code), Ord Code, to Address Calculation of Tree Mitigation Contributions to the Tree Protection & Related Expenses Trust Fund & Minimum Caliper-Inch Requirements for Replacement Trees in Keeping with Provisions of Article 25 of the City Charter, & to Prov for an Automatic Increase in Contribution Calculations when the Combined Total of Unallocated Funds within the Tree Protection & Related Expenses Trust Funds is Below \$5,000,000, or After 9/30/30, whichever Occurs Sooner; Prov for Codification Instructions (MacGillis) (Introduced by CM J. Carlucci)  
2/11/25 CO Introduced: NCSPHS, R, F, LUZ  
2/18/25 NCSPHS Read 2nd & Rerefer  
2/18/25 R Read 2nd & Rerefer  
2/19/25 F Read 2nd & Rerefer  
2/19/25 LUZ Read 2nd & Rerefer  
2/25/25 CO Read 2nd & Rerefer  
3/11/25 CO PH Only  
LUZ PH - 3/18/25, 4/1/25  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

**DEFER**

10. [2025-0107](#) ORD Approp \$5,750,000.00 in Social Impact Partnerships to Pay for Results Act (SIPPRA) Grant Funds From the U.S. Depart of the Treasury, to Allow the KHA Implement a Suite of Investments Intended to Produce Significant Governmental Savings by Reducing Newborn Emergency Room Visits & Postpartum Depression; Purpose of Appropriation; Apv a Position; Invoking the Exception to Sec 126.108(g), Ord Code, with Respect to Svcs to Be Provided by Institute for Child Success & the Riley Institute; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec, &/or the CEO of KHA, to Execute & Deliver Contracts with Institute for Child Success & the Riley Institute for the Provision of Professional Svcs for the Prog; Waiving the Requirements of Sec 77.111(a) (Provider Contracts), Ch 77 (KHA) Ord Code, to Exempt the Svcs to Be Provided by Institute for Child Success & the Riley Institute From Competitive Procurement; Prov for Oversight by KHA (R.C. 25-077) (B.T. 25-044) (Wilson) (Req of Mayor)
- 2/11/25 CO Introduced: NCSPHS, R, F  
2/18/25 NCSPHS Read 2nd & Rerefer  
2/18/25 R Read 2nd & Rerefer  
2/19/25 F Read 2nd & Rerefer  
2/25/25 CO PH Read 2nd & Rerefer  
3/17/25 NCSPHS Withdraw 7-0  
3/17/25 R Withdraw 7-0  
3/18/25 F Withdraw 6-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/25/25

**WITHDRAW**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

- 11. [2025-0111](#) ORD Conf the Mayor’s Appt of Carrie Bailey, an Alachua County Resident, to the DIA, Having Substantial Business Interests in the Southbank CRA, Replacing Melinda B. Powers, Pursuant to Subsec 55.107 (b) (Board Membership; Term of Office & Appointment; Removal; Vacancies; Office-Holding), Sec 55.107 (Downtown Investment Authority Board), Pt 1 (Downtown Investment Authority), Ch 55 (Downtown Investment Authority), Ord Code, for a 1st Full Term to Exp on 6/30/28; Estab Substantial Business or Philanthropic Interest in Duval County, Pursuant to Sec 50.102 (b) (Members of Boards and Commissions), Pt 1 (Organization), Ch 50 (Organization of Boards & Commissions), Ord Code; Waiving Subsec 55.107 (b) (Board Membership; Term of Office & Appointment; Removal; Vacancies; Office-Holding), Sec 55.107 (Downtown Investment Authority Board), Pt 1 (Downtown Investment Authority), Ch 55 (Downtown Investment Authority), Ord Code, as to the Requirement That DIA Brd Members Reside in Duval County (Wilson) (Req of Mayor)  
 2/11/25 CO Introduced: R  
 2/18/25 R Read 2nd & Rerefer  
 2/25/25 CO PH Read 2nd & Rerefer  
 3/17/25 R Approve 4-3 (Miller, Gay, Freeman)  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 2/25/25

**APPROVE**

- Aye:** 4 - Howland, Boylan, Carlucci and Johnson
- Nay:** 3 - Freeman, Gay and Miller

Carrie Bailey provided background on her experience, emphasizing her longstanding connection to Jacksonville despite residing in Gainesville. She noted her company's significant investment in Jacksonville and her commitment to contributing to its development.

Council Member Carlucci voiced strong support for Ms. Bailey, stating she is highly qualified and passionate about the city's growth.

Council Member Freeman expressed concerns about appointing a non-Duval resident to a board handling taxpayer funds. He acknowledged Ms. Bailey's qualifications but opposed waiving residency requirements.

Council Member Miller echoed similar concerns regarding residency but acknowledged Bailey's expertise. Ms. Bailey clarified that she spends multiple days a week in Jacksonville due to her work.

Council Member Gay stated that while he respects Ms. Bailey's qualifications, he believes local representation is essential for community engagement and decision-making.

Council Member Boylan invited Ms. Bailey to address concerns. Ms. Bailey emphasized her extensive experience in real estate development across multiple jurisdictions and her company's direct investment in Jacksonville.

Dr. Johnson supported Ms. Bailey's nomination, arguing that Jacksonville should be open to expertise from outside its immediate boundaries, especially from those actively involved in the city's development.

Council Member Salem referenced previous non-resident appointments and expressed support for Ms. Bailey, citing her business interests in Jacksonville.

Council Member Carlucci reinforced that while residency concerns were valid, Ms. Bailey's qualifications justified an exception.

Council Member Freeman reiterated his concerns about setting a precedent and suggested revisiting DIA's appointment criteria.

Chair Howland acknowledged his initial reservations about Ms. Bailey's residency but ultimately supported her nomination based on her experience, investment in Jacksonville, prior conversations, and unique perspective.

## **APPOINTMENT**

### **Scrivener's**

**Pg. 3, line 1: strike "Jacksonville" and insert "Duval County"**

- Waives the requirement in Sec. 55.107(b) that DIA board members must be Duval County residents**

12. [2025-0136](#) ORD-MC Estab Braddock Lakes Community Dev Dist (Braddock Lakes CDD), Pursuant to Sec 190.005, F.S., & Ch 92, Ord Code; Naming the Braddock Lakes CDD; Describing the External Boundaries of the Braddock Lakes CDD; Naming the Initial Braddock Lakes CDD Brd of Supervisors; Including the Grant of Special Powers; Amend Sec 92.22 (Existing Community Development Districts), Ch 92 (Uniform Community Development Districts), Ord Code, to Include the Braddock Lakes CDD; Prov Codification Instructions; Prov for Conflict & Severability (MacGillis) (Introduced by the TEU Committee Pursuant to Sec 92.09, Ord Code)  
2/25/25 CO Introduced: NCSPHS, R, TEU  
3/3/25 NCSPHS Read 2nd & Rerefer  
3/3/25 R Read 2nd & Rerefer  
3/4/25 TEU Read 2nd & Rerefer  
3/11/25 CO Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 & Sec 190.005, F.S. & Sec 92.11 Ord Code - 4/8/25

**DEFER**

13. [2025-0137](#) ORD-MC Estab Bridle Creek Community Dev Dist (Bridle Creek CDD), Pursuant to Sec 190.005, F.S., & Ch 92, Ord Code; Naming the Bridle Creek CDD; Describing the External Boundaries of the Bridle Creek CDD; Naming the Initial Bridle Creek CDD Brd of Supervisors; Including the Grant of Special Powers; Amend Sec 92.22 (Existing Community Development Districts), Ch 92 (Uniform Community Development Districts), Ord Code, to Include the Bridle Creek CDD; Prov Codification Instructions; Prov for Conflict & Severability (MacGillis) (Introduced by the TEU Committee Pursuant to Sec 92.09, Ord Code)  
2/25/25 CO Introduced: NCSPHS, R, TEU  
3/3/25 NCSPHS Read 2nd & Rerefer  
3/3/25 R Read 2nd & Rerefer  
3/4/25 TEU Read 2nd & Rerefer  
3/11/25 CO Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 & Sec 190.005, F.S. & Sec 92.11 Ord Code - 4/8/25

**DEFER**

14. [2025-0138](#) ORD-MC re Unauthorized Aliens in Duval County; Requiring a Report by the Mayor, or Her Desig, Pertaining to: (1) Federal Grants, (2) Diversity, Equity & Inclusion Practices & Policies, & (3) Housing of Unauthorized Aliens; Amend Sec 77.111 (Contracts; Contract Administration; Carryover), Ch 77 (Kids Hope Alliance), Ord Code, to Require a Provision Prohibiting the Use of City Funds for the Provision of Svcs to Unauthorized Aliens to Be Included in All Provider, Small Provider, Inter-Agency & Related Contracts; Amend Sec 118.201 (Release of Appropriations), Pt 2 (Disbursement of City Grants), Ch 118 (City Grants), Ord Code, to Prov that Any Appropriations Made Pursuant to Ch 118 Shall Be Released & Disbursed with a Condition that Any Recipient Shall Be Prohibited from Using Such Funds for the Provision of Svcs to Unauthorized Aliens; Amend Sec 118.609 (Restrictions for Use of Cultural Service Grants), Subpt A (Cultural Service Grant Program), Pt 6 (Cultural Service Grants & Art in Public Places), Ch 118 (City Grants), Ord Code, to Prohibit Use of Cultural Svc Grant Funds for the Provision of Svcs to Unauthorized Aliens; Prov for Codification Instructions (Staffopoulos) (Introduced by CM Diamond)  
2/25/25 CO Introduced: NCSPHS, R, F  
3/3/25 NCSPHS Read 2nd & Rerefer  
3/3/25 R Read 2nd & Rerefer  
3/4/25 F Read 2nd & Rerefer  
3/11/25 CO PH Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

**DEFER**

15. [2025-0146](#) ORD-MC Pertaining to Drainage System Rehabilitation Projs; Amend Sec 754.102 (Definitions), Pt 1 (Establishment of Utility, Rates, & Enforcement), Ch 754 (Stormwater Management Utility Code), Ord Code, to Delete the Requirement for City Council Authorization of Drainage System Rehabilitation Projs Exceeding \$100,000 in Value; Prov Codification Instructions (Staffopoulos) (Introduced by CM Peluso) (Co-Sponsor CM Carlucci)  
2/25/25 CO Introduced: NCSPHS, R, F, TEU  
3/3/25 NCSPHS Read 2nd & Rerefer  
3/3/25 R Read 2nd & Rerefer  
3/4/25 F Read 2nd & Rerefer  
3/4/25 TEU Read 2nd & Rerefer  
3/11/25 CO PH Read 2nd & Rerefer  
3/17/25 NCSPHS Approve 6-1 (Salem)  
3/17/25 R Amend/Approve 7-0  
3/18/25 F Amend/Approve 4-2 (Pittman, Diamond)  
3/18/25 TEU Amend/Approve 5-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

**AMEND/APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Council Member Peluso introduced the bill, explaining that it seeks to streamline the process for Drainage System Rehabilitation (DSR) projects by reducing bureaucratic delays. He noted that unlike road resurfacing, which receives funding and proceeds directly from a pre-approved list, drainage projects require an extensive approval process, adding significant delays. The bill would allow projects under \$100,000 to move forward without further approval and aims to ensure that council members have visibility into project prioritization.

Council Member Boylan supported the bill, highlighting that some drainage projects have been delayed for decades, with some remaining on the DSR list for over 20 years. He emphasized the need to prioritize long-standing infrastructure issues and improve the efficiency of project implementation.

Council Member Gay sought clarification on whether the bill would exempt projects exceeding \$100,000 in value. Council Member Peluso confirmed that projects over \$100,000 currently require full council approval, but the bill aims to expedite the process so that work can begin sooner, particularly before hurricane season. Council Member Gay raised concerns about placing a cap on the project value to ensure larger projects still receive council oversight.

Council Member Freeman discussed the prioritization process and questioned whether projects would be selected based on need or simply the length of time on the list.

Nina Sickler, Director of Public Works, clarified that while the duration on the list is a factor, other criteria such as the number of residents affected, and potential property damage are also considered. Council Member Freeman requested a list of the highest-priority projects to ensure funding decisions align with critical needs.

Council Member Carlucci expressed support for the bill, emphasizing that many district projects take years to complete, and this measure would expedite much-needed infrastructure improvements.

Council Member Gay proposed a floor amendment to cap projects at \$2 million to maintain some level of council oversight. Council Member Peluso suggested raising the cap to \$5 million to allow larger projects to proceed more efficiently. Council Member Carlucci proposed a floor amendment to Council Member Gay's amendment to set the cap at \$2.5 million per project, which Gay accepted.

Chair Howland asked the auditors to confirm that Public Works would still be constrained by the overall budget allocation for drainage projects. Ms. Carraher affirmed that the total spending must remain within the council-approved budget.

The Carlucci floor amendment to the Gay floor amendment was approved via a voice vote.

#### **AMENDMENT**

- 1. Require projects with a cost in excess of \$2.5 million to receive prior Council approval**
- 2. Correct scrivener's**

- Amends Section 754.102 (Definitions) to remove the requirement for Council authorization for individual Drainage System Rehabilitation (DSR) projects that exceed \$100,000, after Council has appropriated a lump sum amount for DSR projects in the annual budget**

- 16. [2025-0147](#) ORD-MC re Unauthorized Aliens; Creating a New Ch 605 (Prohibition of Unauthorized Aliens; Punishment), Ord Code; Setting Forth Prohibitions & Penalties; Approp \$76,250 From Gen Fund Operating - Economic Grant Prog Activity - Misc Non-Departmental Expenditures Acct to the Patrol Operations Supplies - Patrol Enforcement Patrol Support (PEPS) Specialized Patrol Acct, to Prov Funds to the JSO for the Purchase of 25 Mobile Fingerprinting Devices; Prov for Severability; Prov for Codification Instructions (Teal) (Introduced by CM Carrico) (Co-Sponsor CM Diamond)  
 2/25/25 CO Introduced: NCSPHS, R, F  
 3/3/25 NCSPHS Read 2nd & Rerefer  
 3/3/25 R Read 2nd & Rerefer  
 3/4/25 F Read 2nd & Rerefer  
 3/11/25 CO PH Read 2nd & Rerefer  
 3/17/25 NCSPHS Withdraw 3-4 (Fail) (J. Carlucci, Miller, Salem, White)  
 3/17/25 NCSPHS Reconsider/Approve 4-3 (Boylan, Clark-Murray, Peluso)  
 3/17/25 R Amend/Approve 5-3 (Boylan, Johnson, Carlucci)  
 3/18/25 F Amend/Approve 5-1 (Pittman)  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

**AMEND/APPROVE**

**Aye:** 5 - Howland, Freeman, Gay, Miller and White

**Nay:** 3 - Boylan, Carlucci and Johnson





Council Vice President Carrico, the bill's sponsor, provided an overview, stating that the legislation was drafted in coordination with the Jacksonville Sheriff's Office (JSO) to ensure compliance with federal and state immigration laws. He cited public safety concerns, referencing crime statistics involving unauthorized individuals, as well as the rise in fentanyl overdoses. He emphasized that the bill does not authorize racial profiling or mass immigration sweeps, countering concerns raised by the public.

Carrico also introduced an amendment mandating that all city agencies and departments assist state and federal immigration enforcement efforts.

It was motion/2nd. The amendment passed via a hand vote.

Council Member Carlucci opposed the legislation, arguing that existing laws already provide enforcement mechanisms and expressing concerns about potential harm to immigrant communities. He stated that immigration enforcement is a federal responsibility and that Jacksonville should not involve itself in such matters.

Council Member Boylan questioned why the legislation was presented as an ordinance rather than a resolution, similar to a previously rejected hate speech bill. He also raised concerns about potential litigation, referencing ongoing court challenges to similar laws in Texas.

Council Vice President Carrico reiterated that this was introduced as an ordinance due to the crime data.

Council Member Gay expressed support for the bill, distinguishing between legal and unauthorized immigration and emphasizing the need to enforce existing immigration laws.

Dr. Johnson strongly opposed the bill, stating that federal preemption laws prohibit local governments from enforcing immigration policies. He criticized the legislation for lacking adequate data research. Dr. Johnson proposed a floor amendment 1 stating the proposed amendment would be to expand the definition section to explicitly include a wide range of protected activities such as historical preservation, cultural expression and economic sustainability for marginalized groups.

Council Vice President Carrico thanked Dr. Johnson for his extensive research but urged the Committee to not support any of Dr. Johnson's amendments.

The floor amendment was motion/2nd.

Council Member Freeman inquired about potential legal challenges related to the legislation, asking whether the Office of General Counsel had considered litigation risks.

Michael Fackler, General Counsel, stated that the Fifth Circuit Court of Appeals had previously ruled that local and state immigration enforcement laws may be preempted by federal law. However, because Jacksonville falls within the Eleventh Circuit, the ruling was not binding. While the city's proposed legislation was not identical to the Texas law under review, there were legitimate legal concerns about whether Jacksonville had the authority to enforce such policies.

Council Member Freeman then asked whether he had reviewed the bill before it was filed. Mr. Fackler confirmed that he had not seen the bill prior to filing.

Council Member Freeman also sought clarification from JSO Chief of Patrol Jonathan Berry regarding JSO's current enforcement practices. Chief Berry affirmed that JSO officers operate under the standard of reasonable suspicion, meaning that officers do not stop individuals randomly without cause. He stated that any improper stops would trigger an internal affairs investigation.

Council Member Freeman continued, noting that the legislation does not explicitly state that it applies only to individuals who have broken the law. He asked Chief Berry to confirm that JSO's interpretation of the ordinance would limit enforcement to individuals already lawfully detained under reasonable suspicion or probable cause.

Chief Berry affirmed this interpretation, stating that JSO officers would only use fingerprint scanners or other identification measures on individuals who have been detained lawfully. He also clarified that JSO does not identify individuals by nationality, only by verifying their identity through available databases.

If an individual were determined to be unlawfully present in the U.S., ICE would be contacted for further direction.

Council Member Boylan raised additional concerns, questioning whether the legislation would require JSO to confirm the nationality of every individual they stop. Chief Berry clarified that JSO only seeks to verify identification, not nationality, and that officers do not randomly ask individuals for proof of citizenship.

Council Member Boylan further asked how JSO determines whether someone is unauthorized if they possess a Florida driver's license. Chief Berry explained that ICE has a database of individuals with outstanding deportation orders and that JSO follows standard warrant checks to verify an individual's legal status.

Mary Staffopoulos, Office of General Counsel, raised concerns that the amendment lacked clear definitions, making it difficult to implement legally. She stated that OGC could not draft the amendment without specific guidance on what activities or groups would be included.

Chair Howland noted that since the legislation would proceed to the Finance Committee, Dr. Johnson could refine the amendment and reintroduce it in that setting.

Dr. Johnson responded that he had submitted his proposed amendments to OGC in advance and had expected to receive feedback before the meeting. He expressed frustration that the review process had not been completed earlier.

The floor amendment failed via a hand vote.

Dr. Johnson introduced another floor Amendment, which proposed a sunset clause requiring the ordinance to expire in two years unless clear, unbiased data demonstrated a neutral or positive impact across the community.

Chair Howland asked for clarification, and Dr. Johnson restated the amendment, emphasizing the need for data collection and analysis to assess the effectiveness and impact of the ordinance before its continuation.

The floor amendment was motion/2nd. The floor amendment failed via a hand vote.

Dr. Johnson introduced another floor amendment, which proposed that a financial impact review be conducted prior to the ordinance's implementation. The review would assess whether businesses and vulnerable populations might be disproportionately affected. Dr. Johnson reiterated his concern that the data used to justify the ordinance was flawed, stating that the information he had obtained did not indicate an endemic issue at the level presented. While he acknowledged that immigration is a national concern, he expressed confidence that federal and state governments were actively addressing the issue.

The amendment was motion/2nd.

Council Member Freeman sought clarification on the amendment, asking whether it would require an impact review to be conducted before the ordinance could take effect.

Dr. Johnson confirmed that the amendment would require such a review, as he believed the ordinance could affect small businesses, nonprofits, and other groups.

Council Member Freeman then asked who would conduct the review, what methodology would be used, and the expected timeline for completion.

Dr. Johnson responded that he would recommend relying on the expertise of the North Florida Regional Council, as they had previously conducted comprehensive research for the jail subcommittee he chaired. While he had ideas for methodology, he believed the Regional Council's experience and resources made them best suited to complete the analysis.

Council Member Freeman acknowledged the importance of data-driven decisions but stated he would not support the amendment due to the lack of existing data to justify delaying the ordinance. He suggested that Dr. Johnson could reintroduce the amendment next Tuesday if supporting data could be

gathered before then.

Council Member Boylan stated that he believed the amendment was better suited for a different bill (138) rather than 147, where it might be more relevant. He commended Dr. Johnson for his efforts but urged him to work with OGC to craft a more comprehensive substitute rather than introducing amendments.

Council Member Miller asked Dr. Johnson to clarify his assertion that the data used to justify the ordinance was flawed.

Dr. Johnson explained that he had pulled data from multiple sources and that the levels of concern presented in the bill did not align with his findings. He expressed frustration that OGC had not provided more substantive feedback on his amendments.

Council Member Miller responded that his understanding was that the bill's data had come directly from the Jacksonville Sheriff's Office (JSO). He asked whether Dr. Johnson had verified his concerns with JSO.

Dr. Johnson acknowledged that JSO had provided some of the data, but he emphasized the importance of triangulating sources to ensure accuracy. He stated that data should not rely on a single entity and that other sources had yielded different findings.

Council Member Miller asked if Dr. Johnson had spoken directly with JSO about his concerns.

Dr. Johnson responded that his assessment was based on what he read. He clarified that the discussion involved quantitative, not qualitative, data, and explained that when reviewing quantitative data, one focuses strictly on the numbers presented. He emphasized that this type of data analysis does not initially require speaking with individuals for interpretation. Instead, once the numbers are understood, further discussion or follow-up for additional details may occur. Dr. Johnson reiterated that the analysis in question was quantitative in nature and centered solely on the data itself. He maintained that, based on his review, the data used to support the bill did not align with other data he had reviewed. He concluded by affirming that while others may not view the data as flawed, he saw inconsistencies between the presented numbers and those from other sources, and he remained open to discussion on the issue.

The floor amendment failed via a hand vote.

Council Member Peluso thanked the Chair for allowing the proposed amendments and expressed appreciation to Council Member Freeman for using the term "unauthorized." Council Member Peluso asked Chief Jonathan Berry about the cost of one day incarceration. Chief Berry responded he would need to get exact figures, noting he has not worked in corrections. It was clarified that the cost is approximately \$60 per day. Council Member Peluso remarked this was less than expected and pointed out that a 30- or 60-day jail stay occupies a bed that could otherwise be used for a violent offender. He questioned if this was the best use of jail beds and referenced concerns about jail overcrowding. Mr. Peluso criticized the bill's language and the creation of a new chapter in code, expressing concern that it may lead to distrust of law enforcement in Hispanic communities. He stated support for funding fingerprint scanners but opposed the broader scope of the bill, noting it feels like the Council is stepping into national politics instead of focusing on local issues. He urged the Council to narrow the bill and move forward with scanner funding only.

Council Member Carlucci expressed respect for colleagues but opposed the bill, arguing that immigration enforcement is not within the Council's purview. He warned the ordinance could face legal defeat, similar to previous issues like redistricting. He cautioned against overstepping into federal matters.

Council Member Freeman referenced earlier testimony in the NCSPSHS Committee and distinguished the bill from the earlier "hate bill" due to the level of enforcement. He reiterated that JSO already stops

individuals based on probable cause and that the bill simply provides them with more tools. He referenced a recent incident involving a heavily armed individual as evidence of the importance of identification. Freeman emphasized that compassion must not override the enforcement of law and questioned whether compassion should favor individuals who enter illegally over those who have waited years to immigrate legally. He announced his support for the bill, viewing it as a means of empowering JSO officers to perform their duties more effectively.

Council Member Boylan expressed concern that the bill was redundant due to existing state and federal laws. He cited the recent state funding for immigration enforcement and questioned why the city needed to act further. He criticized the funding source—pulling from the Office of Economic Development—and viewed the bill as political posturing in advance of the next election cycle. Boylan urged the Council to be compassionate and stated he could only support the funding of fingerprint scanners, not the full ordinance.

Council Member Dr. Johnson asked Chief Berry to explain JSO's current procedure when someone stopped under reasonable suspicion is found to be undocumented. Chief Berry responded that they contact ICE to determine how to proceed, either holding the individual until ICE takes custody or fingerprinting and releasing them. Dr. Johnson emphasized that immigration enforcement is a federal responsibility and stated his opposition to the bill, particularly the creation of a new chapter in city code. He affirmed support for providing tools to law enforcement but rejected what he described as political point-scoring and overreach.

Council Member Carlucci shared personal family history of legal immigration through Ellis Island. Acknowledged the challenges undocumented immigrants face and expressed moral discomfort with deporting long-term residents. Stated he could not support the measure in good conscience.

Council Member Freeman clarified points from the NCSPPS Committee, particularly regarding the funding mechanism. He explained that the funds came from a previously failed economic development deal and had reverted to the general fund. He argued this repurposing of funds was not harmful to future development and paralleled the administration's use of similar funds in other contexts. He concluded by reiterating support for the bill based on its focus on lawbreakers and the provision of additional tools to JSO.

Chair Howland stated his intent to support the bill as amended. He framed the immigration issue as a global issue and noted that even progressive countries have strict immigration policies. He emphasized that the bill does not alter the standards for lawful detention and acknowledged the funding source as a reasonable choice.

## **AMENDMENT**

**1. Amending Code Section 614.104 to require the City, agencies of the City, independent agencies, and constitutional officers to cooperate with officials charged with the enforcement of federal immigration laws**

**2. Correct Scrivener's**

17. [2025-0148](#) ORD-MC re the JSEB Prog; Amend Sec 126.604 (Definitions), Subpt A (General Provisions), Pt 6 (Jacksonville Small & Emerging Business Program), Ch 126 (Procurement Code), Ord Code, Prov for Non-Profit Business Participation within Definitions of JSEB & Providing a Max Annual Income Threshold for a Non-Profit Business as a JSEB; Amend Sec 126.607 (JSEB Monitoring Comm; Annual Prog Review), Subpt B (Prog Admin), Pt 6 (JSEB Prog), Ch 126 (Procurement Code), Ord Code, to Update Goals, Clarify Schedule & Participation in Reports to the Monitoring Comm, to Clarify Composition & Appts or Desigs of Members, Prov for a Vice Chair, to Clarify Term Limits, to Specify Staff Support, to Clarify Mtg Attendance Requirements, to Prov for Substitute Members at Meetings... (MacGillis) (Introduced by CM Freeman)
- 2/25/25 CO Introduced: R, F  
 3/3/25 R Read 2nd & Rerefer  
 3/4/25 F Read 2nd & Rerefer  
 3/11/25 CO PH Read 2nd & Rerefer  
 3/17/25 R Substitute/Approve 7-0  
 3/18/25 F Substitute/Approve 6-0  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

### SUBSTITUTE/APPROVE

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Ms. Carraher explained the substitute. The substitute passed unanimously via a voice vote.

### SUBSTITUTE

1. Strikes non-profit JSEBs from definition of a micro-business JSEB
2. Includes annual limit for the dollar amount of total prime contracts set aside for nonprofit JSEBs
3. Clarifies that the Council Member serving on the JSEB Monitoring Committee will be voting member who is designated annually by the Council President
4. Revises JSEB Monitoring Committee member term end date from December 31 to April 30
5. Strikes substitute committee member concept
6. Revises language regarding the committee's ability to request an audit
7. Clarifies residency requirements for JSEB owners
8. Clarifies ownership requirements for JSEBs that have been in business for less than one year
9. Strikes language regarding JSEB Monitoring Committee's review of a nonprofit JSEB's board approval to participate in the JSEB program
10. Updates procurement committee name to "Jacksonville Procurement Awards Committee"
11. Updates language where needed to make terminology consistent
12. Correct scrivener's errors

18. [2025-0156](#) RESO Conf the Mayor's Appt of Charles Spencer to the JPA, Pursuant to Article 5 (Jacksonville Port Authority), Charter of the COJ, Replacing M.C. "Ceree" Harden, III, for a Partial Term Exp 9/30/27 (Wilson) (Req of Mayor) (Co-Sponsors CMs Gaffney, Jr., Pittman, Johnson, Carlucci & Carrico)  
 2/25/25 CO Introduced: R  
 3/3/25 R Read 2nd & Rerefer  
 3/11/25 CO Read 2nd & Rerefer  
 3/17/25 R Approve 7-0

### APPROVE

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Dr. Johnson expressed strong support for Mr. Spencer's appointment, highlighting his extensive leadership within the International Longshoremen's Association (ILA) and his longstanding contributions to the Jacksonville community. He also commended Eric Green for his work in promoting the Jacksonville Port.

Chair Howland requested Mr. Spencer to list his past board service. Mr. Spencer noted his tenure on the Jacksonville Airport Authority under Mayor Delaney, his involvement in the Better Jacksonville Plan, and various community organizations. Chair Howland then read a list of Mr. Spencer's past service, including the Jacksonville Airport Authority, Jacksonville Sports Development Authority, Jacksonville Boys and Girls Club, United Way of Northeast Florida, Jacksonville Urban League, Jacksonville NAACP, Chamber of Commerce, and Edward Waters University.

Council Members Carlucci and Carrico expressed their support and requested to be added as co-sponsors, citing Mr. Spencer's extensive experience and leadership as an asset to the Port Authority Board.

### APPOINTMENT

19. [2025-0157](#) RESO Conf the Mayor's Appt of Elaine Brown, a Duval County Resident, to the JTA, Replacing Megan Hayward, Pursuant to Ch 349 (Jacksonville Transportation Authority), F.S., for a Partial Term to Exp 5/31/25, Followed by a 1st Full Term to Exp on 5/31/29 (Wilson) (Req of Mayor) (Co-Sponsor CM Pittman)  
 2/25/25 CO Introduced: R  
 3/3/25 R Read 2nd & Rerefer  
 3/11/25 CO Read 2nd & Rerefer

### DEFER

Chair Howland stated that this item was deferred. Chair Howland explained that the bill not only appoints Elaine Brown but also terminates Megan Hayward's service on the JTA Board. He emphasized that his decision to defer was not related to Ms. Brown's qualifications, as she is a respected leader in the city, but rather due to concerns about the timing of Ms. Hayward's removal. To ensure transparency, Chair Howland delayed the vote for two weeks so that the JTA Board could address these issues during their publicly noticed meeting. Chair Howland stated he would not allow the Rules Committee or the full Council to vote on terminating a board member while unresolved concerns remained.

20. [2025-0158](#) RESO Conf the Mayor's Reappt of Charles Garrison, a Duval County Resident, to the Planning Commission as a Planning Dist 1 Rep, Filling a Seat Formerly Held by Jack Meeks, Pursuant to Sec 30.201 (Establishment; Membership), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, for a 1st Full Term to Exp 9/30/26 (Wilson) (Req of Mayor)  
 2/25/25 CO Introduced: R  
 3/3/25 R Read 2nd & Rerefer  
 3/11/25 CO Read 2nd & Rerefer  
 3/17/25 R Approve 7-0

#### APPROVE

Aye: 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

#### REAPPOINTMENT

**Has attended 30 of 30 meetings or 100% during first full term in progress (10/1/24 - 3/14/25)**

21. [2025-0159](#) ORD-MC Amend Sec 656.313 (Community/General Commercial Category), Subpt C (Commercial Use Categories & Zoning Districts) & Sec 656.320 (Purposes & Intent), Subpt D (Industrial Use Categories & Zoning Districts), Pt 3 (Schedule of District Regulations), Ch 656 (Zoning Code), Ord Code, to Prohibit Mobile Food Trucks From Preparing &/or Selling Food or Beverages on Any Propty in Commercial or Industrial Zoning Categories Which Sells Gasoline or Other Flammable Petroleum Products; Prov for Codification Instructions (Hartung) (Introduced by CM J. Carlucci)  
 2/25/25 CO Introduced: R, LUZ  
 3/3/25 R Read 2nd & Rerefer  
 3/4/25 LUZ Read 2nd & Rerefer  
 3/11/25 CO Read 2nd & Rerefer  
 LUZ PH - 4/1/25  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25 & 4/8/25

#### DEFER



- 22. [2025-0160](#) RESO in Support of Florida Avenue Main Street, Inc. (Jimenez) (Introduced by CM Peluso) (Co-Sponsor CM Johnson)  
 2/25/25 CO Introduced: R  
 3/3/25 R Read 2nd & Rerefer  
 3/11/25 CO Read 2nd & Rerefer  
 3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

**Scrivener’s**

**Pg. 1, line 21, strike “Phillip” and insert “Philip”**

- 23. [2025-0161](#) ORD Approp \$114,272 from a Gen Fund Operating Special Council Contingency Acct to the Gen Fund Operating Subsidies & Contributions to Private Org Acct to Provide City Grant Funding to Trinity Rescue Mission, Inc. (TRM) for the Transportation Assistance Prog as Described Herein; Waiving Sec 118.107 (Nonprofits to Receive Funding through a Competitive Evaluated Award Process), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract with TRM; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver on Behalf of the City a Grant Agrmt btwn the City & TRM for the Prog; Prov for Oversight by the Grants & Contract Compliance Div of the Finance Dept (Staffopoulos) (Introduced by CM White) (Co-Sponsor CM Clark-Murray)  
 2/25/25 CO Introduced: NCSPHS, R, F  
 3/3/25 NCSPHS Read 2nd & Rerefer  
 3/3/25 R Read 2nd & Rerefer  
 3/4/25 F Read 2nd & Rerefer  
 3/11/25 CO PH Read 2nd & Rerefer  
 3/17/25 NCSPHS Amend/Approve 6-0  
 3/17/25 R Amend/Approve 7-0  
 3/18/25 F Amend/Approve 6-0  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/11/25

**AMEND/APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Ms. Carraher explained the amendment. The amendment passed unanimously via a voice vote.

**AMENDMENT**

1. **Revise contract term to 1/1/25 – 12/31/25**
2. **Include carryover language**
3. **Attach Revised Exhibit 2 (Term Sheet and Budget) to reflect revised contract term**

- **Council Strategic Initiatives funding**
- **Appropriates \$114,272 from the Special Council Contingency account to provide funding to Trinity Rescue Mission, Inc. (“TRM”)**
- **Funding will be used for personnel costs, equipment rentals and leases, vehicle fuel and maintenance, and vehicle insurance for the Transportation Assistance Program, which reduces transportation barriers by providing reliable transportation for at least 50 individuals annually with the goal of assisting them in obtaining and sustaining gainful employment and access to food**
- **Waives the requirement in Code Sec. 118.107 that City funds appropriated to nonprofit organizations shall be subject to a competitive evaluated award process to allow a direct contract with TRM**

24.     [2025-0163](#)     RESO Conf the Appt of William “Worth” McArthur, a Duval County Resident & Elector of the City, as a Member to the Governing Body of JEA, Pursuant to Article 21, Jax Charter, Replacing Bobby Stein, for a 1st Full Term Exp 2/28/29 (Hampsey) (Introduced by CP White)  
                                   2/25/25 CO Introduced: R  
                                   3/3/25 R Read 2nd & Rerefer  
                                   3/11/25 CO Read 2nd & Rerefer  
                                   3/17/25 R Amend/Approve 7-0

**AMEND/APPROVE**

**Aye:**             7 -     Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Trista Carraher, Council Auditor’s Office, explained the amendment. The amendment passed unanimously via a voice vote.

Mr. McArthur introduced and provided a background of himself.

Council Member Boylan and Chair Howland spoke in support of his nomination.

**APPOINTMENT****AMENDMENT**

**Correct appointee’s name to Donald “Worth” McArthur**

25. [2025-0188](#) ORD-MC Relating to JEA & Article 21 (JEA), Charter of the City of Jacksonville; Amend Sec 21.07 (Fiscal & Budgetary Functions) of Article 21 (JEA), Charter of the City of Jacksonville; Prov for Codification Instructions; Apv an Amended & Restated Interagency Agrmt; Prov for Continued Oversight by the Finance Dept (Reingold) (Introduced by CM Boylan)  
3/11/25 CO Introduced: R, F, TEU  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
3/18/25 TEU Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25  
Public Hearing Pursuant to Sec 21.13, City Charter - 4/22/25

**READ 2ND & REREFER**

26. [2025-0190](#) ORD Approp \$10,000,000 from Gen Fund Operating Reserves to the UF Health Capital Improvements - Other Construction Costs Acct to Prov Funding for the Contribution to Shands Jacksonville Medical Center, Inc. to Support the Construction of the UF Health Jacksonville Leon L. Haley, Jr., MD, Emergency Department & Trauma Center (the "Haley Center"), as Authd by Ord 2023-147-E; Amend the 25-29 5-Yr CIP Appvd by Ord 2024-505-E to Reflect this Approp of Funds to the UF Health Capital Improvements Proj for the Haley Center; Prov for Oversight by the Public Works Dept (Staffopoulos) (Introduced by CM Freeman)  
3/11/25 CO Introduced: NCSPHS, R, F  
3/17/25 NCSPHS Read 2nd & Rerefer  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

**READ 2ND & REREFER**

27. [2025-0191](#) ORD-MC re the Public Service Grant Council; Amend Sec 118.104 (Definitions), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Amend the Definition of Grants Administrator; Amend Sec 118.803 (Chief of Grants & Contract Compliance; Responsibilities), Amend Sec 118.804 (Categories of Most Vulnerable Persons & Needs), Amend Sec 118.805 (Eligibility to Apply for Public Service Grants), Amend Sec 118.806 (Application Requirements), & Amend Sec 118.809 (Amendments to Public Service Grant Budgets by Recipients; Approval by Grants Administrator), Pt 8 (Public Service Grants), Ch 118 (City Grants), Ord Code, to Update a Position Title to Be Consistent with the Amended Definition of Grants Administrator, Include the Full Names of Orgs Listed as Resources Re Most Vulnerable Persons & Needs, Limit Requesting Agencies to 1 Appl Per Category of Most Vulnerable Persons & Needs, Clarify Prog Partner Information Requested in the Appl Requirements, & Auth the PSG Council to Apv Budget Changes to the Recipient PSG Agrmt in Excess of 10%; Prov for Codification Instructions (Smith) (Introduced by CM Lahnen)  
3/11/25 CO Introduced: R, F  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

**READ 2ND & REREFER**

28. [2025-0193](#) ORD Apv the Issuance by the Capital Projects Finance Authority of Its Utility System Revenue Bonds (First Coast Regional Utilities Project), in 1 or More Series, in an Aggregate Principal Amt Not to Exceed \$47,500,000, the Proceeds from the Sale of Which Will Be Used Principally to Finance & Refinance the Cost of Acquisition of Certain Utility System Improvements to Prov Svcs to “301 Villages” to Be Owned & Operated by First Coast Utilities, Inc.; Limited Appvls; Determining Credit Not Being Pledged; Acknowledging Receipt of the Indemnification Recipient of the Borrower; Apv & Auth the Execution & Delivery of an Interlocal Agrmt btwn the City & the Authority (Bryant, Miller, Olive, P.A. & Sawyer) (Req of the Capital Projects Finance Authority)  
3/11/25 CO Introduced: NCSPHS, R, F, TEU  
3/17/25 NCSPHS Read 2nd & Rerefer  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
3/18/25 TEU Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

**READ 2ND & REREFER**

29. [2025-0194](#) ORD Approp \$3,500,000 of Previously Approp but Lapsed Funds for the Fulton Cut Crossing Powerlines Proj & Reclassifying \$17,500,000 of Previously Auth Funds; Prov for Carryover of Funds to FY 26/27; Auth a \$34,500,000 Grant to JAXPORT, Comprised of \$27,500,000 of Funding Previously Auth, & the Appl of \$7,000,000 of Cost Savings from the JAXPORT Dredge Proj Auth by Ord 2020-377-E, to Support the Raising of the Fulton Cut Crossing Electric Transmission Lines, to Increase the Number & Capacity of Vessels Able to Call on JAXPORT Ports; Amend 2024-504-E, the FY 24-25 Budget Ord, to Replace the Revised Schedule B4 to Clarify & Partially Consolidate the “Fulton Cut Crossing Powerlines” & “JAXPORT Dredging (2020-377-E)” Projs; Auth the City to Enter Into an Agrmt with JAXPORT & JEA to Provide the Grant as Further Detailed Therein; Req that the Finance Dept Administer the Agrmt Auth Herein; Req 1 Cycle Emergency Passage (B.T. 25-058) (Sawyer) (Req of Mayor) (Co-Sponsors CMs Lahnen, Howland, Miller & Johnson)  
 3/11/25 CO Introduced: NCSPHS, R, F, TEU  
 3/17/25 NCSPHS Emergency/Amend/Approve 7-0  
 3/17/25 R Emergency/Amend/Approve 6-0-1 (Gay)  
 3/18/25 F Emergency/Amend/Approve 6-0  
 3/18/25 TEU Emergency/Amend/Approve 5-0-1 (Gay)  
 Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

#### **EMERGENCY/AMEND/APPROVE**

**Aye:** 6 - Howland, Freeman, Boylan, Carlucci, Johnson and Miller

**Abstain:** 1 - Gay

Ms. Carraher explained the emergency. Council Member Gay stated that he will be abstaining from this vote due to a potential business interest. Chair Howland noted that a notice meeting was held with Councilman Lahnen, JEA, and JPA to discuss the emergency funding. He expressed full satisfaction with the funding mechanisms and the reason for cost increases. He thanked Mr. Miller and Mr. Lahnen for their participation and commended JEA and JPA for being well-prepared. He reiterated his full support for the emergency and the bill. The emergency passed via a voice vote. Ms. Taylor explained the NCSPHS amendment.

Council Member Freeman expressed support for utilizing the \$40 million JEA revenue source to secure funding without impacting the General Fund, similar to the funding mechanism used for the jail project. He referenced his upcoming UF Health trauma center bill, which follows a similar approach. He emphasized the importance of maintaining a consistent voting pattern on such funding strategies. The NCSPHS amendment passed via a voice vote.

Chair Howland reiterated that Jacksonville no longer allocates funds easily, but worthy projects will be funded when resources are available. He emphasized the importance of this investment for the city, port, jobs, and economic development and expressed to be a co-sponsor on the bill.

**AMENDMENT****Attach Revised Exhibit 1 to include corrected version of BT**

- **City will contribute up to \$34.5 million of funding toward the project**
- **JPA & JEA each to contribute \$32.5 million**
- **FDOT will continue to contribute \$22.5 million**
- **If cost overruns occur, the City will cover the first \$5 million (encompassed in \$34.5 million contribution). Any overruns after that will be split 50/50 between JPA & JEA.**
- **City's net out-of-pocket costs are increasing between \$19.5 million - \$24.5 million (depending on cost overruns) as compared to the previous agreement based on the previously authorized loan amounts now becoming grants to JPA (see separate handout).**
- **A one cycle emergency has been requested because the guaranteed maximum price of the contract for the project expires on April 3, 2025**

30.     [2025-0195](#)     RESO Appt Jason R. Teal as the City Council Director/Council Secretary, Pursuant to Sec 11.122, Ord Code; Req 1 Cycle Emergency Passage (Staffopoulos) (Introduced by Personnel Committee (CMs White, Carrico, Howland, Johnson & Salem)) (Co-Sponsors CMs Lahnen & Amaro)  
3/11/25 CO Introduced: R  
3/17/25 R Emergency/Approve 8-0  
3/17/25 R Reconsider/Emergency/Approve 8-0

**EMERGENCY/APPROVE**

**Aye:**           8 -   Howland, Freeman, Boylan, Carlucci, Gay, Johnson, Miller and White

Ms. Carraher explained the emergency. The emergency passed unanimously via a voice vote. A motion to reconsider was motion/2nd.

Jason Teal introduced himself as the Acting Council Secretary, noting his 25 years of experience with the General Counsel's Office. He emphasized his understanding of the various departments within the Council Secretary's Office, including Legislative Services, the Value Adjustment Board, Administrative Support, and Council Research. Teal acknowledged the challenges facing the office and stressed the importance of fostering a collaborative and transparent work environment.

He described the role of Council Secretary as the "back of the house" in government operations, ensuring that Council Members have the legal resources, administrative support, and procedural clarity needed to perform their duties effectively. He expressed excitement about the opportunity to lead and implement positive changes within the office.

Council Member Carlucci praised Teal's long-standing contributions and institutional knowledge, recalling his role in major downtown legislation. Carlucci emphasized the importance of preserving the integrity of the Council Secretary position, urging Teal to safeguard it from unnecessary structural changes.

Council Member Freeman highlighted the value of Teal's institutional knowledge in assisting first-term Council Members who may lack historical context on legislation and administrative processes. He emphasized that past Council Secretaries have been instrumental in helping Council Members analyze and understand legislation, particularly in dealings with the administration. Freeman expressed confidence that Teal's expertise would be a significant asset to the Council.

- 30.     [2025-0195](#)**     RESO Appt Jason R. Teal as the City Council Director/Council Secretary, Pursuant to Sec 11.122, Ord Code; Req 1 Cycle Emergency Passage (Staffopoulos) (Introduced by Personnel Committee (CMs White, Carrico, Howland, Johnson & Salem)) (Co-Sponsors CMs Lahnen & Amaro)  
                                   3/11/25 CO Introduced: R  
                                   3/17/25 R Emergency/Approve 8-0  
                                   3/17/25 R Reconsider/Emergency/Approve 8-0

### **RECONSIDER/EMERGENCY/APPROVE**

**Aye:**               8 -   Howland, Freeman, Boylan, Carlucci, Gay, Johnson, Miller and White

### **APPOINTMENT**

- **A one cycle emergency has been requested in order to fill the Council Secretary position as soon as possible to ensure the orderly operation and oversight of City Council divisions and staff**

31. [2025-0196](#) RESO Celebrating Jax as the Host of the 2024 FL Artists Hall of Fame Induction Ceremony & Commending the 2024 Inductees for their Contributions to Arts & Culture (Jimenez) (Introduced by CM Johnson)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

32. [2025-0197](#) RESO Recognizing & Commending the Heroic Actions of Many First Responders, Medical Professionals & Courageous Citizens who Provided Life-Saving Assistance to Former City Council President Sam Newby During a Medical Emerg (Clements) (Introduced by CM Pittman) (Co-Sponsors CMs Howland, Freeman, Boylan, Carlucci, Gay, Miller, Johnson, Amaro & Gaffney, Jr.)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Council Members Howland, Miller, Freeman, Johnson, Boylan, Gay and Carlucci asked to be added as co-sponsors.

33. [2025-0198](#) RESO Recognizing John Keane's Exemplary Career of Honorable & Dedicated Public Service with the City of Jacksonville (Hampsey) (Introduced by CMs White, Gay, Lahnen, Amaro, Diamond, Salem, Johnson, Pittman & Howland) (Co-Sponsors CMs Miller & Carlucci)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

Council Member Carlucci asked to be added as a co-sponsor.



34. [2025-0199](#) RESO Honoring the Life & Legacy of International Star of Stage, Screen & Fashion Padrica Mendez, Recognizing Her Contributions to the Arts, Education, & the Preservation of Jax's History (Jimenez) (Introduced by CM Johnson, Peluso, Gay, & Pittman) (Co-Sponsor CM Amaro)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

35. [2025-0200](#) RESO Commending Jasmine Daricaud for Her Heroic Actions in Assisting Victims of a Traffic Accident & JSO Officer Malik Daricaud for His Support in Securing Emergency Assistance (Jimenez) (Introduced by CMs Amaro, Carlucci, White, Salem, Carrico, Miller, Lahnen, Pittman, Howland, & Gaffney, Jr.) (Co-Sponsors CMs Clark-Murray & Freeman)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

36. [2025-0201](#) RESO Commemorating the Life & Decades of Service of Reverend William "Bill" Kelly & Expressing the City Council's Condolences Upon His Passing (Clements) (Introduced by CMs Peluso & Diamond) (Co-Sponsors CMs Johnson, Boylan & Amaro)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

37. [2025-0202](#) RESO Recognizing the Week of April 6-12, 2025, as National Library Week in Jacksonville (Hampsey) (Introduced by CMs Johnson, Peluso, Pittman, Gaffney, Jr. & Boylan) (Co-Sponsor CM Clark-Murray)  
3/11/25 CO Introduced: R  
3/17/25 R Approve 7-0

**APPROVE**

**Aye:** 7 - Howland, Freeman, Boylan, Carlucci, Gay, Johnson and Miller

---

38. [2025-0203](#) RESO Conf the Mayor's Appt of Tricia Ridgway-Kapustka, a Duval County Resident, to the Renew Arlington CRA Advisory Brd, Replacing Cantrece Jones, as a Category 4 Marketing, Public Relations, or Advertising Profession Rep Pursuant to Sec 53.102 (Membership; Appointment & Removal; Terms of Office), Pt 1 (Renew Arlington CRA Advisory Board), Ch 53 (CRA Advisory Boards), Ord Code, for a 1st Full Term to Exp on 12/31/27 (Wilson) (Req of Mayor) (Co-Sponsors CMs Amaro & Miller)  
3/11/25 CO Introduced: R  
3/17/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

39. [2025-0204](#) RESO Conf the Mayor's Appt of Suzanne Jenkins, a Duval County Resident, as an Alternate Member to the Planning Commission, Filling a Seat Formerly Held by Nicole Padgett, Pursuant to Sec 30.201 (Establishment; Membership), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, for a 1st Full Term to Exp on 9/30/27 (Wilson) (Req of Mayor) (Co-Sponsors CMs Clark-Murray & Amaro)  
3/11/25 CO Introduced: R  
3/17/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

40. [2025-0205](#) RESO Conf the Mayor's Appt of Dorothy Gillette, a Duval County Resident, to the Planning Commission, Representing Duval County At-Large, Filling a Seat Formerly Held by Charles Garrison, Pursuant to Sec 30.201 (Establishment; Membership), Pt 2 (Planning Commission), Ch 30 (Planning & Development Department), Ord Code, for a Partial Term to Exp on 10/1/27 (Wilson) (Req of Mayor)  
3/11/25 CO Introduced: R  
3/17/25 R Read 2nd & Rerefer

**READ 2ND & REREFER**

41. [2025-0206](#) ORD Approp \$7,980,286 (Recaptured in FY 23-24 to the General Fund/General Service District) of Gen Fund/General Service District Fund Balance to Cure the Negative Cash Balances in Subfunds & Prov \$3,000,000 to UNF for Esports Prog Arena & \$2,000,000 Each for Renovation of 2 Fire Stations & \$692,823 for the Construction of a Firefighter PPE Wash Facility, Pursuant to Sec 11.7 of Ord 2023-504-E; Amend the 25-29 5-Yr CIP Appvd by Ord 2024-505-E to Reflect this Approp of Funds for Fire Station Renovations & Wash Facility; Waiving Sec 118.107 (Nonprofits to Receive Funding Through a Competitive Evaluated Award Process), Pt 1 16 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract with UNF for the Esports Prog Arena; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver on Behalf of the City an Agrmt btwn the City & UNF for the Esports Prog Arena; Prov for Carryover of Funds to FY 25-26; Prov for Oversight of UNF Agrmt by the Grants & Contract Compliance Div of the Finance Dept (Reingold) (Req of Mayor) (Co-Sponsors CMs Lahnen & Johnson)  
3/11/25 CO Introduced: NCSPHS, R, F  
3/17/25 NCSPHS Read 2nd & Rerefer  
3/17/25 R Read 2nd & Rerefer  
3/18/25 F Read 2nd & Rerefer  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

#### **READ 2ND & REREFER**

42. [2025-0207](#) ORD Deapprop \$1,704,017 from Gen Fund Operating Transfers Out, Including \$1,028,251 to the Solid Waste Disposal Fund & \$675,766 to the City Venues Fund & Recognizing \$675,766 in Add'l Revenue Received in the City Venues Fund; Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute a 1st Amdt to Contract btwn City & Meridian Waste Florida, LLC, for Residential Curbside Solid Waste & Recyclables Collection & Transportation Svcs (Service Area II); Rescinding Ord 2024-800-E; Prov for City Oversight by the Solid Waste Div of the Office of Admin Svcs; Req 1 Cycle Emergency Passage (Staffopoulos) (Introduced by CM White)  
3/11/25 CO Introduced: NCSPHS, R, F, TEU  
3/17/25 NCSPHS Emergency/Amend/Approve 6-0  
3/17/25 R Emergency/Amend/Approve 7-1 (Carlucci)  
3/18/25 F Emergency/Amend/Approve 6-0  
3/18/25 TEU Emergency/Amend/Approve 6-0  
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 3/25/25

#### **EMERGENCY/AMEND/APPROVE**

- Aye:** 7 - Howland, Freeman, Boylan, Gay, Johnson, Miller and White  
**Nay:** 1 - Carlucci

Mr. Peterson explained the emergency. The emergency passed via a voice vote. Mr. Peterson explained the NCSPHS amendment.

Chair Howland referenced a discussion from the NCSPHS meeting and asked Mr. Fackler to clarify whether the council could amend the executive bill under consideration. He noted that the previous Meridian bill was ruled non-compliant with the charter due to legislative action on an executive function and asked whether amending this bill would be considered an overreach of legislative authority.

Mr. Fackler responded that the line between executive and legislative powers in this case was unclear. He noted that the council frequently amends contracts, which are then signed off by the mayor. In this instance, as long as the mayor's administration agrees to the amendment, it should proceed without issue. However, if the mayor objects, complications could arise.

Chair Howland then asked if changing the rate in the amendment would present a problem. Mr. Fackler stated that, in his opinion, altering material terms of the contract without the mayor's approval could raise separation of powers concerns.

Chair Howland clarified that the issue would arise only if the mayor chose to contest it. Mr. Fackler agreed, adding that if the mayor opposed the amendment and the council withheld funding in response, it would reinforce the importance of cooperation between the two branches of government. The amendment passed via a voice vote.

Council President White thanked Meridian and the mayor's office for their collaboration over the past few weeks to finalize the bill. He noted that the adjustments made have led to broad satisfaction, with the changes improving upon the previously approved version. He expressed appreciation to both parties for their efforts and placed his gratitude on the record.

Council Member Freeman extended his thanks to the NCSPHS Committee, acknowledging their extensive work in refining the legislation. He commended the committee chair for facilitating thorough discussions and debates, which contributed to the bill's smooth progression.

Chair Howland stated his intention to support the bill but noted that he reserved the right to reconsider his vote before the full council meeting. He expressed concern about extending the contract by six years, arguing that increased competition could better serve taxpayers by incorporating advancements in technology or cost-saving measures. He pointed out that this extension would result in a cumulative nine-year commitment before the contract could be re-competed, which was not Meridian's original intent in December. Chair Howland referenced Council Member Diamond's stance that long-term contracts should be phased out in favor of more frequent competitive bidding for taxpayer savings. He indicated that he would conduct further research and discussions with Meridian before finalizing his position for the council vote

**• A one cycle emergency has been requested in order to allow Meridian to continue providing solid waste services pursuant to the mutually agreeable terms proposed in this bill**

Council Member Gay informed the committee that FWC is moving to open Pumpkin Hill Preserve Creek for shrimping, sparking strong opposition from local sports fishermen. As Chair of the Waterways Committee, he has sent a letter to the commission and plans to introduce an emergency resolution at the next council meeting, urging FWC to consult with the city before making such decisions.

Chair Howland acknowledged precedent for such action, referencing a similar resolution two years ago regarding NOAA's right whale speed restrictions. He indicated that the resolution is likely to receive strong support from both the committee and the full council.

#### Public Comment

Denise Scott- in opposition of 2025-0147

Elizabeth Flippelli- in support of 2024-851

Gerri Woodham- in support of 2024-851

Sean Granat- in opposition Resolution 2025-081

Dylan Reingold- in opposition of Resolution 2025-081

Catherine Del Re- in support of 2024-851

Larry Henderson- spoke on creating a Northside Development Review Board.

Risa Grant- in support of 2024-851

Blake Harper- in support of Resolution 2025-081

Charles Barr- in support of 2024-851

Carel and Roxi Russell- in support of 2024-851

**NOTE: The next regular meeting will be held Monday, March 31, 2025.**

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

**Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.**

Minutes: Nayeli Jimenez- Council Research Division

njimenez1@coj.net 904-255-5140

Posted 03/21/2025 5:00 PM