

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes

Monday, February 2, 2026

9:30 AM

**Council Chamber,
1st Floor, City Hall**

Neighborhoods, Community Services, Public Health and Safety Committee

Mike Gay, Chair

Randy White, Vice Chair - Excused

Ken Amaro

Chris Miller

Ron Salem

Michael Boylan

Tyrone Clark-Murray

Legislative Assistant: Vanessa Galan

Council Auditor's Office: Phillip Peterson, Asst. Council Auditor

Council Research: Brandon Russell

Office of General Counsel: Mary Staffopoulos, Deputy

Administration: Bill Delaney

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

Meeting Convened: 9:30 AM

Meeting Adjourned: 12:20 PM

Present: 6 - Mike Gay, Ron Salem, Chris Miller, Ken Amaro, Michael Boylan and Tyrone Clark-Murray

Excused: 1 - Randy White

Attendance:

CVP Howland - Visiting

CM M. Carlucci - 2026-36

CM Peluso - 2026-36

Item/File No.	Title History
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|-----------|----------------------------------|--|
| 1. | <u>2024-0966</u> | ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)
11/26/24 CO Introduced: NCSPHS, R, F
12/2/24 NCSPHS Read 2nd & Rerefer
12/2/24 R Read 2nd & Rerefer
12/3/24 F Read 2nd & Rerefer
12/10/24 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24 |
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DEFER

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| 2. | <u>2025-0361</u> | ORD Concerning Retiree Adjustment Payments; Incorporating Recitals; Auth a Retired Employee Adjustment Payment to Retirees & Beneficiaries of the Correctional Officers, General Employees & Police & Fire Pension Funds of the City; Prov for Funding from Pension Liability Surtax; Requiring Certification of Eligibility by the Administrator of the General Employees' Pension Plan & Executive Director of the Police & Fire Pension Plan; Prov for Timing of Payments (Reingold) (Introduced by CM White) (Co-Sponsors CMs Johnson, Gay, Carlucci, Amaro, Gaffney, Jr., Carrico, Peluso & Pittman)
5/13/25 CO Introduced: NCSPHS, F
5/19/25 NCSPHS Read 2nd & Rerefer
5/20/25 F Read 2nd & Rerefer
5/27/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/27/25 |
|-----------|----------------------------------|--|

DEFER

3. [2025-0900](#) ORD Approp \$2,480,034.00 from the Gen Fund Operating Fund - Interfund Transfer in Acct, Representing Returned Funding Related to Termination of the JIA CRA Pursuant to Ord 2023-496-E, Including (1) \$850,000.00 to JFRD for Thermal Imaging Cameras & Bail Out Kits, (2) \$400,000 to the Litter Campaign - Misc Svcs & Charges Acct for Costs Related to an Anti-Litter Campaign, (3) \$200,000.00 to Provide City Grant Funding to United Way of Northeast Florida, Inc. (UWNEF) for the State of Jax Initiative Including a Comp Community Data Platform as Described Herein, & (4) \$1,030,034 to the Budget Stabilization Reserve Contingency Acct; Invoking the Exemption in Sec 126.108(g) (Exemptions from Competitive Solicitation), Pt 1 (General Regulations; Ethics & Transparency in Public Contracting), Ch 126 (Procurement Code), Ord Code, to Allow for a Direct Contract with UWNEF for the Prog; Waiving Sec 118.107 (Nonprofits to Receive Funding through a Competitive Evaluated Award Process), Pt 1 (General Provisions), Ch 118 (City Grants), Ord Code, to Allow for a Direct Contract with UWNEF; Apv, & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver on Behalf of the City an Agrmt btwn the City & UWNEF for the Prog; Prov for Oversight by the Grants & Contract Compliance Div of the Finance Dept; Prov for Carryover to FY 26-27 (B.T. 26-023) (Dillard) (Req of Mayor)
12/9/25 CO Introduced: NCSPHS, R, F
1/5/26 NCSPHS Read 2nd & Rerefer
1/5/26 R Read 2nd & Rerefer
1/6/26 F Read 2nd & Rerefer
1/13/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Amend/Approve 6-0
2/2/26 R Amend/Approve 6-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/13/26

AMEND/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

Chair Gay proposed an amendment to redirect the \$200,000 appropriated to United Way of Northeast Florida and the \$1,030,034 appropriated to the Budget Stabilization Reserve Contingency Account to the CIP project at the Yellow Bluff Road and Starratt Road intersection. CM Salem moved the amendment, and it was seconded.

CM Amaro concurred with CM Salem. He then asked how significant this injection of funds would be for the project. Chair Gay said the Public Works department lowered the project threshold to \$8 million and that \$5 million was already committed; this action would bring the project's funding to nearly \$6 million.

CM Clark-Murray requested the Administration's input, as it was their bill. Bill Delaney from the Administration said they supported the United Way project and that the Council should do so as well. He said the redirection of the \$200,000 would be unfortunate but conceded that it was the Council's prerogative. He noted that the diversion of funds would not fully fund the CIP project but would bring it closer to completion. He added that it was the Council's right to determine whether the money should go to reserves or to fund the project, and that they were always in favor of funds going to public works projects. CM Clark-Murray said she has long had issues with the CRA ending and agreed that the funds should remain in that area. She expressed support for the amendment.

CM Miller said he would normally prefer to apply the funds to the impending deficit but noted that the funds came from a CRA and should be spent in the same area. He expressed support for the amendment.

The amendment was approved unanimously.

Mary Staffopoulos said that only items 1 and 5 of the technical amendment would apply with the passage of the Gay Amendment. The technical amendment was moved and seconded. Phillip Peterson explained the technical amendment. It was approved unanimously, and the amendments were rolled up.

CM Salem said he had received positive feedback on the litter campaign and would support the bill. He then asked for an explanation of the \$850,000 and why it was not part of the budget. Chief Golden of JFRD explained that the cameras and bail-out kits were used by field personnel. He said the cameras allow them to identify heat sources or downed people in buildings, and the kits allow personnel to exit through a window if a fire overtakes them. He said they were not part of the budget process because they wanted to be strategic about replacing the equipment, and that this appropriation enabled them to replace everything at once.

CM Amaro concurred with CM Salem's praise of the litter campaign, adding that it was one of the most aggressive efforts to tackle blight that he has seen. He expressed support for the bill.

CM Miller also concurred with CMs Salem and Amaro's praise of the litter campaign. He also expressed support for purchasing new equipment for JFRD.

CM Peluso also expressed support and asked about the City's ability to mitigate blight on state- and federally owned properties. Ms. Sickler from Public Works said they had contracts with FDOT that cover certain parts of their rights-of-way. She said they renegotiated contracts with FDOT to clarify

responsibility for those portions of land but noted that they had not expanded into additional areas. She said that if further discussion were desired, it would need to be handled at the state level.

Chair Gay also expressed his support for the litter campaign.

AMENDMENT

- 1. Clarify funding source is JIA CRA Investment Pool Earnings**
- 2. Revise appropriation to remove \$200,000 for United Way and \$1,030,034 for the Budget Stabilization Reserve and include appropriation of \$1,230,034 for the Starratt Rd./Yellow Bluff Rd. Intersection Improvements CIP project**
- 3. Include CIP amendment language**
- 4. Attach Revised Exhibit 1 (BT) to reflect the revised appropriation**
- 5. Attach CIP project information sheet as a new exhibit**
- 6. Correct scrivener's errors**

- **Appropriates \$2,480,034 from JIA CRA investment pool earnings for the following purposes:**
 - **\$850,000 to JFRD for purchase of thermal imaging cameras and bail out kits**
 - **\$400,000 for costs related to the City's anti-litter campaign**
 - **\$200,000 to the United Way of Northeast Florida for the State of Jax initiative**
 - **\$1,030,034 to the budget stabilization contingency account**
- **Waives Sec. 118.107 (Nonprofits to receive funding through a competitive evaluated award process; waiver and disclosures) in order to authorize a direct contract with the United Way of Northeast Florida, Inc. for the State of Jax initiative**
- **Authorizes carryover of funding through FY 26/27 for all initiatives, including the Budget Stabilization Reserve**

4. [2026-0004](#) ORD-MC Creating a New Sec 111.106 (Parks, Recreation & Community Services Events Special Revenue Fund), Pt 1 (Parks, Recreation, Culture & Entertainment), Ch 111 (Special Revenue & Trust Accounts), Ord Code, to Create a New Special Rev Fund to Defray Costs of Events Sponsored or Co-Sponsored by the Parks, Recreation & Community Svcs Dept (Dillard) (Introduced by CM Amaro)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Amend/Approve 6-0
2/2/26 R Amend/Approve 6-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

AMEND/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

CM Salem asked whether this bill includes a similar requirement that appropriations above \$100,000 come before the Council, and whether it would be permissible to introduce an amendment to effectuate that requirement. Mr. Joseph from the Parks Department said he was amenable to that. The amendment requiring Council approval for appropriations exceeding \$100,000 from the proposed fund was moved and seconded. It was approved unanimously.

AMENDMENT

1. Include provision that any expenditure in excess of \$100,000 shall require prior Council approval

2. Correct scrivener's error

- **Creates a new Code Sec. 111.106 to establish a new Parks, Recreation and Community Services Events Special Revenue Fund**
- **All non-governmental funding received by the City in connection with events, functions and activities sponsored or co-sponsored by the Parks, Recreation and Community Services Department will be deposited in the Fund and used to defray the costs and expenses of such events, functions and activities**
- **The Fund will be self-appropriating and will not lapse at the close of the fiscal year**
- **A report of receipts and disbursements will be provided to the Council annually by June 30**

5. [2026-0005](#) ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; Estab an Honorary Street Desig & Associated Roadway Markers for Cedric Burrell; Estab an Honorary Street Desig on 16th St E Extending btwn Main St & Hubbard St in Council Dist. 7 for Cedric Burrell; Prov for the Installation of 2 Honorary Roadway Markers to Be Located in Appropriate Locations on the Desig Road in Council Dist. 7; Waiving the Requirement of Subsec 745.105(i)(2), Ord Code, that the Honoree to Be Deceased for at Least 5 Yrs; Waiving the Requirement of Subsec 745.105(i)(3), Ord Code, that the Honoree Reside in the Community within 5 Miles of the Street Being Desig for at Least 10 Yrs; Directing the Legislative Svcs Div to Forward a Copy of this Ord, Once Enacted, to the Public Works Dept, Traffic Engineering & Addressing Divs, for Processing, Implementation & Coordination with the Applicant & Other Affected Agencies & Orgs (Pollock) (Introduced by CM Peluso)(Co-Sponsor CM Pittman)
1/13/26 CO Introduced: NCSPHS, R, TEU
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 TEU Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/3/26 TEU PH Cont'd 4/7/26
TEU PH Pursuant to Sec 336.10, F.S. - 2/3/26
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

DEFER

6. [2026-0031](#) ORD Approp \$25,141,851.11 from the Self Insurance Fund - Transfer from Retained Earnings Acct to the Downtown Economic Dev Fund Shipyards/Iguana Completion Grant 2022-871 - Misc Grants & Aids Acct, to Partially Fund the Completion Grant Previously Authorized by Ord 2022-871-E, as Amended by Ord 2025-815-E, for Dev of a Luxury Hotel & Office Bldg Improvements on the Northbank Riverwalk in Downtown (Staffopoulos) (Introduced by CMs J. Carlucci, Lahnen, Amaro, Arias, Howland, Johnson, Salem, Carrico & Carlucci) (Co-Sponsors CMs Clark-Murray & Miller)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Amend/Approve 6-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26

AMEND/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Salem said he would introduce a bill to transfer funds from the Budget Stabilization fund to pay the remaining balance of the completion grant.

CM Clark-Murray asked what using the funds specified in the bill for the project would accomplish that the originally proposed funding source would not. Mr. Peterson said the City did not initially specify how the completion grant would be paid. He said that using these funds would reduce the amount needed in the next fiscal year when the project is expected to be completed. CM Clark-Murray requested to be added as a co-sponsor.

CM Miller also requested to be added as a co-sponsor.

AMENDMENT

Include waiver of Code Sec. 128.311 (Dividends) to authorize the expenditure of retained earnings on the completion grant instead of returning the funds to plan participants

7. [2026-0032](#) ORD Auth the Mayor to Apply to the FL Inland Navigation Dist (FIND) for 2026 Grants to Undertake Specified Waterways-Related Projs; Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver All Grant Agrmts btwn the City & FIND, as Well as All Docs Related to Such Grants; Acknowledging Willingness to Meet Funding Requirements; Prov for City Oversight by the Dept of Parks, Recreation & Community Svcs (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F, JWC
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Approve 5-0
2/3/26 F Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

APPROVE

Aye: 5 - Gay, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

CM Amaro asked about the impact of downtown dredging on USS Orleck. Mr. Burket from the Parks Department said that the dredging would not include the area where the Orleck was stationed. He said that dredging would focus on public boat ramps, docking facilities, and the mouth of the Arlington River.

2026 Proposed FIND Grant Projects:

- **Downtown Dredging (Construction) - \$1,525,000 Grant / \$1,830,000 City**
- **Sisters Creek Dock Extension/Bathhouse (Construction) - \$1,250,000 Grant / \$1,500,000 City**
- **T. K. Stokes Boat Ramp Bulkhead (Design) - \$125,000 Grant / \$150,000 City**

8. [2026-0033](#) ORD Approp \$2,096,681.71, Including \$1,110,573.00 from the Countywide Traffic Signalization - Fiber Optic Proj, \$700,000.00 from the Countywide Intersection Improvements Proj, & \$286,108.71 from the Countywide Rdwy Sign Stripe & Signal Proj, to Various Projs Including: (1) \$150,325.50 to the Monument Rd Pedestrian Crossing Proj; (2) \$135,783.21 to the St. Johns Bluff Rd & Lost Pine Dr Signalized U-Turn Proj; (3) \$350,000.00 to the Golfair Blvd & APR Academy Pedestrian Crossing Proj; (4) \$350,000.00 to the Overhead Pedestrian Signal - Soutel Dr at Morris Manor Proj; (5) \$634,863.00 to the Fort Caroline Rd Fiber Optic Proj; & (6) \$475,710.00 to the St. Augustine Rd Fiber Optic Proj; Amend the 26-30 5-Yr CIP Appvd by Ord 2025-505-E to Reflect this Approp of Funds to the Proj (B.T. 26-029) (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, TEU, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 TEU Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Amend/Approve 5-0
2/3/26 TEU Amend/Approve 7-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

AMEND/APPROVE

Aye: 5 - Gay, Salem, Miller, Amaro and Boylan

Excused: 1 - White

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Miller asked about the impact on projects that received reduced funding as a result of this appropriation. Mr. Peterson said they budget large dollar amounts for CIP projects so Public Works can work through them, but noted that they must obtain Council approval for projects exceeding \$100,000. He said this bill was part of the standard process of reallocating funds from generic CIP projects to fund specific projects. CM Miller clarified his question and asked whether the movement of funds from the various accounts would delay other projects or was due to over-budgeting. Mr. LeDew from the Traffic Engineering Division said that the projects being reduced serve as pots of money not tied to a specific project. He said few projects cost under \$100,000, which is why the bill was introduced. CM Miller asked how the appropriation impacted their ability to complete existing projects or start new ones. Ms. Sickler said the pots of money were intended for these projects. CM Miller asked how much money remained in the accounts. Ms. Sickler said she would provide him with the account balances.

AMENDMENT

Attach Revised Exhibit 2 (CIP) to correct appropriation and prior funding amounts

- **Projects Being Reduced**

- **Traffic Signalization – Fiber Optic (\$1,110,573)**
- **Roadway Sign Stripe and Signal (\$286,109)**
- **Countywide Intersection Improvements (\$700,000)**

- **Projects Being Increased**

- **Monument Rd. Pedestrian Crossing (\$150,326)**
- **St. Johns Bluff/Lost Pine Dr. Signalized U-Turn (\$135,783)**

- **New Projects Being Created**

- **Golfair Blvd. & APR Academy Pedestrian Crossing (\$350,000)**
- **Overhead Pedestrian Signal – Soutel Drive at Morris Manor (\$350,000)**
- **Fort Caroline Road Fiber Optic (\$634,863)**
- **St. Augustine Road Fiber Optic (\$475,710)**

9. [2026-0034](#) ORD Approp \$15,790.00 from the Community Svcs Grants - Volunteer Expenses Acct to Purchase F&B for Special Events & Activities Related to Training & Volunteer Recognitions for (1) the Respite for Elders in Everyday Families (RELIEF) Prog (\$6,590.00), (2) the Foster Grandparents Prog (\$2,000.00), & (3) the Senior Companion Prog (\$7,200.00); Amend Ord 2024-504-E, the FY 24-25 Budget, by Amend Revised Attachment a to Auth Expenditure of these Funds on F&B for Special Events & Activities (B.T. 26-032) (Dillard) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Approve 6-0
2/3/26 F Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

- **Applicable grants commenced 7/1/25**

- **Funds will be used to purchase food and beverage items for recognition/training associated with the Senior Companion, Foster Grandparent, and RELIEF programs**

10. [2026-0036](#) ORD-MC Estab an Eastside Community Grants Prog; Creating a New Pt 9 (Eastside Community Grants Program), Ch 118 (City Grants), Ord Code, to Create a New Grants Prog Pursuant to which Funds Designated for Progs, Svcs, & Initiatives for Affordable Housing, Workforce Housing, Economic Dev & Mitigation of Homelessness in the Eastside, as Defined in the Supplemental Jax Stadium Community Benefits Agrmt Appvd & Authd by Ord 2024-905-E, May Be Disbursed to Qualified Orgs; Prov for Oversight & Admin of the Eastside Community Grants Prog by Historic Eastside CBA Organization, Inc. As Described Herein; Prov for Severability; Prov for Codification Instructions (Staffopoulos) (Introduced by Community Benefits Agreement 2.0 (CMs Arias, Salem, Amaro, J. Carlucci, Clark-Murray & Peluso))(Co-Sponsor CM Pittman) 1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Substitute/Approve 6-0
2/2/26 R Substitute/Approve 6-0
2/3/26 F Substitute/Approve 5-1 (Diamond)
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

SUBSTITUTE/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

CM Salem moved the technical substitute. Ms. Staffopoulos said that if CM Salem's substitute were approved, it would remove the need to act on the technical substitute. CM Salem instead moved his substitute, which was seconded. Ms. Staffopoulos explained that the bill filed by the Special Committee would establish an external model where oversight and administration of the Eastside Community Grants program would be handled by an independent 501(c)(3) organization. She said the Salem Substitute proposed an internal model fashioned after the Public Service Grants and Opioid Grants process, where the City would oversee and administer the program. She provided an overview of the bill and the changes that would result from adopting the Salem Substitute.

CM Salem summarized the Opioid Grants program and said it should serve as the model for the Eastside Community Grants program. He said he considered the Inspector General's concerns and the auditors' concerns when deciding how to proceed with the bill. He said much of the substitute is very similar to the original bill, with the main difference being City control of the dollars. He said the program would report to the Mayor's Office but was flexible with that component of the substitute. Responding to inquiries about the time required to get the program operational, CM Salem provided a timeline for establishing the Opioid Grants program, which was completed in a few months.

CM Salem invited Mr. Lascell, Inspector General, to provide input on the bill and the substitute. He said that, as written, the program had attributes similar to programs that placed city dollars with nonprofits beyond City control. He said those instances often prompted his office to investigate waste, fraud, and abuse, and he saw potential for similar issues in the current bill. He said he would like to see more City control and saw the substitute as a more comprehensive attempt to control the funding.

Mr. Peterson then provided input. He concurred with Mr. Lascell that there is less risk when funds remain with the City. He added that it becomes difficult to track dollars when they leave the City, and that would be the case if the City had only a contract with the 501(c)(3) and not with each award recipient. He said that, under the Opioid model, the City would have a contract with each recipient, enabling greater oversight and control.

Mr. Delaney said the Administration had not reviewed the substitute but opposed certain aspects, including the grant officer reporting to the Mayor. He said the Administration prefers the model chosen by the Special Committee. He added that each was a good model and that the Administration's original proposal was most like the Opioid model. He said that, after much deliberation in the Special Committee and public meetings, the Cultural Council model was selected. He cautioned against prolonging the discussion any longer.

CM Amaro said it was frustrating to go through the Special Committee process only to have changes made at the last minute. He asked who would hire the employee to run this grant program and what their compensation would be. CM Salem said they would first need to decide where to house the position if not in the Mayor's office; he suggested Grants and Compliance. He anticipated needing 1-1.5 employees to operate the program effectively. He said that to recruit the right people, they would need to offer benefits. Ms. Staffopoulos confirmed that they would be City employees and would receive benefits. She said the number of employees needed would have to be determined after deciding where the positions would be housed. She also said that there may need to be an increase to the employee cap or funding for additional employees, which would come before the Council. She also said that if internal infrastructure is in place and staffing is already available, then existing positions may take on those new

functions.

CM Boylan asked whether the Special Committee's proposed structure could address the Inspector General's concerns. Ms. Staffopoulos said it could be addressed to a limited extent. She recalled that the Inspector General raised the absence of any reference to the Inspector General's role or investigative authority in the proposed model. She suggested they could include such language through an amendment. She reiterated that under the proposed model, the City would not have contracts with each grant recipient and thus would have limited ability to audit or recapture funds. CM Boylan then asked whether there would be opportunities for Council oversight during the appropriation process. Ms. Staffopoulos said there would be, but noted the issue stems from grants awarded through reimbursement by an outside entity that may not have the same level of oversight as the City. CM Boylan asked if the Council Auditor's Office provided oversight of the Cultural Council. Mr. Peterson confirmed that it was true and specified that they monitor the contract with the Cultural Council and that the Cultural Council monitors the contracts with grant recipients. He added that the Cultural Council provides reports to the Auditor's Office and that its administration and oversight of grants are by-the-book, given its years of experience. CM Boylan then asked whether the Jaguars preferred either model. Ms. Staffopoulos said that only City dollars are implicated in this program.

CM Salem, responding to Mr. Delaney, stated that in June 2023, he requested that a contract be drafted within 60 days, but did not receive it within that timeframe. He said that, because of this, he decided to proceed with the stadium agreement separately and allow the next Council President to craft the CBA. He added that there had always been two bills throughout the process. He then said he had spoken with the Jaguars about the differences between the bills and that they would need to express their opinions. He then suggested collaboration with Madelaine Zarou, who manages the Opioid Grants program, to expedite the process.

CM Peluso said he was not completely opposed to the Opioid model but wanted another community meeting to discuss the substitute. He noted that this was a significant last-minute change and provided the amendments he would like to see in the bill. He said he would like multiple grant cycles each year, dedicated personnel to administer the program, the ability for City departments to apply to administer programs, a minimum grant amount of \$25,000, staff that includes grant navigators to assist nonprofits, and location and working hours that ensure public participation.

CM M. Carlucci agreed with adopting the Opioid model, though he saw the advantages of both. He said he had two amendments to expedite the process, noting that too much time had passed and dollars needed to be invested in the community.

CVP Howland said he preferred the Opioid model and asked if the Salem Substitute changed the Grants Committee's composition. Ms. Staffopoulos said it retained the composition. She added that the Special Committee provided that no more than three individuals could come from any one neighborhood, but because there are three appointing authorities, the strong majority of which come from the Council and the Mayor, no more than two appointees from each appointing body could come from the same neighborhood. She said coordination between the Mayor and the Council would be needed to ensure they do not exceed the limit of three board members from a single neighborhood. CVP Howland noted concerns about the speed of implementation and asked whether they could incorporate an employee cap increase into the model to allow hiring to begin. Ms. Staffopoulos suggested determining who would

oversee the program and then deferring to the administration to determine their capacity for additional staff. Mr. Peterson said \$4 million was approved in the budget that could be used for staff. He said that once the Mayor's office determines how many staff they need, they would introduce legislation to increase the employee cap and appropriate funds for those staff.

CM Clark-Murray said that if they had listened to CM Salem during the Special Committee's deliberations, they would have saved time, and said she also supported the substitute because it reflected community sentiment. She said that she was also concerned about having the ability to monitor the funds. She suggested housing personnel in the Grants and Compliance Department.

CM Amaro said the Special Committee exercised due diligence to ensure tax dollars were protected, and that the Inspector General indicated they did not go far enough. He also noted that several community members expressed diverse views throughout the process. He said the Opioid Grants timeline provided by CM Salem was not a bad period of time but expressed concern that the changes being discussed now may prolong the bill's passage.

Mr. Delaney said the provision placing staff members in the Mayor's Office was a no-go. He said Grants and Compliance would be a better fit for the role, as they have established policies and procedures, though they are currently at capacity and will need additional staff. He said the main goal was to get the dollars into the community.

CM Clark-Murray asked if selecting the Opioid model would further delay the process. Ms. Staffopoulos said it would be difficult to determine that, but to make the process more efficient, the Salem substitute includes provisions that address the current fiscal year, such as setting each funded category at 25 percent. She said that, with a 501(c)(3), it is not known how long it will take to hire staff and determine how to administer the program. Ultimately, she said she was unable to provide an answer. CM Clark-Murray said that it did not appear that using the Opioid model would lengthen the process.

The Salem Substitute was approved unanimously. Ms. Staffopoulos advised the Committee to consider any amendments offered.

CM M. Carlucci offered two amendments, which Ms. Staffopoulos explained. The first amendment would shift oversight to the Grants and Compliance Division in the Finance Department, in lieu of the Mayor's Office; it was moved and seconded. The amendment was approved unanimously.

Ms. Staffopoulos explained CM M. Carlucci's second amendment, which would add language that establishes a goal to have one board member who has economic or workforce development experience; one board member who has workforce housing or affordable housing experience; and one board member who has experience pertaining to homelessness or mitigation and prevention of homelessness. She reiterated that this would be a goal, not a requirement, as it may be difficult to satisfy the neighborhood requirement and experiential requirements. CM M. Carlucci said these ideas came from Travis Williams and requested that he be given time to speak.

CM Salem said he agreed with the suggestion but asked whether the goals should be included in an amendment. Ms. Staffopoulos said if the Council wants to see appointing authorities identify people

with these qualifications, it would be appropriate to include in the legislation. She noted, however, that noting would preclude appointing authorities from considering the additional qualifications. CM Salem moved the amendment, and it was seconded.

CM Amaro asked if Section 118.904, line 25, accomplished the same thing. Ms. Staffopoulos said that portion of the legislation reflects an understanding of the community's needs. CM Amaro asked how the proposed amendment would impact the board's composition. Ms. Staffopoulos said the neighborhood requirements remained, which is why the M. Carlucci amendment was presented as a set of goals.

CM Clark-Murray asked if CM M. Carlucci's amendment was intended to have a certain number of subject matters on the board. CM M. Carlucci said it would be helpful to have at least three subject-matter experts but noted that it would be a good idea for Mr. Williams to speak to the amendment. CM Clark-Murray said the Opioid program's requirements specify subject-matter requirements for its board, but she was concerned that such a requirement here would conflict with the neighborhood requirements due to residents' lack of subject-matter expertise. She said it would be acceptable to add it as a goal to identify those experts. Ms. Staffopoulos said that that was her understanding of the intent of M. Carlucci's amendment and that it would be written that way. She clarified that the neighborhood requirement would still apply.

Mr. Williams said that the Opioid program had subject-matter requirements and pushed back against the assumption that subject-matter experts did not live in the area. He said it was important to have those experts at the table to ensure that the dollars do what they were intended to do.

CM Salem moved to call the question. The question was called by a 4-1 vote (Amaro, Gay, Miller, and Salem approved; Boylan opposed). The M. Carlucci amendment was approved unanimously.

CM Boylan, referencing page 13 of the draft legislation, moved an amendment requiring that requesting organizations have existed for two years in the program's initial year and for three years thereafter. He said this would align with the Public Service Grant program's eligibility criteria; it was seconded.

CM Salem raised a concern shared by CM Peluso during the Special Committee meeting that such requirements regarding years of operation would preclude many organizations from applying for grants. CM Boylan said that was the reason the requirement was set at two years for the initial year. CM Salem said he was okay with that, adding that he believed more experience made it more likely that organizations would succeed. The amendment passed unanimously.

CM Boylan moved a second amendment to modify the requirement that a requesting organization's appropriation request not exceed in the aggregate 50 percent of the organization's annual revenue averaged over the previous two fiscal years. His amendment would keep the 50 percent threshold for the program's initial year, and then 24 percent thereafter. The amendment was withdrawn for lack of a second.

CM Salem provided feedback on CM Peluso's list of recommended changes. He said that the recommendations to have multiple grant cycles, dedicated personnel, grant navigators, and location and work-hour requirements should all be determined by Grants and Compliance.

Regarding the creation of dedicated personnel, Ms. Staffopoulos said the City Council could not dictate job descriptions. Regarding the recommendation to allow City departments to apply to administer programs, she urged the council to be cognizant of the limitations on how CBA funds can be used. She also raised a concern about grant navigators, noting a potential conflict of interest given that the program was competitive.

Mr. Delaney also provided input on CM Peluso's recommendations. He noted that the request for additional grant cycles per year reflects the community's priorities and that the Administration will work to implement it. Regarding the recommendation for dedicated personnel, he said it would depend on identifying a specific person or bucket for the funds and how they must be spent. He said he believed the \$25,000 minimum award was included in every version of the legislation. He said the location and work hours would need to be determined later. He then said that getting something in spirit regarding grant navigators would align with what they've heard from the community.

CM Clark-Murray said it seemed that there was consensus on multiple grant cycles, and suggested adding language to reflect that. Mr. Peterson said there is an extensive grant process that starts with the committee making recommendations to the Council for allocation by percentage within the funded categories. He said they then make a recommendation to the Mayor on the dollar amount to include in the budget. Afterward, they would hold workshops, open applications, and then review them. He cautioned that multiple grant cycles may be challenging.

Chair Gay requested that the amendments be rolled up. CM Clark-Murray requested that the amendments be restated. Ms. Staffopoulos provided an overview of the amendments passed by the Committee. She added that the minimum amount of \$25,000 established by the Council was for direct appropriations and would not apply here since these were competitive grants.

Chair Gay asked if they needed to act on the technical substitute. Ms. Staffopoulos said they did not with passage of the Salem Substitute.

SUBSTITUTE

- 1. Adopts the "Opioid Model" for the Eastside Grants Program**
- 2. Provides for oversight by the Grants and Contract Compliance Division**
- 3. Provides for a goal of qualifications of Committee members with experience in:**
 - a. Economic Development/Workforce development**
 - b. Affordable housing/Workforce housing**
 - c. Mitigation of homelessness, heirs property, home repairs, tax relief, etc.**
- 4. Revises eligibility criteria to require a grant applicant to be in existence for at least two years for the first grant application cycle and for three years thereafter**

11. [2026-0038](#) ORD Auth a Position Funded by the Federal Home Investment Partnership (Home) Grant from the U.S. Dept of Housing & Urban Dev & Approp by 2025-388-E (R.C. 26-013) (Smith) (Req of Mayor)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Withdraw 6-0
2/3/26 F Withdraw 6-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

WITHDRAW

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

12. [2026-0039](#) ORD Approp \$94,000.00 in Grant Funding from the FL State Brd of Immigration Enforcement for the JSO Immigration Grant Prog; Prov for Oversight by the JSO (B.T. 26-028) (Smith) (Req of Sheriff)
1/13/26 CO Introduced: NCSPHS, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer
2/2/26 NCSPHS Amend/Approve 6-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 1/27/26

AMEND/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

CM Boylan asked for the rationale for the funding and for how proactive JSO is in enforcing immigration laws currently. Kevin Goff, Director of Corrections for JSO, stated that the state created the Board of Immigration Enforcement and allocated funding to support local law enforcement in enforcing federal immigration laws. He said the City was designated as a transportation unit in zone 7, meaning it was responsible for picking up detainees in Baker, Clay, Duval, Nassau, and St. Johns Counties. He said they receive a daily 6:00 PM notification from ICE of detainees in local jails who need to be transferred to the local ICE office.

CM Amaro asked whether this bill was related to 287(g). He said that it was and explained that if an undocumented immigrant gets arrested in Duval County on criminal charges, that person is turned over to ICE after the criminal charges are processed. He said this appropriation is used to help transport those people to ICE facilities.

AMENDMENT

Attach Revised Exhibit 1 (BT) to correct Activity code

- **Grant period of 10/1/25 – 6/30/26**
- **No City match required**

13. [2026-0040](#) ORD-MC Amend Sec 121.105 (Pensioner's Rights Upon Reemployment by City), Pt 1 (Police & Fire Pension Fund Administration), Ch 121 (Police & Firefighters Pension Plan), Ord Code, to Provide that Sworn Civil Process Server & Sheriff's Liaison Officer Retirees Shall Be Exempt from Certain Provisions Pertaining to Reemployment; Prov for Compliance with Sec 121.104 (Review of Proposed Legislation), Ord Code, Pertaining to Review & Comment from the Police & Fire Pension Fund Brd of Trustees, Completion of an Actuarial Report, & Request for Recommendations & Comment from the State Div of Retirement; Prov for Codification Instructions (MacGillis) (Req of Sheriff & CM Carrico)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO PH Read 2nd & Rerefer/ PH Addnt'l 2/10/26
2/2/26 NCSPHS Amend/Approve 6-0
2/2/26 R Amend/Approve 6-0
2/3/26 F Amend/Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 1/27/26 & 2/10/26

AMEND/APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT

- 1. Attach actuarial report as new exhibit**
- 2. Pg. 3, line 18: insert “Date” after “Effective”**

- **Adds sworn civil process server and Sheriff’s liaison officer positions to list of positions that can continue to receive Police and Fire Pension Fund retirement benefits while employed in a full-time, part-time, or temporary capacity**
- **The actuarial report shows no impact to the Police and Fire Pension Fund as a result of this change**

- 14. [2026-0042](#)** RESO Adopting the City Council’s 1-Yr Strategic Plan & Setting the Council’s Strategic Priority for the 26-27 FY; Req the Mayor Include \$10,019,591 in a Council Strategic Initiatives Contingency Acct in the 26-27 Final Annual Budget Proposal (Staffopoulos) (Introduced by the Finance Committee (CMs J. Carlucci, Howland, Arias, Diamond, Lahnen, Pittman, Salem & Carrico))(Co-Sponsors CMs Miller & Freeman)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO Read 2nd & Rerefer
2/2/26 NCSPHS Approve 6-0
2/2/26 R Approve 6-0
2/3/26 F Approve 6-0

APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

CM Miller asked to be added as a co-sponsor.

15. [2026-0043](#) RESO re the Supplemental Jacksonville Stadium CBA (the “Supplemental CBA”); Conf the City Council’s Intent that Each District Council Member Shall Be Solely Responsible, with Appropriate Guidance from the OGC, the Council Auditor’s Office, & Other Depts or Agencies with Whom the District Council Member May Consult, to Identify & Recommend Expenditure of those Funds Set Aside for Progs, Projs or Initiatives within their Respective Council District Pursuant to the Supplemental CBA (Staffopoulos) (Introduced by CM Clark-Murray)
1/13/26 CO Introduced: NCSPHS, R, F
1/20/26 NCSPHS Read 2nd & Rerefer
1/20/26 R Read 2nd & Rerefer
1/21/26 F Read 2nd & Rerefer
1/27/26 CO Read 2nd & Rerefer
2/2/26 NCSPHS Approve 6-0
2/2626 R Approve 6-0
2/3/26 F Approve 5-1 (Diamond)

APPROVE

Aye: 6 - Gay, Salem, Miller, Amaro, Boylan and Clark-Murray

Excused: 1 - White

CM Clark-Murray said the resolution was not only about her district but all City Council districts. She said the intention was for each Council Member to be solely responsible for identifying expenditures for the money set aside for each district in the CBA.

16. [2026-0063](#) ORD-MC Amend Sec 154.301 (Hours of Operation), Pt 3 (Hours of Sale), Ch 154 (Alcoholic Beverages), Ord Code, to Exclude Establishments Under Ch 154, Pt 5, Ord Code; Creating a New Pt 5 (Downtown Entertainment District), Ch 154, Ord Code, to Define a Downtown Entertainment Dist; Prov for Codification Instructions (Reingold) (Introduced by Arias)
1/27/26 CO Introduced: NCSPHS, R
2/2/26 NCSPHS Read 2nd & Rerefer
2/2/26 R Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 2/10/26

READ 2ND & REREFER

17. [2026-0065](#) ORD Reallocating \$2,000,000.00 in State Housing Initiative Partnership (SHIP) Grant Funds from the SHIP Owner-Occupied Rehab Prog to the SHIP Downpayment Assistance Prog & SHIP Single-Family Dev Prog; Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver Docs Related to the Approp (B.T. 26-036) (Smith) (Req of Mayor)
1/27/26 CO Introduced: NCSPHS, F
2/2/26 NCSPHS Read 2nd & Rerefer
2/3/26 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 2/10/26

READ 2ND & REREFER

18. [2026-0066](#) ORD Making Certain Findings, & Apv & Auth the Execution of an Amended & Restated Water Well Permitting Delegation Agrmt btwn the City & the St. Johns River Water Mgmt Dist; Prov for Oversight by the Office of Admin Svcs, Environmental Quality Div (Pollock) (Req of Mayor)
1/27/26 CO Introduced: NCSPHS, TEU
2/2/26 NCSPHS Read 2nd & Rerefer
2/3/26 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 2/10/26

READ 2ND & REREFER

19. [2026-0074](#) RESO Urging the FL Legislature Pass House Bill 981 & Senate Bill 1066, Also Known as the “Northeast Florida Rivers, Springs, & Community Investment Act,” to Address Restoration of the Ocklawaha River & Creation of Recreational & Economic Dev Opportunities in the Surrounding Counties; Directing Legislative Svcs to Transmit Copies of this Reso, Once Adopted, to the Members of the Duval County Legislative Delegation, the Senate President, the Speaker of the House, & the Governor of the State of FL; Req 1 Cycle Emergency Passage (Dame) (Introduced by CM Peluso) (Co-Sponsor CM Boylan)
1/27/26 CO Introduced: NCSPHS, R
2/2/26 NCSPHS Read 2nd & Rerefer
2/2/26 R Read 2nd & Rerefer

READ 2ND & REREFER

The emergency was moved and seconded. CM Salem said he was hesitant to vote without knowing the position of the local state legislative delegation. CM Boylan said CM Peluso confirmed that Representative Duggan supported the bill. He then explained that the House and Senate bill referenced in the resolution would establish a council to conduct exploratory work to identify what needs to be addressed. CM Salem asked who introduced the Senate bill; CM Boylan did not know.

CM Miller said he had similar concerns and noted that Governor DeSantis had concerns with the effort when it was proposed last year. He said the Governor does not support the effort again this year and would like to hear from the delegation before taking action. He said he saw the concerns on both sides of the issue.

CM Amaro said the resolution was discussed during the Jacksonville Waterways Commission meeting in December. He said the Commission did not formally vote on it, but it expressed support for the effort. He said the resolution expresses support for the House and Senate bills.

CM Boylan recommended voting down the emergency so that they could have time to get answers to their questions. The emergency failed 1-5 (Amaro approved; Boylan, Gay, Miller, Salem, and Clark-Murray opposed).

NOTE: The next regular meeting will be held Tuesday, February 17, 2026.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Public Comment:

Latavia Harris expressed support for the Opioid model for distributing Eastside CBA funds.

Dennis Sanchez expressed support for the Opioid model for distributing Eastside CBA funds.

Dawn Curling expressed support for the Opioid model for distributing Eastside CBA funds.

John Nooney commented on 2024-0966, 2025-0361, 2025-0900, 2026-0004, 2026-0031, 2026-0332, 2026-034, 2026-0042, 2026-0063, 2026-0066, and 2026-0074.

Robinson Telsa expressed support for the Opioid model for distributing Eastside CBA funds.

Leslie Jean-Bart expressed support for the Opioid model for distributing Eastside CBA funds.

Kim Pryor requested copies of documents pertaining to 2026-0036 and expressed support for the Opioid model for distributing Eastside CBA funds.

Travis Williams asked the City Council to lead and make a decision regarding the Eastside CBA.

Minutes: Brandon Russell, Council Research

brussell@coj.net, (904) 255-5137

Posted: 2/5/26, 2:40 p.m.