

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



JEFFREY R. CLEMENTS
Chief of Research
(904) 255-5137

117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
FAX (904) 255-5229

Bill Type and Number: Ordinance 2020-505

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 28, 2020

Committee(s) of Reference: F

Date of Analysis: July 30, 2020

Type of Action: Adoption of 2020-24 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

Bill Summary: The bill adopts the 2021-25 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY20/21. The bill acknowledges compliance with the Budget Code’s capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY20-21. It declares the City’s intent to advance internally available funds for projects and to reimburse itself for all or a portion of those expenses via future borrowing. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

Background Information: The CIP proposes spending \$209,549,749 million in FY20-21 on “general capital improvement projects”, with \$176.1 million being borrowed funds. The largest projects are \$20 million for UF Health capital improvements, \$10.3 million for ADA sidewalks and curb ramps, \$12 million for roadway resurfacing, \$13.5 million for McCoy’s Creek Channel Improvements and \$7.5 million each for new Fire Station 64 and Station 75 construction.

The CIP proposes \$10,725,188 in stormwater projects in FY20-21 funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$3.57 million to the Dunn/Caney (Sapp Road) wet detention project. For solid waste projects it also proposes \$14,126,323 for continuation of the Trail Ridge Landfill expansion project and \$4.5 million for environmental compliance countywide, both using borrowed funds.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$732,256,356 from FY20 through FY24, with \$545,003,560 (74%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$51,408,162 million funded without any borrowing. The 5-year CIP for solid waste projects includes a total \$43,634,333 for 3 projects – Trail Ridge Landfill expansion, environmental compliance citywide and the landfill leachate evaporator system – all paid by borrowing.

Policy Impact Area: Capital improvement budgeting

Fiscal Impact: The City's total CIP projects cost for FY21-25 (General Fund, stormwater, solid waste) is \$238,901,650. The total project value for the 5-year CIP is \$939,892,952.

Analyst: Clements