

A NEW DAY.


# City of Jacksonville, Florida


*Donna Deegan, Mayor*

Office of Administrative Services  
Solid Waste Division  
1031 Superior Street  
Jacksonville, FL 32254  
(904) 630-CITY  
[www.jacksonville.gov](http://www.jacksonville.gov)

## MEMORANDUM

**TO:** Mayor's Budget Review Committee (MBRC)

**FROM:** Richard Reichard   
Office of Administrative Services Manager

**THRU:** Will Williams, MBA,   
Division Chief

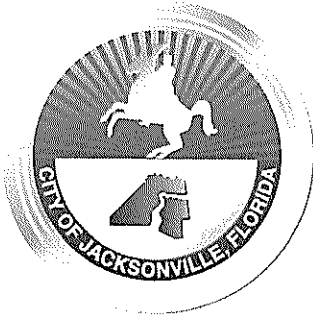
**SUBJECT:** Non-Residential Solid Waste Collection and Transportation Franchise Application  
CWR Commonwealth Refuse, LLC

**DATE:** April 30, 2025

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In accordance with Jacksonville Municipal Code Section 380.605, attached is an application for a non-residential solid waste collection and transportation franchise submitted by CWR Commonwealth Refuse, LLC. The Office of Administrative Services, Solid Waste Division has coordinated a review of the information submitted by the applicant. The application was submitted with the appropriate application fee of \$1,500. The Solid Waste Division respectfully requests MBRC approval to submit legislation authorizing the approval of the applicant to operate as a non-residential solid waste collection and transportation franchise.

Attachments:  
Franchise Application



A NEW DAY.

# City of Jacksonville, Florida

*Donna Deegan, Mayor*

Office of Administrative Services  
214 N. Hogan Street, 5<sup>th</sup> Floor  
Jacksonville, FL 32202  
(904) 630-CITY  
[www.jacksonville.gov](http://www.jacksonville.gov)

April 30, 2025

The Honorable Randy White  
City Council President and Members of the City Council  
117 West Duval Street, Suite 425  
Jacksonville, Florida 32202

**RE: Application for Non-Residential Solid Waste Collection and Transportation  
Franchise Application from CWR Commonwealth Refuse, LLC**

Dear President White and Members of City Council:

In accordance with Jacksonville Municipal Code, Sections 380.605 transmitted herewith is an application for a Non-Residential Solid Waste Collection and Transportation Franchise application from CWR Commonwealth Refuse, LLC.

The Office of Administrative Services, Solid Waste Division has coordinated a review of the information submitted by the applicant, inspection of its facility and Jacksonville office location in addition to conducting telephone interviews with the applicant to discuss its existing and proposed operations and maintenance plan for expansion into Duval County and their business plan and marketing strategies to accomplish this expansion. The application was submitted with the appropriate fee of \$1,500.

**Experience and Potential Significant Amount of Duval County Business – CWR Commonwealth Refuse, LLC** is owned by David Stevens. Mr. Stevens also owns Commonwealth Collisions. The applicant is a successful businessman with in-depth knowledge of equipment and needs for commercial collection, hauling and disposing various types of debris. Based upon skills and work ethic the applicant is certain the professional relationships built over the years with top management in Jacksonville will garner business. CWR Commonwealth Refuse, LLC is enthused about opening a business in Jacksonville with its ever-growing job market and population.

**Financial Resources**

The applicant certifies that it has the financial resources to perform its duties and obligations as a franchise. The owner has submitted various letters from his financial institutions reporting a combined available cash balance in excess of \$500,000. The applicant's certificate of insurance has been reviewed by Risk Management staff and meets the specified insurance requirements.

**Disposal Methods, Quantities, and Facilities**

The applicant proposes to landfill all Class I franchised waste it collects at the City's Trail Ridge Landfill and estimates it will collect approximately \$25,000 in gross receipts of solid waste per year.

April 29, 2025  
The Honorable Randy White  
City Council President and Members of the City Council  
Page 2 of 2

The applicant's local office is located at 4500 Philips Highway, Jacksonville, FL 32207 where their Duval County records can be examined.

**Evidence of Safety and Reliability and Sanitation**

The applicant will begin operations with brand new equipment; two garbage trucks, one service truck, one container delivery truck and two roll off dump trailers. All equipment is currently under warranty and well maintained.

**Background Information**

The applicant has certified that it has not been adjudicated in default on any government contracts or bids and that there are no unsatisfied final money judgments against it.

Based upon the information received and reviewed, the Department recommends that the Council grant a franchise for a Non-Residential Solid Waste Collection and Transportation Franchise to CWR Commonwealth Refuse, LLC based upon the following conditions:

1. execution of a franchise agreement as specified in Section 380.605(a) (6)
2. submission of a payment bond, as specified in Section 380.608(f)
3. execution of an indemnification agreement, as specified in Section 380.608(h)

If there are any questions regarding this matter please contact Will Williams at 904-255-7512.

Sincerely,

A handwritten signature in black ink, appearing to read 'Richard Reichard', with a stylized flourish at the end.

Richard Reichard  
Office of Administrative Services Manager



DEPARTMENT OF PUBLIC WORKS  
SOLID WASTE DIVISION  
CITY OF JACKSONVILLE, FLORIDA

ANNUAL APPLICATION FOR NON-RESIDENTIAL  
SOLID WASTE COLLECTION & TRANSPORTATION FRANCHISE

Please Type or Print

1. Application Type: <input checked="" type="checkbox"/> X Initial <input type="checkbox"/> Renewal <input type="checkbox"/> Transfer		2. Application Date: 11/29/2024		
3. Full Name and Business Address of Applicant: CWR COMMONWEALTH REFUSE LLC 4500 Philips Hwy Jacksonville Florida 32207		4. Contact Person/Mailing Address: David Stevens 4500 Philips Hwy Jacksonville Florida  Zip: 32207 Email: David@cwcollisions.com		
5. Business Phone: (904) 338-2584  Business Fax: (904) 739-8186  Days & Hours of Operation: Monday through Friday 7:30am -5:30-pm		6. City of Jacksonville Occupational License #: 414282  Expiration Date: Federal ID#: 92-2604965		
7. A. Date of business organization:  08/18/2022		B. Date of commencement of service in Duval County:  04/02/24		
8. Type of Organization:				
<input type="checkbox"/> Corporation <input checked="" type="checkbox"/> Limited Liability Company <input type="checkbox"/> Association <input type="checkbox"/> Firm				
<input type="checkbox"/> Individual Proprietorship <input type="checkbox"/> Joint Stock Association <input type="checkbox"/> Partnership <input type="checkbox"/> Other (if checked explain on reverse side)				
9. Provide the requested information according to the applicant's type of organization. Provide information for all parties owning an interest. (If more space is required, please attach and label a separate sheet).				
<input type="checkbox"/> INDIVIDUAL PROPRIETORSHIP <input type="checkbox"/> FIRM <input type="checkbox"/> ASSOCIATION				
Full Name (Last, First, Middle)	Address	Position	Social Security #	Date of Birth

RECEIVED

JAN 07 2025

Solid Waste Division Page 11

## 9. Continued

☐ **PARTNERSHIP** - for all parties owning an interest. (Attach a copy of partnership agreement with all amendments.)

[illegible]

## 9. Continued

☐ PUBLICLY-OWNED CORPORATION on a nationally recognized stock exchange. Attach the corporation's most recent Annual and Quarterly Securities and Exchange Commission 10K Report.

☐ ALL OTHER CORPORATIONS (list all the Directors, Officers, and Stockholders of the corporation and the percentage of the total stock held by each stockholder)

[illegible]

**Parent Entity's Full Name:** \_\_\_\_\_  
**Business Address:** \_\_\_\_\_  
**State of Incorporation or Organization:** \_\_\_\_\_  
**Extent of Entity's Ownership in Applicant:** \_\_\_\_\_  
**Parent Entity's Type of Organization:** \_\_\_\_\_  
**If an Individual Proprietorship, for the owner provide:**  
**If a Partnership, for each partner provide:**  
**If a Corporation, for each director, officer, and stockholder owning 5% or more of the outstanding shares, provide:**

[illegible]

11. State applicant's experience and capability in the collection and/or transportation of solid waste. (Label Attachment as Item #11)																																																	
12. Provide evidence that applicant has potential for a significant amount of business within the City. (Label Attachment as Item #12)																																																	
13. Provide an insurance certification or binder meeting requirements of Section 380.608 (g). (Label Attachment as Item #13)																																																	
14. Provide certification that applicant has never been adjudicated in default on any government contracts or bids. (Label Attachment as Item #14)																																																	
15. Identify disposal facilities to be used by the applicant and provide evidence that each is permitted or approved by the proper Federal and State Authorities and those of the County and Municipality where such facility is located. A copy of the permit for each disposal facility must be attached. (Label Attachment as Item #15)																																																	
16. Certify whether there are no unsatisfied final money judgments against the applicant. (Label Attachment as Item #16)																																																	
17. Certify whether the applicant has the financial resources to perform its duties and obligations as a franchise under this part. Attach most recent audited financial statements. (Label Attachment as Item #17)																																																	
18. Provide evidence of the safety, reliability and sanitation of the applicant's proposed collection and transportation service, including containers to be placed at customer's service location, if such are to be provided by the applicant. (Label Attachment as Item #18)																																																	
19. Section 380.608 (b) (2) (ii) of the Ordinance Code allows audit or inspection of franchisee's fiscal books and records and tax returns by City Auditors with reasonable notice. Provide the Jacksonville location of applicant's books and records. <div style="border: 1px solid black; padding: 5px; margin-top: 5px;">           4500 Phillips Highway Box. E1 32207         </div>																																																	
20. Provide the description (Type & Quantity) of the equipment to be used in removal, transportation and disposal of solid waste.  Number of Vehicles which will need decals: (6)																																																	
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<table border="1" style="width: 100%; border-collapse: collapse; text-align: center;"> <thead> <tr> <th style="width: 10%;">YEAR</th> <th style="width: 20%;">MAKE/MODEL</th> <th style="width: 15%;">TYPE</th> <th style="width: 10%;">TAG#</th> <th style="width: 10%;">VEHICLE #</th> <th style="width: 20%;">VIN</th> <th style="width: 25%;">DECAL # <small>(For Division Use Only)</small></th> </tr> </thead> <tbody> <tr> <td>2008</td> <td>Mack MR</td> <td>Front Loader garbage truck</td> <td></td> <td>1008</td> <td>1M2AV02C08M002117</td> <td></td> </tr> <tr> <td>2007</td> <td>Mack MR</td> <td>Front loader garbage truck</td> <td></td> <td>1107</td> <td>1M2K195C87M036014</td> <td></td> </tr> <tr> <td>2012</td> <td>Ford F550</td> <td>Service Truck</td> <td>RBZ 126</td> <td>1211</td> <td>1FDUF5HT2CEA59002</td> <td></td> </tr> <tr> <td>2019</td> <td>Texas Pride</td> <td>Roff Off Trailer</td> <td>89EKBJ</td> <td>1319</td> <td>7HCGR1425KB008107</td> <td></td> </tr> <tr> <td>2020</td> <td>Peterbilt 337</td> <td>Roll Off Truck</td> <td>KZ980D</td> <td>1420</td> <td>2NP2HM6X6LM631185</td> <td></td> </tr> <tr> <td>1999</td> <td>Ford F550</td> <td>Container Delivery Truck</td> <td>RBZ128</td> <td>007</td> <td>1FDAF56FXEB74895</td> <td></td> </tr> </tbody> </table>	YEAR	MAKE/MODEL	TYPE	TAG#	VEHICLE #	VIN	DECAL # <small>(For Division Use Only)</small>	2008	Mack MR	Front Loader garbage truck		1008	1M2AV02C08M002117		2007	Mack MR	Front loader garbage truck		1107	1M2K195C87M036014		2012	Ford F550	Service Truck	RBZ 126	1211	1FDUF5HT2CEA59002		2019	Texas Pride	Roff Off Trailer	89EKBJ	1319	7HCGR1425KB008107		2020	Peterbilt 337	Roll Off Truck	KZ980D	1420	2NP2HM6X6LM631185		1999	Ford F550	Container Delivery Truck	RBZ128	007	1FDAF56FXEB74895	
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20. Continued

Location of equipment/vehicles to be used:

4500 Philips Hwy Jacksonville FL 32207

OTHER EQUIPMENT LIST:

DESCRIPTION	TYPE	QUANTITY	(For Division Use Only)

21. Description of method(s) of disposal. Include estimated number of tons per month of franchised waste applicant will be collecting.

Location of all disposal facilities to be used:

Disposal Facility & Contact Person	Address
Trail Ride Landfill	5110 US-301 S, Jacksonville FL 32234

22. Provide an estimate of gross receipts, as defined in the ordinance, for the next 12 months.

25,000<sup>01</sup>

**NON-RESIDENTIAL SOLID WASTE  
COLLECTION & TRANSPORTATION FRANCHISE AFFIDAVIT**

**23. THIS FORM MUST BE SIGNED IN THE PRESENCE OF A NOTARY PUBLIC OR OTHER OFFICER AUTHORIZED TO ADMINISTER OATHS.**

In compliance with City of Jacksonville Municipal Code, David Stevens,  
Type or Print Name  
being first duly sworn, state that I am the duly authorized representative of the applicant named below:

CWS Commonwealth Rebs  
(Type or Print Name of Applicant)

submitting this application, and as such, have full authority to execute this Non-Residential Solid Waste Collection & Transportation Franchise affidavit.

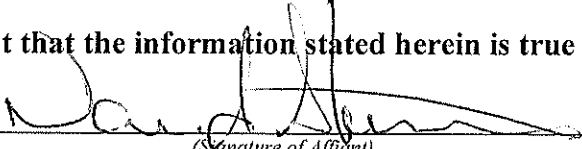
The above name Affiant understands and certifies that the named applicant will comply with the following:

- A. The Non-Residential Solid Waste Collection & Transportation Franchise is to assure that solid waste is collected in a safe manner, it is necessary to limit such collection and grant such privilege to persons or companies who demonstrate that they are capable of doing so in a manner deemed by the City to be responsible, sound and consistent with the sanitation and environmental practices and policies established by the City.**
- B. The insurance requirements in Section 380.608 (g) of the ordinance code shall not be construed as imposing on the City of Jacksonville or the Department of Public Works, or any official or employee of the City, any liability or responsibility for injury to any person or property damaged by the franchisee.**
- C. The applicant agrees to abide by all applicable rules promulgated by the Department and in accordance with all City/County, State and Federal laws.**
- D. No franchisee under this section shall materially diminish or change the quantity or type of equipment used or methodology for collection, transportation or disposal of non-residential solid waste nor the location of disposal facilities described in this application, without first reporting such changes to the Department of Public Works, Solid Waste Division.**
- E. In the case of changes in the location of disposal facilities, the report shall include evidence that the disposal facility is properly permitted by the appropriate regulatory authorities. Disposal facility change shall be reported at least thirty (30) days before the franchisee begins using the facility.**
- F. Any change of information included in the application and/or any operational changes shall be reported in the first monthly report submitted after the change occurs.**
- G. Any misrepresentation of information provided in the application shall be cause for suspension or revocation of the franchise.**
- H. The franchisee shall deliver to the Department of Public Works, Solid Waste Division, a certified true and correct monthly report of gross receipts generated during the previous month from accounts within the City on or before the last day of each month along with a check made payable to the City in the amount of 17% of the franchisee's previous month's gross receipts. (Report Form will be**

within the City on or before the last day of each month along with a check made payable to the City in the amount of 17% of the franchisee's previous month's gross receipts. (Report Form will be provided by the Department).

- I. The franchisee shall submit annual audited financial statements in accordance with 380.608 (b) (2) (i) by an independent certified public accountant licensed to do business in the state.
- J. If the franchisee becomes insolvent or files a petition of voluntary or involuntary bankruptcy, its franchise shall terminate no later than the date of filing of the bankruptcy petition.
- K. The applicant agrees to comply with all the terms and conditions of Part 6, Chapter 380 of the Jacksonville Municipal Code.

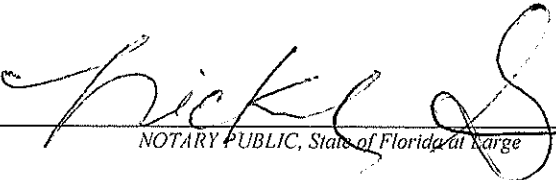
I attest that the information stated herein is true and accurate.

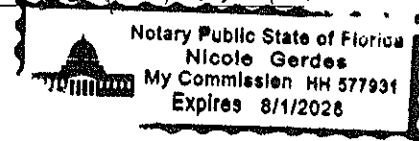
BY:  11/11/24  
(Signature of Affiant) (Date)

David D Steuers President  
(Type or Print Title of Affiant) (Type or Print Name of Applicant)

\_\_\_\_\_  
(Type or Print Address of Applicant/Business)

Sworn to and subscribed before me, this 11 day of November, 2024.

  
NOTARY PUBLIC, State of Florida at Large



Notary Stamp

24. Attach a cashiers check in the amount of \$1,500.00 made payable to the Tax Collector, City of Jacksonville, c/o Department of Public Works, Solid Waste Division, 1031 Superior Street, Jacksonville, Florida 32254

Non-Refundable Franchise Application Fee = \$1,500.00

The Department will notify an applicant of any deficiencies in its application; and, the applicant will then have fifteen (15) days within which to provide the requested supplemental information. If the applicant fails to provide the requested information within the time prescribed, the application will be deemed insufficient and denied without further Council action.