City of Jacksonville

117 W. Duval Street
Jacksonville, FL 32202

Meeting Minutes

Monday, October 6, 2025

9:30 AM

Council Chamber,
1st Floor, City Hall

Neighborhoods, Community Services, Public Health and Safety Committee

Mike Gay, Chair
Randy White, Vice Chair
Ken Amaro
Chris Miller
Ron Salem
Michael Boylan
Tyrona Clark-Murray

Legislative Assistant: Rebecca Bolton
Council Auditor's Office: Phillip Peterson, Asst. Council Auditor
Council Research: Brandon Russell
Office of General Counsel: Mary Staffopoulos, Deputy
Administration: Bill Delaney

COUNCIL RULE 4.505 DISRUPTION OF MEETING

Any person who disrupts a regular meeting of the City Council, standing committees, special or select committees, sub-committees or any other public meeting presided over by a City Council Member may be forthwith barred, removed, or otherwise ejected, in the discretion of the presiding officer, from further attendance at that meeting. If necessary, due to the nature of the disruption, the audience may be cleared from the Council Chambers or meeting location in the discretion of the presiding officer.

Any person who refuses to leave the City Council Chamber may be subject to arrest.

Disruption of a meeting includes the following types of behaviors:

1) Any form of political campaigning or electioneering regarding a specific candidate or group of candidates in City elections;
2) Impeding the orderly progress of the meeting by shouting, yelling, whistling, chanting, singing, dancing, clapping, foot stomping, snapping fingers, cheering, jeering, using artificial noise makers or musical instruments, waving signs of any size, or engaging in any other display of excessive noise, sounds, or movement;
3) Displaying or waving signs of any sort, except where used to support the speaker's presentation at the podium, and only where the sign is 21 inches by 21 inches or smaller in size and cannot be displayed in a manner which unreasonably obstructs the view of the dais for any member of the audience, regardless of message;
4) Audible noise from cellphones or other electronic devices;
5) Consumption of alcohol or controlled substances;
6) Making vulgar or offensive remarks or gestures, or using threatening language or gestures, including but not limited to pantomiming discharging a firearm, choking, or throat-cutting;
7) Refusing to stop speaking when his or her time has expired or is otherwise directed by the presiding officer to do so due to disruptive behavior as described herein;
8) Returning to the meeting after having been removed or ejected, or attempting to do so.

Meeting Convened: 9:30 A.M. **Meeting Adjourned:10:56 A.M.**

Present: 7 - Mike Gay, Randy White, Ron Salem, Chris Miller, Ken Amaro, Michael Boylan and Tyrona Clark-Murray

Attendance:
CVP Howland: Visiting
CM J. Carlucci: Visiting

Item/File No. **Title History**

1. **2024-0966** ORD Apv an Agrmt for Settlement of Fines Imposed by the Municipal Code Enforcement Brd/Special Magistrate btwn the City & Live Oak Ancient City Living, LLC, a Delaware LLC, & Directing the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver the Agrmt on Behalf of the City or Auth the Agrmt to Become Effective without the Mayor's Signature; Auth the Execution of All Docs Relating to the Agrmt & Auth Tech Changes as Herein Defined; Prov for Oversight of the Agrmt by the Municipal Code Compliance Div of the Neighborhoods Dept; Req Emergency Passage Upon Intro (Staffopoulos) (Introduced by CM Carrico)
11/26/24 CO Introduced: NCSPHS, R, F
12/2/24 NCSPHS Read 2nd & Rerefer
12/2/24 R Read 2nd & Rerefer
12/3/24 F Read 2nd & Rerefer
12/10/24 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 12/10/24

DEFER

2. **2025-0361** ORD Concerning Retiree Adjustment Payments; Incorporating Recitals; Auth a Retired Employee Adjustment Payment to Retirees & Beneficiaries of the Correctional Officers, General Employees & Police & Fire Pension Funds of the City; Prov for Funding from Pension Liability Surtax; Requiring Certification of Eligibility by the Administrator of the General Employees' Pension Plan & Executive Director of the Police & Fire Pension Plan; Prov for Timing of Payments (Reingold) (Introduced by CM White) (Co-Sponsors CMs Johnson, Gay, Carlucci, Amaro, Gaffney, Jr., Carrico, Peluso & Pittman)
5/13/25 CO Introduced: NCSPHS, F
5/19/25 NCSPHS Read 2nd & Rerefer
5/20/25 F Read 2nd & Rerefer
5/27/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 5/27/25

DEFER

3. **2025-0448** ORD-MC re Industrial & Commercial Developments; Amend Sec 656.604 (Number of Off-Street Parking Spaces Required), Subpt a (Off-Street Parking, On-Street Parking & Loading for Motor Vehicles), Pt 6 (Off-Street Parking, On-Street Parking & Loading Regulations), Ch 656 (Zoning Code), Ord Code, to Modify the Parking Requirements for Industrial, Wholesale, Warehouse, Storage & Similar Uses; Amend Sec 656.1209 (Applicability), Subpt C (Landscaping Requirements), Pt 12 (Landscape & Tree Protection Regulations), Ch 656 (Zoning Code), Ord Code, to Modify Landscaping Requirements for Industrial & Commercial Development; Prov for Codification Instructions (Reingold) (Introduced by CM White) (PD Amd/Apv) (PC Apv)
6/10/25 CO Introduced: NCSPHS, TEU, LUZ
6/16/25 NCSPHS Read 2nd & Rerefer
6/17/25 TEU Read 2nd & Rerefer
6/17/25 LUZ Read 2nd & Rerefer
6/24/25 CO PH Read 2nd & Rerefer
8/4/25 NCSPHS Approve 6-0
8/5/25 TEU Amend/Approve 5-0
8/5/25 LUZ PH Amend/Approve 7-0
8/12/25 CO Amend/Rerefer 18-0
9/9/25 CO PH Only
LUZ PH: 8/5/25 & 9/16/25, 10/7/25, 10/21/25
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 6/24/25 & 9/9/25

DEFER

Scrivener's
Pg.4, line 16, after "industrial", insert "and commercial"

• Amends Section 656.604 (Number of Off-Street Parking Spaces Required) to require industrial, wholesale, warehouse, storage and similar use facilities have one space per 5,000 square feet of gross floor area (previously one space per 2,000 square feet)
• Amends Section 656.1209 (Applicability) to provide for additional exemptions and requirements for industrial and commercial developments, including increasing the renovation threshold to 60% of the assessed value and expansion threshold to 60% increase in square footage (previously 50% for both)
• Approved by Planning Commission on 9/4/25

4. **2025-0539** ORD re the Establishment of the Five Points Dependent Special Dist in Accordance with Sec 189.02, F.S.; Incorporating Recitals; Adopt a Charter for the “Five Points Dependent Special District” for the Purpose of Improving the Five Points Area with Svcs, Including But Not Limited to Security, Landscaping & Promotion; Estab the Dependent Nature of the Dist; Estab the Purpose, Powers, Functions & Duties; Estab a Geographic Boundary for the Dist; Acknowledging the Authority to Create the Dependent Special Dist; Recognizing the Best Alternative; Estab a 5 Member Board of Supervisors with Alternates Appointed by the City Council; Prov Add’l Requirements; Identifying the Method of Financing; Recognizing the Consistency with the Comp Plan (Reingold) (Introduced by CM Peluso)
7/22/25 CO Introduced: NCSPHS, R, F
8/4/25 NCSPHS Read 2nd & Rerefer
8/4/25 R Read 2nd & Rerefer
8/5/25 F Read 2nd & Rerefer
8/12/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 8/12/25

DEFER

5. **2025-0600** ORD-MC Amend Sec 111.390 (Driver Education Safety Trust Fund), Pt 3 (Public Safety & Courts), Ch 111 (Special Revenue & Trust Accounts), Ord Code, to Increase the Civil Traffic Penalty from $3 to $5 Consistent with the Dori Slosberg Driver Education Safety Act, Sec 318.1215, F.S.; Prov for Codification Instructions (Reingold) (Req of Mayor)
8/12/25 CO Introduced: NCSPHS, R
8/18/25 NCSPHS Read 2nd & Rerefer
8/18/25 R Read 2nd & Rerefer
8/26/25 CO PH Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/26/25

DEFER

6. **2025-0601** ORD Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute a 6th Amdt to Amend & Restated Agrmt for Residential Waste & Recycling Collection & Transportation Svcs (Service Area III) btwn the City & Waste Pro of Florida, Inc., to Extend the Agrmt Term Thru 9/30/35, Replace the Rate Review Process with Annual CPI Adjustments Commencing 10/1/25 & Estab a Process for Extraordinary Rate Adjustment, Set Fuel Caps for FY 25-26, FY 26-27 & FY 27-28, Amend the Process for Conducting Residential Premises Counts, & Amend Certain Other Provisions, Including Collection Svcs, Vehicle Identification Requirements, Liquidated Damages, Dispute Res & Reporting Requirements; Waiving Sec 382.308(L) (Extension of Contract), Ord Code; Prov for City Oversight by the Solid Waste Div of the Office of Administrative Svcs (Dillard) (Req of Mayor)

8/12/25 CO Introduced: NCSPHS, R, F
8/18/25 NCSPHS Read 2nd & Rerefer
8/18/25 R Read 2nd & Rerefer
8/19/25 F Read 2nd & Rerefer
8/26/25 CO PH Read 2nd & Rerefer
10/6/25 NCSPHS Amend/Approve 8-0
10/6/25 R Amend/Approve 8-0
10/7/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 8/26/25

AMEND/APPROVE

Aye: 8 - Gay, White, Salem, Miller, Amaro, Boylan, Clark-Murray and Howland

CM Salem moved an amendment that would extend the contract by three years, rather than six; reduce the hauler's commitment from $150,000 to $75,000; and reduce the number of times they could receive an "act of God" (rate adjustment) from two to one. The amendment is seconded. CM Salem indicated that he would have a second amendment to move after action on this amendment. CM Clark-Murray indicated that she also would be moving an amendment.

CM Boylan asked Chief Williams of Administrative Services for his input on the Amendment. Chief Williams was supportive of CM Salem's amendment. CM Boylan agreed that it was a reasonable compromise.

CM Miller thanked all those involved in the compromise, stating that the changes had led him to support the amendment and, therefore, the bill. Chair Gay also expressed his support. The amendment passed unanimously.

CM Clark-Murray expressed a desire to move an amendment that would add the community investment language from the contract to the legislation, and asked Ms. Staffopoulos if that was possible. Ms. Staffopoulos stated that it was permissible if the Committee affirms. CM Clark-Murray moved the amendment, which was seconded. Chief Williams said that they have no issue with the amendment. CM Salem asked if the amendment was in reference to the $75,000 and if that would need to come before the Council. Phillip Peterson, Council Auditor's Office, stated that it would need to go before the council and that adding language to the bill expressly requiring it would not hurt.

CM Salem then asked CM Clark-Murray if she would mind him introducing an amendment to her amendment with that language. CM Clark-Murray agreed; the amendment was moved. Ms. Staffopoulos put the Committee in the correct posture and then recommended adding that language to the contract itself. The amendment is seconded. The amendment to the amendment is approved unanimously. The amendment as amended is moved, seconded, and approved unanimously.

CM Salem explained that there are many innovative services pertaining to trash pickup and moved an amendment to require an annual meeting to consider ways to ensure Jacksonville is on the cutting edge of waste management, which was seconded. Mr. Peterson suggested adding the word "decrease" to the bill to empower the city to re-negotiate if there are large savings rather than letting those savings become profit.

CM Miller asked if Chief Williams had seen the amendment before. Chief Williams stated that they had provided the amendment to CM Salem. An amendment to the Salem amendment was moved and seconded, reflecting Mr. Peterson's suggestion. The amendment to the amendment is approved unanimously. The Salem amendment, as amended, was moved and seconded; it was approved unanimously. All the amendments are then rolled up at the request of Ms. Staffopoulos.

AMENDMENT
1. Strike proposed name change
2. Strike proposed changes to board composition
3. Revise language regarding plan for economic development of the Cecil Airport to reflect presentation of plan instead of submittal
4. Update procurement thresholds within JAA's Charter to reflect purchasing categories established in Florida Statute 287.017, as amended:
a. Construction (currently $50,000) - reference State Category Five (currently $325,000)
b. Supplies (currently $25,000) - reference State Category Three (currently $65,000)
5. Pg. 3, line 21: strike "J-1" and insert "J-2"
6. Attach Revised Exhibit 1 (Local Bill J-2) to reflect changes noted above and correct scrivener's errors

• Approves the 6th Amendment to the agreement with Waste Pro for Service Area III to:
- Extend the term of the agreement six years from September 30, 2029, to September 30, 2035
- Eliminate the rate review process
- Keeps same CPI adjustment for future years of the contract not to exceed 5% and no downward adjustment if CPI is less than 0%
- Establish a process for extraordinary rate adjustments that will require City Council approval
(same process as the Meridian contract). The contractor is limited to exercising this option twice during the term of the contract
- Provide for the fuel caps for fiscal years 2025/26, 2026/27, and 2027/28 and then every three years the fuel cap will be adjusted
- Provide for the number of premises to be reviewed every three years
- Update the liquidated damages amounts so that they are the same as the other service areas
• Waives Sec. 382.308(l) (Extension of Contract) regarding the requirements and procedures for the extension of contracts

COMMENT
• City Council approved removing the rate review process in part so that other entities might bid on future contracts. Extending this contract an additional 6 years goes against this action.
• The Meridian contract was extended six years because of its unique situation. The City is receiving nothing in return from this contract extension.
• Waste Pro has held the contract for this service territory since October 2007

7. [2025-0681] ORD Approp $121,534.70 from Available Revenue Bal in the Domestic Battery Surcharge Trust Fund to Estab the FY 25-26 Operating Budget for the Fund & to Prov Add'l Training to Law Enforcement Personnel in Combating Domestic Violence (B.T. 25-111) (Dillard) (Req of Sheriff) (Co-Sponsors CMs Miller, Clark-Murray & Gay)
9/9/25 CO Introduced: NCSPHS, F
9/15/25 NCSPHS Read 2nd & Rerefer
9/16/25 F Read 2nd & Rerefer
9/23/25 CO PH Read 2nd & Rerefer
10/6/25 NCSPHS Approve 8-0
10/7/25 F Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 9/23/25

APPROVE

Aye: 8 - Gay, White, Salem, Miller, Amaro, Boylan, Clark-Murray and Howland

CM Miller, Clark-Murray, and Chair Gay asked to be added as a co-sponsors.

8. [2025-0693] RESO Expressing the Council's Support for Local Bill J-2, to Be Considered by the Duval County Legislative Delegation, Which Would Amend Ch 2004-464, Laws of FL, as Amended by Ch 2005-328, to Rename the Jacksonville Aviation Authority as the "Jacksonville Aviation & Aerospace Authority," to Prov That the Authority Shall Be Responsible for Economic Development of Cecil Airport as a Regional, State & National Aerospace & Related Industry Hub, to Require 1 Member Aptd by the Mayor & 1 Member Aptd by the Governor to the Governing Body for the Authority Shall Be from the Aerospace & Related Industry, to Define "Aerospace & Related Industry," & to Require Annual Submittal of an Economic Dev Plan for Cecil Airport to the City Council for Review Concurrent with Its Review of the Authority's Annual Budget; Prov for the State J-Bill Process & Responsibilities of the Local Proponent; Directing the Duval Delegation Coordinator to Forward to Civic Plus a Copy of Any Special Act of the State Legislature That Would Effectuate This Req (Staffopoulos) (Introduced by CM Howland) (Co-Sponsors CMs Miller, Salem, Gay & Freeman)
9/9/25 CO Introduced: NCSPHS, R
9/15/25 NCSPHS Read 2nd & Rerefer
9/15/25 R Read 2nd & Rerefer
9/23/25 CO Read 2nd & Rerefer
10/6/25 NCSPHS Amend/Approve 8-0
10/6/25 R Amend/Approve 8-0

AMEND/APPROVE

Aye: 8 - Gay, White, Salem, Miller, Amaro, Boylan, Clark-Murray and Howland

Council Vice President Howland explained the genesis of the bill and stated that the J-bill has the support of Speaker Pro Tempore Wyman Duggan. He summarized the four parts of the J-bill. The first part outlines the Jacksonville Aviation Authority's (JAA) role at Cecil Field and in the development of the aerospace industry. The second part requests that JAA present an annual plan for aerospace growth at Cecil Field to the City Council, concurrent with the budget process. The third part of the bill changes the name of JAA to Jacksonville Aviation and Aerospace Authority. The fourth part would specify that one of the Governor's and the Mayor's appointments must come from the aerospace industry.

Council Vice President Howland stated that he had arrived at an agreement with JAA to strike the third and fourth parts — the name change and appointment requirements — from the bill. JAA, in return, would create an economic development committee with two main charges: bring an international route to Jacksonville and drive Cecil Field airspace growth. He stated that it would be a joint committee composed of JAA Board members and City Council members. He then invited Michael Stewart, JAA, to provide remarks regarding the agreement.

Mr. Stewart provided a statement expressing confidence in the changes stated in the J-bill.

Council Vice President Howland moved an amendment to strike the name change and appointment requirements from the bill, which was seconded. CM Salem recalled the discussions regarding JAA during the budget process and stated he was pleased with the resolution. CM Amaro echoed CM Salem's sentiments and noted the commitment to expanding Cecil Field, which he views as a valuable asset.

The amendment passed unanimously.

Council Vice President Howland moved another amendment that changes language in Article 4, Section 5, of the Charter. Rather than requiring JAA to "submit" a plan for economic development, it will require them to "present" the plan to the City Council. He explained that JAA requested the change to comply with Federal Aviation Administration laws. The amendment is seconded and passed unanimously.

Council Vice President Howland explained a third amendment he intended to move, which would adjust procurement thresholds. Instead of a threshold of $50,000 for construction, reconstruction, repairs, or any other work, and $25,000 for supplies, equipment, machinery, and materials, the thresholds would be linked to the purchase categories outlined in Section 287.017 of the Florida Statutes. For construction and other work, the new threshold would be Category 5 ($325,000), and for supplies and materials, the new threshold would be Category Three ($65,000). He moved the amendment, which was then seconded.

Ms. Staffopoulos, from the Office of General Counsel, clarified that the amendment would only affect the first and second paragraphs of that section of the Charter, but would not impact the other portions of the Charter. She then stated that if the amendments are approved, she would amend Exhibit 1 to the bill as well as the resolution itself to reflect the changes created by the amendment. She also requested that all approved amendments be rolled up into a single Neighborhoods amendment.

CM Clark-Murray asked Mr. Peterson if there was any commentary from the Council Auditor's Office.

He stated that his office would not weigh in on the bill and amendments as they were policy-related.

CM Amaro asked Mr. Stewart if the intent of the amendment was just limited to the dollar amount; Mr. Stewart affirmed. Council Vice President Howland added that this amendment was developed at the request of JAA after negotiations on the J-bill had concluded, as the thresholds in the Charter had not been updated in approximately 20 years.

CM Salem asked Ms. Staffopoulos if the dollar amounts are tied to inflation. She stated that the State sets the new dollar amounts and then adjusts those amounts periodically. CM Salem then asked if the State Legislature were to increase the amounts, would another J-bill be needed to increase JAA's thresholds. Ms. Staffopoulos stated that the amount would increase commensurate with action by the State Legislature as the language of the amendment references the categories rather than a dollar amount.

CM Amaro expressed his support for the amendment, stating it was logical and practical.

The amendment passed unanimously.

CM Salem moved the bill with the amendments rolled up, and it was seconded. CM Miller asked to be added as a co-sponsor and thanked all parties involved in the negotiations.

CM Boylan requested to see an amendment sheet in the Rules Committee meeting later, as several amendments had been added. He also asked Council Vice President Howland about his comfort level with the agreement, given his position during the budget hearings. Vice President Howland stated that he was excited about the legislation and noted that any issues with the budget could be resolved through the joint committee created by this J-bill.

CM Boylan then asked Mr. Stewart for his thoughts. Mr. Stewart said they are always looking at aerospace development, though some projects may not always be a fit for JAA, and they will continue to do so. Vice President Howland added that there are currently potential development opportunities at Cecil Field.

CM Amaro asked about when the information board will return to the cell phone parking lot. Mr. Stewart stated that there were no plans to bring it back, as most people now have personal devices that they can use to track flights and other information.

AMENDMENT
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a. Construction (currently $50,000) - reference State Category Five (currently $325,000)
b. Supplies (currently $25,000) - reference State Category Three (currently $65,000)
5. Pg. 3, line 21: strike "J-1" and insert "J-2"
6. Attach Revised Exhibit 1 (Local Bill J-2) to reflect changes noted above and correct scrivener's errors

9. **2025-0695** RESO Expressing the City Council's Support for Local Bill J-1, to Be Considered by the Duval County Legislative Delegation, Which Would Amend Ch 92-341, Laws of FL, as Amended, by Amend Sec 7.01, Charter of the City, to Auth the DCSB to Employ a GC Who Shall Be Independent of the City's OGC & Who Shall Not Be Subject to the Opinion, Binding or Otherwise, of the GC of the City; Prov the State J-Bill Process & Responsibilities of the Local Proponent; Directing the Duval Delegation Coordinator to Forward to Civic Plus a Copy of Any Special Act of the State Legislature That Would Effectuate This Req (Staffopoulos) (Introduced by CM Carrico) (Co-Sponsors CMs Gay & Freeman)
9/9/25 CO Introduced: NCSPHS, R
9/15/25 NCSPHS Read 2nd & Rerefer
9/15/25 R Read 2nd & Rerefer
9/23/25 CO Read 2nd & Rerefer
10/6/25 NCSPHS Approve 6-2 (Boylan, Amaro)
10/6/25 R Approve 6-2 (Amaro, Boylan)

APPROVE

Aye: 6 - Gay, White, Salem, Miller, Clark-Murray and Howland

Nay: 2 - Amaro and Boylan

Charlotte Joyce, Chair of the Duval County School Board, provided background information for the J-bill. In April, the School Board's attorney resigned, leading to a search for a new attorney. She stated that OGC received four applicants, and only one of them had experience in education law. She said this is a disadvantage to the district, as all other districts in Florida can hire their own attorneys. She stated that applying through the City, rather than the School Board, is a concern for prospective applicants. She also noted that experienced attorneys throughout Florida participate in FRS, which is not the case in Duval County; she cited this as a disadvantage in recruiting qualified candidates. She stated there are 47 board-certified education lawyers in Florida, none of whom applied for the vacant role. She asked the Council to hire one attorney who reports to the School Board.

CM Clark-Murray requested clarification on the distinction between a Board attorney and an attorney from the Office of General Counsel. Ms. Joyce stated that the prospective attorney hired by the Board would serve as the Board's general counsel. CM Clark-Murray then asked if the Board's attorney would have their own binding opinions; Ms. Joyce affirmed that they would.

CM Salem stated he struggled with the bill earlier, as he believed in the Charter and didn't want to tamper with it. He said, however, that the Council does not review the School Board's budget and that the Board is a more separate entity. He also agreed with Ms. Joyce that the FRS component was a hindrance to the hiring process. He stated that this would be the only part of the Charter that he would agree to change. He asked if the attorney would report to the Superintendent or the Board. Ms. Joyce stated that they would report to the Board and added that applicants would be interviewed by all Board members, with confirmation by a majority vote of the Board. CM Salem expressed his support for the bill.

CM Amaro expressed his concerns about the impact on the Charter and wondered if this would lead other City agencies and authorities to seek separate counsel. He asked who would pay for the attorney. Ms. Joyce stated that the School Board would hire and pay the attorney. She also reiterated that the School Board was distinct from other agencies, as the Council does not review and approve the School Board's budget. CM Amaro stated that the Charter declares that legal services are provided through the Office of General Counsel, regardless of budgetary approval processes. Ms. Joyce noted that they would continue to maintain a relationship and retain services from the Office of General Counsel, but the Board is requesting that they hire their own general counsel.

CM Amaro then asked who would be liable for damages or losses in the event of errors by a potential general counsel for the Board. Ms. Joyce stated that, currently, if the School Board is sued and loses, the cost is covered by the School Board's budget. CM Amaro said he was unsure of his position on the bill but had concerns about dismantling the Charter.

CM Boylan expressed similar concerns to CM Amaro and asked if they had considered requesting latitude to retain independent counsel as issues arise. Ms. Joyce stated that in the past, they relied on Mr. Poole, former attorney for the school board, for daily advice and legal opinions. She added that the Board requires an attorney who specializes in education and would like the ability to open the applicant pool by hiring their own.

CM Boylan asked Michael Fackler, General Counsel, if the inability to participate in FRS led to a limited applicant pool and if there was a way to allow FRS participation for this particular role. Mr.

Fackler stated that they cannot offer FRS. Mr. Fackler also added that they had two applicants who possessed extensive school board experience, one of whom was hired and available to the School Board in the same way Mr. Poole was. He also stated that there was an additional benefit to having an attorney report to another attorney rather than to an elected board, to avoid politically expedient decision-making.

CM Boylan shared Mr. Fackler's concerns regarding the influence of political considerations on legal guidance and inquired whether the Board intended to continue relying on OGC services if it were able to hire its own general counsel. She stated that they would and reiterated that they are the only school board in Florida that does not hire its own general counsel. She also pointed out that the Mayor currently appoints the General Counsel to the City, which could be seen as a potential political influence.

CM Clark-Murray stated that the issue seemed to be in the hiring process and asked if the School Board was involved in the advertising of the position. Ms. Joyce indicated that they were unable to do so, given the current structure of the Charter. She added that if the bill is passed, then they could advertise. She also referenced a court proceeding where it was ruled that the School Board had the right to independent legal counsel. CM Clark-Murray stated it would be beneficial for the School Board to have its own general counsel, and also thought it reasonable that a prospective attorney would want to participate in FRS. CM Clark-Murray then asked if it was rare for an attorney to have board certification in education law. Ms. Joyce said that they have had such an attorney in the past and that currently there are 47 in Florida, none of whom applied.

Bill Delaney, from the Administration, expressed the Administration's concern that this move would endanger consolidation and that other agencies may also chip away at the Charter. CM Amaro asked why the School Board would still use services offered by OGC if they were able to hire their own general counsel. Ms. Joyce stated that they currently have five full-time attorneys handling a host of issues and clarified that the general counsel would provide day-to-day guidance to the Board. CM Amaro asked if they had ever had their legal needs met by only one attorney; Ms. Joyce stated that they had always relied on multiple attorneys. CM Amaro stated it seemed like an effort to dismantle consolidation.

CM Miller stated he will be supporting the bill. CM Salem, responding to CM Amaro, noted that this is a small, incremental change as the School Board would still have ties to OGC. CM Boylan asked if they considered creating space in their budget to retain independent counsel as needed. Ms. Joyce stated that it would cost less to pay a full-time attorney a salary than to retain an attorney and pay billable hours. CM Amaro asked why they couldn't create a position within the current structure without amending the Charter. Ms. Joyce stated that they just wanted to have the biggest applicant pool and be like other districts in Florida that have their own attorney.

Chair Gay expressed his support for the bill, stating that it is instrumental for the School Board not to be subject to the opinions of the OGC, which may not be as invested in School Board matters. He asked to be added as a co-sponsor.

Scrivener's
1. Pg. 2, line 9: strike "August 7" and insert "August 5"
2. Pg. 3, line 21: strike "J-2" and insert "J-1"
3. Correct header on Exhibit 2

• Expresses Council's support of Local Bill J-1, which would amend Section 7.01 of the City Charter to:
- Add language that the Duval County School Board may employ its own general counsel who shall be independent of the office of general counsel of the City of Jacksonville and whose opinions on legal issues pertaining to the Duval County School Board and School District of Duval County shall not be subject to the opinion of the general counsel of the City of Jacksonville or any binding opinion rendered by the general counsel of the City of Jacksonville
- Specify that all other legal services to the Duval County School Board and School District of Duval County, as determined and assigned by the general counsel to the Duval County School Board, including but not limited to representation of the Duval County School Board and Duval County School District in litigation and contract preparation, shall continue to be provided through the office of general counsel of the City of Jacksonville, and the attorneys who provide such services shall be subject solely to the supervision of the general counsel of the City of Jacksonville

10. [2025-0711] ORD Auth the Mayor, or Her Desig, to Execute a Chilled Water Service Agrmt Among the City, JEA & Jax Stadium, LLC (Stadco), to Provide Chilled Water Service to the Stadium; Prov for City Oversight of the Proj by the Dept of Public Works; Auth Technical Changes to the Agrmt (Sawyer) (Req of Mayor)
9/9/25 CO Introduced: NCSPHS, TEU, F
9/15/25 NCSPHS Read 2nd & Rerefer
9/16/25 TEU Read 2nd & Rerefer
9/16/25 F Read 2nd & Rerefer
9/23/25 CO PH Read 2nd & Rerefer
10/6/25 NCSPHS Amend/Approve 8-0
10/7/25 TEU Amend/Approve 7-0
10/7/25 F Amend/Approve 7-0
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 9/23/25

AMEND/APPROVE

Aye: 8 - Gay, White, Salem, Miller, Amaro, Boylan, Clark-Murray and Howland

The amendment was moved and seconded. Mr. Peterson explained the amendment. The amendment was approved unanimously.

AMENDMENT
Designate the Office of Sports and Entertainment as Contract Monitor

11. **2025-0727** ORD Apv & Auth the Mayor, or Her Desig, & the Corp Sec to Execute & Deliver, for & on Behalf of the City, a 1st Amdt to Agrmt for Sale & Purchase btwn City & the Harbour Waterway Special Dist in Order to Extend the Time for Completion of the Dist's Performance Obligations from 3 Yrs to 6 Yrs, as Estabd in the Original Agrmt for Sale & Purchase; Prov for Continued Oversight by the Parks, Recreation & Community Svcs Dept (Wilson) (Introduced by CM Gay)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/14/25

READ 2ND & REREFER

12. **2025-0728** ORD Approp $141,013.31 from the Bldg Inspection Fund (15104) to Fund Part-Time Hrs within the Bldg Inspection Div of the Public Works Dept; Apv & Auth Part-Time Hrs; Prov for City Oversight by the Bldg Inspection Div of the Public Works Dept (R.C. 25-166) (B.T. 25-124) (Dillard) (Req of Mayor)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/14/25

READ 2ND & REREFER

13. **2025-0731** ORD re Ch 745 (Addressing & Street Naming Regulations), Ord Code; Renaming a Roadway Currently Identified as "Shipyards Place" to "Tower Court" in Council Dist 7; Directing the Chief of the LSD to Forward a Copy of this Ord, Once Enacted, to the Public Works Dept, Dev Svcs & Traffic Engineering Divs, for Processing & Coordination with 911 Emerg, the JFRD, the USPS, & Other Affected Agencies & Orgs (Pollock) (Introduced by CM Peluso)
9/23/25 CO Introduced: NCSPHS, TEU, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 TEU Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
TEU PH Pursuant to Ch 745 Ord Code - 10/21/25
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/14/25

READ 2ND & REREFER

14. **2025-0738** ORD, Upon an Acknowledgement of Due Authorization & the Making of Findings, Apv the Issuance by the Capital Projects Finance Authority of Its Utility System Rev Bonds (First Coast Regional Utilities Project), in 1 or More Series, in an Aggregate Principal Amt Not to Exceed $172,000,000, the Proceeds from the Sale of which will Be Used Principally to Finance & Refinance the Cost of Acquisition of Certain Utility System Improvements to Provide Svcs to "301 Villages" to Be Owned & Operated by First Coast Utilities, Inc.; Limited Appvls; Determining Credit Not Being Pledged; Acknowledging Receipt of the Indemnification Recipient of the Borrower; Apv & Auth the Execution & Delivery of an Interlocal Agrmt btwn the City & the Authority; Rescinding Ord 2025-193-E (Bryant, Miller, Olive, P.A.) (Req of the Capital Projects Finance Authority)
9/23/25 CO Introduced: NCSPHS, TEU, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 TEU Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/14/25

READ 2ND & REREFER

15. **2025-0739** ORD Approp $3,000.00 from the Contributions from Private Sources Acct to the Other Professional Svcs Acct within the Art in Public Places Trust Fund to Provide Funding for the Maintenance of Artwork Located in Landon Park; Prov for Oversight by the Cultural Council of Greater Jax, Inc. (B.T. 25-123) (Dillard) (Req of Mayor)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & C.R. 3.601 - 10/14/25

READ 2ND & REREFER

16. **2025-0741** RESO, Upon an Acknowledgement of Due Authorization & the Making of Findings, Apv the Issuance by the JHFA of Its Homeowner Mortgage Rev Bonds, in One or More Series, in an Aggregate Face Amt Not to Exceed $100,000,000 for the Purpose of Purchasing Mortgage Loans Originated by Participating Local Lending Institutions to Finance the Purchase or Rehab of New or Existing Owner-Occupied Residences Situated in Duval County, FL, or Purchasing Securities Guaranteed by the Federal Govt or Agencies Thereof or for the Purpose of Refunding Outstanding Bonds of the JHFA Previously Issued for Such Purpose; Auth the Submission of a Request for a Private Activity Bond Volume Cap Allocation; Determining Credit Not Being Pledged (Dillard) (Req of JHFA)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer

READ 2ND & REREFER

17. **2025-0742** RESO, Upon an Acknowledgement of Due Authorization & the Making of Findings, Apv the Issuance by the JHFA of Its Multifamily Housing Rev Bonds (Normandy Cove), Series 2025, in an Aggregate Principal Amt Not to Exceed $29,000,000 for the Purpose of Financing All or a Portion of the Costs Related to the Acquisition & Construction of a Multifamily Residential Housing Facility for Persons or Families of Low, Middle or Moderate Income & Active Duty Military or Veterans, to Be Located 1,300± ft NW of the Intersection of Old Middleburg Rd N & Sheldon Dr, Jax, Duval County, FL, 32210, & to Be Commonly Known as “Normandy Cove”; Determining Credit Not Being Pledged (Dillard) (Req of JHFA)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer

READ 2ND & REREFER

18. **2025-0749** ORD Concerning the 2025 Duval County Local Mitigation Strategy Update; Making Findings; Accepting & Adopting the 2025 Duval County Local Mitigation Strategy Update; Assigning Review, Maintenance, & Coordination Responsibilities; Prov for Periodic Review & Re-Adoption; Prov for City Oversight by the JFRD’s Emergency Preparedness Div (Dillard) (Req of Mayor)
9/23/25 CO Introduced: NCSPHS, F
10/6/25 NCSPHS Read 2nd & Rerefer
10/7/25 F Read 2nd & Rerefer
Public Hearing Pursuant to Ch 166, F.S. & CR 3.601 - 10/14/25

READ 2ND & REREFER

NOTE: The next regular meeting will be held Monday, October 20, 2025.

*******Note: Items may be added at the discretion of the Chair.*******

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

Public Comment:

Tyler Nolen, from the Northeast Florida Regional Council, relayed to the Committee that they will receive an email regarding a training that his organization will be hosting.

Chrissy Kinne opposed 2025-448, which would relax the landscaping requirements of Section 656.1209 of the Ordinance Code. She stated that weakening these would risk state administrative challenge and judicial invalidation. She also noted that the relaxed requirements may be locked in and prevent the City from reverting to stricter standards in the future. She also explained that the requirements, as they stand, contribute to both aesthetic and health benefits for the City.

John Nooney touched on 2024-0966, 2025-0361, 2025-0539, 2025-0600, 2025-0693, 2025-0695, 2025-0727, 2025-0728, 2025-0731, 2025-0739, 2025-0741, and 2025-0749.

Brandon Russell, Council Research
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Posted: October 8, 2025, 1:30 PM