

City of Jacksonville

*117 W. Duval Street
Jacksonville, FL 32202*



Meeting Minutes

Tuesday, November 18, 2025

9:30 AM

**Council Chamber,
1st Floor, City Hall**

Transportation, Energy & Utilities Committee

Will Lahnen, Chair

Ju'Coby Pittman, Vice Chair

Rahman Johnson - Excused Late Arrival

Ken Amaro

Matt Carlucci

Reggie Gaffney, Jr.

Tyrone Clark-Murray - Excused

Legislative Assistant: Rebecca Bolton

Council Auditor's Office: Edward Linsky

Council Research: Brandon Russell

Office of General Counsel: Carla Schell

Administration: Bill Delaney

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

- 1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;**
- 2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;**
- 3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;**
- 4) Audible noise from cellphones or other electronic devices;**
- 5) Consumption of alcohol or controlled substances;**
- 6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;**
- 7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;**
- 8) Returning to the meeting after having been removed or ejected, or attempting to do so.**

Meeting Convened: 9:32 AM

Meeting Adjourned: 10:09 AM

Attendance:

Present: 6 - Will Lahnen, Ju'Coby Pittman, Rahman Johnson, Matt Carlucci, Reggie Gaffney Jr. and Ken Amaro

Excused: 1 - Tyrona Clark-Murray

Item/File No.

Title History

1. [2025-0782](#) ORD Honoring the Legacy & Brave Svc of Firefighter Henry Bradley to the City; Naming the City-Owned Bldg Located at 12 Catherine St, Jax, FL, in Council Dist 7, Pursuant to Sec 122.105 (Public Buildings, Public Facilities & Public Parks Naming & Renaming Procedures), Ord Code, to Be Known as the "Henry Bradley Firefighters Museum"; Waiving the Timeline Establd in Sec 122.105 (Public Buildings, Public Facilities & Public Park Naming & Renaming Procedures), Ord Code, Pertaining to the Report & Recommendation from the Historic Preservation Sec of the Community Planning Div of the PDD & the JHPC for Naming of a City-Owned Bldg; Renaming a Roadway Currently Identified as "Catherine Street" to "Henry Bradley Place" in Council Dist 7 Pursuant to Sec 745.105 (Public Street Name Changes), Ord Code; Directing the LSD to Forward This Ord, Once Enacted, to the Public Works Dept, Dev Svcs & Traffic Engineering Divs, for Processing, Implementation, & Coordination with 911 Emerg, the JFRD, the USPS, & Other Affected Agencies & Orgs Pertaining to the Road Renaming (Pollock) (Introduced by CMs Johnson & Peluso) (Co-Sponsors CMs Boylan, Salem, Miller, Amaro, White, Gay, Freeman & Lahnen)
10/14/25 CO Introduced: NCSPHS, R, TEU
10/20/25 NCSPHS Read 2nd & Rerefer
10/20/25 R Read 2nd & Rerefer
10/21/25 TEU Read 2nd & Rerefer
10/28/25 CO PH Read 2nd & Rerefer
11/3/25 NCSPHS PH Only
11/4/25 TEU PH Only
11/12/25 CO PH Addnt'l 11/25/25
11/17/25 NCSPHS PH Amend/Approve 6-0
11/17/25 R Amend/Approve 7-0
11/18/25 TEU PH Amend/Approve 6-0
NCSPHS PH Pursuant to Ch 122 Ord Code - 11/3/25 & 11/17/25
TEU PH Pursuant to Ch 745 Ord Code - 11/4/25 & 11/18/25
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/28/25 & 11/12/25 & 11/25/25

PH AMEND/APPROVE

Aye: 6 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr. and Amaro

Excused: 1 - Clark-Murray

Chair Lahnen opened the public hearing.

Public Hearing:

Carnell Oliver said he was supportive of the renaming, but encouraged naming more structures after other prominent local leaders. He also noted there were other structures which uphold systems of oppression, like the Andrew Jackson statue. He wanted to know who filed the legislation, which placed a placard memorializing Andrew Jackson near the library.

Chair Lahnen closed the public hearing.

The amendment was moved, seconded, and approved unanimously.

Chair Lahnen noted that was added as a co-sponsor.

AMENDMENT

- 1. Clarify that a portion of Catherine Street is being renamed**
- 2. Clarify the various recommendations of the committees related to the street renaming**
- 3. Include waiver of Sec. 745.105(h) to allow a portion of Catherine Street to be renamed**
- 4. Correct current address of Fire Museum to 620 Bay St E**
- 5. Correct scrivener's errors**

- Names the City-owned building known as the “Jacksonville Fire Museum” the “Henry Bradley Firefighters Museum”**
- Renames the portion of Catherine Street south of Bay Street to “Henry Bradley Place”**
- Waives the timeline established in Sec. 122.105 (Public buildings, public facilities and public parks naming and renaming procedures) as it relates to the report to be provided by the Historic Preservation Section of the Community Planning Division of the Planning and Development Department within 30 days after introduction of the ordinance since the report was provided prior to introduction of this ordinance**

2. [2025-0805](#) ORD Closing & Abandoning &/or Disclaiming Unopened & Unimproved Portions of 4 Unnamed R/Ws, Estab in the Plat of Maxville Farms, as Recorded in Plat Bk 3, Pg 94, & Established in the Plat of Jacksonville Heights Improvement Co., as Recorded in Plat Bk 5, Pg 93, of the Current Official Public Records of Duval County, FL, Located in Council Dist. 12, at the Request of Hawk Normandy, LLC; Prov for Appvl Subj to Conds (Wilson) (Introduced by CM White)
10/28/25 CO Introduced: TEU
11/4/25 TEU Read 2nd & Rerefer
11/12/25 CO PH Read 2nd & Rerefer
11/18/25 TEU PH Approve 6-0
TEU PH Pursuant to Sec 336.10, F.S. - 11/18/25
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 11/12/25

PH APPROVE

Aye: 6 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr. and Amaro

Excused: 1 - Clark-Murray

Chair Lahnen opened the public hearing and then closed the public hearing, as there were no speaker cards.

• Closure requested for development of residential subdivision to be named Diamond Timber Trails

3. [2025-0806](#) ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & the Communications Workers of America (CWA), Representing 450± Members (Granat) (Req of Mayor)
10/28/25 CO Introduced: R, TEU, F
11/3/25 R Read 2nd & Rerefer
11/4/25 TEU Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
11/12/25 CO PH Read 2nd & Rerefer
11/17/25 R Approve 7-0
11/18/25 TEU Approve 6-0
11/18/25 F Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

APPROVE

Aye: 6 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr. and Amaro

Excused: 1 - Clark-Murray

Todd Norman, Chief of Employee and Labor Relations and lead negotiator for City with the five unions. He asked for the Committee's support of the collective bargaining agreements. He said that they have reached an agreement that was friendly to employees and the City budget. He also provided some highlights from the agreement including wage increases, premium payments for employees based on years of service, a quarterly parking allowance, and employee contributions for group health plans.

CM Amaro noted that benefits are often an attractive option when salaries cannot increase as much as employees would like.

Chair Lahnen said there was a cost associated with this and would add another \$10 million to the deficit.

- **Authorizes wage increases of 4% effective 10/1/25, 3% effective 10/1/26, and 3% effective 10/1/27**
- **Authorizes a one-time premium payment in FY 2026/27 of \$500 for employees with more than 5 years of service and \$250 for employees with less than 5 years of service on 10/1/26**
- **Authorizes a quarterly parking allowance of \$60 for employees assigned to downtown locations**
- **Allows for an employee contribution for group health plans of up to 10% in plan year 2026, up to 20% in plan year 2027, and up to 30% in plan year 2028**
- **Total estimated cost over the 3 year term is approximately \$6.3 million broken down as follows:**
 - FY 25/26 \$1.2 million
 - FY 26/27 \$2.2 million
 - FY 27/28 \$2.9 million

4. [2025-0807](#) ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & the American Federation of State, County & Municipal Employees (AFSCME) Representing 1,800± Members, Including Part-Time Employees (Granat) (Req of Mayor)
10/28/25 CO Introduced: R, TEU, F
11/3/25 R Read 2nd & Rerefer
11/4/25 TEU Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
11/12/25 CO PH Read 2nd & Rerefer
11/17/25 R Approve 7-0
11/18/25 TEU Approve 6-0
11/18/25 F Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

APPROVE

Aye: 6 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr. and Amaro

Excused: 1 - Clark-Murray

- Authorizes wage increases of 4% effective 10/1/25, 3% effective 10/1/26, and 3% effective 10/1/27
- Authorizes a one-time premium payment in FY 2026/27 of \$500 for employees with more than 5 years of service and \$250 for employees with less than 5 years of service on 10/1/26
- Authorizes a quarterly parking allowance of \$60 for employees assigned to downtown locations
- Allows for an employee contribution for group health plans of up to 10% in plan year 2026, up to 20% in plan year 2027, and up to 30% in plan year 2028
- Total estimated cost over the 3 year term is approximately \$17.8 million broken out as follows:
 - FY 25/26 \$3.3 million
 - FY 26/27 \$6.3 million
 - FY 27/28 \$8.2 million

5. [2025-0808](#) ORD Apv the Proposed 10/1/25 - 9/30/28 Collective Bargaining Agrmt btwn the City & Laborers' International Union of North America (LIUNA), Representing 300± Members (Granat) (Req of Mayor)
10/28/25 CO Introduced: R, TEU, F
11/3/25 R Read 2nd & Rerefer
11/4/25 TEU Read 2nd & Rerefer
11/4/25 F Read 2nd & Rerefer
11/12/25 CO PH Read 2nd & Rerefer
11/17/25 R Approve 7-0
11/18/25 TEU Approve 6-0
11/18/25 F Approve 5-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 11/12/25

APPROVE

Aye: 6 - Lahnen, Pittman, Johnson, Carlucci, Gaffney Jr. and Amaro

Excused: 1 - Clark-Murray

- Authorizes wage increases of 4% effective 10/1/25, 3% effective 10/1/26, and 3% effective 10/1/27
- Authorizes a one-time premium payment of \$500 for employees with more than 5 years of service and \$250 for employees with less than 5 years of service on 10/1/26
- Authorizes a quarterly parking allowance of \$60 for employees assigned to downtown locations
- Allows for an employee contribution for group health plans of up to 10% in plan year 2026, up to 20% in plan year 2027, and up to 30% in plan year 2028
- Total estimated cost over the 3 year term is approximately \$3.2 million broken out as follows:
 - FY 25/26 \$0.6 million
 - FY 26/27 \$1.1 million
 - FY 27/28 \$1.5 million

6. [2025-0833](#) ORD-MC Amend the Boundaries of the Kings Creek I CDD Pursuant to Sec 190.046, F.S., & Ch 92, Ord Code, to Amend the Boundaries of the Kings Creek I CDD to Contract the Regional Territory by 25.7± Acres; Amend Sec 92.22 (Existing Community Development Districts), Ch 92 (Uniform Community Development Districts), Ord Code, to Memorialize the Contraction of the Kings Creek I CDD; Prov for Conflict & Severability (Reingold) (Introduced by the TEU Committee, pursuant to Sec 92.09, Ord Code)
11/12/25 CO Introduced: TEU
11/18/25 TEU Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 11/25/25

READ 2ND & REREFER

NOTE: The next regular meeting will be held Tuesday, December 2, 2025.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Minutes: Brandon Russell, Council Research
brussell@coj.net, (904) 255-5137
Posted: 11/21/25, 12:05 p.m.